### **REPORT**

of the

### SENATE SELECT COMMITTEE ON INTELLIGENCE

**COMMITTEE STUDY** 

of the

# CENTRAL INTELLIGENCE AGENCY'S DETENTION AND INTERROGATION PROGRAM

together with

FOREWORD BY CHAIRMAN FEINSTEIN

and

ADDITIONAL AND MINORITY VIEWS

December 9, 2014.—Ordered to be printed

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United States Senate

SELECT COMMITTEE ON INTELLIGENCE

December 9, 2014

The Honorable Patrick Leahy President Pro Tempore United States Senate Washington, DC 20510

Dear Mr. President:

On behalf of the Select Committee on Intelligence, today I am filing with the Senate a classified Committee report titled, "Committee Study of the Central Intelligence Agency's Detention and Interrogation Program." The report was approved by a 9-6 vote of the Committee at a meeting held on December 13, 2012.

On April 3, 2014, I announced that the full classified report had been updated and that the Committee had voted to send the updated Executive Summary and Findings and Conclusions of the Study to the President for declassification. The additional and minority views were also submitted for declassification at that time.

I am filing today the full classified report with the Senate in its final form. The full report will be maintained by the Committee and is available for Senators to read in the Committee's secure office. In addition, I am submitting to be printed, with an official Senate report number, the declassified Executive Summary and Findings and Conclusions, including the declassified additional and minority views.

The entire classified report will be provided to the Executive Branch for dissemination to all relevant agencies. The full report should be used by the Central Intelligence Agency and other components of the Executive Branch to help make sure that the system of detention and interrogation described in this report is never repeated.

Thank you very much for your support of the Committee's study of this program.

Sincerely,

Dianne Feinstein

Chairman

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Foreword by Senate Select Committee on Intelligence Chairman Dianne Feinstein

Approved December 13, 2012

Updated for Release April 3, 2014

Declassification Revisions December 3, 2014

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#### **Foreword**

On April 3, 2014, the Senate Select Committee on Intelligence voted to send the Findings and Conclusions and the Executive Summary of its final Study on the CIA's Detention and Interrogation Program to the President for declassification and subsequent public release.

This action marked the culmination of a monumental effort that officially began with the Committee's decision to initiate the Study in March 2009, but which had its roots in an investigation into the CIA's destruction of videotapes of CIA detainee interrogations that began in December 2007.

The full Committee Study, which totals more than 6,700 pages, remains classified but is now an official Senate report. The full report has been provided to the White House, the CIA, the Department of Justice, the Department of Defense, the Department of State, and the Office of the Director of National Intelligence in the hopes that it will prevent future coercive interrogation practices and inform the management of other covert action programs.

As the Chairman of the Committee since 2009, I write to offer some additional views, context, and history.

I began my service on the Senate Intelligence Committee in January 2001. I remember testimony that summer from George Tenet, the Director of Central Intelligence, that warned of a possible major terrorist event against the United States, but without specifics on the time, location, or method of attack. On September 11, 2001, the world learned the answers to those questions that had consumed the CIA and other parts of the U.S. Intelligence Community.<sup>1</sup>

I recall vividly watching the horror of that day, to include the television footage of innocent men and women jumping out of the World Trade Center towers to escape the fire. The images, and the sounds as their bodies hit the pavement far below, will remain with me for the rest of my life.

It is against that backdrop – the largest attack against the American homeland in our history – that the events described in this report were undertaken.

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<sup>&</sup>lt;sup>1</sup> For information on the events at the CIA prior to September 11, 2001, see the Final Report of the National Commission on Terrorist Attacks upon the United States (9/11 Commission) and Office of the Inspector General Report on CIA Accountability With Respect to the 9/11 Attacks.

Nearly 13 years later, the Executive Summary and Findings and Conclusions of this report are being released. They are highly critical of the CIA's actions, and rightfully so. Reading them, it is easy to forget the context in which the program began — not that the context should serve as an excuse, but rather as a warning for the future.

It is worth remembering the pervasive fear in late 2001 and how immediate the threat felt. Just a week after the September 11 attacks, powdered anthrax was sent to various news organizations and to two U.S. Senators. The American public was shocked by news of new terrorist plots and elevations of the color-coded threat level of the Homeland Security Advisory System. We expected further attacks against the nation.

I have attempted throughout to remember the impact on the nation and to the CIA workforce from the attacks of September 11, 2001. I can understand the CIA's impulse to consider the use of every possible tool to gather intelligence and remove terrorists from the battlefield,<sup>2</sup> and CIA was encouraged by political leaders and the public to do whatever it could to prevent another attack.

The Intelligence Committee as well often pushes intelligence agencies to act quickly in response to threats and world events.

Nevertheless, such pressure, fear, and expectation of further terrorist plots do not justify, temper, or excuse improper actions taken by individuals or organizations in the name of national security. The major lesson of this report is that regardless of the pressures and the need to act, the Intelligence Community's actions must always reflect who we are as a nation, and adhere to our laws and standards. It is precisely at these times of national crisis that our government must be guided by the lessons of our history and subject decisions to internal and external review.

Instead, CIA personnel, aided by two outside contractors, decided to initiate a program of indefinite secret detention and the use of brutal interrogation techniques in violation of U.S. law, treaty obligations, and our values.

This Committee Study documents the abuses and countless mistakes made between late 2001 and early 2009. The Executive Summary of the Study provides

<sup>&</sup>lt;sup>2</sup> It is worth repeating that the covert action authorities approved by the President in September 2001 did not provide any authorization or contemplate coercive interrogations.

a significant amount of new information, based on CIA and other documents, to what has already been made public by the Bush and Obama Administrations, as well as non-governmental organizations and the press.

The Committee's full Study is more than ten times the length of the Executive Summary and includes comprehensive and excruciating detail. The Study describes the history of the CIA's Detention and Interrogation Program from its inception to its termination, including a review of each of the 119 known individuals who were held in CIA custody.

The full Committee Study also provides substantially more detail than what is included in the Executive Summary on the CIA's justification and defense of its interrogation program on the basis that it was necessary and critical to the disruption of specific terrorist plots and the capture of specific terrorists. While the Executive Summary provides sufficient detail to demonstrate the inaccuracies of each of these claims, the information in the full Committee Study is far more extensive.

I chose not to seek declassification of the full Committee Study at this time. I believe that the Executive Summary includes enough information to adequately describe the CIA's Detention and Interrogation Program, and the Committee's Findings and Conclusions cover the entirety of the program. Seeking declassification of the more than six thousand page report would have significantly delayed the release of the Executive Summary. Decisions will be made later on the declassification and release of the full 6,700 page Study.

In 2009, when this effort began, I stated (in a press release co-authored with the Vice Chairman of the Committee, Senator Kit Bond) that "the purpose is to review the program and to shape detention and interrogation policies in the future." The review is now done. It is my sincere and deep hope that through the release of these Findings and Conclusions and Executive Summary that U.S. policy will never again allow for secret indefinite detention and the use of coercive interrogations. As the Study describes, prior to the attacks of September 2001, the CIA itself determined from its own experience with coercive interrogations, that such techniques "do not produce intelligence," "will probably result in false answers," and had historically proven to be ineffective. Yet these conclusions were ignored. We cannot again allow history to be forgotten and grievous past mistakes to be repeated.

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President Obama signed Executive Order 13491 in January 2009 to prohibit the CIA from holding detainees other than on a "short-term, transitory basis" and to limit interrogation techniques to those included in the Army Field Manual. However, these limitations are not part of U.S. law and could be overturned by a future president with the stroke of a pen. They should be enshrined in legislation.

Even so, existing U.S. law and treaty obligations should have prevented many of the abuses and mistakes made during this program. While the Office of Legal Counsel found otherwise between 2002 and 2007, it is my personal conclusion that, under any common meaning of the term, CIA detainees were tortured. I also believe that the conditions of confinement and the use of authorized and unauthorized interrogation and conditioning techniques were cruel, inhuman, and degrading. I believe the evidence of this is overwhelming and incontrovertible.

While the Committee did not make specific recommendations, several emerge from the Committee's review. The CIA, in its June 2013 response to the Committee's Study from December 2012, has also already made and begun to implement its own recommendations. I intend to work with Senate colleagues to produce recommendations and to solicit views from the readers of the Committee Study.

I would also like to take this opportunity to describe the process of this study.

As noted previously, the Committee approved the Terms of Reference for the Study in March 2009 and began requesting information from the CIA and other federal departments. The Committee, through its staff, had already reviewed in 2008 thousands of CIA cables describing the interrogations of the CIA detainees Abu Zubaydah and 'Abd al-Rahim al-Nashiri, whose interrogations were the subject of videotapes that were destroyed by the CIA in 2005.

The 2008 review was complicated by the existence of a Department of Justice investigation, opened by Attorney General Michael Mukasey, into the destruction of the videotapes and expanded by Attorney General Holder in August 2009. In particular, CIA employees and contractors who would otherwise have been interviewed by the Committee staff were under potential legal jeopardy, and therefore the CIA would not compel its workforce to appear before the Committee. This constraint lasted until the Committee's research and documentary review were completed and the Committee Study had largely been finalized.

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Furthermore, given the volume and internal nature of relevant CIA documents, the CIA insisted that the Committee enter into an arrangement where our staff would review documents and conduct research at a CIA-leased facility rather than at the Committee's offices on Capitol Hill.

From early 2009 to late 2012, a small group of Committee staff reviewed the more than six million pages of CIA materials, to include operational cables, intelligence reports, internal memoranda and emails, briefing materials, interview transcripts, contracts, and other records. Draft sections of the Study were prepared and distributed to the full Committee membership beginning in October 2011 and this process continued through to the Committee's vote to approve the full Committee Study on December 13, 2012.

The breadth of documentary material on which the Study relied and which the Committee Study cites is unprecedented. While the Committee did not interview CIA officials in the context of the Committee Study, it had access to and drew from the interviews of numerous CIA officials conducted by the CIA's Inspector General and the CIA Oral History program on subjects that lie at the heart of the Committee Study, as well as past testimony to the Committee.

Following the December 2012 vote, the Committee Study was sent to the President and appropriate parts of the Executive Branch for comments by February 15, 2013. The CIA responded in late June 2013 with extensive comments on the Findings and Conclusions, based in part on the responses of CIA officials involved in the program. At my direction, the Committee staff met with CIA representatives in order to fully understand the CIA's comments, and then incorporated suggested edits or comments as appropriate.

The Committee Study, including the now-declassified Executive Summary and Findings and Conclusions, as updated is now final and represents the official views of the Committee. This and future Administrations should use this Study to guide future programs, correct past mistakes, increase oversight of CIA representations to policymakers, and ensure coercive interrogation practices are not used by our government again.

Finally, I want to recognize the members of the staff who have endured years of long hours poring through the difficult details of one of the lowest points in our nation's history. They have produced the most significant and comprehensive oversight report in the Committee's history, and perhaps in that of the U.S. Senate, and their contributions should be recognized and praised.

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Daniel Jones has managed and led the Committee's review effort from its inception. Dan has devoted more than six years to this effort, has personally written thousands of its pages, and has been integrally involved in every Study decision. Evan Gottesman, Chad Tanner, and Alissa Starzak have also played integral roles in the Committee Study and have spent considerable years researching and drafting specific sections of the Committee Study.

Other Committee staff members have also assisted in the review and provided valuable contributions at the direction of our Committee Members. They include, among others, Jennifer Barrett, Nick Basciano, Michael Buchwald, Jim Catella, Eric Chapman, John Dickas, Lorenzo Goco, Andrew Grotto, Tressa Guenov, Clete Johnson, Michael Noblet, Michael Pevzner, Tommy Ross, Caroline Tess, and James Wolfe. The Committee's Staff Director throughout the review, David Grannis, has played a central role in assisting me and guiding the Committee through this entire process. Without the expertise, patience, and work ethic of our able staff, our Members would not have been able to complete this most important work.

Dianne Feinstein Chairman Senate Select Committee on Intelligence

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### **Findings and Conclusions**

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#### The Committee makes the following findings and conclusions:

### #1: The CIA's use of its enhanced interrogation techniques was not an effective means of acquiring intelligence or gaining cooperation from detainees.

The Committee finds, based on a review of CIA interrogation records, that the use of the CIA's enhanced interrogation techniques was not an effective means of obtaining accurate information or gaining detained cooperation.

For example, according to CIA records, seven of the 39 CIA detainees known to have been subjected to the CIA's enhanced interrogation techniques produced no intelligence while in CIA custody. CIA detainees who were subjected to the CIA's enhanced interrogation techniques were usually subjected to the techniques immediately after being rendered to CIA custody. Other detainees provided significant accurate intelligence prior to, or without having been subjected to these techniques.

While being subjected to the CIA's enhanced interrogation techniques and afterwards, multiple CIA detainees fabricated information, resulting in faulty intelligence. Detainees provided fabricated information on critical intelligence issues, including the terrorist threats which the CIA identified as its highest priorities.

At numerous times throughout the CIA's Detention and Interrogation Program, CIA personnel assessed that the most effective method for acquiring intelligence from detainees, including from detainees the CIA considered to be the most "high-value," was to confront the detainees with information already acquired by the Intelligence Community. CIA officers regularly called into question whether the CIA's enhanced interrogation techniques were effective, assessing that the use of the techniques failed to elicit detainee cooperation or produce accurate intelligence.

### #2: The CIA's justification for the use of its enhanced interrogation techniques rested on inaccurate claims of their effectiveness.

The CIA represented to the White House, the National Security Council, the Department of Justice, the CIA Office of Inspector General, the Congress, and the public that the best measure of effectiveness of the CIA's enhanced interrogation techniques was examples of specific terrorist plots "thwarted" and specific terrorists captured as a result of the use of the techniques. The CIA used these examples to claim that its enhanced interrogation techniques were not only effective, but also necessary to acquire "otherwise unavailable" actionable intelligence that "saved lives."

The Committee reviewed 20 of the most frequent and prominent examples of purported counterterrorism successes that the CIA has attributed to the use of its enhanced interrogation techniques, and found them to be wrong in fundamental respects. In some cases, there was no relationship between the cited counterterrorism success and any information provided by detainees during or after the use of the CIA's enhanced interrogation techniques. In the

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remaining cases, the CIA inaccurately claimed that specific, otherwise unavailable information was acquired from a CIA detainee "as a result" of the CIA's enhanced interrogation techniques, when in fact the information was either: (1) corroborative of information already available to the CIA or other elements of the U.S. Intelligence Community from sources other than the CIA detainee, and was therefore not "otherwise unavailable"; or (2) acquired from the CIA detainee prior to the use of the CIA's enhanced interrogation techniques. The examples provided by the CIA included numerous factual inaccuracies.

In providing the "effectiveness" examples to policymakers, the Department of Justice, and others, the CIA consistently omitted the significant amount of relevant intelligence obtained from sources other than CIA detainees who had been subjected to the CIA's enhanced interrogation techniques—leaving the false impression the CIA was acquiring unique information from the use of the techniques.

Some of the plots that the CIA claimed to have "disrupted" as a result of the CIA's enhanced interrogation techniques were assessed by intelligence and law enforcement officials as being infeasible or ideas that were never operationalized.

### #3: The interrogations of CIA detainees were brutal and far worse than the CIA represented to policymakers and others.

Beginning with the CIA's first detainee, Abu Zubaydah, and continuing with numerous others, the CIA applied its enhanced interrogation techniques with significant repetition for days or weeks at a time. Interrogation techniques such as slaps and "wallings" (slamming detainees against a wall) were used in combination, frequently concurrent with sleep deprivation and nudity. Records do not support CIA representations that the CIA initially used an "an open, non-threatening approach," or that interrogations began with the "least coercive technique possible" and escalated to more coercive techniques only as necessary.

The waterboarding technique was physically harmful, inducing convulsions and vomiting. Abu Zubaydah, for example, became "completely unresponsive, with bubbles rising through his open, full mouth." Internal CIA records describe the waterboarding of Khalid Shaykh Mohammad as evolving into a "series of near drownings."

Sleep deprivation involved keeping detainees awake for up to 180 hours, usually standing or in stress positions, at times with their hands shackled above their heads. At least five detainees experienced disturbing hallucinations during prolonged sleep deprivation and, in at least two of those cases, the CIA nonetheless continued the sleep deprivation.

Contrary to CIA representations to the Department of Justice, the CIA instructed personnel that the interrogation of Abu Zubaydah would take "precedence" over his medical care, 6 resulting in the deterioration of a bullet wound Abu Zubaydah incurred during his capture. In at least two other cases, the CIA used its enhanced interrogation techniques despite warnings from CIA medical personnel that the techniques could exacerbate physical injuries. CIA medical personnel

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treated at least one detainee for swelling in order to allow the continued use of standing sleep deprivation.

At least five CIA detainees were subjected to "rectal rehydration" or rectal feeding without documented medical necessity. The CIA placed detainees in ice water "baths." The CIA led several detainees to believe they would never be allowed to leave CIA custody alive, suggesting to one detainee that he would only leave in a coffin-shaped box. One interrogator told another detainee that he would never go to court, because "we can never let the world know what I have done to you." CIA officers also threatened at least three detainees with harm to their families—to include threats to harm the children of a detainee, threats to sexually abuse the mother of a detainee, and a threat to "cut [a detainee's] mother's throat."

### #4: The conditions of confinement for CIA detainees were harsher than the CIA had represented to policymakers and others.

Conditions at CIA detention sites were poor, and were especially bleak early in the program. CIA detainees at the COBALT detention facility were kept in complete darkness and constantly shackled in isolated cells with loud noise or music and only a bucket to use for human waste. Lack of heat at the facility likely contributed to the death of a detainee. The chief of interrogations described COBALT as a "dungeon." Another senior CIA officer stated that COBALT was itself an enhanced interrogation technique. Lack of the complete darkness and constantly shackled in isolated cells with loud noise or music and only a bucket to use for human waste. On the chief of interrogations described COBALT as a "dungeon."

At times, the detainees at COBALT were walked around naked or were shackled with their hands above their heads for extended periods of time. Other times, the detainees at COBALT were subjected to what was described as a "rough takedown," in which approximately five CIA officers would scream at a detainee, drag him outside of his cell, cut his clothes off, and secure him with Mylar tape. The detainee would then be hooded and dragged up and down a long corridor while being slapped and punched.

Even after the conditions of confinement improved with the construction of new detention facilities, detainees were held in total isolation except when being interrogated or debriefed by CIA personnel.

Throughout the program, multiple CIA detainees who were subjected to the CIA's enhanced interrogation techniques and extended isolation exhibited psychological and behavioral issues, including hallucinations, paranoia, insomnia, and attempts at self-harm and self-mutilation. Multiple psychologists identified the lack of human contact experienced by detainees as a cause of psychiatric problems.

### #5: The CIA repeatedly provided inaccurate information to the Department of Justice, impeding a proper legal analysis of the CIA's Detention and Interrogation Program.

From 2002 to 2007, the Office of Legal Counsel (OLC) within the Department of Justice relied on CIA representations regarding: (1) the conditions of confinement for detainees, (2) the

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application of the CIA's enhanced interrogation techniques, (3) the physical effects of the techniques on detainees, and (4) the effectiveness of the techniques. Those representations were inaccurate in material respects.

The Department of Justice did not conduct independent analysis or verification of the information it received from the CIA. The department warned, however, that if the facts provided by the CIA were to change, its legal conclusions might not apply. When the CIA determined that information it had provided to the Department of Justice was incorrect, the CIA rarely informed the department.

Prior to the initiation of the CIA's Detention and Interrogation Program and throughout the life of the program, the legal justifications for the CIA's enhanced interrogation techniques relied on the CIA's claim that the techniques were necessary to save lives. In late 2001 and early 2002, senior attorneys at the CIA Office of General Counsel first examined the legal implications of using coercive interrogation techniques. CIA attorneys stated that "a novel application of the necessity defense" could be used "to avoid prosecution of U.S. officials who tortured to obtain information that saved many lives." 13

Having reviewed information provided by the CIA, the OLC included the "necessity defense" in its August 1, 2002, memorandum to the White House counsel on *Standards of Conduct for Interrogation*. The OLC determined that "under the current circumstances, necessity or self-defense may justify interrogation methods that might violate" the criminal prohibition against torture.

On the same day, a second OLC opinion approved, for the first time, the use of 10 specific coercive interrogation techniques against Abu Zubaydah—subsequently referred to as the CIA's "enhanced interrogation techniques." The OLC relied on inaccurate CIA representations about Abu Zubaydah's status in al-Qa'ida and the interrogation team's "certain[ty]" that Abu Zubaydah was withholding information about planned terrorist attacks. The CIA's representations to the OLC about the techniques were also inconsistent with how the techniques would later be applied.

In March 2005, the CIA submitted to the Department of Justice various examples of the "effectiveness" of the CIA's enhanced interrogation techniques that were inaccurate. OLC memoranda signed on May 30, 2005, and July 20, 2007, relied on these representations, determining that the techniques were legal in part because they produced "specific, actionable intelligence" and "substantial quantities of otherwise unavailable intelligence" that saved lives.<sup>14</sup>

#### #6: The CIA has actively avoided or impeded congressional oversight of the program.

The CIA did not brief the leadership of the Senate Select Committee on Intelligence on the CIA's enhanced interrogation techniques until September 2002, after the techniques had been approved and used. The CIA did not respond to Chairman Bob Graham's requests for additional information in 2002, noting in its own internal communications that he would be leaving the Committee in January 2003. The CIA subsequently resisted efforts by Vice Chairman John D.

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Rockefeller IV, to investigate the program, including by refusing in 2006 to provide requested documents to the full Committee.

The CIA restricted access to information about the program from members of the Committee beyond the chairman and vice chairman until September 6, 2006, the day the president publicly acknowledged the program, by which time 117 of the 119 known detainees had already entered CIA custody. Until then, the CIA had declined to answer questions from other Committee members that related to CIA interrogation activities.<sup>15</sup>

Prior to September 6, 2006, the CIA provided inaccurate information to the leadership of the Committee. Briefings to the full Committee beginning on September 6, 2006, also contained numerous inaccuracies, including inaccurate descriptions of how interrogation techniques were applied and what information was obtained from CIA detainees. The CIA misrepresented the views of members of Congress on a number of occasions. After multiple senators had been critical of the program and written letters expressing concerns to CIA Director Michael Hayden, Director Hayden nonetheless told a meeting of foreign ambassadors to the United States that every Committee member was "fully briefed," and that "[t]his is not CIA's program. This is not the President's program. This is America's program." The CIA also provided inaccurate information describing the views of U.S. senators about the program to the Department of Justice.

A year after being briefed on the program, the House and Senate Conference Committee considering the Fiscal Year 2008 Intelligence Authorization bill voted to limit the CIA to using only interrogation techniques authorized by the Army Field Manual. That legislation was approved by the Senate and the House of Representatives in February 2008, and was vetoed by President Bush on March 8, 2008.

#### #7: The CIA impeded effective White House oversight and decision-making.

The CIA provided extensive amounts of inaccurate and incomplete information related to the operation and effectiveness of the CIA's Detention and Interrogation Program to the White House, the National Security Council principals, and their staffs. This prevented an accurate and complete understanding of the program by Executive Branch officials, thereby impeding oversight and decision-making.

According to CIA records, no CIA officer, up to and including CIA Directors George Tenet and Porter Goss, briefed the president on the specific CIA enhanced interrogation techniques before April 2006. By that time, 38 of the 39 detainees identified as having been subjected to the CIA's enhanced interrogation techniques had already been subjected to the techniques. The CIA did not inform the president or vice president of the location of CIA detention facilities other than Country.

At the direction of the White House, the secretaries of state and defense – both principals on the National Security Council – were not briefed on program specifics until September 2003. An internal CIA email from July 2003 noted that "... the WH [White House] is extremely concerned

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[Secretary] Powell would blow his stack if he were to be briefed on what's been going on." Deputy Secretary of State Armitage complained that he and Secretary Powell were "cut out" of the National Security Council coordination process. 20

The CIA repeatedly provided incomplete and inaccurate information to White House personnel regarding the operation and effectiveness of the CIA's Detention and Interrogation Program. This includes the provision of inaccurate statements similar to those provided to other elements of the U.S. Government and later to the public, as well as instances in which specific questions from White House officials were not answered truthfully or fully. In briefings for the National Security Council principals and White House officials, the CIA advocated for the continued use of the CIA's enhanced interrogation techniques, warning that "[t]ermination of this program will result in loss of life, possibly extensive."<sup>21</sup>

### #8: The CIA's operation and management of the program complicated, and in some cases impeded, the national security missions of other Executive Branch agencies.

The CIA, in the conduct of its Detention and Interrogation Program, complicated, and in some cases impeded, the national security missions of other Executive Branch agencies, including the Federal Bureau of Investigation (FBI), the State Department, and the Office of the Director of National Intelligence (ODNI). The CIA withheld or restricted information relevant to these agencies' missions and responsibilities, denied access to detainees, and provided inaccurate information on the CIA's Detention and Interrogation Program to these agencies.

The use of coercive interrogation techniques and covert detention facilities that did not meet traditional U.S. standards resulted in the FBI and the Department of Defense limiting their involvement in CIA interrogation and detention activities. This reduced the ability of the U.S. Government to deploy available resources and expert personnel to interrogate detainees and operate detention facilities. The CIA denied specific requests from FBI Director Robert Mueller III for FBI access to CIA detainees that the FBI believed was necessary to understand CIA detainee reporting on threats to the U.S. Homeland. Information obtained from CIA detainees was restricted within the Intelligence Community, leading to concerns among senior CIA officers that limitations on sharing information undermined government-wide counterterrorism analysis.

The CIA blocked State Department leadership from access to information crucial to foreign policy decision-making and diplomatic activities. The CIA did not inform two secretaries of state of locations of CIA detention facilities, despite the significant foreign policy implications related to the hosting of clandestine CIA detention sites and the fact that the political leaders of host countries were generally informed of their existence. Moreover, CIA officers told U.S. ambassadors not to discuss the CIA program with State Department officials, preventing the ambassadors from seeking guidance on the policy implications of establishing CIA detention facilities in the countries in which they served.

In two countries, U.S. ambassadors were informed of plans to establish a CIA detention site in the countries where they were serving after the CIA had already entered into agreements with the

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countries to host the detention sites. In two other countries where negotiations on hosting new CIA detention facilities were taking place,<sup>22</sup> the CIA told local government officials not to inform the U.S. ambassadors.<sup>23</sup>

The ODNI was provided with inaccurate and incomplete information about the program, preventing the director of national intelligence from effectively carrying out the director's statutory responsibility to serve as the principal advisor to the president on intelligence matters. The inaccurate information provided to the ODNI by the CIA resulted in the ODNI releasing inaccurate information to the public in September 2006.

#### #9: The CIA impeded oversight by the CIA's Office of Inspector General.

The CIA avoided, resisted, and otherwise impeded oversight of the CIA's Detention and Interrogation Program by the CIA's Office of Inspector General (OIG). The CIA did not brief the OIG on the program until after the death of a detainee, by which time the CIA had held at least 22 detainees at two different CIA detention sites. Once notified, the OIG reviewed the CIA's Detention and Interrogation Program and issued several reports, including an important May 2004 "Special Review" of the program that identified significant concerns and deficiencies.

During the OIG reviews, CIA personnel provided OIG with inaccurate information on the operation and management of the CIA's Detention and Interrogation Program, as well as on the effectiveness of the CIA's enhanced interrogation techniques. The inaccurate information was included in the final May 2004 Special Review, which was later declassified and released publicly, and remains uncorrected.

In 2005, CIA Director Goss requested in writing that the inspector general not initiate further reviews of the CIA's Detention and Interrogation Program until reviews already underway were completed. In 2007, Director Hayden ordered an unprecedented review of the OIG itself in response to the OIG's inquiries into the CIA's Detention and Interrogation Program.

#10: The CIA coordinated the release of classified information to the media, including inaccurate information concerning the effectiveness of the CIA's enhanced interrogation techniques.

The CIA's Office of Public Affairs and senior CIA officials coordinated to share classified information on the CIA's Detention and Interrogation Program to select members of the media to counter public criticism, shape public opinion, and avoid potential congressional action to restrict the CIA's detention and interrogation authorities and budget. These disclosures occurred when the program was a classified covert action program, and before the CIA had briefed the full Committee membership on the program.

The deputy director of the CIA's Counterterrorism Center wrote to a colleague in 2005, shortly before being interviewed by a media outlet, that "we either get out and sell, or we get hammered, which has implications beyond the media. [C]ongress reads it, cuts our authorities, messes up

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our budget... we either put out our story or we get eaten. [T]here is no middle ground."<sup>24</sup> The same CIA officer explained to a colleague that "when the [Washington Post]/[New York T]imes quotes 'senior intelligence official,' it's us... authorized and directed by opa [CIA's Office of Public Affairs]."<sup>25</sup>

Much of the information the CIA provided to the media on the operation of the CIA's Detention and Interrogation Program and the effectiveness of its enhanced interrogation techniques was inaccurate and was similar to the inaccurate information provided by the CIA to the Congress, the Department of Justice, and the White House.

### #11: The CIA was unprepared as it began operating its Detention and Interrogation Program more than six months after being granted detention authorities.

On September 17, 2001, the President signed a covert action Memorandum of Notification (MON) granting the CIA unprecedented counterterrorism authorities, including the authority to covertly capture and detain individuals "posing a continuing, serious threat of violence or death to U.S. persons and interests or planning terrorist activities." The MON made no reference to interrogations or coercive interrogation techniques.

The CIA was not prepared to take custody of its first detainee. In the fall of 2001, the CIA explored the possibility of establishing clandestine detention facilities in several countries. The CIA's review identified risks associated with clandestine detention that led it to conclude that U.S. military bases were the best option for the CIA to detain individuals under the MON authorities. In late March 2002, the imminent capture of Abu Zubaydah prompted the CIA to again consider various detention options. In part to avoid declaring Abu Zubaydah to the International Committee of the Red Cross, which would be required if he were detained at a U.S. military base, the CIA decided to seek authorization to clandestinely detain Abu Zubaydah at a facility in Country —a country that had not previously been considered as a potential host for a CIA detention site. A senior CIA officer indicated that the CIA "will have to acknowledge certain gaps in our planning/preparations," but stated that this plan would be presented to the president. At a Presidential Daily Briefing session that day, the president approved CIA's proposal to detain Abu Zubaydah in Country —.

The CIA lacked a plan for the eventual disposition of its detainees. After taking custody of Abu Zubaydah, CIA officers concluded that he "should remain incommunicado for the remainder of his life," which "may preclude [Abu Zubaydah] from being turned over to another country."<sup>27</sup>

The CIA did not review its past experience with coercive interrogations, or its previous statement to Congress that "inhumane physical or psychological techniques are counterproductive because they do not produce intelligence and will probably result in false answers." The CIA also did not contact other elements of the U.S. Government with interrogation expertise.

In July 2002, on the basis of consultations with contract psychologists, and with very limited internal deliberation, the CIA requested approval from the Department of Justice to use a set of coercive interrogation techniques. The techniques were adapted from the training of U.S.

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military personnel at the U.S. Air Force Survival, Evasion, Resistance and Escape (SERE) school, which was designed to prepare U.S. military personnel for the conditions and treatment to which they might be subjected if taken prisoner by countries that do not adhere to the Geneva Conventions.

As it began detention and interrogation operations, the CIA deployed personnel who lacked relevant training and experience. The CIA began interrogation training more than seven months after taking custody of Abu Zubaydah, and more than three months after the CIA began using its "enhanced interrogation techniques." CIA Director George Tenet issued formal guidelines for interrogations and conditions of confinement at detention sites in January 2003, by which time 40 of the 119 known detainees had been detained by the CIA.

# #12: The CIA's management and operation of its Detention and Interrogation Program was deeply flawed throughout the program's duration, particularly so in 2002 and early 2003.

The CIA's COBALT detention facility in Country began operations in September 2002 and ultimately housed more than half of the 119 CIA detainees identified in this Study. The CIA kept few formal records of the detainees in its custody at COBALT. Untrained CIA officers at the facility conducted frequent, unauthorized, and unsupervised interrogations of detainees using harsh physical interrogation techniques that were not—and never became—part of the CIA's formal "enhanced" interrogation program. The CIA placed a junior officer with no relevant experience in charge of COBALT. On November 2002, a detainee who had been held partially nude and chained to a concrete floor died from suspected hypothermia at the facility. At the time, no single unit at CIA Headquarters had clear responsibility for CIA detention and interrogation operations. In interviews conducted in 2003 with the Office of Inspector General, CIA's leadership and senior attorneys acknowledged that they had little or no awareness of operations at COBALT, and some believed that enhanced interrogation techniques were not used there.

Although CIA Director Tenet in January 2003 issued guidance for detention and interrogation activities, serious management problems persisted. For example, in December 2003, CIA personnel reported that they had made the "unsettling discovery" that the CIA had been "holding a number of detainees about whom" the CIA knew "very little" at multiple detention sites in Country.

Divergent lines of authority for interrogation activities persisted through at least 2003. Tensions among interrogators extended to complaints about the safety and effectiveness of each other's interrogation practices.

The CIA placed individuals with no applicable experience or training in senior detention and interrogation roles, and provided inadequate linguistic and analytical support to conduct effective questioning of CIA detainees, resulting in diminished intelligence. The lack of CIA personnel available to question detainees, which the CIA inspector general referred to as "an ongoing problem," persisted throughout the program.

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In 2005, the chief of the CIA's BLACK detention site, where many of the detainees the CIA assessed as "high-value" were held, complained that CIA Headquarters "managers seem to be selecting either problem, underperforming officers, new, totally inexperienced officers or whomever seems to be willing and able to deploy at any given time," resulting in "the production of mediocre or, I dare say, useless intelligence..."

Numerous CIA officers had serious documented personal and professional problems—including histories of violence and records of abusive treatment of others—that should have called into question their suitability to participate in the CIA's Detention and Interrogation Program, their employment with the CIA, and their continued access to classified information. In nearly all cases, these problems were known to the CIA prior to the assignment of these officers to detention and interrogation positions.

#13: Two contract psychologists devised the CIA's enhanced interrogation techniques and played a central role in the operation, assessments, and management of the CIA's Detention and Interrogation Program. By 2005, the CIA had overwhelmingly outsourced operations related to the program.

The CIA contracted with two psychologists to develop, operate, and assess its interrogation operations. The psychologists' prior experience was at the U.S. Air Force Survival, Evasion, Resistance and Escape (SERE) school. Neither psychologist had any experience as an interrogator, nor did either have specialized knowledge of al-Qa'ida, a background in counterterrorism, or any relevant cultural or linguistic expertise.

On the CIA's behalf, the contract psychologists developed theories of interrogation based on "learned helplessness," and developed the list of enhanced interrogation techniques that was approved for use against Abu Zubaydah and subsequent CIA detainees. The psychologists personally conducted interrogations of some of the CIA's most significant detainees using these techniques. They also evaluated whether detainees' psychological state allowed for the continued use of the CIA's enhanced interrogation techniques, including some detainees whom they were themselves interrogating or had interrogated. The psychologists carried out inherently governmental functions, such as acting as liaison between the CIA and foreign intelligence services, assessing the effectiveness of the interrogation program, and participating in the interrogation of detainees in held in foreign government custody.

In 2005, the psychologists formed a company specifically for the purpose of conducting their work with the CIA. Shortly thereafter, the CIA outsourced virtually all aspects of the program.

In 2006, the value of the CIA's base contract with the company formed by the psychologists with all options exercised was in excess of \$180 million; the contractors received \$81 million prior to the contract's termination in 2009. In 2007, the CIA provided a multi-year indemnification agreement to protect the company and its employees from legal liability arising out of the program. The CIA has since paid out more than \$1 million pursuant to the agreement.

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In 2008, the CIA's Rendition, Detention, and Interrogation Group, the lead unit for detention and interrogation operations at the CIA, had a total of positions, which were filled with CIA staff officers and contractors, meaning that contractors made up 85% of the workforce for detention and interrogation operations.

#14: CIA detainees were subjected to coercive interrogation techniques that had not been approved by the Department of Justice or had not been authorized by CIA Headquarters.

Prior to mid-2004, the CIA routinely subjected detainees to nudity and dietary manipulation. The CIA also used abdominal slaps and cold water dousing on several detainees during that period. None of these techniques had been approved by the Department of Justice.

At least 17 detainees were subjected to CIA enhanced interrogation techniques without authorization from CIA Headquarters. Additionally, multiple detainees were subjected to techniques that were applied in ways that diverged from the specific authorization, or were subjected to enhanced interrogation techniques by interrogators who had not been authorized to use them. Although these incidents were recorded in CIA cables and, in at least some cases were identified at the time by supervisors at CIA Headquarters as being inappropriate, corrective action was rarely taken against the interrogators involved.

#15: The CIA did not conduct a comprehensive or accurate accounting of the number of individuals it detained, and held individuals who did not meet the legal standard for detention. The CIA's claims about the number of detainees held and subjected to its enhanced interrogation techniques were inaccurate.

The CIA never conducted a comprehensive audit or developed a complete and accurate list of the individuals it had detained or subjected to its enhanced interrogation techniques. CIA statements to the Committee and later to the public that the CIA detained fewer than 100 individuals, and that less than a third of those 100 detainees were subjected to the CIA's enhanced interrogation techniques, were inaccurate. The Committee's review of CIA records determined that the CIA detained at least 119 individuals, of whom at least 39 were subjected to the CIA's enhanced interrogation techniques.

Of the 119 known detainees, at least 26 were wrongfully held and did not meet the detention standard in the September 2001 Memorandum of Notification (MON). These included an "intellectually challenged" man whose CIA detention was used solely as leverage to get a family member to provide information, two individuals who were intelligence sources for foreign liaison services and were former CIA sources, and two individuals whom the CIA assessed to be connected to al-Qa'ida based solely on information fabricated by a CIA detainee subjected to the CIA's enhanced interrogation techniques. Detainees often remained in custody for months after the CIA determined that they did not meet the MON standard. CIA records provide insufficient information to justify the detention of many other detainees.

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CIA Headquarters instructed that at least four CIA detainees be placed in host country detention facilities because the individuals did not meet the MON standard for CIA detention. The host country had no independent reason to hold the detainees.

A full accounting of CIA detentions and interrogations may be impossible, as records in some cases are non-existent, and, in many other cases, are sparse and insufficient. There were almost no detailed records of the detentions and interrogations at the CIA's COBALT detention facility in 2002, and almost no such records for the CIA's GRAY detention site, also in Country. At CIA detention facilities outside of Country, the CIA kept increasingly less-detailed records of its interrogation activities over the course of the CIA's Detention and Interrogation Program.

### #16: The CIA failed to adequately evaluate the effectiveness of its enhanced interrogation techniques.

The CIA never conducted a credible, comprehensive analysis of the effectiveness of its enhanced interrogation techniques, despite a recommendation by the CIA inspector general and similar requests by the national security advisor and the leadership of the Senate Select Committee on Intelligence.

Internal assessments of the CIA's Detention and Interrogation Program were conducted by CIA personnel who participated in the development and management of the program, as well as by CIA contractors who had a financial interest in its continuation and expansion. An "informal operational assessment" of the program, led by two senior CIA officers who were not part of the CIA's Counterterrorism Center, determined that it would not be possible to assess the effectiveness of the CIA's enhanced interrogation techniques without violating "Federal Policy for the Protection of Human Subjects" regarding human experimentation. The CIA officers, whose review relied on briefings with CIA officers and contractors running the program, concluded only that the "CIA Detainee Program" was a "success" without addressing the effectiveness of the CIA's enhanced interrogation techniques.<sup>33</sup>

In 2005, in response to the recommendation by the inspector general for a review of the effectiveness of each of the CIA's enhanced interrogation techniques, the CIA asked two individuals not employed by the CIA to conduct a broader review of "the entirety of" the "rendition, detention and interrogation program." According to one individual, the review was "heavily reliant on the willingness of [CIA Counterterrorism Center] staff to provide us with the factual material that forms the basis of our conclusions." That individual acknowledged lacking the requisite expertise to review the effectiveness of the CIA's enhanced interrogation techniques, and concluded only that "the program," meaning all CIA detainee reporting regardless of whether it was connected to the use of the CIA's enhanced interrogation techniques, was a "great success." The second reviewer concluded that "there is no objective way to answer the question of efficacy" of the techniques.

There are no CIA records to indicate that any of the reviews independently validated the "effectiveness" claims presented by the CIA, to include basic confirmation that the intelligence cited by the CIA was acquired from CIA detainees during or after the use of the CIA's enhanced

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interrogation techniques. Nor did the reviews seek to confirm whether the intelligence cited by the CIA as being obtained "as a result" of the CIA's enhanced interrogation techniques was unique and "otherwise unavailable," as claimed by the CIA, and not previously obtained from other sources.

# #17: The CIA rarely reprimanded or held personnel accountable for serious and significant violations, inappropriate activities, and systemic and individual management failures.

CIA officers and CIA contractors who were found to have violated CIA policies or performed poorly were rarely held accountable or removed from positions of responsibility.

Significant events, to include the death and injury of CIA detainees, the detention of individuals who did not meet the legal standard to be held, the use of unauthorized interrogation techniques against CIA detainees, and the provision of inaccurate information on the CIA program did not result in appropriate, effective, or in many cases, any corrective actions. CIA managers who were aware of failings and shortcomings in the program but did not intervene, or who failed to provide proper leadership and management, were also not held to account.

On two occasions in which the CIA inspector general identified wrongdoing, accountability recommendations were overruled by senior CIA leadership. In one instance, involving the death of a CIA detainee at COBALT, CIA Headquarters decided not to take disciplinary action against an officer involved because, at the time, CIA Headquarters had been "motivated to extract any and all operational information" from the detainee.<sup>37</sup> In another instance related to a wrongful detention, no action was taken against a CIA officer because, "[t]he Director strongly believes that mistakes should be expected in a business filled with uncertainty," and "the Director believes the scale tips decisively in favor of accepting mistakes that over connect the dots against those that under connect them."<sup>38</sup> In neither case was administrative action taken against CIA management personnel.

# #18: The CIA marginalized and ignored numerous internal critiques, criticisms, and objections concerning the operation and management of the CIA's Detention and Interrogation Program.

Critiques, criticisms, and objections were expressed by numerous CIA officers, including senior personnel overseeing and managing the program, as well as analysts, interrogators, and medical officers involved in or supporting CIA detention and interrogation operations.

Examples of these concerns include CIA officers questioning the effectiveness of the CIA's enhanced interrogation techniques, interrogators disagreeing with the use of such techniques against detainees whom they determined were not withholding information, psychologists recommending less isolated conditions, and Office of Medical Services personnel questioning both the effectiveness and safety of the techniques. These concerns were regularly overridden by CIA management, and the CIA made few corrective changes to its policies governing the

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program. At times, CIA officers were instructed by supervisors not to put their concerns or observations in written communications.

In several instances, CIA officers identified inaccuracies in CIA representations about the program and its effectiveness to the Office of Inspector General, the White House, the Department of Justice, the Congress, and the American public. The CIA nonetheless failed to take action to correct these representations, and allowed inaccurate information to remain as the CIA's official position.

The CIA was also resistant to, and highly critical of more formal critiques. The deputy director for operations stated that the CIA inspector general's draft Special Review should have come to the "conclusion that our efforts have thwarted attacks and saved lives," while the CIA general counsel accused the inspector general of presenting an imbalanced and inaccurate picture of the program. A February 2007 report from the International Committee of the Red Cross (ICRC), which the CIA acting general counsel initially stated "actually does not sound that far removed from the reality," was also criticized. CIA officers prepared documents indicating that "critical portions of the Report are patently false or misleading, especially certain key factual claims...." CIA Director Hayden testified to the Committee that "numerous false allegations of physical and threatened abuse and faulty legal assumptions and analysis in the [ICRC] report undermine its overall credibility."

#19: The CIA's Detention and Interrogation Program was inherently unsustainable and had effectively ended by 2006 due to unauthorized press disclosures, reduced cooperation from other nations, and legal and oversight concerns.

The CIA required secrecy and cooperation from other nations in order to operate clandestine detention facilities, and both had eroded significantly before President Bush publicly disclosed the program on September 6, 2006. From the beginning of the program, the CIA faced significant challenges in finding nations willing to host CIA clandestine detention sites. These challenges became increasingly difficult over time. With the exception of Country, the CIA was forced to relocate detainees out of every country in which it established a detention facility because of pressure from the host government or public revelations about the program. Beginning in early 2005, the CIA sought unsuccessfully to convince the U.S. Department of Defense to allow the transfer of numerous CIA detainees to U.S. military custody. By 2006, the CIA admitted in its own talking points for CIA Director Porter Goss that, absent an Administration decision on an "endgame" for detainees, the CIA was "stymied" and "the program could collapse of its own weight."

Lack of access to adequate medical care for detainees in countries hosting the CIA's detention facilities caused recurring problems. The refusal of one host country to admit a severely ill detainee into a local hospital due to security concerns contributed to the closing of the CIA's detention facility in that country. The U.S. Department of Defense also declined to provide medical care to detainees upon CIA request.

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In mid-2003, a statement by the president for the United Nations International Day in Support of Victims of Torture and a public statement by the White House that prisoners in U.S. custody are treated "humanely" caused the CIA to question whether there was continued policy support for the program and seek reauthorization from the White House. In mid-2004, the CIA temporarily suspended the use of its enhanced interrogation techniques after the CIA inspector general recommended that the CIA seek an updated legal opinion from the Office of Legal Counsel. In early 2004, the U.S. Supreme Court decision to grant certiorari in the case of Rasul v. Bush prompted the CIA to move detainees out of a CIA detention facility at Guantanamo Bay, Cuba. In late 2005 and in 2006, the Detainee Treatment Act and then the U.S. Supreme Court decision in Hamdan v. Rumsfeld caused the CIA to again temporarily suspend the use of its enhanced interrogation techniques.

By 2006, press disclosures, the unwillingness of other countries to host existing or new detention sites, and legal and oversight concerns had largely ended the CIA's ability to operate clandestine detention facilities.

After detaining at least 113 individuals through 2004, the CIA brought only six additional detainees into its custody: four in 2005, one in 2006, and one in 2007. By March 2006, the program was operating in only one country. The CIA last used its enhanced interrogation techniques on November 8, 2007. The CIA did not hold any detainees after April 2008.

#20: The CIA's Detention and Interrogation Program damaged the United States' standing in the world, and resulted in other significant monetary and non-monetary costs.

The CIA's Detention and Interrogation Program created tensions with U.S. partners and allies, leading to formal *demarches* to the United States, and damaging and complicating bilateral intelligence relationships.

In one example, in June 2004, the secretary of state ordered the U.S. ambassador in Country to deliver a *demarche* to Country, "in essence demanding [Country Government] provide full access to all [Country Government] detainees" to the International Committee of the Red Cross. At the time, however, the detainees Country was holding included detainees being held in secret at the CIA's behest.<sup>45</sup>

More broadly, the program caused immeasurable damage to the United States' public standing, as well as to the United States' longstanding global leadership on human rights in general and the prevention of torture in particular.

CIA records indicate that the CIA's Detention and Interrogation Program cost well over \$300 million in non-personnel costs. This included funding for the CIA to construct and maintain detention facilities, including two facilities costing nearly million that were never used, in part due to host country political concerns.

To encourage governments to clandestinely host CIA detention sites, or to increase support for existing sites, the CIA provided millions of dollars in cash payments to foreign government

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officials. CIA Headquarters encouraged CIA Stations to construct "wish lists" of proposed financial assistance to [entities of foreign governments], and to "think big" in terms of that assistance.<sup>46</sup>

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<sup>1</sup> As measured by the number of disseminated intelligence reports. Therefore, zero intelligence reports were disseminated based on information provided by seven of the 39 detainees known to have been subjected to the CIA's enhanced interrogation techniques.

<sup>3</sup> Transcript of Senate Select Committee on Intelligence briefing, September 6, 2006.

<sup>5</sup> April 10, 2003, email from ; to ; to ; cc: ; cc: ; re More. Throughout the Committee Study, last names in all capitalized letters are pseudonyms.

<sup>6</sup> ALEC (182321Z JUL 02)

<sup>8</sup> [REDACTED] 1324 (161750Z SEP 03), referring to Hambali.

<sup>10</sup> In one case, interrogators informed a detainee that he could earn a bucket if he cooperated.

<sup>12</sup> Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, May 8, 2003, p. 9.

<sup>13</sup> November 26, 2001, Draft of Legal Appendix, Paragraph 5, "Hostile Interrogations: Legal Considerations for CIA Officers," at 1.

<sup>14</sup> May 30, 2005, Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, Department of Justice, re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees. July 20, 2007, Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, Department of Justice, re: Application of War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.

<sup>15</sup> The CIA's June 27, 2013, Response to the Committee Study of the CIA's Detention and Interrogation Program states that these limitations were dictated by the White House. The CIA's June 2013 Response then acknowledges that the CIA was "comfortable" with this decision.

<sup>16</sup> DIRECTOR (152227Z MAR 07)

<sup>17</sup> The Committee's conclusion is based on CIA records, including statements from CIA Directors George Tenet and Porter Goss to the CIA inspector general, that the directors had not briefed the president on the CIA's interrogation program. According to CIA records, when briefed in April 2006, the president expressed discomfort with the "image of a detainee, chained to the ceiling, clothed in a diaper, and forced to go to the bathroom on himself." The CIA's June 2013 Response does not dispute the CIA records, but states that "[w]hile Agency records on the subject are admittedly incomplete, former President Bush has stated in his autobiography that he discussed the program, including the use of enhanced techniques, with then-DCIA Tenet in 2002, prior to application of the techniques on Abu Zubaydah, and personally approved the techniques." A memoir by former Acting CIA General Counsel John Rizzo disputes this account.

<sup>18</sup> CIA records indicate that the CIA had not informed policymakers of the presence of CIA detention facilities in Countries , and and at Guantanamo Bay, Cuba. The CIA requested that country names and information directly or indirectly

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<sup>&</sup>lt;sup>2</sup> May 30, 2005, Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, Department of Justice, re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.

<sup>&</sup>lt;sup>4</sup> This episode was not described in CIA cables, but was described in internal emails sent by personnel in the CIA Office of Medical Services and the CIA Office of General Counsel. A review of the videotapes of the interrogations of Abu Zubaydah by the CIA Office of Inspector General (OIG) did not note the incident. A review of the catalog of videotapes, however, found that recordings of a 21-hour period, which included two waterboarding sessions, were missing.

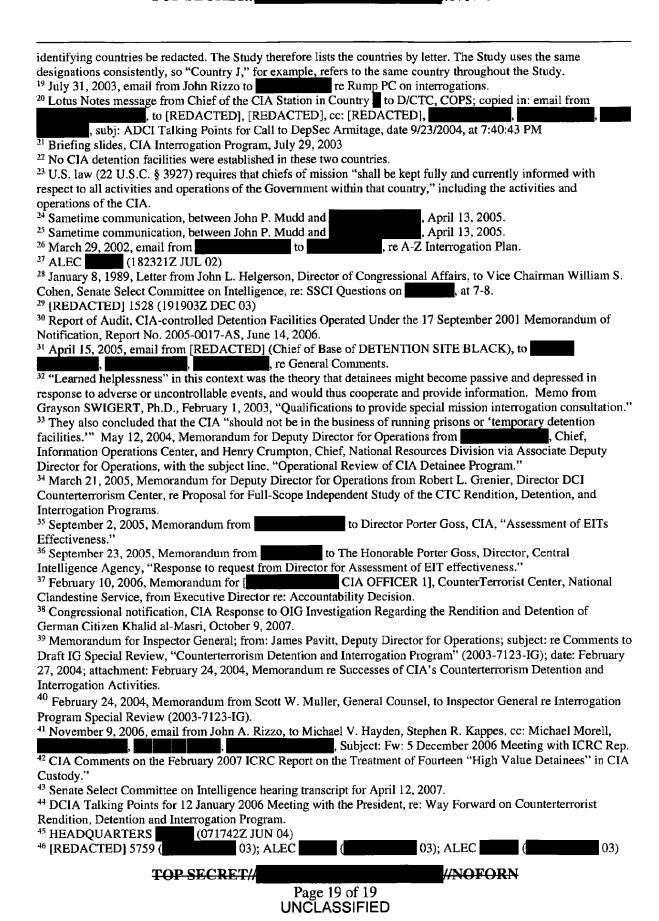
<sup>&</sup>lt;sup>7</sup> At the time, confining a detainee in a box with the dimensions of a coffin was an approved CIA enhanced interrogation technique.

<sup>&</sup>lt;sup>9</sup> Interview of \_\_\_\_\_\_, by [REDACTED] and [REDACTED], Office of the Inspector General, June 17, 2003

<sup>&</sup>lt;sup>11</sup> Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, April 7, 2003, p. 12.

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### **Executive Summary**

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#### I. Background on the Committee Study

- (U) On December 11, 2007, the Senate Select Committee on Intelligence ("the Committee") initiated a review of the destruction of videotapes related to the interrogations of CIA detainees Abu Zubaydah and 'Abd al-Rahim al-Nashiri after receiving a briefing that day on the matter by CIA Director Michael Hayden. At that briefing, Director Hayden stated that contemporaneous CIA operational cables were "a more than adequate representation of the tapes," and he agreed to provide the Committee with limited access to these cables at CIA Headquarters.
- (U) On February 11, 2009, after the Committee was presented with a staff-prepared summary of the operational cables detailing the interrogations of Abu Zubaydah and al-Nashiri, the Committee began considering a broader review of the CIA's detention and interrogation practices. On March 5, 2009, in a vote of 14 to 1, the Committee approved Terms of Reference for a study of the CIA's Detention and Interrogation Program.<sup>1</sup>
- (U) The Committee Study of the CIA's Detention and Interrogation Program is a lengthy, highly detailed report exceeding 6,700 pages, including approximately 38,000 footnotes. It is divided into three volumes:
  - I. History and Operation of the CIA's Detention and Interrogation Program. This volume is divided chronologically into sections addressing the establishment, development, and evolution of the CIA's Detention and Interrogation Program. It includes an addendum on CIA Clandestine Detention Sites and the Arrangements Made with Foreign Entities in Relation to the CIA's Detention and Interrogation Program.
- II. Intelligence Acquired and CIA Representations on the Effectiveness of the CIA's Enhanced Interrogation Techniques. This volume addresses the intelligence the CIA attributed to CIA detainees and the use of the CIA's enhanced interrogation techniques, specifically focusing on CIA representations regarding the effectiveness of the CIA's enhanced interrogation techniques, as well as how the CIA's Detention and Interrogation Program was operated and managed. It includes sections on CIA representations to the media, the Department of Justice, and the Congress.
- III. Detention and Interrogation of CIA Detainees. This volume addresses the detention and interrogation of 119 CIA detainees, from the program's authorization on September 17, 2001, to its official end on January 22, 2009, to include information on their capture, detention, interrogation, and conditions of confinement. It also includes extensive information on the CIA's management, oversight, and day-to-day operation of its Detention and Interrogation Program.
- (U) On December 13, 2012, the Senate Select Committee on Intelligence approved the *Committee Study of the CIA's Detention and Interrogation Program* ("Committee Study") by a bipartisan vote of 9-6. The Committee Study included 20 findings and conclusions. The

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<sup>&</sup>lt;sup>1</sup> See Appendix 1: "Terms of Reference, Senate Select Committee on Intelligence Study of the Central Intelligence Agency's Detention and Interrogation Program."

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Committee requested that specific executive branch agencies review and provide comment on the Committee Study prior to Committee action to seek declassification and public release of the Committee Study. On June 27, 2013, the CIA provided a written response, which was followed by a series of meetings between the CIA and the Committee that concluded in September 2013. Following these meetings and the receipt of Minority views, the Committee revised the findings and conclusions and updated the Committee Study. On April 3, 2014, by a bipartisan vote of 11-3, the Committee agreed to send the revised findings and conclusions, and the updated Executive Summary of the Committee Study, to the president for declassification and public release.

- (U) The Committee's Study is the most comprehensive review ever conducted of the CIA's Detention and Interrogation Program. The CIA has informed the Committee that it has provided the Committee with all CIA records related to the CIA's Detention and Interrogation Program.<sup>2</sup> The document production phase lasted more than three years, produced more than six million pages of material, and was completed in July 2012. The Committee Study is based primarily on a review of these documents, which include CIA operational cables, reports, memoranda, intelligence products, and numerous interviews conducted of CIA personnel by various entities within the CIA, in particular the CIA's Office of Inspector General and the CIA's Oral History Program, as well as internal email<sup>4</sup> and other communications.<sup>5</sup>
- (U) The Executive Summary is divided into two parts. The first describes the establishment, development, operation, and evolution of the CIA's Detention and Interrogation Program. The second part provides information on the effectiveness of the CIA's Detention and Interrogation Program, to include information acquired from CIA detainees, before, during, and after the use of the CIA's enhanced interrogation techniques; as well as CIA representations on the effectiveness and operation of the CIA's Detention and Interrogation Program to the media, the Department of Justice, and the Congress. The Executive Summary does not include a

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<sup>&</sup>lt;sup>2</sup> The Committee did not have access to approximately 9,400 CIA documents related to the CIA's Detention and Interrogation Program that were withheld by the White House pending a determination and claim of executive privilege. The Committee requested access to these documents over several years, including in writing on January 3, 2013, May 22, 2013, and December 19, 2013. The Committee received no response from the White House. <sup>3</sup> From January 2, 2008, to August 30, 2012, the Department of Justice conducted a separate investigation into various aspects of the CIA's Detention and Interrogation Program, with the possibility of criminal prosecutions of CIA personnel and contractors. On October 9, 2009, the CIA informed the Committee that it would not compel CIA personnel to participate in interviews with the Committee due to concerns related to the pending Department of Justice investigations. (See DTS #2009-4064.) While the Committee did not conduct interviews with CIA personnel during the course of this review, the Committee utilized previous interview reports of CIA personnel and CIA contractors conducted by the CIA's Office of the Inspector General and the CIA's Oral History Program. In addition to CIA materials, the Committee reviewed a much smaller quantity of documents from the Department of Justice, the Department of Defense, and the Department of State, as well as documents that had separately been provided to the Committee outside of this review. Inconsistent spellings found within the Committee Study reflect the inconsistencies found in the underlying documents reviewed.

<sup>&</sup>lt;sup>4</sup> The CIA informed the Committee that due to CIA record retention policies, the CIA could not produce all CIA email communications requested by the Committee. As a result, in a few cases, the text of an email cited in the Study was not available in its original format, but was embedded in a larger email chain. For this reason, the Committee, in some limited cases, cites to an email chain that contains the original email, rather than the original

<sup>&</sup>lt;sup>5</sup> The report does not review CIA renditions for individuals who were not ultimately detained by the CIA, CIA interrogation of detainees in U.S. military custody, or the treatment of detainees in the custody of foreign governments, as these topics were not included in the Committee's Terms of Reference.

description of the detention and interrogations of all 119 known CIA detainees. Details on each of these detainees are included in Volume III.

(U) Throughout this summary and the entire report, non-supervisory CIA personnel have been listed by pseudonym. The pseudonyms for these officers are used throughout the report. To distinguish CIA officers in pseudonym from those in true name, pseudonyms in this report are denoted by last names in upper case letters. Additionally, the CIA requested that the names of countries that hosted CIA detention sites, or with which the CIA negotiated the hosting of sites, as well as information directly or indirectly identifying such countries, be redacted from the classified version provided to Committee members. The report therefore lists these countries by letter. The report uses the same designations consistently, so "Country J," for example, refers to the same country throughout the Committee Study. Further, the CIA requested that the Committee replace the original code names for CIA detention sites with new identifiers.<sup>6</sup>

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<sup>&</sup>lt;sup>6</sup> On April 7, 2014, the Executive Summary of the Committee Study of the CIA's Detention and Interrogation Program was provided to the executive branch for declassification and public release. On August 1, 2014, the CIA returned to the Committee the Executive Summary with its proposed redactions. Over the ensuing months, the Committee engaged in deliberations with the CIA and the White House to ensure that the Committee's narrative—and support for the Committee's findings and conclusions—remained intact. Significant alterations have been made to the Executive Summary in order to reach agreement on a publicly releasable version of the document. For example, the CIA requested that in select passages, the Committee replace specific dates with more general time frames. The Committee also replaced the true names of some senior non-undercover CIA officials with pseudonyms. The executive branch then redacted all pseudonyms for CIA personnel, and in some cases the titles of positions held by the CIA personnel. Further, while the classified Executive Summary and full Committee Study lists specific countries by letter (for example "Country J"), and uses the same letter to designate the specific country throughout the Committee Study, the letters have been redacted by the executive branch for this public release.

# II. Overall History and Operation of the CIA's Detention and Interrogation Program

A. September 17, 2001, Memorandum of Notification (MON) Authorizes the CIA to Capture and Detain a Specific Category of Individuals
1. After Considering Various Clandestine Detention Locations, the CIA Determines That a U.S. Military Base Is the "Best Option"; the CIA Delegates "Blanket" Detention Approvals to CIA Officers in
(TS//NF) On September 17, 2001, six days after the terrorist attacks of September 11, 2001, President George W. Bush signed a covert action Memorandum of Notification (MON) to authorize the director of central intelligence (DCI) to "undertake operations designed to capture and detain persons who pose a continuing, serious threat of violence or death to U.S. persons and interests or who are planning terrorist activities." Although the CIA had previously been provided limited authorities to detain specific, named individuals pending the issuance of formal criminal charges, the MON provided unprecedented authorities, granting the CIA significant discretion in determining whom to detain, the factual basis for the detention, and the length of the detention. The MON made no reference to interrogations or interrogation techniques.
(TS//NF) On September 14, 2001, three days before the issuance of the MON, the chief of operations of the CIA's based on an urgent requirement from the chief of the Counterterrorism Center (CTC), sent an email to CIA Stations in seeking input on appropriate locations for potential CIA detention facilities. Over the course of the next month, CIA officers considered at least four countries in and one in possible hosts for detention facilities and at least three proposed site locations. In
(TS// (TS// CTC personnel met to discuss the capture and detain authorities in the MON. On September 28, 2001, CTC Legal, sent an email describing the meeting and a number of policy decisions. The
<sup>7</sup> September 17, 2001, Memorandum of Notification, for Members of the National Security Council, re.
(DTS #2002-0371), at paragraph 4.
Attachment 5 to May 14, 2002, letter from Stanley Moskowitz, CIA Office of Congressional Affairs, to Al Cumming, Staff Director, Senate Select Committee on Intelligence, transmitting the Memoranda of Notification (DTS #2002-2175).  9 September 17, 2001, Memorandum of Notification, for Members of the National Security Council, re.
(DTS #2002-0371), at paragraph 4.  10 DIRECTOR (Country 1; date: January 29, 2009.  11 Memorandum for DCI from J. Cofer Black, Director of Counterterrorism, via Deputy Director of Central

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Intelligence/Military Support, entitled, "Approval to Establish a Detention Facility for Terrorists."

Intelligence, General Counsel, Executive Director, Deputy Director for Operations and Associate Director of Central

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email stated that covert facilities would be operated "in a manner consistent with, but not pursuant to, the formal provision of appropriately comparable Federal instructions for the operation of prison facilities and the incarceration of inmates held under the maximum lawful security mechanisms." "s email recognized the CIA's lack of experience in running detention facilities, and stated that the CIA would consider acquiring cleared personnel from the Department of Defense or the Burcau of Prisons with specialized expertise to assist the CIA in operating the facilities. On September 27, 2001, CIA Headquarters informed CIA Stations that any future CIA detention facility would have to meet "U.S. POW Standards." <sup>13</sup>

(TS// NF) In early November 2001, CIA Headquarters further determined that any future CIA detention facility would have to meet U.S. prison standards and that CIA detention and interrogation operations should be tailored to "meet the requirements of U.S. law and the federal rules of criminal procedure," adding that "[s]pecific methods of interrogation w[ould] be permissible so long as they generally comport with commonly accepted practices deemed lawful by U.S. courts." The CIA's search for detention site locations was then put on hold and an internal memorandum from senior CIA officials explained that detention at a U.S. military base outside of the United States was the "best option." The memorandum thus urged the DCI to "[p]ress DOD and the US military, at highest levels, to have the US Military agree to host a long-term facility, and have them identify an agreeable location," specifically requesting that the DCI "[s]eek to have the US Naval Base at Guantanamo Bay designated as a long-term detention facility." 16

(TS# #NF) Addressing the risks associated with the CIA maintaining a detention facility, the CIA memorandum warned that "[a]s captured terrorists may be held days, months, or years, the likelihood of exposure will grow over time," and that "[m]edia exposure could inflame public opinion against a host government and the U.S., thereby threatening the continued operation of the facility." The memorandum also anticipated that, "[i]n a foreign country, close cooperation with the host government will entail intensive negotiations." The CIA memorandum warned that "any foreign country poses uncontrollable risks that could create incidents, vulnerability to the security of the facility, bilateral problems, and uncertainty over maintaining the facility." The memorandum recommended the establishment of a "short-term" facility in which the CIA's role would be limited to "oversight, funding and responsibility." The

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<sup>&</sup>lt;sup>12</sup> Email from: to: [REDACTED]; subject: EYES ONLY – Capture and Detention; date: September 28, 2001, at 09:29:24 AM.

<sup>&</sup>lt;sup>13</sup> DIRECTOR (272119Z SEP 01)

<sup>&</sup>lt;sup>14</sup> November 7, 2001, Draft of Legal Appendix, "Handling Interrogation." See also Volume I.

<sup>&</sup>lt;sup>15</sup> Memorandum for DCI from J. Cofer Black, Director of Counterterrorism, via Deputy Director of Central Intelligence, General Counsel, Executive Director, Deputy Director for Operations and Associate Director of Central Intelligence/Military Support, entitled, "Approval to Establish a Detention Facility for Terrorists."

<sup>&</sup>lt;sup>16</sup> Memorandum for DCI from J. Cofer Black, Director of Counterterrorism, via Deputy Director of Central Intelligence, General Counsel, Executive Director, Deputy Director for Operations and Associate Director of Central Intelligence/Military Support, entitled, "Approval to Establish a Detention Facility for Terrorists."

<sup>&</sup>lt;sup>17</sup> Memorandum for DCI from J. Cofer Black, Director of Counterterrorism, via Deputy Director of Central Intelligence, General Counsel, Executive Director, Deputy Director for Operations and Associate Director of Central Intelligence/Military Support, entitled, "Approval to Establish a Detention Facility for Terrorists."

<sup>&</sup>lt;sup>18</sup> Memorandum for DCI from J. Cofer Black, Director of Counterterrorism, via Deputy Director of Central Intelligence, General Counsel, Executive Director, Deputy Director for Operations and Associate Director of Central Intelligence/Military Support, entitled, "Approval to Establish a Detention Facility for Terrorists."

CIA would "contract out all other requirements to other US Government organizations, commercial companies, and, as appropriate, foreign governments." <sup>19</sup>

(TS// WNF) On October 8, 2001, DCI George Tenet delegated the management and oversight of the capture and detention authorities provided by the MON to the CIA's deputy director for operations (DDO), James Pavitt, and the CIA's chief of the Counterterrorism Center, Cofer Black.<sup>20</sup> The DCI also directed that all requests and approvals for capture and detention be documented in writing. On December 17, 2001, however, the DDO rescinded these requirements and issued via a CIA cable "blanket approval" for CIA officers in to "determine [who poses] the requisite 'continuing serious threat of violence or death to US persons and interests or who are planning terrorist activities." By March 2002, CIA Headquarters had expanded the authority beyond the language of the MON and instructed CIA personnel that it would be appropriate to detain individuals who might not be high-value targets in their own right, but could provide information on high-value targets. (CICCL again)

(TS// WNF) On April 7, 2003, CTC Legal, sent a cable to CIA Stations and Bases stating that "at this stage in the war [we] believe there is sufficient opportunity in advance to document the key aspects of many, if not most, of our capture and detain operations." scable also provided guidance as to who could be detained under the MON, stating:

"there must be an articulable basis on which to conclude that the actions of a specific person whom we propose to capture and/or detain pose a 'continuing serious threat' of violence or death to U.S. persons or interests or that the person is planning a terrorist activity.

...We are not permitted to detain someone merely upon a suspicion that he or she has valuable information about terrorists or planned acts of terrorism.... Similarly, the mere membership in a particular group, or the mere existence of a particular familial tie, does not necessarily connote that the threshold of 'continuing, serious threat' has been satisfied."<sup>24</sup>

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<sup>&</sup>lt;sup>19</sup> Memorandum for DCI from J. Cofer Black, Director of Counterterrorism, via Deputy Director of Central Intelligence, General Counsel, Executive Director, Deputy Director for Operations and Associate Director of Central Intelligence/Military Support, entitled, "Approval to Establish a Detention Facility for Terrorists."

<sup>&</sup>lt;sup>20</sup> Memorandum from George Tenet, Director of Central Intelligence, to Deputy Director for Operations, October 8, 2001, Subject: (U) Delegations of Authorities.

<sup>&</sup>lt;sup>21</sup> DIRECTOR (171410Z DEC 01)

<sup>&</sup>lt;sup>22</sup> WASHINGTON (272040Z MAR 02)

<sup>&</sup>lt;sup>23</sup> DIRECTOR (072216Z APR 03)

<sup>24</sup> DIRECTOR (072216Z APR 03). In a later meeting with Committee staff, CTC Legal, stated that the prospect that the CIA "could hold [detainees] forever" was "terrifying," adding, "[n]o one wants to be in a position of being called back from retirement in however many years to go figure out what do you do with so and so who still poses a threat." See November 13, 2001, Transcript of Staff Briefing on Covert Action Legal Issues (DTS #2002-0629).

