Direct Overt U.S. Aid Appropriations for and Military Reimbursements to Pakistan, FY2002-FY2020

Prepared by the Congressional Research Service for distribution to multiple congressional offices, March 12, 2019 Note: Final obligation and disbursement totals may be lower than program account appropriations

Program or Account	FY2002- FY2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	Program or Account Total	FY 2019 (req.) ^a	FY 2020 (req.)
CN	273	18	23	12	15	b	341	b	b
FMF	3,031	280	265	255	242		4,075	*	
IMET	32	5	5	5	5	_	52	*	—
INCLE	774	57	40	40	38	21	970	*	21
NADR	146	11	10	10	5	2	184	*	1
PCF/PCCF	2,352						2,352		
Total Security-Related	6,920 ^c	371	343	322	305	23	8,284 ^c	а	22
CSH/GHCS/GHP	249		_	23	23		283	*	_
ESF/ESDF	7,351 ^d	477	468	200	200	48	8,744	*	48
Food Aid ^e	590	30		23			643		
IDA	724	101	93	85	62	36	1,101	_	
MRA	257	_		_	_	_	257	_	
Total Economic-Related	9,457 ^f	608	561	331	285	84	11,326 ^f	a	48
CSF Reimbursements ^g	12,125 ^h	1,198	700 ^g	550 ^g	g	g	14,573	g	g
Grand Total	28,502	2,177	1,604	1,203	590	108	34,183	а	70

(rounded to the nearest millions of dollars)

Sources: U.S. Departments of State, Defense, and Agriculture; U.S. Agency for International Development

Abbreviations:

- CN: Counternarcotics Funds (Pentagon budget)
- CSF: Coalition Support Funds (Pentagon budget)
- CSH: Child Survival and Health; Global Health and Child Survival (GHCS) from FY2010; Global Health Programs (GHP) from FY2013
- ESF: Economic Support Funds; Economic Support and Development Funds (ESDF) from FY2018
- FMF: Foreign Military Financing
- IDA: International Disaster Assistance (Pakistani earthquake, flood, and internally displaced persons relief)
- IMET: International Military Education and Training
- INCLE: International Narcotics Control and Law Enforcement (includes border security)
- MRA: Migration and Refugee Assistance (also includes Emergency Refugee and Migration Assistance or ERMA)
- NADR: Nonproliferation, Anti-Terrorism, Demining, and Related (the great majority allocated for Pakistan is anti-terrorism assistance)

PCF/PCCF: Pakistan Counterinsurgency Fund/Counterinsurgency Capability Fund (PCF overseen by the Pentagon, PCCF overseen by State)

Notes:

- a. The Administration requested \$114 million in security-related assistance and \$223 million in economic-related assistance for Pakistan for FY2019. Account estimates are not available to date.
- b. This funding is "requirements-based;" there are no pre-allocation data.
- c. Includes \$312 million "global train and equip" funds from FY2006-FY2009 authorized by Section 1206 of the National Defense Authorization Act (NDAA) for FY2006, within which \$100 million in FY2008 and FY2009 funds was for Pakistan's paramilitary Frontier Corps.
- d. Congress authorized Pakistan to use the FY2003 and FY2004 ESF allocations to cancel a total of \$1.5 billion in debt to the U.S. government. Also includes \$17 million in Human Rights and Democracy Funds from FY2002-FY2007.
- e. P.L.480 Title I (loans), P.L.480 Title II (grants), and Section 416(b) of the Agricultural Act of 1949, as amended (surplus agricultural commodity donations). Food aid totals do not include freight costs.
- f. Includes \$286 million in Development Assistance appropriated from FY2002-FY2008.
- g. CSF is Defense Department funding to reimburse foreign forces for logistical and operational support of U.S-led military operations; it is technically not foreign assistance. Figures in the CSF row reflect *actual payments by appropriation year*. The FY2015 NDAA authorized up to \$1 billion in additional CSF to Pakistan, \$300 million of which was subject to Haqqani Network-related certification requirements that cannot be waived by the Administration. The FY2016 NDAA authorized \$900 million, with \$350 million ineligible for waiver. The FY2017 NDAA again authorized \$900 million, but with \$400 million ineligible for waiver. The FY2018 NDAA authorized \$700 million, with \$350 million ineligible for waiver. The Administration did not issue certifications for FY2015-FY2018. The NDAA for FY2019 revamped the CSF program, authorizing \$350 million to support security enhancement activities along Pakistan's western border, subject to certification requirements that have not been met to date. The Pentagon has requested \$450 million for global CSF for FY2020.
- h. The FY2013 NDAA disallowed reimbursements to Pakistan for the period of FY2012 during which the U.S. military's ground and air lines of communication across and over Pakistan to Afghanistan were closed by the Pakistani government (November 2011-July 2012).

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