2. The CIA Holds at Least 21 More Detainees Than It Has Represented; At Least 26 CIA Detainees Wrongly Detained

(TS// WNF) While the CIA has represented in public and classified settings that it detained "fewer than one hundred" individuals, 25 the Committee's review of CIA records indicates that the total number of CIA detainees was at least 119.26 Internal CIA documents indicate that inadequate record keeping made it impossible for the CIA to determine how many individuals it had detained. In December 2003, a CIA Station overseeing CIA detention operations in Country informed CIA Headquarters that it had made the "unsettling discovery" that the CIA was "holding a number of detainees about whom" it knew "very little." Nearly five years later, in late 2008, the CIA attempted to determine how many individuals the CIA had detained. At the completion of the review, CIA leaders, including CIA Director Michael Hayden, were informed that the review found that the CIA had detained at least 112 individuals, and possibly more. According to an email summarizing the meeting, CIA Director Hayden

<sup>25</sup> CIA Director Hayden typically described the program as holding "fewer than a hundred" detainees. For example, in testimony before the Committee on February 4, 2008, in response to a question from Chairman Rockefeller during an open hearing, Hayden stated, "[i]n the life of the CIA detention program we have held fewer than a hundred people." (See DTS #2008-1140.) Specific references to "98" detainees were included in a May 5, 2006, House Permanent Select Committee on Intelligence (HPSCI) report on Renditions, Detentions and Interrogations. See also Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees. Other examples of this CIA representation include a statement by CTC officer to the HPSCI on February 15, 2006, and a to the SSCI on June 10, 2008. See DTS #2008-2698. statement by CTC Legal <sup>26</sup> The Committee's accounting of the number of CIA detainees is conservative and only includes individuals for whom there is clear evidence of detention in CIA custody. The Committee thus did not count, among the 119 detainees, six of the 31 individuals listed in a memo entitled "Updated List of Detainees In ," attached to a March 2003 email sent by DETENTION SITE COBALT site manager [CIA OFFICER 1], because they were not explicitly described as CIA detainees and because they did not otherwise appear in CIA records. (See email from: [CIA OFFICER 1]; to: . and subject: DETAINEES; date: March 13, 2003.) An additional individual is the subject of CIA cables describing a planned transfer from U.S. military to CIA custody at DETENTION SITE COBALT. He was likewise not included among the 119 CIA detainees because of a lack of CIA records confirming either his transfer to, or his presence at, DETENTION SITE COBALT. As detailed in this summary, in December 2008, the CIA attempted to identify the total number of CIA detainees. In a graph prepared for CIA leadership, the CIA represented the number of CIA detainees as "112+?" See (101719Z OCT 02); ALEC (232056Z OCT 02); 190159 (240508Z OCT 02); and ALEC (301226Z OCT 02). 1528

<sup>28</sup> As of June 27, 2013, when the CIA provided its Response to the Committee Study of the CIA's Detention and Interrogation Program (hereinafter, the "CIA's June 2013 Response"), the CIA had not yet made an independent determination of the number of individuals it had detained. The CIA's June 2013 Response does not address the number of detainees determined by the Committee to be held by the CIA, other than to assert that the discrepancy between past CIA representations, that there were fewer than 100 detainees, and the Committee's determination of there being at least 119 CIA detainees, was not "substantively meaningful." The CIA's June 2013 Response states that the discrepancy "does not impact the previously known scale of the program," and that "[i]t remains true that approximately 100 detainees were part of the program; not 10 and not 200." The CIA's June 2013 Response also states that, "[t]he *Study* leaves unarticulated what impact the relatively small discrepancy might have had on policymakers or Congressional overseers." The CIA's June 2013 Response further asserts that, at the time Director Hayden was representing there had been fewer than 100 detainees (2007-2009), the CIA's internal research

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instructed a CIA officer to devise a way to keep the number of CIA detainees at the same number the CIA had previously briefed to Congress. The email, which the briefer sent only to himself, stated:

**HNF**) While the CIA acknowledged to the House Permanent Select

"I briefed the additional CIA detainees that could be included in RDI<sup>29</sup> numbers. DCIA instructed me to keep the detainee number at 98 -- pick whatever date i [sic] needed to make that happen but the number is 98."<sup>30</sup>

Committee on Intelligence (HPSCI) in February 2006 that it had wrongly detained five individuals throughout the course of its detention program, <sup>31</sup> a review of CIA records indicates "indicate[d] the total number of detainees could have been as high as 112," and that "uncertainty existed within CIA about whether a group of additional detainees were actually part of the program, partially because some of them had passed through [DETENTION SITE COBALT] prior to the formal establishment of the program under CTC auspices on 3 December 2002" (emphasis added). This June 27, 2013, CIA statement is inaccurate: the CIA's determination at the time was that there had been at least 112 CIA detainees and that the inclusion of detainees held prior to December 3, 2002, would make that number higher. On December 20, 2008, a CTC officer informed the chief of CTC that "112 were detained by CIA since September 11, 2001," noting "[t]hese revised statistics do not include any detainees at [DETENTION SITE COBALT] (other than Gul Rahman) who departed [DETENTION SITE COBALT] prior to RDG assuming authority of [DETENTION SITE COBALT] as of 03 December 2002." numbers brief.doc," attached to email from: (See " ; subject: Revised Rendition and Detention . [REDACTED], Statistics; date: December 20, 2008.) By December 23, 2008, CTC had created a graph that identified the total number of CIA detainees, excluding Gul Rahman, "Post 12/3/02" as 111. The graph identified the total number including Gul Rahman, but excluding other detainees "pre-12/3/02" as "112+?." (See CIA-produced PowerPoint Slide, RDG Numbers, dated December 23, 2008.) With regard to the Committee's inclusion of detainees held at DETENTION SITE COBALT prior to December 3, 2002, the CIA does not dispute that they were held by the CIA pursuant to the same MON authorities as detainees held after that date. Moreover, the CIA has regularly counted among its detainees a number of individuals who were held solely at DETENTION SITE COBALT prior to December 3, 2002, as well as several who were held exclusively at Country facilities on behalf of the CIA. In discussing the role of DETENTION SITE COBALT in the CIA's Detention and Interrogation Program, then Deputy Director of Operations James Pavitt told the CIA Office of Inspector General in August 2003 that "there are those who say that [DETENTION SITE COBALT] is not a CIA facility, but that is 'bullshit.'" (See Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, James Pavitt, August 21, 2003.) <sup>29</sup> The "Renditions and Interrogations Group," is also referred to as the "Renditions Group," the "Rendition, Detention, and Interrogation Group," "RDI," and "RDG" in CIA records. [Himself]; subject: Meeting with DCIA; date: January 5, <sup>30</sup> Email from: to: 2009. According to the CIA's June 2013 Response, "Hayden did not view the discrepancy, if it existed, as particularly significant given that, if true, it would increase the total number by just over 10 percent." 31 They include Sayed Habib, who was detained due to fabrications made by KSM while KSM was being subjected 1281 (130801Z JUN 04); to the CIA's enhanced interrogation techniques ( 3031 3015 ); Ali Saeed Awadh, the subject of mistaken identity (ALEC 2024

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); Khalid al-Masri, whose "prolonged detention" was determined by the CIA

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Inspector General to be "unjustified" (CIA Office of Inspector General, Report of Investigation, The Rendition and Detention of German Citizen Khalid al-Masri (2004-7601-IG), July 16, 2007, at 83); and Zarmein, who was one of

Muhammed, whom the CIA determined had been purposefully misidentified by a source due to a blood feud

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that at least 21 additional individuals, or a total of 26 of the 119 (22 percent) CIA detainees identified in this Study, did not meet the MON standard for detention. This is a conservative calculation and includes only CIA detainees whom the CIA itself determined did not meet the standard for detention. It does not include individuals about whom there was internal disagreement within the CIA over whether the detainee met the standard or not, or the numerous detainees who, following their detention and interrogation, were found not to "pose a continuing threat of violence or death to U.S. persons and interests" or to be "planning terrorist activities" as required by the September 17, 2001, MON. With one known exception, there are no CIA

"a number of detainees about whom" the CIA knew "very little" ( 1528
32 They include Abu Hudhaifa, who was subjected to ice water baths and 66 hours of standing sleep deprivation
before being released because the CIA discovered he was likely not the person he was believed to be
(WASHINGTON ; 51303 ; Muhammad Khan, who, like
Zarmein, was among detainees about whom the CIA acknowledged knowing "very little" (
1528 ; Gul Rahman, another case of mistaken identity (HEADQUARTERS
); Shaistah Habibullah Khan, who, like his brother, Sayed Habib, was the subject of fabrications
by KSM (HEADQUARTERS ); Haji Ghalgi, who was detained as "useful leverage"
against a family member ( 33678 ); Nazar Ali, an "intellectually
challenged" individual whose taped crying was used as leverage against his family member (
13065
29864 ( ); Juma Gul, who was released with a
payment of \$ and [other currency] ( 150822Z ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ; ;
33693 ; 33265 ;
33693 ; Hayatullah Haqqani, whom the CIA determined "may have been in the
wrong place at the wrong time" (33322); Ali Jan, who was detained
for using a satellite phone, traces on which "revealed no derogatory information" (1542 1542
); two individuals ——Mohammad al-Shomaila and Salah Nasir Salim Ali—on
whom derogatory information was "speculative" (email from: [REDACTED]; to: [REDACTED], [REDACTED],
and [REDACTED]; subject: Backgrounders; date: April 19, 2006; 17411 17411 ALEC
; undated document titled, "Talking Points for HPSCI about Former CIA Detainees");
two individuals who were discovered to be foreign government sources prior to being rendered to CIA custody, and
later determined to be former CIA sources ( 2185 ([REDACTED]); ALEC
([REDACTED]); HEADQUARTERS ([REDACTED])); seven individuals
thought to be travelling to Iraq to join al-Qa'ida who were detained based on claims that were "thin but cannot be
ignored" (email from: [REDACTED]; to: [REDACTED], [RED
subject: Request Chief/CTC Approval to Apprehend and Detain Individuals Departing Imminently for Iraq to Fight
Against US Forces; date: September 16, 2003); and Bismullah, who was mistakenly arrested
and later released with \$ and told not to speak about his experience ( 46620
and that released with \$\phi_{\text{and told not to speak about his experience (}}
33 For example, the Committee did not include among the 26 individuals wrongfully detained: Dr. Hikmat Nafi
Shaukat, even though it was determined that he was not involved in CBRN efforts and his involvement with al-
Qa'ida members was limited to personal relationships with former neighbors ( 30414
; DIRECTOR (Control of the Control o
were raised within the CIA about whether he may have been slandered by a rival tribal faction (
27931 SUBJECT: getting a handle on
detainees); Arsala Khan, who suffered disturbing hallucinations after 56 hours of standing sleep deprivation, after
which the CIA determined that he "does not appear to be the subject involved in current plans or activities against
U.S. personnel or facilities" ( 1393 (201006Z OCT 03); HEADQUARTERS
(and Janat Gul, who also suffered "frightful" hallucinations following sleep deprivation and
about whom the chief of the detention facility wrote, "[t]here simply is no 'smoking gun' that we can refer to that
would justify our continued holding of [Janat Gul] at a site such as [DETENTION SITE BLACK]"
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records to indicate that the CIA held personnel accountable for the detention of individuals the CIA itself determined were wrongfully detained.<sup>34</sup>

(TS//NF) On at least four occasions, the CIA used host country detention sites in Country to detain individuals on behalf of the CIA who did not meet the MON standard for capture and detention. ALEC Station officers at CIA Headquarters explicitly acknowledged that these detainees did not meet the MON standard for detention, and recommended placing the individuals in host country detention facilities because they did not meet the standard. The host country had no independent reason to detain these individuals and held them solely at the behest of the CIA.<sup>35</sup>

- B. The Detention of Abu Zubaydah and the Development and Authorization of the CIA's Enhanced Interrogation Techniques
- 1. Past Experience Led the CIA to Assess that Coercive Interrogation Techniques Were "Counterproductive" and "Ineffective"; After Issuance of the MON, CIA Attorneys Research Possible Legal Defense for Using Techniques Considered Torture; the CIA Conducts No Research on Effective Interrogations, Relies on Contractors with No Relevant Experience

which, as noted, did not reference interrogation techniques—the CIA had in place long-standing formal standards for conducting interrogations. The CIA had shared these standards with the

1530 1537	04),	1342	04); eman		
from: [REDACTED] (COB [DETENTION SITE BLACK]);	to:	; ee:	<b>,</b>		
, subject: re da	te: April 30, 2005	i).			
<sup>34</sup> The CIA's June 2013 Response "acknowledge[s] that there					
only to the case of Khalid al-Masri, whose wrongful detention					
CIA's June 2013 Response does not quantify the number of w					
it was "far fewer" than the 26 documented by the Committee. The CIA's June 2013 Response acknowledges that					
"the Agency frequently moved too slowly to release detainees," and that "[o]f the 26 cases cited by the Study, we					
adjudicated only three cases in less than 31 days. Most took t	hree to six month	s. CIA should have	ve acted sooner."		
As detailed in the Study, there was no accountability for perso	onnel responsible	for the extended d	letention of		
individuals determined by the CIA to have been wrongfully d					
35 ALEC ( ; DIRECTOR	· · · · · · · · · · · · · · · · · · ·	DIRECTOR			
; ALEC Despite the CIA's co					
standard for detention, these individuals were included in the					
but not if they were transferred to the custody of another cour					
although CIA Headquarters recognized that Aich did not mee					
to place him in Country custody where the C					
)). Hamid Aich was transferred to Country		custody on April			
transferred to [another country's] custody more than			36682		
; 38836		The list also does			
Mohammad Dinshah, despite a determination prior to his cap					
the 'continuing serious threat' threshold required for this open					
and a determination, after his capture, that "he does not meet			DETENTION		
SITE COBALT]." (See DIRECTOR	; HEADQUA	RTERS	).		
Dinshah was transferred to custody. See HEA			;		
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Committee. In January 1989, the CIA informed the Committee that "inhumane physical or psychological techniques are counterproductive because they do not produce intelligence and will probably result in false answers." Testimony of the CIA deputy director of operations in 1988 denounced coercive interrogation techniques, stating, "[p]hysical abuse or other degrading treatment was rejected not only because it is wrong, but because it has historically proven to be ineffective." By October 2001, CIA policy was to comply with the Department of the Army Field Manual "Intelligence Interrogation." A CIA Directorate of Operations Handbook from October 2001 states that the CIA does not engage in "human rights violations," which it defined as: "Torture, cruel, inhuman, degrading treatment or punishment, or prolonged detention without charges or trial." The handbook further stated that "[i]t is CIA policy to neither participate directly in nor encourage interrogation which involves the use of force, mental or physical torture, extremely demeaning indignities or exposure to inhumane treatment of any kind as an aid to interrogation." <sup>39</sup>

(U) The CIA did, however, have historical experience using coercive forms of interrogation. In 1963, the CIA produced the KUBARK Counterintelligence Interrogation Manual, intended as a manual for Cold War interrogations, which included the "principal coercive techniques of interrogation: arrest, detention, deprivation of sensory stimuli through solitary confinement or similar methods, threats and fear, debility, pain, heightened suggestibility and hypnosis, narcosis and induced regression." In 1978, DCI Stansfield Turner asked former CIA officer John Limond Hart to investigate the CIA interrogation of Soviet KGB officer Yuri Nosenko<sup>41</sup> using the KUBARK methods—to include sensory deprivation techniques and forced standing. In Hart's testimony before the House Sclect Committee on Assassinations on September 15, 1978, he noted that in his 31 years of government service:

"It has never fallen to my lot to be involved with any experience as unpleasant in every possible way as, first, the investigation of this case, and, second, the necessity of lecturing upon it and testifying. To me it is an abomination, and I

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<sup>&</sup>lt;sup>36</sup> January 8, 1989, Letter from John L. Helgerson, Director of Congressional Affairs, to Vice Chairman William S. Cohen, Senate Select Committee on Intelligence, re: SSCI Questions on at 7-8 (DTS #1989-0131).

<sup>&</sup>lt;sup>37</sup> Senate Select Committee on Intelligence, Transcript of Richard Stolz, Deputy Director for Operations, Central Intelligence Agency (June 17, 1988), p. 15 (DTS #1988-2302).

<sup>&</sup>lt;sup>38</sup> Attachment to Memorandum entitled, "Approval to Establish a Detention Facility for Terrorists," CTC: 1026(138)/01 from J. Cofer Black, Director of DCI Counterterrorist Center, to Director of Central Intelligence via multiple parties, October 25, 2001; Draft of Legal Appendix, "Handling Interrogations."

<sup>&</sup>lt;sup>39</sup> Directorate of Operations Handbook, 50-2, Section XX(1)(a), updated October 9, 2001.

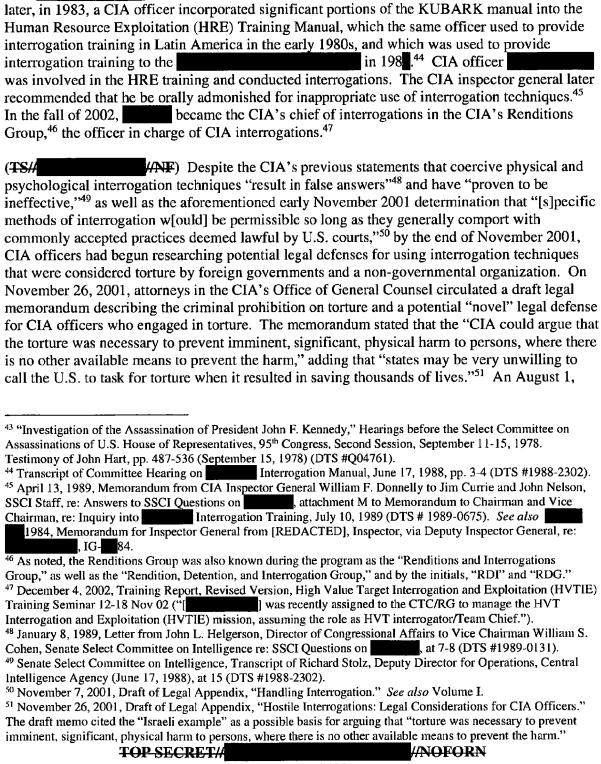
<sup>&</sup>lt;sup>40</sup> KUBARK Counterintelligence Interrogation, July 1963, at 85.

<sup>&</sup>lt;sup>41</sup> According to public records, in the mid-1960s, the CIA imprisoned and interrogated Yuri Nosenko, a Soviet KGB officer who defected to the U.S. in early 1964, for three years (April 1964 to September 1967). Senior CIA officers at the time did not believe Nosenko was an actual defector and ordered his imprisonment and interrogation. Nosenko was confined in a specially constructed "jail," with nothing but a cot, and was subjected to a series of sensory deprivation techniques and forced standing.

<sup>&</sup>lt;sup>42</sup> Among other documents, *see* CIA "Family Jewels" Memorandum, 16 May 1973, pp. 5, 23-24, available at www.gwu.edu/~nsarchiv/NSAEBB/NSAEBB222/family\_jewels\_full\_ocr.pdf.

am happy to say that... it is not in my memory typical of what my colleagues and I did in the agency during the time I was connected with it."<sup>43</sup>

**HNF**) Notwithstanding the Hart investigation findings, just five years



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2002, OLC memorandum to the White House Counsel includes a similar analysis of the "necessity defense" in response to potential charges of torture.<sup>52</sup>

(TS# WNF) In January 2002, the National Security Council principals began to debate whether to apply the protections of the Geneva Convention Relative to the Treatment of Prisoners of War of August 12, 1949 ("Geneva") to the conflict with al-Qa'ida and the Taliban. A letter drafted for DCI Tenet to the president urged that the CIA be exempt from any application of these protections, arguing that application of Geneva would "significantly hamper the ability of CIA to obtain critical threat information necessary to save American lives." On February 1, 2002—approximately two months prior to the detention of the CIA's first detainee—a CIA attorney wrote that if CIA detainees were covered by Geneva there would be "few alternatives to simply asking questions." The attorney concluded that, if that were the case, "then the optic becomes how legally defensible is a particular act that probably violates the convention, but ultimately saves lives." "54"

(TS// WNF) On February 7, 2002, President Bush issued a memorandum stating that neither al-Qa'ida nor Taliban detainees qualified as prisoners of war under Geneva, and that Common Article 3 of Geneva, requiring humane treatment of individuals in a conflict, did not apply to al-Qa'ida or Taliban detainees.<sup>55</sup>

(TS// NF) From the issuance of the MON to early 2002, there are no indications in CIA records that the CIA conducted significant research to identify effective interrogation practices, such as conferring with experienced U.S. military or law enforcement interrogators, or with the intelligence, military, or law enforcement services of other countries with experience in counterterrorism and the interrogation of terrorist suspects. Nor are there CIA records referencing any review of the CIA's past use of coercive interrogation techniques and associated lessons learned. The only research documented in CIA records during this time on the issue of interrogation was the preparation of a report on an al-Qa'ida manual that was

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<sup>&</sup>lt;sup>52</sup> Memorandum for Alberto R. Gonzales, Counsel to the President, re: Standards of Conduct for Interrogation under 18 U.S.C. §§ 2340-2340A. Like the November 26, 2001, draft memo, the OLC memorandum addressed the Israeli example.

Email from: [REDACTED], [REDAC

<sup>&</sup>lt;sup>54</sup> Email from: [REDACTED]; to: and [REDACTED]; subject: POW's and Questioning; date: February 1, 2002, at 01:02:12 PM.

<sup>&</sup>lt;sup>55</sup> February 7, 2002, Memorandum for the Vice President, the Secretary of State, the Secretary of Defense, the Attorney General, chief of staff to the President, Director of Central Intelligence, Assistant to the President for National Security Affairs, and Chairman of the Joint Chiefs of Staff, re. Humane Treatment of al Qaeda and Taliban Detainees.

<sup>&</sup>lt;sup>56</sup> After the CIA was unsuccessful in acquiring information from its last detainee, Muhammad Rahim, using the CIA's enhanced interrogation techniques, an after-action review in April 2008 suggested that the CIA conduct a survey of interrogation techniques used by other U.S. government agencies and other countries in an effort to develop effective interrogation techniques. *See* undated CIA Memorandum, titled After-Action Review, author [REDACTED], and undated CIA Memorandum, titled [Rahim] After Action Review: HVDI Assessment, with attached addendum, [Rahim] Lessons Learned Review Panel Recommendations Concerning the Modification of Sleep Deprivation and Reinstatement of Walling as an EIT. For additional information, *see* Volume I.

initially assessed by the CIA to include strategies to resist interrogation. This report was commissioned by the CIA's Office of Technical Services (OTS) and drafted by two CIA contractors, Dr. Grayson SWIGERT and Dr. Hammond DUNBAR.<sup>57</sup>

(TS# WNF) Both SWIGERT and DUNBAR had been psychologists with the U.S. Air Force Survival, Evasion, Resistance and Escape (SERE) school, which exposes select U.S. military personnel to, among other things, coercive interrogation techniques that they might be subjected to if taken prisoner by countries that did not adhere to Geneva protections. Neither psychologist had experience as an interrogator, nor did either have specialized knowledge of al-Qa'ida, a background in terrorism, or any relevant regional, cultural, or linguistic expertise. SWIGERT had reviewed research on "learned helplessness," in which individuals might become passive and depressed in response to adverse or uncontrollable events. He theorized that inducing such a state could encourage a detainee to cooperate and provide information. 59

2. The CIA Renders Abu Zubaydah to a Covert Facility, Obtains Presidential Approval Without Inter-Agency Deliberation

(TS//WF) In late March 2002, Pakistani government authorities, working with the CIA, captured al-Qa'ida facilitator Abu Zubaydah in a raid during which Abu Zubaydah suffered bullet wounds. At that time, Abu Zubaydah was assessed by CIA officers in ALEC Station, the office within the CIA with specific responsibility for al-Qa'ida, to possess detailed knowledge of al-Qa'ida terrorist attack plans. However, as is described in greater detail in the full Committee Study, this assessment significantly overstated Abu Zubaydah's role in al-Qa'ida and the information he was likely to possess.<sup>60</sup>

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<sup>&</sup>lt;sup>57</sup> Grayson SWIGERT and Hammond DUNBAR, Recognizing and Developing Countermeasures to Al Qaeda Resistance to Interrogation Techniques: A Resistance Training Perspective (undated). *See also* Memorandum for the Record, November 15, 2007, SSCI Staff Briefing with Grayson SWIGERT and Hammond DUNBAR (DTS #2009-0572).

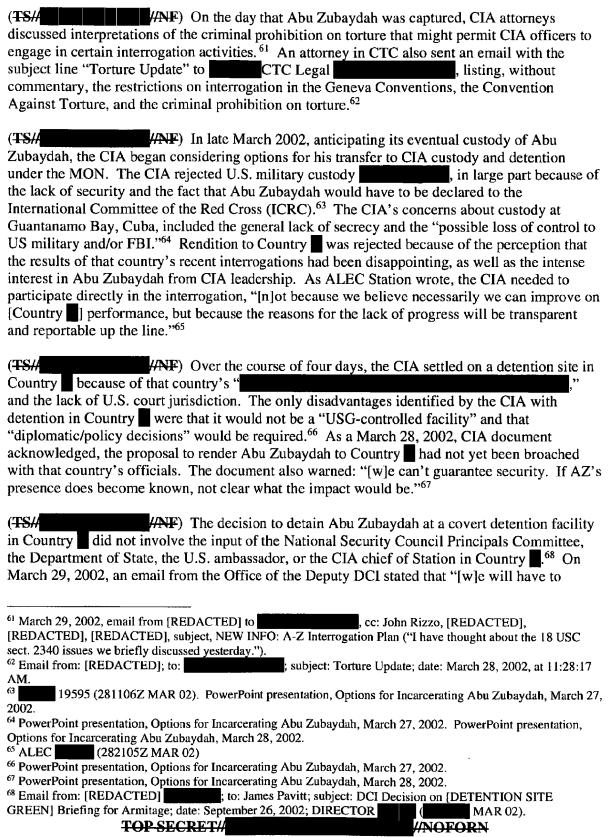
<sup>&</sup>lt;sup>58</sup> See, for example, Memo from Grayson SWIGERT, subject, "Qualifications to provide special mission interrogation consultation"; Undated, untitled memo stating: "The following information was obtained by a telephone conversation with [REDACTED],

<sup>;</sup> Interrogator Training, Lesson Plan, Title: A Scientific Approach to Successful Interrogation; DIR (031227Z APR 02).

<sup>&</sup>lt;sup>59</sup> See, for example, Memo from Grayson SWIGERT, subject: "Qualifications to provide special mission interrogation consultation."

<sup>&</sup>lt;sup>60</sup> See detainee review of Abu Zubaydah in Volume III. See also CIA Intelligence Assessment, August 16, 2006, "Countering Misconceptions About Training Camps in Afghanistan, 1990-2001." The document states: "Khaldan Not Affiliated With Al-Qa'ida. A common misperception in outside articles is that Khaldan camp was run by al-Qa'ida. Pre–11 September 2001 reporting miscast Abu Zubaydah as a 'senior al-Qa'ida lieutenant,' which led to the inference that the Khaldan camp he was administering was tied to Usama bin Laden. The group's flagship camp, al-Faruq, reportedly was created in the late 1980s so that bin Laden's new organization could have a training infrastructure independent of 'Abdullah Azzam's Maktab al-Khidamat, the nongovernmental organization that supported Khaldan. Al-Qa'ida rejected Abu Zubaydah's request in 1993 to join the group and Khaldan was not overseen by bin Laden's organization. There were relations between the al-Qa'ida camps and Khaldan. Trainees, particularly Saudis, who had finished basic training at Khaldan were referred to al-Qa'ida camps for advanced courses, and Khaldan staff observed al-Qa'ida training. The two groups, however, did not exchange trainers."

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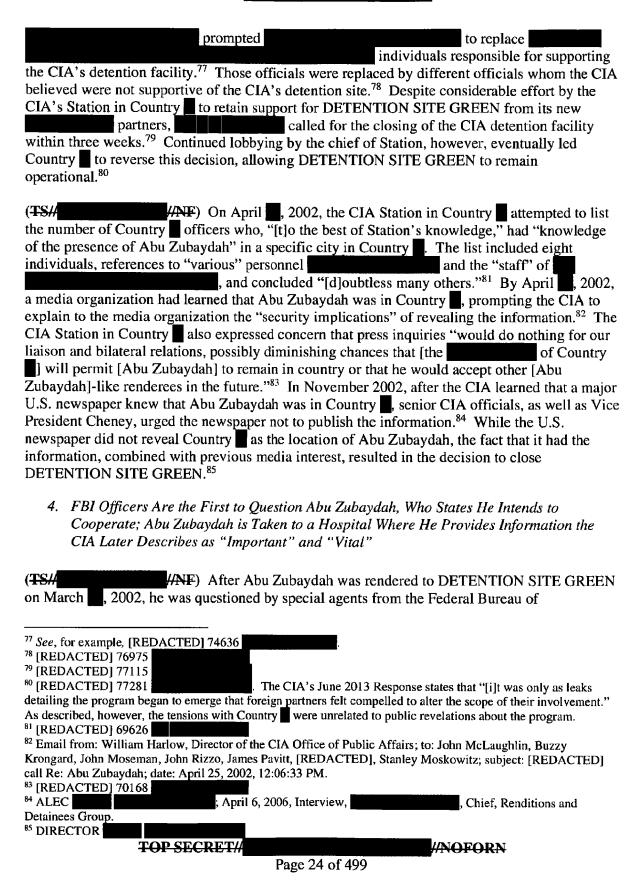


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with for POTUS consideration." That morning, the president approved moving forward with the plan to transfer Abu Zubaydah to Country. The During the same Presidential Daily Brief (PDB) session, Secretary of Defense Rumsfeld suggested exploring the option of putting Abu Zubaydah on a ship; however, CIA records do not indicate any further input from the principals. That day, the CIA Station in Country obtained the approval of Country of Station in Country of the CIA detention site. The U.S. deputy chief of mission in Country of the ambassador, who was notified by the CIA Station after Country of Shortly thereafter, Abu Zubaydah was rendered from Pakistan to Country of where he was held at the first CIA detention site, referred to in this summary as "DETENTION SITE GREEN." CIA records indicate that Country of was the last location of a CIA detention facility known to the president or the vice president, as subsequent locations were kept from the principals as a matter of White House policy to avoid inadvertent disclosures of the location of the CIA detention sites. The U.S. deputy chief of mission in Country of the variety of the country of the c
3. Tensions with Host Country Leadership and Media Attention Foreshadow Future Challenges
(TS//NF) The day after the rendition of Abu Zubaydah to DETENTION SITE GREEN, the
69 Email from: ; to: ; subject: A-Z Interrogation Plan; date: March 29, 2002.  POTUS is an abbreviation for President of the United States.  70 Email from: [REDACTED]; to: ; subject: NEW INFO: A-Z Interrogation Plan; date: March 29, 2002.  71 Email from: [REDACTED]; to: ; subject: DCI Decision on [DETENTION SITE GREEN] Briefing for Armitage; date: September 26, 2002. After the PDB session, the assistant secretary of state was briefed. The assistant secretary indicated that he would brief the secretary and deputy secretary of state. An internal CIA email stated that at the NSC, only National Security Advisor Rice and Deputy National Security Advisor Hadley were briefed. See DIRECTOR MAR 02); email from: [REDACTED] (MAR 02)
<sup>73</sup> [REDACTED] 69132 ( MAR 02) <sup>74</sup> For additional information on the rendition of Abu Zubaydah and the establishment of DETENTION SITE GREEN, <i>see</i> Volume I. <sup>75</sup> HEADQUARTERS [REDACTED]; HEADQUARTERS [REDACTED]; HEADQUARTERS [REDACTED] [REDACTED]; HEADQUARTERS [REDACTED] [REDACTED
Operation, , 2002 (DTS #2002-2932); and MEMORANDUM FOR: Director of Central Intelligence; FROM: ; SUBJECT: Your meeting with , 2002; cover page dated 2002.  TOP SECRET!//

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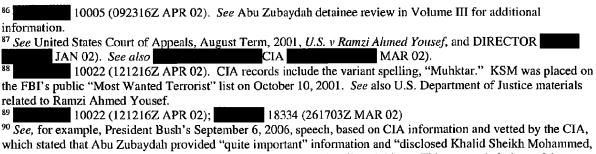
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Investigation (FBI) who spoke Arabic and had experience interrogating members of al-Qa'ida. Abu Zubaydah confirmed his identity to the FBI officers, informed the FBI officers he wanted to cooperate, and provided background information on his activities. That evening, Abu Zubaydah's medical condition deteriorated rapidly and he required immediate hospitalization. Although Abu Zubaydah was largely unable to communicate because of a breathing tube, he continued to provide information to FBI and CIA officials at the hospital using an Arabic alphabet chart. According to records, the FBI officers remained at Abu Zubaydah's bedside throughout this ordeal and assisted in his medical care. When Abu Zubaydah's breathing tube was removed on April 8, 2002, Abu Zubaydah provided additional intelligence and reiterated his intention to cooperate.<sup>86</sup>

(TS//WNF) During an April 10, 2002, debriefing session, conducted in the hospital's intensive care unit, Abu Zubaydah revealed to the FBI officers that an individual named "Mukhtar" was the al-Qa'ida "mastermind" of the 9/11 attacks. Abu Zubaydah identified a picture of Mukhtar provided by the FBI from the FBI's Most Wanted list. The picture was of Khalid Shaykh Mohammad (KSM), who had been indicted in 1996 for his role in Ramzi Yousef's terrorist plotting to detonate explosives on 12 United States-flagged aircraft and destroy them mid-flight over the Pacific Ocean.<sup>87</sup> Abu Zubaydah told the interrogators that "Mukhtar" was related to Ramzi Yousef, whom Abu Zubaydah said was in an American jail (Yousef had been convicted for the aforementioned terrorist plotting and was involved in the 1993 World Trade Center terrorist attack).<sup>88</sup>

(TS// NF) Abu Zubaydah told the FBI officers that "Mukhtar" trained the 9/11 hijackers and also provided additional information on KSM's background, to include that KSM spoke fluent English, was approximately 34 years old, and was responsible for al-Qa'ida operations outside of Afghanistan. So Subsequent representations on the success of the CIA's Detention and Interrogation Program consistently describe Abu Zubaydah's identification of KSM's role in the September 11, 2001, attacks, as well as his identification of KSM's alias ("Mukhtar"), as being "important" and "vital" information. A review of CIA records found that this information was corroborative of information already in CIA databases. 91

5. While Abu Zubaydah is Hospitalized, CIA Headquarters Discusses the Use of Coercive Interrogation Techniques Against Abu Zubaydah



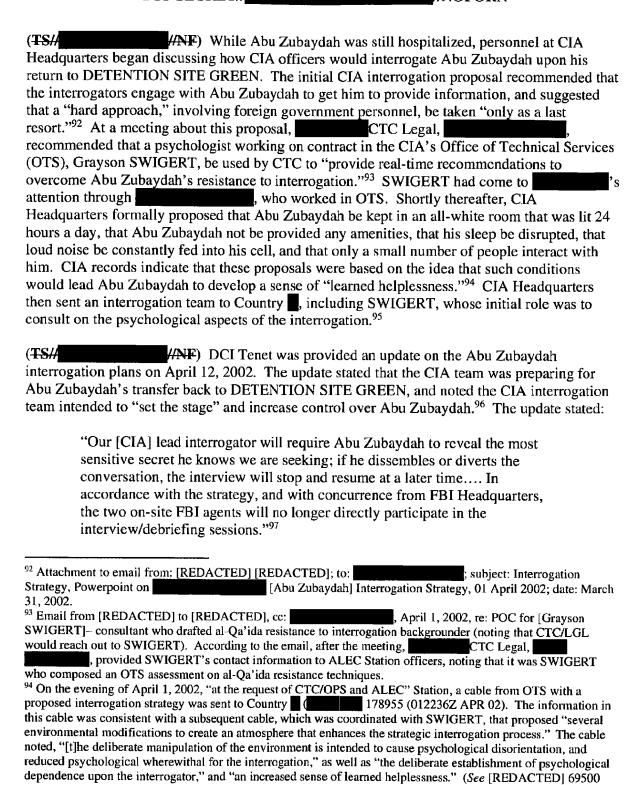
or KSM, was the mastermind behind the 9/11 attacks and used the alias Mukhtar. This was a vital piece of the puzzle that helped our intelligence community pursue KSM."

<sup>91</sup> See information later in this summary and Volume II for additional details.

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<sup>96</sup> CIA Sensitive Addendum "Update on the Abu Zubaydah Operation," dated 12 April 2002, "1630 Hours."

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(070009Z APR 02).) For detailed information, see Volume I and the Abu Zubaydah detainee review in Volume III.

<sup>&</sup>lt;sup>97</sup> CIA Sensitive Addendum "Update on the Abu Zubaydah Operation," dated 12 April 2002, "1630 Hours."

(TS//NF) The FBI special agents questioning Abu Zubaydah at the hospital objected to the CIA's plans. In a message to FBI Headquarters, an FBI special agent wrote that the CIA psychologists had acquired "tremendous influence." The message further stated:

"AZ's health has improved over the last two days and Agency [CIA] is ready to move [Abu Zubaydah] out of the hospital and back to in an elaborate plan to change AZ's environment. Agency [CIA] advised this day that they will be immediately changing tactics in all future AZ interviews by having only there [sic] [CIA officer] interact with AZ (there will be no FBI presence in interview room). This change contradicts all conversations had to date.... They believe AZ is offering, 'throw away information' and holding back from providing threat information (It should be note [sic] that we have obtained critical information regarding AZ thus far and have now got him speaking about threat information, albeit from his hospital bed and not [an] appropriate interview environment for full follow-up (due to his health). Suddenly the psychiatric team here wants AZ to only interact with their [CIA officer, and the CIA sees this] as being the best way to get the threat information.... We offered several compromise solutions... all suggestions were immediately declined without further discussion. ... This again is quite odd as all information obtained from AZ has come from FBI lead interviewers and questioning.... I have spent an un-calculable amount of hours at [Abu Zubaydah's bedside assisting with medical help, holding his hand and comforting him through various medical procedures, even assisting him in going [to] the bathroom.... We have built tremendous report [sic] with AZ and now that we are on the eve of 'regular' interviews to get threat information, we have been 'written out' of future interviews."99

6. New CIA Interrogation Plan Focuses on Abu Zubaydah's "Most Important Secret"; FBI Temporarily Barred from the Questioning of Abu Zubaydah; Abu Zubaydah then Placed in Isolation for 47 Days Without Questioning

(TS# WNF) On April 13, 2002, while Abu Zubaydah was still at the hospital, the CIA implemented the "new interrogation program." This initial meeting was held with just one interrogator in the room and lasted 11 minutes. A cable stated that the CIA interrogator was coached by the "psychological team." The CIA interrogator advised Abu Zubaydah that he (Abu Zubaydah) "had a most important secret that [the interrogator] needed to know." According to the cable, Abu Zubaydah "amazingly" nodded in agreement about the secret, but

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<sup>&</sup>lt;sup>98</sup> Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939).

<sup>&</sup>lt;sup>99</sup> Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939).

<sup>10026 (131233</sup>Z APR 02) 10026 (131233Z APR 02)

"did not divulge any information, as [the interrogation team] expected." A cable further explained that Abu Zubaydah indicated that he understood that the key question was about "impending future terrorist plans against the United States," and that the CIA officer told Abu Zubaydah to signal for him "when he decides to discuss that one key item he knows he is keeping from the [interrogator]." The FBI officers provided a similar account to FBI Headquarters, adding that: "We spent the rest of the day in the adjoining room with [the CIA officer] and one of the psychiatrists [REDACTED] waiting for [Abu Zubaydah] to signal he was ready to talk. [Abu Zubaydah] apparently went to sleep... they did not approach [Abu Zubaydah] the rest of the day." In their communications with FBI Headquarters, the FBI officers wrote that they explained their rapport-building approaches to the CIA interrogation team and "tried to explain that we have used this approach before on other Al-Qaeda members with much success (al-Owhali, 106 KKM, Jandal, Badawi etc.). We tried to politely suggest that valuable time was passing where we could attempt to solicit threat information..."

(TS//NF) On April 15, 2002, per a scripted plan, the same CIA interrogator delivered what a CIA cable described as "the pre-move message" to Abu Zubaydah: that "time is running out," that his situation had changed, and that the interrogator was disappointed that Abu Zubaydah did not signal "to discuss the one thing he was hiding." Abu Zubaydah was sedated and moved from the hospital to DETENTION SITE GREEN. When Abu Zubaydah awoke at 11:00 PM, four hours after his arrival, he was described as surprised and disturbed by his new situation. An April 16, 2002, cable states the "objective is to ensure that [Abu Zubaydah] is at his most vulnerable state."

(TS// NF) A cable described Abu Zubaydah's cell as white with no natural lighting or windows, but with four halogen lights pointed into the cell. An air conditioner was also in the room. A white curtain separated the interrogation room from the cell. The interrogation cell had three padlocks. Abu Zubaydah was also provided with one of two chairs that were rotated based on his level of cooperation (one described as more comfortable than the other). Security officers wore all black uniforms, including boots, gloves, balaclavas, and goggles to keep Abu Zubaydah from identifying the officers, as well as to prevent Abu Zubaydah "from seeing the security guards as individuals who he may attempt to establish a relationship or dialogue with." The security officers communicated by hand signals when they were with

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102 10026 (131233Z APR 02)
103 10029 (131505Z APR 02)
104 10029 (131505Z APR 02)
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10043 (151614Z APR 02)

10047 (161406Z APR 02)

10116 (250731Z APR 02)

111 10053 (162029Z APR 02)

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<sup>&</sup>lt;sup>105</sup> Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939).

<sup>&</sup>lt;sup>106</sup> See Intelligence Science Board "Intelligence Interviewing: Teaching Papers and Case Studies" for additional details on the FBI's interrogation of Mohamed Rashed Daoud al-Owhali.

<sup>&</sup>lt;sup>107</sup> Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939).

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Abu Zubaydah and used hand-cuffs and leg shackles to maintain control. In addition, either loud rock music was played or noise generators were used to enhance Abu Zubaydah's "sense of hopelessness." Abu Zubaydah was typically kept naked and sleep deprived. 113

had shifted since Abu Zubaydah's medical condition prevented "total isolation as originally planned." According to the cable, a 24-hour interrogation strategy was now "deemed to be the best approach" for acquiring information. As a result, the FBI officers were once again allowed to question Abu Zubaydah. On April 17, 2002, an FBI officer met with Abu Zubaydah for six hours. FBI records state that Abu Zubaydah had "not seen the interviewing (FBI) agent" since April 11, 2002, but that Abu Zubaydah greeted the agent by name. During the questioning Abu Zubaydah denied any knowledge related to specific targets for a pending attack and "advised that many of the brothers on the front lines (nfi) [no further information] talked about all types of attacks against America but that for the most part this was usually just talk and that [the United States] should not be concerned about this type of talk." Abu Zubaydah provided information on al-Qa'ida, KSM, his past travel to the United States, as well as general information on extremists in Pakistan.

(TS// NF) Abu Zubaydah continued to provide information to interrogators throughout April 2002, but not information on pending attacks against the United States. On the evening of April 20, 2002, Abu Zubaydah told the FBI officers about two men who approached him with a plan to detonate a uranium-based explosive device in the United States. Abu Zubaydah stated he did not believe the plan was viable and did not know the names of the two individuals, but provided physical descriptions of the pair. This information was acquired after Abu Zubaydah was confronted with emails indicating that he had sent the two individuals to KSM. The CIA would later represent that this information was acquired "as a result" of the use of the CIA's enhanced interrogation techniques, and that the information acquired resulted in

10116 (250731Z APR 02). CIA records indicate that Abu Zubaydah was nude, but given a towel to cover himself when interrogated. See, for example, 10080 (200735Z APR 02).

10053 (162029Z APR 02); 10094 (211905Z APR 02). As detailed in Volume III, the FBI Special Agents only questioned Abu Zubaydah when he was covered with a towel. Sleep deprivation during this period also differed from how sleep deprivation was implemented after the Department of Justice approved the CIA's enhanced interrogation techniques in August 2002. Rather than being placed in a stress position during sleep

CIA's enhanced interrogation techniques in August 2002. Rather than being placed in a stress position during sleep deprivation, Abu Zubaydah was kept awake by being questioned nearly non-stop by CIA and FBI interrogators.

Records further indicate that during breaks in the interrogations at this time, Abu Zubaydah was allowed to briefly place. See for example.

sleep. See, for example, 10116 (250731Z APR 02).

#2010-2939).
117 10058 (171904Z APR 02)

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<sup>10047 (161406</sup>Z APR 02) 10058 (171904Z APR 02)

<sup>&</sup>lt;sup>116</sup> Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS

<sup>118</sup> See Abu Zubaydah detainee review in Volume III for additional information.

<sup>119 10090 (210703</sup>Z APR 02). As described in more detail in Volume II, Abu Zubaydah did provide kunyas for the pair.

<sup>10063 (180515</sup>Z APR 02). As described in detail in Volume II and Volume III, as well as more briefly in this summary, Abu Zubaydah provided this information after being allowed to sleep.

the thwarting of the "Dirty Bomb Plot" and the capture of Jose Padilla. <sup>121</sup> However, the chief of the Abu Zubaydah Task Force stated that "AZ's info alone would never have allowed us to find them," while another CIA officer stated that the CIA was already "alert" to the threat posed by Jose Padilla, and that the CIA's "suspicion" was only "enhanced during the debriefings of Abu Zubaydah." Additional information on the "Dirty Bomb Plot" and the capture of Jose Padilla is provided later in this summary.

which Abu Zubaydah was hospitalized, on life support, and unable to speak, the CIA disseminated 39 intelligence reports based on his interrogations. At the end of April 2002, the DETENTION SITE GREEN interrogation team provided CIA Headquarters with three interrogation strategies. CIA Headquarters chose the most coercive interrogation option, which was proposed and supported by CIA contractor SWIGERT. This coercive interrogation option—which included sensory deprivation—was again opposed by the FBI special agents at the detention site. The interrogation proposal was to engage in "only a single-minded, consistent, totally focused questioning of current threat information." Once implemented, this approach failed to produce the information CIA Headquarters believed Abu Zubaydah possessed: threats to the United States and information about al-Qa'ida operatives located in the United States. Nonetheless, Abu Zubaydah continued to provide other intelligence. In May 2002, the CIA disseminated 56 intelligence reports based on the interrogations.

(TS// WNF) In early June 2002, the CIA interrogation team recommended that Abu Zubaydah spend several weeks in isolation while the interrogation team members departed the facility "as a means of keeping [Abu Zubaydah] off-balance and to allow the team needed time off for a break and to attend to personal matters ""," as well as to discuss "the endgame" of Abu Zubaydah with officers from CIA Headquarters. As a result, from June 18, 2002, through August 4, 2002, Abu Zubaydah spent 47 days in isolation without being

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<sup>121</sup> See information in this summary and Volume II for additional details on the CIA's representations on the effectiveness of the CIA's enhanced interrogation techniques to policy makers and the Department of Justice.

122 CIA email from: (123 CIA) to the email states: (124 CIA) the email states: (125 CIA) the email states: (126 CIA) the email states: (126 CIA) the arrest of two individuals (one being an American) and (126 CIA) put two and two together. Therefore, AZ's info alone would never have allowed us to find them. (126 CIA) SSCI Transcript (126 CIA) the put two and two together. Therefore, AZ's info alone would never have allowed us to find them. (127 CIA) see also SSCI Transcript (127 CIA) the patients of Jose Padilla, (128 CIA) dated June 12, 2002 (DTS #2002-2603), in which a CIA officer states, (128 CIA) the Pakistani liaison felt it was important to bring [Padilla] to our attention, given the recent raids... there was enough information indicating that his travel was suspicious, to put us on alert. This suspicion was enhanced during the debriefings of Abu Zubaydah, which occurred on 21 April. (127 CIA)

<sup>&</sup>lt;sup>123</sup> See analysis provided to the Committee on April 18, 2011, by the CIA, based on CIA searches in 2011 of the database. The titles of specific intelligence reports resulting from information provided by Abu Zubaydah are listed in the Abu Zubaydah detainee review in Volume III.

<sup>124</sup> ALEC MAY 02)

<sup>&</sup>lt;sup>125</sup> See email exchange from: [REDACTED]; to [REDACTED]; with multiple ccs; subject: Turning Up the Heat in the AZ Interrogations; date: April 30, 2002, at 12:02:47 PM.

<sup>&</sup>lt;sup>126</sup> See email exchange from: [REDACTED]; to [REDACTED]; with multiple ccs; subject: Turning Up the Heat in the AZ Interrogations; date: April 30, 2002, at 12:02:47 PM.

<sup>&</sup>lt;sup>127</sup> See analysis provided to the Committee on April 18, 2011, by the CIA, based on CIA searches in 2011 of the database. The titles of specific intelligence reports resulting from information provided by Abu Zubaydah are listed in the Abu Zubaydah detainee review in Volume III.

asked any questions. Despite the fact that Abu Zubaydah was in isolation for nearly half of the month, the CIA disseminated 37 intelligence reports based on the interrogations of Abu Zubaydah in June 2002. The CIA would later represent publicly—as well as in classified settings—that during the use of "established US Government interrogation techniques," Abu Zubaydah "stopped all cooperation" in June 2002, requiring the development of the CIA's enhanced interrogation techniques. CIA records do not support this assertion.

(TS// Prior to Abu Zubaydah's 47-day isolation period, Abu Zubaydah provided information on al-Qa'ida activities, plans, capabilities, and relationships, in addition to information on its leadership structure, including personalities, decision-making processes, training, and tactics. <sup>131</sup> As described in more detail in the full Committee Study, Abu Zubaydah's inability to provide information on the next attack in the United States and operatives in the United States served as the basis for CIA representations that Abu Zubaydah was "uncooperative," as well as for the CIA's determination that Abu Zubaydah required the use of what would later be known as the CIA's "enhanced interrogation techniques" to become "compliant" and reveal the information the CIA believed he was withholding. Abu Zubaydah never provided this information, and CIA officers later concluded this was information Abu Zubaydah did not possess. <sup>132</sup>

(TS# After Abu Zubaydah was placed in isolation, the Abu Zubaydah interrogation team [departed Country ]. Security and medical personnel remained at the detention site. The FBI special agents did not return to DETENTION SITE GREEN.<sup>133</sup>

7. Proposal by CIA Contract Personnel to Use SERE-Based Interrogation Techniques Leads to the Development of the CIA's Enhanced Interrogation Techniques; The CIA Determines that "the Interrogation Process Takes Precedence Over Preventative Medical Procedures"

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<sup>129</sup> See analysis provided to the Committee on April 18, 2011, by the CIA, based on CIA searches in 2011 of the database. The titles of specific intelligence reports resulting from information provided by Abu Zubaydah are listed in the Abu Zubaydah detainee review in Volume III of the Committee Study.

<sup>130</sup> See Presidential Speech on September 6, 2006, based on CIA information and vetted by CIA personnel. See also ODNI September 2006 Unclassified Public Release: "During initial interrogation, Abu Zubaydah gave some information that he probably viewed as nominal. Some was important, however, including that Khalid Shaykh Mohammad (KSM) was the 9/11 mastermind and used the moniker 'Mukhtar.' This identification allowed us to comb previously collected intelligence for both names, opening up new leads to this terrorist plotter—leads that eventually resulted in his capture. It was clear to his interrogators that Abu Zubaydah possessed a great deal of information about al-Qa'ida; however, he soon stopped all cooperation. Over the ensuing months, the CIA designed a new interrogation program that would be safe, effective, and legal." See also CIA Director Michael Hayden, Classified Statement for the Record, Hearing on the Central Intelligence Agency Detention and Interrogation Program, April 12, 2007 (DTS #2007-1563) ("...FBI and CIA continued unsuccessfully to try to glean information from Abu Zubaydah using established US Government interrogation techniques....").

<sup>&</sup>lt;sup>131</sup> See reporting charts in Abu Zubaydah detainee review in Volume III, as well as CIA paper entitled "Abu Zubaydah," dated March 2005. The same information is included in an "Abu Zubaydah Bio" document "Prepared on 9 August 2006."

<sup>132</sup> See Abu Zubaydah detainee review in Volume III for additional details.

<sup>133</sup> See Abu Zubaydah detainee review in Volume III for additional details.

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(<del>TS//</del> **//NF**) In early July 2002, CIA officers held several meetings at CIA Headquarters to discuss the possible use of "novel interrogation methods" on Abu Zubaydah. 134 During the course of those meetings SWIGERT proposed using techniques derived from the U.S. military's SERE (Survival, Evasion, Resistance and Escape) school. SWIGERT provided a list of 12 SERE techniques for possible use by the CIA: (1) the attention grasp, (2) walling, (3) facial hold, (4) facial slap, (5) cramped confinement, (6) wall standing, (7) stress positions, (8) sleep deprivation, (9) waterboard, (10) use of diapers, (11) use of insects, and (12) mock burial. 136 SWIGERT also recommended that the CIA enter into a contract with Hammond DUNBAR, his co-author of the CIA report on potential al-Qa'ida interrogation resistance training, to aid in the CIA interrogation process. 137 Like SWIGERT, DUNBAR had never participated in a real-world interrogation. His interrogation experience was limited to the paper he authored with SWIGERT and his work with U.S. Air Force personnel at the SERE school. 138

<sup>134</sup> See CIA document dated, July 3, 2002, 1630 Hours, titled, "CIA Operational Update Memorandum for CIA Leadership, SENSITIVE ADDENDUM: Update on the Abu Zubaydah Operation and 135 For more information on the SERE program, see the Senate Armed Services Committee Inquiry into the Treatment of Detainees in U.S. Custody, December 2008. See also statement of Senator Carl Levin on the inquiry, December 11, 2008: "SERE training is intended to be used to teach our soldiers how to resist interrogation by enemies that refuse to follow the Geneva Conventions and international law. In SERE school, our troops who are at risk of capture are exposed in a controlled environment with great protections and caution - to techniques adapted from abusive tactics used against American soldiers by enemies such as the Communist Chinese during the Korean War. SERE training techniques include stress positions, forced nudity, use of fear, sleep deprivation and, until recently, the Navy SERE school used the waterboard. These techniques were designed to give our students a taste of what they might be subjected to if captured by a ruthless, lawless enemy so that they would be better prepared to resist. The techniques were never intended to be used against detainees in U.S. custody. As one [Joint Personnel Recovery Agency (JPRA)] instructor explained, SERE training is based on illegal exploitation (under the rules listed in the 1949 Geneva Convention Relative to the Treatment of Prisoners of War) of prisoners over the last 50 years." 136 Email from: : to: | ; subject: Description of Physical Pressures; date: July 8, 2002, at 04:15:15 PM. 137 ALEC (051724Z JUL 02)

<sup>138</sup> See Resume, Hammond DUNBAR, submitted to the CIA in March 2003. In a section on "Interrogation and Debriefing Experience," DUNBAR's 2003 resume noted that he had been a "debriefer for all USG DOD and Civilian

.)." All other experience in the section related to his interrogation experience as a contractor for the CIA beginning in 2002. DUNBAR's resume did state that he had participated in an interrogation training course in in 1992, and that he had taken a one-week Defense Interrogation Course at some point in 2002, although his resume does not indicate whether this was prior to. or after, the interrogation of Abu Zubaydah. The CIA's June 2013 Response states that the Committee Study was "incorrect... in asserting that the contractors selected had no relevant experience." The CIA's June 2013 Response notes SWIGERT and DUNBAR's experience at the Department of Defense SERE school, and SWIGERT's "academic research" and "research papers" on "such topics as resistance training, captivity familiarization, and learned helplessness - all of which were relevant to the development of the program." The CIA's June 2013 Response does not describe any experience related to actual interrogations or counterterrorism, or any relevant cultural, geographic, or linguistic expertise. The CIA's June 2013 Response provides the following explanation: "Drs. [SWIGERT] and [DUNBAR] had the closest proximate expertise CIA sought at the beginning of the program, specifically in the area of non-standard means of interrogation. Experts on traditional interrogation methods did not meet this requirement. Non-standard interrogation methodologies were not an area of expertise of CIA officers or of the US Government generally. We believe their expertise was so unique that we would have been derelict had we not sought them out when it became clear that CIA would be heading into the uncharted territory of the program" (italics and emphasis in original). As noted above, the CIA did not seek out SWIGERT and DUNBAR after a decision was made to use coercive interrogation techniques; rather, SWIGERT and DUNBAR played a role in convincing the CIA to adopt such a policy

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(TS//NF) In May 2003, a senior CIA interrogator would tell personnel from the CIA's Office of Inspector General that SWIGERT and DUNBAR's SERE school model was based on resisting North Vietnamese "physical torture" and was designed to extract "confessions for propaganda purposes" from U.S. airmen "who possessed little actionable intelligence." The CIA, he believed, "need[ed] a different working model for interrogating terrorists where confessions are not the ultimate goal." 139

drafted a letter to Attorney General John Ashcroft asking the Department of Justice for "a formal declination of prosecution, in advance, for any employees of the United States, as well as any other personnel acting on behalf of the United States, who may employ methods in the interrogation of Abu Zubaydah that otherwise might subject those individuals to prosecution." The letter further indicated that "the interrogation team had concluded" that "the use of more aggressive methods is required to persuade Abu Zubaydah to provide the critical information we need to safeguard the lives of innumerable innocent men, women and children within the United States and abroad." The letter added that these "aggressive methods" would otherwise be prohibited by the torture statute, "apart from potential reliance upon the doctrines of necessity or of self-defense." This letter was circulated internally at the CIA, including to SWIGERT; however, there are no records to indicate it was provided to the attorney general.

(TS# //NF) On July 13, 2002, CTC Legal, and the CIA's acting general counsel, John Rizzo, met with attorneys from the National Security Council and the Department of Justice Office of Legal Counsel (OLC), as well as with Michael Chertoff, the head of the Department of Justice Criminal Division, and Daniel Levin, the chief of staff to the FBI director, to provide an overview of the CIA's proposed interrogation techniques and to ask for a formal, definitive DOJ opinion regarding the lawfulness of employing the specific CIA interrogation techniques against Abu Zubaydah. 143

(TS// NF) The CIA attorneys described the 12 proposed interrogation techniques and told the Department of Justice and National Security Council attorneys that Abu Zubaydah continued to withhold critical intelligence on the identities of al-Qa'ida personnel in the United States and planned al-Qa'ida attacks. The CIA attorneys also told the group that CIA officers were complemented by:

"expert personnel retained on contract who possess extensive experience, gained within the Department of Defense, on the psychological and physical

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methods of interrogation and the resistance techniques employed as countermeasures to such interrogation."<sup>144</sup>

(TS# #NF) According to the CIA cable describing the meeting, the representatives from the OLC, including Deputy Assistant Attorney General John Yoo, advised that the criminal prohibition on torture would not prohibit the methods proposed by the interrogation team because of the absence of any specific intent to inflict severe physical or mental pain or suffering. On July 13, 2002, Yoo sent an unclassified letter to the CIA's acting general counsel describing his interpretation of the statute. 146

(TS# WNF) Despite the initial view expressed by Yoo that the use of the proposed CIA interrogation techniques would be lawful, on July 17, 2002, National Security Advisor Condoleezza Rice requested a delay in the approval of the interrogation techniques for Abu Zubaydah's interrogation until the attorney general issued an opinion. The following day, Rice and Deputy National Security Advisor Stephen Hadley requested that the Department of Justice "delay the approval of the memo detailing the next phase of interrogations" until the CIA provided specific details on its proposed interrogation techniques and "an explanation of why the CIA is confident these techniques will not cause lasting and irreparable harm to Abu Zubaydah." Rice asked the CIA to provide the OLC with a description of each of the planned interrogation techniques, and to "gather and provide any available empirical data on the reactions and likelihood of prolonged mental harm from the use of the 'water board' and the staged burial." <sup>149</sup>

(TS//NF) On July 15, 2002, a cable providing details on the proposed interrogation phase stated that only the DETENTION SITE GREEN chief of Base would be allowed to interrupt or stop an interrogation in process, and that the chief of Base would be the final decision-making authority as to whether the CIA's interrogation techniques applied to Abu Zubaydah would be discontinued.<sup>150</sup> The CIA officers at the detention site added:

"If [Abu Zubaydah] develops a serious medical condition which may involve a host of conditions including a heart attack or another catastrophic type of condition, all efforts will be made to ensure that proper medical care will be provided to [him]. In the event [Abu Zubaydah] dies, we need to be prepared to act accordingly, keeping in mind the liaison equities involving our hosts." <sup>151</sup>

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<sup>144</sup> DIRECTOR (031357Z AUG 02)
145 DIRECTOR (031357Z AUG 02)
146 July 13, 2002, Letter from John Yoo, Deputy Assistant Attorney General to John Rizzo, Acting General Counsel, CIA.
147 Memorandum for the Record from John H. Moseman, Chief of Staff, re: NSC Weekly Meeting, July 17, 2002.
148 July 19, 2002, 1630 Hours, CIA Operational Update Memorandum for CIA Leadership, SENSITIVE ADDENDUM: Update on the Abu Zubaydah Operation and Raid Raid 149 July 21, 2002, 1630 Hours, CIA Operational Update Memorandum for CIA Leadership, SENSITIVE ADDENDUM: Update on the Abu Zubaydah Operation and Raid 150 10536 (151006Z JUL 02)
151 10536 (151006Z JUL 02)

(TS//NF) To address these issues, the cable stated that if Abu Zubaydah were to die during the interrogation, he would be cremated.<sup>152</sup> The interrogation team closed the cable by stating:

"regardless which [disposition] option we follow however, and especially in light of the planned psychological pressure techniques to be implemented, we need to get reasonable assurances that [Abu Zubaydah] will remain in isolation and incommunicado for the remainder of his life." <sup>153</sup>

(TS# WNF) Officers from the CIA's ALEC Station responded to the interrogation team's comments several days later. Their cable noted that the interrogation team was correct in its "understanding that the interrogation process takes precedence over preventative medical procedures." ALEC Station further observed:

"There is a fairly unanimous sentiment within HQS that [Abu Zubaydah] will never be placed in a situation where he has any significant contact with others and/or has the opportunity to be released. While it is difficult to discuss specifics at this point, all major players are in concurrence that [Abu Zubaydah] should remain incommunicado for the remainder of his life. This may preclude [Abu Zubaydah] from being turned over to another country, but a final decision regarding his future incarceration condition has yet to be made." 155

(TS// AS a result of the request by National Security Advisor Rice for additional research on the CIA's proposed interrogation techniques, CIA and DOJ personnel contacted individuals at the Department of Defense's Joint Personnel Recovery Agency (JPRA), the agency that administers the SERE school, to gather information about the effects of using the techniques in training exercises. According to CIA officer who who had joined the CIA's OTS after years at JPRA, an individual with SERE school experience commented that "information gleaned via harsh treatment may not be accurate, as the prisoner may say anything to avoid further pain," and that "[c]urrent doctrine for interrogations conducted in the permanent phase of capture may lean towards 'soft' or 'indirect' rounds of questioning." 157

(TS// Pursuant to National Security Advisor Rice's request, CIA Headquarters personnel also requested information from the interrogation team—particularly

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152
              10536 (151006Z JUL 02)
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             10536 (151006Z JUL 02)
154 ALEC
                 (182321Z JUL 02)
155 ALEC
                (182321Z JUL 02)
                               to: [REDACTED]; subject: Request for JPRA information; date: July 19, 2002;
156 Email from:
July 24, 2002, fax from
                                         to John Yoo and [REDACTED] providing information from the
                                                                          , [REDACTED], [REDACTED],
OTS/OAD psychologists; email from:
                                                   ; to:
              subject: Discussion with JPRA Chief of Staff; date: July 24, 2002.
157 Email from:
                              ; to: [REDACTED]; subject: Request for JPRA information; date: July 19, 2002.
                              's notes were not provided to the Department of Justice. In November 2002,
Records indicate that
                                                        , led the first CIA interrogator training course.
          , along with Chief of Interrogations
                                                                          //NOFORN
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SWIGERT and DUNBAR—about the psychological effects of the use of the waterboard and mock burial. The chief of Base at DETENTION SITE GREEN responded by cable noting that:

"We are a nation of laws and we do not wish to parse words. A bottom line in considering the new measures proposed is that [Abu Zubaydah] is being held in solitary confinement, against his will, without legal representation, as an enemy of our country, our society and our people. Therefore, while the techniques described in Headquarters meetings and below are administered to student volunteers in the U.S. in a harmless way, with no measurable impact on the psyche of the volunteer, we do not believe we can assure the same here for a man forced through these processes and who will be made to believe this is the future course of the remainder of his life. Station, [DETENTION SITE GREEN chief of Base] and [DETENTION SITE GREEN] personnel will make every effort possible to insure [sic] that subject is not permanently physically or mental harmed but we should not say at the outset of this process that there is no risk."158

(<del>TS//</del> **(NF)** As former psychologists for the United States Air Force. SWIGERT and DUNBAR had no direct experience with the waterboard, as it was not used in Air Force SERE training. Nonetheless, they indicated that the waterboard—which they described as an "absolutely convincing technique"—was necessary to overwhelm Abu Zubaydah's ability to resist. 159 They also responded that they were aware that the Navy—which used the waterboard technique in training—had not reported any significant long-term consequences on individuals from its use. Unlike the CIA's subsequent use of the waterboard. however, the Navy's use of the technique was a single training exercise and did not extend to multiple sessions. SWIGERT and DUNBAR wrote:

"any physical pressure applied to extremes can cause severe mental pain or suffering. Hooding, the use of loud music, sleep deprivation, controlling darkness and light, slapping, walling, or the use of stress positions taken to extreme can have the same outcome. The safety of any technique lies primarily in how it is applied and monitored."160

**HNF**) On July 24, 2002, the attorney general verbally approved the use of 10 interrogation techniques, which included: the attention grasp, walling, the facial hold, the facial slap (insult slap), cramped confinement, wall standing, stress positions, sleep deprivation, use of diapers, and use of insects. 161 The interrogation team, however, indicated that they intended to wait for the approval to use the waterboard before proceeding with their interrogation of Abu Zubaydah. On July 26, 2002, the attorney general verbally approved the

161 DIRECTOR (251609Z AUG 02)

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<sup>158 [</sup>REDACTED] 73208 (231043Z JUL 02)

<sup>10568 (261101</sup>Z JUL 02)

<sup>&</sup>lt;sup>160</sup> [REDACTED] 73208 (231043Z JUL 02)

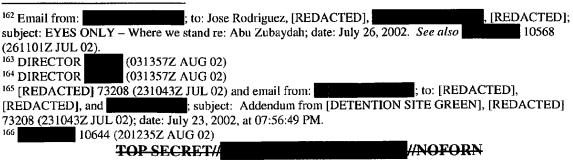
use of the waterboard. The OLC finalized its classified written legal opinion on August 1, 2002. The earlier CIA request to conduct a mock burial was not formally considered by the OLC. The approved interrogation techniques, along with other CIA interrogation techniques that were subsequently identified and used by the CIA, are referred to as the CIA's "enhanced interrogation techniques," or more commonly by the CIA as "EITs."

Headquarters advised the Department of Justice and the national security advisor that "countless more Americans may die unless we can persuade AZ to tell us what he knows." CIA Headquarters further represented that the DETENTION SITE GREEN interrogation team believed "Abu Zubaydah continues to withhold critical threat information," and "that in order to persuade him to provide" that information, "the use of more aggressive techniques is required." The cable to DETENTION SITE GREEN from CIA Headquarters documenting the information CIA Headquarters had provided to the Department of Justice warned that "[t]he legal conclusions are predicated upon the determinations by the interrogation team that Abu Zubaydah continues to withhold critical threat information." According to cables, however, the CIA interrogators at the detention site had not determined that "the use of more aggressive techniques was required" to "persuade" Abu Zubaydah to provide threat information. Rather, the interrogation team believed the objective of the coercive interrogation techniques was to confirm Abu Zubaydah did not have additional information on threats to the United States, writing:

"Our assumption is the objective of this operation is to achieve a high degree of confidence that [Abu Zubaydah] is not holding back actionable information concerning threats to the United States beyond that which [Abu Zubaydah] has already provided." <sup>165</sup>

(TS// As is described in this summary, and in more detail in the full Committee Study, the interrogation team later deemed the use of the CIA's enhanced interrogation techniques a success, not because it resulted in critical threat information, but because it provided further evidence that Abu Zubaydah had not been withholding the aforementioned information from the interrogators. 166

8. The CIA Obtains Legal and Policy Approval for Its Enhanced Interrogation Techniques; The CIA Does Not Brief the President



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**HNF**) As described, CIA officers represented to National Security (TS// Advisor Rice that Abu Zubaydah was withholding information on pending attacks and operatives in the United States. On July 31, 2002, Rice informed Deputy DCI John McLaughlin that, in balancing the application of the CIA's enhanced interrogation techniques against the possible loss of American lives, she would not object to the CIA's enhanced interrogation techniques if the attorney general determined them to be legal. 167

**HNF**) During the month of July 2002, the CIA anticipated that the (TS/A president would need to approve the use of the CIA's enhanced interrogation techniques before they could be used. Therefore, in late July 2002, the CIA prepared talking points for a briefing of the president. These draft talking points indicated that the CIA was planning to use interrogation techniques beyond what was normally permitted by law enforcement, and included a brief description of the waterboard interrogation technique. On August 1, 2002, based on comments from White House Counsel Alberto Gonzales, the talking points were revised to eliminate references to the waterboard. 168 CIA records indicate, however, that the talking points were not used to brief the president. On August 2, 2002, the National Security Council legal advisor informed the DCI's chief of staff that "Dr. Rice had been informed that there would be no briefing of the President on this matter," 169 but that the DCI had policy approval to employ the CIA's enhanced interrogation techniques. 170

(TS// (NF) CIA records state that prior to the use of the CIA's enhanced interrogation techniques on Abu Zubaydah in 2002, the CIA did not brief Secretary of State Colin Powell or Secretary of Defense Donald Rumsfeld, two members of the National Security Council, on the techniques. 171 The Committee, including the chairman and vice chairman, was also not briefed on the CIA's enhanced interrogation techniques prior to their use. 172

(TS/A **#NF**) Approximately a year later, on July 31, 2003, senior CIA personnel believed the president had still not been briefed on the CIA's enhanced interrogation techniques.<sup>173</sup> In August 2003, DCI Tenet told the CIA Office of Inspector General that "he had never spoken to the President regarding the detention and interrogation program or EITs, nor was

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<sup>&</sup>lt;sup>167</sup> Memorandum for the Record from John Moseman, Chief of Staff, re: NSC Weekly Meeting, July 31, 2002.

<sup>&</sup>lt;sup>168</sup> July 26, 2001, DCI Talking Points with the President- Next Phase of the Abu Zubaydah Interrogation; July 31, 2001, DCI Talking Points with the President- Next Phase of the Abu Zubaydah Interrogation. Note that the draft document lists the incorrect year.

<sup>169</sup> CIA records do not indicate who informed National Security Advisor Rice "that there would be no briefing of the President on this matter."

<sup>&</sup>lt;sup>170</sup> Email from: John Moseman; to: John McLaughlin, Jose Rodriguez, [REDACTED], John Rizzo, [REDACTED]; subject: Abu-Z Interrogation; date: August 2, 2002.

Email from: John Rizzo; to: subject: Rump PC on interrogations; date: July 31, 2003. 

172 See Volume II for additional information on congressional briefings. <sup>171</sup> Email from: John Rizzo; to:

<sup>&</sup>lt;sup>173</sup> An email from CIA Senior Deputy General Counsel John Rizzo stated that "the President will be briefed as part of the regular annual [covert action] review. Briefing (by Rice or VP or Counsel to the President or some combination thereof) will describe the interrogation program, the fact that some aggressive but AG-approved techniques have been used, but will not apparently get into the details of the techniques themselves." See email ; subject: Rump PC on interrogations; date: July 31, 2003. from: John Rizzo; to:

he aware of whether the President had been briefed by his staff."<sup>174</sup> The May 2004 CIA Inspector General Special Review included a recommendation for the DCI to:

"Brief the President regarding the implementation of the Agency's detention and interrogation activities pursuant to the MON of 17 September 2001 or any other authorities, including the use of EITs and the fact that detainees have died. This Recommendation is significant." <sup>175</sup>

**//NF)** In transmitting the Special Review to the Committee, DCI Tenet responded to the recommendation, noting only that "[t]he DCI will determine whether and to what extent the President requires a briefing on the Program." 176 On April 6, 2006, CIA Inspector General Helgerson responded to a request from Committee Vice Chairman John D. Rockefeller IV on the status of corrective actions taken in response to the Special Review recommendations. With regard to a briefing for the president, Helgerson wrote: "Consistent with this recommendation, DCI Tenet, before he left office, and Director Goss, shortly after taking office, both advised me that they had made requests to brief the President."177 Prepared "Questions and Answers" for the National Security Council principals in connection with the disclosure of the program in September 2006 and subsequent media outreach also suggest that the president was not briefed at the outset about the CIA's interrogation techniques. In response to the potential question: "What role did the President play... Was he briefed on the interrogation techniques, and if so when?" the proposed answer did not assert that the president was briefed, but rather that the "President was not of course involved in CIA's day to day operations including who should be held by CIA and how they should be questioned - these decisions are made or overseen by CIA Directors."178

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<sup>&</sup>lt;sup>174</sup> Office of General Counsel Comments on Counterterrorism Detention and Interrogation Program Special Review, at 23 ("[i]n August 2003, the DCI advised OIG…"); CIA Office of Inspector General, Interview of George Tenet, memorandum dated 8 September 2003, Subject: 2003-7123-IG, Review of Interrogation for Counterterrrorism Purposes.

<sup>&</sup>lt;sup>175</sup> Inspector General, Special Review, Counterterrorism Detention and Interrogation Activities (September 2001-October 2003), May 7, 2004 (DTS #2004-2710).

<sup>&</sup>lt;sup>176</sup> Letter from George J. Tenet to Chairman Pat Roberts, June 22, 2004 (DTS #2004-2710).

<sup>177</sup> Helgerson then added, "Additionally, public disclosure of many of these activities ensured wide awareness. In light of these developments, I consider the matter closed." The Helgerson letter does not indicate to whom Directors Tenet and Goss, who met regularly with the President, submitted requests to brief the President about the program. See letter from John L. Helgerson to Vice Chairman John D. Rockefeller IV, April 5, 2006 (DTS #2006-1564). The CIA's June 2013 Response does not dispute these records. It states, however, that "[w]hile Agency records on the subject are admittedly incomplete, former President Bush has stated in his autobiography that he discussed the program, including the use of enhanced techniques, with DCIA Tenet in 2002, prior to application of the techniques on Abu Zubaydah, and personally approved the techniques." A subsequent memoir by former CIA Acting General Counsel John Rizzo (published January 7, 2014) states, "The one senior U.S. Government national security official during this time—from August 2002 through 2003—who I did not believe was knowledgeable about the E.I.T.s was President Bush himself. He was not present at any of the Principal Committee meetings ... and none of the principals at any of the E.I.T. sessions during this period ever alluded to the President knowing anything about them"

<sup>&</sup>lt;sup>178</sup> Included in the packet of CIA information was the following: "Question: 'What role did the President play in authorizing this program? Did he select detainees held by CIA or direct their interrogation? Was he briefed on the interrogation techniques, and if so when?' Answer: 'In the days after 9/11, the President directed that all the instruments of national power, including the resources of our intelligence, military, and law enforcement communities, be employed to fight and win the war against al Qaeda and its affiliates, within the bounds of the law.

(TS//NF) CIA records indicate that the first CIA briefing for the president on the CIA's enhanced interrogation techniques occurred on April 8, 2006. CIA records state that when the president was briefed, he expressed discomfort with the "image of a detainee, chained to the ceiling, clothed in a diaper, and forced to go to the bathroom on himself."

9. The CIA Uses the Waterboard and Other Enhanced Interrogation Techniques Against Abu Zubaydah

(TS//NF) On August 3, 2002, CIA Headquarters informed the interrogation team at DETENTION SITE GREEN that it had formal approval to apply the CIA's enhanced interrogation techniques, including the waterboard, against Abu Zubaydah. According to CIA records, only the two CIA contractors, SWIGERT and DUNBAR, were to have contact with Abu Zubaydah. Other CIA personnel at DETENTION SITE GREEN – including CIA medical personnel and other CIA "interrogators with whom he is familiar" – were only to observe. 181

(TS// NF) From August 4, 2002, through August 23, 2002, the CIA subjected Abu Zubaydah to its enhanced interrogation techniques on a near 24-hour-per-day basis. After Abu Zubaydah had been in complete isolation for 47 days, the most aggressive interrogation phase began at approximately 11:50 AM on August 4, 2002. Security personnel entered the cell, shackled and hooded Abu Zubaydah, and removed his towel (Abu Zubaydah was then naked). Without asking any questions, the interrogators placed a rolled towel around his neck as a collar, and backed him up into the cell wall (an interrogator later acknowledged the collar was

This included important, new roles for CIA in detaining and questioning terrorists. [He was periodically updated by CIA Directors on significant captures of terrorists, and information obtained that helped stop attacks and led to capture of other terrorists.] [The President was not of course involved in CIA's day to day operations – including who should be held by CIA and how they should be questioned – these decisions are made or overseen by CIA Directors]." See Draft Questions and Proposed Answers, attached to Memorandum from National Security Advisor Stephen J. Hadley; for: the Vice President, Secretaries of State and Defense, the Attorney General, Director of National Intelligence and Chairman of the Joint Chiefs of Staff; cc: chief of staff to the President, Counsel to the President, Assistant to the President for National Security, White House Spokesman, dated September 2, 2006. Brackets in the original.

179 See April 16, 2008, CIA "Backgrounder: Chronology of Interrogation Approvals, 2001-2003" (noting that "CIA documentation and discussions with Presidential briefers and individuals involved with the interrogation program at the time suggest that details on enhanced interrogation techniques (EITs) were not shared with the President" in the 2001-2003 timeframe); CIA Q&A, Topic: Waterboarding ("The information we have indicates the President was not briefed by CIA regarding the specific interrogation techniques until April 2006, and at that time DCIA Goss briefed him on the seven EITs proposed at that time for the post-Detainee Treatment Act CIA interrogation program."). As described, in the April 2006 briefing the President "expressed discomfort" with the "image of a detainee, chained to the ceiling, clothed in a diaper, and forced to go to the bathroom on himself." See email from: Grayson SWIGERT; to: [REDACTED]; cc: subject: Dr. SWIGERT's 7 June meeting with DCI; date: June 7, 2006.

180 Email from: Grayson SWIGERT; to: [REDACTED]; cc: subject: Dr. SWIGERT's 7 June meeting with DCI; date: June 7, 2006.

<sup>181</sup> Increased Pressure in the Next Phase of the Abu Zubaydah Interrogations, Attachment to email from: [REDACTED]; to: [REDACTED]; cc: [REDACTED], [REDACTED], subject: Increased Pressure Phase – for DCI Sensitive Addendum; date: July 10, 2002.

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used to slam Abu Zubaydah against a concrete wall). 183 The interrogators then removed the hood, performed an attention grab, and had Abu Zubaydah watch while a large confinement box was brought into the cell and laid on the floor. 184 A cable states Abu Zubaydah "was unhooded and the large confinement box was carried into the interrogation room and paced [sic] on the floor so as to appear as a coffin." 185 The interrogators then demanded detailed and verifiable information on terrorist operations planned against the United States, including the names, phone numbers, email addresses, weapon caches, and safe houses of anyone involved. CIA records describe Abu Zubaydah as appearing apprehensive. Each time Abu Zubaydah denied having additional information, the interrogators would perform a facial slap or face grab. At approximately 6:20 PM, Abu Zubaydah was waterboarded for the first time. Over a two-and-ahalf-hour period, Abu Zubaydah coughed, vomited, and had "involuntary spasms of the torso and extremities" during waterboarding. 187 Detention site personnel noted that "throughout the process [Abu Zubaydah] was asked and given the opportunity to respond to questions about threats" to the United States, but Abu Zubaydah continued to maintain that he did not have any additional information to provide. 188 In an email to OMS leadership entitled, "So it begins," a medical officer wrote:

"The sessions accelerated rapidly progressing quickly to the water board after large box, walling, and small box periods. [Abu Zubaydah] seems very resistant to the water board. Longest time with the cloth over his face so far has been 17 seconds. This is sure to increase shortly. NO useful information

<sup>183</sup> See email from: [REDACTED]; to: ; subject: Subject detainee allegation – per our telcon of today; date: March 28, 2007, at 04:42 PM, which states Abu Zubaydah claims "a collar was used to slam him against a concrete wall. While we do not have a record that this occurred, one interrogator at the site at the time confirmed that this did indeed happen. For the record, a plywood 'wall' was immediately constructed at the site after the walling on the concrete wall." 10644 (201235Z AUG 02) 185 10586 (041559Z AUG 02) 186 10644 (201235Z AUG 02) 10586 (041559Z AUG 02); 187 10644 (201235Z AUG 02) 10586 (041559Z AUG 02). CIA contractor DUNBAR later told the CIA OIG that "[t]heir instructions from [chief of Base] were to focus on only one issue, that is, Zubaydah's knowledge of plans to attack the U.S." According to the OIG's record of the interview, "[DUNBAR] and [SWIGERT] could ask that question in a number of ways, but it was the only theme they were authorized by [chief of Base] to use with [Abu] Zubaydah." (See February 10, 2003, interview report of Hammond DUNBAR, Office of the Inspector General.) The acting chief of Station in Country, in an interview with the CIA OIG, stated that "there were days at [DETENTION SITE GREEN] when the team had no requirements from Headquarters," and that CTC did not give the chief of Base (COB) the "flexibility as COB to ask other questions" besides those related to threats to the United States. (See May 28, 2003, interview report of Office of the Inspector General.) The chief of Support Services at the CIA Station stated that "[SWIGERT] and [DUNBAR] were frustrated that they kept beating Zubaydah up on the same question while getting the same physiologic response from him." (See May 21, 2003, Office of the Inspector General.) Other interviewees described how interview report of analytical assumptions about Abu Zubaydah drove the interrogation process. (See May 22, 2003, interview report of Office of the Inspector General; and February 27, 2003, interview report of , Office of the Inspector General.) Chief of CTC, Jose Rodriguez, told the OIG that "CTC subject matter experts" pointed to intelligence that they said indicated that Abu Zubaydah knew more than he was admitting and thus disagreed with the assessment from DETENTION SITE GREEN that Abu Zubaydah was "compliant." According to the OIG's record of the Jose Rodriguez interview, "disagreement between the analysts and interrogators can be healthy, but in this case Rodriguez believes that the analysts were wrong." (See interview of Jose Rodriguez, Office of the Inspector General, March 6, 2003.) TOP SECRET! //NOFORN

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so far....He did vomit a couple of times during the water board with some beans and rice. It's been 10 hours since he ate so this is surprising and disturbing. We plan to only feed Ensure for a while now. I'm head[ing] back for another water board session." <sup>189</sup>

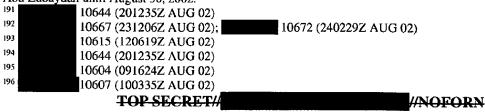
(TS//WNF) The use of the CIA's enhanced interrogation techniques—including "walling, attention grasps, slapping, facial hold, stress positions, cramped confinement, white noise and sleep deprivation"—continued in "varying combinations, 24 hours a day" for 17 straight days, through August 20, 2002. When Abu Zubaydah was left alone during this period, he was placed in a stress position, left on the waterboard with a cloth over his face, or locked in one of two confinement boxes. According to the cables, Abu Zubaydah was also subjected to the waterboard "2-4 times a day... with multiple iterations of the watering cycle during each application." <sup>191</sup>

(TS// NF) The "aggressive phase of interrogation" continued until August 23, 2002. 192 Over the course of the entire 20 day "aggressive phase of interrogation," Abu Zubaydah spent a total of 266 hours (11 days, 2 hours) in the large (coffin size) confinement box and 29 hours in a small confinement box, which had a width of 21 inches, a depth of 2.5 feet, and a height of 2.5 feet. The CIA interrogators told Abu Zubaydah that the only way he would leave the facility was in the coffin-shaped confinement box. 193

(TS// According to the daily cables from DETENTION SITE GREEN, Abu Zubaydah frequently "cried," "begged," "pleaded," and "whimpered," but continued to deny that he had any additional information on current threats to, or operatives in, the United States. 194

(TS// NF) By August 9, 2002, the sixth day of the interrogation period, the interrogation team informed CIA Headquarters that they had come to the "collective preliminary assessment" that it was unlikely Abu Zubaydah "had actionable new information about current threats to the United States." On August 10, 2002, the interrogation team stated that it was "highly unlikely" that Abu Zubaydah possessed the information they were seeking. On the same day, the interrogation team reiterated a request for personnel from CIA Headquarters to

<sup>10644 (201235</sup>Z AUG 02). For the first 17 days, the CIA's enhanced interrogation techniques were used against Abu Zubaydah in "varying combinations, 24 hours a day." The "aggressive phase," as defined by the CIA, continued for an additional three days. The CIA continued to use its enhanced interrogation techniques against Abu Zubaydah until August 30, 2002.



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the section [of the ICRC report] on medical care, the report omits key contextual facts. For example, Abu Zubaydah's statement that he was given only Ensure and water for two to three weeks fails to mention the fact that he was on a liquid diet quite appropriate because he was recovering from abdominal surgery at the time."

travel to the detention site to view the interrogations. A cable stated that the team believed that a "first-hand, on-the-ground look is best," but if CIA Headquarters personnel could not visit, a video teleconference would suffice. DETENTION SITE GREEN personnel also informed CIA Headquarters that it was their assessment that the application of the CIA's enhanced interrogation techniques was "approach[ing] the legal limit." The chief of CTC, Jose Rodriguez, responded:

"Strongly urge that any speculative language as to the legality of given activities or, more precisely, judgment calls as to their legality vis-à-vis operational guidelines for this activity agreed upon and vetted at the most senior levels of the agency, be refrained from in written traffic (email or cable traffic). Such language is not helpful." <sup>199</sup>

(TS//NF) DETENTION SITE GREEN cables describe Abu Zubaydah as "compliant," informing CIA Headquarters that when the interrogator "raised his eyebrow, without instructions," Abu Zubaydah "slowly walked on his own to the water table and sat down." When the interrogator "snapped his fingers twice," Abu Zubaydah would lie flat on the waterboard. Despite the assessment of personnel at the detention site that Abu Zubaydah was compliant, CIA Headquarters stated that they continued to believe that Abu Zubaydah was withholding threat information and instructed the CIA interrogators to continue using the CIA's enhanced interrogation techniques. <sup>202</sup>

(TS//NF) At times Abu Zubaydah was described as "hysterical"<sup>203</sup> and "distressed to the level that he was unable to effectively communicate."<sup>204</sup> Waterboarding sessions "resulted in immediate fluid intake and involuntary leg, chest and arm spasms" and "hysterical pleas."<sup>205</sup> In at least one waterboarding session, Abu Zubaydah "became completely

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10607 (100335Z AUG 02). On August 2, 2002, a video-conference between DETENTION SITE
GREEN and CIA Headquarters occurred, which included an interrogation video described by the interrogation team
as "quite graphic" and possibly "disturbing to some viewers." After the video-conference, CIA Headquarters
instructed DETENTION SITE GREEN to continue the use of the CIA's enhanced interrogation techniques against
Abu Zubaydah, but agreed to send two CIA Headquarters officers to the detention site to observe the interrogations
first-hand. On August 2002, a team from CIA Headquarters, including
                                                                         CTC Legal
                                                , visited DETENTION SITE GREEN and observed the use
and Deputy Chief of ALEC Station
of the CIA's enhanced interrogation techniques, including waterboarding. The "aggressive phase of interrogation"
          days after the arrival of the officers from CIA Headquarters. See
                                                                               10616 (
02); ALEC
                                                        AUG 02);
                                                                                  10667 (231206Z AUG
                          AUG 02);
                                              10643 (
                  10672 (240229Z AUG 02).
02); and
             10607 (100335Z AUG 02)
<sup>199</sup> Email from: Jose Rodriguez; to: [REDACTED]; subject: [DETENTION SITE GREEN]; date: August 12, 2002,
with attachment of earlier email from: [REDACTED]; to: [REDACTED].
                10614 (111633Z AUG 02)
                10614 (111633Z AUG 02)
                                (101728 AUG 02); ALEC
See, for example, ALEC
                                                          (130034Z AUG 02); ALEC
         AUG 02); and
                                10700 (280820Z AUG 02).
             10644 (201235Z AUG 02)
             10643 (191518Z AUG 02)
             10643 (191518Z AUG 02)
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unresponsive, with bubbles rising through his open, full mouth."<sup>206</sup> According to CIA records, Abu Zubaydah remained unresponsive until medical intervention, when he regained consciousness and expelled "copious amounts of liquid." This experience with the waterboard was referenced in emails, but was not documented or otherwise noted in CIA cables.<sup>207</sup> When two CIA Headquarters officers later compared the Abu Zubaydah interrogation videotapes to the cable record, neither commented on this session. A review of the catalog of videotapes, however, found that recordings of a 21-hour period, which included two waterboarding sessions, were missing.<sup>208</sup>

(TS// CIA personnel at DETENTION SITE GREEN reported being disturbed by the use of the CIA's enhanced interrogation techniques against Abu Zubaydah. CIA records include the following reactions and comments by CIA personnel:

- August 5, 2002: "want to caution [medical officer] that this is almost certainly not a place he's ever been before in his medical career...It is visually and psychologically very uncomfortable." 209
- August 8, 2002: "Today's first session...had a profound effect on all staff members
  present...it seems the collective opinion that we should not go much
  further...everyone seems strong for now but if the group has to continue...we cannot
  guarantee how much longer."<sup>210</sup>
- August 8, 2002: "Several on the team profoundly affected...some to the point of tears and choking up."<sup>211</sup>

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August 8, 2002, at 06:50 AM.	,,,	
<sup>211</sup> Email from: [REDACTED]; to: [REDACTED],	, and [REDACTED]; subject: Update; date:	
August 8, 2002, at 06:50 AM.	- 3 1	
<sup>210</sup> Email from: [REDACTED]; to: [REDACTED],	, and [REDACTED]; subject: Update; date:	
2002, at 05:35AM.		
<sup>209</sup> Email from: [REDACTED]; to:	and [REDACTED]; subject: Re: Monday; date: August 5,	
May 7, 2004.	-	
<sup>208</sup> CIA Inspector General's Special Review on Counterterrorism Detention and Interrogation Activities issued on		
and [REDACTED]; subject: Re: Discussions with Dan Levin – AZ; date: October 26, 2004, at 6:09 PM.		
	DACTED], [REDACTED], [REDACTED], [REDACTED],	
and [REDACTED]; subject: Re: Talking Points for review and comment; date: August 13, 2004, at 10:22 AM;		
	I; email from: REDACTED]	
<sup>207</sup> Email from: , OMS; to: [REDAC]	ΓΕD] and [REDACTED]; subject: Re: Acceptable lower	
Discussion with Dan Levin- AZ; date: October 26, 2004, at 6:09 PM.		
; to: [REDACTED], [REDACTED], [REDAC	CTED], [REDACTED], and [REDACTED]; subject: Re:	
subject: Re: Talking Points for review and comment; d	late: August 13, 2004, at 10:22 AM; and email from:	
	, OMS; to: [REDACTED] and [REDACTED];	
, OMS; to: [REDACTED] and [REDACTE	ED]; subject: Re: Acceptable lower ambient temperatures;	
SITE BLUE] and [REDACTED]; subject: Re: Departu	are; date: March 6, 2003, at 7:11:59 PM; email from:	
	. See email from: ; to: [DETENTION	
a xyphoid thrust (with our medical folks edging toward	d the room)." This passage was included in multiple emails,	
<sup>206</sup> The description of the episode stated that "on being righted, he failed to respond until the interrogators gave him		
206		

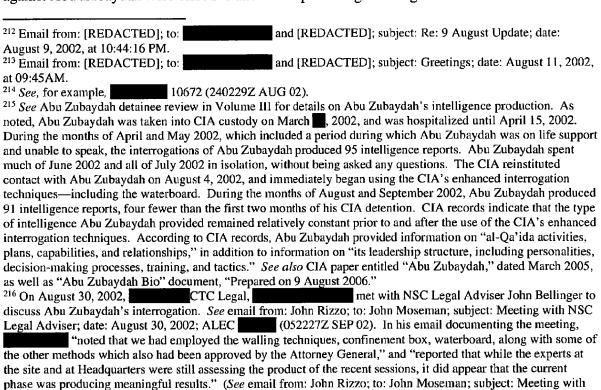
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- August 9, 2002: "two, perhaps three [personnel] likely to elect transfer" away from the detention site if the decision is made to continue with the CIA's enhanced interrogation techniques.<sup>212</sup>
- August 11, 2002: Viewing the pressures on Abu Zubaydah on video "has produced strong feelings of futility (and legality) of escalating or even maintaining the pressure." Per viewing the tapes, "prepare for something not seen previously."<sup>213</sup>

(TS//NF) After the use of the CIA's enhanced interrogation techniques ended, CIA personnel at the detention site concluded that Abu Zubaydah had been truthful and that he did not possess any new terrorist threat information.<sup>214</sup>

(TS//WNF) As noted, CIA records indicate that Abu Zubaydah never provided the information for which the CIA's enhanced interrogation techniques were justified and approved: information on the next terrorist attack and operatives in the United States. Furthermore, as compared to the period prior to August 2002, the quantity and type of intelligence produced by Abu Zubaydah remained largely unchanged during and after the August 2002 use of the CIA's enhanced interrogation techniques. Nonetheless, CIA Headquarters informed the National Security Council that the CIA's enhanced interrogation techniques used against Abu Zubaydah were effective and were "producing meaningful results." A cable from



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NSC Legal Adviser; date: August 30, 2002.) The email did not provide any additional detail on what was described to Bellinger with respect to either the use of the techniques or the "results" of the interrogation. It is unclear from CIA records whether the CIA ever informed the NSC Legal Adviser or anyone else at the NSC or the Department of Justice that Abu Zubaydah failed to provide information about future attacks against the United States or operatives tasked to commit attacks in the U.S. during or after the use of the CIA's enhanced interrogation techniques.

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DETENTION SITE GREEN, which CIA records indicate was authored by SWIGERT and DUNBAR, also viewed the interrogation of Abu Zubaydah as a success. The cable recommended that "the aggressive phase at [DETENTION SITE GREEN] should be used as a template for future interrogation of high value captives," 217 not because the CIA's enhanced interrogation techniques produced useful information, but rather because their use confirmed that Abu Zubaydah did not possess the intelligence that CIA Headquarters had assessed Abu Zubaydah to have. The cable from the detention site stated:

"Our goal was to reach the stage where we have broken any will or ability of subject to resist or deny providing us information (intelligence) to which he had access. We additionally sought to bring subject to the point that we confidently assess that he does not/not possess undisclosed threat information, or intelligence that could prevent a terrorist event."<sup>218</sup>

(TS// WNF) The cable further recommended that psychologists—a likely reference to contractors SWIGERT and DUNBAR — "familiar with interrogation, exploitation and resistance to interrogation should shape compliance of high value captives prior to debriefing by substantive experts." <sup>219</sup>

(TS// NF) From Abu Zubaydah's capture on March 28, 2002, to his transfer to Department of Defense custody on September 5, 2006, information provided by Abu Zubaydah resulted in 766 disseminated intelligence reports. According to CIA documents, Abu Zubaydah provided information on "al-Qa'ida activities, plans, capabilities, and relationships," in addition to information on "its leadership structure, including personalities, decision-making processes, training, and tactics." As noted, this type of information was provided by Abu Zubaydah before, during, and after the use of the CIA's enhanced interrogation techniques. At no time during or after the use of the CIA's enhanced interrogation techniques

According to CIA records, on September 27, 2002, the CIA briefed the chairman and the vice chairman of the Committee, Senators Graham and Shelby, as well as the Committee staff directors, on Abu Zubaydah's interrogation. The CIA's memorandum of the briefing indicates that the chairman and vice chairman were briefed on "the enhanced techniques that had been employed," as well as "the nature and quality of reporting provided by Abu Zubaydah." See (DIRECTOR (252018Z OCT 02).

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<sup>10644 (201235</sup>Z AUG 02) 10644 (201235Z AUG 02) 10644 (201235Z AUG 02) 10644 (201235Z AUG 02)

The Committee uses sole-source intelligence reporting in this summary. While CIA multi-source intelligence reports are included in the full Committee Study, the focus of the Committee analysis is on sole-source intelligence reporting, as these reports were deemed to more accurately reflect useful reporting from individual CIA detainees. As background, multi-source intelligence reports are reports that contain data from multiple detainees. For example, a common multi-source report would result from the CIA showing a picture of an individual to all CIA detainees at a specific CIA detention site. A report would be produced regardless if detainees were or were not able to identify or provide information on the individual. As a specific example, see HEADQUARTERS (202255Z JUN 06), which states that from January 1, 2006 – April 30, 2006, information from Hambali was "used in the dissemination of three intelligence reports, two of which were non-recognitions of Guantanamo Bay detainees," and the third of which "detailed [Hambali's] statement that he knew of no threats or plots to attack any world sporting events." Sole-source reports, by contrast, are based on specific information provided by one CIA detainee.

221 CIA paper entitled, "Abu Zubaydah," dated March 2005. Same information included in an "Abu Zubaydah Bio" document "Prepared on 9 August 2006."

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did Abu Zubaydah provide information about operatives in, or future attacks against, the United States.<sup>222</sup>

10. A CIA Presidential Daily Brief Provides Inaccurate Information on the Interrogation of Abu Zubaydah

that Abu Zubaydah was compliant and cooperative, personnel at CIA Headquarters prepared a Presidential Daily Brief (PDB) in October 2002 that, according to a cable, "accurately reflect[ed] the collective HQS view of the information provided [by Abu Zubaydah] to date." The October 2002 PDB stated Abu Zubaydah was still withholding "significant threat information," including information on operatives in the United States, and that Abu "Zubaydah resisted providing useful information until becoming more cooperative in early August, probably in the hope of improving his living conditions." The PDB made no reference to the CIA's enhanced interrogation techniques or the counter-assessment from the detention site interrogation team indicating that Abu Zubaydah was cooperative and not withholding information. 225

(TS// NF) CIA documents identified the "key intelligence" acquired from Abu Zubaydah as information related to suspected terrorists Jose Padilla and Binyam Mohammad, information on English-speaking al-Qa'ida member Jaffar al-Tayyar, and information identifying KSM as the mastermind of the September 11, 2001, attacks who used the alias "Mukhtar." All of this information was acquired by FBI special agents shortly after Abu Zubaydah's capture. 227

(TS//NF) The CIA has consistently represented that Abu Zubaydah stated that the CIA's enhanced interrogation techniques were necessary to gain his cooperation. For example, the CIA informed the OLC that:

<sup>227</sup> See Abu Zubaydah detainee review in Volume III for additional details.

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<sup>&</sup>quot;As Zubaydah himself explained with respect to enhanced techniques,

<sup>&#</sup>x27;brothers who are captured and interrogated are permitted by Allah to provide

<sup>&</sup>lt;sup>222</sup> See Abu Zubaydah detainee review in Volume III for additional details.

<sup>&</sup>lt;sup>223</sup> ALEC (181439Z OCT 02)

<sup>&</sup>lt;sup>224</sup> ALEC (181439Z OCT 02)

<sup>&</sup>lt;sup>225</sup> Among other documents, *see* 10667 (231206Z AUG 02); 10672 (240229Z AUG 02); and email from: [REDACTED] (10672 (240229Z AUG 02); and chief of Base at DETENTION SITE GREEN); to: CIA Headquarters; subject: "Assessment to Date" of Abu Zubaydah; date: October 6, 2002, at 05:36:46 AM.

<sup>&</sup>lt;sup>226</sup> See "Key Intelligence and Reporting Derived from Abu Zubaydah and KSM," dated February 2008, updated for briefings on several dates, including for a 2009 briefing to Director Leon Panetta, as well as the "Effectiveness Memo" provided to the Department of Justice, testimony provided by CIA Director Michael Hayden, and other documents discussed in detail in Volume II. For example, see ODNI September 2006 press release stating: "During initial interrogation, Abu Zubaydah gave some information that he probably viewed as nominal. Some was important, however, including that Khalid Shaykh Mohammad (KSM) was the 9/11 mastermind and used the moniker 'Mukhtar.' This identification allowed us to comb previously collected intelligence for both names, opening up new leads to this terrorist plotter—leads that eventually resulted in his capture. It was clear to his interrogators that Abu Zubaydah possessed a great deal of information about al-Qa'ida; however, he soon stopped all cooperation. Over the ensuing months, the CIA designed a new interrogation program that would be safe, effective, and legal."

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information when they believe they have 'reached the limit of their ability to withhold it' in the face of psychological and physical hardships.'"<sup>228</sup>

(TS// As is described in greater detail in the full Committee Study, CIA records do not support the CIA representation that Abu Zubaydah made these statements.<sup>229</sup> CIA records indicate that Abu Zubaydah maintained that he always intended to talk and never believed he could withhold information from interrogators.<sup>230</sup> In February 2003, Abu Zubaydah told a CIA psychologist that he believed prior to his capture that every captured "brother" would talk in detention and that he told individuals at a terrorist training camp that "brothers should be able to expect that the organization will make adjustments to protect people and plans when someone with knowledge is captured."<sup>231</sup>

11. The CIA Does Not Brief the Committee on the Interrogation of Abu Zubaydah

with the Committee following the issuance of the September 17, 2001, MON, the CIA significantly limited its communications with the Committee on its detention and interrogation activities after Abu Zubaydah's capture on March 28, 2002. In responses to three different sets of Committee Questions for the Record addressed to the CIA regarding the MON authorities in the spring and summer of 2002, the CIA provided no indication that the CIA had established DETENTION SITE GREEN, or was using, or considering using, coercive interrogation techniques. <sup>233</sup>

(TS// NF) On September 27, 2002, CIA officials provided a briefing on Abu Zubaydah's interrogation only to Committee Chairman Bob Graham, Vice Chairman Richard Shelby, and their staff directors. After this briefing Chairman Graham made multiple and

<sup>233</sup> See Volume II, specifically the section on CIA representations to Congress.

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summarized later in this document, and described in greater detail in Volume II.

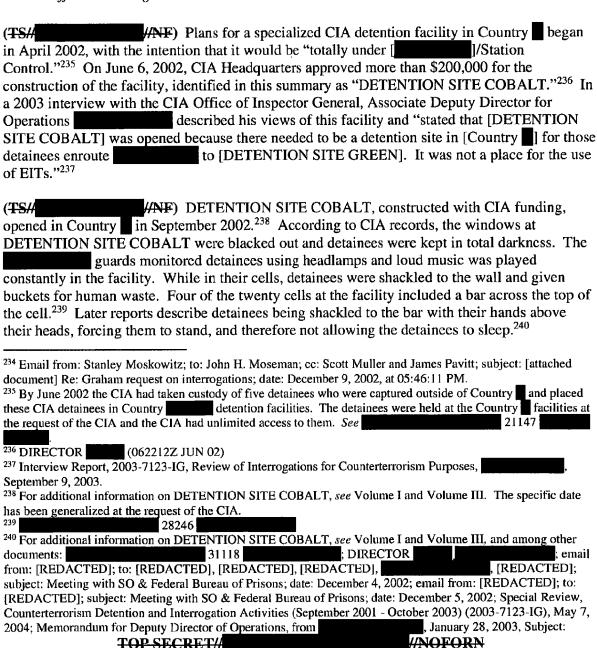
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<sup>&</sup>lt;sup>228</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11). This OLC memorandum cites CIA memorandum for Steve Bradbury at the Department of Justice, dated March 2, 2005, from Legal Group, DCI Counterterrorist Center, subject "Effectiveness of the CIA Counterterrorist Interrogation Techniques." <sup>229</sup> While there are no records of Abu Zubaydah making these statements, the deputy chief of ALEC Station, told the Inspector General on July 17, 2003, that the "best information [the CIA] received on how to handle the [CIA] detainees came from a walk-in [a source to volunteer information to the CIA] after the arrest of Abu Zubaydah. He told us we were underestimating Al-Qa'ida. The detainees were happy to be arrested by the U.S. because they got a big show trial. When they were turned over to [foreign governments], they were treated badly so they talked. Allah apparently allows you to talk if you feel threatened. The [CIA] detainees never counted on being detained by us outside the U.S. and being subjected to methods they never dreamed of." See . Memorandum for the Record: subject: Meeting with deputy chief, Counterterrorist Center ALEC Station; date: 17 July 2003. 10496 (162014Z FEB 03). For more information, see a March 7, 2005, cable describing Abu Zubaydah's explanations more fully ( 2166 (070647Z MAR 05)). 10496 (162014Z FEB 03) For additional details on this matter, see Volume II, specifically the section on information provided by the CIA to the Department of Justice. <sup>232</sup> The information provided by the CIA to the Committee on the CIA's Detention and Interrogation Program is

specific requests for additional information on the CIA's Detention and Interrogation Program. Internal CIA emails include discussion of how the CIA could "get... off the hook on the cheap" regarding Chairman Graham's requests for additional information. <sup>234</sup> In the end, CIA officials simply did not respond to Graham's requests prior to his departure from the Committee in January 2003.

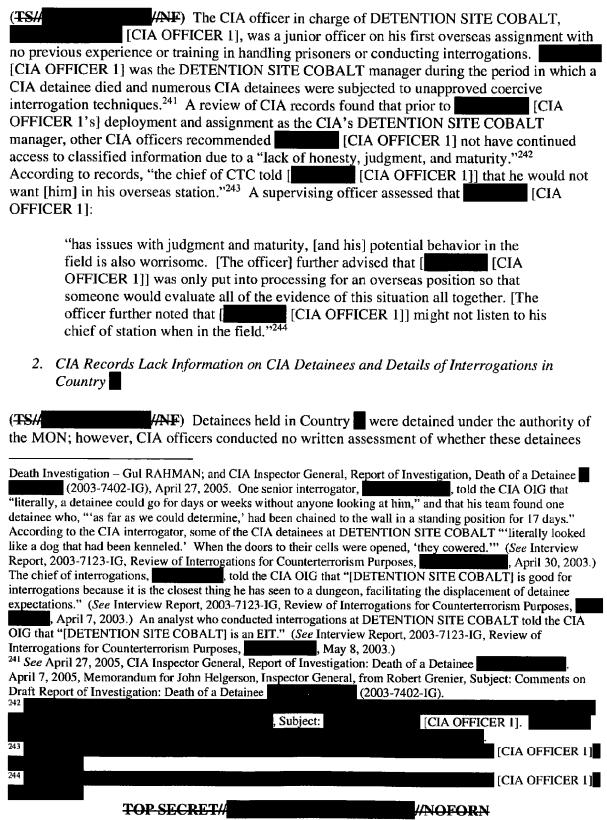
C. Interrogation in Country and the January 2003 Guidelines

1. The CIA Establishes DETENTION SITE COBALT, Places Inexperienced First-Tour Officer in Charge



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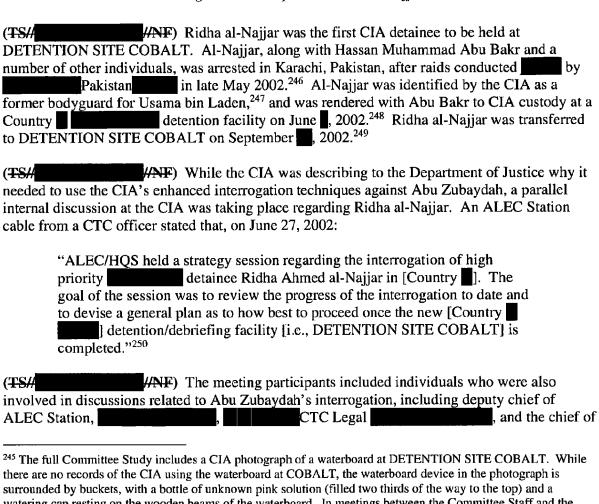


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"pose[d] a continuing, serious threat of violence or death to U.S. persons and interests or... [we]re planning terrorist activities." The CIA maintained such poor records of its detainees in Country during this period that the CIA remains unable to determine the number and identity of the individuals it detained. The full details of the CIA interrogations there remain largely unknown, as DETENTION SITE COBALT was later found to have not reported multiple uses of sleep deprivation, required standing, loud music, sensory deprivation, extended isolation, reduced quantity and quality of food, nudity, and "rough treatment" of CIA detainees.<sup>245</sup>

3. CIA Headquarters Recommends That Untrained Interrogators in Country Use the CIA's Enhanced Interrogation Techniques on Ridha al-Najjar



watering can resting on the wooden beams of the waterboard. In meetings between the Committee Staff and the CIA in the summer of 2013, the CIA was unable to explain the details of the photograph, to include the buckets, solution, and watering can, as well as the waterboard's presence at COBALT.

11357 247 178155 248 11542 249 27054

(162135Z JUL 02). Although the plans at the time were for DETENTION SITE COBALT to be owned and operated by the Country government, the detention site was controlled and overseen by the CIA and its officers from the day it became operational in September 2002.

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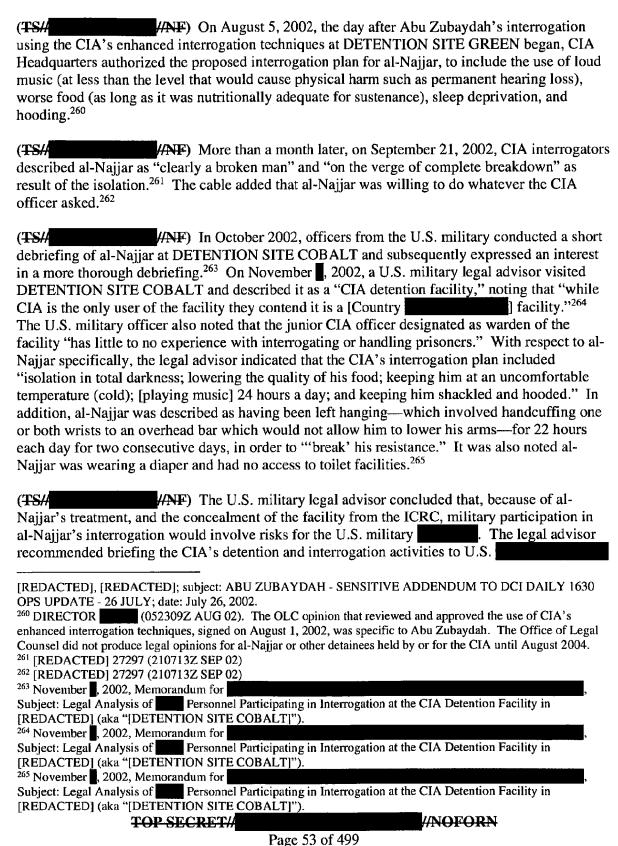
- utilizing "Najjar's fear for the well-being of his family to our benefit," with the cable explicitly stating that interrogators could not "threaten his family with imminent death";
- using "vague threats" to create a "mind virus" that would cause al-Najjar to believe that his situation would continue to get worse until he cooperated;<sup>252</sup>
- manipulating Ridha al-Najjar's environment using a hood, restraints, and music; and
- employing sleep deprivation through the use of round-the-clock interrogations. <sup>253</sup>

(TS//WNF) The cable went on to note that the "possibility that [al-Najjar] may have current threat or lead information demands that we keep up the pressure on him." With the exception of a brief mention of "diminished returns from the most recent interviews of al-Najjar," and references to the detainee's complaints about physical ailments, the cable offers no evidence al-Najjar was actively resisting CIA interrogators. 255

(TS// NF) Ten days later, on July 26, 2002, CIA officers in Country, none of whom had been trained in the use of the CIA's enhanced interrogation techniques, proposed putting al-Najjar in isolation<sup>256</sup> and using "sound disorientation techniques," "sense of time deprivation," limited light, cold temperatures, and sleep deprivation.<sup>257</sup> The CIA officers added that they felt they had a "reasonable chance of breaking Najjar" to get "the intelligence and locator lead information on UBL and Bin Ladin's family." The plan for al-Najjar was circulated to senior CIA officers as part of the Daily DCI Operations Update. <sup>259</sup>

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251 ALEC
               (162135Z JUL 02). The deputy chief of ALEC Station,
                      , would later travel to DETENTION SITE GREEN to observe the use of the CIA's
enhanced interrogation techniques against Abu Zubaydah.
<sup>252</sup> The term "mind virus" first appeared in the interrogations of Abu Zubaydah. See 10086 (201900Z
<sup>253</sup> Referenced July 16, 2002, cable is ALEC (162135Z JUL 02).
254 ALEC
               (162135Z JUL 02)
255 ALEC
               (162135Z JUL 02)
<sup>256</sup> At this time, July 26, 2002, Abu Zubaydah was in isolation at DETENTION SITE GREEN. Abu Zubaydah was
placed in isolation on June 18, 2002, and remained in isolation for 47 days, until the CIA began subjecting him to its
enhanced interrogation techniques on August 4, 2002.
                          25107 (260903Z JUL 02)
25107 (260903Z JUL 02)
<sup>259</sup> Email from: [REDACTED]; to: Buzzy Krongard, John O. Brennan, [REDACTED], [REDACTED], John H.
Moseman, [REDACTED],
                                      , [REDACTED], [REDACTED], [REDACTED], [REDACTED],
[REDACTED], [REDACTED],
                                                           , Jose Rodriguez,
               , [REDACTED], [REDACTED], [REDACTED],
[REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED],
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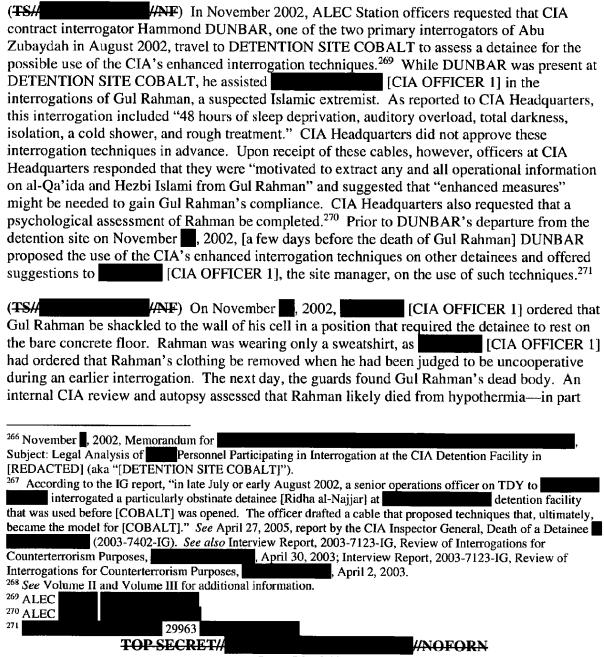


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[combatant command] to alert the command of the risks prior to the U.S. military being involved in any aspect of the interrogation of al-Najjar.<sup>266</sup> According to the CIA inspector general, the detention and interrogation of Ridha al-Najjar "became the model" for handling other CIA detainees at DETENTION SITE COBALT.<sup>267</sup> The CIA disseminated one intelligence report from its detention and interrogation of Ridha al-Najjar.<sup>268</sup>

4. Death of Gul Rahman Leads CIA Headquarters to Learn of Unreported Coercive Interrogation Techniques at DETENTION SITE COBALT; CIA Inspector General Review Reveals Lack of Oversight of the Detention Site



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from having been forced to sit on the bare concrete floor without pants.<sup>272</sup> OFFICER 1's] initial cable to CIA Headquarters on Rahman's death included a number of misstatements and omissions that were not discovered until internal investigations into Rahman's death.<sup>273</sup> **HNF**) The death of Gul Rahman resulted in increased attention to CIA (TS// detention and interrogation activities in Country by CIA Headquarters. The CTC formally designated the CTC's Renditions Group<sup>274</sup> as the responsible entity for the management and maintenance of all CIA interrogation facilities, including DETENTION SITE COBALT, in early December 2002.<sup>275</sup> Despite this change, many of the same individuals within the CIA including DUNBAR, officers at DETENTION SITE COBALT, and officers within ALEC Station who had recommended the use of the CIA's enhanced interrogation techniques against Gul Rahman—remained key figures in the CIA interrogation program and received no reprimand or sanction for Rahman's death. Instead, in March 2003, just four months after the death of Gul Rahman, the CIA Station in Country recommended that [CIA OFFICER 1] receive a "cash award" of \$2,500 for his "consistently superior work." 276 OFFICER 1] remained in his position as manager of the detention site until July 2003 and continued to be involved in the interrogations of other CIA detainees. He was formally certified as a CIA interrogator in April 2003 after the practical portion of his training requirement was waived because of his past experience with interrogations at DETENTION SITE COBALT.<sup>277</sup> <sup>272</sup> Memorandum for Deputy Director of Operations, from January 28, 2003, Subject: Death Investigation - Gul RAHMAN. Other contributing factors were identified as dehydration, lack of food, and immobility due to "short chaining." 30211 See Volume I and III for additional details. <sup>274</sup> As noted, the Renditions Group was also known during the program as the "Renditions and Interrogations Group," as well as the "Rendition, Detention, and Interrogation Group," and by the initials, "RDI" and "RDG." <sup>275</sup> DIRECTOR (032336Z DEC 02) 34909 277 DIRECTOR . In late 2005, the CIA convened an Accountability Board to review the actions of CIA personnel in Gul Rahman's death. The board recommended that the executive director "impose a 10 day suspension without pay" on [CIA OFFICER 1], and noted that this action would "strike the appropriate balance between: 1) the fact that [CIA OFFICER 1]] was the only individual who made decisions that led directly, albeit unintentionally, to Rahman's death, and 2) the significant weight the Board attached to the mitigating factors at play in this incident." (See Memorandum for Executive Director from , Deputy Director for Science and Technology, re: Report and Recommendations of the Special Accountability Board Regarding the Death of Afghan Detainee Gul Rahman.) On February 10, 2006, however, the CIA Executive [CIA OFFICER 1] that he intended to take no disciplinary action against Director K.B. Foggo notified him. In his memo describing that decision, the executive director stated: "While not condoning your actions, it is imperative, in my view, that they... be judged within the operational context that existed at the time of Rahman's detention. Cable traffic reviewed by the board shows conclusively that Headquarters generally was aware of, and posed no objections to, the confinement conditions and interrogation techniques being imposed on Rahman as late as November. On that date, Headquarters notified [the CIA Station in COUNTRY ]... that it was 'motivated to extract any and all operational information' from Rahman, that it rated achieving Rahman's cooperation to be of 'great importance' and that it acknowledged that Rahman 'may need to be subjected to enhanced interrogation measures to induce him to comply." (See February 10, 2006, Memorandum for [ 1]], CounterTerrorist Center, National Clandestine Service, from Executive Director, re: "Accountability Decision.") With regard to the death of Gul Rahman, the CIA's June 2013 Response states: "Most egregiously, we believe that CIA leaders erred in not holding anyone formally accountable for the actions and failure of management related to the death of Gul Rahman at [COBALT] in 2002. We understand the reasoning underlying CIA management's decision to overturn an accountability board recommendation that would have imposed sanctions on the least //NOFORN TOP SECRET!

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(TS# WNF) Later investigations of DETENTION SITE COBALT conducted by the CIA inspector general and the deputy director of operations following the death of Gul Rahman found that the use of the CIA's enhanced interrogation techniques—and other coercive interrogation techniques—was more widespread than was reported in contemporaneous CIA cables. Specifically, the interrogation techniques that went unreported in CIA cables included standing sleep deprivation in which a detainee's arms were shackled above his head, nudity, dietary manipulation, exposure to cold temperatures, cold showers, "rough takedowns," and, in at least two instances, the use of mock executions. 278

(TS# WNF) On November 18, 2002, staff from the CIA's Office of Inspector

General contacted CTC Legal, to indicate their interest in being briefed by CTC on the detention facility in Country. At their meeting with the DDO and the chief of CTC on November 2, 2002, the OIG staff explained that, while in that country on a separate matter, the staff had overheard a conversation that included references to "war crimes" and "torture" at a CIA detention facility and were therefore seeking to follow-up on this information. According to notes from the meeting, the DDO described the "most recent event concerning Gul Rahman"—his death, which occurred on November 2, 2002.<sup>279</sup>

experienced officer involved. The most junior in the chain of command should not have to bear the full weight of accountability when larger, systemic problems exist and when they are thrust into difficult battlefield situations by their supervisors and given a risky and difficult task and little preparation or guidance. Still, it is hard to accept that a CIA officer does not bear at least some responsibility for his or her actions, even under trying circumstances." <sup>278</sup> Special Review, Counterterrorism Detention and Interrogation Activities (September 2001 - October 2003) (2003-7123-IG), May 7, 2004; Memorandum for Deputy Director of Operations, from 28, 2003, Subject: Death Investigation - Gul RAHMAN; CIA Inspector General, Report of Investigation, Death of a (2003-7402-IG), April 27, 2005. Inspector General records of the interview of a senior CIA debriefer indicated that, "[d]uring the two weeks of interrogation training, she heard stories of [COBALT] detainees being 'hung for days on end,' not being fed, mock assassinations, and at least one case of a detainee being repeatedly choked." The senior debriefer also informed the Office of Inspector General that, "[s]he heard that while , aka "CIA OFFICER 2"] had hung detainees up for long periods with their toes at [COBALT] [ barely touching the ground." (See interview report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, , April 5, 2003.) DUNBAR described a "rough takedown" following the death of Gul Rahman at COBALT. "According to [DUNBAR], there were approximately five CIA officers from the renditions team. Each one had a role during the takedown and it was thoroughly planned and rehearsed. They opened the door of Rahman's cell and rushed in screaming and yelling for him to 'get down.' They dragged him outside, cut off his clothes and secured him with Mylar tape. They covered his head with a hood and ran him up and down a long corridor adjacent to his cell. They slapped him and punched him several times. [DUNBAR] stated that although it was obvious they were not trying to hit him as hard as they could, a couple of times the punches were forceful. As they ran him along the corridor, a couple of times he fell and they dragged him through the dirt (the floor outside of the cells is dirt). Rahman did acquire a number of abrasions on his face, legs, and hands, but nothing that required medical attention. (This may account for the abrasions found on Rahman's body after his death. Rahman had a number of surface abrasions on his shoulders, pelvis, arms, legs, and face.) At this point, Rahman was returned to his cell and secured. [DUNBAR] stated that [ [CIA OFFICER 1]] [the CIA officer in charge of DETENTION SITE COBALTI may have spoken to Rahman for a few moments, but he did not know what [CIA OFFICER 1]] said. [DUNBAR] stated that after something like this is done, interrogators should speak to the prisoner to 'give them something to think about.'" (See Memorandum for Deputy Director of Operations, from \_\_\_\_\_\_, January 28, 2003, Subject: Death Investigation – Gul RAHMAN, pp. 21-22.)

279 See Notes of November \_\_\_\_, 2002, meeting D/IG [REDACTED].

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(TS//NF) In January 2003, CIA Inspector General John Helgerson began a formal review of the death of Gul Rahman and began a separate review of the entire CIA Detention and Interrogation Program. The resulting Special Review of Counterterrorism Detention and Interrogation Activities ("Special Review") found that there were no guidelines for the use of the CIA's enhanced interrogation techniques at DETENTION SITE COBALT prior to December 2002, and that interrogators, some with little or no training, were "left to their own devices in working with detainees." 280

**(NF)** The Inspector General's Special Review also revealed the lack of (TS/A oversight of DETENTION SITE COBALT by CIA leadership. DCI Tenet stated that he was "not very familiar" with DETENTION SITE COBALT and "what the CIA is doing with medium value targets."<sup>281</sup> Associate Deputy Director of Operations stated that he was unaware that the CIA's enhanced interrogation techniques were being used there.<sup>282</sup> In August 2003, CIA General Counsel Scott Muller relayed that he was under the impression that DETENTION SITE COBALT was only a holding facility and that he had "no idea who is responsible for [COBALT]."283 Senior Deputy General Counsel John Rizzo informed the OIG that he knew little about DETENTION SITE COBALT and that his focus was on DETENTION SITE GREEN and DETENTION SITE BLUE. 284 CTC Chief of Operations stated that he had much less knowledge of operations at DETENTION SITE COBALT, and that the CIA's GREEN and BLUE detention sites were much more important to him.<sup>285</sup> Finally, Chief of CTC Jose Rodriguez stated that he did not focus on DETENTION SITE COBALT because he had "other higher priorities." 286

5. The CIA Begins Training New Interrogators; Interrogation Techniques Not Reviewed by the Department of Justice Included in the Training Syllabus

<sup>284</sup> Interview of John Rizzo, by [REDACTED], [REDACTED] and [REDACTED], Office of the Inspector General, August 14, 2003.

<sup>285</sup> Interview of State of the Inspector General, February 11, 2003.

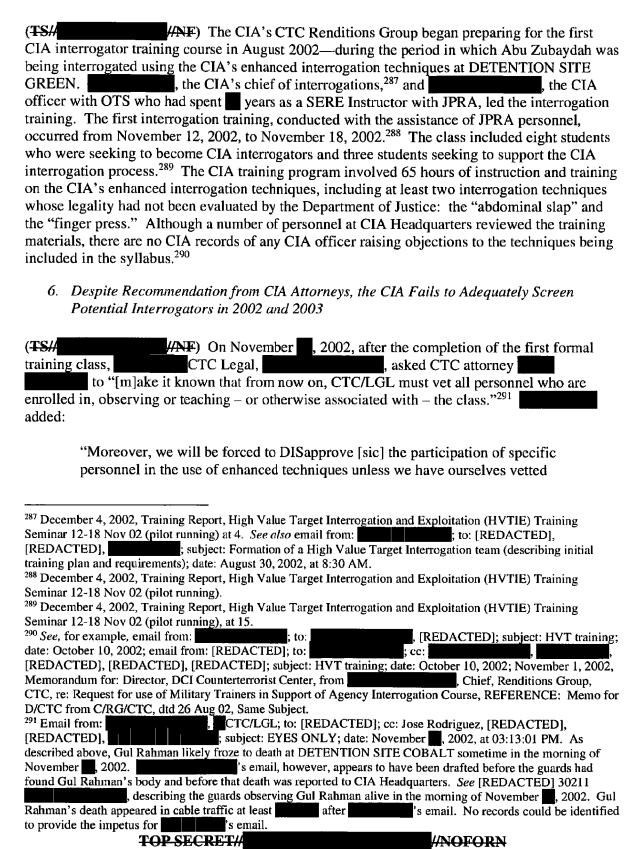
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<sup>&</sup>lt;sup>280</sup> See Office of Inspector General Special Review of Counterterrorism Detention and Interrogation Activities (September 2001-October 2003), May 7, 2004, p. 52. According to an OIG interview with an analyst who conducted interrogations at DETENTION SITE COBALT, "indicative of the lack of interrogators was the fact that [CIA OFFICER 1]] enlisted a [REDACTED] case officer friend... to conduct interrogations at [DETENTION SITE COBALT] after he completed his [REDACTED] business in (See Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, 8, 2003.) Inspector General records of an interview with a senior CIA debriefer indicate that the debriefer, "heard prior to taking the [interrogator] training that people at [COBALT] had debriefed detainees on their own, sometimes going out to the site at night." (See Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism April 5, 2003.) As described elsewhere, DCI Tenet issued formal interrogation guidelines for the program on January 28, 2003. (See Guidelines on Interrogations Conducted Pursuant to the Presidential Memorandum of Notification of 17 September 2001, signed by George Tenet, Director of Central Intelligence, January 28, 2003.) <sup>281</sup> Interview of George Tenet, by [REDACTED], [REDACTED], Office of the Inspector General, memorandum dated, September 8, 2003. , Office of the Inspector General, September 9, 2003. <sup>282</sup> Interview of <sup>283</sup> Interview of Scott Muller, by [REDACTED], [REDACTED], and [REDACTED], Office of the Inspector General, August 20, 2003.

<sup>&</sup>lt;sup>286</sup> Interview of Jose Rodriguez, by [REDACTED] and [REDACTED], Office of the Inspector General, August 12, 2003.



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them and are satisfied with their qualifications and suitability for what are clearly unusual measures that are lawful only when practiced correctly by personnel whose records clearly demonstrate their suitability for that role. The vetting process will not be that dissimilar from the checks that are provided by the OIG, OS, etc. in certain cases before individuals are promoted or receive awards, and the selection and training of aggressive interrogators certainly warrants a similar vetting process." <sup>292</sup>

(TS//NF) The chief of CTC, Jose Rodriguez, objected to this approach, stating:

"I do not think that CTC/LGL should or would want to get into the business of vetting participants, observers, instructors or others that are involved in this program. It is simply not your job. Your job is to tell all what are the acceptable legal standards for conducting interrogations per the authorities obtained from Justice and agreed upon by the White House." <sup>293</sup>

Hayden and other CIA officials that "[a]ll those involved in the questioning of detainees are carefully chosen and screened for demonstrated professional judgment and maturity," CIA records suggest that the vetting sought by did not take place. The Committee reviewed CIA records related to several CIA officers and contractors involved in the CIA's Detention and Interrogation Program, most of whom conducted interrogations. The Committee identified a number of personnel whose backgrounds include notable derogatory information calling into question their eligibility for employment, their access to classified information, and their participation in CIA interrogation activities. In nearly all cases, the derogatory information was known to the CIA prior to the assignment of the CIA officers to the Detention and Interrogation Program. This group of officers included individuals who, among other issues, had engaged in inappropriate detainee interrogations, had workplace anger management issues, and had reportedly admitted to sexual assault. 295

7. Bureau of Prisons "WOW'ed" by Level of Deprivation at CIA's COBALT Detention Site

(TS// In December 2002, the CIA's Renditions Group sent a team of recently trained interrogators to DETENTION SITE COBALT to engage in interrogations. The interrogation plans proposed by that team for at least three detainees at DETENTION SITE

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292 Email from:
[REDACTED],
[Subject: EYES ONLY; date: November 1, 2002, at 03:13:01 PM.
293 Email from: Jose Rodriguez; to:
[REDACTED],
[REDACTED],
[REDACTED],
[REDACTED],
[REDACTED],
[REDACTED],
[REDACTED],
[REDACTED],
[REDACTED],
[Subject: EYES ONLY; date: November 2, 2002, at 04:27
PM.
294 Transcript of hearing, April 12, 2007 (DTS #2007-1563).
295 The information
Volume III.

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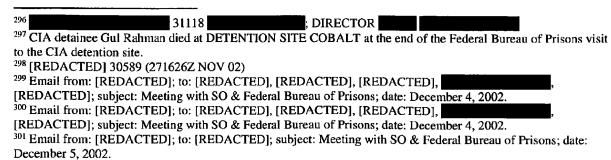
COBALT included the use of interrupted sleep, loud music, and reduction in food quality and quantity. Less than a month after the death of Gul Rahman from suspected hypothermia, the plans also called for detainees' clothes to be removed in a facility that was described to be 45 degrees Fahrenheit. CIA Headquarters approved the proposals for these detainees, whom the CIA described as "Medium Value." <sup>296</sup>

(TS// WNF) Prior to this, in November 2002, a delegation of several officers from the Federal Bureau of Prisons conducted an assessment of DETENTION SITE COBALT. Following the November 2002, through November 2002, visit, 297 CIA officers in Country remarked that the Federal Bureau of Prisons assessments, along with recommendations and training, had "made a noticeable improvement on how the day to day operations at the facility are performed," and made the detention site a "more secure and safer working environment for officers." Officers." Officers." Officers at CIA Headquarters met with

(TS//\_\_\_\_\_\_/NF) On December 4, 2002, officers at CIA Headquarters met with individuals from the Federal Bureau of Prisons to learn more about their inspection of DETENTION SITE COBALT and their training of security staff.<sup>299</sup> During that meeting, the Federal Bureau of Prisons personnel described DETENTION SITE COBALT and stated that there was "absolutely no talking inside the facility," that the guards do not interact with the prisoners, and that "[e]verything is done in silence and [in] the dark." According to a CIA officer, the Federal Bureau of Prisons staff also commented that "they were 'WOW'ed'" at first by the facility, because:

"They have never been in a facility where individuals are so sensory deprived, i.e., constant white noise, no talking, everyone in the dark, with the guards wearing a light on their head when they collected and escorted a detainee to an interrogation cell, detainees constantly being shackled to the wall or floor, and the starkness of each cell (concrete and bars). There is nothing like this in the Federal Bureau of Prisons. They then explained that they understood the mission and it was their collective assessment that in spite of all this sensory deprivation, the detainees were not being treated in humanely [sic]. They explained that the facility was sanitary, there was medical care and the guard force and our staff did not mistreat the detainee[s]." 301

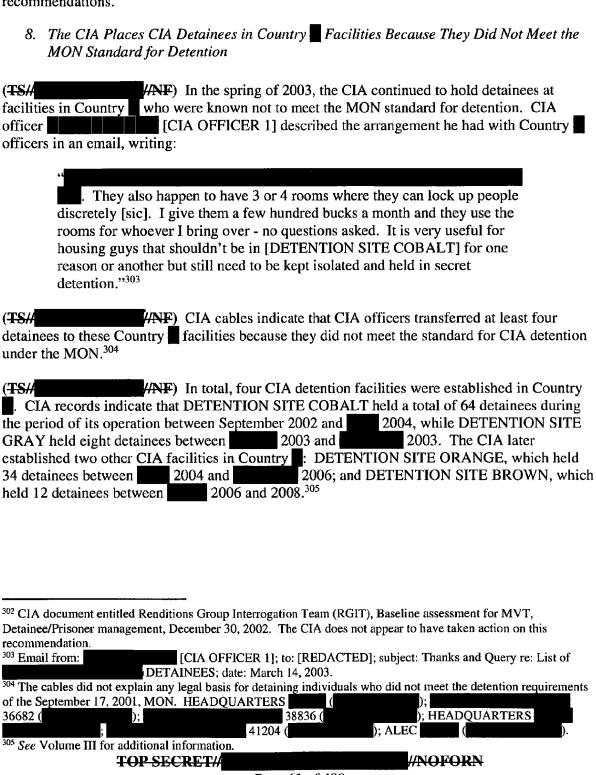
(TS//NF) By the end of December 2002, the CIA Renditions Group that had visited DETENTION SITE COBALT had concluded that the detention facility's initial "baseline conditions" involved so much deprivation that any further deprivation would have limited impact



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on the interrogations. The team thus recommended that "experts and authorities other than the individuals who crafted the process" review the interrogation process and conditions, and that a legal review be conducted.<sup>302</sup> CIA Headquarters does not appear to have taken action on these recommendations.



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9. DCI Tenet Establishes First Guidelines on Detention Conditions and Interrogation; Formal Consolidation of Program Administration at CIA Headquarters Does Not Resolve Disagreements Among CIA Personnel

Rahman and the use of a gun and a drill in the CIA interrogations of 'Abd al-Rahim al-Nashiri (described later in this summary), DCI Tenet signed the first formal interrogation and confinement guidelines for the program. In contrast to proposals from late 2001, when CIA personnel expected that any detention facility would have to meet U.S. prison standards, the confinement guidelines signed in January 2003 set forth minimal standards for a detention facility. The confinement guidelines required only that the facility be sufficient to meet basic health needs, meaning that even a facility like DETENTION SITE COBALT, in which detainess were kept shackled in complete darkness and isolation, with a bucket for human waste, and without notable heat during the winter months, met the standard. 307

(TS// //NF) The first quarter 2003 review also found that conditions at DETENTION SITE COBALT satisfied the January 2003 guidance, citing "significant improvements" such as space heaters and weekly medical evaluations. The review noted that a new facility was under construction in Country to replace DETENTION SITE COBALT, and that this new detention facility, DETENTION SITE ORANGE, "will be a quantum leap forward" because "[it] will incorporate heating/air conditioning, conventional plumbing, appropriate lighting, shower, and laundry facilities." DETENTION SITE ORANGE opened in 2004. Although some of the cells at DETENTION SITE ORANGE included plumbing,

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<sup>&</sup>lt;sup>306</sup> Guidelines on Interrogations Conducted Pursuant to the Presidential Memorandum of Notification of 17 September 2001, signed by George Tenet, Director of Central Intelligence, January 28, 2003.

<sup>&</sup>lt;sup>307</sup> Guidelines on Interrogations Conducted Pursuant to the Presidential Memorandum of Notification of 17 September 2001, signed by George Tenet, Director of Central Intelligence, January 28, 2003.

<sup>&</sup>lt;sup>308</sup>CIA document titled, Quarterly Review of Confinement Conditions for CIA Detainees, 1/28/03 - 4/30/03, May 22, 2003.

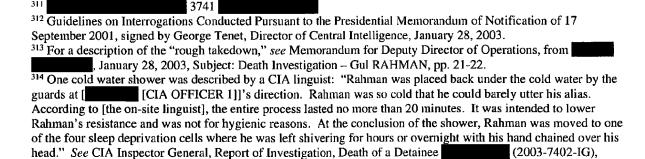
<sup>&</sup>lt;sup>309</sup> CIA document titled, Quarterly Review of Confinement Conditions for CIA Detainees, 1/28/03 - 4/30/03, May 22, 2003.

<sup>&</sup>lt;sup>310</sup> CIA document titled, Quarterly Review of Confinement Conditions for CIA Detainees, 1/28/03 - 4/30/03, May 22, 2003.

detainees undergoing interrogation were kept in smaller cells, with waste buckets rather than toilet facilities.<sup>311</sup>

"enhanced techniques" that could be used with prior approval of the director of CTC, including two—use of diapers for "prolonged periods" and the abdominal slap—that had not been evaluated by the OLC. The "enhanced techniques" were only to be employed by "approved interrogators for use with [a] specific detainee." The guidelines also identified "standard techniques"—including sleep deprivation up to 72 hours, reduced caloric intake, use of loud music, isolation, and the use of diapers "generally not to exceed 72 hours"—that required advance approval "whenever feasible," and directed that their use be documented. The "standard techniques" were described as "techniques that do not incorporate physical or substantial psychological pressure." The guidelines provided no description or further limitations on the use of either the enhanced or standard interrogation techniques. 312

**(ANF)** Although the DCI interrogation guidelines were prepared as a (TS// reaction to the death of Gul Rahman and the use of unauthorized interrogation techniques on 'Abd al-Rahim al-Nashiri, they did not reference all interrogation practices that had been employed at CIA detention sites. The guidelines, for example, did not address whether interrogation techniques such as the "rough take down," 313 the use of cold water showers, 314 and prolonged light deprivation were prohibited. In addition, by requiring advance approval of "standard techniques" "whenever feasible," the guidelines allowed CIA officers a significant amount of discretion to determine who could be subjected to the CIA's "standard" interrogation techniques, when those techniques could be applied, and when it was not "feasible" to request advance approval from CIA Headquarters. Thus, consistent with the interrogation guidelines, throughout much of 2003, CIA officers (including personnel not trained in interrogation) could, at their discretion, strip a detainee naked, shackle him in the standing position for up to 72 hours, and douse the detainee repeatedly with cold water<sup>315</sup>—without approval from CIA Headquarters if those officers judged CIA Headquarters approval was not "feasible." In practice, CIA personnel routinely applied these types of interrogation techniques without obtaining prior approval.316



April 27, 2005.

315 Water dousing was not designated by the CIA as a "standard" interrogation technique until June 2003. In January 2004 water dousing was recategorized by the CIA as an "enhanced" interrogation technique.

316 See Volume III for additional information.

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(TS//NF) The DCI interrogation guidelines also included the first requirements related to recordkeeping, instructing that, for "each interrogation session in which an enhanced technique is employed," the field prepare a "substantially contemporaneous record... setting forth the nature and duration of each such technique employed, the identities of those present, and a citation to the required Headquarters approval cable." In practice, these guidelines were not followed. 318

on December 3, 2002, CTC's Renditions Group formally assumed responsibility for the management and maintenance of all CIA detention and interrogation facilities. Prior to that time, the interrogation program was "joined at the hip" with CTC's ALEC Station, according to CTC Legal, although another CTC attorney who was directly involved in the program informed the CIA OIG that she "was never sure what group in CTC was responsible for interrogation activities." Even after the formal designation of the CIA's Renditions Group, 221 tensions continued, particularly between CTC personnel who supported SWIGERT and DUNBAR's continued role, and the Renditions Group, which designated as the

317 DIRECTOR (302126Z JAN 03); DIRECTOR (311702Z JAN 03). Despite the formal record keeping requirement, the CIA's June 2013 Response argues that detailed reporting on the use of the CIA's enhanced interrogation techniques at CIA detention sites was not necessary, stating: "First, the decline in reporting over time on the use of enhanced techniques, which the *Study* characterizes as poor or deceptive record keeping, actually reflects the maturation of the program. In early 2003, a process was put in place whereby interrogators requested permission in advance for interrogation plans. The use of these plans for each detainee obviated the need for reporting in extensive detail on the use of specific techniques, unless there were deviations from the approved plan." As detailed in the Study, the process put in place by the CIA in early 2003 explicitly required record keeping, including "the nature and duration of each such technique employed, the identities of those present, and a citation to the required Headquarters approval cable." That requirement was never revised.

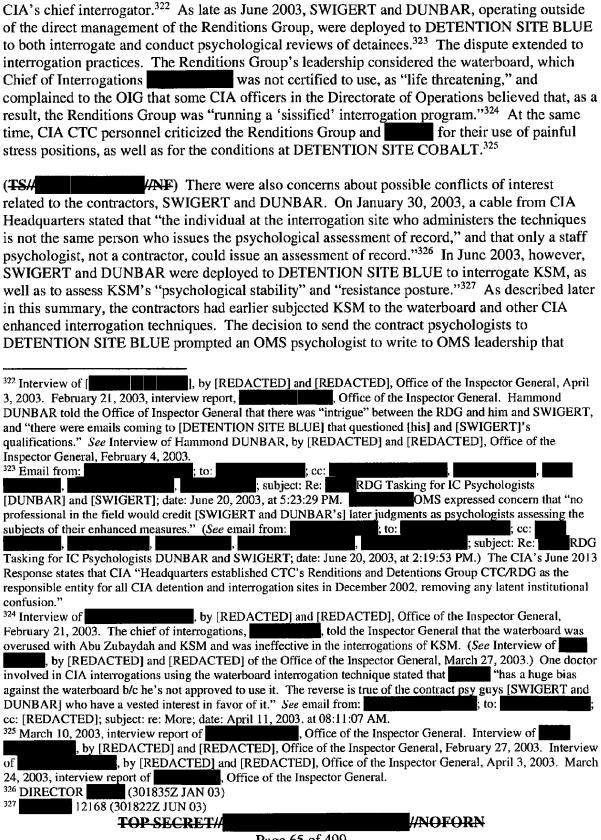
318 Subsequent to the January 2003 guidance, many cables reporting the use of the CIA's enhanced interrogation techniques listed the techniques used on a particular day, but did not describe the frequency with which those techniques were employed, nor did they integrate the specific techniques into narratives of the interrogations. As the CIA interrogation program continued, descriptions of the use of the CIA's enhanced interrogation techniques were recorded in increasingly summarized form, providing little information on how or when the techniques were applied during an interrogation. There are also few CIA records detailing the rendition process for detainees and their transportation to or between detention sites. CIA records do include detainee comments on their rendition experiences and photographs of detainees in the process of being transported. Based on a review of the photographs, detainees transported by the CIA by aircraft were typically hooded with their hands and feet shackled. The detainees were large headsets to eliminate their ability to hear, and these headsets were typically affixed to a detainee's head with duct tape that ran the circumference of the detainee's head. CIA detainees were placed in diapers and not permitted to use the lavatory on the aircraft. Depending on the aircraft, detainees were either strapped into seats during the flights, or laid down and strapped to the floor of the plane horizontally like cargo. See CIA photographs of renditions among CIA materials provided to the Committee pursuant to the Committee's document requests, as well as CIA detainee reviews in Volume III for additional information on the transport of CIA detainees.

319 DIRECTOR (032336Z DEC 03)
320 Interview of REDACTED], [REDACTED] and [REDACTED], Office of the Inspector General, August 20, 2003. Interview of REDACTED] and [REDACTED], Office of the Inspector General, February 14, 2003. CTC Chief of Operations told the Inspector General that the program was handled by the Abu Zubaydah Task Force. See February 11, 2003, interview report of of the Inspector General.

<sup>321</sup> As noted, the CIA's Rendition Group is variably known as the "Renditions Group," the "Renditions and Detainees Group," the "Renditions, Detentions, and Interrogations Group," and by the initials, "RDI" and "RDG."

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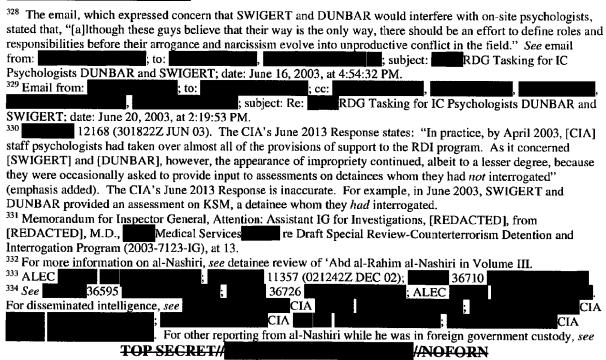


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"[a]ny data collected by them from detainees with whom they previously interacted as interrogators will always be suspect."328 OMS then informed the management of the Renditions Group that "no professional in the field would credit [SWIGERT and DUNBAR's] later judgments as psychologists assessing the subjects of their enhanced measures."329 At the end of their deployment, in June 2003, SWIGERT and DUNBAR provided their assessment of KSM and recommended that he should be evaluated on a monthly basis by "an experienced interrogator known to him" who would assess how forthcoming he is and "remind him that there are differing consequences for cooperating or not cooperating." In his response to the draft Inspector General Special Review, OMS noted that "OMS concerns about conflict of interest... were nowhere more graphic than in the setting in which the same individuals applied an EIT which only they were approved to employ, judged both its effectiveness and detainee resilience, and implicitly proposed continued use of the technique – at a daily compensation reported to be \$1800/day, or four times that of interrogators who could not use the technique."331

- D. The Detention and Interrogation of 'Abd al-Rahim al-Nashiri
- 1. CIA Interrogators Disagree with CIA Headquarters About Al-Nashiri's Level of Cooperation; Interrogators Oppose Continued Use of the CIA's Enhanced Interrogation Techniques

(TS// Abd al-Rahim al-Nashiri, 332 assessed by the CIA to be an al-Qa'ida "terrorist operations planner" who was "intimately involved" in planning both the USS Cole bombing and the 1998 East Africa U.S. Embassy bombings, was captured in the United Arab Emirates in mid-October 2002. 333 He provided information while in the custody of a foreign government, including on plotting in the Persian Gulf, 334 and was then rendered by the

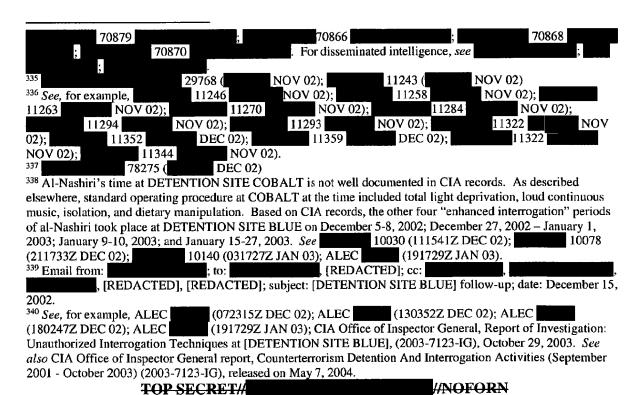


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CIA to DETENTION SITE COBALT in Country on November, 2002, where he was held for days before being transferred to DETENTION SITE GREEN on November, 2002.<sup>335</sup> At DETENTION SITE GREEN, al-Nashiri was interrogated using the CIA's enhanced interrogation techniques, including being subjected to the waterboard at least three times.<sup>336</sup> In December 2002, when DETENTION SITE GREEN was closed, al-Nashiri and Abu Zubaydah were rendered to DETENTION SITE BLUE.<sup>337</sup>

(TS//WNF) In total, al-Nashiri was subjected to the CIA's enhanced interrogation techniques during at least four separate periods, with each period typically ending with an assessment from on-site interrogators that al-Nashiri was compliant and cooperative. Officers at CIA Headquarters disagreed with these assessments, with the deputy chief of ALEC Station, commenting that DETENTION SITE BLUE interrogators should not make "sweeping statements" in cable traffic regarding al-Nashiri's compliance. Officers at CIA Headquarters sought to reinstate the use of the CIA's enhanced interrogation techniques based on their belief that al-Nashiri had not yet provided actionable intelligence on imminent attacks.

(TS//NF) Shortly after al-Nashiri arrived at DETENTION SITE BLUE, CIA interrogators at the detention site judged al-Nashiri's cooperation and compliance by his engagement and willingness to answer questions, while CIA Headquarters personnel judged his compliance based on the specific actionable intelligence he had provided (or the lack thereof). For example, in December 2002, interrogators informed CIA Headquarters that al-Nashiri was "cooperative and truthful," and that the "consensus" at the detention site was that al-Nashiri was



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"a compliant detainee" who was not "withholding important threat information." Officers from the CIA's ALEC Station at CIA Headquarters responded:

"it is inconceivable to us that al-Nashiri cannot provide us concrete leads.... When we are able to capture other terrorists based on his leads and to thwart future plots based on his reporting, we will have much more confidence that he is, indeed, genuinely cooperative on some level." <sup>342</sup>

(TS//NF) Later, after multiple follow-up debriefings, DETENTION SITE BLUE officers again wrote that they had "reluctantly concluded" that al-Nashiri was providing "logical and rational explanations" to questions provided by CIA Headquarters and therefore they recommended "against resuming enhanced measures" unless ALEC Station had evidence al-Nashiri was lying.<sup>343</sup> A cable from the detention site stated:

"without tangible proof of lying or intentional withholding, however, we believe employing enhanced measures will accomplish nothing except show [al-Nashiri] that he will be punished whether he cooperates or not, thus eroding any remaining desire to continue cooperating.... [The] bottom line is that we think [al-Nashiri] is being cooperative, and if subjected to indiscriminate and prolonged enhanced measures, there is a good chance he will either fold up and cease cooperation, or suffer the sort of permanent mental harm prohibited by the statute. Therefore, a decision to resume enhanced measures must be grounded in fact and not general feelings." 344

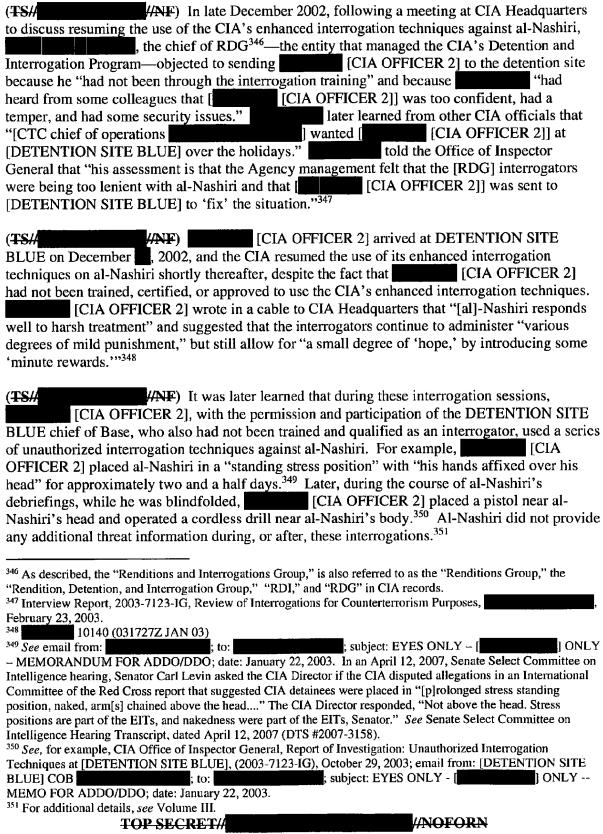
2. CIA Headquarters Sends Untrained Interrogator to Resume Al-Nashiri's Interrogations; Interrogator Threatens al-Nashiri with a Gun and a Drill

(TS//
INF) After the DETENTION SITE BLUE chief of Base sent two interrogators back to the United States because of "prolonged absences from family" and the "fact that enhanced measures are no longer required for al-Nashiri," CIA Headquarters sent [CIA OFFICER 2], a CIA officer who had not been trained or qualified as an interrogator, to DETENTION SITE BLUE to question and assess al-Nashiri. 345

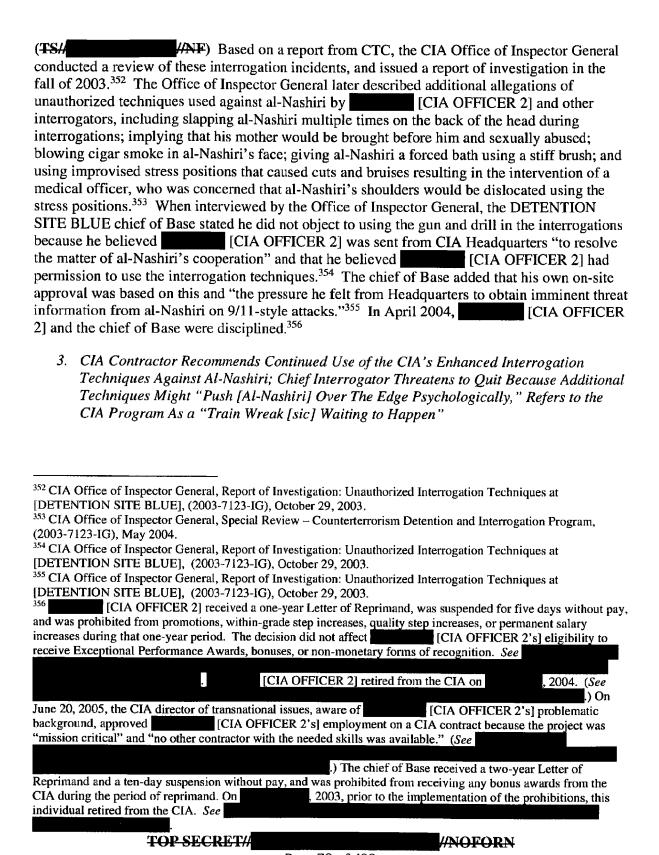
<sup>341</sup> 10030 (111541Z DEC 02)	
<sup>342</sup> ALEC (180247Z DEC 02)	
10085 (230906Z DEC 02)	
10085 (230906Z DEC 02)	
<sup>345</sup> 10040 (122122Z DEC 02). Prior to	[CIA OFFICER 2's] deployment, CIA records
included numerous concerns about [CIA OFFICER 2's] anger management, and	
. For more information	on [CIA OFFICER 2] and other CIA personnel in the
program with similar alarming issues in their background, see Volume III. The CIA's June 2013 Response states	
that: "	
some of the officers mentioned in the Study—	should have been
excluded—much of the derogatory information was not in fact available to senior managers making assignments	
." Notwithstanding the CIA's June 2013 assertion, as detailed in Volume III, senior	
managers were aware of concerns related to [CIA OFFICER 2] prior to his deployment.	
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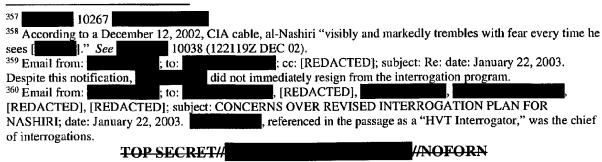
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(TS//NF) On January 2003, CIA contractor DUNBAR arrived at DETENTION SITE BLUE to conduct a "Psychological Interrogation Assessment" to judge al-Nashiri's suitability for the additional use of the CIA's enhanced interrogation techniques and develop recommendations for his interrogation. The resulting interrogation plan proposed that the interrogators would have the "latitude to use the full range of enhanced exploitation and interrogation measures," adding that "the use of the water board would require additional support from" fellow CIA contractor Grayson SWIGERT. According to the interrogation plan, once the interrogators had eliminated al-Nashiri's "sense of control and predictability" and established a "desired level of helplessness," they would reduce the use of the CIA's enhanced interrogation techniques and transition to a debriefing phase once again.<sup>357</sup>

January 21, 2003, the CIA's chief of interrogations—whose presence had previously prompted al-Nashiri to tremble in fear<sup>358</sup>—emailed CIA colleagues to notify them that he had "informed the front office of CTC" that he would "no longer be associated in any way with the interrogation program due to serious reservation[s] [he had] about the current state of affairs" and would instead be "retiring shortly." In the same email, wrote, "[t]his is a train wreak [sic] waiting to happen and I intend to get the hell off the train before it happens." an umber of concerns that he, the chief of interrogations, believed should be "entered for the record." The CIA Headquarters cable—which does not appear to have been disseminated to DETENTION SITE BLUE—included the following:



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(TS// also raised "conflict of responsibility" concerns, stating:

"Another area of concern is the use of the psychologist as an interrogator. The role of the ops psychologist is to be a detached observer and serve as a check on the interrogator to prevent the interrogator from any unintentional excess of pressure which might cause permanent psychological harm to the subject. The medical officer is on hand to provide the same protection from physical actions that might harm the subject. Therefore, the medical officer and the psychologist should not serve as an interrogator, which is a conflict of responsibility. We note that [the proposed plan] contains a psychological interrogation assessment by psychologist [DUNBAR] which is to be carried out by interrogator [DUNBAR]. We have a problem with him conducting both roles simultaneously." 361

Headquarters approved a plan to reinstitute the use of the ClA's enhanced interrogation techniques against al-Nashiri, beginning with shaving him, removing his clothing, and placing him in a standing sleep deprivation position with his arms affixed over his head. CIA cables describing subsequent interrogations indicate that al-Nashiri was nude and, at times, "put in the standing position, handcuffed and shackled. According to cables, CIA interrogators decided to provide al-Nashiri clothes to hopefully stabilize his physiological symptoms and prevent them from deteriorating, of noting in a cable the next day that al-Nashiri was suffering from a head cold which caused his body to shake for approximately ten minutes during an interrogation.

(TS//NF) Beginning in June 2003, the CIA transferred al-Nashiri to five different CIA detention facilities before he was transferred to U.S. military custody on September 5, 2006.<sup>366</sup> In the interim, he was diagnosed by some CIA psychologists as having "anxiety" and "major depressive" disorder,<sup>367</sup> while others found no symptoms of either illness.<sup>368</sup> He was a difficult and uncooperative detainee and engaged in repeated belligerent acts, including attempts to assault CIA detention site personnel and efforts to damage items in his

. [REDACTED].

<sup>361</sup> Email from:

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[REDACTED], [REDACTED]; subject: CONCERNS OVER REVISED INTERROGATION PLAN FOR
NASHIRI; date: January 22, 2003. As noted above, personnel from CIA's Office of Medical Services raised the
same concerns about medical and psychological personnel serving both to assess the health of a detainee and to
participate in the interrogation process.
362 DIRECTOR
                    (201659Z JAN 03); DIRECTOR
                                                     (230008Z JAN 03)
            10289 (241203Z JAN 03);
                                          10296 (251113Z JAN 03),
                                                                          10306 (261403Z JAN 03)
364
           10309 (261403Z JAN 03)
           10312 (270854Z JAN 03)
366 HEADQUARTERS
                          (031945Z SEP 06);
                                             1242 (050744Z SEP 06); HEADQUARTERS
(051613Z SEP 06)
<sup>367</sup> See, for example,
                           11247 (141321Z APR 03);
                                                             1959 (111700Z DEC 04);
2038 (211558Z JAN 05);
                                2169 (251133Z MAR 05);
                                                                11701 (191640Z MAY 03);
                       1756 (190800Z SEP 03).
             1502 (021841Z AUG 04);
                                            2709 (271517Z APR 06); 3910 (241852Z JAN 06);
         2709 (271517Z APR 06)
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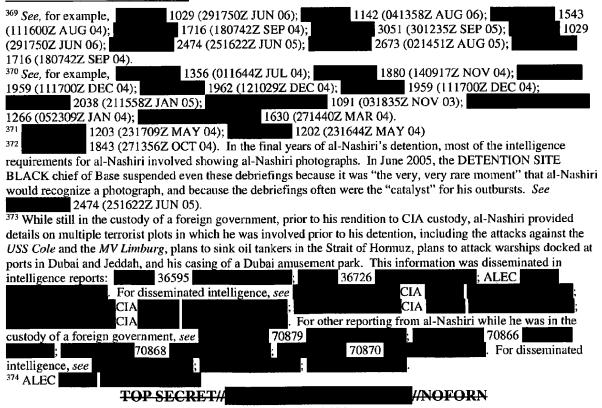
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cell.<sup>369</sup> Over a period of years, al-Nashiri accused the CIA staff of drugging or poisoning his food, and complained of bodily pain and insomnia.<sup>370</sup> At one point, al-Nashiri launched a short-lived hunger strike that resulted in the CIA force feeding him rectally.<sup>371</sup>

(TS//WNF) In October 2004, 21 months after the final documented use of the CIA's enhanced interrogation techniques against al-Nashiri, an assessment by CIA contract interrogator DUNBAR and another CIA interrogator concluded that al-Nashiri provided "essentially no actionable information," and that "the probability that he has much more to contribute is low."<sup>372</sup> Over the course of al-Nashiri's detention and interrogation by the CIA, the CIA disseminated 145 intelligence reports based on his debriefings. Al-Nashiri provided information on past operational plotting, associates whom he expected to participate in plots, details on completed operations, and background on al-Qa'ida's structure and methods of operation.<sup>373</sup> Al-Nashiri did not provide the information that the CIA's ALEC Station sought and believed al-Nashiri possessed, specifically "perishable threat information to help [CIA] thwart future attacks and capture additional operatives."<sup>374</sup>

E. Tensions with Country Relating to the CIA Detention Facility and the Arrival of New Detainees

(TS# #NF) According to CIA records, three weeks after and political leadership of Country agreed to host a CIA detention facility, the CIA informed the U.S. ambassador, because, as was noted in a cable, by not doing so, the CIA was



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"risking that he hear of this initiative" from Country officials. 375 As was the case in other host countries, the ambassador in Country was told by the CIA not to speak with any other State Department official about the arrangement.<sup>376</sup> (TS/A (NF) Prior to the opening of the CIA detention facility in Country CTC Legal, , warned of possible legal actions against CIA employees in countries that "take a different view of the detention and interrogation practices employed by [the CIA]."377 He further recommended against the establishment of CIA facilities in countries that 's advice was not heeded and, in December 2002, the two individuals then being detained by the CIA in Country (Abu Zubaydah and 'Abd al-Rahim al-Nashiri) were (TS// **//NF**) The agreement to host a CIA detention facility in Country created multiple, ongoing difficulties between Country and the CIA. Country 's proposed a written "Memorandum of Understanding" covering the relative roles and responsibilities of the CIA and , which the CIA ultimately refused to sign. 380 Four months after the detention site began hosting CIA detainees, Country rejected the transfer , which included Khalid Shaykh Muhammad. The decision was reversed only after the U.S. ambassador intervened with the political leadership of Country on the CIA's behalf.<sup>381</sup> The following month, the CIA provided \$\bigsquare\$ million to Country 's Country political leadership, indicated that Country was now flexible with regard to the 382 after which number of CIA detainees at the facility and when the facility would eventually be closed.<sup>383</sup> The facility, which was described by the CIA as "over capacity," was nonetheless closed, as had been previously agreed, in [the fall of] 2003.384 **//NF**) According to CIA cables, years later, officials in Country reacted with "deep shock and regret" which they acknowledged was " [Country ] officials were "extremely upset" 386 at the CIA's inability to keep secrets and were "deeply disappointed" in not having had more warning 375 [REDACTED] 84200 376 DIRECTOR 10640 The CIA insisted be redacted in the Committee Study prior to the Study being relocated to the U.S. Senate from the off-site research facility. 78275 DEC 02) <sup>380</sup> [REDACTED] 1888 <sup>381</sup> [REDACTED] 2666 382 HEADQUARTERS П <sup>383</sup> [REDACTED] 3280 . According to the cable, the CIA Station speculated that the change of position was "at least somewhat attributable... to our gift of \$ million..." 384 See Volume I for additional details. 385 [REDACTED] 7526 ([REDACTED] [REDACTED]) <sup>386</sup> [REDACTED] 7849 ([REDACTED] [REDACTED])

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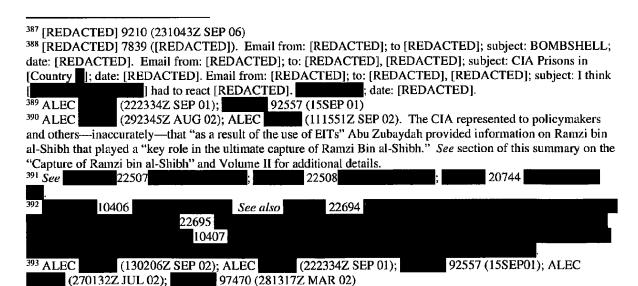
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of President Bush's September 2006 public acknowledgment of the CIA program.<sup>387</sup> The CIA Station, for its part, described the bilateral relationship.<sup>388</sup> as a "serious blow" to the

- F. The Detention and Interrogation of Ramzi Bin Al-Shibh
- 1. Ramzi Bin Al-Shibh Provides Information While in Foreign Government Custody, Prior to Rendition to CIA Custody

the CIA to be a facilitator for the September 11, 2001, attacks and an associate of the 9/11 hijackers. While targeting another terrorist, Hassan Ghul, Pakistani officials unexpectedly captured bin al-Shibh during raids in Pakistan on September 11, 2002. On September 12, 2002, bin al-Shibh was rendered to a foreign government, Approximately five months later, on February 2, 2003, bin al-Shibh was rendered from the custody of to CIA custody, becoming the 41st CIA detainee. On the service of the 9/11 the 9/11

(TS#- #NF) As with Abu Zubaydah and 'Abd al-Rahim al-Nashiri, personnel at CIA Headquarters—often in ALEC Station—overestimated the information bin al-Shibh would have access to within al-Qa'ida, writing that bin al-Shibh "likely has critical information on upcoming attacks and locations of senior al-Qa'ida operatives." Later, after bin al-Shibh was interrogated using the CIA's enhanced interrogation techniques for an estimated 34 days, the CIA's ALEC Station concluded that bin al-Shibh was not a senior member of al-Qa'ida and was not in a position to know details about al-Qa'ida's plans for future attacks. In another parallel, officers at CIA Headquarters requested and directed the continued use of the CIA's enhanced interrogation techniques against bin al-Shibh when CIA detention site personnel recommended ending such measures.



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394 ALEC

395 ALEC

(302240Z JUN 05)

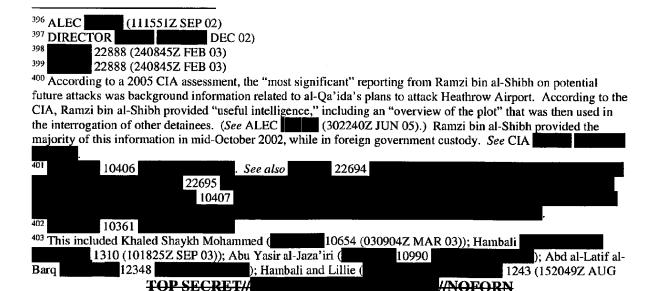
(131444Z FEB 03)

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**(ANF)** Ramzi bin al-Shibh was initially interrogated by a foreign government. 396 While officers at CIA Headquarters were dissatisfied with the intelligence production from his five months of detention in foreign government custody, CIA officers in that country were satisfied with bin al-Shibh's reporting.<sup>397</sup> Those CIA officers wrote that bin al-Shibh had provided information used in approximately 50 CIA intelligence reports, including information on potential future threats, to include a potential attack on London's Heathrow Airport and al-Nashiri's planning for potential operations in the Arabian Peninsula. The CIA [in-country] also noted that they found bin al-Shibh's information to be generally accurate and that they "found few cases where he openly/clearly misstated facts." In a cable to CIA Headquarters, the CIA officers in [the country where Ramzi bin al-Shibh was being held] concluded, "overall, he provided what was needed." The same cable stated that bin al-Shibh's interrogation was similar to other interrogations they had participated in, and that the most effective interrogation tool was having information available to confront him when he tried to mislead or provide incomplete information.<sup>399</sup> Personnel at CIA Headquarters concluded in 2005 that the most significant intelligence derived from bin al-Shibh was obtained during his detention in foreign government custody, which was prior to his rendition to CIA custody and the use of the CIA's enhanced interrogation techniques.<sup>400</sup>

2. Interrogation Plan for Ramzi Bin Al-Shibh Proposes Immediate Use of Nudity and Shackling with Hands Above the Head; Plan Becomes Template for Future Detainees

(TS//
concerning bin al-Shibh's cooperation, officers at CIA Headquarters decided the CIA should obtain custody of bin al-Shibh and render him to DETENTION SITE BLUE in Country on February 2003, in anticipation of bin al-Shibh's arrival, interrogators at the detention site, led by the CIA's chief interrogator, prepared an interrogation plan for bin al-Shibh. The plan became a template, and subsequent requests to CIA Headquarters to use the CIA's enhanced interrogation techniques against other detainees relied upon near identical language. 403

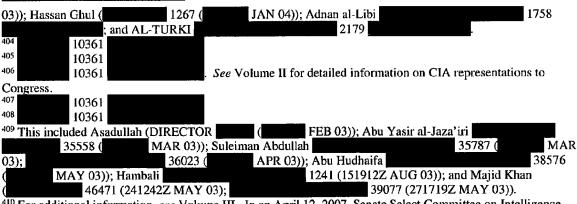


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(TS# WNF) The interrogation plan proposed that immediately following the psychological and medical assessments conducted upon his arrival, bin al-Shibh would be subjected to "sensory dislocation." The proposed sensory dislocation included shaving bin al-Shibh's head and face, exposing him to loud noise in a white room with white lights, keeping him "unclothed and subjected to uncomfortably cool temperatures," and shackling him "hand and foot with arms outstretched over his head (with his feet firmly on the floor and not allowed to support his weight with his arms)." Contrary to CIA representations made later to the Committee that detainees were always offered the opportunity to cooperate before being subjected to the CIA's enhanced interrogation techniques, the plan stated that bin al-Shibh would be shackled nude with his arms overhead in a cold room prior to any discussion with interrogators or any assessment of his level of cooperation. According to a cable, only after the interrogators determined that his "initial resistance level [had] been diminished by the conditions" would the questioning and interrogation phase begin.

(TS# #NF) The interrogation phase described in the plan included near constant interrogations, as well as continued sensory deprivation, a liquid diet, and sleep deprivation. In addition, the interrogation plan stated that the CIA's enhanced interrogation techniques would be used, including the "attention grasp, walling, the facial hold, the facial slap... the abdominal slap, cramped confinement, wall standing, stress positions, sleep deprivation beyond 72 hours, and the waterboard, as appropriate to [bin al-Shibh's] level of resistance." 408

were stripped and shackled nude, placed in the standing position for sleep deprivation, or subjected to other CIA enhanced interrogation techniques prior to being questioned by an interrogator in 2003. Five of these detainees were shackled naked in the standing position with their hands above their head immediately after their medical check. These interrogation



<sup>410</sup> For additional information, *see* Volume III. In an April 12, 2007, Senate Select Committee on Intelligence hearing, Senator Levin asked the CIA Director if the CIA disputed allegations in an International Committee of the Red Cross report that suggested CIA detainees were placed in "[p]rolonged stress standing position, naked, arm[s] chained above the head..." The CIA Director responded, "Not above the head. Stress positions are part of the EITs, and nakedness were part of the EITs, Senator." Senate Select Committee on Intelligence, Hearing Transcript, dated April 12, 2007 (DTS #2007-3158).

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plans typically made no reference to the information the interrogators sought and why the detainee was believed to possess the information.<sup>411</sup>

3. CIA Headquarters Urges Continued Use of the CIA's Enhanced Interrogation Techniques, Despite Interrogators' Assessment That Ramzi Bin Al-Shibh Was Cooperative

(TS# WNF) When CIA interrogators at DETENTION SITE BLUE assessed that bin al-Shibh was cooperative and did not have additional knowledge of future attacks, 412 CIA Headquarters disagreed and instructed the interrogators to continue using the CIA's enhanced interrogation techniques, which failed to elicit the information sought by CIA Headquarters. 413 On February 11, 2003, interrogators asked CIA Headquarters for questions that ALEC Station was "85 percent certain [bin al-Shibh] will be able to answer," in order to verify bin al-Shibh's level of cooperation. 414 The interrogators stated that information from Abu Zubaydah and al-Nashiri suggested that bin al-Shibh would not have been given a new assignment or trusted with significant information given his high-profile links to the September 11, 2001, attacks. 415 They further stated that bin al-Shibh had "achieved substantial notoriety after 11 September," but was still unproven in al-Qa'ida circles and may have "been privy to information more as a bystander than as an active participant." 416

(TS// NF) The CIA's ALEC Station disagreed with the assessment of the detention site personnel, responding that it did not believe the portrayals of bin al-Shibh offered by Abu Zubaydah and al-Nashiri were accurate and that CIA Headquarters assessed that bin al-Shibh must have actionable information due to his proximity to KSM and CIA Headquarters' belief that bin al-Shibh had a history of withholding information from interrogators. ALEC Station wrote:

"As base [DETENTION SITE BLUE] is well aware, Ramzi had long been deliberately withholding and/or providing misleading information to his interrogators in [a foreign government].... From our optic, it is imperative to focus Ramzi exclusively on two issues: 1) What are the next attacks planned for the US and 2) Who and where are the operatives inside the United States." 417

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<sup>&</sup>lt;sup>411</sup> See Volume III for additional information.

<sup>412 10452 (121723</sup>Z FEB 03)

<sup>&</sup>lt;sup>413</sup> ALEC (131444Z FEB 03)

<sup>10446 (111754</sup>Z FEB 03). The Committee was informed that the CIA's standard practice during coercive interrogations was to ask questions to which interrogators already knew the answers in order to assess the detainee's level of cooperation. The Committee was further informed that only after detainees were assessed to be cooperative did interrogators ask questions whose answers were unknown to the CIA. See, for example, Transcript of SSCI Hearing, April 12, 2007 (testimony of CIA Director Michael Hayden) (DTS #2007-3158).

<sup>415 10452 (121723</sup>Z FEB 03). In June 2002, Ramzi bin al-Shibh participated with KSM in an interview with the al-Jazeera television network on the 9/11 attacks. DIRECTOR (112136Z SEP 02).

416 10452 (121723Z FEB 03)

<sup>417</sup> ALEC (131444Z FEB 03). Contrary to the statement in the CIA cable, as described, CIA officers in the country where Ramzi bin al-Shibh was held prior to being rendered to CIA custody wrote that Ramzi bin al-Shibh had provided information used in approximately 50 CIA intelligence reports, including information on potential

(TS//WNF) The ALEC Station cable stated that bin al-Shibh had "spent extensive time with [KSM]," and "must have heard discussions of other targets." The cable added that "HQS strongly believes that Binalshibh was involved in efforts on behalf of KSM to identify and place operatives in the West." The February 13, 2003, cable concluded:

"We think Binalshibh is uniquely positioned to give us much needed critical information to help us thwart large-scale attacks inside the United States, and we want to do our utmost to get it as soon as possible. Good luck."418

(TS//WNF) CIA officers at DETENTION SITE BLUE therefore continued to use the CIA's enhanced interrogation techniques against bin al-Shibh for approximately three additional weeks after this exchange, including sleep deprivation, nudity, dietary manipulation, facial holds, attention grasps, abdominal slaps, facial slaps, and walling. Bin al-Shibh did not provide the information sought on "operatives inside the United States" or "large-scale attacks inside the United States."

4. Information Already Provided by Ramzi Bin Al-Shibh in the Custody of a Foreign Government Inaccurately Attributed to CIA Interrogations; Interrogators Apply the CIA's Enhanced Interrogation Techniques to Bin Al-Shibh When Not Addressed As "Sir" and When Bin Al-Shibh Complains of Stomach Pain

(TS//
SITE BLUE questioning Ramzi bin al-Shibh were unaware of the intelligence bin al-Shibh had previously provided in foreign government custody, even though and the intelligence from those interrogations had been disseminated by the CIA. On multiple occasions, personnel at the detention site drafted intelligence reports that contained information previously disseminated from interrogations of bin al-Shibh while he was in foreign government custody, under the faulty understanding that bin al-Shibh was providing new information.<sup>421</sup>

future threats, to include a potential attack on London's Heathrow airport and al-Nashiri's planning for potential CIA officers in that country also noted that they found Ramzi bin operations in the Arabian Peninsula. The al-Shibh's information to be generally accurate, and that they "found few cases where he openly/clearly misstated concluded, "overall, [Ramzi bin al-Shibh] provided what was needed." See facts." The CIA officers in 22888 (240845Z FEB 03). (131444Z FEB 03) 418 ALEC <sup>419</sup> See, for example, 10525 (200840Z FEB 03) and 10573 (241143Z FEB 03). For further detail, see the detainee review of Ramzi bin al-Shibh in Volume III. <sup>420</sup> See detaince review of Ramzi bin al-Shibh in Volume III for additional information. <sup>421</sup> See, for example, CIA 20817 (describing the foreign government's interrogators' "plan to ask Binalshibh to clarify his statements that Mohamed Atta, Marwan el-Shehhi, and Ziad Jarrah could not agree 10568 (231514Z FEB 03); on the wisdom of targeting nuclear facilities"); 20817 ; CIA ; CIA TOP SECRET! //NOFORN

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(TS//NF) Ramzi bin al-Shibh was subjected to interrogation techniques and conditions of confinement that were not approved by CIA Headquarters. CIA interrogators used the CIA's enhanced interrogation techniques for behavior adjustment purposes, in response to perceived disrespect, and on several occasions, before bin al-Shibh had an opportunity to respond to an interrogator's questions or before a question was asked. The CIA's enhanced interrogation techniques were applied when bin al-Shibh failed to address an interrogator as "sir," when interrogators noted bin al-Shibh had a "blank stare" on his face, and when bin al-Shibh complained of stomach pain. Further, despite CIA policy at the time to keep detainees under constant light for security purposes, bin al-Shibh was kept in total darkness to heighten his sense of fear.

(TS//WF) CIA psychological assessments of bin al-Shibh were slow to recognize the onset of psychological problems brought about, according to later CIA assessments, by bin al-Shibh's long-term social isolation and his anxiety that the CIA would return to using its enhanced interrogation techniques against him. The symptoms included visions, paranoia, insomnia, and attempts at self-harm. In April 2005, a CIA psychologist stated that bin al-Shibh "has remained in social isolation" for as long as two and half years and the isolation was having a "clear and escalating effect on his psychological functioning." The officer continued, "in [bin al-Shibh's] case, it is important to keep in mind that he was previously a relatively high-functioning individual, making his deterioration over the past several months more alarming." The psychologist wrote, "significant alterations to RBS'[s] detention environment must occur soon to prevent further and more serious psychological disturbance." On September 5, 2006, bin al-Shibh was transferred to U.S. military custody at Guantanamo Bay, Cuba. After his arrival, bin al-Shibh was placed on anti-psychotic medications.

(TS// The CIA disseminated 109 intelligence reports from the CIA interrogations of Ramzi bin al-Shibh. A CIA assessment, which included intelligence from his

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10582 (242026Z FEB 03);
                                           10627 (281949Z FEB 03)
            10521 (191750Z FEB 03). The cable referred to keeping bin al-Shibh in darkness as a "standard
interrogation technique." The same cable states that during the night of February 18, 2003, the light went out in bin
al-Shibh's cell and that "[w]hen security personnel arrived to replace the bulb, bin al-Shibh was cowering in the
corner, shivering. Security personnel noted that he appeared relieved as soon as the light was replaced."
             1759 (021319Z OCT 04); HEADQUARTERS
                                                              (040023Z NOV 05);
                                                                                             1890
(171225Z NOV 04);
                              1878 (140915Z NOV 04);
                                                                 1930 (061620Z DEC 04);
2207 (111319Z APR 05);
                                  2210 (141507Z APR 05);
                                                                     2535 (051805Z JUL 05);
                                             2830 (291304Z AUG 05);
           2589 (120857Z JUL 05);
                                                                                 1890 (171225Z NOV
04);
               1893 (200831Z NOV 04); CIA document entitled, "Detainee Talking Points for ICRC Rebuttal,
                       2210 (141507Z APR 05);
                                                          2535 (051805Z JUL 05);
(141507Z APR 05);
                              2535 (051805Z JUL 05);
                                                               2830 (291304Z AUG 05);
1930 (061620Z DEC 04);
                                   2210 (141507Z APR 05)
              2210 (141507Z APR 05)
              2210 (141507Z APR 05)
HEADQUARTERS
                           (031945Z SEP 06)
        SITE DAILY REPORT - 24 MAY 07:
                                                 8904 (182103Z APR 08)
429 See Volume II for additional information.
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time in foreign government custody, as well as his reporting in CIA custody before, during, and after being subjected to the CIA's enhanced interrogation techniques, 430 concluded that:

"Much of [bin al-Shibh's] statements on the 11 September attacks have been speculative, and many of the details could be found in media accounts of the attacks that appeared before he was detained. In the few instances where his reporting was unique and plausible, we cannot verify or refute the information... he has been sketchy on some aspects of the 9/11 plot, perhaps in order to downplay his role in the plot. His information on individuals is nonspecific; he has given us nothing on the Saudi hijackers or others who played a role... The overall quality of his reporting has steadily declined since 2003."431

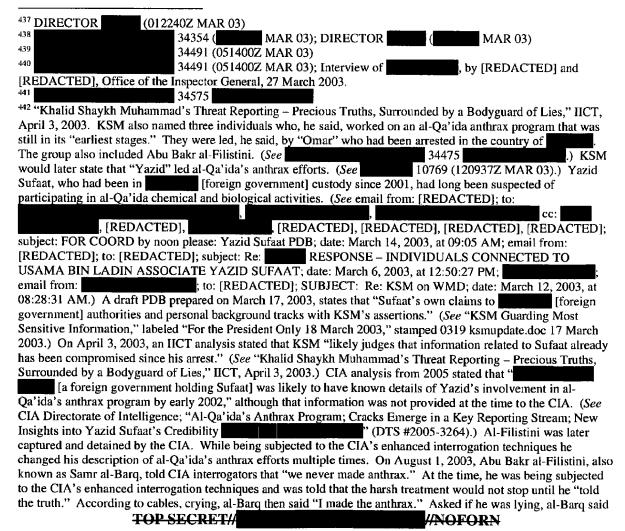
- G. The Detention and Interrogation of Khalid Shaykh Muhammad
- 1. KSM Held in Pakistani Custody, Provides Limited Information; Rendered to CIA Custody at DETENTION SITE COBALT, KSM Is Immediately Subjected to the CIA's Enhanced Interrogation Techniques

**HNF**) The capture of KSM was attributable to a single CIA source who first came to the CIA's attention in the spring of 2001.<sup>432</sup> The source led the CIA and Pakistan authorities directly to KSM. KSM was held in Pakistani custody from the time of his capture on March 1, 2003, to March 1, 2003, and was interrogated by CIA officers and Pakistani officials. According to CIA records, while in Pakistani custody, KSM was subjected to some sleep deprivation, but there are no indications of other coercive interrogation techniques being used. 433 While KSM denied knowledge of attack plans and the locations of Usama bin Laden and Ayman al-Zawahiri, 434 he did provide limited information on various al-Qa'ida leaders and operatives who had already been captured. KSM's willingness to discuss operatives when confronted with information about their capture—behavior noted by CIA officers on-site in Pakistan—was a recurring theme throughout KSM's subsequent detention and interrogation in CIA custody.435 (TS/A **HNF**) Less than two hours after KSM's capture, anticipating KSM's arrival at DETENTION SITE COBALT, the chief of interrogations, , sent an email to CIA Headquarters with the subject line, "Let's roll with the new guy." The email requested permission to "press [KSM] for threat info right away." 436 Later that day, CIA Headquarters authorized to use a number of the CIA's enhanced interrogation techniques against <sup>430</sup> Ramzi bin al-Shibh was immediately subjected to the CIA's enhanced interrogation techniques at DETENTION SITE BLUE. 431 ALEC (302240Z JUN 05) <sup>432</sup> For more details, see section of this summary on the capture of KSM and additional information in Volume II. 41403 (020949Z MAR 03) 434 41484 (031315Z MAR 03) 41564 (041307Z MAR 03); 41592 (051050Z MAR 03). For details on KSM's detention in Pakistani custody, see the KSM detainee review in Volume III. <sup>436</sup> Email from: [REDACTED]; to: ; subject: Let's Roll with the new guy; date: March 1, 2003, at 03:43:12 AM. TOP SECRET/A <del>//NOFORN</del>

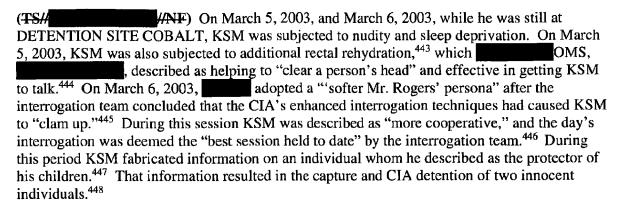
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KSM. The cable from CIA Headquarters did not require that non-coercive interrogation techniques be used first.<sup>437</sup> On March , 2003, two days before KSM's arrival at the detention site, CIA Headquarters approved an interrogation plan for KSM.<sup>438</sup>

enhanced interrogation techniques at DETENTION SITE COBALT a "few minutes" after the questioning of KSM began. KSM was subjected to facial and abdominal slaps, the facial grab, stress positions, standing sleep deprivation (with his hands at or above head level), nudity, and water dousing. Chief of Interrogations also ordered the rectal rehydration of KSM without a determination of medical need, a procedure that the chief of interrogations would later characterize as illustrative of the interrogator's "total control over the detainee." At the end of the day, the psychologist on-site concluded that the interrogation team would likely have more success by "avoiding confrontations that allow [KSM] to transform the interrogation into battles of will with the interrogator." KSM's reporting during his first day in CIA custody included an accurate description of a Pakistani/British operative, which was dismissed as having been provided during the initial "throwaway' stage" of information collection when the CIA believed detainees provided false or worthless information.



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2. The CIA Transfers KSM to DETENTION SITE BLUE, Anticipates Use of the Waterboard Prior to His Arrival

(TS// Within hours of KSM's capture, ALEC Station successfully argued that CIA contractors SWIGERT and DUNBAR should take over the interrogation of KSM upon KSM's arrival at DETENTION SITE BLUE. 449 On March 3, 2003, CIA Headquarters approved an interrogation plan indicating that KSM "will be subjected to immediate interrogation techniques," and that "the interrogation techniques will increase in intensity from standard to

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that he was. After CIA interrogators "demonstrated the penalty for lying," al-Barq again stated that "I made the
anthrax" and then immediately recanted, and then again stated that he made anthrax. (See
AUG 03).) Two days later, al-Barq stated that he had lied about the anthrax production "only because he thought
that was what interrogators wanted." See
                                                 1017 (030812Z AUG 03).
                            34575
                               ; to: [REDACTED]; cc: [REDACTED],
444 Email from:
                                                                                           ; subject: Re:
Departure; date: March 6, 2003, at 7:11:59 PM; email from:
                                                                          to: [REDACTED]; cc:
              ; subject: Re: Update; date: March 6, 2003, at 4:51:32 PM.
                                                                                  34614 (071551Z MAR 03)
                             34573 (061751Z MAR 03);
                                                                                 34614 (071551Z MAR 03)
                            34573 (061751Z MAR 03);
<sup>447</sup> In June 2004, KSM described his reporting as "all lies."
                                                                                  34569 (061722Z MAR 03);
           1281 (130801Z JUN 04).
448 The two individuals, Sayed Habib and Shaistah Habibullah Khan, entered CIA custody in April and July 2003
respectively, and were released in August and February 2004, respectively. (See
                 ; email from:
                                            ; to:
                                                                   , [REDACTED], [REDACTED]; subject:
planned release of [DETENTION SITE ORANGE] detainee Syed Habib;
CIA document, "Additional Details for DCIA on Sayed Habib's Arrest and Detention.") The CIA's June 2013
Response states that the detention of the two individuals "can only be considered 'wrongful' after the fact, not in the
light of credible information available at the time and in a context in which plot disruption was deemed an urgent
national priority." The CIA's June 2013 Response further states that KSM's reporting on March 6, 2003, was
"credible" because, at the time, "[CIA] assessed that Khalid Shaykh Muhammad (KSM) had moved to a more
cooperative posture as his interrogation progressed." A review of CIA records indicates that the CIA subjected
KSM to the CIA's enhanced interrogation techniques the following day. The use of the techniques continued until
March 25, 2003, and included 183 applications of the waterboard. See
                                                                            10711
                                 , by [REDACTED] and [REDACTED], Office of the Inspector General, April 3,
449 Interview of
                                                                               ; cc: [REDACTED],
2003. Email to:
                                                       ; from:
[REDACTED],
                                                                                           , [REDACTED],
                                 [REDACTED]; subject: KSM planning; date: March 1, 2003, at 07:07:33 AM.
[REDACTED],
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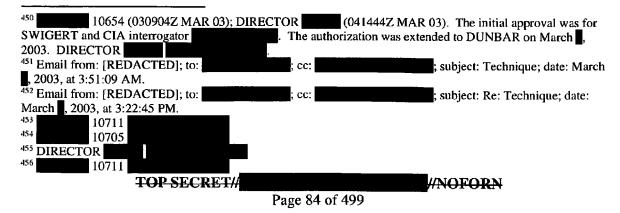
enhanced techniques commensurate with [KSM's] level of resistance, until he indicates initial cooperation."<sup>450</sup> On March , 2003, the day of KSM's arrival at DETENTION SITE BLUE, the on-site medical officer described the use of the waterboard on KSM as inevitable:

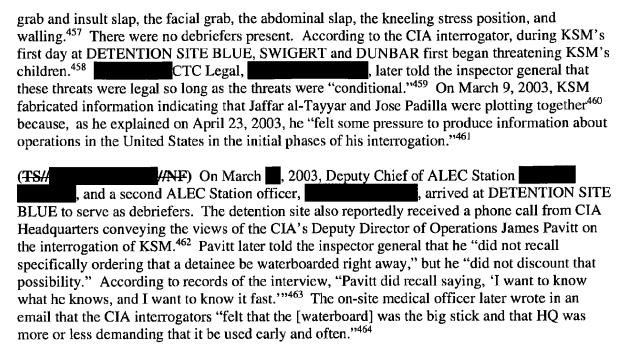
"[T]he team here apparently looks to use the water board in two different contexts. One is as a tool of regression and control in which it is used up front and aggressively. The second is to vet information on an as needed basis. Given the various pressures from home vs what is happening on the ground, I think the team's expectation is that [KSM] will [be] getting treatment somewhere in between. I don't think they believe that it will be possible to entirely avoid the water board given the high and immediate threat to US and allied interests. It is an interesting dynamic because they are well aware of the toll it will take on the team vs. the detainee. The requirements coming from home are really unbelievable in terms of breadth and detail."

(TS# //NF) Meanwhile, OMS completed draft guidelines on the use of the CIA's enhanced interrogation techniques, specifically addressing the waterboard interrogation technique. These guidelines were sent to the medical personnel at the detention site. The guidelines included a warning that the risk of the waterboard was "directly related to number of exposures and may well accelerate as exposures increase," that concerns about cumulative effects would emerge after three to five days, and that there should be an upper limit on the total number of waterboard exposures, "perhaps 20 in a week." CIA records indicate that, as of the day of KSM's arrival at DETENTION SITE BLUE, the interrogation team had not reviewed the draft OMS guidelines. 452

(TS# WNF) KSM arrived at DETENTION SITE BLUE at approximately 6:00 PM local time on March , 2003, and was immediately stripped and placed in the standing sleep deprivation position. At 6:38 PM, after the medical and psychological personnel who had traveled with KSM from DETENTION SITE COBALT cleared KSM for the CIA's enhanced interrogation techniques, the detention site requested CIA Headquarters' approval to begin the interrogation process. The detention site received the approvals at 7:18 PM, As at which point the interrogators began using the CIA's enhanced interrogation techniques on KSM.

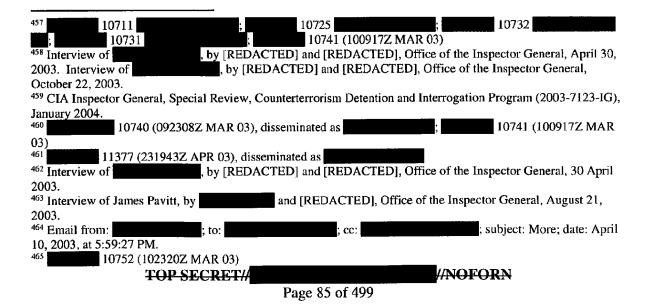
(TS# #NF) Between March , 2003, and March 9, 2003, contractors SWIGERT and DUNBAR, and a CIA interrogator, standing sleep deprivation, the attention





3. The CIA Waterboards KSM at Least 183 Times; KSM's Reporting Includes Significant Fabricated Information

(TS//NF) On March 10, 2003, KSM was subjected to the first of his 15 separate waterboarding sessions. The first waterboarding session, which lasted 30 minutes (10 more than anticipated in the Office of Legal Counsel's August 1, 2002, opinion), was followed by the use of a horizontal stress position that had not previously been approved by CIA Headquarters. The chief of Base, worried about the legal implications, prohibited the on-site



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medical officer from reporting on the interrogation directly to OMS outside of official CIA cable traffic.<sup>466</sup>

(TS# WNF) On March 12, 2003, KSM provided information on the Heathrow Airport and Canary Wharf plotting. KSM stated that he showed a sketch in his notebook of a building in Canary Wharf (a major business district in London) to Ammar al-Baluchi. He also provided statements about directing prospective pilots to study at flight schools, and stated that Jaffar al-Tayyar was involved in the Heathrow Plot. KSM retracted all of this information later in his detention. There are no CIA records indicating that these and other retractions were assessed to be false.

PAF) The March 12, 2003, reporting from KSM on the Heathrow Airport plotting was deemed at the time by CIA interrogators to be an effort by KSM to avoid discussion of plotting inside the United States and thus contributed to the decision to subject KSM to two waterboarding sessions that day. Uning these sessions, KSM ingested a significant amount of water. CIA records state that KSM's "abdomen was somewhat distended and he expressed water when the abdomen was pressed." KSM's gastric contents were so diluted by water that the medical officer present was "not concerned about regurgitated gastric acid damaging KSM's esophagus." The officer was, however, concerned about water intoxication and dilution of electrolytes and requested that the interrogators use saline in future waterboarding sessions. The medical officer later wrote to CMS that KSM was "ingesting and aspiration [sic] a LOT of water," and that "[i]n the new technique we are basically doing a series of near drownings." During the day, KSM was also subjected to the attention grasp, insult slap, abdominal slap, and walling.

(TS// On March 13, 2003, after KSM again denied that al-Qa'ida had operations planned for inside the United States, CIA interrogators decided on a "day of intensive

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466 Email from: [REDACTED]; to:
                                                                          : subject: Re: MEDICAL SITREP
3/10; date: March 11, 2003, at 8:10:39 AM.
             10798 (131816Z MAR 03), disseminated as
             10778 (121549Z MAR 03), disseminated as
469
             10778 (121549Z MAR 03), disseminated as
             12141 (272231Z JUN 03); 22939 (031541Z JUL 04);
                                                                        10883 (182127Z MAR 03).
disseminated as
            10787 (130716Z MAR 03). The CIA would later represent that the information KSM provided on the
Heathrow plotting was an example of the effectiveness of the waterboard interrogation technique, listing the
Heathrow Plot as one of the "plots discovered as a result of EITs" in a briefing on the waterboard for the President
in November 2007. See document entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated
November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."
           10800 (131909Z MAR 03)
473 Interview of
                              , by [REDACTED] and [REDACTED], Office of the Inspector General, May 15,
2003.
            10800 (131909Z MAR 03); Interview of
                                                                 ; by [REDACTED] and [REDACTED],
Office of the Inspector General, May 15, 2003.
<sup>475</sup> Email from:
                               to:
                                                                               ; subject: More; date: April
10, 2003, at 5:59:27 PM. Emphasis in the original.
            10787 (130716Ž MAR 03)
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waterboard sessions."<sup>477</sup> During the first of three waterboarding sessions that day, interrogators responded to KSM's efforts to breathe during the sessions by holding KSM's lips and directing the water at his mouth.<sup>478</sup> According to a cable from the detention site, KSM "would begin signaling by pointing upward with his two index fingers as the water pouring approached the established time limit." The cable noted that "[t]his behavior indicates that the subject remains alert and has become familiar with key aspects of the process."<sup>479</sup> CIA records state that KSM "yelled and twisted" when he was secured to the waterboard for the second session of the day, but "appeared resigned to tolerating the board and stated he had nothing new to say" about terrorist plots inside the United States.<sup>480</sup>

**//NF)** Prior to the third waterboard session of that calendar day, the on-(TS// site medical officer raised concerns that the waterboard session—which would be the fourth in 14 hours—would exceed the limits included in draft OMS guidelines that had been distributed the previous afternoon.<sup>481</sup> Those draft guidelines stated that up to three waterboard sessions in a 24-hour period was acceptable. 482 At the time, KSM had been subjected to more than 65 applications of water during the four waterboarding sessions between the afternoon of March 12, 2003, and the morning of March 13, 2003. In response to a request for approval from the chief of Base, CTC attorney assured detention site personnel that the medical officer "is incorrect that these guidelines have been approved and/or fully coordinated." 483 sent an email to the detention site authorizing the additional waterboarding session.<sup>484</sup> Despite that the detention site personnel would receive a formal authorizing indications from cable, no such authorization from CIA Headquarters was provided. At the end of the day, the medical officer wrote OMS that "[t]hings are slowly evolving form [sic] OMS being viewed as the institutional conscience and the limiting factor to the ones who are dedicated to maximizing the benefit in a safe manner and keeping everyone's butt out of trouble." The medical officer noted that his communication with OMS was no longer "viewed with suspicion."<sup>485</sup> On the afternoon of March 13, 2003, KSM was subjected to his third waterboard session of that calendar day and fifth in 25 hours. CIA records note that KSM vomited during and after the procedure. 486 10804 (140710Z MAR 03); 10790 (130946Z MAR 03) , by [REDACTED] and [REDACTED], Office of the Inspector General, April 30, 2003. The interviewee was a CIA interrogator for KSM at the CIA detention site. 10790 (130946Z MAR 03) 10791 (131229Z MAR 03) <sup>481</sup> Email from: [REDACTED]; to: : cc: Rodriguez; subject: re: Eyes Only - Legal and Political Quand[]ry; date: March 13, 2003, at 11:28:06 AM. ; to: [REDACTED]; cc: ; subject: Re: MEDICAL SITREP <sup>482</sup> Email from: 3/10; date: March 12, 2003, at 2:09:47 PM. ; to: [REDACTED]; cc: <sup>483</sup> Email from: Rodriguez; subject: Re: EYES ONLY - Legal and Political Quandary; date: March 13, 2003, at 8:01:12 AM. <sup>484</sup> Email from: ; to: [REDACTED]; cc: Jose Rodriguez, ; subject: EYES ONLY - Use of Water Board; date: March 13, 2003, at 08:28 AM. <sup>485</sup> Email from: [REDACTED]; to: ; subject: Re: State cable; date: March 13, 2003, at 1:43:17 PM. The previous day, the medical officer had written that "I am going the extra mile to try to handle this in a non confrontational manner." Email from: [REDACTED]; to: ; subject: Re: MEDICAL SITREP 3/10; date: March 12, 2003, at 5:17:07 AM.

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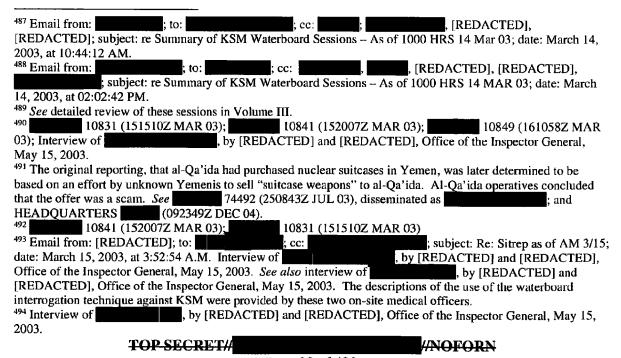
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10803 (131929Z MAR 03)

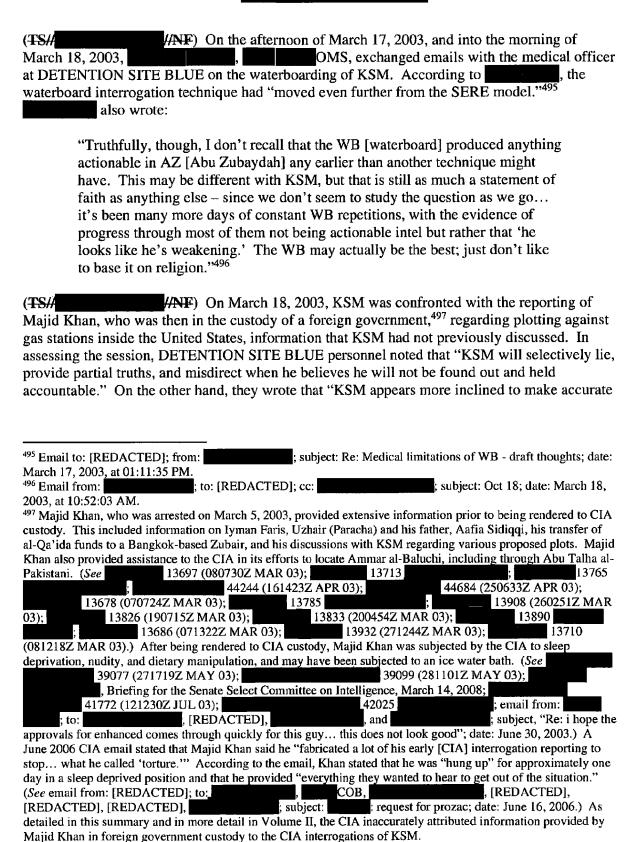
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(TS/A **NF**) Shortly thereafter, CIA Headquarters began reevaluating the use of the waterboard interrogation technique. According to a March 14, 2003, email from an interrogator who was not at DETENTION SITE BLUE, but was reviewing cable traffic, the "[o]verall view seems to be" that the waterboard "is not working in gaining KSM['s] compliance."487 The deputy chief of the CIA interrogation program responded in agreement, adding that "[a]gainst KSM it has proven ineffective," and that "[t]he potential for physical harm is far greater with the waterboard than with the other techniques, bringing into question the issue of risk vs. gain...." The deputy chief further suggested that the waterboard was counterproductive, stating that "[w]e seem to have lost ground" with KSM since progress made at DETENTION SITE COBALT, and as a result, the CIA should "consider the possibility" that the introduction of the waterboard interrogation technique "may poison the well." The email in which these sentiments were expressed was sent to the CTC attorney overseeing the interrogation of KSM. Despite these reservations and assessments, the waterboarding of KSM continued for another 10 days. 489

(TS//NF) On March 15, 2003, KSM was waterboarded for failing to confirm references in signals intercepts on al-Qa'ida's efforts to obtain "nuclear suitcases." Subsequent signals intercepts and information from a foreign government would later indicate that the nuclear suitcase threat was an orchestrated scam. KSM was waterboarded a second time that day after failing to provide information on operations against the United States or on al-Qa'ida nuclear capabilities. During the waterboarding sessions that day, the application of the interrogation technique further evolved, with the interrogators now using their hands to maintain a one-inch deep "pool" of water over KSM's nose and mouth in an effort to make it impossible for KSM to ingest all the water being poured. At one point, SWIGERT and DUNBAR waited for KSM to talk before pouring water over his mouth.



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disclosures when he believes people, emails, or other source material are available to the USG for checking his responses."498

(TS# WNF) The same day, KSM provided additional information on the Heathrow Airport plotting, much of which he would recant in 2004. KSM also discussed Jaffar al-Tayyar again, prompting the detention site personnel to refer to the "all-purpose" al-Tayyar whom KSM had "woven... into practically every story, each time with a different role. After KSM had included al-Tayyar in his discussion of Majid Khan's gas station plot, KSM debriefer wrote in an email that "[t]oday [al-Tayyar's] working with Majid Khan, yesterday the London crowd, the day before Padilla – you get the point." Beginning the evening of March 18, 2003, KSM began a period of sleep deprivation, most of it in the standing position, which would last for seven and a half days, or approximately 180 hours.

(TS//NF) On March 19, 2003, the interrogators at the detention site decided to waterboard KSM due to KSM's inconsistent information about Jaffar al-Tayyar's passport. According to CIA cables, after assuming his position on the waterboard, KSM "seemed to lose control" and appeared "somewhat frantic," stating that he "had been forced to lie, and ma[k]e up stories about" Jaffar al-Tayyar because of his interrogators. KSM then stated that his reporting on al-Tayyar's role in Majid Khan's plotting was a "complete fabrication" and that al-Tayyar had been compromised as an operative and that as a result, al-Tayyar could not be used for a terrorist operation. In response, the interrogators told KSM that they only wanted to hear him speak if he was revealing information on the next attack. Deputy Chief of ALEC Station later told the inspector general that it was around this time that contract interrogator DUNBAR stated that "he had not seen a 'resistor' [sic] like KSM, and was 'going to go to school on this guy." According to CIA records, the interrogators then "devote[d] all measures to pressuring [KSM] on the single issue of the 'next attack on America," including attention grabs, insult slaps, walling, water dousing, and additional waterboard sessions.

(TS// On March 20, 2003, KSM continued to be subjected to the CIA's enhanced interrogation techniques throughout the day, including a period of "intense questioning"

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10884 (182140Z MAR 03)
            10883 (182127Z MAR 03), disseminated as
                                                                        22939 (031541Z JUL 04). CIA
records indicate that CIA officers believed that KSM's recantations were credible. See KSM detainee review in
Volume III.
           10884 (182140Z MAR 03)
501 Email from: [REDACTED], OFFICE:
                                             ; to: [REDACTED]; subject: JAFAR REQUEST; date: March
18, 2003, at 08:16:07 PM.
            10884 (182140Z MAR 03);
                                              10888 (190805Z MAR 03);
                                                                               10999 (260835Z MAR
03):
             10969 (240950Z MAR 03)
503
            10892 (191503Z MAR 03);
                                             10902 (201037Z MAR 03)
504
            10902 (201037Z MAR 03)
505
            10894 (191513Z MAR 03);
                                             10902 (201037Z MAR 03)
            10902 (201037Z MAR 03)
507 Interview of
                              , by [REDACTED] and [REDACTED], Office of the Inspector General, April 3,
2003.
            10902 (201037Z MAR 03);
                                             10900 (191907Z MAR 03);
                                                                               10896 (191524Z MAR
03)
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and walling." KSM was described as "[t]ired and sore," with abrasions on his ankles, shins, and wrists, as well as on the back of his head. He also suffered from pedal edema resulting from extended standing. After having concluded that there was "no further movement" in the interrogation, the detention site personnel hung a picture of KSM's sons in his cell as a way to "[heighten] his imagination concerning where they are, who has them, [and] what is in store for them."

(TS// **(NF)** The waterboarding of KSM on March 21, 2003, and March 22, 2003, was based on a misreading of intelligence provided by Majid Khan by Deputy Chief of . According to a cable from the CIA's who was in foreign government custody, had stated that KSM wanted to use "two to three unknown Black American Muslim converts who were currently training in Afghanistan," to "conduct attacks" on gas stations in the United States, and that "KSM was interested in using anyone with US status to assist with this operation."<sup>513</sup> Upon receipt of this reporting, wrote in an email "i love the Black American Muslim at AQ camps in Afghanuistan [sic] ... Mukie [KSM] is going to be hatin' life on this one."514 However, her subsequent questioning of KSM was not based on Khan's actual reporting, which was about potential operatives already in Afghanistan, but rather something Khan had not said—that KSM directed him to make contact with African-American converts in the United States. 515 According to CIA records, in a "contentious" session that lasted for hours and involved the use of the CIA's enhanced interrogation techniques, KSM "flatly denied" any efforts to recruit African-American Muslim converts. KSM was then waterboarded.<sup>516</sup> Later in the day, facing the threat of a second waterboarding session, KSM "relented and said that maybe he had told Khan that he should see if he could make contact with members of the Black American Muslim convert community." The CIA interrogators then returned KSM to the standing sleep deprivation position without a second waterboarding session.<sup>517</sup>

(TS# WNF) The next day, March 22, 2003, interrogators subjected KSM to "intense" questioning and walling, but when KSM provided no new information on African-American Muslim converts or threats inside the United States, he was subjected to additional

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509
                                    10921 (211046Z MAR 03)
            10916 (210845Z MAR 03);
           10916 (210845Z MAR 03)
511
           10909 (201918Z MAR 03)
512 Interview of
                            , by [REDACTED] and [REDACTED], Office of the Inspector General, October
                 10917 (210907Z MAR 03).
22, 2003.
            13839 (201434Z MAR 03)
514 Email to:
                           from: [REDACTED] OFFICE:
                                                             [DETENTION SITE BLUE]; subject: Re:
Majid Khan; date: March 20, 2003, at 03:40:17 PM. The
                                                      cable was formally sent to DETENTION SITE
BLUE via ALEC
                     (210015Z MAR 03).
            10932 (212132Z MAR 03)
516
           10932 (212132Z MAR 03);
                                           10922 (211256Z MAR 03)
           10932 (212132Z MAR 03)
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waterboarding.<sup>518</sup> An hour later, KSM stated that he was "ready to talk."<sup>519</sup> He told the CIA interrogators that he had sent Abu Issa al-Britani to Montana to recruit African-American Muslim converts, a mission he said had been prompted by discussions with a London-based shaykh whose bodyguards had families in Montana.<sup>520</sup> KSM also stated that he tasked Majid Khan with attending Muslim conferences in the United States to "spot and assess potential extremists" who would assist in the gas station plot.<sup>521</sup> In June 2003, KSM admitted that he fabricated the story about Abu Issa al-Britani and Montana, explaining that he was "under 'enhanced measures' when he made these claims and simply told his interrogators what he thought they wanted to hear."<sup>522</sup> In August 2003, KSM reiterated that he had no plans to recruit or use "black American Muslim" converts operationally.<sup>523</sup> In December 2005, he denied ever asking Majid Khan to recruit converts or attend Islamic conferences.<sup>524</sup>

(TS// On March 24, 2003, KSM underwent his fifteenth and final documented waterboarding session due to his "intransigence" in failing to identify suspected Abu Bakr al-Azdi operations in the United States, and for having "lied about poison and biological warfare programs." KSM was described in the session as being "composed, stoic, and resigned." 526

(TS# WNF) That evening, the detention site received two reports. The first recounted the reporting of Majid Khan, who was still in the custody of a foreign government, on Uzhair, who ran the New York branch of his father's Karachi-based import-export business, and on Uzhair's father. According to Khan, his meetings with the two were facilitated by Ammar al-Baluchi. The second report described the reporting of Iyman Faris, who was in FBI custody, on a plot to cut the suspension cables on the Brooklyn Bridge and exploration of plans to derail trains and conduct an attack in Washington, D.C. Second States in Washington, D.C. Second States in States, Sayf al-Rahman Paracha, had agreed to smuggle explosives into the United States.

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■ 10950 (222127Z MAR 03). One cable from DETENTION
            10941 (221506Z MAR 03);
SITE BLUE hypothesized that KSM was lying in order to force the CIA interrogators to apply the CIA's enhanced
interrogation techniques: "[T]he enhanced measures resulting from his lying in [sic] details could be a resistance
strategy to keep the interrogation from threatening issues... [KSM's] apparent willingness to provoke and incur the
use of enhanced measures may represent a calculated strategy to either: (A) redirect the course of the interrogation;
or (B) to attempt to cultivate some doubt that he had knowledge of any current or future operations against the US."
See
             10950 (222127Z MAR 03).
            10950 (222127Z MAR 03)
520
            10942 (221610Z MAR 03), disseminated as
                                                                                10948 (222101Z MAR 03).
disseminated as
            10942 (221610Z MAR 03), disseminated as
522
            12095 (222049Z JUN 03)
523
            12558 (041938Z AUG 03)
524
                                        31147 (171919Z DEC 05), disseminated as
          31148 (171919Z DEC 05);
525
            10983 (242321Z MAR 03);
                                                10972 (241122Z MAR 03)
            10974 (241834Z MAR 03);
                                                10983 (242321Z MAR 03)
527 See the sections of this summary and Volume II on the Identification and Arrests of Uzhair and Saifullah
Paracha.
                                                10984 (242351Z MAR 03)
             13890
529 WHDC
                (242226Z MAR 03);
                                             10983 (242321Z MAR 03)
            10983 (242321Z MAR 03)
             10984 (242351Z MAR 03), disseminated as
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elsewhere in this summary, the purported parties to the agreement denied that such an agreement existed. In confirming Faris's reporting, KSM exhibited what the Interagency Intelligence Committee on Terrorism would later describe as an effort to "stay obvious/general" and "provide little information that might enable the US to thwart attacks." 533

(TS//WF) With the exception of sleep deprivation, which continued for one more day, the use of the CIA's enhanced interrogation techniques against KSM stopped abruptly on March 24, 2003.<sup>534</sup> There are no CIA records directing the interrogation team to cease using the CIA's enhanced interrogation techniques against KSM, nor any contemporaneous documentation explaining the decision.<sup>535</sup>

4. After the Use of the CIA's Enhanced Interrogation Techniques Against KSM Ends, the CIA Continues to Assess That KSM Is Withholding and Fabricating Information

(TS//NF) On April 3, 2003, the Interagency Intelligence Committee on Terrorism produced an assessment of KSM's intelligence entitled, "Precious Truths, Surrounded by a Bodyguard of Lies." The assessment concluded that KSM was withholding or lying about terrorist plots and operatives targeting the United States. It also identified contradictions between KSM's reporting on CBRN and other sources. 536

(TS# #NF) On April 24, 2003, FBI Director Robert Mueller began seeking direct FBI access to KSM in order to better understand CIA reporting indicating threats to U.S. cities. 537 Despite personal commitments from DCI Tenet to Director Mueller that access would be forthcoming, the CIA's CTC successfully formulated a CIA position whereby the FBI would

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<sup>532</sup> According to one cable, KSM did not volunteer the purported smuggling plot, but rather was asked about it by interrogators. (See ALEC (052230Z MAY 03). All parties to the purported plot – Paracha and Ammar al-Baluchi - denied any agreement had been reached. DIRECTOR (181929Z JUN 03), disseminated as 39239 (301600Z MAY 03); 13588 (171505Z JUL 03); (181929Z JUN 03), disseminated as (012248Z APR 03).) With regard to the explosives smuggling reporting, the (301600Z MAY 03); ALEC former chief of the Bin Ladin Unit wrote in a March 2003 email: "again, another ksm op worthy of the lamentable knuckleheads... why 'smuggle' in explosives when you can get them here? neither fertilizer for bombs or regular explosives are that hard to come by, ramzi yousef came to conus with a suitcase and hundred bucks and got everything he needed right here. this may be true, but it just seems damn odd to me." See email from: highlight: again, another ksm op worthy of the lamentable; date: March 25, 2003, at 6:29:08 AM. 10985 (242351Z MAR 03). "Khalid Shaykh Muhammad's Threat Reporting – Precious Truths, Surrounded by a Bodyguard of Lies," IICT, April 3, 2003. 534 Sleep deprivation was extended for an additional day, although it was interrupted by "catnapping." See 10999 (260835Z MAR 03). 535 For additional details, see KSM detainee review in Volume III. 536 "Khalid Shaykh Muhammad's Threat Reporting – Precious Truths, Surrounded by a Bodyguard of Lies," IICT, April 3, 2003. <sup>537</sup> Email from: ; cc: James L. Pavitt; ; John H. Moseman; Jose Rodriguez; ; subject: Mueller's Interest in FBI Access to KSM; date: April 24, 2003, at 10:59:53 AM. TOP SECRET// <del>//NOFORN</del>

not be provided access to KSM until his anticipated transfer to Guantanamo Bay, Cuba. Neither the CIA nor the FBI knew at the time that the transfer would not occur until September 2006.<sup>538</sup>

(TS// WNF) Between April 2003 and July 2003, KSM frustrated the CIA on a number of fronts. On May 7, 2003, after more than two months of conflicting reporting, ALEC Station concluded that KSM "consistently wavers" on issues of UBL's location, protectors, and hosts, and that his information "conveniently lack[s] sufficient detail [to be] actionable intelligence." On June 12, 2003, CIA Headquarters indicated that it "remain[ed] highly suspicious that KSM is withholding, exaggerating, misdirecting, or outright fabricating information on CBRN issues." At the end of April 2003, KSM was shown pictures of the recently captured Ammar al-Baluchi and Khallad bin Attash, after which he provided additional information related to their plotting in Karachi. ALEC Station wrote in a May 20, 2003, cable that "[w]e consider KSM's long-standing omission of [this] information to be a serious concern, especially as this omission may well have cost American lives had Pakistani authorities not been diligent in following up on unrelated criminal leads that led to the capture of Ammar, bin Attash, and other probable operatives involved in the attack plans." S42

(TS//NF) In May and June 2003, Ammar al-Baluchi and Khallad bin Attash provided reporting that contradicted KSM's statements about the Heathrow Airport plotting and included information that KSM had not provided.<sup>543</sup> After KSM was confronted with this reporting, Deputy Chief of ALEC Station wrote in an email, "OK, that's it... yet again he lies and ONLY ADMITS details when he knows we know them from someone

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538 Memorandum for: James L. Pavitt;
                                                ; Jose Rodriguez;
                      ; subject: Update: Director Mueller - DCI Tenet Conversation on KSM; date: June 4, 2003,
at 05:47:32 PM. Note for: James L. Pavitt; from:
                                                                ; cc:
                                                                                      , Jose Rodriguez,
         ; subject: Director Mueller Plans to Call DCI on KSM Issue; date: May 21, 2003, at 08:40:22 PM. In
addition to the FBI, senior CIA officers, including CTC's representatives to the FBI, complained about the
limitations on the dissemination of intelligence derived from CIA interrogations and the impact those limitations had
on counterterrorism analysis. The CTC's representative to the FBI described this to the OIG as a "serious concern."
He stated that the compartmentation of interrogation information
                                                                                                    resulted in
delays in dissemination that could result in information being "missed." He also stated that the CIA's
compartmentation of information prevented him from providing to the FBI "some insight into the value/credibility
                                                        , by
of intelligence reports." (See interview of
                                                                           , Office of the Inspector General,
August 18, 2003.) Among the other CIA officers expressing these concerns were the deputy chief of CTC's Al-
Qa'ida Department, who told the OIG that limited access to operational traffic "has had an impact on [analysts'] full
knowledge of activities, and thus their analysis." (See
                                                                  , Memorandum for the Record; subject:
Meeting with Deputy Chief, Counterterrorism Center Al-Qa'ida Department; July 28, 2003.) The Director of
Analysis at CTC described analysts' limited access to information as a "continuing problem." (See August 18,
2003, Memorandum for the Record, meeting with Counterterrorism Center, Director of Analysis, Office of the
Inspector General.) The CIA's Deputy Director of Intelligence told the OIG that limitations on the dissemination of
operational information prevented the "full cadre of analysts" from reviewing the intelligence and that, as a result,
"we're losing analytic ability to look at [foreign intelligence] in a timely manner." See interview of
      , by [REDACTED] and [REDACTED], Office of the Inspector General, September 12, 2003.
539 ALEC
                 (072002Z MAY 03)
540 DIRECTOR
                      (121550Z JUN 03)
             11454 (301710Z APR 03);
                                                 11448 (301141Z APR 03)
542 ALEC
                 (022012Z MAY 03). See information in this summary and Volume II on the "Karachi Plot" for
additional information.
<sup>543</sup> See detainee reviews for Ammar al-Baluchi and Khallad bin Attash in Volume III for additional information on
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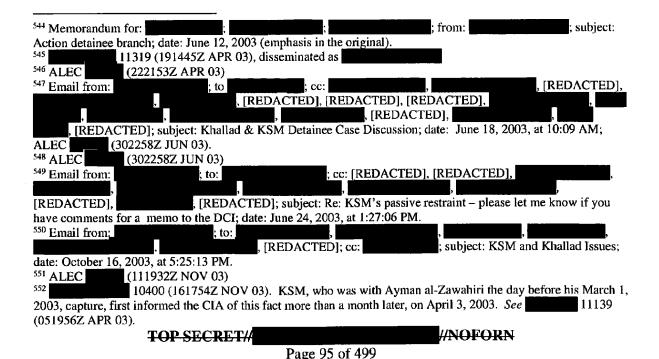
the reporting the detainees provided.

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else."<sup>544</sup> On April 19, 2003, KSM was questioned for the first time about summer 2002 reporting from Masran bin Arshad, who was in the custody of a foreign government, regarding the "Second Wave" plot. Informed that bin Arshad had been detained, KSM stated, "I have forgotten about him, he is not in my mind at all."<sup>545</sup> In response, ALEC Station noted that it "remain[e]d concerned that KSM's progression towards full debriefing status is not yet apparent where it counts most, in relation to threats to US interests, especially inside CONUS."<sup>546</sup> In June 2003, almost three months after the CIA had stopped using its enhanced interrogation techniques against KSM, senior ALEC Station and RDG officers met at least twice to discuss concerns about KSM's lack of cooperation. <sup>547</sup> As an ALEC Station cable noted at the time, "KSM's pattern of behavior over the past three months, trying to control his environment, lying and then admitting things only when pressed that others have been caught and have likely admitted the plot, is a cause for concern."<sup>548</sup> In an email, one CIA officer noted that "what KSM's doing is fairly typical of other detainees... KSM, Khallad [bin Attash], and others are doing what makes sense in their situation – pretend cooperation."<sup>549</sup>

(TS# #NF) In the fall of 2003, after KSM's explanations about how to decrypt phone numbers related to British operative Issa al-Britani (KSM did not identify the operative as "Issa al-Hindi," or by his true name, Dhiren Barot) yielded no results, and after KSM misidentified another individual, known not to be Issa, as Issa, Deputy Chief of ALEC Station stated in an email that KSM was "obstructing our ability to acquire good information," noting that KSM "misidentifie[s] photos when he knows we are fishing" and "misleads us on telephone numbers." Later, after KSM's transfer to DETENTION SITE BLACK, ALEC Station wrote that KSM "may never be fully forthcoming and honest" on the topic of UBL's whereabouts. Despite repeated challenges, KSM maintained that he lacked information on UBL's location.

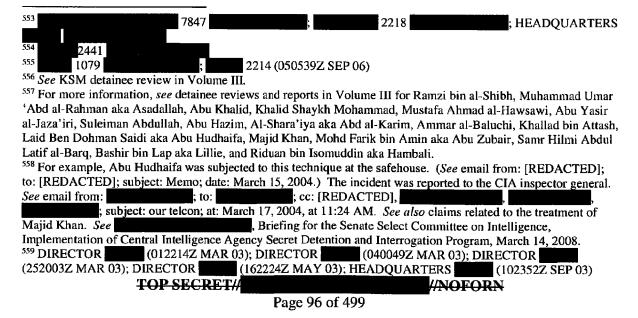


(TS//NF) KSM was transferred to DETENTION SITE on 2005, 2005, 2005, 2005, 2005, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006, 2006

- H. The Growth of the CIA's Detention and Interrogation Program
- 1. Fifty-Three CIA Detainees Enter the CIA's Detention and Interrogation Program in 2003

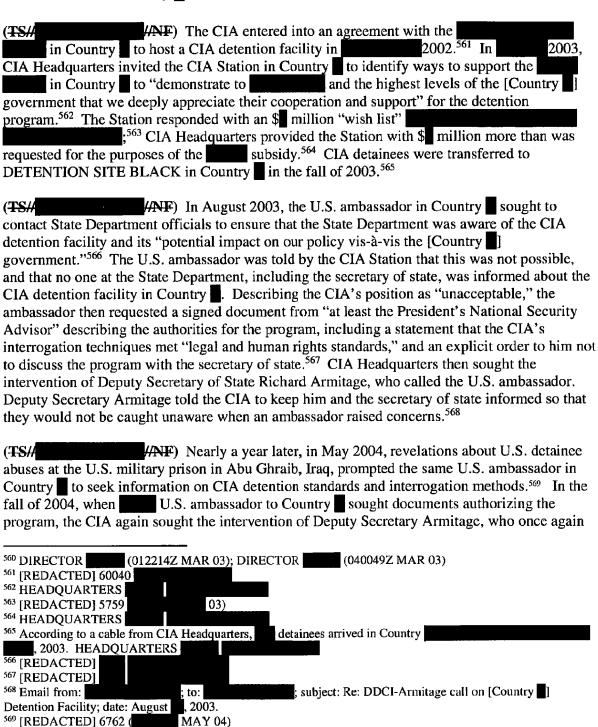
(TS//NF) While the CIA held detainces from 2002 to 2008, early 2003 was the most active period of the CIA's Detention and Interrogation Program. Of the 119 detainees identified by the Committee as held by the CIA, 53 were brought into custody in 2003, and of the 39 detainees the Committee has found to have been subjected to the CIA's enhanced interrogation techniques, 17 were subjected to such techniques between January 2003 and August 2003. The CIA's enhanced interrogations during that time were primarily used at DETENTION SITE COBALT and DETENTION SITE BLUE. 557 Other interrogations using the CIA's enhanced interrogation techniques took place at a CIA in Country, at which at least one CIA detainee was submerged in a bathtub filled with ice water. 558

(TS// NF) In 2003, CIA interrogators sought and received approval to use the CIA's enhanced interrogation techniques against at least five detainees prior to their arrival at a CIA detention facility.<sup>559</sup> In two of those cases, CIA Headquarters approved the use of the CIA's



enhanced interrogation techniques before they were requested by CIA personnel at the detention sites. 560

2. The CIA Establishes DETENTION SITE BLACK in Country and DETENTION SITE VIOLET in Country



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made "strong remarks" to the CIA about how he and the secretary of state were "cut out of the NSC [National Security Council] clearance/coordination process" with regard to the CIA program. According to CIA records, Armitage also questioned the efficacy of the program and the value of the intelligence derived from the program.<sup>570</sup> While it is unclear how the ambassador's concerns were resolved, he later joined the chief of Station in making a presentation to Country 's on the CIA's Detention and Interrogation Program. The presentation talking points did not describe the CIA's enhanced interrogation techniques, but represented that "[w]ithout the full range of these interrogation measures, we would not have succeeded in overcoming the resistance of [Khalid Shaykh Muhammad] and other equally resistant HVDs." The talking points included many of the same inaccurate representations<sup>571</sup> made to U.S. policymakers and others, attributing to CIA detainees critical information on the "Karachi Plot," the "Heathrow Plot," the "Second Wave Plot," and the "Guraba Cell"; as well as intelligence related to Issa al-Hindi, Abu Talha al-Pakistani, Hambali, Jose Padilla, Binyam Mohammed, Sajid Badat, and Jaffar al-Tayyar. The presentation also noted that the president of the United States had directed that he not be informed of the locations of the CIA detention facilities to ensure he would not accidentally disclose the information. 572 (TS/A **HNF**) In a separate country, Country, the CIA obtained the approval of and the political leadership to establish a detention facility before the informing the U.S. ambassador.<sup>573</sup> As the CIA chief of Station stated in his request to CIA Headquarters to brief the ambassador, Country 's probably would ask the ambassador about the CIA detention facility. 574 After delayed briefing the months, to the consternation of the CIA Station, which wanted political approval prior to the arrival of CIA detainees.<sup>575</sup> The Country official outside of aware of the facility, was described as "shocked," but nonetheless approved. 576 **//NF**) By mid-2003 the CIA had concluded that its completed, but still unused "holding cell" in Country was insufficient, given the growing number of CIA detainees in the program and the CIA's interest in interrogating multiple detainees at the same detention site. The CIA thus sought to build a new, expanded detention facility in the country.<sup>577</sup> The CIA <sup>570</sup> Lotus Notes message from Chief of Station to D/CTC, COPS; copied in: email from: ; to: [REDACTED], [REDACTED]; cc: [REDACTED], ; subject: ADCI Talking Points for Call to DepSec Armitage; date: at 7:40:43 PM. The CIA's June 2013 Response states that "with regard to the Study's claims that the State Department was 'cut out' of information relating to the program, the record shows that the Secretary of State, Deputy Secretary of State... were aware of the sites at the time they were operational." As detailed throughout the Committee Study, CIA records indicate the secretary of state was not informed of the CIA detention site locations. During meetings with

the CIA in the summer of 2013, the Committee requested, but was not provided, documentary evidence to support the assertion in the CIA's June 2013 Response.

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<sup>&</sup>lt;sup>571</sup> See relevant sections of this summary and Volume II for additional details.

<sup>572</sup> HEADQUARTERS [REDACTED]

<sup>&</sup>lt;sup>573</sup> [REDACTED] 64105

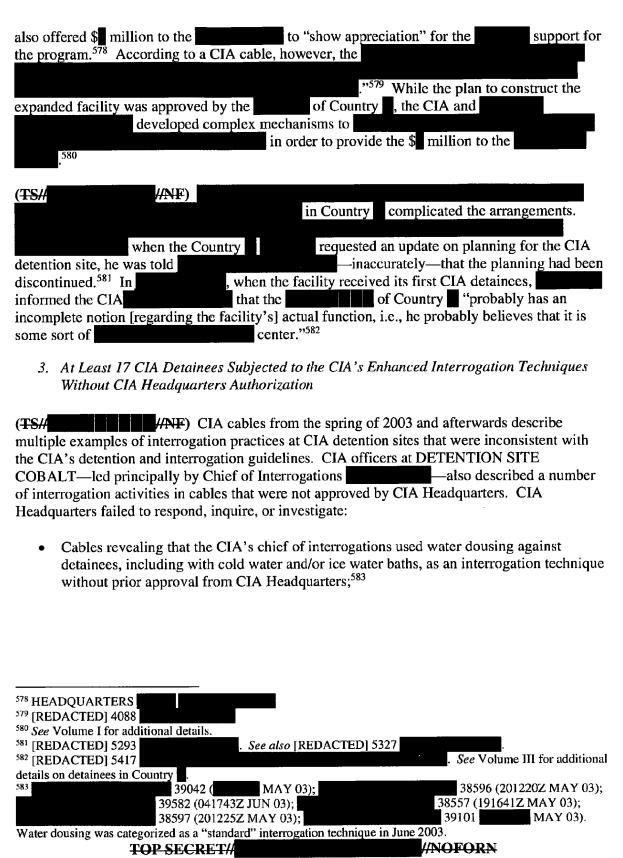
<sup>&</sup>lt;sup>574</sup> [REDACTED] 30296

<sup>&</sup>lt;sup>575</sup> See Volume I for additional details.

<sup>576 [</sup>REDACTED] 4076 [REDACTED]; [REDACTED] 32266 [REDACTED]

<sup>577</sup> HEADQUARTERS

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- Cables and records indicating that CIA detainees who were undergoing or had undergone
  the CIA's enhanced interrogation techniques were subjected to rectal rehydration,
  without evidence of medical necessity, and that others were threatened with it;<sup>584</sup>
- Cables noting that groups of four or more interrogators, who required practical experience to acquire their CIA interrogation "certification," were allowed to apply the CIA's enhanced interrogation techniques as a group against a single detainee;<sup>585</sup> and

<sup>584</sup> See 34491 (051400Z MAR 03); Interview of , by [REDACTED] and
[REDACTED] of the Office of the Inspector General, March 27, 2003;
; email from: ; to: [REDACTED]; cc: ; subject: Re: Update; date:
, at 4:51:32PM; 12385 (222045Z JUL 03); 10415 In
addition to the rectal rehydration or feeding of al-Nashiri, KSM and Majid Khan, described elsewhere, there is at
least one record of Abu Zubaydah receiving "rectal fluid resuscitation" for "partially refusing liquids." (See
10070 .) Marwan al-Jabbur was subjected to what was originally referred to in a
cable as an "enema," but was later acknowledged to be rectal rehydration. (See
; email from:; to:, [REDACTED], [REDACTED],
[REDACTED], [REDACTED]; subject: Re: TASKING – Fw: date: March 30, 2007; DTS #2007-1502.)
Ramzi bin al-Shibh, Khallad bin Attash and Adnan al-Libi were threatened with rectal rehydration. (See
10415 ; 12385 (222045Z JUL 03); email from: ; to:
; subject: Medical Evaluation/Update (047); date: March 2, 2004.) CIA medical officers discussed
rectal rehydration as a means of behavior control. As one officer wrote, "[w]hile IV infusion is safe and effective,
we were impressed with the ancillary effectiveness of rectal infusion on ending the water refusal in a similar case."
(See email from: to subject: Re: (048);
date: February , 2004.) The same officer provided a description of the procedure, writing that "[r]egarding the
rectal tube, if you place it and open up the IV tubing, the flow will self regulate, sloshing up the large intestines."
Referencing the experience of the medical officer who subjected KSM to rectal rehydration, the officer wrote that,
"[w]hat I infer is that you get a tube up as far as you can, then open the IV wide. No need to squeeze the bag – let gravity do the work." (See email from
, and [REDACTED], February 27, 2004, Subject: Re: (048).) The same
email exchange included a description of a previous application of the technique, in which "we used the largest Ewal
[sic] tube we had." (See email from: [REDACTED]; to [REDACTED],
[sic] tube we had." (See email from: [REDACTED]; to; cc: [REDACTED],, [REDACTED], [REDACTED]; subject: Re:
2004, at 11:42:16 PM.) As described in the context of the rectal feeding of al-Nashiri, Ensure was infused into al-
Nashiri "in a forward-facing position (Trendlenberg) with head lower than torso." (See 1203 (231709Z
MAY 04).) Majid Khan's "lunch tray," consisting of hummus, pasta with sauce, nuts, and raisins was "pureed" and
rectally infused. (See 3240 (231839Z SEP 04).) The CIA's June 2013 Response does
not address the use of rectal feeding with CIA detainees, but defends the use of rectal rehydration as a "well
acknowledged medical technique." CIA leadership, including General Counsel Scott Muller and DDO James Pavitt,
was also alerted to allegations that rectal exams were conducted with "excessive force" on two detainees at
DETENTION SITE COBALT. CIA attorney was asked to follow up, although CIA records do not
indicate any resolution of the inquiry. CIA records indicate that one of the detainees, Mustafa al-Hawsawi, was later
diagnosed with chronic hemorrhoids, an anal fissure, and symptomatic rectal prolapse. See email from:
[REDACTED]; to [REDACTED]; cc:, [REDACTED]; subject: ACTIONS
from the GC Update this Morning, date: , at 12:15 PM; email from: ; to:
[REDACTED]; cc: , [REDACTED], [REDACTED], subject: ACTIONS from the
GC Update this Morning; date: at 1:23:31 PM; email from: to:
[REDACTED]; cc: [REDACTED]; subject: Re: ACTIONS from the GC Update this Morning
REQUEST FOR STATUS UPDATE; date: December , 2003, at 10:47:32 AM; 3223 HEADQUARTERS
505
38130 (121722Z MAY 03); 38584 (201133Z MAY 03); 38127 (121714Z MAY 03); 38161
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• Cables revealing that the CIA's enhanced interrogation techniques were used at CIA that were not designated as CIA detention sites. 586

(TS// (NF)) In the first half of 2003, the CIA interrogated four detainees with medical complications in their lower extremities: two detainees had a broken foot, one detainee had a sprained ankle, and one detainee had a prosthetic leg. S87 CIA interrogators shackled each of these detainees in the standing position for sleep deprivation for extended periods of time until medical personnel assessed that they could not maintain the position. The two detainees that each had a broken foot were also subjected to walling, stress positions, and cramped confinement, despite the note in their interrogation plans that these specific enhanced interrogation techniques were not requested because of the medical condition of the detainees. CIA Headquarters did not react to the site's use of these CIA enhanced interrogation techniques despite the lack of approval.

(TS//NF) Over the course of the CIA program, at least 39 detainees were subjected to one or more of the CIA's enhanced interrogation techniques. CIA records indicate that there were at least 17 CIA detainees who were subjected to one or more CIA enhanced interrogation techniques without CIA Headquarters approval. This count includes detainees who were approved for the use of some techniques, but were subjected to unapproved techniques, as well as detainees for whom interrogators had no approvals to use any of the techniques. This count also takes into account distinctions between techniques categorized as "enhanced" or "standard" by the CIA at the time they were applied. The 17 detainees who

(131326Z MAY 03); (121709Z MAY 03).	38595 (201216Z	MAY 03);	38126	
586 See, for example,	35341	;	39098	
	39042 (	MAY 03); email fro	m: [REDACTED]; to:	
[REDACTED]; subject: Memo; date:	; 2005-8085	-IG;	39101	
MAY 03);	37708 (051225Z MAY 03)	;	39077 (271719Z	
MAY 03);	39099 (281101Z MAY 03)	i,		
<sup>587</sup> For more details, see detainee reviews for Muhammad Umar 'Abd al-Rahman aka Asadallah; Abu Hazim al-Libi;				
Al-Shara'iya aka Abd al-Karim; and Khallad bin Attash.				

<sup>&</sup>lt;sup>588</sup> The two detainees were Abu Hazim al-Libi and Al-Shara'iya aka Abd al-Karim.

Volume III for more information.

590 The CIA's June 2013 Response objects to the Committee's count, arguing that "[n]o more than seven detainees received enhanced techniques prior to written Headquarters approval." The CIA's June 2013 Response then asserts that "the *Study* miscounts because it confuses the use of standard techniques that did not require prior approval at the

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<sup>&</sup>lt;sup>589</sup> This is a conservative estimate. CIA records suggest that the CIA's enhanced interrogation techniques may have also been used against five additional detainees at DETENTION SITE COBALT in 2002, which would bring the number of CIA detainees subjected to the CIA's enhanced interrogation techniques to 44. Those additional [DETAINEE R], who was approved for the CIA's enhanced detainees were interrogation techniques, but whose records do not refer to the use of the techniques (ALEC )); Ayub Murshid Ali Salih and Ha'il Aziz Ahmad Al-Maythali, whose records refer to a lack of sleep, but not the 28132 (101143Z OCT 02); application of sleep deprivation ( 27964 (071949Z OCT 02)); Bashir Nasir Ali al Marwalah, who later told debriefers that, when he was first captured, he "had to stand up for five days straight and answer questions" and "was also forced to strip naked and stand in front of a female interrogator" ( 14353 (231521Z APR 03)); and Sa'id Salih Sa'id, who later told debriefers that he was "mistreated and beaten by Americans while blind-folded and stripped down to his underwear in ." See 13386 (090154Z JAN 03)). See also detainee reviews in

were subjected to techniques without the approval of CIA Headquarters were: Rafiq Bashir al-Hami, <sup>591</sup> Tawfiq Nasir Awad al-Bihandi, <sup>592</sup> Hikmat Nafi Shaukat, <sup>593</sup> Lufti al-Arabi al-Gharisi, <sup>594</sup> Muhammad Ahmad Ghulam Rabbani aka Abu Badr, <sup>595</sup> Gul Rahman, <sup>596</sup> Abd al-Rahim al-

inaccurate. First, prior to January 2003, the CIA had not yet designated any technique as a "standard" technique. Because sleep deprivation was included in the August 1, 2002, OLC memorandum approving the use of the CIA's enhanced interrogation techniques on Abu Zubaydah, the Committee included, among the 17, CIA detainees subjected to sleep deprivation without CIA Headquarters authorization prior to January 2003. In January 2003, sleep deprivation under a specific time limit was categorized as a "standard" CIA interrogation technique. Second, the January 2003 guidelines state that advance CIA Headquarters approval was required for "standard" techniques "whenever feasible." For this reason, the Committee did not include cases where CIA interrogators failed to obtain authorization in advance, but did acquire approval within several days of initiating the use of the "standard" techniques. Finally, water dousing was not characterized as a "standard" technique until June 2003. (See (211518Z JUN 03); DIRECTOR (302126Z JAN 03); DIRECTOR DIRECTOR 39582 (041743Z JUN 03).) In numerous cases prior to June 2003, water JAN 03); dousing was explicitly described in CIA cables as an "enhanced" interrogation technique. (See, for example, (101700Z FEB 03).) The Committee thus included, among the 17, CIA detainees subjected to water dousing prior to June 2003 without CIA Headquarters authorization. The distinction between standard and enhanced interrogation techniques, which began in January 2003, was eliminated by CIA leadership in 2005. See Volume I and Volume III for additional details. <sup>591</sup> Rafiq Bashir al-Hami was subjected to 72 hours of sleep deprivation between his arrival at DETENTION SITE COBALT and his October , 2002, interrogation. See 28297 <sup>592</sup> Tawfiq Nasir Awad al-Bihani was subjected to 72 hours of sleep deprivation between his arrival at DETENTION SITE COBALT and his October , 2002, interrogation. See 28462 <sup>593</sup> CIA cables from October 2002 noted that Shaukat was "tired from his regimen of limited sleep deprivation." See 29381 <sup>594</sup> Lufti al-Arabi al-Gharisi underwent at least two 48-hour sessions of sleep deprivation in October 2002. See 29036 ; and <sup>595</sup> Abu Badr was subjected to forced standing, attention grasps, and cold temperatures without blankets in November 2002. See 29963 <sup>596</sup> CIA interrogators used sleep deprivation, facial slap, use of cold (including cold cells and cold showers), "hard takedowns," dietary manipulation, nudity, and light deprivation on Gul Rahman. See 29520 29520. 29770 interview of [CIA OFFICER 1], December 19, Interview of Hammond DUNBAR, January 9, 2003; Memorandum for Deputy Director 2002; , January 28, 2003, Subject: Death Investigation – Gul RAHMAN: CIA Inspector General, Report of Investigation, Death of a Detainee (2003-7402-IG), April 27, 2005; and CIA Inspector General, Special Review, Counterterrorism Detention And Interrogation Activities (September 2001 -October 2003), May 7, 2004. TOP SECRET/A **NOFORN** 

time they were administered with enhanced techniques that did." This statement in the CIA's June 2013 Response is

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Nashiri,<sup>597</sup> Ramzi bin al-Shibh,<sup>598</sup> Asadallah,<sup>599</sup> Mustafa al-Hawsawi,<sup>600</sup> Abu Khalid,<sup>601</sup> Laid bin Duhman aka Abu Hudhaifa,<sup>602</sup> Abd al-Karim,<sup>603</sup> Abu Hazim,<sup>604</sup> Sayyid Ibrahim,<sup>605</sup> Abu Yasir al-Jaza'iri,<sup>606</sup> and Suleiman Abdullah.<sup>607</sup> In every case except al-Nashiri, the unauthorized

<sup>597</sup> Abd al-Rahim al-Nashiri was subjected to unapproved nudity and approximately two-and-a-half days of sleep deprivation in December 2002, with his arms shackled over his head for as long as 16 hours. See email from: ; to: [DETENTION SITE BLUE] ; subject: EYES ONLY -ONLY -- MEMO FOR ADDO/DDO; date: January 22, 2003. <sup>598</sup> The facial hold was used against Ramzi bin al-Shibh multiple times without approval. See 10415 10573 (241143Z FEB 03); 10582 10429 (101215Z FEB 03); (242026Z FEB 03): 10591 (252002Z FEB 03); 10602 (262020Z FEB 03); 10633 10704 (071239Z MAR 03). (011537Z MAR 03); and <sup>599</sup> Interrogators used water dousing, nudity, and cramped confinement on Asadallah without having sought or received authorization from CIA Headquarters. Bathing detainees did not require authorization by CIA Headquarters; however, as described in CIA cables, the application of "bathing" in the case of Asadallah was done punitively and was used as an interrogation technique. Nudity was also used in conjunction with water dousing/bathing and later as an interrogation technique, without approval from CIA Headquarters. See : and 600 Mustafa al-Hawsawi was subjected to water dousing without approval from CIA Headquarters. See (081207Z APR 03). for Interrogators used sleep deprivation against Abu Khalid prior to seeking authorization from CIA Headquarters, and then failed to obtain such authorization. See . Abu Khalid had been in CIA custody for 17 days prior to 35341 the use of the technique. Advance authorization from CIA Headquarters was therefore "feasible," and thus required under the guidelines. 602 Abu Hudhaifa was subjected to baths in which ice water was used, standing sleep deprivation for 66 hours that was discontinued due to a swollen leg attributed to prolonged standing, nudity, and dietary manipulation. (See email ; to: [REDACTED], from: , 2004; CIA Office of Inspector General Report; 2005-8085-IG; ; subject: our telecom; date: March MAY 03); and 39042 39098 MAY 03).). No request or approval for the use of standard or 39101 enhanced interrogation techniques could be located in CIA records. 603 Abd al-Karim, who suffered from a foot injury incurred during his capture, was subjected to cramped confinement, stress positions, and walling despite CIA Headquarters having not approved their use. See MAY 03); and DIRECTOR 604 Abu Hazim, who also had a foot injury incurred during his capture, was subjected to walling, despite CIA Headquarters having not approved its use. (See 36908 37410 (291828Z APR 03).) Nudity, dietary manipulation, and facial grasp were used on Abu Hazim at least 13 days prior to receiving approval. See 37411 (291829Z APR 03); 37410 (291828Z APR 03); 37493 DIRECTOR MAY 03). 605 CIA cables indicate that Sayyid Ibrahim was subjected to sleep deprivation from January 27, 2004, to January 30, 2004, which exceeded the 48 hours approved by CIA Headquarters. See HEADQUARTERS (272155Z JAN 04); 1303 1298 JAN 04); 1303 1311 JAN 04). 606 During March 2003 interrogations at DETENTION SITE COBALT, Abu Yasir al-Jaza'iri was "bathed," a term used to describe water dousing, which was considered at the time to be an enhanced interrogation technique. (See MAR 03).) Water dousing had not been approved, and the subsequent 35558 request, by DETENTION SITE BLUE, to use the CIA's enhanced interrogation techniques on al-Jaza'iri, did not include water dousing. See 10990 607 Interrogators requested approvals to use the CIA's enhanced interrogation techniques on Suleiman Abdullah, including water dousing. CIA Headquarters then approved other techniques, but not water dousing. (See 36559 ; DIRECTOR .) Suleiman Abdullah was nonetheless subjected to water dousing. See 37117 //NOFORN TOP SECRET/

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interrogation techniques were detailed in CIA cables, but CIA Headquarters did not respond or take action against the CIA personnel applying the unauthorized interrogation techniques.<sup>608</sup>

(TS# #NF) This list does not include examples in which CIA interrogators were authorized to use the CIA's enhanced interrogation techniques, but then implemented the techniques in a manner that diverged from the authorization. Examples include Abu Zubair<sup>609</sup> and, as detailed, KSM, whose interrogators developed methods of applying the waterboard in a manner that differed from how the technique had previously been used and how it had been described to the Department of Justice. This count also excludes additional allegations of the unauthorized use of the CIA's enhanced interrogation techniques.<sup>610</sup>

(TS//NF) Over the course of the CIA's Detention and Interrogation Program, numerous detainees were subjected to the CIA's enhanced interrogation techniques by untrained interrogators. As noted, the CIA did not conduct its first training course until November 2002, by which time at least nine detainees had already been subjected to the techniques. The DCI's January 28, 2003, guidelines, which stated that the CIA's enhanced interrogation techniques

608 The CIA's June 2013 Response states that the CIA "conducted at least 29 investigations of RDI-related conduct, plus two wide-ranging reviews of the program... one involved the death of an Afghan national who was beaten by a contractor. The individual involved was prosecuted by the Department of Justice and convicted of a felony charge. Another case involved a contractor who slapped, kicked, and struck detainees while they were in military custody. ... [T]he contractor was terminated from the CIA, had his security clearances revoked, and was placed on a contractor watch list." However, the two specific examples provided in the CIA's June 2013 Response refer to detainees who were never part of the CIA's Detention and Interrogation Program. On November 6, 2013, the CIA provided a list of "IG Investigations Concerning Detention, Interrogations, and Renditions." The list of 29 included 14 investigations that were directly related to the CIA's Detention and Interrogation Program. Four additional investigations were related to detainees who claimed they had been subjected to abuse in transit from CIA custody to U.S. military custody at Guantanamo Bay. The remaining 11 investigations were unrelated to the CIA's Detention and Interrogation Program. See DTS #2013-3250. 609 CIA chief of interrogations, , placed a broomstick behind the knees of Zubair when Zubair was in a stress position on his knees on the floor. Although stress positions had been approved for Zubair, the use of the broomstick was not approved. See April 7, 2005, Briefing for Blue Ribbon Panel, CIA Rendition, Detention, and Interrogation Programs, at 22. 610 Majid Khan has claimed that, in May 2003, he was subjected to immersion in a tub that was filled with ice and , Briefing for the Senate Select Committee on Intelligence, Implementation of Central Intelligence Agency Secret Detention and Interrogation Program, dated March 14, 2008.) While CIA cables do not confirm bathing or water dousing, Chief of Interrogations , subjected Abu Hudhaifa to an (unauthorized) "icy water" bath at the same where Majid Khan was held. (See email from: ; to: [REDACTED], [REDACTED], , and our telecon; date: ; and email from: [REDACTED] .) Ayub Murshid Ali Salih and Ha'il Aziz Ahmad al-Maythali were described subject: Memo; date: as not having slept, although it is unclear from CIA records whether CIA interrogators kept them awake. (See 28132 (101143Z OCT 02) and 27964 (071949Z OCT 02).) Bashir Nasri Ali al-Marwalah told debriefers at Guantanamo Bay that he was "tortured" at DETENTION SITE COBALT with five days of continual standing and nudity. (See 14353 (231521Z APR 03).) Sa'id Salih Sa'id likewise informed debriefers at Guantanamo that he was "beaten" while blind-folded in CIA 13386 (090154Z JAN 03).) Sixteen other detainees were held at DETENTION SITE COBALT between September and December 2002, a period during which exposure to the CIA's enhanced interrogation techniques such as sleep deprivation and nudity cannot be determined based on the

<sup>611</sup> December 4, 2002, Training Report, High Value Target Interrogation and Exploitation (HVTIE) Training Seminar 12-18 Nov 02 (pilot running).

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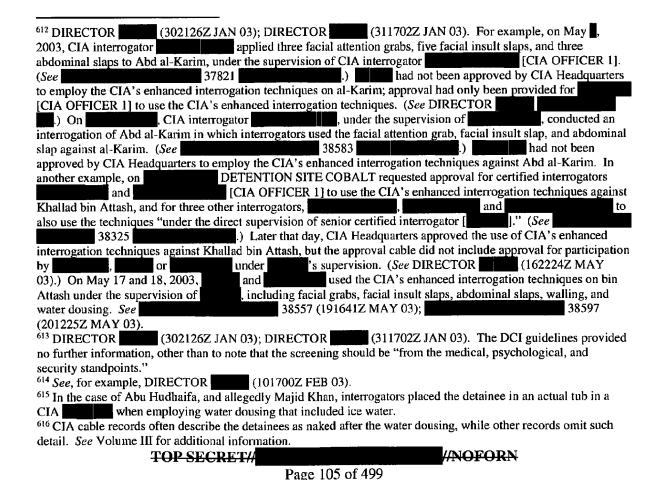
lack of details in CIA cables and related documents.

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"may be employed only by approved interrogators for use with specific detainees," raised the additional issue of approved techniques used by unapproved interrogators. The January 28, 2003, DCI guidelines did not explicitly require CIA Headquarters to approve who could use the CIA's "standard" interrogation techniques, including techniques that were not previously considered "standard" and that would later be reclassified as "enhanced" interrogation techniques. Rather, the DCI guidelines required only that "all personnel directly engaged in the interrogation" be "appropriately screened," that they review the guidelines, and that they receive "appropriate training" in the implementation of the guidelines. 613

4. CIA Headquarters Authorizes Water Dousing Without Department of Justice Approval; Application of Technique Reported as Approximating Waterboarding

(TS//NF) CIA Headquarters approved requests to use water dousing, nudity, the abdominal slap, and dietary manipulation, despite the fact that the techniques had not been reviewed by the Department of Justice.<sup>614</sup> Interrogators used the water dousing technique in various ways. At DETENTION SITE COBALT, detainees were often held down, naked, on a tarp on the floor, with the tarp pulled up around them to form a makeshift tub, while cold or refrigerated water was poured on them.<sup>615</sup> Others were hosed down repeatedly while they were shackled naked, in the standing sleep deprivation position. These same detainees were subsequently placed in rooms with temperatures ranging from 59 to 80 degrees Fahrenheit.<sup>616</sup>



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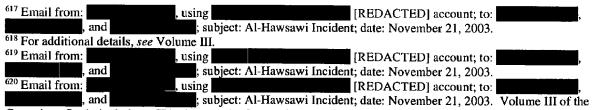
Other accounts suggest detainees were water doused while placed on a waterboard.<sup>617</sup> Although CIA Headquarters approved the use of the "water dousing" interrogation technique on several detainees, interrogators used it extensively on a number of detainees without seeking or obtaining prior authorization from CIA Headquarters.<sup>618</sup>

(TS//NF) In interrogation sessions on April 5, 2003, and April 6, 2003, senior CIA interrogator and another interrogator used the water dousing technique on detainee Mustafa al-Hawsawi at DETENTION SITE COBALT. Al-Hawsawi later described the session to a different CIA interrogator, who wrote that al-Hawsawi might have been waterboarded or subjected to treatment that "could be indistinguishable from the waterboard." An email from the interrogator stated that:

"We did not prompt al-Hawsawi – he described the process and the table on his own. As you know, I have serious reservations about watering them in a prone position because if not done with care, the net effect can approach the effect of the water board. If one is held down on his back, on the table or on the floor, with water poured in his face I think it goes beyond dousing and the effect, to the recipient, could be indistinguishable from the water board.

I have real problems with putting one of them on the water board for 'dousing.' Putting him in a head down attitude and pouring water around his chest and face is just too close to the water board, and if it is continued may lead to problems for us." 620

(TS//NF) Several months later, the incident was referred to the CIA inspector general for investigation. A December 6, 2006, inspector general report summarized the findings of this investigation, indicating that water was poured on al-Hawsawi while he was lying on the floor in a prone position, which, in the opinion of at least one CIA interrogator quoted in the report, "can easily approximate waterboarding." The OIG could not corroborate whether al-Hawsawi was strapped to the waterboard when he was interrogated at DETENTION SITE COBALT. Both of the interrogators who subjected al-Hawsawi to the CIA's enhanced interrogation techniques on April 6, 2003, said that al-Hawsawi cried out for God while the



Committee Study includes a CIA photograph of a wooden waterboard at DETENTION SITE COBALT. As detailed in the full Committee Study, there are no records of the CIA using the waterboard interrogation technique at COBALT. The waterboard device in the photograph is surrounded by buckets, with a bottle of unknown pink solution (filled two thirds of the way to the top) and a watering can resting on the wooden beams of waterboard. In meetings between the Committee staff and the CIA in the summer of 2013, the CIA was unable to explain the details of the photograph, to include the buckets, solution, and watering can, as well as the waterboard's presence at DETENTION SITE COBALT.

<sup>621</sup> CIA OIG Disposition Memorandum, "Alleged Use of Unauthorized Interrogation Techniques" OIG Case 2004-7604-IG, December 6, 2006.

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water was being poured on him and one of the interrogators asserted that this was because of the cold temperature of the water. Both of the interrogators also stated that al-Hawsawi saw the waterboard and that its purpose was made clear to him. The inspector general report also indicates that al-Hawsawi's experience reflected "the way water dousing was done at [DETENTION SITE COBALT]," and that this method was developed with guidance from CIA CTC attorneys and the CIA's Office of Medical Services. 622

(TS//
WNF) During the same time that al-Hawsawi claimed he was placed on the waterboard in April 2003, a CIA linguist claimed that CIA detainee Abu Hazim had also been water doused in a way that approximated waterboarding. 623 , a linguist in Country from , 2003, until , 2003, told the OIG that:

"when water dousing was used on Abu Hazim, a cloth covered Abu Hazim's face, and [CIA OFFICER 1]] poured cold water directly on Abu Hazim's face to disrupt his breathing. [The linguist] said that when Abu Hazim turned blue, Physician's Assistant [CIA OFFICER 1]] removed the cloth so that Abu Hazim could breathe." 624

(TS//NF) This allegation was reported to the CIA inspector general on August 18, 2004. The CIA reported this incident as a possible criminal violation on September

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<sup>&</sup>lt;sup>622</sup> CIA OIG Disposition Memorandum, "Alleged Use of Unauthorized Interrogation Techniques" OIG Case 2004-7604-IG, December 6, 2006.

<sup>623</sup> An accusation related to an additional detainee was included in a September 6, 2012, Human Rights Watch report entitled, "Delivered Into Enemy Hands." The report asserts that documents and interviews of former detainees contradict CIA claims that "only three men in US custody had been waterboarded." Specifically, the report states that Mohammed Shoroeiya, aka Abd al-Karim, "provided detailed and credible testimony that he was waterboarded on repeated occasions during US interrogations in Afghanistan." According to the report, Mohammed Shoroeiya stated that a hood was placed over his head and he was strapped to a "wooden board." The former CIA detainee stated that after being strapped to the waterboard, "then they start with the water pouring... They start to pour water to the point where you feel like you are suffocating." As detailed in the full Committee Study, Mohammed Shoroeiya, aka Abd al-Karim, was rendered to CIA custody at DETENTION SITE on April , 2003. While there are no CIA records of Mohammed Shoroeiya, aka Abd al-Karim, being subjected to the waterboard at DETENTION SITE , the full nature of the CIA interrogations at DETENTION SITE largely unknown. Detainees at DETENTION SITE were subjected to techniques that were not recorded in cable traffic, including multiple periods of sleep deprivation, required standing, loud music, sensory deprivation, extended isolation, reduced quantity and quality of food, nudity, and "rough treatment." As described, Volume III of the Committee Study includes a CIA photograph of a wooden waterboard at DETENTION SITE detailed in the full Committee Study, there are no records of the CIA using the waterboard interrogation technique at . The waterboard device in the photograph is surrounded by buckets, with a bottle of DETENTION SITE unknown pink solution (filled two thirds of the way to the top) and a watering can resting on the wooden beams of waterboard. In meetings between the Committee staff and the CIA in the summer of 2013, the CIA was unable to explain the details of the photograph, to include the buckets, solution, and watering can, as well as the waterboard's presence at DETENTION SITE . In response to the allegations in the September 2012 Human Rights Watch report, the CIA stated: "The agency has been on the record that there are three substantiated cases in which detainees were subjected to the waterboarding technique under the program." See "Libyan Alleges Waterboarding by CIA, Report Says," New York Times, September 6, 2012. <sup>624</sup> CIA IG Disposition Memo, "Alleged Use of Unauthorized Techniques," dated December 6, 2006. 2004-77717-

10, 2004, to the U.S. Attorney's Office in the Eastern District of Virginia. 625 The inspector general report concluded that there was no corroboration of the linguist's allegation, stating, "[t]here is no evidence that a cloth was placed over Abu Hazim's face during water dousing or that his breathing was impaired."626

5. Hambali Fabricates Information While Being Subjected to the CIA's Enhanced Interrogation Techniques

(TS/A **HNF**) In the summer of 2003, the CIA captured three Southeast Asian operatives: Zubair, 627 Lillie, 628 and Hambali. (These captures are discussed later in this summary in the section entitled, "The Capture of Hambali.")629

(TS// **//NF**) In August 2003, Hambali was captured and transferred to CIA custody.<sup>630</sup> Despite assessments that Hambali was cooperative in the interview process without "the use of more intrusive standard interrogation procedures much less the enhanced measures," CIA interrogators requested and obtained approval to use the CIA's enhanced interrogation techniques on Hambali approximately a month after his transfer to CIA custody.<sup>631</sup> In late 2003, Hambali recanted most of the significant information he had provided to interrogators during the use of the CIA's enhanced interrogation techniques, recantations CIA officers assessed to be credible. 632 According to a CIA cable:

625 CIA IG Disposition Memo, "Alleged Use of Unauthorized Techniques," dated December 6, 2006. 2004-77717-<sup>626</sup> CIA IG Disposition Memo, "Alleged Use of Unauthorized Techniques," dated December 6, 2006. 2004-77717-16. 87426 (111223Z AUG 03). Lillie was subjected to the CIA's enhanced interrogation techniques almost immediately upon his arrival at DETENTION SITE COBALT, on August 2003. He was "stripped of his clothing," and "placed in a cell in the standing sleep deprivation position, in darkness." (See 1242 (151914Z AUG 03).) A day later an interrogation plan for Lillie, including the use of the CIA's enhanced interrogation techniques, was submitted to CIA Headquarters on August , 2003. (See 1243 (152049Z AUG 03).) CIA Headquarters approved the use of the CIA's enhanced interrogation techniques on Lillie on the following day, August 2003. (See HEADQUARTERS AUG 03).) As described, the Committee's count of detainees subjected to unauthorized techniques did not include detainees such as Lillie, who were subjected to the CIA's "standard" techniques prior to authorization from CIA Headquarters, but for whom authorization from CIA Headquarters was acquired shortly thereafter. As noted, the January 2003 guidelines required advance approval of such techniques "whenever feasible." 629 9515 87617 "Hambali Capture." For additional details, see Volume II. 87617 1271 AUG 03); The cable also noted that CIA contractor Hammond DUNBAR had arrived at the detention site and was participating in Hambali's interrogations as an interrogator. The "psychological assessment" portion of the cable

was attributed to a CIA staff psychologist, however, and not to DUNBAR.

632 CIA officers interrogating Hambali in November 2003 wrote about Hambali's "account of how, through statements read to him and constant repetition of questions, he was made aware of what type of answers his questioners wanted. [Hambali] said he merely gave answers that were similar to what was being asked and what he inferred the interrogator or debriefer wanted, and when the pressure subsided or he was told that the information he gave was okay, [Hambali] knew that he had provided the answer that was being sought." The cable states, "Base assesses [Hambali]'s admission of previous fabrication to be credible. [Hambali]'s admission came after three

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"he had provided the false information in an attempt to reduce the pressure on himself ... and to give an account that was consistent with what [Hambali] assessed the questioners wanted to hear." 633

(TS//NF) CIA officers later suggested that the misleading answers and resistance to interrogation that CIA interrogators cited in their requests to use the CIA's enhanced interrogation techniques against Hambali and an associated CIA detainee, Lillie, may not have been resistance to interrogation, but rather the result of issues related to culture and their poor English language skills.<sup>634</sup>

6. After the Use of the CIA's Enhanced Interrogation Techniques, CIA Headquarters
Questions Detention of Detainee and Recommends Release; Detainee Transferred to U.S.
Military Custody and Held for An Additional Four Years

(TS//NF) In October 2003, the CIA interrogated Arsala Khan, an Afghan national in his mid-fifties who was believed to have assisted Usama bin Laden in his escape through the Tora Bora Mountains in late 2001.<sup>635</sup> After 56 hours of standing sleep deprivation, Arsala Khan was described as barely able to enunciate, and being "visibly shaken by his hallucinations depicting dogs mauling and killing his sons and family." According to CIA cables, Arsala Khan "stated that [the interrogator] was responsible for killing them and feeding them to the dogs."

(TS//NF) Arsala Khan was subsequently allowed to sleep. 637 Two days later, however, the interrogators returned him to standing sleep deprivation. After subjecting Khan to 21 additional hours of sleep deprivation, interrogators stopped using the CIA's enhanced

weeks of daily debriefing sessions with [the case officer] carried out almost entirely in Bahasa Indonesia. [Hambali]

has consistently warmed to [the case officer's] discussions with him, and has provided to [the case officer] additional information that he had avoided in the past... More tellingly, [Hambali] has opened up considerably to [the case officer] about his fears and motivations, and has taken to trusting [the case officer] at his word. [Hambali] looks to [the case officer] as his sole confidant and the one person who has [Hambali]'s interest in mind...." See 1142 (301055Z NOV 03). This cable appears to have been retransmitted the following day as 1144 (010823Z DEC 03). 1142 (301055Z NOV 03) 634 1072 (110606Z OCT 03); 1075 (111828Z OCT 03); 1142 (301055Z NOV 03); 1604 (191232Z JAN 04). After an Indonesian 1158 (081459Z DEC 03); speaker was deployed to debrief Hambali, the debriefer "got the distinct impression [Hambali] was just responding 'yes' in the typical Indonesian cultural manner when they [sic] do not comprehend a question." The CIA cable then noted that, "[i]ust to clarify, [the Indonesian speaking debriefer] then posed the same question in Indonesian," and "[w]ithout pause, [Hambali] replied with a direct contradiction, claiming that on 20 September 2001, he was in 1075 (111828Z OCT 03).) A January 2004 cable stated that "Lillie is of Karachi, not Qandahar." (See limited value," adding that "[h]is English is very poor, and we do not have a Malay linguist." See 1604 (191232Z JAN 04). See also detainee reviews in Volume III for additional information. 635 WASHINGTON 636 1393 (201006Z OCT 03). The information was also released in . CIA records indicate that the CIA's interrogations of Arsala Khan resulted in one disseminated intelligence report, derived from information Khan provided the day he experienced the hallucinations. See , via CIA WASHINGTON DC 1393 (201006Z OCT 03)

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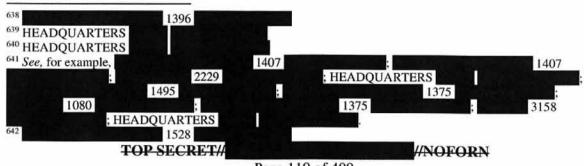
interrogation techniques "[d]ue to lack of information from [Arsala Khan] pinning him directly to a recent activity." Three days after the reporting about Khan's hallucinations, and after the interrogators had already subjected Khan to the additional 21 hours of standing sleep deprivation (beyond the initial 56 hours), CIA Headquarters sent a cable stating that RDG and the Office of Medical Services believed that Arsala Khan should not be subjected to additional standing sleep deprivation beyond the 56 hours because of his hallucinations.

(TS//
WNF) After approximately a month of detention and the extensive use of the CIA's enhanced interrogation techniques on Arsala Khan, the CIA concluded that the "detainee Arsala Khan does not appear to be the subject involved in... current plans or activities against U.S. personnel or facilities," and recommended that he be released to his village with a cash payment. CIA interrogators at DETENTION SITE COBALT instead transferred him to U.S. military custody, where he was held for an additional four years despite the development of significant intelligence indicating that the source who reported that Arsala Khan had aided Usama bin Laden had a vendetta against Arsala Khan's family.

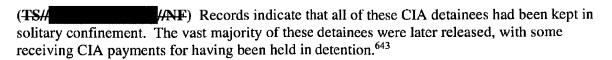
7. A Year After DETENTION SITE COBALT Opens, the CIA Reports "Unsettling Discovery That We Are Holding a Number of Detainees About Whom We Know Very Little"

(TS# WNF) In the fall of 2003, CIA officers began to take a closer look at the CIA detainees being held in Country, raising concerns about both the number and types of detainees being held by the CIA. CIA officers in Country provided a list of CIA detainees to CIA Headquarters, resulting in the observation by CIA Headquarters that they had not previously had the names of all 44 CIA detainees being held in that country. At the direction of CIA Headquarters, the Station in Country completed an exhaustive search of all available records in an attempt to develop a clearer understanding of the [CIA] detainees." A December 2003 cable from the Station in Country to CIA Headquarters stated that:

"In the process of this research, we have made the unsettling discovery that we are holding a number of detainees about whom we know very little. The majority of [CIA] detainees in [Country ] have not been debriefed for months and, in some cases, for over a year. Many of them appear to us to have no further intelligence value for [the CIA] and should more properly be turned over to the [U.S. military], to [Country ] authorities or to third countries for further investigation and possibly prosecution. In a few cases, there does not appear to be enough evidence to continue incarceration, and, if this is in fact the case, the detainees should be released." 642



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8. CIA Detention Sites in Country Lack Sufficient Personnel and Translators to Support the Interrogations of Detainees

(TS//NF) Throughout 2003, the CIA lacked sufficient personnel and adequate translators to conduct debriefings and interrogations in Country. Because of this personnel shortage, a number of detainees who were transferred to CIA custody were not interrogated or debriefed by anyone for days or weeks after their arrival at CIA detention facilities in Country. As noted in a cable from the CIA Station in Country, in April 2003:

"Station is supporting the debriefing and/or interrogation of a large number of individuals... and is constrained by a lack of personnel which would allow us to fully process them in a timely manner." 645

- I. Other Medical, Psychological, and Behavioral Issues
- 1. CIA Interrogations Take Precedence Over Medical Care

(TS// WNF) While CIA Headquarters informed the Department of Justice in July 2002 "that steps will be taken to ensure that [Abu Zubaydah's] injury is not in any way exacerbated by the use of these [enhanced interrogation] methods,"646 CIA Headquarters informed CIA interrogators that the interrogation process would take "precedence" over Abu Zubaydah's medical care.<sup>647</sup> Beginning on August 4, 2002, Abu Zubaydah was kept naked, fed a "bare bones" liquid diet, and subjected to the non-stop use of the CIA's enhanced interrogation techniques.<sup>648</sup> On August 15, 2002, medical personnel described how Abu Zubaydah's interrogation resulted in the "steady deterioration" of his surgical wound from April 2002.<sup>649</sup> On

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<sup>&</sup>lt;sup>643</sup> This included Sayed Habib (\$ 2000), Zarmein ("a nominal payment"), Modin Nik Mohammed (\$ 2000), and Ali Saeed Awadh (\$ 2000). See Volume III for additional details.

<sup>&</sup>lt;sup>644</sup> For detailed information, see Volume III.

<sup>&</sup>lt;sup>645</sup> 36229 (060943Z APR 03). See also detainee reviews for Lillie, Hambali, Mustafa al-Hawsawi, and Suleiman Abdullah.

<sup>&</sup>lt;sup>646</sup> See Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative."

<sup>647</sup> ALEC (182321Z JUL 02)

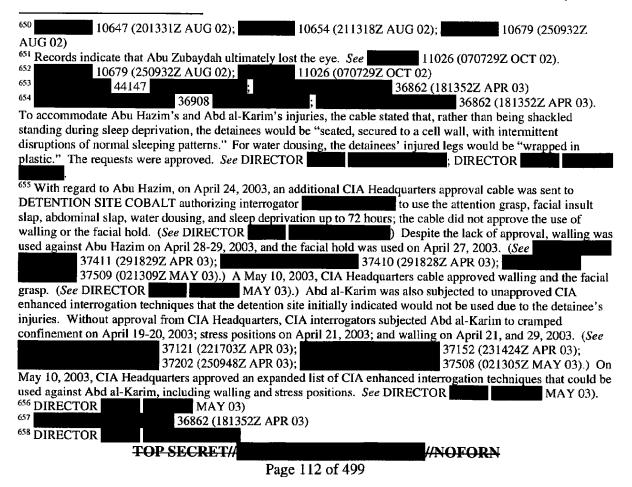
<sup>648</sup> See Abu Zubaydah detainee review in Volume III for additional information, as well as email from: [REDACTED], to: and [REDACTED], subject: 15 Aug Clinical; date: August 15, 2002, at 06:54 AM.

<sup>649</sup> An email to OMS stated: "We are currently providing absolute minimum wound care (as evidenced by the steady deterioration of the wound), [Abu Zubaydah] has no opportunity to practice any form of hygienic self care (he's filthy), the physical nature of this phase dictates multiple physical stresses (his reaction to today's activity is I believe the culprit for the superior edge separation), and nutrition is bare bones (six cans of ensure daily)." See email from: [REDACTED], to: and [REDACTED], subject: 15 Aug Clinical; date: August 15, 2002, at 06:54 AM.

August 20, 2002, medical officers wrote that Abu Zubaydah's wound had undergone "significant" deterioration. Later, after one of Abu Zubaydah's eyes began to deteriorate, CIA officers requested a test of Abu Zubaydah's other eye, stating that the request was "driven by our intelligence needs vice humanitarian concern for AZ." The cable relayed, "[w]e have a lot riding upon his ability to see, read and write."

(TS# WNF) In April 2003, CIA detainees Abu Hazim and Abd al-Karim each broke a foot while trying to escape capture and were placed in casts. CIA cables requesting the use of the CIA's enhanced interrogation techniques on the two detainees stated that the interrogators would "forego cramped confinement, stress positions, walling, and vertical shackling (due to [the detainees'] injury)." Notwithstanding medical concerns related to the injuries, both of these detainees were subjected to one or more of these CIA enhanced interrogation techniques prior to obtaining CIA Headquarters approval. 655

(TS// NF) In the case of Abu Hazim, on May 4, 2003, the CIA regional medical officer examined Abu Hazim and recommended that he avoid all weight bearing activities for an additional five weeks due to his broken foot. In the case of Abd al-Karim, on April 18, 2003, a CIA physician assistant recommended that al-Karim avoid extended standing for "a couple of weeks." Six days later, on April 24, 2003, CIA Headquarters reviewed x-rays of al-Karim's foot, diagnosing him with a broken foot, and recommending no weight bearing and the use of crutches for a total of three months. Despite these recommendations, on May 10,



2003, CIA interrogators believed that both Hazim and al-Karim were "strong mentally and physically due to [their] ability to sleep in the sitting position." On May 12, 2003, a different CIA physician assistant, who had not been involved in the previous examinations determining the need for the detainees to avoid weight bearing, stated that it was his "opinion" that Abu Hazim's and Abd al-Karim's injuries were "sufficiently healed to allow being placed in the standing sleep deprivation position." He further reported that he had "consulted with [CIA's Office of Medical Services] via secure phone and OMS medical officer concurred in this assessment." CIA Headquarters approved the use of standing sleep deprivation against both detainees shortly thereafter. As a result, both detainees were placed in standing sleep deprivation. Abu Hazim underwent 52 hours of standing sleep deprivation from June 3-5, 2003, and Abd al-Karim underwent an unspecified period of standing sleep deprivation on May 15, 2003.

(TS# CIA detained Asadallah was left in the standing sleep deprivation position despite a sprained ankle. Later, when Asadallah was placed in stress positions on his knees, he complained of discomfort and asked to sit. Asadallah was told he could not sit unless he answered questions truthfully.<sup>665</sup>

2. CIA Detainees Exhibit Psychological and Behavioral Issues

38262 (150541Z MAY 03);

(TS// Psychological and behavioral problems experienced by CIA detainees, who were held in austere conditions and in solitary confinement, also posed

38161 (131326Z MAY 03)

660 38161 (131326Z MAY 03) 38161 (131326Z MAY 03) MAY 03) for Abu Hazim; and DIRECTOR 662 See DIRECTOR Abd al-Karim. 39656 (060955Z JUN 03) 39582 (041743Z JUN 03); 38365 (170652Z MAY 03) 665 Asadallah was also placed in a "small isolation box" for 30 minutes, without authorization and without discussion 34098 of how the technique would affect his ankle. (See 34294 34310 While CIA records contain information on other detainee medical complaints (see Volume III), those records also suggest that detainee medical complaints could be underreported in CIA medical records. For example, CIA medical records consistently report that CIA detainee Ramzi bin al-Shibh had no medical complaints. However, CIA interrogation records indicate that when bin al-Shibh had previously complained of ailments to CIA personnel, he was subjected to the CIA's enhanced interrogation techniques and told by CIA interrogators that his medical 10591 (252002Z FEB 03); condition was not of concern to the CIA. (See 10627 (281949Z FEB 03).) In testimony on April 12, 2007, CIA Director Michael Hayden referenced medical care of detainees in the context of the ICRC report on CIA detentions. Hayden testified to the Committee: "The medical section of the ICRC report concludes that the association of CIA medical officers with the interrogation program is 'contrary to international standards of medical ethics.' That is just wrong. The role of CIA medical officers in the detainee program is and always has been and always will be to ensure the safety and the well-being of the detainee. The placement of medical officers during the interrogation techniques represents an extra measure of caution. Our medical officers do not recommend the employment or continuation of any procedures or techniques. The allegation in the report that a CIA medical officer threatened a detainee, stating that medical care was conditional on cooperation is blatantly false. Health care has always been administered based upon detainee needs. It's neither policy nor practice to link medical care to any other aspect of the detainee program." This testimony was incongruent with CIA records. TOP SECRET# <del>//NOFORN</del>

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management challenges for the CIA.<sup>666</sup> For example, later in his detention, Ramzi bin al-Shibh exhibited behavioral and psychological problems, including visions, paranoia, insomnia, and attempts at self-harm.<sup>667</sup> CIA psychologists linked bin al-Shibh's deteriorating mental state to his isolation and inability to cope with his long-term detention.<sup>668</sup> Similarly, 'Abd al-Rahim al-Nashiri's unpredictable and disruptive behavior in detention made him one of the most difficult detainees for the CIA to manage. Al-Nashiri engaged in repeated belligerent acts, including throwing his food tray,<sup>669</sup> attempting to assault detention site personnel,<sup>670</sup> and trying to damage items in his cell.<sup>671</sup> Over a period of years, al-Nashiri accused the CIA staff of drugging or poisoning his food and complained of bodily pain and insomnia.<sup>672</sup> As noted, at one point, al-Nashiri launched a short-lived hunger strike, and the CIA responded by force feeding him rectally.<sup>673</sup> An October 2004 psychological assessment of al-Nashiri was used by the CIA to advance its discussions with National Security Council officials on establishing an "endgame" for the program.<sup>674</sup> In July 2005, CIA Headquarters expressed concern regarding al-Nashiri's "continued state of depression and uncooperative attitude."<sup>675</sup> Days later a CIA psychologist assessed that al-Nashiri was on the "verge of a breakdown."<sup>676</sup>

(TS# #NF) Beginning in March 2004, and continuing until his rendition to U.S. military custody at Guantanamo Bay in September 2006, Majid Khan engaged in a series of hunger strikes and attempts at self-mutilation that required significant attention from CIA detention site personnel. In response to Majid Khan's hunger strikes, medical personnel

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666 For additional details, see Volume III.
             1759 (021319Z OCT 04); HEADQUARTERS
                                                              (040023Z NOV 05);
                                                                                            1890
(171225Z NOV 04);
                             1878 (140915Z NOV 04);
                                                                 1930 (061620Z DEC 04);
2207 (111319Z APR 05);
                                  2210 (141507Z APR 05);
                                                                     2535 (051805Z JUL 05);
           2589 (120857Z JUL 05);
                                       2830 (291304Z AUG 05);
                                                                                1890 (171225Z NOV
               1893 (200831Z NOV 04); CIA document entitled, "Detainee Talking Points for ICRC Rebuttal, 12
April 2007":
                       2210 (141507Z APR 05);
                                                         2535 (051805Z JUL 05);
(141507Z APR 05);
                             2535 (051805Z JUL 05);
                                                               2830 (291304Z AUG 05);
1930 (061620Z DEC 04);
                                  2210 (141507Z APR 05)
              2210 (141507Z APR 05);
                                                2535 (051805Z JUL 05);
                                                                                  2830 (291304Z AUG
05)
              1691 (081609Z SEP 04):
                                               1716 (180742Z SEP 04):
                                                                                  1998 (020752Z JAN
05);
              2023 (151735Z JAN 05);
                                                 2515 (301946Z JUN 05);
(282019Z NOV 03)
            1029 (291750Z JUN 06);
                                           1142 (041358Z AUG 06);
                                                                              1543 (111600Z AUG 04);
           1716 (180742Z SEP 04);
                                           3051 (301235Z SEP 05);
                                                                            1029 (291750Z JUN 06)
<sup>671</sup> See, for example,
                              2474 (251622Z JUN 05);
                                                                2673 (021451Z AUG 05);
1716 (180742Z SEP 04).
<sup>672</sup> See, for example,
                              1356 (011644Z JUL 04):
                                                                1880 (140917Z NOV 04);
1959 (111700Z DEC 04);
                                  1962 (121029Z DEC 04);
                                                                     1959 (111700Z DEC 04):
          2038 (211558Z JAN 05);
                                                       1091 (031835Z NOV 03);
1266 (052309Z JAN 04);
                                           1630 (271440Z MAR 04).
              1203 (231709Z MAY 04);
                                                 1202 (231644Z MAY 04). CIA records indicate that at
least five detainees were subjected to rectal rehydration or rectal feeding: Abu Zubaydah, Abd al-Rahim al-Nashiri,
Khalid Shaykh Mohammad, Majid Khan, and Marwan al-Jabbur. See Volume III for additional details.
<sup>674</sup> Email from:
                                ; to:
                                           . [DETENTION SITE BLACK
subject: Interrogator Assessments/Request for Endgame Views; date: October 30, 2004.
675 HEADQUARTERS
                        (282217Z JUL 05)
676 CIA Sametime exchange, dated 29/JUL/05 08:01:51 – 08:50:13; between
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implemented various techniques to provide fluids and nutrients, including the use of a nasogastric tube and the provision of intravenous fluids. CIA records indicate that Majid Khan cooperated with the feedings and was permitted to infuse the fluids and nutrients himself.<sup>677</sup> After approximately three weeks, the CIA developed a more aggressive treatment regimen "without unnecessary conversation." Majid Khan was then subjected to involuntary rectal feeding and rectal hydration, which included two bottles of Ensure. Later that same day, Majid Khan's "lunch tray," consisting of hummus, pasta with sauce, nuts, and raisins, was "pureed" and rectally infused.<sup>679</sup> Additional sessions of rectal feeding and hydration followed.<sup>680</sup> In addition to his hunger strikes, Majid Khan engaged in acts of self-harm that included attempting to cut his wrist on two occasions, <sup>681</sup> an attempt to chew into his arm at the inner elbow, <sup>682</sup> an attempt to cut a vein in the top of his foot, 683 and an attempt to cut into his skin at the elbow joint using a filed toothbrush.684

- J. The CIA Seeks Reaffirmation of the CIA's Detention and Interrogation Program in 2003
- 1. Administration Statements About the Humane Treatment of Detainees Raise Concerns at the CIA About Possible Lack of Policy Support for CIA Interrogation Activities

(<del>TS//</del> **HNF**) On several occasions in early 2003, CIA General Counsel Scott Muller expressed concern to the National Security Council principals, White House staff, and Department of Justice personnel that the CIA's program might be inconsistent with public statements from the Administration that the U.S. Government's treatment of detainees was "humane." 685 CIA General Counsel Muller therefore sought to verify with White House and Department of Justice personnel that a February 7, 2002, Presidential Memorandum requiring the U.S. military to treat detainees humanely did not apply to the CIA.<sup>686</sup> Following those

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3183 (161626Z SEP 04);
                                                  3184 (161628Z SEP 04);
                                               3196 (201731Z SEP 04);
3190 (181558Z SEP 04);
3197 (201731Z SEP 04);
                                               3206 (211819Z SEP 04);
3135 (120625Z SEP 04);
                                               3181 (161621Z SEP 04)
   3237 (230552Z SEP 04)
   3240 (231839Z SEP 04)
  3259 (261734Z SEP 04). The CIA's June 2013 Response states that "rectal
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rehydration" is a "well acknowledged medical technique to address pressing health issues." A follow-up CIA document provided on October 25, 2013 (DTS #2013-3152), states that "[f]rom a health perspective, Majid Khan became uncooperative on 31 August 2004, when he initiated a hunger strike and before he underwent rectal rehydration... CIA assesses that the use of rectal rehydration is a medically sound hydration technique...." The assertion that Majid Khan was "uncooperative" prior to rectal rehydration and rectal feeding is inaccurate. As described in CIA records, prior to being subjected to rectal rehydration and rectal feeding, Majid Khan cooperated with the nasogastric feedings and was permitted to infuse the fluids and nutrients himself.

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3694 (301800Z NOV 04);
                                                                        4242 (191550Z MAR 05);
                       4250 (221213Z MAR 05)
                          3724 (031723Z DEC 04)
683
                          3835 (260659Z DEC 04)
                          4614 (071358Z JUN 05)
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<sup>685</sup> February 12, 2003, MFR from Scott Muller, Subject: "Humane" treatment of CIA detainees; March 7, 2003, Memorandum for DDCIA from Muller, Subject: Proposed Response to Human Rights Watch Letter. 686 January 9, 2003, Draft Memorandum for Scott Mueller [sic], General Counsel of the Central Intelligence Agency, from John C. Yoo, Deputy Assistant Attorney General, Office of Legal Counsel, re: Application of the President's

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discussions in early 2003, the White House press secretary was advised to avoid using the term "humane treatment" when discussing the detention of al-Qa'ida and Taliban personnel.<sup>687</sup>

(TS// WNF) In mid-2003, CIA officials also engaged in discussions with the Department of Justice, the Department of Defense, and attorneys in the White House on whether representations could be made that the U.S. Government complied with certain requirements arising out of the Convention Against Torture, namely that the treatment of detainees was consistent with constitutional standards in the Fifth, Eighth, and Fourteenth Amendments. In late June 2003, after numerous inter-agency discussions, William Haynes, the general counsel of the Department of Defense, responded to a letter from Senator Patrick Leahy stating that it was U.S. policy to comply with these standards. According to a memorandum from the CIA's CTC Legal, the August 1, 2002, OLC opinion provided a legal "safe harbor" for the CIA's use of its enhanced interrogation techniques. The August 1, 2002, opinion did not, however, address the constitutional standards described in the letter from William Haynes.

(TS# WNF) In July 2003, after the White House made a number of statements again suggesting that U.S. treatment of detainees was "humane," the CIA asked the national security advisor for policy reaffirmation of the CIA's use of its enhanced interrogation techniques. During the time that request was being considered, CIA Headquarters stopped approving requests from CIA officers to use the CIA's enhanced interrogation techniques. Because of this stand-down, CIA interrogators, with CIA Headquarters approval, instead used repeated applications of the CIA's "standard" interrogation techniques. These "standard" techniques were coercive, but not considered to be as coercive as the CIA's "enhanced" interrogation techniques. At this time, sleep deprivation beyond 72 hours was considered an

February 7, 2002, Memorandum on the Geneva Convention (III) of 1949 to the Release of an al Qaeda Detainee to the Custody of the CIA. The memorandum stated that neither al-Qa'ida nor Taliban detainees qualified as prisoners of war under Geneva, and that Common Article 3 of Geneva, requiring humane treatment of individuals in a conflict, did not apply to al-Qa'ida or Taliban detainees <sup>687</sup> March 18, 2003, Memorandum for the Record from , Subject: meeting with DOJ and NSC Legal Adviser. <sup>688</sup> See, for example, March 18, 2003, email from: ; to: Scott Muller; subject: Memorandum for the Record - Telcon with OLC; date: March 13, 2003; email from: Scott W. Muller; to: Stanley M. Moskowitz, John H. Moseman; cc: , John A. Rizzo, ; subject: Interrogations; date: April 1, 2003, at 1:18:35 PM; email from: ; to: Scott Muller; cc: John Rizzo, [REDACTED], [REDACTED], [REDACTED]; subject: Black letter law on Interrogations; Legal Principles Applicable to CIA Detention and Interrogation of Captured Al-Qa'ida Personnel; date: April 17, 2003. <sup>689</sup> June 25, 2003, Letter from William J. Haynes, II, General Counsel of the Department of Defense to Patrick Leahy, United States Senate. <sup>690</sup> June 30, 2003, Memorandum for the Record from Subject: White House Meeting on Enhanced Techniques (DTS #2009-2659). <sup>691</sup> See, for example, email from: ; to: [REDACTED] and [REDACTED]; subject: FYI - Draft Paragraphs for the DCI on the Legal Issues on Interrogation, as requested by the General Counsel; date: March 14, 2003; June 26, 2003, Statement by the President, United Nations International Day in Support of Victims of Torture, http://www.whitehouse.gov/news/releases/2003/06/20030626-3.htm; email from: John Rizzo; to: John Moseman. ; cc: Buzzy Krongard, Scott Muller, William Harlow; subject: Today's Washington Post Piece on Administration Detainee Policy; date: June 27, 2003; July 3, 2003, Memorandum for National Security Advisor from Director of Central Intelligence George J. Tenet, Subject: Reaffirmation of the Central Intelligence Agency's

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Interrogation Program.

"enhanced" interrogation technique, while sleep deprivation under 72 hours was defined as a "standard" CIA interrogation technique. To avoid using an "enhanced" interrogation technique, CIA officers subjected Khallad bin Attash to 70 hours of standing sleep deprivation, two hours less than the maximum. After allowing him four hours of sleep, bin Attash was subjected to an additional 23 hours of standing sleep deprivation, followed immediately by 20 hours of seated sleep deprivation. <sup>692</sup>

(TS/# Unlike during most of the CIA's interrogation program, during the time that CIA Headquarters was seeking policy reaffirmation, the CIA responded to infractions in the interrogation program as reported through CIA cables and other communications.

Although the chief of the interrogations program in RDG, does not appear to have been investigated or reprimanded for training interrogators on the abdominal slap before its use was approved, for training significant numbers of new interrogators to conduct interrogations on potentially compliant detainees, for conducting large numbers of water dousing on detainees without requesting or obtaining authorization; for the CIA removed his certification to conduct interrogations in late July 2003 for placing a broom handle behind the knees of a detainee while that detainee was in a stress position. CIA Headquarters also decertified two other interrogators, although there are no official records of why those decertifications occurred.

2. The CIA Provides Inaccurate Information to Select Members of the National Security Council, Represents that "Termination of This Program Will Result in Loss of Life, Possibly Extensive"; Policymakers Reauthorize Program

(TS# WNF) On July 29, 2003, DCI Tenet and CIA General Counsel Muller attended a meeting with Vice President Cheney, National Security Advisor Rice, Attorney General Ashcroft, and White House Counsel Gonzales, among others, seeking policy

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<sup>692</sup> Bin Attash has one leg, which swelled during standing sleep deprivation, resulting in the transition to seated sleep
deprivation. He was also subjected to nudity and dietary manipulation during this period. See
                            12385 (222045Z JUL 03); and
                                                                 12389 (232040Z JUL 03).
(212121Z JUL 03);
693 HVT Training and Curriculum, November 2, 2002, at 17.
<sup>694</sup> HVT Training and Curriculum, November 2, 2002, at 17.
<sup>695</sup> See, for example,
                             10168 (092130Z JAN 03); Interview Report, 2003-7123-IG, Review of
                                                         , April 7, 2003; CIA Office of Inspector General,
Interrogations for Counterterrorism Purposes,
Special Review: Counterterrorism Detention and Interrogation Activities (September 2001 - October 2003) (2003-
                                                                                      34098
7123-IG), May 7, 2004;
                                 10168 (092130Z JAN 03);
                                                                                    34294
                              34179 (262200Z FEB 03);
                                                                                34757 (101742Z MAR 03); and
                           34310
                          35025 (161321Z MAR 03).
<sup>696</sup> April 7, 2005, Briefing for Blue Ribbon Panel: CIA Rendition, Detention, and Interrogation Programs at 22;
                                                    , via CTC Legal from Chief, CTC/RDG, July 28, 2003,
Memorandum for Chief,
Subject: Decertification of former Interrogator. Document not signed by
                                                                                    because he was "not
available for signature."
697 See Memorandum for Chief,
                                                                      CTC Legal from Chief, CTC/RDG, July
                                                            via
28, 2003, Subject: Decertification of former Interrogator, signed by
                                                                                   [CIA OFFICER 1] on July
29, 2003; and April 7, 2005, Briefing for Blue Ribbon Panel: CIA Rendition, Detention, and Interrogation Programs
at 22; Memorandum for Chief,
                                                          , via
                                                                  CTC Legal from Chief, CTC/RDG, July 28,
2003, Subject: Decertification of former Interrogator.
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reaffirmation of its coercive interrogation program. The presentation included a list of the CIA's standard and enhanced interrogation techniques. CIA General Counsel Muller also provided a description of the waterboard interrogation technique, including the inaccurate representation that it had been used against KSM 119 times and Abu Zubaydah 42 times. The presentation warned National Security Council principals in attendance that "termination of this program will result in loss of life, possibly extensive." The CIA officers further noted that 50 percent of CIA intelligence reports on al-Qaida were derived from detainee reporting, and that "major threats were countered and attacks averted" because of the use of the CIA's enhanced interrogation techniques. The CIA provided specific examples of "attacks averted" as a result of using the CIA's enhanced interrogation techniques, including references to the U.S. Consulate in Karachi, the Heathrow Plot, the Second Wave Plot, and Iyman Faris. As described later in this summary, and in greater detail in Volume II, these claims were inaccurate. After the CIA's presentation, Vice President Cheney stated, and National Security Advisor Rice agreed, that the CIA was executing Administration policy in carrying out its interrogation program.

(TS// NF) The National Security Council principals at the July 2003 briefing initially concluded it was "not necessary or advisable to have a full Principals Committee meeting to review and reaffirm the Program." A CIA email noted that the official reason for not having a full briefing was to avoid press disclosures, but added that:

"it is clear to us from some of the runup meetings we had with [White House] Counsel that the [White House] is extremely concerned [Secretary of State]

<sup>698</sup> CIA records indicate that KSM received at least 183 applications of the waterboard technique, and that Abu Zubaydah received at least 83 applications of the waterboard technique. In April 2003, CIA Inspector General John Helgerson asked General Counsel Scott Muller about the repetitious use of the waterboard. In early June 2003, White House Counsel Alberto Gonzales and the Vice President's Counsel, David Addington, who were aware of the inspector general's concerns, asked Muller whether the number of waterboard repetitions had been too high in light of the OLC guidance. This question prompted Muller to seek information on the use of the waterboard on Abu Zubaydah and KSM. (See interview of Scott Muller, by [REDACTED], [REDACTED] and [REDACTED], Office of the Inspector General, August 20, 2003; and email from: Scott Muller; to: John Rizzo; cc: , [REDACTED], , [REDACTED]; subject: "Report from Gitmo trip (Not proofread, as usual)"; date: June 1, 2003, 05:47 PM.) As Muller told the OIG, he could not keep up with cable traffic from CIA detainee interrogations and instead received monthly briefings. According to OIG records of the interview, Muller "said he does not know specifically how [CIA guidelines on interrogations] changed because he does not get that far down into the weeds," and "each detainee is different and those in the field have some latitude." (See interview of Scott Muller, Office of the Inspector General, August 20, 2003.) Despite this record and others detailed in the full Committee Study, the CIA's June 2013 Response asserts that the CIA's "confinement conditions and treatment of high profile detainees like Abu Zubaydah were closely scrutinized at all levels of management from the outset."

<sup>699</sup> August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003.

<sup>700</sup> August 5, 2003, Memorandum for the Record from Scott Muller, Subject: Review of the Interrogation Program on 29 July 2003. A briefing slide describing the "Pros" and "Cons" associated with the program listed the following under the heading "Con": (1) "Blowback due to public perception of 'humane treatment," (2) "ICRC continues to attack USG policy on detainees," and (3) "Congressional inquiries continue." *See* Volume II for additional details.
<sup>701</sup> August 5, 2003, Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program, July 29, 2003.

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Powell would blow his stack if he were to be briefed on what's been going on."<sup>702</sup>

(TS//NF) National Security Advisor Rice, however, subsequently decided that Secretary of State Colin Powell and Secretary of Defense Donald Rumsfeld should be briefed on the CIA interrogation program prior to recertification of the covert action.<sup>703</sup> As described, both were then formally briefed on the CIA program for the first time in a 25 minute briefing on September 16, 2003.<sup>704</sup>

(TS//NF) On September 4, 2003, CIA records indicate that CIA officials may have provided Chairman Roberts, Vice Chairman Rockefeller, and their staff directors a briefing regarding the Administration's reaffirmation of the program. Neither the CIA nor the Committee has a contemporaneous report on the content of the briefing or any confirmation that the briefing occurred.

- K. Additional Oversight and Outside Pressure in 2004: ICRC, Inspector General, Congress, and the U.S. Supreme Court
- 1. ICRC Pressure Leads to Detainee Transfers; Department of Defense Official Informs the CIA that the U.S. Government "Should Not Be in the Position of Causing People to Disappear"; the CIA Provides Inaccurate Information on CIA Detainee to the Department of Defense

indicating that it was aware that the United States Government was holding unacknowledged detainees in several facilities in Country "incommunicado for extensive periods of time, subjected to unacceptable conditions of internment, to ill treatment and torture, while deprived of any possible recourse." According to the CIA, the letter included a "fairly complete list" of CIA detainees to whom the ICRC had not had access. This prompted CIA Headquarters to conclude that it was necessary to reduce the number of detainees in CIA custody. The CIA subsequently transferred at least 25 of its detainees in Country to the U.S. military and foreign governments. The CIA also released five detainees.

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<sup>&</sup>lt;sup>702</sup> Email from: John Rizzo; to: subject: Rump PC on interrogations; date: July 31, 2003.

<sup>&</sup>lt;sup>703</sup> August 5, 2003, Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program, July 29, 2003.

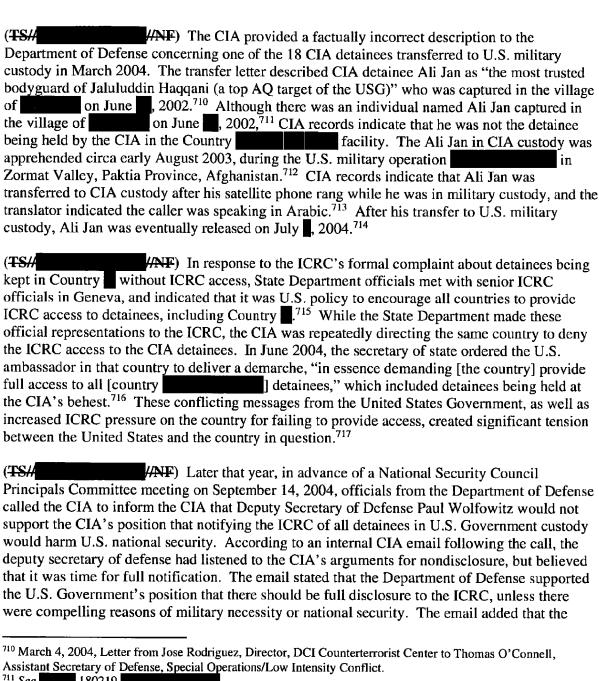
<sup>704</sup> September 26, 2003, CIA Memorandum for the Record from Muller, Subject: CIA Interrogation Program.

<sup>705</sup> September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing.

706 January 6, 2004, Letter from

707 HEADQUARTERS
708 HEADQUARTERS
709 See, for example, DIRECTOR
1696
; DIRECTOR
; DIRECTOR
; HEADQUARTERS
; HEADQUARTERS
; HEADQUARTERS
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<sup>711</sup> See 180219 2296 (101709Z (04)2296 (101709Z 04) Details in June 13, 2005, Letter to ICRC, responding to 2004 ICRC note verbale. 2348 716 HEADQUARTERS . During this same period, countries whose nationals were in CIA custody were issuing demarches. issued a demarche to Country in 2004, and issued a demarche to the U.S. in 2004. See 92037, and 93291 717 For more information, see Volume I. TOP SECRET/ <del>//NOFORN</del>

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Department of Defense did not believe an adequate articulation of military necessity or national security reasons warranting nondisclosure existed, that "DoD is tired of 'taking hits' for CIA 'ghost detainees," and that the U.S. government "should not be in the position of causing people to 'disappear."

(TS//NF) Despite numerous meetings and communications within the executive branch throughout 2004, the United States did not formally respond to the January 6, 2004, ICRC letter until June 13, 2005.<sup>719</sup>

2. CIA Leadership Calls Draft Inspector General Special Review of the Program "Imbalanced and Inaccurate," Responds with Inaccurate Information; CIA Seeks to Limit Further Review of the CIA's Detention and Interrogation Program by the Inspector General

(TS# WNF) The CIA's Office of the Inspector General (OIG) was first informed of the CIA's Detention and Interrogation Program in November 2002, nine months after Abu Zubaydah became the CIA's first detainee. As described, the information was conveyed by the DDO, who also informed the OIG of the death of Gul Rahman. In January 2003, the DDO further requested that the OIG investigate allegations of unauthorized interrogation techniques against 'Abd al-Rahim al-Nashiri. Separately, the OIG "received information that some employees were concerned that certain covert Agency activities at an overseas detention and interrogation site might involve violations of human rights," according to the OIG's Special Review.<sup>720</sup>

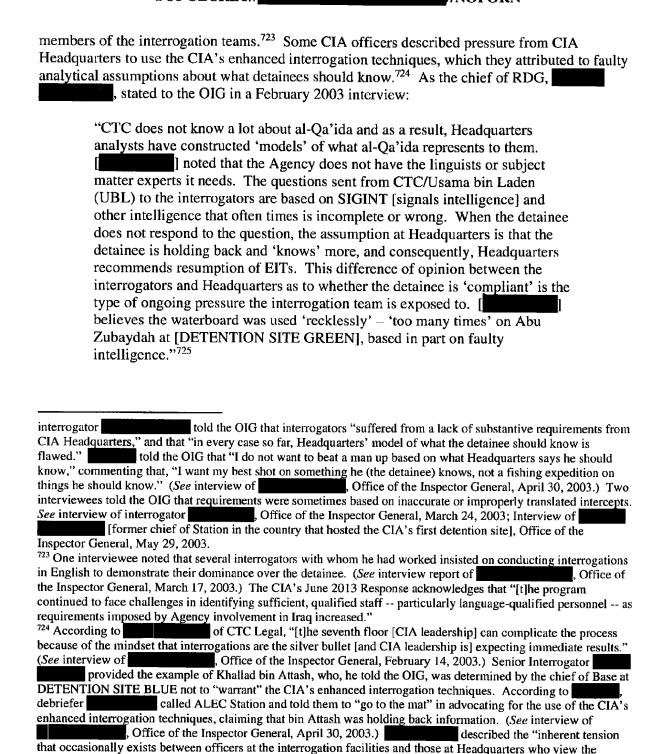
(TS# WNF) During the course of the OIG's interviews, numerous CIA officers expressed concerns about the CIA's lack of preparedness for the detention and interrogation of Abu Zubaydah. Other CIA officers expressed concern about the analytical assumptions driving interrogations, 22 as well as the lack of language and cultural background among

718 Email from: [REDACTED]; to: John Rizzo, [REDACTED]; cc: [REDACTED], . [REDACTED]. , Jose Rodriguez, John P. Mudd, [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED]; subject: DoD's position on ICRC notification; date: September 13, 2004. <sup>719</sup> June 13, 2005, Letter to ICRC, responding to 2004 ICRC note verbale. <sup>720</sup> Special Review, Counterterrorism Detention and Interrogation Activities (September 2001 – October 2003) (2003-7123-IG), 7 May 2004, (DTS #2004-2710). 721 The chief of Station in the country that hosted the CIA's first detention site told the OIG that "It like Reports Officers did not know what was required of them, analysts were not knowledgeable of the target, translators were not native Arab speakers, and at least one of the [chiefs of Base] had limited field experience." See Interview report of [REDACTED], Office of the Inspector General, May 20, 2003. According to of CTC Legal, there was no screening procedure in place for officers assigned to DETENTION SITE GREEN. See interview of , by [REDACTED] and [REDACTED, Office of the Inspector General, February 14, 2003. See also interview of , Office of the Inspector General, March 24, 2003. 722 In addition to the statements to the OIG described above, regarding the interrogation of Abu Zubaydah, CIA officers expressed more general concerns. As noted, the assumptions at CIA Headquarters that Abu Zubaydah "knew everything about Al-Qa'ida, including details of the next attack" reflected how "the 'Analyst vs. Interrogator' issue ha[d] been around from 'day one." (See interview of Office of the Inspector General, February 27, 2003.) According to Chief of Interrogations , subject matter experts often provided interrogation requirements that were "not valid or well thought out," providing the example of , Office of the Inspector General, April 7, 2003.) Senior CIA Mustafa al-Hawsawi. (See interview of

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, Office of the Inspector General, February 21, 2003.

whether to subject detainees to the CIA's enhanced interrogation techniques as a "field versus Headquarters issue."

described pressure from CIA Headquarters related to the interrogations of KSM and Abu Zubaydah.

Office of the Inspector General, May 8, 2003.)

provided the example of Abu Yassir al-Jaza'iri. (See interview

, Office of the Inspector General, August 18, 2003.) As described, interviewees also

also described disagreements on

detainees are withholding information."

725 Interview of

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(TS// As is described elsewhere, and reflected in the final OIG Special Review, CIA officers discussed numerous other topics with the OIG, including conditions at DETENTION SITE COBALT, specific interrogations, the video taping of interrogations, the administration of the program, and concerns about the lack of an "end game" for CIA detainees,
administration of the program, and concerns about the tack of an end game for CIA detaineds, as well as the impact of possible public revelations concerning the existence and operation of the CIA's Detention and Interrogation Program. <sup>727</sup>
#NF) In January 2004, the CIA inspector general circulated for commento various offices within the CIA a draft of the OIG Special Review of the CIA's Detention and Interrogation Program. Among other matters, the OIG Special Review described divergences between the CIA's enhanced interrogation techniques as applied and as described to the Department of Justice in 2002, the use of unauthorized techniques, and oversight problems related to DETENTION SITE COBALT. The draft OIG Special Review elicited responses from the CIA's deputy director for operations, the deputy director for science and technology, the Office of General Counsel, and the Office of Medical Services. Several of the responses—particularly those from CIA General Counsel Scott Muller and CIA Deputy Director for Operations James Pavitt—were highly critical of the inspector general's draft Special Review. General Counsel Muller wrote that the OIG Special Review presented "an imbalanced and inaccurate picture of the Counterterrorism Detention and Interrogation Program," and claimed the OIG Special Review, "[o]n occasion," "quoted or summarized selectively and misleadingly" from CIA documents. Deputy Director for Operations James Pavitt wrote that the OIG Special Review should have come to the "conclusion that our efforts have thwarted attacks and saved lives," and that "EITs (including the water board) have been indispensable to our successes." Pavitt attached to his response a document describing information the CIA obtained "as a result of the lawful use of EITs" that stated, "[t]he evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist

728 See CIA Memorandum from Scott W. Muller, General Counsel, to Inspector General re Interrogation Program Special Review, dated February 24, 2004 (2003-7123-IG). //NOFORN

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<sup>,</sup> Office of the Inspector General, April 30, 2003.

<sup>727</sup> DDO Pavitt described possible public revelations related to the CIA's Detention and Interrogation Program as "the CIA's worst nightmare." Interview of James Pavitt, Office of the Inspector General, September 21, 2003. According to OIG records of an interview with DCI Tenet, "Tenet believes that if the general public were to find out about this program, many would believe we are torturers." Tenet added, however, that his "only potential moral dilemma would be if more Americans die at the hands of terrorists and we had someone in our custody who possessed information that could have prevented deaths, but we had not obtained such information." See interview of George Tenet, Office of the Inspector General, memorandum dated, September 8, 2003.

attacks involving hundreds, if not thousands, of casualties."<sup>729</sup> A review of CIA records found that the representations in the Pavitt materials were almost entirely inaccurate.<sup>730</sup>

**HNF**) In addition to conveying inaccurate information on the operation. management, and effectiveness of the CIA program, CIA leadership continued to impede the OIG in its efforts to oversee the program. In July 2005, Director Goss sent a memorandum to the inspector general to "express several concerns regarding the in-depth, multi-faceted review" of the CIA's CTC. The CIA director wrote that he was "increasingly concerned about the cumulative impact of the OIG's work on CTC's performance," adding that "I believe it makes sense to complete existing reviews... before opening new ones." Director Goss added, "[t]o my knowledge, Congress is satisfied that you are meeting its requirements" with regard to the CIA's Detention and Interrogation Program. 731 At the time, however, the vice chairman of the Senate Select Committee on Intelligence was seeking a Committee investigation of the CIA program, in part because of the aspects of the program that were not being investigated by the Office of Inspector General. 732 In April 2007, CIA Director Michael Hayden had his "Senior Councilor"—an individual within the CIA who was accountable only to the CIA director conduct a review of the inspector general's practices. Defending the decision to review the OIG, the CIA told the Committee that there were "morale issues that the [CIA] director needs to be mindful of," and that the review had uncovered instances of "bias" among OIG personnel against the CIA's Detention and Interrogation Program. 733 In 2008, the CIA director announced the results of his review of the OIG to the CIA work force and stated that the inspector general had "chosen to take a number of steps to heighten the efficiency, assure the quality, and increase the transparency of the investigative process."<sup>734</sup>

3. The CIA Does Not Satisfy Inspector General Special Review Recommendation to Assess the Effectiveness of the CIA's Enhanced Interrogation Techniques

(TS//NF) The final May 2004 OIG Special Review included a recommendation that the CIA's DDO conduct a study of the effectiveness of the CIA's interrogation techniques within 90 days. Prompted by the recommendation, the CIA tasked two senior CIA officers to lead "an informal operational assessment of the CIA detainee program." The reviewers were tasked with responding to 12 specific terms of reference, including an assessment of "the effectiveness of each interrogation technique and environmental deprivation"

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<sup>&</sup>lt;sup>729</sup> Memorandum to the Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the subject line, "Comments to Draft IG Special Review, 'Counterterrorism Detention and Interrogation Program' (2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated February 24, 2004.

<sup>&</sup>lt;sup>730</sup> For additional information, see Volume II.

<sup>&</sup>lt;sup>731</sup> July 21, 2005, Memorandum for Inspector General from Porter J. Goss, Director, Central Intelligence Agency re: New IG Work Impacting the CounterTerrorism Center.

<sup>732</sup> Transcript of business meeting, April 14, 2005 (DTS #2005-2810).

<sup>&</sup>lt;sup>733</sup> Committee Memorandum for the Record, "Staff Briefing with Bob Deitz on his Inquiry into the Investigative Practices of the CIA Inspector General," October 17, 2007 (DTS #2007-4166); Committee Memorandum for the Record, "Notes from Meetings with John Helgerson and Bob Deitz in late 2007 and early 2008" (DTS #2012-4203); Committee Memorandum for the Record, "Staff Briefing with CIA Inspector General John Helgerson" (DTS #2007-4165).

<sup>&</sup>lt;sup>734</sup> Letter from DCIA Michael Hayden to Senator John D. Rockefeller IV, January 29, 2008 (DTS #2008-0606).

to determine if any techniques or deprivation should be "added, modified, or discontinued." 735 According to a CIA memorandum from the reviewers, their review was based on briefings by CTC personnel, "a discussion with three senior CTC managers who played key roles in running the CIA detainee program," and a review of nine documents, including the OIG Special Review and an article by the CIA contractors who developed the CIA's enhanced interrogation techniques, Hammond DUNBAR and Grayson SWIGERT.736 As described in this summary, and in more detail in Volume II, these documents contained numerous inaccurate representations regarding the operation and effectiveness of the CIA program. There are no records to indicate the two senior CIA officers reviewed the underlying interrogation cables and intelligence records related to the representations. Their resulting assessment repeated information found in the documents provided to them and reported that the "CIA Detainee Program is a success, providing unique and valuable intelligence at the tactical level for the benefit of policymakers, war fighters, and the CIA's covert action operators." The assessment also reported that regulations and procedures for handling detainees were "adequate and clear," and that the program had responded swiftly, fairly, and completely to deviations from the structured program. 737 Nonetheless, the assessment came to the conclusion that detention and interrogations activities should not be conducted by the CIA, but by "experienced U.S. law enforcement officers," stating:

"The Directorate of Operations (DO) should not be in the business of running prisons or 'temporary detention facilities.' The DO should focus on its core mission: clandestine intelligence operations. Accordingly, the DO should continue to hunt, capture, and render targets, and then exploit them for intelligence and ops leads once in custody. The management of their incarceration and interrogation should be conducted by appropriately experienced U.S. law enforcement officers, because that is their charter and they have the training and experience."

(TS// WNF) The assessment noted that the CIA program required significant resources at a time when the CIA was already stretched thin. Finally, the authors wrote that they "strongly believe" that the president and congressional oversight members should receive a

Operations re Operational Review of CIA Detainee Program.

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<sup>&</sup>lt;sup>735</sup> May 12, 2004, Memorandum for Deputy Director for Operations from Coperations, Chief, Information Operations Center, and Henry Crumpton, Chief, National Resources Division, via Associate Deputy Director for Operations, with the subject line, "Operational Review of CIA Detainee Program."

Operations Center, and Henry Crumpton, Chief, National Resources Division, via Associate Deputy Director for Operations, with the subject line, "Operational Review of CIA Detainee Program." The CIA's June 2013 Response states, "[w]e acknowledge that the Agency erred in permitting the contractors to assess the effectiveness of enhanced techniques. They should not have been considered for such a role given their financial interest in continued contracts from CIA."

<sup>&</sup>lt;sup>737</sup> May 12, 2004, Memorandum for Deputy Director for Operations from Chief, Information Operations Center, and Henry Crumpton, Chief, National Resources Division, via Associate Deputy Director for Operations re Operational Review of CIA Detainee Program. For additional information, *see* Volume II.

<sup>738</sup> May 12, 2004, Memorandum for Deputy Director for Operations from Chief, Information Operations Center, and Henry Crumpton, Chief, National Resources Division, via Associate Deputy Director for

comprehensive update on the program, "[g]iven the intense interest and controversy surrounding the detainee issue." <sup>739</sup>

(TS//NF) On January 26, 2005, DCI Goss forwarded the senior officer review to Inspector General John Helgerson. The DCI asked whether the review would satisfy the inspector general recommendation for an independent review of the program. On January 28, 2005, the inspector general responded that the senior officer review would not satisfy the recommendation for an independent review. The inspector general also responded to a concern raised by OMS that studying the results of CIA interrogations would amount to human experimentation, stating:

"I fear there was a misunderstanding. OIG did not have in mind doing additional, guinea pig research on human beings. What we are recommending is that the Agency undertake a careful review of its experience to date in using the various techniques and that it draw conclusions about their safety, effectiveness, etc., that can guide CIA officers as we move ahead. We make this recommendation because we have found that the Agency over the decades has continued to get itself in messes related to interrogation programs for one overriding reason: we do not document and learn from our experience – each generation of officers is left to improvise anew, with problematic results for our officers as individuals and for our Agency. We are not unaware that there are subtleties to this matter, as the effectiveness of techniques varies among individuals, over time, as administered, in combination with one another, and so on. All the more reason to document these important findings."<sup>743</sup>

(TS# //NF) In November and December 2004, the CIA responded to National Security Advisor Rice's questions about the effectiveness of the CIA's enhanced interrogation techniques by asserting that an effectiveness review was not possible, while highlighting examples of "[k]ey intelligence" the CIA represented was obtained after the use of the CIA's enhanced interrogation techniques. The December 2004 memorandum prepared for the national security advisor entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," begins:

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May 12, 2004 Memorandum for Deputy Director for Operations from Control of Control of

<sup>&</sup>lt;sup>741</sup> Email from: John Helgerson; to: Porter Goss, [REDACTED], [REDACTED]; subject: DCI Question Regarding OIG Report; date: January 28, 2005.

Email from: John Helgerson; to: Porter Goss, [REDACTED]; cc: Jose Rodriguez, John Rizzo, [REDACTED], subject: DCI Question Regarding OIG Report; January 28, 2005.

Email from: John Helgerson; to: Porter Goss, Email (Control of Report; January 28, 2005). [REDACTED], subject: DCI Question Regarding OIG Report; date: January 28, 2005. The CIA's June 2013 Response maintains that "[a] systematic study over time of the effectiveness of the techniques would have been encumbered by a number of factors," including "Federal policy on the protection of human subjects and the impracticability of establishing an effective control group."

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"Action Requested: None. This memorandum responds to your request for an independent study of the foreign intelligence efficacy of using enhanced interrogation techniques. There is no way to conduct such a study. What we can do, however, if [sic] set forth below the intelligence the Agency obtained from detainees who, before their interrogations, were not providing any information of intelligence [value]."<sup>744</sup>

(TS# WNF) Under a section of the memorandum entitled, "Results," the CIA memo asserts that the "CIA's use of DOJ-approved enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled CIA to disrupt terrorist plots [and] capture additional terrorists." The memorandum then lists examples of "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques," which led to "disrupte[ed] terrorist plots" and the "capture [of] additional terrorists." The examples include: the "Karachi Plot," the "Heathrow Plot," "the 'Second Wave'" plotting, the identification of the "the Guraba Cell," the identification of "Issa al-Hindi," the arrest of Abu Talha al-Pakistani, "Hambali's Capture," information on Jaffar al-Tayyar, the "Dirty Bomb" plot, the arrest of Sajid Badat, and information on Shkai, Pakistan. CIA records do not indicate when, or if, this memorandum was provided to the national security advisor. The interval of the provided to the national security advisor.

(TS//NF) A subsequent CIA memorandum, dated March 5, 2005, concerning an upcoming meeting between the CIA director and the national security advisor on the CIA's progress in completing the OIG recommended review of the effectiveness of the CIA's enhanced interrogation techniques states, "we [CIA] believe this study is much needed and should be headed up by highly respected national-level political figures with widely recognized reputations for independence and fairness."<sup>746</sup>

(TS# #NF) On March 21, 2005, the director of the CTC formally proposed the "establishment of an independent 'blue ribbon' commission... with a charter to study our EITs." The CIA then began the process of establishing a panel that included and Both panelists received briefings and papers from CIA personnel who participated in the CIA's Detention and Interrogation Program. [the first panelist] wrote: "It is clear from our discussions with both DO and DI officers that the program is deemed by them to be a great success, and I would concur. The EITs, as part of the overall program, are credited with enabling the US to disrupt terrorist plots, capture additional terrorists, and collect a high volume of useful intelligence on al-Qa'ida (AQ).... There are accounts of numerous plots against the US and the West that were revealed as a result of HVD

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<sup>&</sup>lt;sup>744</sup> December 2004 CIA Memorandum to "National Security Advisor," from "Director of Central Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques."

<sup>&</sup>lt;sup>745</sup> December 2004 CIA Memorandum to "National Security Advisor," from "Director of Central Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques." Italics in original.

March 5, 2005, Talking Points for Weekly Meeting with National Security Advisor re CIA Proposal for Independent Study of the Effectiveness of CTC Interrogation Program's Enhanced Interrogation Techniques.
 March 21, 2005, Memorandum for Deputy Director for Operations from Robert L. Grenier, Director DCI Counterterrorism Center, re Proposal for Full-Scope Independent Study of the CTC Rendition, Detention, and Interrogation Programs.

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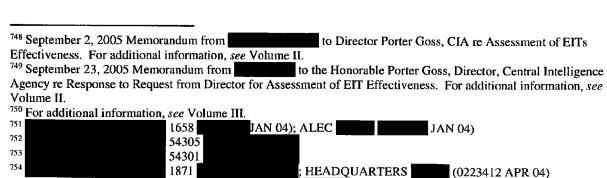
interrogations." He also observed, however, that "[n]either my background nor field of expertise particularly lend themselves to judging the effectiveness of interrogation techniques, taken individually or collectively." [the second panelist] concluded that "there is no objective way to answer the question of efficacy," but stated it was possible to "make some general observations" about the program based on CIA personnel assessments of "the quality of the intelligence provided" by CIA detainees. Regarding the effectiveness of the CIA's enhanced interrogation techniques, he wrote: "here enters the epistemological problem. We can never know whether or not this intelligence could have been extracted though alternative procedures. Spokesmen from within the organization firmly believe it could not have been." "749

4. The CIA Wrongfully Detains Khalid Al-Masri; CIA Director Rejects Accountability for Officer Involved

(TS//NF) After the dissemination of the draft CIA Inspector General Special Review in early 2004, approvals from CIA Headquarters to use the CIA's enhanced interrogation techniques adhered more closely to the language of the DCI guidelines. Nonetheless, CIA records indicate that officers at CIA Headquarters continued to fail to properly monitor justifications for the capture and detention of detainces, as well as the justification for the use of the CIA's enhanced interrogation techniques on particular detainces.<sup>750</sup>

(TS// WNF) For example, on January 2004, the CIA rendered German citizen Khalid al-Masri to a Country 2 facility used by the CIA for detention purposes. The rendition was based on the determination by officers in the CIA's ALEC Station that "al-Masri knows key information that could assist in the capture of other al-Qa'ida operatives that pose a serious threat of violence or death to U.S. persons and interests and who may be planning terrorist activities." The cable did not state that Khalid al-Masri himself posed a serious threat of violence or death, the standard required for detention under the September 17, 2001, Memorandum of Notification (MON).

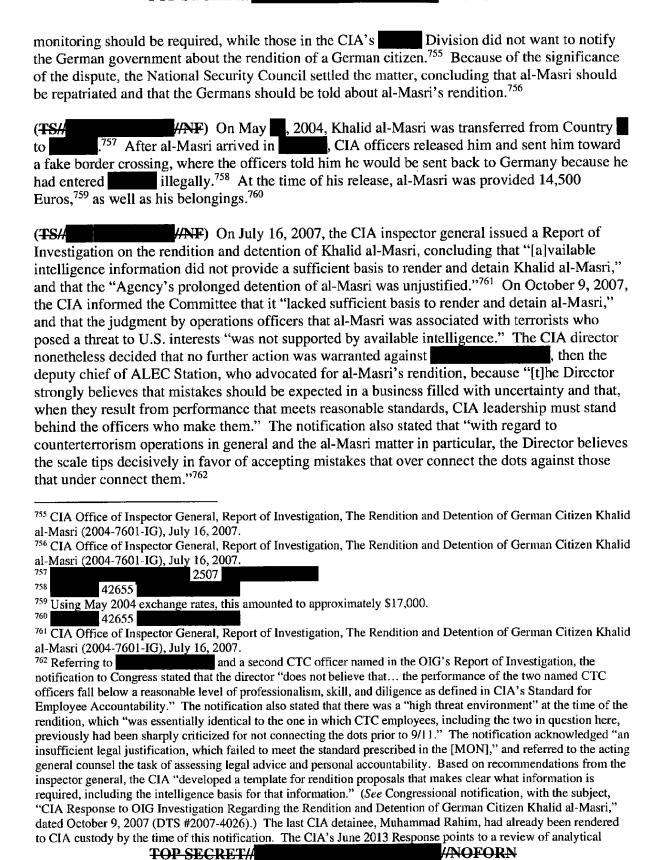
(TS// CIA debriefing cables from Country on January 27, 2004, and January 28, 2004, note that Khalid al-Masri "seemed bewildered on why he has been sent to this particular prison,"<sup>752</sup> and was "adamant that [CIA] has the wrong person."<sup>753</sup> Despite doubts from CIA officers in Country about Khalid al-Masri's links to terrorists, and RDG's concurrence with those doubts, different components within the CIA disagreed on the process for his release.<sup>754</sup> As later described by the CIA inspector general, officers in ALEC Station continued to think that releasing Khalid al-Masri would pose a threat to U.S. interests and that



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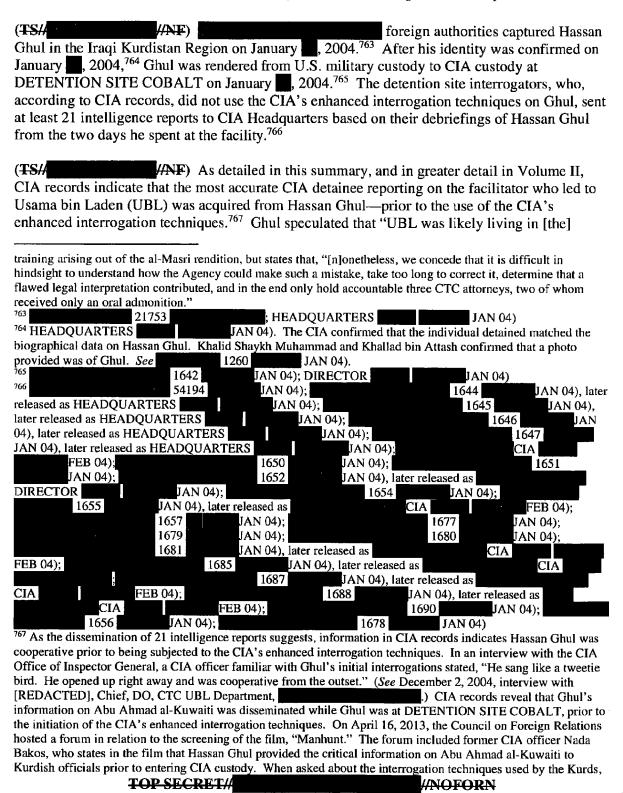
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5. Hassan Ghul Provides Substantial Information—Including Information on a Key UBL Facilitator—Prior to the CIA's Use of Enhanced Interrogation Techniques



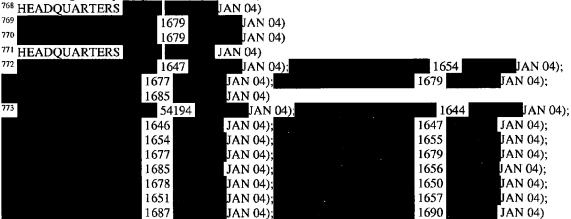
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Peshawar area," and that "it was well known that he was always with Abu Ahmed [al-Kuwaiti]." Ghul described Abu Ahmad al-Kuwaiti as UBL's "closest assistant," who couriered messages to al-Qa'ida's chief of operations, and listed al-Kuwaiti as one of three individuals likely with UBL. Ghul further speculated that:

"UBL's security apparatus would be minimal, and that the group likely lived in a house with a family somewhere in Pakistan.... Ghul speculated that Abu Ahmed likely handled all of UBL's needs, including moving messages out to Abu Faraj [al-Libi]...."<sup>771</sup>

(TS// PNF) During this same period, prior to the use of the CIA's enhanced interrogation techniques, Ghul provided information related to Abu Musab al-Zarqawi, Abu Faraj al-Libi (including his role in delivering messages from UBL), Jaffar al-Tayyar, 'Abd al-Hadi al-Iraqi, Hamza Rabi'a, Shaik Sa'id al-Masri, Sharif al-Masri, Abu 'Abd al-Rahman al-Najdi, Abu Talha al-Pakistani, and numerous other al-Qa'ida operatives. He also provided information on the locations, movements, operational security, and training of al-Qa'ida leaders living in Shkai, Pakistan, as well as on the visits of other leaders and operatives to Shkai. The Ghul's reporting on Shkai, which was included in at least 16 of the 21 intelligence reports, that the Shkai valley served as al-Qa'ida's command and control center after the group's 2001 exodus from Afghanistan. Notwithstanding these facts, in March

Bakos stated: "...honestly, Hassan Ghul...when he was being debriefed by the Kurdish government, he literally was sitting there having tea. He was in a safe house. He wasn't locked up in a cell. He wasn't handcuffed to anything. He was—he was having a free flowing conversation. And there's—you know, there's articles in Kurdish papers about sort of their interpretation of the story and how forthcoming he was." (See www.cfr.org/counterterrorism/film-screening-manhunt/p30560.) Given the unusually high number of intelligence reports disseminated in such a short time period, and the statements of former ClA officer Bakos, the Committee requested additional information from the CIA on Ghul's interrogation prior to entering CIA custody. The CIA wrote on October 25, 2013: "We have not identified any information in our holdings suggesting that Hassan Gul first provided information on Abu Ahmad while in [foreign] custody." No information was provided on Hassan Ghul's intelligence reporting while in U.S. military detention. See DTS #2013-3152.



<sup>774</sup> Email from: [REDACTED]; to: [REDACTED]; subject: Re: Detainee Profile on Hassan Ghul for coord; date: December 30, 2005, at 8:14:04 AM.

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2005, the CIA represented to the Department of Justice that Hassan Ghul's reporting on Shkai was acquired "after" the use of the CIA's enhanced interrogation techniques.<sup>775</sup>

(TS//NF) After two days of questioning at DETENTION SITE COBALT and the dissemination of 21 intelligence reports, Ghul was transferred to DETENTION SITE BLACK. According to CIA records, upon arrival, Ghul was "shaved and barbered, stripped, and placed in the standing position against the wall" with "his hands above his head" with plans to lower his hands after two hours. The CIA interrogators at the detention site then requested to use the CIA's enhanced interrogation techniques on Ghul, writing:

"[the] interrogation team believes, based on [Hassan Ghul's] reaction to the initial contact, that his al-Qa'ida briefings and his earlier experiences with U.S. military interrogators have convinced him there are limits to the physical contact interrogators can have with him. The interrogation team believes the approval and employment of enhanced measures should sufficiently shift [Hassan Ghul's] paradigm of what he expects to happen. The lack of these increasd [sic] measures may limit the team's capability to collect critical and reliable information in a timely manner."

Following 59 hours of sleep deprivation, 780 Hassan Ghul experienced hallucinations, but was told by a psychologist that his reactions were "consistent with what many others experience in his condition," and that he should calm himself by telling himself his experiences are normal and will subside when he decides to be truthful. The sleep deprivation, as well as other enhanced interrogations, continued, 782 as did Ghul's hallucinations. Ghul also complained of back pain and asked to see a doctor, 84 but interrogators responded that the "pain was normal, and would stop when [Ghul] was confirmed as telling the truth. A cable states that "[i]nterrogators told [Ghul] they did not care if he was in pain, but cared only if he provided complete and truthful information." A CIA physician assistant later observed that Hassan Ghul was experiencing "notable physiological fatigue," including "abdominal and back muscle pain/spasm, 'heaviness' and mild paralysis of arms, legs and feet [that] are secondary to his hanging position and extreme

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<sup>775</sup> March 2, 2005, Memorandum for Steve Bradbury from
                                                                             Legal Group, DCI
Counterterrorist Center, re: Effectiveness of the CIA Counterterrorist Interrogation Techniques. Italics in original.
For additional representations, see Volume II.
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                              JAN 04);
                                                                   JAN 04). The CIA's June 2013 Response
states that when hallucinations occurred during sleep deprivation, "medical personnel intervened to ensure a
detainee would be allowed a period of sleep." As described in this summary, and more extensively in Volume III,
CIA records indicate that medical personnel did not always intervene and allow detainees to sleep after experiencing
hallucinations.
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                              JAN 04). See Volume III for similar statements made to CIA detainees.
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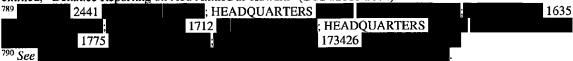
degree of sleep deprivation," but that Ghul was clinically stable and had "essentially normal vital signs," despite an "occasional premature heart beat" that the cable linked to Ghul's fatigue. Throughout this period, Ghul provided no actionable threat information, and as detailed later in this summary, much of his reporting on the al-Qa'ida presence in Shkai was repetitive of his reporting prior to the use of the CIA's enhanced interrogation techniques. Ghul also provided no other information of substance on UBL facilitator Abu Ahmad al-Kuwaiti. Nonetheless, on May 5, 2011, the CIA provided a document to the Committee entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti," which lists Hassan Ghul as a CIA detainee who was subjected to the CIA's enhanced interrogation techniques and who provided "Tier One" information "link[ing] Abu Ahmad to Bin Ladin." Hassan Ghul was later released.

6. Other Detainees Wrongfully Held in 2004; CIA Sources Subjected to the CIA's Enhanced Interrogation Techniques; CIA Officer Testifies that the CIA Is "Not Authorized" "to Do Anything Like What You Have Seen" in Abu Ghraib Photographs

(TS# WNF) In March 2004, the CIA took custody of an Afghan national who had sought employment at a U.S. military base because he had the same name (Gul Rahman) as an individual believed to be targeting U.S. military forces in Afghanistan. During the period in which the Afghan was detained, the CIA obtained signals intelligence of their true target communicating with his associates. DNA results later showed conclusively that the Afghan in custody was not the target. Nonetheless, the CIA held the detainee in solitary confinement for approximately a month before he was released with a nominal payment. 792

(TS# #NF) In the spring of 2004, after two detainees were transferred to CIA custody, CIA interrogators proposed, and CIA Headquarters approved, using the CIA's enhanced interrogation techniques on one of the two detainees because it might cause the detainee to provide information that could identify inconsistencies in the other detainee's story. After both detainees had spent approximately 24 hours shackled in the standing sleep deprivation position, CIA Headquarters confirmed that the detainees were former CIA sources. The two detainees had tried to contact the CIA on multiple occasions prior to their detention to inform the CIA of their activities and provide intelligence. The messages they had sent to the CIA

<sup>&</sup>lt;sup>788</sup> See CIA letter to the Senate Select Committee on Intelligence, dated May 5, 2011, which includes a document entitled, "Background Detainee Information on Abu Ahmed al-Kuwaiti," with an accompanying six-page chart entitled, "Detainee Reporting on Abu Ahmed al-Kuwaiti" (DTS #2011-2004).



<sup>&</sup>lt;sup>791</sup> The individual detained and the individual believed to be targeting U.S. forces were different from the Gul Rahman who died at DETENTION SITE COBALT.

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<sup>786</sup> JAN 04)

<sup>787</sup> See Volume II for additional information.

<sup>792 2035</sup> 793 2186 ([REDACTED]) 794 ALEC ([REDACTED])

were not translated until after the detainees were subjected to the CIA's enhanced interrogation techniques.<sup>795</sup> **//NF**) During this same period in early 2004, CIA interrogators interrogated Adnan al-Libi, a member of the Libyan Islamic Fighting Group. CIA Headquarters did not approve the use of the CIA's enhanced techniques against al-Libi, but indicated that interrogators could use "standard" interrogation techniques, which included up to 48 hours of sleep deprivation.<sup>796</sup> CIA interrogators subsequently reported subjecting Adnan al-Libi to sleep deprivation sessions of 46.5 hours, 24 hours, and 48 hours, with a combined three hours of sleep between sessions.<sup>797</sup> (TS// **//NF**) Beginning in late April 2004, a number of media outlets published photographs of detainee abuse at the Department of Defense-run Abu Ghraib prison in Iraq. The media reports caused members of the Committee and individuals in the executive branch to focus on detainee issues. On May 12, 2004, the Committee held a lengthy hearing on detainee issues with Department of Defense and CIA witnesses. The CIA used the Abu Ghraib abuses as a contrasting reference point for its detention and interrogation activities. In a response to a question from a Committee member, CIA Deputy Director McLaughlin said, "we are not authorized in [the CIA program] to do anything like what you have seen in those photographs."<sup>798</sup> In response, a member of the Committee said, "I understand," and expressed the understanding, consistent with past CIA briefings to the Committee, that the "norm" of CIA's interrogations was "transparent law enforcement procedures [that] had developed to such a high level... that you could get pretty much what you wanted." The CIA did not correct the Committee member's misunderstanding that CIA interrogation techniques were similar to techniques used by U.S. law enforcement. 799 7. The CIA Suspends the Use of its Enhanced Interrogation Techniques, Resumes Use of the Techniques on an Individual Basis; Interrogations are Based on Fabricated, Single Source Information **(NF)** In May 2004, the OLC, then led by Assistant Attorney General Jack Goldsmith, informed the CIA's Office of General Counsel that it had never formally opined on whether the use of the CIA's enhanced interrogation techniques in the CIA's program was <sup>795</sup> HEADQUARTERS ([REDACTED]). For more information on AL-TURKI and AL-MAGREBI, see 796 See Volume I and II, including HEADQUARTERS In November 2003, CIA General Counsel Scott Muller sent an email to suggesting "changing the sleep deprivation line as [sic] between enhanced and standard from 72 to 48 hours." (See November 23, 2003, email from Scott Muller to , cc: John Rizzo, Subject: Al-Hawsawi Incident.) On January 10, 2004, CIA Headquarters informed CIA detention sites of the change, stating that sleep deprivation over 48 hours would now be considered an "enhanced" interrogation technique. See HEADQUARTERS (101713Z JAN 04). 1888 (091823Z MAR 04); 1889 (091836Z MAR 04). There is no indication in CIA records that CIA Headquarters addressed the repeated use of "standard" sleep

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deprivation against Adnan al-Libi. For more information, *see* Volume III detainee report for Adnan al-Libi. <sup>798</sup> Transcript of Senate Select Committee on Intelligence hearing, May 12, 2004 (DTS #2004-2332). <sup>799</sup> Transcript of Senate Select Committee on Intelligence hearing, May 12, 2004 (DTS #2004-2332).

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consistent with U.S. constitutional standards. Goldsmith also raised concerns about divergences between the CIA's proposed enhanced interrogation techniques, as described in the August 1, 2002, memorandum, and their actual application, as described in the CIA Inspector General's Special Review. In late May 2004, DCI Tenet suspended the use of the CIA's "enhanced" and "standard" interrogation techniques, pending updated approvals from the OLC. On June 4, 2004, DCI Tenet issued a formal memorandum suspending the use of the CIA's interrogation techniques, pending policy and legal review. The same day, the CIA sought reaffirmation of the program from the National Security Council. National Security Advisor Rice responded, noting that the "next logical step is for the Attorney General to complete the relevant legal analysis now in preparation."

(TS# (NF) On June 2, 2004, a foreign government captured Janat Gul, an individual believed, based on reporting from a CIA source, to have information about al-Qa'ida plans to attack the United States prior to the 2004 presidential election. In October 2004, the CIA source who provided the information on the "pre-election" threat and implicated Gul and others admitted to fabricating the information. However, as early as March 2004, CIA officials internally expressed doubts about the validity of the CIA source's information.

(TS//NF) On July 2, 2004, the CIA met with National Security Advisor Rice, other National Security Council officials, White House Counsel Alberto Gonzales, as well as the attorney general and the deputy attorney general, to seek authorization to use the CIA's enhanced interrogation techniques, specifically on Janat Gul. 808 The CIA represented that ClA

800 May 25, 2004, Talking Points for DCI Telephone Conversation with Attorney General: DOJ's Legal Opinion re CIA's Counterterrorist Program (CT) Interrogation. Letter from Assistant Attorney General Jack L. Goldsmith III to Director Tenet. June 18, 2004 (DTS #2004-2710). <sup>801</sup> May 27, 2004, letter from Assistant Attorney General Goldsmith to General Counsel Muller. 802 May 24, 2003, Memorandum for the Record from , subject: Memorandum of Meeting with the DCI Regarding DOJ's Statement that DOJ has Rendered No Legal Opinion on Whether CIA's Use of Enhanced Interrogation Techniques would meet Constitutional Standards. Memorandum for Deputy Director for Operations from Director of Central Intelligence, June 4, 2004, re: Suspension of Use of Interrogation Techniques. 803 June 4, 2004, Memorandum for Deputy Director for Operations from Director of Central Intelligence, re: Suspension of Use of Interrogation Techniques. On June 2, 2004, George Tenet informed the President that he intended to resign from his position on July 11, 2004. The White House announced the resignation on June 3, 2004. 804 June 4, 2004, Memorandum for the National Security Advisor from DCI George Tenet, re: Review of CIA Interrogation Program. 805 June 2004, Memorandum for the Honorable George J. Tenet, Director of Central Intelligence from Condoleezza Rice, Assistant to the President for National Security Affairs, re: Review of CIA's Interrogation Program. 39254 ; ALEC 3121 807 The former chief of the CIA's Bin Ladin Unit wrote in a March 2, 2004, email that the reporting was "vague" and "worthless in terms of actionable intelligence." He suggested that the reporting "would be an easy way [for al-

Qa'ida] to test" the loyalty of the source, given al-Qa'ida's knowledge that leaked threat reporting "causes panic in , [REDACTED], Washington." (See email from: ; to: ; subject: could AQ be testing [ASSET Y] and [source name REDACTED]?; date: March , 2004, at 06:55 AM.) ALEC Station officer expressed similar doubts in ; cc: response to the email. See email from: to: subject: Re: could AQ be testing [ASSET Y] and [source name , [REDACTED]. REDACTED]?; date: March , 2004, at 07:52:32 AM). See also 1411 ( 808 July 2, 2004, CIA Memorandum re Meeting with National Adviser Rice in the White House Situation Room, re Interrogations and Detainee Janat Gul, July 2, 2004.

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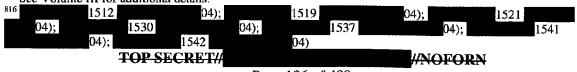
"interrogations have saved American lives," that more than half of the CIA detainees would not cooperate until they were interrogated using the CIA's enhanced interrogation techniques, <sup>809</sup> and that "unless CIA interrogators can use a full range of enhanced interrogation methods, it is unlikely that CIA will be able to obtain current threat information from Gul in a timely manner." Janat Gul was not yet in CIA custody. <sup>811</sup>

(TS//NF) On July 6, 2004, National Security Advisor Rice sent a memorandum to DCI Tenet stating that the CIA was "permitted to use previously approved enhanced interrogation methods for Janat Gul, with the exception of the waterboard." Rice offered "to assist [the CIA] in obtaining additional guidance from the Attorney General and NSC Principals on an expedited basis" and noted the CIA's agreement to provide additional information about the waterboard technique in order for the Department of Justice to assess its legality. Rice's memorandum further documented that the CIA had informed her that "Gul likely has information about preelection terrorist attacks against the United States as a result of Gul's close ties to individuals involved in these alleged plots." 812

(TS//NF) In a meeting on July 20, 2004, National Security Council principals, including the vice president, provided their authorization for the CIA to use its enhanced interrogation techniques—again, with the exception of the waterboard—on Janat Gul. They also directed the Department of Justice to prepare a legal opinion on whether the CIA's enhanced interrogation techniques were consistent with the Fifth and Fourteenth Amendments to the U.S. Constitution. On July 22, 2004, Attorney General John Ashcroft sent a letter to Acting DCI John McLaughlin stating that nine interrogation techniques (those addressed in the August 1, 2002, memorandum, with the exception of the waterboard) did not violate the U.S. Constitution or any statute or U.S. treaty obligations, in the context of the interrogation of Janat Gul. For the remainder of 2004, the CIA used its enhanced interrogation techniques on three detainees—Janat Gul, Sharif al-Masri, and Ahmed Khalfan Ghailani—with individualized approval from the Department of Justice. States of the Individualized approval from the Department of Justice.

(TS// NF) After being rendered to CIA custody on July 2004, Janat Gul was subjected to the CIA's enhanced interrogation techniques, including continuous sleep deprivation, facial holds, attention grasps, facial slaps, stress positions, and walling, 816 until he

Results of the interrogation techniques.
 Letter from Attorney General Ashcroft to Acting DCI McLaughlin, July 22, 2004 (DTS #2009-1810, Tab 4).
 See Volume III for additional details.



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At the time of this CIA representation, the CIA had held at least 109 detainees and subjected at least 33 of them (30 percent) to the CIA's enhanced interrogation techniques.

<sup>&</sup>lt;sup>810</sup> July 6, 2004, Memorandum from Condoleezza Rice, Assistant to the President for National Security Affairs, to the Honorable George Tenet, Director of Central Intelligence, re Janat Gul. CIA Request for Guidance Regarding Interrogation of Janat Gul, July 2, 2004.

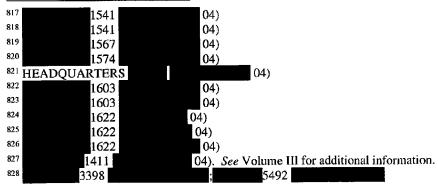
<sup>811</sup> For additional details, see Volume III.

<sup>&</sup>lt;sup>812</sup> July 6, 2004, Memorandum from Condoleezza Rice, Assistant to the President for National Security Affairs, to the Honorable George Tenet, Director of Central Intelligence, re Janat Gul.

<sup>&</sup>lt;sup>813</sup> July 29, 2004, Memorandum for the Record from CIA General Counsel Scott Muller, "Principals Meeting relating to Janat Gul on 20 July 2004."

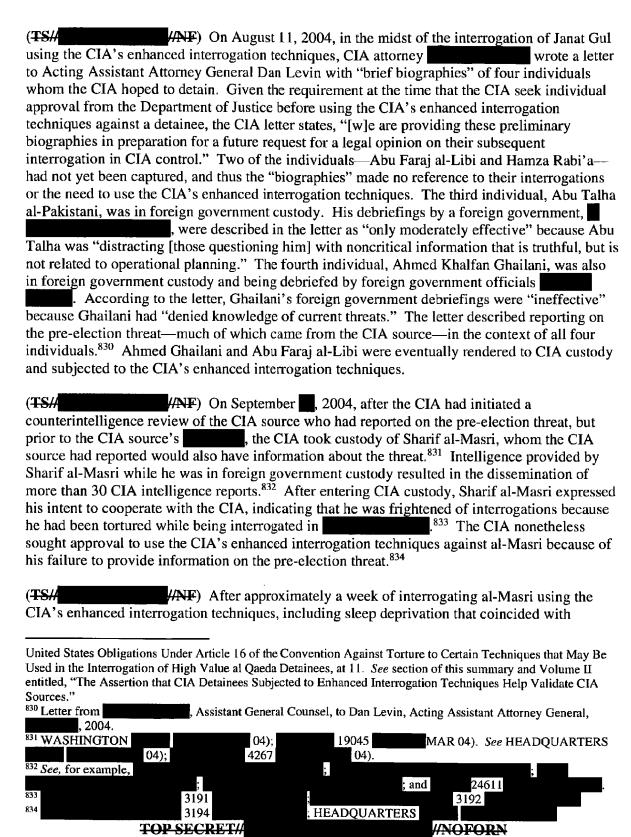
experienced auditory and visual hallucinations.817 According to a cable, Janat Gul was "not oriented to time or place" and told CIA officers that he saw "his wife and children in the mirror and had heard their voices in the white noise."818 The questioning of Janat Gul continued, although the CIA ceased using the CIA's enhanced interrogation techniques for several days. According to a CIA cable, "[Gul] asked to die, or just be killed."819 After continued interrogation sessions with Gul, on August 19, 2004, CIA detention site personnel wrote that the interrogation "team does not believe [Gul] is withholding imminent threat information."820 On August 21, 2004, a cable from CIA Headquarters stated that Janat Gul "is believed" to possess threat information, and that the "use of enhanced techniques is appropriate in order to obtain that information."821 On that day, August 21, 2004, CIA interrogators resumed using the CIA's enhanced interrogation techniques against Gul. 822 Gul continued not to provide any reporting on the pre-election threat described by the CIA source. 823 On August 25, 2004, CIA interrogators sent a cable to CIA Headquarters stating that Janat Gul "may not possess all that [the CIA] believes him to know."824 The interrogators added that "many issues linking [Gul] to al-Qaida are derived from single source reporting" (the CIA source). 825 Nonetheless, CIA interrogators continued to question Gul on the pre-election threat. According to an August 26, 2004, cable, after a 47-hour session of standing sleep deprivation, Janat Gul was returned to his cell, allowed to remove his diaper, given a towel and a meal, and permitted to sleep.<sup>826</sup> In October 2004, the of the CIA source who had identified Gul as having knowledge of CIA conducted a attack planning for the pre-election threat. , the CIA source admitted to fabricating the information. 827 Gul was subsequently transferred to a foreign government. On informed the CIA that Janat Gul had been released. 828

(TS// Lange of the CIA originally told the National Security Council that Gul possessed. Nor did the use of the CIA's enhanced interrogation techniques against Gul produce the "immediate threat information that could save American lives," which had been the basis for the CIA to seek authorization to use the techniques. As described elsewhere in this summary, the CIA's justification for employing its enhanced interrogation techniques on Janat Gul—the first detainee to be subjected to the techniques following the May 2004 suspension—changed over time. After having initially cited Gul's knowledge of the pre-election threat, as reported by the CIA's source, the CIA began representing that its enhanced interrogation techniques were required for Gul to deny the existence of the threat, thereby disproving the credibility of the CIA source. 829



Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of TOP SECRET//

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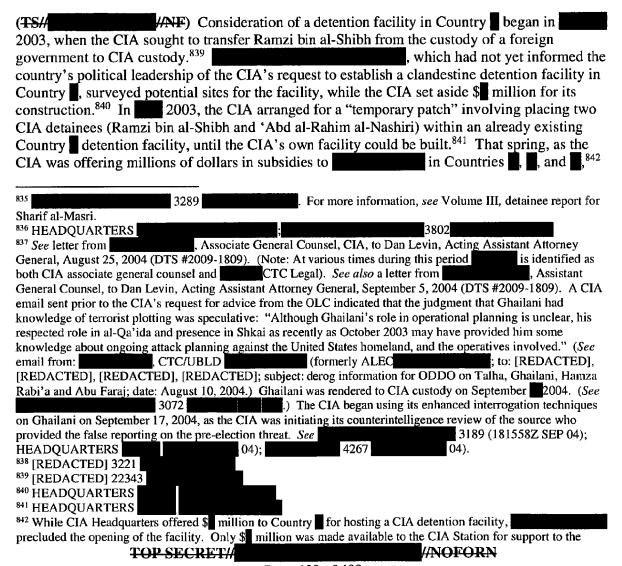
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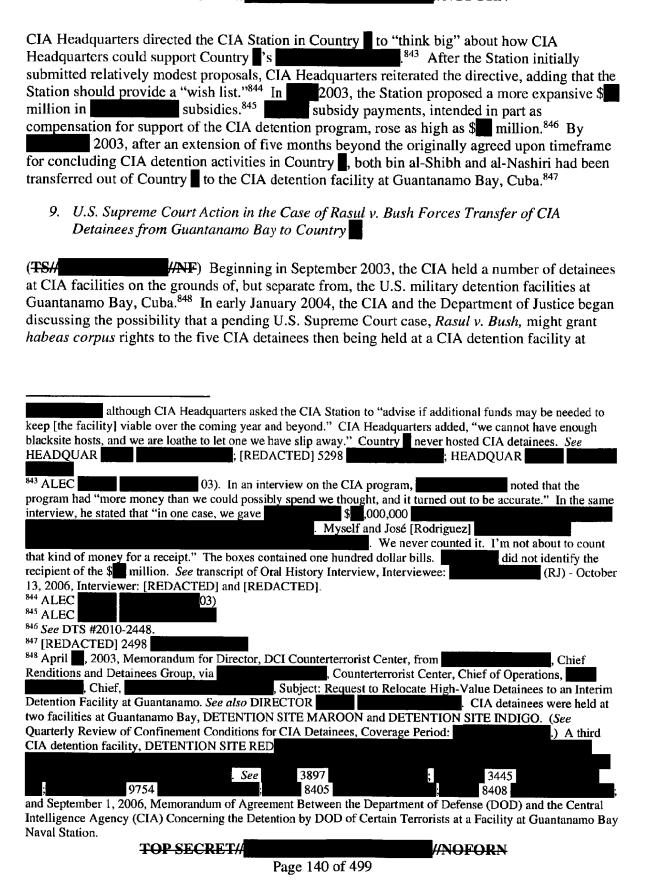
auditory hallucinations, CIA interrogators reported that al-Masri had been "motivated to participate" at the time of his arrival.<sup>835</sup> Despite al-Masri's repeated descriptions of torture in the CIA transferred al-Masri to that government's custody after approximately three months of CIA detention.<sup>836</sup>

(TS//LINE (TS//LINE (TS//LINE)) As in the case of Janat Gul and Sharif al-Masri, the CIA's requests for OLC advice on the use of the CIA's enhanced interrogation techniques against Ahmed Khalfan Ghailani were based on the fabricated reporting on the pre-election threat from the same CIA source. Like Janat Gul and Sharif al-Masri, Ghailani also experienced auditory hallucinations following sleep deprivation. As described in this summary, after having opined on the legality of using the CIA's enhanced interrogation techniques on these three individual detainees, the OLC did not opine again on the CIA's enhanced interrogation program until May 2005.

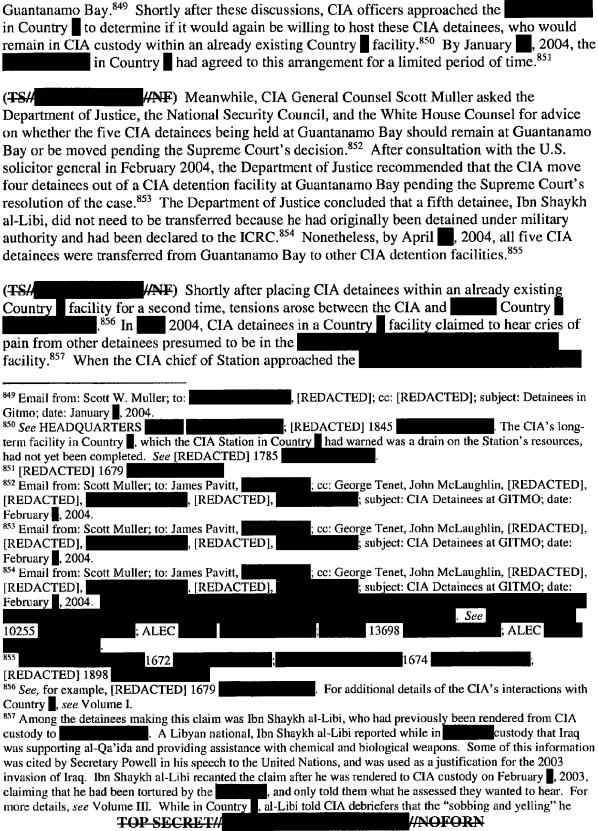
8. Country Detains Individuals on the CIA's Behalf



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about the accounts of the CIA detainees, the stated with "bitter dismay" that the bilateral relationship was being "tested." There were also counterintelligence concerns relating to CIA detainee Ramzi bin al-Shibh, who had attempted to influence a Country officer. These concerns contributed to a request from 2004 for the CIA to remove all CIA detainees from Country .860
(TS//NF) In 2004, when the chief of Station in Country again approached the about the mistreatment of Country detainees in the facility, the chief of Station received an angry response that, as he reported to CIA Headquarters, "starkly illustrated the inherent challenges [of]
"querulous and unappreciative recipients of their cooperation." By the end of 2004, relations between the CIA and Country deteriorated, particularly with regard to intelligence cooperation. The CIA detainees were transferred out of Country in 2005. 863
in Country insisted, over the CIA's opposition, to brief Country is incomposed on the effort to establish a more permanent and unilateral CIA detention facility, which was under construction. A proposed phone call to the from Vice President Cheney to solidify support for CIA operations in Country was complicated by the fact that Vice President Cheney had not been told about the locations of the CIA detention facilities. The CIA wrote that there was a "primary need" to "eliminate any possibility that [ country cou
heard reminded him of what he previously endured in been tied up and beaten. See [REDACTED] 1989  858 [REDACTED] 2010  869 [REDACTED] 2010  860 [REDACTED] 2317  660 [REDACTED] 2317  661 [REDACTED] 2602  862 See [REDACTED] 2318  Country officials refused to provide the CIA with counterterrorism information, including information obtained through CIA-funded  863 HEADQUARTERS
RDG, "Evolution of the Program."
866 [REDACTED] 3706 ([REDACTED] [REDACTED])  TOP SECRET!
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L. The Pace of CIA Operations Slows; Chief of Base Concerned About "Inexperienced, Marginal, Underperforming" CIA Personnel; Inspector General Describes Lack of Debriefers As "Ongoing Problem"

(TS//NF) In the fall of 2004, CIA officers began considering "end games," or the final disposition of detainees in CIA custody. A draft CIA presentation for National Security Council principals dated August 19, 2004, identified the drawbacks of ongoing indefinite detention by the CIA, including: the need for regular relocation of detainees, the "tiny pool of potential host countries" available "due to high risks," the fact that "prolonged detention without legal process increases likelihood of HVD health, psychological problems [and] curtails intel flow," criticism of the U.S. government if legal process were delayed or denied, and the likelihood that the delay would "complicate, and possibly reduce the prospects of successful prosecutions of these detainees." CIA draft talking points produced a month later state that transfer to Department of Defense or Department of Justice custody was the "preferred endgame for 13 detainees currently in [CIA] control, none of whom we believe should ever leave USG custody." 868

(TS# WNF) By the end of 2004, the overwhelming majority of CIA detainees—113 of the 119 identified in the Committee Study—had already entered CIA custody. Most of the detainees remaining in custody were no longer undergoing active interrogations; rather, they were infrequently questioned and awaiting a final disposition. The CIA took custody of only six new detainees between 2005 and January 2009: four detainees in 2005, one in 2006, and one—the CIA's final detainee, Muhammad Rahim—in 2007.

**//NF**) In 2004, CIA detainees were being held in three countries: at (TS// DETENTION SITE BLACK in Country, at the facility Country , as well as at detention facilities in Country . DETENTION SITE VIOLET in Country opened in early 2005. 870 On April 15, 2005, the chief of Base at DETENTION SITE BLACK in Country sent the management of RDG an email expressing his concerns about the detention site and the program in general. He commented that "we have seen clear indications that various Headquarters elements are experiencing mission fatigue vis-à-vis their interaction with the program," resulting in a "decline in the overall quality and level of experience of deployed personnel," and a decline in "level and quality of requirements." He wrote that because of the length of time most of the CIA detainees had been in detention, "[the] detainees have been all but drained of actionable intelligence," and their remaining value was in providing "information that can be incorporated into strategic, analytical think pieces that deal with motivation, structure and goals." The chief of Base observed that, during the course of the year, the detention site transitioned from an intelligence production facility to a long-term detention facility, which raised "a host of new challenges." These challenges included the need to address

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<sup>867</sup> CIA PowerPoint Presentation, CIA Detainees: Endgame Options and Plans, dated August 19, 2004.

<sup>868</sup> September 17, 2004, DRAFT Talking Points for the ADCI: Endgame Options and Plans for CIA Detainees.

<sup>&</sup>lt;sup>869</sup> The CIA took custody of Abu Faraj al-Libi, Abu Munthir al-Magrebi, Ibrahim Jan, and Abu Ja'far al-Iraqi in 2005, and Abd al-Hadi al-Iraqi in 2006.

The first detainees arrived in Country in 2003. CIA detainees were held within an existing Country facility in Country from 2003, and then again beginning in 2004. For additional information, see Volume I.

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the "natural and progressive effects of long-term solitary confinement on detainees" and ongoing behavioral problems.<sup>871</sup>

(TS// With respect to the personnel at DETENTION SITE BLACK, the chief of Base wrote:

"I am concerned at what appears to be a lack of resolve at Headquarters to deploy to the field the brightest and most qualified officers for service at [the detention site]. Over the course of the last year the quality of personnel (debriefers and [security protective officers]) has declined significantly. With regard to debriefers, most are mediocre, a handfull [sic] are exceptional and more than a few are basically incompetent. From what we can determine there is no established methodology as to the selection of debriefers. Rather than look for their best, managers seem to be selecting either problem, underperforming officers, new, totally inexperienced officers or whomever seems to be willing and able to deploy at any given time. We see no evidence that thought is being given to deploying an 'A-Team.' The result, quite naturally, is the production of mediocre or, I dare say, useless intelligence....

We have seen a similar deterioration in the quality of the security personnel deployed to the site.... If this program truly does represent one of the agency's most secret activities then it defies logic why inexperienced, marginal, underperforming and/or officers with potentially significant [counterintelligence] problems are permitted to deploy to this site. It is also important that we immediately inact [sic] some form of rigorous training program."<sup>872</sup>

(TS//NF) A CIA OIG audit completed in June 2006 "found that personnel assigned to CIA-controlled detention facilities, for the most part, complied with the standards and guidelines in carrying out their duties and responsibilities." The OIG also found that, "except for the shortage of debriefers, the facilities were staffed with sufficient numbers and types of personnel." The lack of debriefers, however, was described as "an ongoing problem" for the program. According to the audit, there were extended periods in 2005 when the CIA's DETENTION SITE ORANGE in Country had either one or no debriefers. At least twice in the summer of 2005, the chief of Station in that country requested additional debriefers, warning that intelligence collection could suffer. Months later, in January 2006, the chief of Base at the detention site advised CIA Headquarters that "the facility still lacked debriefers to support intelligence collection requirements, that critical requirements were 'stacking up,' and that gaps in the debriefing of detainees were impacting the quantity and quality of intelligence reporting and would make the work of future debriefers more difficult." 873

871 Email from: [REDACTED] (COB DETENTION SITE BLACK); to:
, subject: General Comments; date: April 15, 2005.

872 Email from: [REDACTED] (COB DETENTION SITE BLACK); to:
, subject: General Comments; date: April 15, 2005.

<sup>873</sup> Report of Audit, CIA-controlled Detention Facilities Operated Under the 17 September 2001 Memorandum of Notification, Report No. 2005-0017-AS, June 14, 2006, at DTS # 2006-2793. As further described in the

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- M. Legal and Operational Challenges in 2005
- 1. Department of Justice Renews Approval for the Use of the CIA's Enhanced Interrogation Techniques in May 2005

(TS//NF) On May 10, 2005, the new acting assistant attorney general for OLC, Steven Bradbury, issued two legal memoranda. The first analyzed whether the individual use of the CIA's 13 enhanced interrogation techniques—including waterboarding, as well as a number of interrogation techniques that had been used in 2003 and 2004, but had not been analyzed in the original August 1, 2002, OLC memorandum—were consistent with the criminal prohibition on torture.<sup>874</sup> The second memorandum considered the combined use of the CIA's enhanced interrogation techniques.<sup>875</sup> Both legal memoranda concluded that the use of the CIA's enhanced interrogation techniques did not violate the torture statute.

(TS# WNF) On May 26, 2005, the CIA inspector general, who had been provided with the two OLC memoranda, wrote a memo to the CIA director recommending that the CIA seek additional legal guidance on whether the CIA's enhanced interrogation techniques and conditions of confinement met the standard under Article 16 of the Convention Against Torture. The inspector general noted that a strong case can be made that the Agency's authorized interrogation techniques are the kinds of actions that Article 16 undertakes to prevent, adding that the use of the waterboard may be "cruel" and "extended detention with no clothing would be considered degrading in most cultures, particularly Muslim. The inspector general further urged that the analysis of conditions was equally important, noting that the inspector general's staff had "found a number of instances of detainee treatment which arguably violate the prohibition on cruel, inhuman, and/or degrading treatment." "877"

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Committee Study, the Inspector General audit described how the CIA's detention facilities were not equipped to provide detainees with medical care. The audit described unhygienic food preparation, including at a facility with a "rodent infestation," and noted that a physician assistant attributed symptoms of acute gastrointestinal illness and giardiasis experienced by six staff and a detainee to food and water contamination. The audit further identified insufficient guidelines covering possible detainee escape or the death of a detainee.

<sup>874</sup> See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. §§ 2340-2340A to Certain Techniques That May Be Used in the Interrogation of a High Value at Qaeda Detainee.

<sup>875</sup> See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. §§ 2340-2340A to the Combined Use of Certain Techniques That May Be Used in the Interrogation of High Value al Qaeda Detainees.

<sup>&</sup>lt;sup>876</sup> May 26, 2005, Memorandum for Director, Central Intelligence Agency, from John Helgerson, Inspector General, re: Recommendation for Additional Approach to Department of Justice Concerning Legal Guidance on Interrogation Techniques.

<sup>&</sup>lt;sup>877</sup> May 26, 2005, Memorandum for Director, Central Intelligence Agency, from John Helgerson, Inspector General, re: Recommendation for Additional Approach to Department of Justice Concerning Legal Guidance on Interrogation Techniques.

(TS//NF) On May 30, 2005, a third OLC memorandum examining U.S. obligations under the Convention Against Torture was completed. The conclusions in this opinion were based largely on the CIA's representations about the effectiveness of the CIA interrogation program in obtaining unique and "otherwise unavailable actionable intelligence." As described later in this summary, and in more detail in Volume II, the CIA's effectiveness representations were almost entirely inaccurate.

2. Abu Faraj Al-Libi Subjected to the CIA's Enhanced Interrogation Techniques Prior to Department of Justice Memorandum on U.S. Obligations Under the Convention Against Torture; CIA Subjects Abu Faraj Al-Libi to the CIA's Enhanced Interrogation Techniques When He Complains of Hearing Problems

(TS//NF) On May 2, 2005, when Abu Faraj al-Libi, al-Qa'ida's chief of operations, was captured in Pakistan, the OLC had not yet issued the three aforementioned May 2005 legal memoranda. Tello officers described Abu Faraj al-Libi's capture as the "most important al-Qa'ida capture since Khalid Shaykh Muhammad. Shortly after al-Libi's capture, the CIA began discussing the possibility that Abu Faraj al-Libi might be rendered to U.S. custody.

Libi to CIA custody, Director of CTC Robert Grenier asked CIA Director Porter Goss to send a memorandum to the national security advisor and the director of national intelligence "informing them of the CIA's plans to take custody of Abu Faraj al-Libi and to employ interrogation techniques if warranted and medically safe." On May 24, 2005, the White House informed the CIA that a National Security Council Principals Committee meeting would be necessary to discuss the use of the CIA's enhanced interrogation techniques on Abu Faraj al-Libi, but the travel schedule of one of the principals was delaying such a meeting. CIA Director Goss instructed CIA officers to proceed as planned, indicating that he would call the principals individually and inform them that, if Abu Faraj al-Libi was found not to be cooperating and there were no contraindications to such an interrogation, he would approve the use of all of the CIA's enhanced interrogation techniques other than the waterboard, without waiting for a meeting of

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2005.

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<sup>878</sup> See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees. 879 For more information on Abu Faraj al-Libi's detention and interrogation, see Volume III. 880 HEADOUARTERS (251840Z MAY 05) 881 See, for example, 1085 (describing meetings on May 6 and 7, 2005). 882 May 2005, Memorandum for Director, Central Intelligence Agency, via Acting Deputy Director, Central Intelligence Agency, Executive Director, Deputy Director for Operations from Robert Grenier, Director, DCI Counterterrorist Center, re: Interrogation Plan for Abu Faraj al-Libi. 883 Email from: ; to: Robert Grenier, John Mudd, [REDACTED], [REDACTED], . [REDACTED], [REDACTED], [REDACTED], [REDACTED]; subject: Possible significant delay in EITs for AFAL; date: May 24,

the principals.<sup>884</sup> Abu Faraj al-Libi was rendered to CIA custody at DETENTION SITE ORANGE on May , 2005, 885 and transferred to DETENTION SITE BLACK on May 2005.886 **//NF**) On May , 2005, CIA Director Goss formally notified National (TS/A Security Advisor Stephen Hadley and Director of National Intelligence (DNI) John Negroponte that Abu Faraj al-Libi would be rendered to the unilateral custody of the CIA. 887 Director Goss's memorandum stated: "[s]hould Abu Faraj resist cooperating in CIA debriefings, and pending a finding of no medical or psychological contraindictations [sic], to interrogation, I will authorize CIA trained and certified interrogators to employ one or more of the thirteen specific interrogation techniques for which CIA recently received two signed legal opinions from the Department of Justice (DOJ), Office of Legal Counsel (OLC) that these techniques, both individually and used collectively, are lawful."888 **WNF**) The memorandum from Director Goss described Abu Faraj al-Libi (TS/A as holding the third most important position in al-Qa'ida, and "play[ing] a leading role in directing al-Qa'ida's global operations, including attack planning against the US homeland." Abu Faraj al-Libi was also described as possibly overseeing al-Qa'ida's "highly compartmented anthrax efforts."889 (NF) On May 2005, one day after al-Libi's arrival at DETENTION (TS// SITE BLACK, CIA interrogators received CIA Headquarters approval for the use of the CIA's enhanced interrogation techniques on Abu Faraj al-Libi. 890 CIA interrogators began using the CIA's enhanced interrogation techniques on Abu Faraj al-Libi on May 28, 2005, two days before the OLC issued its memorandum analyzing whether the techniques violated U.S. obligations under the Convention Against Torture. 891 **HAF**) The CIA interrogated Abu Faraj al-Libi for more than a month using the CIA's enhanced interrogation techniques. On a number of occasions, CIA interrogators applied the CIA's enhanced interrogation techniques to Abu Faraj al-Libi when he 884 Email from: ; to: Robert Grenier, John Mudd, [REDACTED], [REDACTED], , [REDACTED], . cc. [REDACTED], [REDACTED], [REDACTED]; subject: Possible significant delay in EITs for AFAL; date: May 24, 2005 4526 2319 6131 Memorandum for Assistant to the President for National Security Affairs, Director of National Intelligence, from Porter Goss, Director, Central Intelligence Agency, May , 2005, re: Interrogation Plan for Abu Faraj al-Libi. 888 Memorandum for Assistant to the President for National Security Affairs, Director of National Intelligence, from Porter Goss, Director, Central Intelligence Agency, May 2005, re: Interrogation Plan for Abu Faraj al-Libi.

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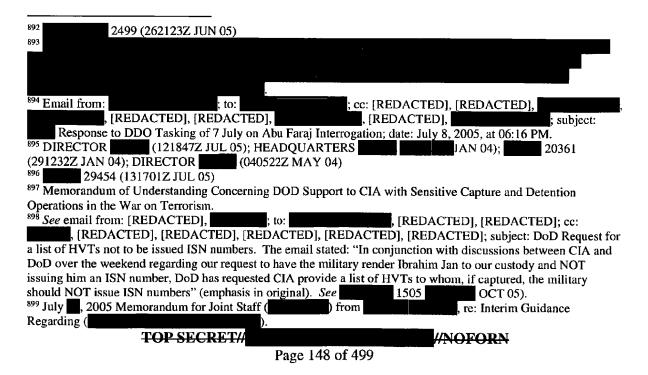
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Memorandum for Assistant to the President for National Security Affairs, Director of National Intelligence, from Porter Goss, Director, Central Intelligence Agency, May , 2005, re: Interrogation Plan for Abu Faraj al-Libi.

complained of a loss of hearing, repeatedly telling him to stop pretending he could not hear well. Paraj Although the interrogators indicated that they believed al-Libi's complaint was an interrogation resistance technique, Abu Faraj al-Libi was fitted for a hearing aid after his transfer to U.S. military custody at Guantanamo Bay in 2006. Despite the repeated and extensive use of the CIA's enhanced interrogation techniques on Abu Faraj al-Libi, CIA Headquarters continued to insist throughout the summer and fall of 2005 that Abu Faraj al-Libi was withholding information and pressed for the renewed use of the techniques. The use of the CIA's enhanced interrogation techniques against Abu Faraj al-Libi was eventually discontinued because CIA officers stated that they had no intelligence to demonstrate that Abu Faraj al-Libi continued to withhold information, and because CIA medical officers expressed concern that additional use of the CIA's enhanced interrogation techniques "may come with unacceptable medical or psychological risks." After the discontinuation of the CIA's enhanced interrogation techniques, the CIA asked Abu Faraj al-Libi about UBL facilitator Abu Ahmad al-Kuwaiti for the first time. Abu Faraj al-Libi denied knowledge of al-Kuwaiti.

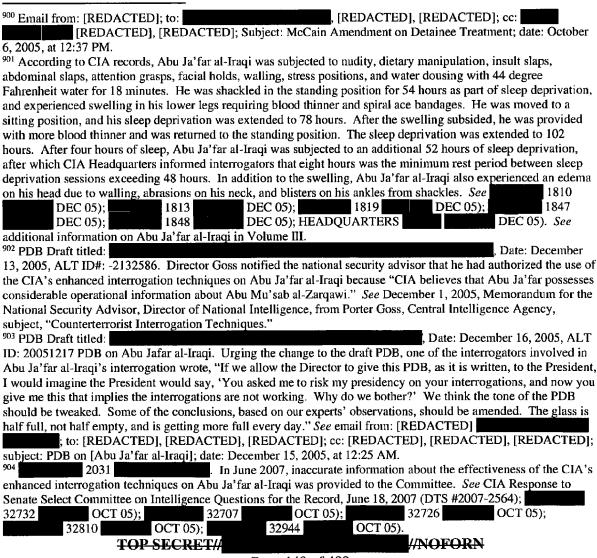
#### 3. CIA Acquires Two Detainees from the U.S. Military

(TS# #NF) Another legal issue in late 2005 was related to the U.S. Department of Defense's involvement in CIA detention activities. In September 2005, the CIA and the Department of Defense signed a Memorandum of Understanding on this subject, <sup>897</sup> and the U.S. military agreed to transfer two detainees, Ibrahim Jan and Abu Ja'far al-Iraqi, to CIA custody. Both were held by the U.S. military without being registered with the ICRC for over 30 days, pending their transfer to CIA custody. <sup>898</sup> The transfer of Abu Ja'far al-Iraqi took place notwithstanding Department of State concerns that the transfer would be inconsistent with statements made by the secretary of state that U.S. forces in Iraq would remain committed to the law of armed conflict, including the Geneva Conventions. <sup>899</sup>



(TS//NF) In late 2005, during the period the U.S. Senate was debating the Detainee Treatment Act barring "cruel, inhuman, or degrading treatment or punishment,"900 the CIA subjected Abu Ja'far al-Iraqi to its enhanced interrogation techniques. A draft Presidential Daily Brief (PDB) stated that Abu Ja'far al-Iraqi provided "almost no information that could be used to locate former colleagues or disrupt attack plots"—the type of information sought by the CIA, and the CIA's justification for the use of its enhanced interrogation techniques. Later, the statement that Abu Ja'far al-Iraqi provided "almost no information that could be used to locate former colleagues or disrupt attack plots" was deleted from the draft PDB. Abu Ja'far al-Iraqi remained in CIA custody until early September 2006, when he was transferred to U.S. military custody in Iraq. On the could be used to U.S. military custody in Iraq.

4. The CIA Seeks "End Game" for Detainees in Early 2005 Due to Limited Support From Liaison Partners



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(TS//NF) In early 2005, the CIA again sought an "endgame" policy for its detainees, citing its unstable relations with host governments and its difficulty in identifying additional countries to host CIA detention facilities. Talking points prepared for the CIA director for a meeting with the national security advisor made the following appeal:

"CIA urgently needs [the President of the United States] and Principals Committee direction to establish a long-term disposition policy for the 12 High-Value detainees (HVD)s we hold in overseas detention sites. Our liaison partners who host these sites are deeply concerned by [REDACTED]<sup>906</sup> press leaks, and they are increasingly skeptical of the [U.S. government's] commitment to keep secret their cooperation.... A combination of press leaks, international scrutiny of alleged [U.S. government] detainee abuse, and the perception that [U.S. government] policy on detainees lacks direction is eroding our partners' trust in U.S. resolve to protect their identities and supporting roles. If a [U.S. government] plan for long-term [detainee] disposition does not emerge soon, the handful of liaison partners who cooperate may ask us to close down our facilities on their territory. Few countries are willing to accept the huge risks associated with hosting a CIA detention site, so shrinkage of the already small pool of willing candidates could force us to curtail our highly successful interrogation and detention program. Fear of public exposure may also prompt previously cooperative liaison partners not to accept custody of detainees we have captured and interrogated. Establishment of a clear, publicly announced [detainee] 'endgame' - one sanctioned by [the President of the United States] and supported by Congress - will reduce our partners' concerns and rekindle their enthusiasm for helping the US in the War on Terrorism."907

(TS// In March 2005, talking points prepared for the CIA director for a discussion with the National Security Council Principals Committee stated that it was:

905 The CIA's June 2013 Response states that an "important factor" contributing to the slower pace of CIA detention operations was al-Qa'ida's relocation to the FATA, which "made it significantly more challenging [for the Pakistani government] to mount capture operations resulting in renditions and detentions by the RDI program." A review of CIA records by the Committee found that legal, policy, and other operational concerns dominated internal deliberations about the program. In 2005, CIA officers asked officials to render two detainees to CIA and one custody, one detainee was transferred to CIA custody. CIA officers noted that obtaining custody of detainees held by a foreign government during this period was becoming increasingly difficult, highlighting that ." In March 2006, Director Goss testified to the Committee that lack of space was the limiting factor in taking custody of additional detainees. See HEADQUARTERS ; HEADQUARTERS : email from: [REDACTED], ; to: ; cc: [REDACTED], [REDACTED]. [REDACTED], [REDACTED], [REDACTED], [REDACTED]; subject: for coord, pls: D/CIA talking points re rendition of 6702 ; HEADQUARTERS ; and transcript of Senate Select Committee on Intelligence briefing, March 15, 2006 (DTS #2006-1308). 906 Text redacted by the CIA prior to provision to Committee members at the U.S. Senate. 907 See CIA document dated, January 12, 2005, entitled, "DCI Talking Points for Weekly Meeting with National Security Advisor."

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"only a matter of time before our remaining handful of current blacksite hosts concludes that [U.S. government] policy on [detainees] lacks direction and... [the blacksite hosts] ask us to depart from their soil.... Continuation of status quo will exacerbate tensions in these very valuable relationships and cause them to withdraw their critical support and cooperation with the [U.S. government]." <sup>908</sup>

(TS// During this period, the U.S. solicitor general, however, expressed concern that if CIA detainees were transferred back to Guantanamo Bay, Cuba, they might be entitled to file a *habeas* petition and have access to an attorney. Meanwhile, the National Security Council continued to discuss a public roll-out, and as described later in this summary, the CIA engaged the media directly in order to defend and promote the program. 910

(TS//NF) The question of what to do with the remaining detainees in CIA custody remained unresolved throughout 2005, during which time the CIA pursued agreements with additional countries to establish clandestine CIA detention facilities. 911 The Detainee Treatment Act was passed by Congress on December 23, 2005, as part of the National Defense Authorization Act for Fiscal Year 2006. That day, the CIA suspended its interrogation program again. 912 As described later in this summary, in February 2006, the CIA informed the National Security Council principals that the CIA would not seek continued use of all of the CIA's enhanced interrogation techniques. 913

5. Press Stories and the CIA's Inability to Provide Emergency Medical Care to Detainees Result in the Closing of CIA Detention Facilities in Countries and

(TS# #NF) In October 2005, the CIA learned that Washington Post reporter Dana Priest had information about the CIA's Detention and Interrogation Program,

The CIA then conducted a series of negotiations with the Washington Post in which it sought to prevent the newspaper from publishing information on the CIA's Detention and Interrogation Program. Fearful that

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<sup>&</sup>lt;sup>908</sup> See CIA Talking Points for Principals Committee Meeting on Long-Term Disposition of High-Value Detainees, 8 March 2005.

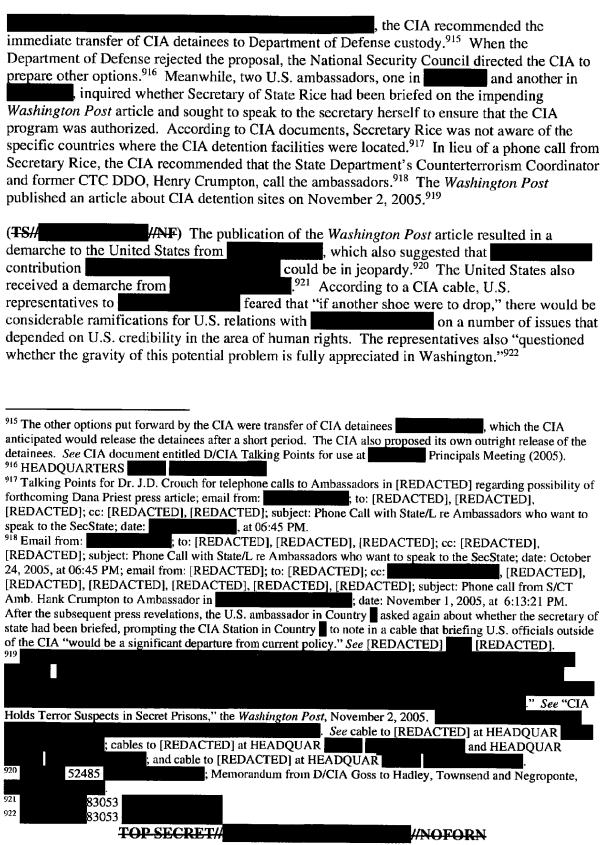
<sup>&</sup>lt;sup>909</sup> See email from: to: John Rizzo; subject: Meeting this am with WH counsel on endgame planning; date: January 14, 2005.

Email from: to: [REDACTED], [REDACTED], [REDACTED], John A. Rizzo, [REDACTED], [REDACTED], [REDACTED], John S. Rizzo, [REDACTED], [REDACTED], [REDACTED], John S. Rizzo, [REDACTED], [REDACTED], John S. Rizzo, [REDACTED], Record from [REDACTED], John S. Rizzo, [REDACTED], Subject: Re: Brokaw interview: Take one; date: April 14, 2005, at 9:22:32 AM. In 2006, Vice President Cheney expressed reservations about any public release of information regarding the CIA program. See CIA Memorandum for the Record from [REDACTED], C/CTC [REDACTED], Subject, "9 March 2006 Principals Committee Meeting on Detainees."

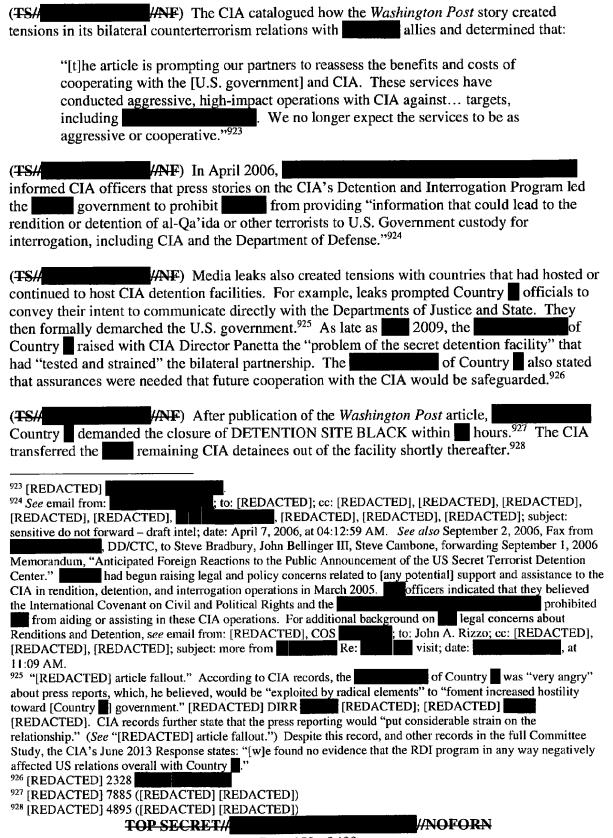
Negotiations with Countries and to host CIA detention facilities are described in this summary, and in greater detail in Volume I.

<sup>912</sup> HEADQUARTERS (232040Z DEC 05)

<sup>&</sup>lt;sup>913</sup> DDCIA Talking Points for 10 February 2006 Un-DC re Future of the CIA Counterterrorist Rendition, Detention, and Interrogation Program – Interrogation Techniques.

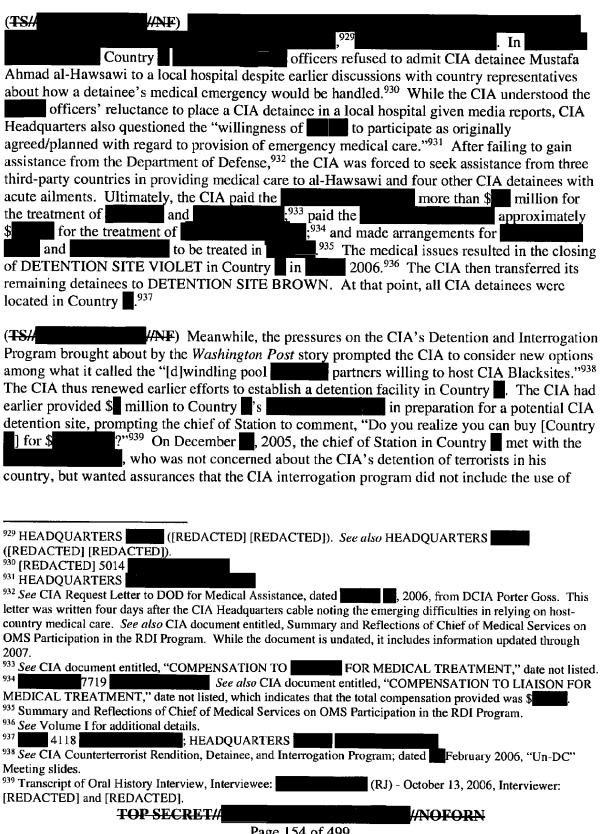


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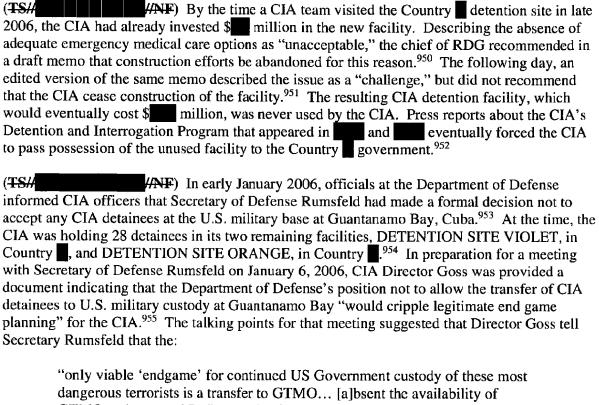


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torture.<sup>940</sup> In providing his approval, the agreed to a request from the chief of Station not to inform the U.S. ambassador in Country ... The CIA also reached an agreement with another country, Country, to establish a CIA detention facility in that country and arranged with the leadership of Country not to inform the U.S. ambassador there. 942 The CIA ultimately did not detain individuals in either country. **//NF**) In late October 2005, days before the publication of the Washington Post article, the CIA asked a separate country, Country, to temporarily house CIA detainees. 943 The chief of Station briefed the U.S. ambassador in Country, who requested that the National Security Council and the White House be briefed on the plan. 944 There are no CIA records to indicate the briefing occurred. Country 's then provided approval, while seeking assurances that the CIA would develop a contingency plan in case the detention site was exposed in the press.<sup>945</sup> While the CIA Station and the in Country, CIA Headquarters directed that a considered long-term CIA detention facility be established in the country. Country but approved a plan to build a CIA detention facility noted his ongoing concerns about the lack of a CIA "exit strategy." 946 **HNF**) The lack of emergency medical care for detainees, the issue that (TS/A had forced the closing of DETENTION SITE VIOLET in Country, was raised repeatedly in the context of the construction of the CIA detention facility in Country. On March 2006, CIA Headquarters requested that the CIA Station in Country ask Country to arrange discreet access to the nearest hospital and medical staff. The cable stated that the CIA "look[s] forward to a favorable response, prior to commencing with the construction of our detention facility." 947 Construction nonetheless began on the facility without the issue of emergency medical care having been resolved. In 2006, after the deputy chief of the CIA Station in Country, the deputy chief of RDG, and an OMS officer met with officers, the Station reported that the establishment of emergency medical care proximal to the site was "not tenable." <sup>948</sup> In July 2006, an OMS representative informed the chief of CIA Headquarters that the facility in Country "should not be activated without a clear, committed plan for medical provider coverage."949 940 [REDACTED] 1938 <sup>941</sup> [REDACTED] 1938 942 [REDACTED] 3145 943 HEADQUARTERS 944 [REDACTED] 6481 <sup>945</sup> [REDACTED] 6481 946 [REDACTED] 6877 ; [REDACTED] 6903 947 HEADQUARTERS 948 [REDACTED] 7670] 949 See email from: [REDACTED]; to: , [REDACTED]; cc: | at 4:57:29 PM. The June ; subject: meeting re. date: CTC ; Memorandum for the Record; to: C/CTC discussion is also referenced in and Recommendations. As described, in June 2006, the CIA /RDG; subject: Site Visit to inspector general issued an audit that concluded that while CIA detention facilities lacked sufficient debriefers, they "were constructed, equipped, and staffed to securely and safely contain detainees and prompt intelligence exploitation of detainees." The audit further determined that the facilities "are not equipped to provide medical treatment to detainees who have or develop serious physical or mental disorders, and operable plans are not in place <del>//NOFORN</del> TOP SECRET/

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GTMO and eventual DoD custody, CIA will necessarily have to begin transferring those detainees no longer producing intelligence to third countries,

to provide inpatient care for detainees," and concluded that CIA detention facilities were not equipped to provide emergency medical care to detainees. The audit team did not visit the facility in Country, but stated, with regard to another country, Country a, that "CIA funds have been wasted in constructing and equipping a medical facility that was later determined not to be a viable option for providing inpatient care for detainees." See Report of Audit, CIA-controlled Detention Facilities Operated Under the 17 September 2001 Memorandum of Notification, Report No. 2005-0017-AS, June 14, 2006, at DTS # 2006-2793. The CIA's supervised the CIA's Renditions and Detention Group. 2006, Memorandum for the Record, to: C/CTC from: C/CTC //RDG, re: Site Visit to and Recommendations. <sup>951</sup> See 2006, Memorandum for the Record, to: C/CTC , from: C/CTC /RDG, re: Site Visit and Recommendations (2). 952 Congressional Notification: Central Intelligence Agency Response to Host Country Government Order to Vacate an Inactive Blacksite Detention Facility, (DTS #2009-3711): SSCI Memorandum for the ; CIA Document, RDI Program Background Brief for Leon Panetta, 2009. 953 DCIA Talking Points for 6 January 2006 Breakfast with Secretary of Defense, re: SecDef Refusal to Take CIA Detainees on GTMO. 954 See CIA Memo, "As of 01 January 2006, there were 28 HVDs in CIA custody." As noted above, DETENTION

SITE VIOLET in Country would be closed in 2006.

955 DCIA Talking Points for 6 January 2006 Breakfast with Secretary of Defense, re: SecDef Refusal to Take CIA Detainees on GTMO.

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which may release them, or [the CIA itself may need to] outright release them." 956

(TS// After Secretary Rumsfeld declined to reconsider his decision not to allow the transfer of CIA detainees to U.S. military custody at Guantanamo Bay, CIA officers proposed elevating the issue to the president. CIA officers prepared talking points for Director Goss to meet with the president on the "Way Forward" on the program on January 12, 2006. The talking points recommended that the CIA director "stress that absent a decision on the long-term issue (so called 'endgame') we are stymied and the program could collapse of its own weight." There are no records to indicate whether Director Goss made this presentation to the president.

(TS# WNF) In 2005 and 2006, the CIA transferred detainees from its custody to at least nine countries, including as well as to the U.S. military in Iraq. Many of these detainees were subsequently released. By May 2006, the CIA had 11 detainees whom it had identified as candidates for prosecution by a U.S. military commission. The remaining detainees were described as having "repatriation options open." 960

6. The CIA Considers Changes to the CIA Detention and Interrogation Program Following the Detainee Treatment Act, Hamdan v. Rumsfeld

(TS// WNF) Following the passage of the Detainee Treatment Act in December 2005, the CIA conducted numerous discussions with the National Security Council principals about modifications to the program that would be acceptable from a policy and legal standpoint. In February 2006, talking points prepared for CIA Director Goss noted that National Security Advisor Stephen Hadley:

"asked to be informed of the criteria CIA will use before accepting a detainee into its CIA Counterterrorist Rendition, Detention, and Interrogation Program, stating that he believed CIA had in the past accepted detainees it should not have." 961

(TS//NF) The CIA director proposed future criteria that would require not only that CIA detainees meet the standard in the MON, but that they possess information about threats to the citizens of the United States or other nations, and that detention in a CIA facility

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<sup>956</sup> DCIA Talking Points for 6 January 2006 Breakfast with Secretary of Defense, re: SecDef Refusal to Take CIA Detainees on GTMO.

<sup>957</sup> DCIA Talking Points for 12 January 2006 Meeting with the President, re: Way Forward on Counterterrorist Rendition, Detention and Interrogation Program.

<sup>&</sup>lt;sup>958</sup> DCIA Talking Points for 12 January 2006 Meeting with the President, re: Way Forward on Counterterrorist Rendition, Detention and Interrogation Program.

<sup>959</sup> See Volume I for additional details.

<sup>&</sup>lt;sup>960</sup> May 18, 2006, Deputies Committee (Un-DC) Meeting, Preliminary Detainee End Game Options. For additional information, see Volume I.

<sup>&</sup>lt;sup>961</sup> DCIA Talking Points for 9 February 2006 Un-DC, re: Future of the CIA Counterterrorist Rendition, Detention, and Interrogation Program – Detainees.

was appropriate for intelligence exploitation.<sup>962</sup> A few months later, CTC Legal, , wrote to Acting Assistant Attorney General Steven Bradbury suggesting a modified standard for applying the CIA's enhanced interrogation techniques. The suggested new standard was that "the specific detainee is believed to possess critical intelligence of high value to the United States." While the proposed modification included the requirement that a detainee have "critical intelligence of high value," it represented an expansion of CIA authorities, insofar as it covered the detention and interrogation of an individual with information that "would assist in locating the most senior leadership of al-Qa'ida of [sic] an associated terrorist organization," even if that detainee was not assessed to have knowledge of, or be directly involved in, imminent terrorist threats.963

(<del>TS//</del> (ANF) Discussions with the National Security Council principals also resulted in a March 2006 CIA proposal for an interrogation program involving only seven of the CIA's enhanced interrogation techniques: sleep deprivation, nudity, dietary manipulation, facial grasp, facial slap, abdominal slap, and the attention grab. 964 This proposal was not acted upon at the time. The proposal for sleep deprivation of up to 180 hours, however, raised concerns among the National Security Council principals. 965

(TS/A **#NF**) In April 2006, the CIA briefed the president on the "current status" of the CIA's Detention and Interrogation Program. According to an internal CIA review, this was the first time the CIA had briefed the president on the CIA's enhanced interrogation techniques. 966 As previously noted, the president expressed concern at the April 2006 briefing about the "image of a detainee, chained to the ceiling, clothed in a diaper, and forced to go to the bathroom on himself."967

**HNF**) On June 29, 2006, the Supreme Court issued its decision in the case of Hamdan v. Rumsfeld, concluding that the military commission convened to try Salim

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<sup>&</sup>lt;sup>962</sup> DCIA Talking Points for 9 February 2006 Un-DC, re: Future of the CIA Counterterrorist Rendition, Detention, and Interrogation Program - Detainees. <sup>963</sup> Letter from CTC Legal to Acting Assistant Attorney General Bradbury, May 23, 2006. (DTS #2009-1809); Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to Certain Techniques That May be Used in the Interrogation of a High Value al Qaeda Detainee (DTS #2009-1810, Tab 9), citing Fax for Daniel Levin, Acting Assistant Attorney Office of Legal Counsel, from A. Rizzo, Senior Deputy General Counsel, CIA (Jan. 4, 2005) ('January 4] Fax'); Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, General, Office of Legal Counsel, from from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to the Combined Use of Certain Techniques in the Interrogation of High Value al Qaeda Detainees (DTS #2009-1810, Tab 10); Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11). 964 DCIA Talking Points for 9 March 2006 Principals Committee Meeting.

<sup>&</sup>lt;sup>965</sup> Memorandum for the Record from [REDACTED], C/CTC , re: 9 March 2006 Principals Committee

<sup>&</sup>lt;sup>966</sup> See CIA document entitled, "DCIA Meeting with the President," dated April 8, 2006.

<sup>&</sup>lt;sup>967</sup> Email from: Grayson SWIGERT; to: [REDACTED]; cc: subject: Dr. [SWIGERT's] 7 June meeting with DCI; date: June 7, 2006.

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Hamdan, a detainee at Guantanamo Bay, was inconsistent with statutory requirements and Common Article 3 of the Geneva Conventions. The implication of the decision was that treating a detainee in a manner inconsistent with the requirements of Common Article 3 would constitute a violation of federal criminal law. CIA attorneys analyzed the *Hamdan* decision, noting that it could have a significant impact on "current CIA interrogation practices." Their memorandum also referenced that Acting Assistant Attorney General Steven Bradbury had the "preliminary view ... that the opinion 'calls into real question' whether CIA could continue its CT interrogation program involving enhanced interrogation techniques," as the CIA's enhanced interrogation techniques "could be construed as inconsistent with the provisions of Common Article 3 prohibiting 'outrages upon personal dignity' and violence to life and person." <sup>969</sup>

(TS//NF) The case of *Hamdan v. Rumsfeld* prompted the OLC to withdraw a draft memorandum on the impact of the Detainee Treatment Act on the CIA's enhanced interrogation techniques.<sup>970</sup> The CIA did not use its enhanced interrogation techniques again until July 2007, by which time the OLC had interpreted the Military Commissions Act, signed by the president on October 17, 2006, in such a way as to allow the CIA to resume the use of the techniques.<sup>971</sup>

- N. The Final Disposition of CIA Detainees and the End of the CIA's Detention and Interrogation Program
- 1. President Bush Publicly Acknowledges the Existence of the CIA's Detention and Interrogation Program

(TS// NF) After significant discussions throughout 2006 among the National Security Council principals, the Department of Defense ultimately agreed to accept the transfer of a number of CIA detainees to U.S. military custody. 972

(U) On September 6, 2006, President George W. Bush delivered a public speech acknowledging that the United States had held al-Qaida operatives in secret detention, stating that the CIA had employed an "alternative set of procedures" in interrogating these detainees, and describing information obtained from those detainees while in CIA custody.<sup>973</sup> As described later in this summary, the speech, which was based on CIA information and vetted by the CIA, contained

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<sup>968</sup> CIA memorandum from the CIA's Office of General Counsel, circa June 2006, entitled, "Hamdan v. Rumsfeld."

<sup>969</sup> CIA memorandum from the CIA's Office of General Counsel, circa June 2006, entitled, "Hamdan v. Rumsfeld."

<sup>970</sup> Email from: to: [REDACTED]; cc: John Rizzo; subject: FW: Summary of Hamdan Decision; date: June 30, 2006, at 4:44 PM. Department of Justice Office of Professional Responsibility; Report, Investigation into the Office of Legal Counsel's Memoranda Concerning Issues Relating to the Central Intelligence Agency's Use of 'Enhanced Interrogation Techniques' on Suspected Terrorists, July 29, 2009 (DTS #2010-1058).

 <sup>&</sup>lt;sup>971</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G.
 Bradbury, Principal Deputy Acting Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.
 <sup>972</sup> See Volume I for details on these discussions.

<sup>&</sup>lt;sup>973</sup> September 6, 2006, The White House, President Discusses Creation of Military Commissions to Try Suspected Terrorists.

significant inaccurate statements, especially regarding the significance of information acquired from CIA detainees and the effectiveness of the CIA's interrogation techniques.<sup>974</sup>

- (U) In the speech, the president announced the transfer of 14 detainees to Department of Defense custody at Guantanamo Bay and the submission to Congress of proposed legislation on military commissions. <sup>975</sup> As all other detainees in the CIA's custody had been transferred to other nations, the CIA had no detainees in its custody at the time of the speech. <sup>976</sup>
  - 2. The International Committee of the Red Cross (ICRC) Gains Access to CIA Detainees After Their Transfer to U.S. Military Custody in September 2006

(TS// After the 14 CIA detainees arrived at the U.S. military base at Guantanamo Bay, they were housed in a separate building from other U.S. military detainees and remained under the operational control of the CIA. In October 2006, the 14 detainees were allowed meetings with the ICRC and described in detail similar stories regarding their detention, treatment, and interrogation while in CIA custody. The ICRC provided information on these claims to the CIA. Acting CIA General Counsel John Rizzo emailed the CIA director and other CIA senior leaders, following a November 8, 2006, meeting with the ICRC, stating:

"[a]s described to us, albeit in summary form, what the detainees allege actually does not sound that far removed from the reality... the ICRC, for its part, seems to find their stories largely credible, having put much stock in the fact that the story each detainee has told about his transfer, treatment and conditions of confinement was basically consistent, even though they had been incommunicado with each other throughout their detention by us." 979

(TS//NF) In February 2007 the ICRC transmitted to the CIA its final report on the "Treatment of Fourteen 'High Value Detainees' in CIA Custody." The ICRC report concluded that "the ICRC clearly considers that the allegations of the fourteen include descriptions of treatment and interrogation techniques - singly or in combination - that amounted to torture and/or cruel, inhuman or degrading treatment." Notwithstanding Rizzo's comments, the CIA disagreed with a number of the ICRC's findings, provided rebuttals to the ICRC in

978 Email from: , CTC/LGL; to: John Rizzo, , [REDACTED], , [REDACTED], , [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED]; co: subject: 8 November 2006 Meeting with ICRC reps; date: November 9, 2006, at 12:25 PM.
979 Email from: John A. Rizzo; to: Michael V. Hayden, Stephen R. Kappes, Michael J. Morell; cc:

Fig. 1. Stephen R. Kappes, Michael J. Morell; cc: [REDACTED]; subject: Fw: 8 November 2006 Meeting with ICRC Reps; date: November 9, 2006, at 12:25 PM.

<sup>980</sup> February 14, 2007, Letter to John Rizzo, Acting General Counsel, from International Committee of the Red Cross,

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<sup>974</sup> See Volume I and Volume II for additional information.

<sup>&</sup>lt;sup>975</sup> September 6, 2006, The White House, President Discusses Creation of Military Commissions to Try Suspected Terrorists.

<sup>&</sup>lt;sup>976</sup> See Volume III for additional information.

<sup>&</sup>lt;sup>977</sup> CIA Background Memo for CIA Director visit to Guantanamo, December , 2006, entitled Guantanamo Bay High-Value Detainee Detention Facility.

writing, and informed the Committee that "numerous false allegations of physical or threatened abuses and faulty legal assumptions and analysis in the report undermine its overall credibility." The ICRC report was acquired by *The New York Review of Books* and posted on the *Review*'s website in April 2009. The Committee found the ICRC report to be largely consistent with information contained in CIA interrogation records. 983

3. The CIA Considers Future of the Program Following the Military Commissions Act

(TS# WNF) As noted, in June 2006, the U.S. Supreme Court case of Hamdan v. Rumsfeld prompted the OLC to withdraw a draft legal memorandum on the impact of the Detainee Treatment Act on the CIA's enhanced interrogation techniques. The administration determined that the CIA would need new legislation to continue to use the CIA's enhanced interrogation techniques. The Military Commissions Act addressed the issues raised by the Hamdan decision and provided the president the authority to issue an Executive Order detailing permissible conduct under Common Article 3 of the Geneva Conventions. The bill passed the Senate on September 28, 2006, and the House of Representatives the following day. 986

(TS# #NF) On November , 2006, when Abd Hadi al-Iraqi was rendered to CIA custody, the draft Executive Order and an updated OLC memorandum had not yet been prepared. 987 Although Abd al-Hadi al-Iraqi was consistently assessed as being cooperative,

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OIA Comments on the February 2007 ICRC Report on the Treatment of Fourteen "High Value Detainees" in CIA Custody. At a Committee Hearing on April 12, 2007, CIA Director Hayden emphasized the close relationship the CIA had with the ICRC ("I believe our contacts with the ICRC have been very useful. I have met with the ICRC have been very useful. I have met with is a runner and he's promised to bring his gear with him next time he comes to Langley so that we can jog on the compound."), but emphasized the errors in the ICRC report, stating: "While CIA appreciates the time, effort, and good intentions of the ICRC in forming its report, numerous false allegations of physical or threatened abuses and faulty legal assumptions and analysis in the report undermine its overall credibility." (See SSCI Hearing Transcript, dated April 12, 2007 (DTS# 2007-3158).) As is described in more detail in Volume II, Director Hayden's statements to the Committee regarding the ICRC report included significant inaccurate information.

982 See Assets/nybooks.com/media/doc/2010/04/022/icrc—report.pdf and detainee reviews and reports in Volume III.

<sup>983</sup> CIA officers in RDG and OMS prepared a number of documents disputing the ICRC allegations. See document entitled, "CIA Comments on the February 2007 ICRC Report on the Treatment of Fourteen 'High Value Detainees' in CIA Custody." See Volumes I and III for additional information.

<sup>984</sup> Email from: [REDACTED]; cc: John Rizzo; subject: FW: Summary of *Hamdan* Decision; date: June 30, 2006, at 4:44 PM.

<sup>&</sup>lt;sup>985</sup> Acting Assistant Attorney General Bradbury told the Department of Justice's Office of Professional Responsibility (OPR) that officials from the Departments of State, Defense, and Justice met with the president and officials from the CIA and the NSC to consider the impact of the *Hamdan* decision, and that it was clear from the outset that legislation would have to be enacted to address the application of Common Article 3 and the War Crimes Act to the CIA interrogation program. As the OPR report noted, "*Hamdan* directly contradicted OLC's January 22, 2002 opinion to the White House and the Department of Defense, which had concluded that Common Article 3 did not apply to captured members of al Qaeda." *See* Department of Justice Office of Professional Responsibility; Report, Investigation into the Office of Legal Counsel's Memoranda Concerning Issues Relating to the Central Intelligence Agency's Use of Enhanced Interrogation Techniques on Suspected Terrorists, July 29, 2009 (DTS #2010-1058).

<sup>986</sup> S. 3930 passed the Senate by a vote of 65-34 (Record Vote Number: 259) and the House by a vote of 250-170 (Roll no. 508). It was signed into law on October 17, 2006.

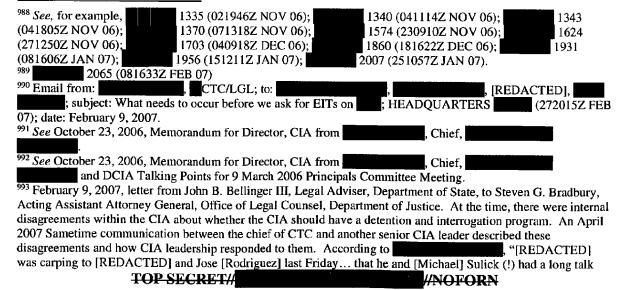
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interrogators also believed he was withholding information on operational plots and the locations of high-value targets. The CIA believed his in February 2007 supported this conclusion, prompting discussions at CIA Headquarters about the possible use of the CIA's enhanced interrogation techniques against him. By the end of the month, however, the CIA had determined there was "insufficient intelligence...that [Abd al-Hadi al-Iraqi] possesses actionable information...to justify the use of" the CIA's enhanced interrogation techniques. "990"

(TS//NF) In October 2006, a panel of CIA interrogators recommended that four CIA enhanced interrogation techniques—the abdominal slap, cramped confinement, nudity, and the waterboard—be eliminated, but that the remainder of the interrogation techniques be retained. Under this proposal, the CIA would have been authorized to subject detainees to dietary manipulation, sleep deprivation, the facial slap, the facial grasp, the attention grab, walling, stress positions, and water dousing. There are few CIA records describing the panel's deliberations, or the CIA's response to its recommendations. The panel proposed dropping two of the CIA's enhanced interrogation techniques—nudity and the abdominal slap—that the CIA director had proposed retaining in March 2006, while recommending that the CIA retain three other techniques—walling, stress positions, and water dousing—that had not otherwise been requested for retention. 992

4. The CIA Develops Modified Enhanced Interrogation Program After Passage of the Military Commissions Act

(TS//NF) In the spring of 2007, the OLC completed a draft of a legal opinion concluding that the use of the CIA's seven proposed enhanced interrogation techniques—sleep deprivation, nudity, dietary manipulation, facial grasp, facial slap, abdominal slap, and the attention grab—would be consistent with the requirements of Common Article 3 of the Geneva Conventions and the Military Commissions Act. This draft generated significant disagreement between the State Department's legal advisor, John Bellinger, and the Acting Assistant Attorney General Steven Bradbury, resulting in Secretary of State Rice refusing to concur with the proposed Executive Order. 993



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(TS// WNF) In June 2007, in an effort to gain Secretary Rice's support, the CIA asked CIA contractors SWIGERT and DUNBAR to brief Secretary Rice on the CIA's interrogation program. During that briefing, Secretary Rice expressed her concern about the use of nudity and a detainee being shackled in the standing position for the purpose of sleep deprivation. According to CIA records, in early July 2007, after the capture of Muhammad Rahim, Secretary Rice indicated that she would not concur with an interrogation program that included nudity, but that she would not continue to object to the CIA's proposed interrogation program if it was reduced to six of the enhanced interrogation techniques listed in the draft OLC memorandum: (1) sleep deprivation, (2) dietary manipulation, (3) facial grasp, (4) facial slap, (5) abdominal slap, and (6) the attention grab.

5. Muhammad Rahim, the CIA's Last Detainee, is Subjected to Extensive Use of the CIA's Enhanced Interrogation Techniques, Provides No Intelligence

(TS/H) On June 25, 2007, al-Qa'ida facilitator Muhammad Rahim was captured in Pakistan. Based on reports of debriefings of Rahim in foreign government custody and other intelligence, CIA personnel assessed that Rahim likely possessed information related to the location of Usama bin Laden and other al-Qa'ida leaders. On July 3, 2007, Acting CIA General Counsel John Rizzo informed Acting Assistant Attorney General Steven Bradbury that the CIA was anticipating a "new guest," and that the CIA "would need the signed DOJ opinion in a matter of days."

(TS// WNF) Muhammad Rahim was rendered to CIA custody at DETENTION SITE BROWN in Country on July 4, 2007. Upon his arrival, CIA interrogators had a single discussion with Rahim during which he declined to provide answers to questions about threats to the United States and the locations of top al-Qa'ida leaders. Based on this interaction, CIA interrogators reported that Rahim was unlikely to be cooperative. As a

and agree the CIA is off the track and rails... that we should not be doing detention, rendition, interrogation." Referring to a CIA leadership meeting that day in which the Committee's April 12, 2007, hearing would be stated that: "I want to take that [criticism] on by letting all know how importan [sic] this [hearing] is... and what the leaderships [sic] position is from hayden, kappes and jose... in case there is some corrosive, bullshit mumbling and rumblings among compennt [sic - "component"] chiefs, some of which i am , 12/Apr/07, 09:50:54 seeing." Sametime communication between to 09:56:57. ; to: Jose Rodriguez, John Rizzo etc.; subject: EIT briefing for SecState on <sup>994</sup> Email from: June 22, 2007; date: June 22, 2007; July 3, 2007, Steven Bradbury, Handwritten Notes, "John Rizzo"; email from: John A. Rizzo; to: ; cc: [REDACTED], [REDACTED]; subject: Conversation with Bradbury; date: July 3, 2007. 995 1199 (251634Z JUN 07); 7516 996 CIA memorandum titled, CTC/RDG Planning for Possible Rendition of Mohammed Rahim – 19 June 2007. The document was unsigned, and the author is unknown. A subsequent version, with identical text, was titled CTC/RDG Planning for Possible Rendition of Mohammad Rahim - 25 June 2007. See also 2463 (201956Z JUL 07). ; cc: [REDACTED], [REDACTED]; subject: Conversation with <sup>997</sup> Email from: John A. Rizzo; to: Bradbury; date: July 3, 2007. 6439 JUL 07) 2432 TOP SECRET# <del>//NOFORN</del>

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result, CIA Director Michael Hayden sent a letter to the president formally requesting that the president issue the Executive Order interpreting the Geneva Conventions in a manner to allow the CIA to interrogate Rahim using the CIA's enhanced interrogation techniques. A classified legal opinion from OLC concluding that the use of the CIA's six enhanced interrogation techniques proposed for use on Rahim (sleep deprivation, dietary manipulation, facial grasp, facial slap, abdominal slap, and the attention grab) did not violate applicable laws was issued on July 20, 2007. The accompanying unclassified Executive Order was issued the same day. Although Rahim had been described by the CIA as "one of a handful of al-Qa'ida facilitators working directly for Bin Ladin and Zawahiri," Rahim remained in a CIA cell without being questioned for a week, while CIA interrogators waited for approval to use the CIA's enhanced interrogation techniques against him. 1002

(TS// CIA interrogators initially expressed optimism about their ability to acquire information from Rahim using the CIA's enhanced interrogation techniques. A cable sent from the CIA detention site stated:

"Senior interrogators on site, with experience in almost every HVD [high-value detainee] interrogation conducted by [CIA], believe the employment of interrogation with measures would likely provide the impetus to shock [Rahim] from his current resistance posture and provide an opportunity to influence his behavior to begin truthful participation." <sup>1003</sup>

(TS// NF) Four CIA interrogators present at the CIA detention site began applying the CIA's enhanced interrogation techniques on July 21, 2007. 1004 According to CIA records, the interrogators "employed interrogation measures of facial slap, abdominal slap, and facial hold, and explained to [Rahim] that his assumptions of how he would be treated were wrong." The interrogators emphasized to Rahim that "his situation was the result of his deception, he would stay in this position until interrogators chose to remove him from it, and he could always correct a previous misstatement." According to the cable describing the interrogation, Rahim then threatened to fabricate information:

"[Rahim] reiterated several times during the session that he would make up information if interrogators pressured him, and that he was at the complete

<sup>&</sup>lt;sup>1001</sup> CIA memorandum titled, "CTC/RDG Planning for Possible Rendition of Mohammed Rahim – 19 June 2007." The document was unsigned, and the author is unknown. A subsequent version, with identical text, was titled "CTC/RDG Planning for Possible Rendition of Mohammad Rahim – 25 June 2007."

C.I	C/NDO Flamming for Fossible Rendition of Mohammad Ramin – 25 June 2007.
1002	2443 (1811042 JUL 07); 2463 (2019362 JUL 07); 2467 (2113412 JUL 07)
1003	2463 (201956Z JUL 07)
1004	2467 (211341Z JUL 07)
1005	2407 (211341Z JUL 07)
1006	2467 (211341Z JUL 07)

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<sup>&</sup>lt;sup>1000</sup> July 16, 2007, letter from Michael Hayden, Director of the Central Intelligence Agency, to President George W. Bush; Executive Order 13440, July 20, 2007; and Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Acting Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Oaeda Detainees.

mercy of the interrogators and they could even kill him if they wanted. Interrogators emphasized to [Rahim] that they would not allow him to die because then he could not give them information, but that he would, eventually, tell interrogators the truth." <sup>1007</sup>

(TS# WNF) During the interrogation of Rahim using the CIA's enhanced interrogation techniques, Rahim was subjected to eight extensive sleep deprivation sessions, 1008 as well as to the attention grasp, facial holds, abdominal slaps, and the facial slap. 1009 During sleep deprivation sessions, Rahim was usually shackled in a standing position, wearing a diaper and a pair of shorts. 1010 Rahim's diet was almost entirely limited to water and liquid Ensure meals. 1011 CIA interrogators would provide Rahim with a cloth to further cover himself as an incentive to cooperate. For example, a July 27, 2007, cable from the CIA detention site states that when Rahim showed a willingness to engage in questioning about "historical information," he was "provided a large towel to cover his torso" as a "subtle reward." 1012 CIA interrogators asked Rahim a variety of questions during these interrogations, seeking information about the current location of senior al-Qa'ida leaders, which he did not provide. 1013

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2467 (211341Z JUL 07)
<sup>1008</sup> Rahim was subjected to 104.5 hours of sleep deprivation from July 21, 2007, to July 25, 2007. Sleep
deprivation was stopped when Rahim "described visual and auditory hallucinations." After Rahim was allowed to
sleep for eight hours and the psychologist concluded that Rahim had been faking his symptoms, Rahim was
subjected to another 62 hours of sleep deprivation. A third, 13 hour session, was halted due to a limit of 180 hours
of sleep deprivation during a 30 day period. (See
                                                      2486 (251450Z JUL 07);
                                                                                       2491 (261237Z JUL
                                             2501 (271624Z JUL 07);
                                                                              2502 (281557Z JUL 07); and
             2496 (261834Z JUL 07);
         2508 (291820Z JUL 07).) On August 20, 2007, Rahim was subjected to a fourth sleep deprivation
session. After a session that lasted 104 hours, CIA Headquarters consulted with the Department of Justice and
determined that "[t]ermination at this point is required to be consistent with the DCIA Guidelines, which limit sleep
deprivation to an aggregate of 180 hours in any repeat any 30 day period." (See HEADQUARTERS
(240022Z AUG 07).) Between August 28, 2007, and September 2, 2007, Rahim was subjected to three additional
sleep deprivation sessions of 32.5 hours, 12 hours, and 12 hours. (See
                                                                         2645 (291552Z AUG 07);
         2661 (311810Z AUG 07);
                                          2662 (010738Z SEP 07); and
                                                                               2666 (020722Z SEP 07).)
As described, CIA interrogators conducted an eighth sleep deprivation session, lasting 138.5 hours, in November
2007.
                                              2502 (281557Z JUL 07);
                                                                              2554 (071453Z AUG 07);
            2467 (211341Z JUL 07);
                                           2654 (301659Z AUG 07);
                                                                             2671 (061450Z SEP 07)
         2558 (081511Z AUG 07);
1010
                                                                             2554 (071453Z AUG 07);
                                             2508 (291820Z JUL 07);
            2496 (261834Z JUL 07);
         2558 (081511Z AUG 07);
                                           2626 (241158Z AUG 07);
                                                                             2644 (281606Z AUG 07);
         2645 (291552Z AUG 07);
                                           2661 (311810Z AUG 07);
                                                                             2662 (020738Z SEP 07);
         2666 (030722Z SEP 07)
1011
                                              2570 (101155Z AUG 07);
                                                                           2615 (201528Z AUG 07)
             2467 (211341Z JUL 07);
1012
             2501 (271624Z JUL 07)
1013
                                              2476 (231419Z JUL 07);
                                                                               2496 (261834Z JUL 07);
             2467 (211341Z JUL 07);
                                          2508 (291820Z JUL 07);
                                                                           2554 (071453Z AUG 07);
         2502 (281557Z JUL 07);
         2558 (081511Z AUG 07);
                                            2570 (101155Z AUG 07);
                                                                             2626 (241158Z AUG 07);
                                            2645 (291552Z AUG 07);
                                                                             2654 (301659Z AUG 07);
         2644 (281606Z AUG 07);
                                                                            2666 (030722Z SEP 07);
         2661 (311810Z AUG 07);
                                           2662 (020738Z SEP 07);
         2671 (061450Z SEP 07). CIA contractor DUNBAR participated in Muhammad Rahim's interrogation
sessions from August 9, 2007, to August 29, 2007. See Volume III for additional details.
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(TS//NF) On September 8, 2007, CIA Director Hayden approved an extension of Muhammad Rahim's CIA detention. The Director of the National Clandestine Service Jose Rodriguez disagreed with the approved extension, writing:

"I did <u>not</u> sign because I do not concur with extending Rahim's detention for another 60 days. I do not believe the tools in our tool box will allow us to overcome Rahim's resistance techniques. J.A.R." 1015

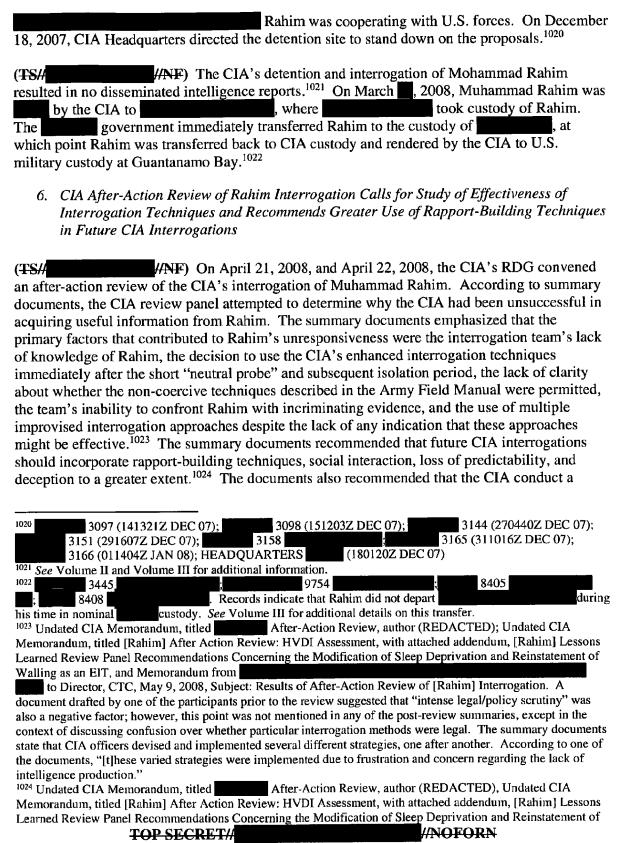
(TS# WNF) Shortly after the September 2007 extension, CIA personnel were directed to stop the use of the CIA's enhanced interrogation techniques on Rahim. Rahim was then left in his cell with minimal contact with CIA personnel for approximately six weeks. 1016 On September 10, 2007, Rahim's interrogators reported to CIA Headquarters that Rahim had "demonstrated that the physical corrective measures available to HVDIs 1017 have become predictable and bearable." The use of the CIA's enhanced interrogation techniques on Rahim resumed on November 2, 2007, with a sleep deprivation session that lasted until November 8, 2007, for a total of 138.5 hours. This sleep deprivation session, the longest to which Rahim had been subjected, was his eighth and final session. Rahim was also subjected to dietary manipulation during this period. 1019

(TS// According to CIA records, intermittent questioning of Rahim continued until December 9, 2007, when all questioning of Rahim ceased for nearly three weeks. During this time, CIA detention site personnel discussed and proposed new ways to encourage Rahim's cooperation. These new proposals included suggestions that Rahim could be told that audiotapes of his interrogations might be passed to his family, or that

1014 CIA memorandum from , Director, Counterterrorism Center, to Director, Central Intelligence Agency, September 7, 2007, Subject: Request to Extend Detention of Muhammad Rahim. 1015 CIA Routing and Record Sheet with Signatures for approval of the Memorandum, "Request to Extend Detention of Muhammad Rahim," September 5, 2007. J.A.R. are the initials of the Director of the NCS, Jose A. Rodriguez. 2697 (121226Z SEP 07); CIA memorandum from Director, Counterterrorism Center, to Director, Central Intelligence Agency, October 31, 2007, Subject: Request Approval for the use of Enhanced Interrogation Techniques; HEADQUARTERS (101710 SEP 07). During this period, contractor Grayson SWIGERT recommended two approaches. The first was increasing Rahim's amenities over 8-14 days "before returning to the use of EITs." The second was "switching from an interrogation approach that in effect amounts to a 'battle of wills,' to a 'recruiting' approach that sidesteps the adversarial contest inherent in framing the session as an interrogation." SWIGERT noted, however, that the latter approach "is apt to be slow in producing information" since intelligence requirements would not be immediately serviced, and "it would work best if [Rahim] believes he will be in [CIA] custody indefinitely." (See email from: Grayson SWIGERT; to: [REDACTED] and and Hammond DUNBAR; subject: Some thoughts on [Rahim] interrogation next steps; date: September 17, 2007, at 4:05 PM.) The CTC's deputy chief of operations replied that, "It's clear that the 'harsh' approach isn't going to work and the more we try variants on it, the more it allows [Rahim] to believe he has won. The question is whether that perception will be conveyed in Scenario 2." See email from [REDACTED] to: ; cc: [REDACTED], , Grayson SWIGERT, Hammond DUNBAR, [REDACTED], [REDACTED]; subject: Fw: Some thoughts on [Rahim] interrogation next steps; date: September 17, 2007, at 4:28 PM. 1017 High Value Detainee Interrogators (HVDI) 2691 (101306Z SEP 07) 2888 (022355Z NOV 07); 2915 (081755Z NOV 07). Due to the time zone difference, when this sleep deprivation session began it was November 2, 2007, at CIA Headquarters, but November 3, 2007, at the detention site.

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survey of interrogation techniques used by other U.S. government agencies and other countries in an effort to develop effective interrogation methods. 1025

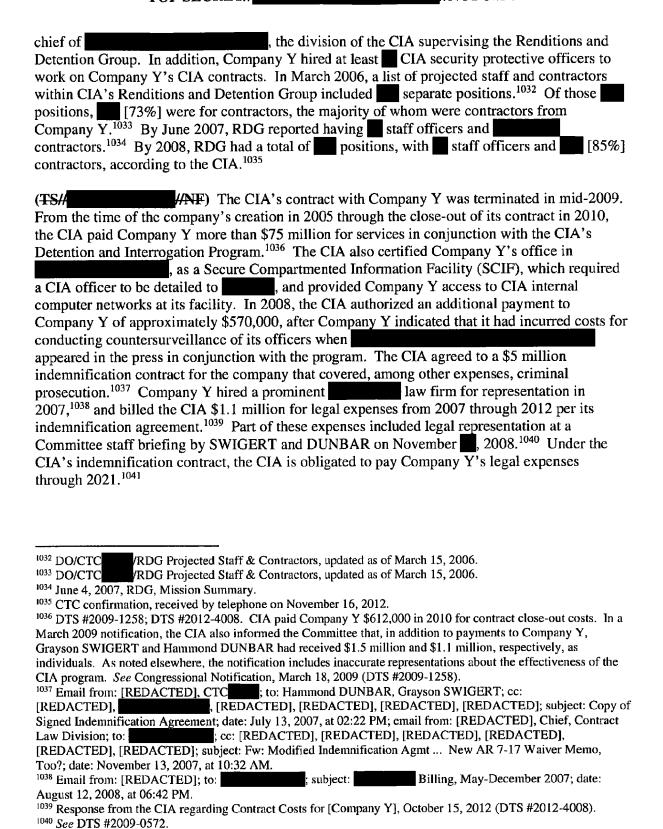
(TS// Muhammad Rahim was the last CIA detainee in the CIA's Detention and Interrogation Program. 1026

7. CIA Contracting Expenses Related to Company Formed by SWIGERT and DUNBAR

(TS# #NF) CIA contractors SWIGERT and DUNBAR, who played a central role in the development of the CIA's enhanced interrogation techniques in the summer of 2002 and then used the techniques as contract interrogators, formed a company in 2005 ["Company Y"]. In addition to providing interrogators for the CIA's interrogation program Company Y was granted a sole source contract to provide operational psychologists, debriefers and security personnel at CIA detention sites. Under the contract, Company Y was tasked with conducting ongoing conversations with CIA detainees to learn about the terrorist mind set (this project was named the "Terrorist Think Tank" or "T3"), developing strategies, and writing the history of the CIA's Detention and Interrogation Program. Later descriptions of their services note that—on behalf of the CIA—Company Y officers participate in the interrogations of detainees held in foreign government custody and served as intermediaries between entities of those governments and the CIA.	,
(TS// WNF) By 2006, the value of the base contract for their company, with a options exercised, was in excess of \$180 million. As of May 2007, Company Y had hired former CIA staff officers, many of whom had previously been involved with the CIA's Detention and Interrogation Program. Company Y's chief operating officer was the former	1
Walling as an EIT, and Memorandum from to Director, CTC, May 9, 2008, Subject: Results of After-Action Review of [Rahim] Interrogation.  1025 Undated CIA Memorandum, titled After-Action Review, author (REDACTED), Undated CIA Memorandum, titled [Rahim] After Action Review: HVDI Assessment, with attached addendum, [Rahim] Lesson Learned Review Panel Recommendations Concerning the Modification of Sleep Deprivation and Reinstatement of Walling as an EIT.	s f
1026 See Volume III for additional information.  1027 For more information on CIA contracting with [Company Y], see Volume I.  1028 Letter to [Company Y], attn: Hammond DUNBAR from [REDACTED]  Contracting Officer, re Confirmation of Verbal Authorization to Proceed Not to Exceed (ATP/NTE); email from:  [REDACTED]; to: ; cc: [REDACTED], [REDACTED], [REDACTED];  subject: Next Contractual Steps with SWIGERT& DUNBAR; date: March 2, 2005; March 18, 2005, Letter from [REDACTED], Chief, to [Company Y], re Letter Contract ; date: June 17, 2005, at 11:08:22  AM; email from: ; to: [REDACTED], [REDACTED], [REDACTED]; cc: [REDACTED]; subject: PCS CTC officer to [Company Y]	,
location] ("One of the primary functions is to develop and set-up what we call the 'Terrorist Think Tank' (previously briefed to the DDO and ADDO) which will be critical as we develop our date: July 12, 2005, at 10:25:48 AM; Justification Date: 28 February 2006, Justification For Other Than Full And Open Competition, Contractor: [Company Y].  1030 See, for example, [Company Y] Monthly report, February 2006; [Company Y] Monthly Report, March 2006; [Company Y] Quarterly, 01 Jan – 31 March 2007.  1031 Justification Date: 25 July 2006, Justification For Other Than Full and Open Competition, Contractor: [Company Y].	

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Response from the CIA regarding Contract Costs for [Company Y], October 15, 2012 (DTS #2012-4008).

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- 8. The CIA's Detention and Interrogation Program Ends
- (U) On December 5, 2007, fewer than nine months after Director Hayden told the European Union that the CIA's Detention and Interrogation Program was not a CIA program, but "America's program," the House-Senate conference for the Fiscal Year 2008 Intelligence Authorization Act voted to include an amendment that banned coercive interrogation techniques and established the Army Field Manual on Human Intelligence Collector Operations as the interrogation standard for all U.S. government interrogations. The conference report passed both the House and the Senate with bipartisan majorities. 1043
- (U) On March 8, 2008, President Bush vetoed the Intelligence Authorization Act for Fiscal Year 2008 that banned coercive interrogations. In a radio address explaining the decision, the president stated "[t]he bill Congress sent me would take away one of the most valuable tools in the war on terror—the CIA program to detain and question key terrorist leaders and operatives." Addressing the use of the CIA's enhanced interrogation techniques, President Bush stated that the "main reason" the CIA program "has been effective is that it allows the CIA to use specialized interrogation procedures to question a small number of the most dangerous terrorists under careful supervision." The president stated that the CIA program had a "proven track record," and that the CIA obtained "critical intelligence" as a result of the CIA's enhanced interrogation techniques related to the Camp Lemonier plotting, the Karachi plotting, the Second Wave plotting, and the Heathrow Airport plotting. The president then repeated a warning the CIA had previously provided to the White House, that to "restrict the CIA to [interrogation] methods in the [Army] Field Manual," "could cost American lives." 1044 As is described in this summary, and detailed more extensively in the full Committee Study, the CIA's representations to the White House regarding the role of the CIA's enhanced interrogation techniques in the thwarting of the referenced plots were inaccurate.
- (U) On March 11, 2008, by a vote of 225-188, the House of Representatives failed to override the presidential veto. 1045

(TS//NF) In December 2008 and January 2009, CIA officers briefed the transition team for President-elect Barack Obama on the CIA's Detention and Interrogation Program. CIA Director Hayden prepared a statement that relayed, "despite what you have heard or read in a variety of public fora, these [enhanced interrogation] techniques and this program did

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<sup>&</sup>lt;sup>1042</sup> DIRECTOR (152227Z MAR 07); House Report 110-478 – Intelligence Authorization Act for Fiscal Year 2008, 110<sup>th</sup> Congress (2007-2008), Section 327.

<sup>&</sup>lt;sup>1043</sup> H.R. 2082 passed the House of Representatives on December 13, 2007, by a vote of 222-197 (Roll No: 1160) and passed the Senate on February 13, 2008, by a vote of 51-45 (Record Vote Number: 22).

<sup>1044</sup> See "Text: Bush on Veto of Intelligence Bill," The New York Times, dated March 8, 2008. Located, among other places, at www.nytimes.com/2008/03/08/washington/08cnd-ptext.html. For an example of a previous CIA briefing to the White House with similar assertions, see CIA Memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; with briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003. The CIA document provided to the participants states, "Termination of this program will result in loss of life, possibly extensive." For additional commentary, see "Veto of Bill on CIA Tactics Affirms Bush's Legacy," The New York Times, dated March 9, 2008.

1045 U.S. House of Representatives Roll Call Vote 117 of the 110th Congress, Second Session, March 11, 2008, 7:01

work."<sup>1046</sup> The prepared materials included inaccurate information on the operation and management of the CIA's Detention and Interrogation Program, as well as the same set of examples of the "effectiveness" of the CIA's enhanced interrogation techniques that the CIA had provided to policymakers over several years. <sup>1047</sup> The examples provided were nearly entirely inaccurate.

(TS//NF) On January 22, 2009, President Obama issued Executive Order 13491, which required the CIA to "close as expeditiously as possible any detention facilities that it currently operates and... not operate any such detention facility in the future." The Executive Order prohibited any U.S. government employee from using interrogation techniques other than those in the Army Field Manual 2-22.3 on Human Intelligence Collector Operations. 1048

(DTS #2013-1723).

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<sup>&</sup>lt;sup>1046</sup> CIA Briefing for Obama National Security Team - "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009." Referenced materials attached to cover memorandum with the title, "D/CIA Conference Room Seating Visit by President-elect Barrack [sic] Obama National Security Team Tuesday, 13 January 2009; 8:30 – 11:30 a.m." The briefing book includes the previously mentioned, "Briefing Notes on the Value of Detainee Reporting," dated 15 May 2006, which provided the same intelligence claims found in the document of the same name, but dated April 15, 2005.

<sup>&</sup>lt;sup>1048</sup> The Executive Order also stated that the FBI and "other Federal law enforcement agencies" could "continu[e] to use authorized, non-coercive techniques of interrogation that are designed to elicit voluntary statements and do not involve the use of force, threats, or promises." (See Executive Order 13491, "Ensuring Lawful Interrogation," January 22, 2009.)

### III. Intelligence Acquired and CIA Representations on the Effectiveness of the CIA's Enhanced Interrogation Techniques to Multiple Constituencies

A. Background on CIA Effectiveness Representations

(TS//NF) From 2002 through 2009, in order to obtain policy authorizations and legal approvals, the CIA made a series of representations to officials at the White House, 1049 the Department of Justice, and the Congress, asserting that the CIA's enhanced interrogation techniques were uniquely effective and necessary to produce otherwise unavailable intelligence that the U.S. government could not obtain from other sources. 1050 The CIA further represented

<sup>1049</sup> These representations were also made by the CIA to other elements of the executive branch, to include the Office of the Director of National Intelligence. As described in this Study, the Department of Justice first approved the use of the CIA's enhanced interrogation techniques on August 1, 2002.

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<sup>1050</sup> From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation program and, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and which warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to

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that the CIA's enhanced interrogation techniques "saved lives" and "enabled the CIA to disrupt terrorist plots, capture additional terrorists, and collect a high volume of critical intelligence on al-Qa'ida." The Department of Justice used these representations of effectiveness to assess

the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]" (DTS #2009-1258), which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and states: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives." <sup>1051</sup> Among other documents that contain the exact, or similar CIA representations, see: (1) CIA memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials with additional briefings using the slides as documented in September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Scott Muller, Subject: CIA Interrogation Program. (2) CIA memorandum to the CIA Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the subject line, "Comments to Draft IG Special Review, 'Counterterrorism Detention and Interrogation Program' (2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated February 24, 2004. (3) CIA Directorate of Intelligence, "Khalid Shaykh Muhammad: Preeminent Source on Al-Qa'ida," dated July 13, 2004; fax to the Department of Justice, April 22, 2005, entitled, " , Materials on KSM and Abu Zubaydah. report was widely disseminated in the Intelligence Community and a copy of this report was provided to the Senate Select Committee on Intelligence on July 15, 2004. On March 31, 2009, former Vice President Cheney requested the declassification of this Intelligence Assessment, which was publicly released with redactions on August 24, 2009. (4) CIA memorandum to "National Security Advisor," from "Director of Central Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques," included in email from: to: ; subject: "paper on value of interrogation , and techniques"; date: December 6, 2004, at 5:06:38 PM. The email references the attached "information paper to Dr. Rice explaining the value of the interrogation techniques." (5) CIA Memorandum for Steve Bradbury at Office of Legal Counsel, Department of Justice, dated March 2, 2005, from Legal Group, DCI Counterterrorist Center, subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques," (6) CIA briefing for Vice President Cheney, dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program." (7) CIA Talking Points entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques." (8) CIA "Briefing Notes on the Value of Detainee Reporting" faxed from the CIA to the Department of Justice on April 15, 2005, at 10:47AM. (9) CIA fax to DOJ Command Center, dated April 22, 2005, for , Office of Legal Legal Group, DCI Counterterrorist Center, re: Counsel, U.S. Department of Justice, from , Materials of KSM and Abu Zubaydah, included CIA Intelligence Assessment "Khalid Shaykh Muhammad: Preeminent Source on Al-Qa'ida," and CIA document, "Materials of KSM and Abu Zubaydah.; (10) CIA Intelligence Assessment, "Detainee Reporting Pivotal for the War Against Al-Qa'ida," June 2005, which CIA

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whether the CIA's enhanced interrogation techniques were legal; <sup>1052</sup> policymakers at the White House used these representations—and the legal analysis by the Department of Justice—to

records indicate was provided to White House officials on June 1, 2005. The Intelligence Assessment at the SECRET//NOFORN classification level was more broadly disseminated on June 3, 2005. On March 31, 2009, former Vice President Cheney requested the declassification of this Intelligence Assessment, which was publicly released with redactions on August 24, 2009. (11) CIA memorandum entitled, "Future of CIA's Counterterrorist Detention and Interrogation Program," dated December 23, 2005, from CIA Director Porter Goss to Stephen J. Hadley, Assistant to the President/National Security Advisor, Frances F. Townsend, Assistant to the President/Homeland Security Advisor, and Ambassador John D. Negroponte, the Director of National Intelligence, Attachment, "Impact of the Loss of the Detainee Program to CT Operations and Analysis." (12) CIA briefing document dated May 2, 2006, entitled, "BRIEFING FOR CHIEF OF STAFF TO THE PRESIDENT 2 May 2006 Briefing for Chief of Staff to the President Josh Bolten: CIA Rendition, Detention and Interrogation Programs." (13) CIA briefing document entitled, "Detainee Intelligence Value Update," dated 11 July 2006, internal document saved within CIA records as, "DNI Memo Intel Value July 11 2006...TALKING POINTS FOR DCI MEETING." (14) CIA document dated July 16, 2006, entitled, "DRAFT Potential Public Briefing of CIA's High-Value Terrorist Interrogations Program," and "CIA Validation of Remarks on Detainee Policy," drafts supporting the September 6, 2006, speech by President George W. Bush acknowledging and describing the CIA's Detention and Interrogation Program, as well as an unclassified Office of the Director of National Intelligence release, entitled, "Summary of the High Value Terrorist Detainee Program." (15) CIA classified statement for the record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007, and accompanying Senate Select Committee on Intelligence hearing transcript, entitled, "Hearing on Central Intelligence Agency Detention and Interrogation Program." (16) CIA fax from CIA employee [REDACTED] to U.S. Senate Committee on Appropriations, Subcommittee on Defense, with fax cover sheet entitled, "Talking points," sent on October 26, 2007, at 5:39:48PM, entitled, "Talking Points Appeal of the Million reduction in CIA/CTC's Rendition and Detention Program." (17) "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting." (18) CIA Briefing for Obama National Security Team- "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009," prepared "13 January 2009." (19) CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program- 18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," The documents include "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted." (20) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, at 3:46PM, entitled, "[SWIGERT] and [DUNBAR]" (DTS #2009-1258). See also CIA representations detailed in OLC memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees; and OLC memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Oaeda Detainees.

1052 See section of this summary addressing representations to the Department of Justice, as well as Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative; Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees; and Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees.

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assess whether the CIA interrogation program should be approved as a matter of policy;<sup>1053</sup> and members of Congress relied on the CIA representations in overseeing and assessing the program, providing funding, and crafting related legislation.<sup>1054</sup>

<sup>1053</sup> Among other documents, see the August 5, 2003, CIA Memorandum for the Record from Scott Muller from a July 29, 2003, National Security Council Principals Meeting with the subject, "Review of Interrogation Program on 29 July 2003," as well as the accompanying briefing slides, "CIA Interrogation Program, July 29, 2003"; March 4, 2005, Briefing for Vice President Cheney: CIA Detention and Interrogation Program. CIA document, dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program"; CIA document, dated May 2, 2006, entitled, BRIEFING FOR CHIEF OF STAFF TO THE PRESIDENT 2 May 2006 Briefing for Chief of Staff to the President Josh Bolten: CIA Rendition, Detention and Interrogation Programs; CIA document entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting"; and CIA Briefing for Obama National Security Team- "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009," prepared "13 January 2009." <sup>1054</sup>Among other documents, see: (1) CIA testimony to the Senate Select Committee on Intelligence (SSCI) on April 24, 2002, regarding Abu Zubaydah's initial interrogation; (2) CIA written answers to Committee Questions for the Record, dated August 15, 2002, regarding results of Abu Zubaydah's interrogations; (3) CIA testimony to SSCI on September 5, 2002, regarding covert detention facilities and results of Abu Zubaydah's interrogation; (4) CIA cable documenting September 27, 2002, briefing to Chairman Bob Graham and Vice Chairman Richard Shelby and their staff directors regarding the CIA's enhanced interrogation techniques in the interrogations of Abu Zubaydah; (5) CIA Memorandum for the Record documenting February 4, 2003, briefing to SSCI Chairman Pat Roberts and Committee staff directors regarding the CIA's Detention and Interrogation Program; (6) CIA testimony to SSCI on March 5, 2003, regarding the capture and initial interrogation of KSM; (7) CIA witness testimony to SSCI on March 19, 2003, regarding KSM's interrogation; (8) CIA witness testimony to SSCI on April 1, 2003, regarding KSM's capture, (9) April 3, 2003, Intelligence Community Terrorist Threat Assessment regarding KSM threat reporting, entitled "Khalid Shaykh Muhammad's Threat Reporting-Precious Truths, Surrounded by a Bodyguard of Lies," provided to the SSCI on April 7, 2003; (10) CIA testimony to SSCI on April 30, 2003, regarding detainee reporting: (11) CIA testimony to SSCI on June 25, 2003, regarding KSM interrogation; (12) CIA testimony to SSCI on July 30, 2003, regarding CIA detainee threat reporting; (13) CIA testimony to SSCI on September 3, authorities, including CIA detention authorities; (14) CIA prepared briefing for 2003, regarding Chairman Pat Roberts and Vice Chairman John D. Rockefeller IV entitled, "CIA Interrogation Program: DDO Talking Points, 04 September 2003"; (15) CIA witness testimony to SSCI on May 12, 2004, regarding CIA role in abuses at Abu Ghraib prison; (16) SSCI staff notes for July 15, 2004, CIA briefing to Chairman Pat Roberts and Vice Chairman John D. Rockefeller IV regarding the status of the CIA interrogation program; (17) CIA testimony to SSCI on September 13, 2004, regarding CIA and the abuses at Abu Ghraib prison; (18) Hand-written notes of Vice Chairman John D. Rockefeller IV recording a briefing by Jose Rodriguez on March 7, 2005; (19) CIA Memorandum for the Record, Subject: Sensitive Issue -Counterterrorism, October 31, 2005, regarding briefing for Senate Majority Leader Bill Frist regarding the Detainee Treatment Act, and email exchanges between John Rizzo, ; subject: "Re: Immediate Re: Sen. Frist required for briefing on impact of McCain Amendment"; date: October 31, 2005, and associated records concerning CIA briefings for Senators John McCain, Thad Cochran, Ted Stevens, and John Cornyn; (20) SSCI Memorandum for the Record, March 8, 2006, documenting CIA briefing of March 7, 2006, to staff on status of the CIA's Detention and Interrogation Program; (21) CIA Director Porter Goss testimony to the SSCI on March 15, 2006, regarding the status of the CIA's Detention and Interrogation Program; (22) CIA Director Michael Hayden testimony to the SSCI on September 6, 2006, regarding the CIA's Detention and Interrogation Program, prior to Senate consideration of the Military Commissions Act of 2006; (23) CIA Director Michael Hayden testimony to the SSCI on November 16, 2006, regarding the CIA's Detention and Interrogation Program, following passage of the Military Commissions Act of 2006; (24) CIA Director Michael Hayden testimony to the SSCI on April 12, 2007, regarding the CIA's Detention and Interrogation Program and a report of the International Committee of the Red Cross; (25) CIA fax from CIA employee [REDACTED] to U.S. Senate Committee on Appropriations, Subcommittee on Defense, with fax cover sheet entitled, "Talking points," sent on October 26, 2007, at 5:39:48 PM. Document faxed entitled, "Talking Points Million reduction in CIA/CTC's Rendition and Detention Program"; (26) CIA Director Michael Hayden testimony to the SSCI on December 11, 2007, regarding the public revelation of the CIA's

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(TS//NF) In CIA presentations to the executive and legislative branches, the CIA represented that other parties had consented to, or endorsed, the CIA's interrogation program. As an example, during a policy review of the CIA's enhanced interrogation techniques in July 2003, the CIA informed a subset of the National Security Council principals that the use of the CIA's enhanced interrogation techniques was "approved by the attorney general," and was "fully disclosed to the SSCI and HPSCI leadership." In the same presentation, the CIA represented that the CIA interrogation program "had produced significant intelligence information that had, in the view of CIA professionals, saved lives." The CIA then provided examples of "attacks averted" as a direct result of the CIA interrogation program, and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive."

(TS// When the CIA was asked by White House officials to review and provide further evidence for the effectiveness of the CIA's enhanced interrogation techniques in 2004, the CIA responded that it was "difficult, if not impossible" to conduct such a review, but assured White House officials that "this program works," "the techniques are effective," and the program produces "results." The "results" provided by the CIA consisted of the "disruption" of specific terrorist plots and the capture of specific terrorists. The CIA further represented that the information acquired as a result of the CIA's enhanced interrogation techniques was unique and "otherwise unavailable." These specific CIA claims played an especially important role

destruction of videotapes of the interrogations of Abu Zubaydah and 'Abd al-Rahim al-Nashiri; (27) CIA Director Michael Hayden public testimony to the SSCI on February 5, 2008, regarding waterboarding and CIA interrogations, prior to Senate vote on February 13, 2008, on the Fiscal Year 2008 Intelligence Authorization Act that would have prohibited any member of the U.S. Intelligence Community from using interrogation techniques not authorized by the U.S. Army Field Manual.

Memorandum for the Record: "Review of Interrogation Program on 29 July 2003." Memorandum prepared by CIA General Counsel Scott Muller, dated August 5, 2003, and briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials. Those attending the meeting included the director of the CIA, George Tenet; the CIA general counsel, Scott Muller; Vice President Cheney; National Security Advisor Condoleezza Rice; White House Counsel Alberto Gonzales; Attorney General John Ashcroft; Acting Assistant Attorney General, Office of Legal Counsel, Patrick Philbin; and counsel to the National Security Council, John Bellinger.

PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques," dated March 4, 2005, for a March 8, 2005, meeting. See also CIA Memorandum for National Security Advisor Rice entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," dated December 2004.

1057 From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from

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in the Department of Justice's legal review of the CIA's enhanced interrogation techniques. <sup>1058</sup> Department of Justice documents stated that an analysis of the legality of the CIA's enhanced

Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation programand, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003, which represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and which warned policymakers that "It lermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]" (DTS #2009-1258), which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and states: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives." 1058 See Volume II for detailed information. The OLC's May 30, 2005, memorandum relied on the CIA's

1058 See Volume II for detailed information. The OLC's May 30, 2005, memorandum relied on the CIA's representations in determining that the CIA's enhanced interrogation techniques did not violate the Fifth Amendment's prohibition on executive conduct that "shocks the conscience," indicating that this analysis was a "highly context-specific and fact-dependent question." The OLC also linked its analysis of whether the use of the CIA's enhanced interrogation techniques was "constitutionally arbitrary" to the representation by the CIA that the program produced "substantial quantities of otherwise unavailable actionable intelligence." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States

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interrogation techniques was a "highly context-specific, fact-dependent question" and highlighted the importance of the CIA representation that the CIA's enhanced interrogation techniques produced "substantial quantities of otherwise unavailable actionable intelligence," and were "largely responsible for preventing a subsequent attack within the United States."

B. Past Efforts to Review the Effectiveness of the CIA's Enhanced Interrogation Techniques

Program was operational, from 2002 to 2009, there were three reviews that addressed the effectiveness of the CIA's enhanced interrogation techniques: (1) the CIA Office of Inspector General Special Review, released in May 2004; (2) an internal review conducted by two senior CIA officers in 2004; and (3) a 2005 "Blue Ribbon" panel consisting of two individuals not employed by the CIA. According to CIA records, as of the spring of 2007, the CIA had not "conducted any other studies on the effectiveness of interrogation techniques." 1060

(TS# #NF) Each of the previous reviews relied on interviews with CIA personnel involved in the program, as well as documents prepared by CIA personnel, which represented that the CIA interrogation program was effective, and that the use of the CIA's enhanced interrogation techniques had "enabled the CIA to disrupt terrorist plots, capture

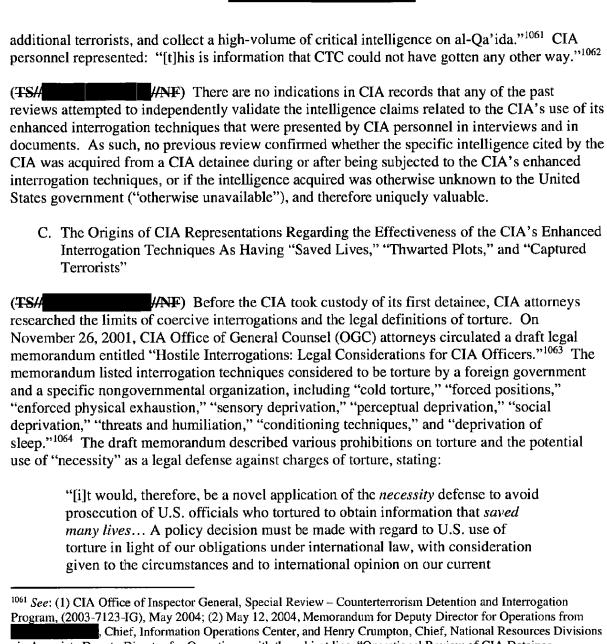
Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the
Interrogation of High Value Al Qaeda Detainees.) The CIA provided examples of the purported effectiveness of the
CIA's enhanced interrogation techniques in response to a request from the OLC. According to an email from
CTC Legal Principal Deputy Assistant Attorney General Steven Bradbury explained that
"because the standards under Article 16 [of the Convention Against Torture] require a balancing of the
government's need for the information, it would be quite helpful if we had any case studies or examples to
demonstrate the value of information produced by the program." See email from:
[REDACTED],
[REDACTED], [REDACTED]; date: March 2, 2005, 2:32 PM.
Among other documents, see Department of Justice Office of Legal Counsel memoranda dated May 30, 2005,
and July 20, 2007. The May 30, 2005, OLC memorandum repeats additional CIA representations, including that
"enhanced interrogation techniques remain essential to obtaining vital intelligence necessary to detect and disrupt
such emerging threats" and that the use of the techniques "led to specific, actionable intelligence." The July 20,
2007, OLC memorandum states that the " use of enhanced interrogation techniques is intended to service this
paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable
intelligence," citing CIA representations to the President that the CIA's enhanced interrogation techniques produced
information "we could not get anywhere else," and that "the use of such techniques saved American lives by
revealing information about planned terrorist plots."
1060 See CIA draft response to Questions for the Record submitted by the Senate Select Committee on Intelligence
after an April 12, 2007, hearing on the CIA's Detention and Interrogation Program. The CIA draft response states
the CIA Blue Ribbon Panel, consisting of two outside reviewers, was the only independent review of the
effectiveness of the CIA's enhanced interrogation techniques, and that "CIA had not conducted any other studies on
the effectiveness of [the] interrogation techniques." The final CIA response to the Committee states: "The 2004
CIA Office of the Inspector General report that reviewed CIA's counterterrorism detention and interrogation
activities recommended a non-CIA independent experts' review of the effectiveness of each of the authorized EIT
and a determination regarding the necessity for the continued use of each technique. As a result, CIA sought and
obtained the agreement of Mr. and Mr. and Mr. to conduct an independent review, which is

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also known as the Blue-Ribbon Panel report. Their individual reports are provided at Tabs A and B."

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via Associate Deputy Director for Operations, with the subject line, "Operational Review of CIA Detainee Program"; and (3) Blue Ribbon Panel Review, including a September 2, 2005, Memorandum from to Director Porter Goss, CIA, entitled "Assessment of EITs Effectiveness," and a September 23, 2005, Memorandum from to the Honorable Porter Goss, Director, Central Intelligence Agency, entitled, "Response to request from Director for Assessment of EIT effectiveness." <sup>1062</sup> See, among other examples, a June 27, 2003, Inspector General interview with CTC's Chief of Operations, . The record of that interview (2003-7123-IG) states: " stated that the views the intelligence as the main criteria Agency's Al-Qa'ida program has been very effective. ... for judging the success of the program; specifically, intelligence that has allowed CTC to take other terrorists off the street and to prevent terrorist attacks. This is information that CTC could not have gotten any other way." 1063 November 26, 2001, Draft of Legal Appendix, Paragraph 5, "Hostile Interrogations: Legal Considerations for CIA Officers." This document includes information regarding Paragraph 4. 1064 November 26, 2001, Draft of Legal Appendix, Paragraph 5, "Hostile Interrogations: Legal Considerations for CIA Officers." See Volume I for additional information.

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campaign against terrorism—states may be very unwilling to call the U.S. to task for torture when it resulted in saving thousands of lives." <sup>1065</sup>

(TS// On February 1, 2002, a CTC attorney researched the impact of the application of the Geneva Conventions (GC) on future CIA interrogation activities. The attorney wrote:

"If the detainee is a POW and enjoys GC coverage, then the optic becomes how legally defensible is a particular act that probably violates the convention, but ultimately saves lives. I believe that [a named CIA attorney]'s papers reflecting on necessity and anticipatory self defense are the two most obvious defenses available." <sup>1067</sup>

(U) The Department of Justice Office of Legal Counsel (OLC) included the "necessity defense" in its August 1, 2002, memorandum to the White House Counsel, determining, among other things, that "under the current circumstances, necessity or self-defense may justify interrogation methods that might violate" the criminal prohibition against torture. The OLC memorandum states:

"It appears to us that under the current circumstances the *necessity defense* could be successfully maintained in response to an allegation of a Section 2340A violation. ... Under these circumstances, a detained may possess

Considerations for CIA Officers," at 1. The CIA would later repeat both claims, representing to senior officials and the Department of Justice that the use of the CIA's enhanced interrogation techniques produced intelligence that "saved lives," and that this intelligence was otherwise unavailable. Further, on August 1, 2002, OLC issued an unclassified, but non-public opinion, in the form of a memorandum to White House Counsel Alberto Gonzales, analyzing whether certain interrogation methods would violate 18 U.S.C. §§ 2340-2340A. The memorandum provides a similar rationale for the necessity defense, stating, "certain justification defenses might be available that would potentially eliminate criminal liability. Standard criminal law defenses of necessity and self-defense could justify interrogation methods needed to elicit information to prevent a direct and imminent threat to the United States and its citizens." The memorandum later concludes: "even if an interrogation method might violate Section 2340A, necessity or self-defense could provide justifications that would eliminate any criminal liability."

1066 Email from: [REDACTED]; to: and [REDACTED]; subject: "POW's and Questioning"; date: February 1, 2002.

Questioning"; date: February 1, 2002. In response to a request from the Department of Justice's Office of Professional Responsibility (OPR), the CIA provided two memoranda – one dated November 7, 2001, the other undated – neither of which discussed the necessity defense. The OPR report states: "Although the CIA Office of General Counsel (OGC) told us that these were the only CIA memoranda in its possession on interrogation policy, some of the information we obtained from the CIA suggested otherwise. In an internal email message dated February 1, 2002, from CTC attorney [REDACTED] to [REDACTED], [REDACTED] referred to '[CIA Attorney [REDACTED]] papers reflecting on necessity and anticipatory self defense." See Department of Justice, Office of Professional Responsibility, Report. Investigation into the Office of Legal Counsel's Memoranda Concerning Issues Relating to the Central Intelligence Agency's Use of 'Enhanced Interrogation Techniques' on Suspected Terrorists, July 29, 2009, pp. 31-32.

<sup>1068</sup> Memorandum for Alberto R. Gonzales, Counsel to the President, from Jay C. Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, "Re Standards of Conduct for Interrogation under 18 U.S.C 2340-2340A," the U.S. Federal Torture Statute.

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information that could enable the United States to prevent attacks that potentially could equal or surpass the September 11 attacks in their magnitude. Clearly, any harm that might occur during an interrogation would pale to insignificance compared to the harm avoided by preventing such an attack, which could take hundreds or thousands of lives."<sup>1069</sup>

(TS/ **//NF**) According to a report by the Department of Justice Office of Professional Responsibility (OPR), released in July 2009, Deputy Assistant Attorney General John Yoo "acknowledged that the CIA may have indirectly suggested the new sections [related to Commander-in-Chief authority and possible defenses, including the necessity defense] by asking him what would happen in a case where an interrogator went 'over the line' and inadvertently violated the statute." Yoo also told the OPR that he drafted those relevant sections. Another senior Department of Justice lawyer at the time, Patrick Philbin, informed the OPR that when he told Yoo that the sections were superfluous and should be removed, Yoo responded, "They want it in there." The CIA's former Deputy General Counsel John Rizzo told the OPR that the CIA did not request the addition of the sections. 1070 In his response to the OPR report, Assistant Attorney General Jay Bybee stated that the "ticking time bomb" that could justify the necessity defense was, in fact, a "real world" scenario. According to Bybee, "the OLC attorneys working on the [August 1, 2002] Memo had been briefed on the apprehension of Jose Padilla on May 8, 2002. Padilla was believed to have built and planted a dirty bomb." The August 1, 2002, memorandum states that the "[i]nterrogation of captured al Qaida operatives allegedly allowed U.S. intelligence and law enforcement agencies to track Padilla and to detain him upon his entry into the United States." This information was inaccurate. 1073

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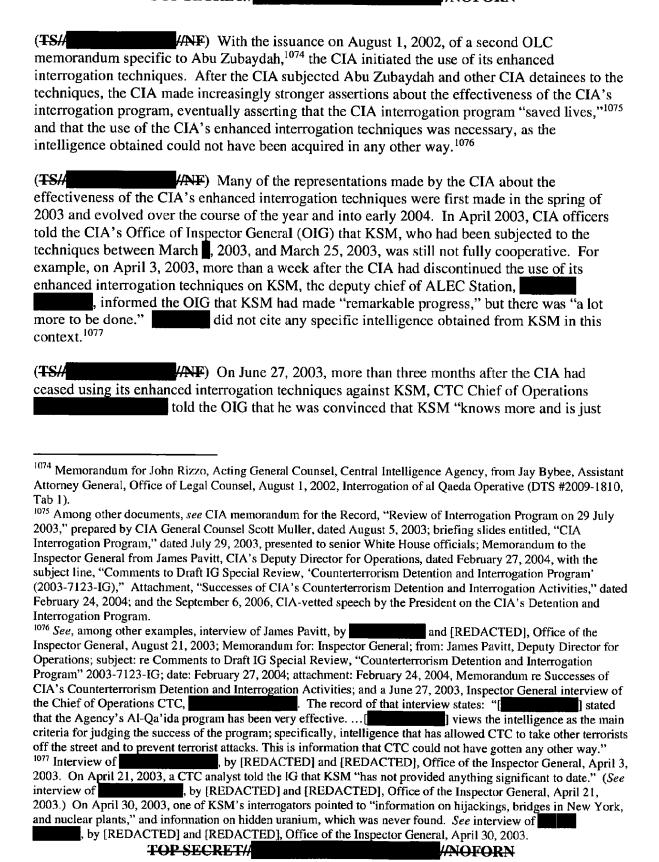
<sup>1069</sup> Italics added. Memorandum for Alberto R. Gonzales, Counsel to the President, Re: Standards of Conduct for Interrogation under 18 U.S.C. §§ 2340-2340A, pp. 39-41. On December 30, 2004, the OLC issued a new memorandum superseding the August 1, 2002, memorandum in its entirety. The OLC wrote that "[b]ecause the discussion in [the August 1, 2002] memorandum concerning the President's Commander-in-Chief power and the potential defenses to liability was – and remains—unnecessary, it has been eliminated from the analysis that follows. Consideration of the bounds of any such authority would be inconsistent with the President's unequivocal directive that United States personnel not engage in torture." (See Memorandum for James B. Comey, Deputy Attorney General, Re: Legal Standards Applicable Under 18 U.S.C. §§ 2340-2340A). No CIA detainees were subjected to the CIA's enhanced interrogation techniques between the issuance of the December 2004 memorandum and May 2005, when the OLC opined on the application of the federal prohibition on torture to the techniques.

<sup>&</sup>lt;sup>1070</sup> Department of Justice, Office of Professional Responsibility, Report, Investigation into the Office of Legal Counsel's Memoranda Concerning Issues Relating to the Central Intelligence Agency's Use of 'Enhanced Interrogation Techniques' on Suspected Terrorists, July 29, 2009, p. 51.

<sup>&</sup>lt;sup>1071</sup> Bybee response, at 74, n. 6, cited in the OPR Report at fn. 171. Department of Justice, Office of Professional Responsibility, Report, Investigation into the Office of Legal Counsel's Memoranda Concerning Issues Relating to the Central Intelligence Agency's Use of 'Enhanced Interrogation Techniques' on Suspected Terrorists, July 29, 2009.

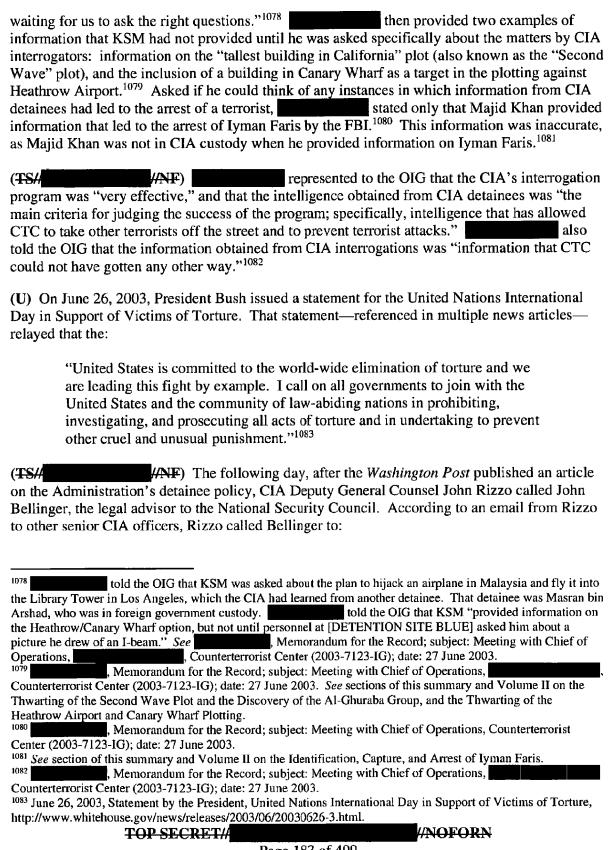
<sup>&</sup>lt;sup>1072</sup> Memorandum for Alberto R. Gonzales, Counsel to the President, Re: Standards of Conduct for Interrogation under 18 U.S.C. §§ 2340-2340A.

<sup>&</sup>lt;sup>1073</sup> See section of this summary and Volume II on the Thwarting of the Dirty Bomb/Tall Buildings Plot and the Capture of Jose Padilla.



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"express our surprise and concern at some of the statements attributed to the Administration in the piece, particularly the Presidential statement on the UN International Day in Support of Victims of Torture as well as a quote from the Deputy White House Press Secretary Scott McClellan that all prisoners being held by the USG are being treated 'humanely." 1084

(TS/A **WNF**) While Rizzo expressed the view that the presidential statement did not appear to contain anything "we can't live with," Rizzo conveyed to senior CIA leaders that it "might well be appropriate for us to seek written reaffirmation by some senior White House official that the Agency's ongoing practices... are to continue." 1085 **#NF**) On July 3, 2003, DCI George Tenet sent a memorandum to National Security Advisor Condoleezza Rice seeking reaffirmation of the Administration's support for the CIA's detention and interrogation policies and practices. The memorandum stated that the reaffirmation was sought because: "recent Administration responses to inquiries and resulting media reporting about the Administration's position have created the impression that these [interrogation] techniques are not used by U.S. personnel and are no longer approved as a policy matter." 1086 (TS// **//NF)** While the CIA was preparing to meet with the White House on the reaffirmation of the CIA interrogation program, CIA personnel provided additional inaccurate information about the "effectiveness" of the CIA's enhanced interrogation techniques to the OIG, as well as to senior CIA leadership. These inaccurate representations described the "thwarting" of specific plots and the capture of specific terrorists attributed to the interrogation of CIA detainees and the use of the CIA's enhanced interrogation techniques. (TS/A **//NF**) On July 16, 2003, Deputy Chief of ALEC Station was interviewed again by the OIG. In this interview asserted that KSM "provided information that helped lead to the arrest of" Iyman Faris, Uzhair Paracha, Saleh al-Marri, Majid Khan, and Ammar al-Baluchi. 1087 These representations were almost entirely inaccurate. 1088 1084 Email from: John Rizzo; to: John Moseman, ; cc: Buzzy Krongard, Scott Muller, William Harlow; subject: Today's Washington Post Piece on Administration Detainee Policy; date: June 27, 2003. <sup>1085</sup> Email from: John Rizzo; to: John Moseman, ; cc: Buzzy Krongard, Scott Muller, William Harlow; subject: Today's Washington Post Piece on Administration Detainee Policy; date: June 27, 2003. <sup>1086</sup> July 3, 2003, CIA Memorandum for National Security Advisor from Director of Central Intelligence George J. Tenet with the Subject: Reaffirmation of the Central Intelligence Agency's Interrogation Program. See also Scott Muller, Memorandum for the Record; subject: Review of Interrogation Program on 29 July 2003; date: 5 August 2003 (OGC-FO-2003-50078).

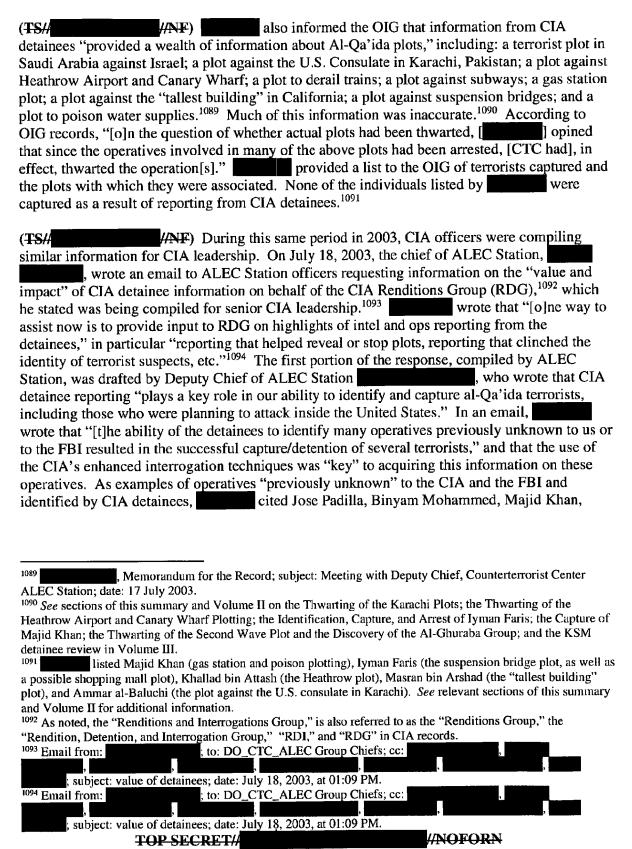
Nemorandum for the Record; subject: Meeting with Deputy Chief, Counterterrorist Center ALEC Station; date: 17 July 2003.

<sup>1088</sup> See sections of this summary and Volume II on the Identification, Capture, and Arrest of Iyman Faris; the Identification and Arrests of Uzhair and Saifullah Paracha; the Identification and Arrest of Saleh al-Marri; the Capture of Majid Khan; and the Thwarting of the Karachi Plots (regarding the capture of Ammar al-Baluchi).

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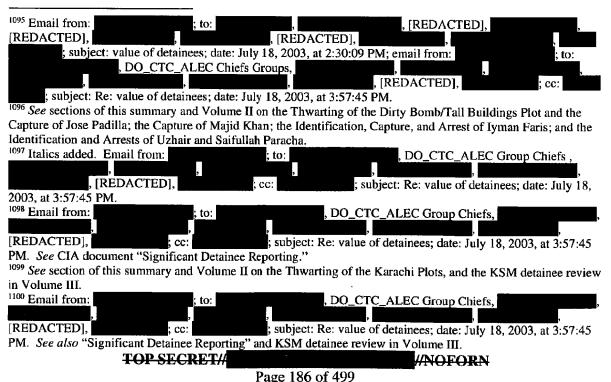
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Iyman Faris, and Sayf al-Rahman Paracha. 1095 These representations were inaccurate. 1096 email concluded:

"Simply put, detainee information has saved countless American lives inside the US and abroad. We believe there is no doubt al-Qa'ida would have succeeded in launching additional attacks in the US and that the information obtained from these detainees through the use of enhanced measures was key to unlocking this information. It is our assessment that if CIA loses the ability to interrogate and use enhanced measures in a responsible way, we will not be able to effectively prosecute this war." 1097

(<del>TS//</del> **#NF**) The information relayed from ALEC Station to RDG in July 2003 for CIA leadership also included information from a CIA assessment entitled "Significant Detainee Reporting." 1098 That document included information that was largely congruent with CIA records. It stated that KSM provided details on the Heathrow Airport Plot and the Karachi Plots only after being confronted with the capture of Khallad bin Attash and Ammar al-Baluchi; 1099 that with regard to plots inside the United States, KSM had only admitted to plots that had been abandoned or already disrupted; that KSM fabricated information in order to tell CIA interrogators "what he thought they wanted to hear"; and that KSM generally only provided information when "boxed in" by information already known to CIA debriefers. 1100 This information was not included in CIA representations to policymakers later that month.

(ANF) On July 29, 2003, as a result of DCI Tenet's July 3, 2003, request seeking reaffirmation of the CIA's detention and interrogation policies and practices, Tenet and CIA General Counsel Scott Muller conducted a briefing for a subset of the National Security

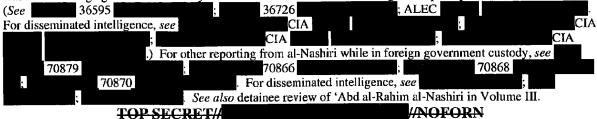


Council principals.<sup>1101</sup> According to a CIA memorandum, Muller represented that CIA "detainces subject to the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives." <sup>1102</sup>

enhanced interrogation techniques in briefing slides with the heading: "RESULTS: MAJOR THREAT INFO." The slides represented that KSM provided information on "[a]ttack plans against US Capitol, other US landmarks"; "[a]ttacks against Chicago, New York, Los Angeles; against towers, subways, trains, reservoirs, Hebrew centers, Nuclear power plants"; and the "Heathrow and Canary Wharf Plot." The slides also represented that KSM identified Iyman Faris, the "Majid Khan family," and Sayf al-Rahman Paracha. These representations were largely inaccurate. 1104

(TS// The CIA slides represented that "major threat" information was obtained from the use of the CIA's enhanced interrogation techniques on CIA detainee 'Abd al-Rahim al-Nashiri regarding "US Navy Ships in the Straits of Hormuz." This representation was inaccurate and omitted material facts. The CIA slides further indicated that "major threat" information was obtained from the use of the CIA's enhanced interrogation techniques against CIA detainee Ramzi bin al-Shibh—specifically that bin al-Shibh "[i]dentified Hawsawi" and

<sup>1105</sup> CIA records indicate that al-Nashiri provided details on multiple terrorist plots—including plans to target ships in the Strait of Hormuz—prior to his CIA detention and the use of the CIA's enhanced interrogation techniques. With regard to the targeting of ships in the Strait of Hormuz, this information was provided by al-Nashiri while he was still in foreign government custody and was disseminated in CIA intelligence reports prior to his CIA detention.



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<sup>&</sup>lt;sup>1101</sup> CIA Memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials. Those attending the meeting included the director of the CIA, George Tenet; the CIA general counsel, Scott Muller; Vice President Cheney; National Security Advisor Rice; White House Counsel Alberto Gonzales; Attorney General Ashcroft; Acting Assistant Attorney General, Office of Legal Counsel, Patrick Philbin; and counsel to the National Security Council, John Bellinger.

<sup>&</sup>lt;sup>1102</sup> CIA Memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials.

<sup>&</sup>lt;sup>1103</sup> CIA Memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials.

<sup>1104</sup> CIA records indicate that the "attacks," "attack plans," and "targets" discussed by KSM were well known to the Intelligence Community prior to any reporting from CIA detainees, or were merely ideas for attacks that were proposed, but never operationalized. The CIA briefing slides made no mention of KSM withholding or fabricating information during and after the use of the CIA's enhanced interrogation techniques. See relevant sections of this summary and Volume II, as well as the KSM detainee review in Volume III.

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provided "major threat" information on "[a]ttacks against Nuclear Power Plants, Hebrew Centers." This representation was inaccurate and omitted material facts. <sup>1106</sup>

(TS//NF) In the context of "[m]ajor threats [that] were countered and attacks averted," the CIA slides represented that "major threat" information was obtained from the use of the CIA's enhanced interrogation techniques against Khallad bin Attash on an "[a]ttack against U.S. Consulate in Karachi." This representation was inaccurate. The CIA slides further represented that "major threat" information was obtained from the use of the CIA's enhanced interrogation techniques on CIA detainee Abu Zubaydah, resulting in the "[i]dentification of [Jose] Padilla, Richard Reid," as well as information on "[a]ttacks on banks, subways, petroleum and aircraft industries." These representations were inaccurate. 1108

(TS// The briefing slides, which contained additional inaccuracies detailed in Volume II of the Committee Study, were used, at least in part, for CIA briefings for

1106 Al-Hawsawi was linked to the September 11, 2001, attacks and targeted by the CIA and other intelligence agencies prior to bin al-Shibh's capture. (See WASHINGTON (232012Z MAY 02), CIA 17743 (051408Z MAR 02); DIRECTOR (231756Z APR 02); ALEC (161821Z JUL 03).) Al-Hawsawi's arrest on March 1, 2003, was unrelated to any reporting from CIA detainees. (See ALEC (161821Z JUL 03).) With regard to the referenced "attacks," no operational plots targeting the sites referenced were ever identified by the CIA. Personnel at CIA Headquarters concluded in 2005 that the "most significant" intelligence derived from Ramzi bin al-Shibh was obtained prior to his rendition to CIA custody and the use of the CIA's enhanced interrogation techniques. According to a 2005 CIA assessment, the "most significant" reporting from Ramzi bin al-Shibh on future attacks was background information related to al-Qa'ida's plans to attack Heathrow Airport. (See ALEC (302240Z JUN 05).) Ramzi bin al-Shibh provided the majority of this information in mid-October 2002, while in the custody of a foreign government and prior to being transferred to CIA custody. (See CIA .) See also detainee review of Ramzi bin al-Shibh in Volume III.

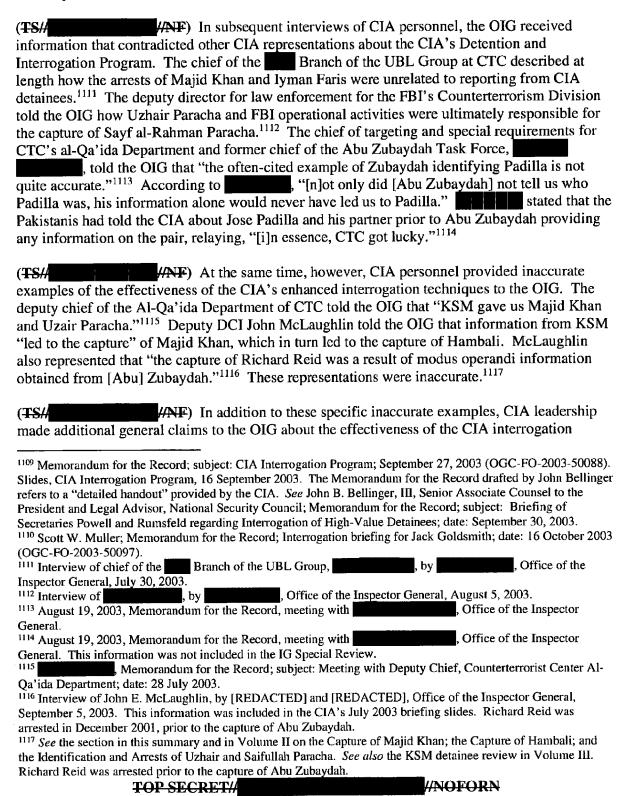
wrote of the referenced reporting from bin Attash: "[w]hile reporting from both [al-Baluchi and bin Attash] was chilling-[CIA officers] had become aware of most of this reporting either through previous information or through interviews of al-Baluchi and Ba Attash prior to their transfer out of Karachi." This cable also stated, "[a]s noted in several previous cables, in December 2002 Consulate became aware of the threat to Consulate officials." See

Thwarting of the Dirty Bomb/Tall Buildings Plot and the Capture of Jose Padilla. Richard Reid was arrested in December 2001, prior to Abu Zubaydah's capture. See multiple open source reporting and Department of Justice materials, including, United States v. Richard Reid Indictment, U.S. District Court, District of Massachusetts, January 16, 2002. Abu Zubaydah provided information on potential places al-Qa'ida might target, including banks and subways, shortly after his capture to FBI interrogators, months prior to the use of the CIA's "enhanced interrogation techniques" in August 2002. See Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939). See also Abu Zubaydah detainee review in Volume III.

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Secretary of State Powell and Secretary of Defense Rumsfeld, 1109 as well as for Assistant Attorney General Jack Goldsmith. 1110



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program that highlighted the "critical threat information" that could only be acquired by using the CIA's enhanced interrogation techniques against CIA detainees. Jose Rodriguez, then CTC director, told the CIA OIG that "the use of EITs has saved lives and prevented terrorist operations from occurring."1118 Deputy DCI McLaughlin told the OIG that he "believes the use of EITs has proven critical to CIA's efforts in the war on terrorism."1119 DDO Pavitt stated that the program was "invaluable to U.S. national security," that "American lives have been saved as a result of information received from detainees," and that the CIA "has been able to obtain information that would not have been obtained without the use of EITs."1120 According to OIG records, DCI Tenet stated he "firmly believes that the interrogation program, and specifically the use of EITs, has saved many lives." Tenet added that the use of the CIA's enhanced interrogation techniques was "extremely valuable" in obtaining "enormous amounts of critical threat information," and that he did not believe that the information could have been gained any other way. 1121

(<del>TS//</del> **HNF**) On January 2, 2004, CIA Inspector General John Helgerson provided a draft of the OIG Special Review, entitled "Counterterrorism Detention and Interrogation Program," to senior CIA officials for comment. The draft Special Review, which was based on numerous interviews of CIA personnel, as well as additional research by the OIG, described the origins of the CIA's Detention and Interrogation Program, the detention sites that were operational at the time of the review, and the guidance that had been provided on both interrogation and detention. The draft also identified a number of unauthorized interrogation techniques that had been used, 1122 and concluded that, in a number of cases, CIA interrogations went "well beyond what was articulated in the written DOJ legal opinion of 1 August 2002." 1123

1123 CIA Inspector General, Special Review, Counterterrorism Detention and Interrogation Program (2003-7123-IG), January 2004. TOP SECRET!

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<sup>1118</sup> Interview of Jose E. Rodriguez, by [REDACTED] and [REDACTED], Office of the Inspector General, August 12, 2003.

<sup>&</sup>lt;sup>1119</sup> Interview of John E. McLaughlin, by [REDACTED] and [REDACTED], Office of the Inspector General, September 5, 2003.

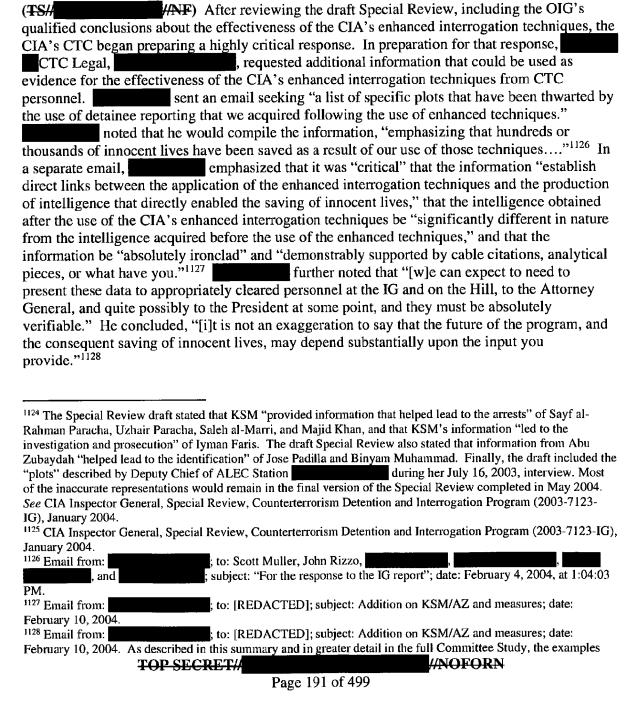
<sup>&</sup>lt;sup>1120</sup> Pavitt also stated that by "September, October and November" of 2002, "they saw a clear benefit" to the use of CIA's enhanced interrogation techniques on Abu Zubaydah (Interview of James Pavitt, by [REDACTED], Office of the Inspector General, August 21, 2003).

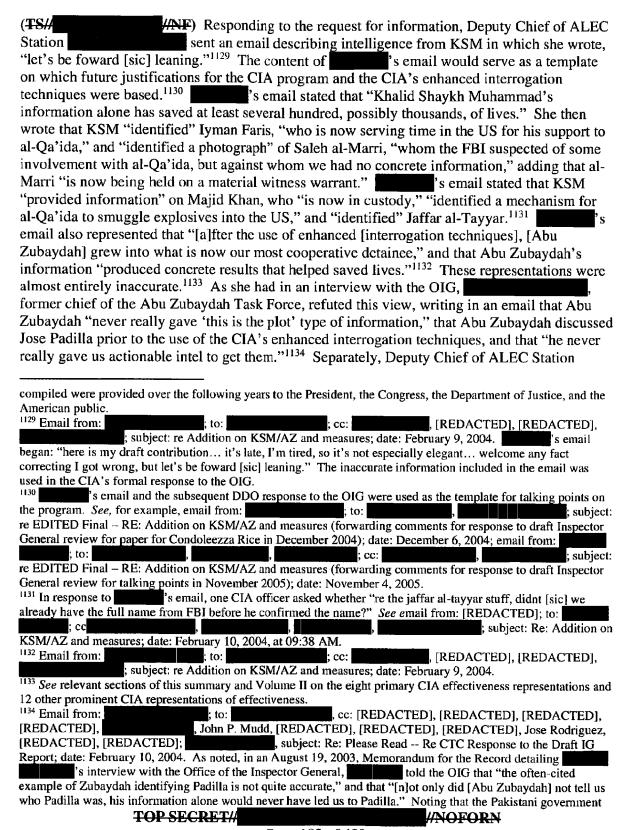
<sup>&</sup>lt;sup>1121</sup> Interview of George Tenet, by [REDACTED], [REDACTED], Office of the Inspector General, 8 September,

<sup>1122</sup> For example, the draft described interrogators placing pressure on a detainee's artery, conducting mock executions, blowing cigarette or cigar smoke into a detainee's face, using cold water to interrogate detainees, and subjecting a detainee to a "hard takedown." In an interview conducted after Gul Rahman's death at DETENTION SITE COBALT, Dr. DUNBAR described a "rough takedown." The interview report stated: "According to [DUNBAR], there were approximately five CIA officers from the renditions team. Each one had a role during the takedown and it was thoroughly planned and rehearsed. They opened the door of [a detainee] cell and rushed in screaming and yelling for him to 'get down.' They dragged him outside, cut off his clothes and secured him with Mylar tape. They covered his head with a hood and ran him up and down a long corridor adjacent to his cell. They slapped him and punched him several times. [DUNBAR] stated that although it was obvious they were not trying to hit him as hard as they could, a couple of times the punches were forceful. As they ran him along the corridor, a couple of times he fell and they dragged him through the dirt (the floor outside of the cells is dirt). [The detainee] did acquire a number of abrasions on his face, legs, and hands, but nothing that required medical attention." DUNBAR stated that after "something like this is done, interrogators should speak to the prisoner to 'give them something to think about." See Memorandum for Deputy Director of Operations, from January 28, 2003, Subject: Death Investigation - Gul Rahman, pp. 21-22, paragraph 34.

The draft report repeated the inaccurate examples of the "effectiveness" of the CIA's enhanced interrogation techniques that had been conveyed by CIA officers to OIG personnel, <sup>1124</sup> but nonetheless concluded:

"[w]ith the capture of some of the operatives for the above-mentioned plots, it is not clear whether these plots have been thwarted or if they remain viable or even if they were fabricated in the first place. This Review did not uncover any evidence that these plots were imminent." 1125





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forwarded additional inaccurate information from CIA personnel in ALEC Station to CTC Legal related to KSM, 1135 al-Nashiri, 1136 and Hambali. 1137

(TS###NF) On February 27, 2004, DDO Pavitt submitted his formal response to the OIG draft Special Review in the form of a memorandum to the inspector general. Pavitt urged the CIA OIG not to "shy away from the conclusion that our efforts have thwarted attacks and saved lives," and to "make it clear as well that the EITs (including the waterboard) have been indispensable to our successes." Pavitt's memorandum included an attachment describing the "Successes of CIA's Counterterrorism Detention and Interrogation Activities," and why the CIA's enhanced interrogation techniques were necessary. The attachment stated:

"Information we received from detained terrorists as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our

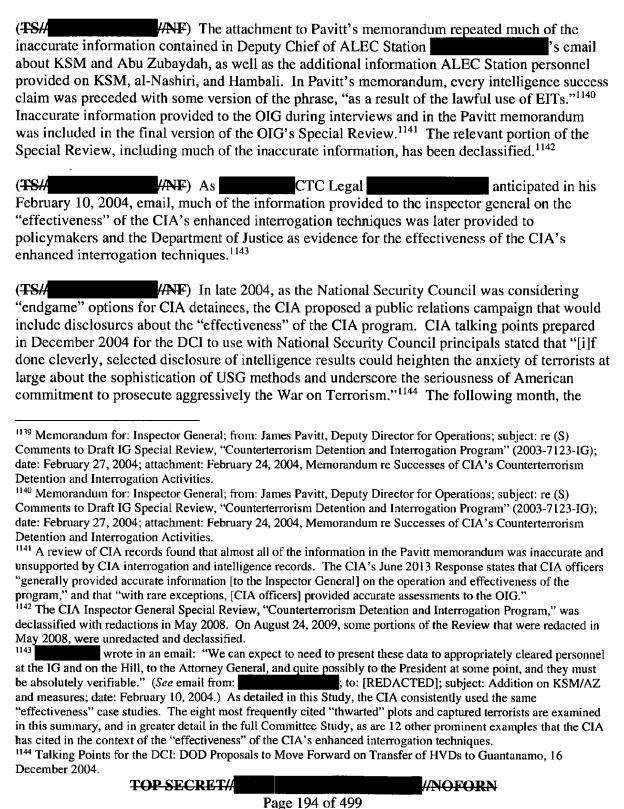
had told the CIA about Jose Padilla and his partner prior to Abu Zubaydah providing any information on the pair, stated, "[i]n essence, CTC got lucky." This information was not included in the draft or final OIG Special Review. 1135 The information forwarded by was related to the Heathrow Airport plotting and stated that "[o]nly after enhanced measures" did KSM "admit that the sketch of a beam labeled Canary Wharf in his notebook was in fact an illustration that KSM the engineer drew himself to show another AQ operative that the beams in the Wharf like those in the World Trade Center - would likely melt and collapse the building, killing all inside." The email also stated that KSM "identified the leading operatives involved in both the UK and Saudi cells that would support the operation." These representations were inaccurate. See the section of this summary and Volume II on the Thwarting of the Heathrow Airport and Canary Wharf Plotting, and the KSM detainee review in Volume III. stated that, "subsequent to the application of enhanced measures," the 1136 The information forwarded by CIA "learned more in-depth details" about operational planning, "to include ongoing operations against both the US and Saudi interests in Saudi Arabia." This representation omitted key information provided by al-Nashiri in foreign government custody and prior to the use of the CIA's enhanced interrogation techniques. See the 'Abd al-Rahim al-Nashiri detainee review in Volume III. stated that, "after the use of enhanced measures [Hambali] provided 1137 The information forwarded by information that led to the wrap-up of an al-Qa'ida cell in Karachi, some of whose members were destined to be the second wave attack pilots inside the US after 911.... [T]heir identification and subsequent detention saved hundreds of lives." This representation was inaccurate. See the section of this summary and Volume II on the Thwarting of the Second Wave Plot and the Discovery of the Al-Ghuraba Group. (See email from: ; multiple cc's; subject: EDITED---Re: Heathrow plot insight from KSM; date: February 10, 2004, at 2:38:36 PM.) The email included the following text: "Here is Heathrow." Below this text were forwarded emails from and . See email from: ; subject: Heathrow plot insight from KSM; date: February 10, 2004, at 01:34 PM; email from: ; subject: OGC rebuttal part 5 and final-Re: al-Nashiri; date: February 12, 2004, at 02:59 PM; forwarding email from: ; to: ; subject: Re: al-Nashiri; date: February 10, 2004, at 06:11 PM; email from: ; subject: \*\*immediate---Hambali Reporting; date: February 10, 2004, at 11:43 AM. 1138 Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.

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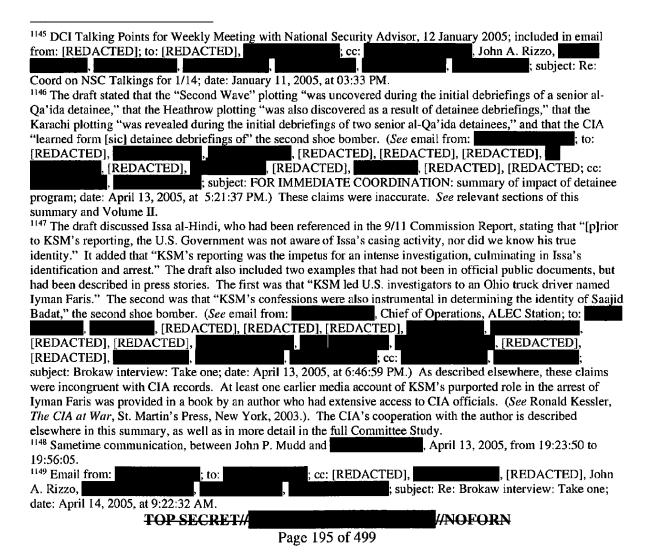
allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." 1139

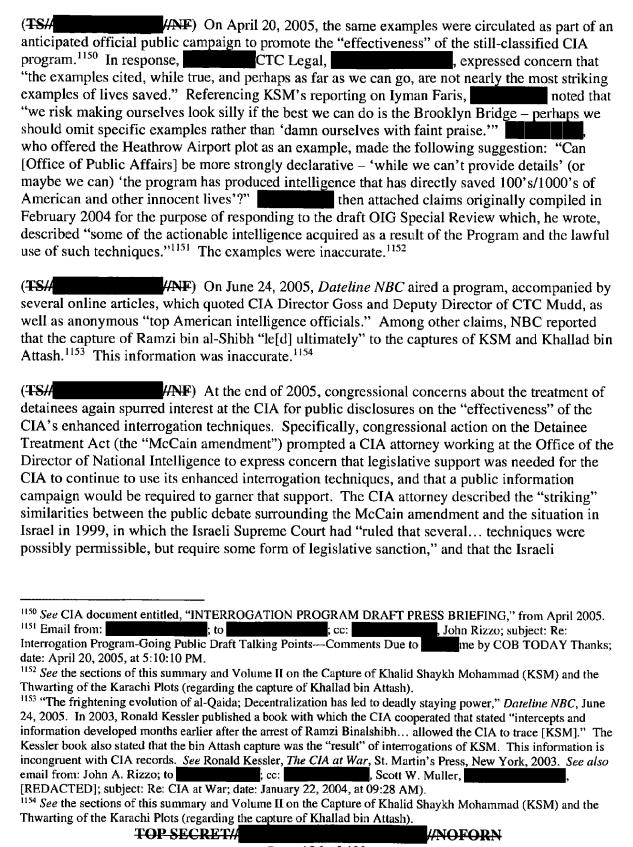


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CIA proposed that the public information campaign include details on the "intelligence gained and lives saved in HVD interrogations." There was no immediate decision by the National Security Council about an "endgame" for CIA detainees or the proposed public information campaign.

(TS# #NF) In early April 2005, schief of ALEC Station, asked that information on the success of the CIA's Detention and Interrogation Program be compiled in anticipation of interviews of CIA personnel by Tom Brokaw of NBC News. The first draft included effectiveness claims relating to the "Second Wave" plotting, the Heathrow Airport plotting, the Karachi plotting, and the identification of a second shoe bomber. 1146 A subsequent draft sought to limit the information provided to what was already in the public record and included assertions about Issa al-Hindi, Iyman Faris, and Sajid Badat. 1147 That day, Deputy Director of CTC Philip Mudd told that "we either get out and sell, or we get hammered, which has implications beyond the media. [C]ongress reads it, cuts our authorities, messes up our budget." The following day, the draft was cleared for release to the media. 1149





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government "ultimately got limited legislative authority for a few specific techniques." The CIA attorney then wrote:

"Once this became a political reality here, it became incumbent on the Administration to publicly put forth some facts, if it wanted to preserve these powers. Yet, to date, the Administration has refused to put forth any specific examples of significant intelligence it adduced as a result of using any technique that could not reasonably be construed as cruel, inhuman or degrading. Not even any historical stuff from three or four years ago. What conclusions are to be drawn from the utter failure to offer a specific justification: That no such proof exists? That the Administration does not recognize the legitimacy of the political process on this issue? Or, that need to reserve the right to use these techniques really is not important enough to justify the compromise of even historical intelligence?" 1156

(TS//NF) As described in more detail in the full Committee Study, the Administration sought legislative support to continue the CIA's Detention and Interrogation Program, and chose to do so by publicly disclosing the program in a 2006 speech by President Bush. The speech, which was based on CIA-provided information and vetted by the CIA, included numerous inaccurate representations about the CIA program and the effectiveness of the CIA's enhanced interrogation techniques. The CIA's vetting of the speech is detailed in CIA "validation" documents, which include CIA concurrence and citations to records to support specific passages of the speech. For example, the CIA "Validation of Remarks" document includes the following:

""...questioning the detainees in this program has given us information that has saved innocent lives by helping us to stop new attacks – here in the United States and across the world."

**CIA concurs with this assessment.** Information from detainees prevented – among others – the West Coast airliner plot, a plot to blow up an apartment

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<sup>1155</sup> The CIA attorney also described the Israeli precedent with regard to the "necessity defense" that had been invoked by CIA attorneys and the Department of Justice in 2001 and 2002. The CIA attorney wrote that the Israeli Supreme Court "also specifically considered the 'ticking time bomb' scenario and said that enhanced techniques could not be pre-approved for such situations, but that if worse came to worse, an officer who engaged in such activities could assert a common-law necessity defense, if he were ever prosecuted." (See email from: [REDACTED]; to: John A. Rizzo; cc: [REDACTED], John A. Rizzo, [REDACTED]; subject: Re: McCain; date: December 19, 2005, at 10:18:58 AM.) At the time, the CIA attorney and CTC Legal, , were working in the Office of the Director of National Intelligence. The OLC, in its July 20, 2007, memorandum, included an analysis of the Israeli court case in the context of concluding that the CIA's enhanced interrogation techniques were "clearly authorized and justified by legislative authority" as a result of the Military Commissions Act. See memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees. 1156 Email from: [REDACTED]; to: John A. Rizzo; cc: [REDACTED], John A. Rizzo, , [REDACTED]; subject: Re: McCain; date: December 19, 2005, at 10:18:58 AM.

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building in the United States, a plot to attack various targets in the United Kingdom, and plots against targets in Karachi and the Arabian Gulf. These attacks would undoubtedly have killed thousands."<sup>1157</sup>

(TS//NF) Multiple iterations of the CIA "validation" documents reflect changes to the speech as it was being prepared. One week before the scheduled speech, a passage in the draft speech made inaccurate claims about the role played by Abu Zubaydah in the capture of Ramzi bin al-Shibh and the role of Abu Zubaydah and Ramzi bin al-Shibh in the capture of KSM, but did not explicitly connect these claims to the use of the CIA's enhanced interrogation techniques. In an August 31, 2006, email exchange, CIA officers proposed the following language for the speech:

"That same year, information from Zubaydah led the CIA to the trail of one of KSM's accomplices, Ramzi bin al Shibh. Information from Zubaydah together with information from Shibh gave the CIA insight into al-Qa'ida's 9/11 attack planning and the importance of KSM. With the knowledge that KSM was the 'mastermind,' Pakistani partners planned and mounted an operation that resulted in his eventual capture and detention." 1158

(TS// The August 31, 2006, email exchange included citations to CIA cables to support the proposed passage; however, neither the cables, nor any other CIA records, support the assertions. 1159

1157 Emphasis in original. CIA Validation of Remarks on Detainee Policy, Wednesday, 6 September 2006, Draft #15. As described in the relevant sections of this summary, and more extensively in Volume II, these claims were inaccurate. ; to: [REDACTED], [REDACTED]; cc: ; subject: Source list for our AZ paragraphs; date: August 31, 2006, at 08:56 AM. 1159 The cited cables describe Abu Zubaydah's June 2002 description of a meeting with Ramzi bin al-Shibh (acquired prior to the use of the CIA's enhanced interrogation techniques against Abu Zubaydah), and Abu Zubaydah's August 2002 reporting discussing the same meeting (after the use of the techniques). (See CIA (21 August 2002).) Neither cable—or any other CIA record—indicates a (101514Z JUN 02): connection between Abu Zubaydah's reporting on his meeting with bin al-Shibh and bin al-Shibh's capture. The cited cables also do not include information, which was available to the CIA prior to the capture of Abu Zubaydah, highlighting KSM's "importance." The cited cable describes Abu Zubaydah's April 2002 reporting, prior to the use of the CIA's enhanced interrogation techniques, identifying KSM as "Mukhtar" and the "mastermind" of the 9/11 attacks. (See (13 April 2002).) The citations did not include cables referencing information available to the CIA about KSM that was obtained prior to the capture of Abu Zubaydah, including information on KSM's alias "Mukhtar" and KSM's role in the September 11, 2001, attacks, as is detailed elsewhere in this summary. The cables also did not support the claim that information provided by Abu Zubaydah or Ramzi bin al-Shibh led to the capture of KSM. One cited cable related to the identification by Ramzi bin al-Shibh, while bin al-Shibh was in foreign government custody, of Ali Abdul Aziz Ali as "Ammar." [The cable was cited as 20700 . As determined later, the actual cable was 20790.] As described elsewhere in this summary, KSM was not captured as a result of information related to Ammar al-Baluchi. The email exchange listed two cables directly related to the capture of KSM. The first cable, from approximately a week before KSM's capture, described the CIA's operational use and value of the asset who led the CIA to KSM. The cable stated that the relationship between the asset and KSM's , through whom the asset gained access to KSM, was "based ." The cable stated that CIA Headquarters "continues to be impressed with the evidence of [the asset's] access to KSM associates, ." (See DIRECTOR .) The second cable TOP SECRET! //NOFORN

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(TS// WINF) Within a few days, the passage in the draft speech relating to the captures of Ramzi bin al-Shibh and KSM was modified to connect the use of the CIA's enhanced interrogation techniques against Abu Zubaydah to the capture of Ramzi bin al-Shibh. The updated draft now credited information from Abu Zubaydah and Ramzi bin al-Shibh with "help[ing] in the planning and execution of the operation that captured Khalid Sheikh Mohammed." The updated draft speech stated:

"Zubaydah [zoo-BAY-da] was questioned using these [interrogation] procedures, and he soon began to provide information on key al-Qaida operatives – including information that helped us find and capture more of those responsible for the attacks of Nine-Eleven. For example, Zubaydah [zoo-BAY-da] identified one of KSM's accomplices in the Nine-Eleven attacks – a terrorist named Ramzi bin al Shibh [SHEEB]. The information Zubaydah [zoo-BAY-da] provided helped lead to the capture of bin al Shibh. And together these two terrorists provided information that helped in the planning and execution of the operation that captured Khalid Sheikh Mohammed." 1160

(TS//NF) An updated CIA "validation" document concurring with the proposed passage provided a modified list of CIA cables as "sources" to support the passage. Cable citations to Abu Zubaydah's reporting prior to the use of the CIA's enhanced interrogation techniques were removed. Like the previous version, the CIA's updated "validation" document did not cite to any cables demonstrating that information from Abu Zubaydah "helped lead to the capture of [Ramzi] bin al-Shibh." Similarly, none of the cables cited to support the passage indicated that information from Abu Zubaydah and Ramzi bin al-Shibh (who was in foreign government custody when he provided the information cited by the CIA) "helped in the

described KSM's capture, stating that it was "based on locational information" provided by the asset. (See 41351 .) Neither of the two cables cited to support the claim made any reference to Abu Zubaydah, Ramzi bin al-Shibh, or any other detainee in CIA or foreign government custody. The capture of KSM, including the role of the asset (referred to herein as "ASSET X") is detailed elsewhere in this ; to: [REDACTED]. summary and in greater detail in the full Committee Study. See email from: , subject: Source list for our AZ [REDACTED]; cc: paragraphs; date: August 31, 2006, at 08:56 AM. <sup>1160</sup> Pronunciation brackets in original draft. CIA Validation of Remarks on Detainee Policy, Wednesday, 6 September 2006, Draft #15. 1161 The document cited a cable on Abu Zubaydah's August 2002 description of his meeting with Ramzi bin al-Shibh, but not the previously cited June 2002 cable related to Abu Zubaydah's description of the same meeting, which was provided before Abu Zubaydah was subjected to the CIA's enhanced interrogation techniques. See  $\overline{1162}$  The information included in the cable describing Abu Zubaydah's August 2002 reporting on his meeting with Ramzi bin al-Shibh was unrelated to the capture of Ramzi bin al-Shibh. (See The CIA document also cited as a "source" a cable describing the capture of bin al-Shibh with no mention of Abu .) The details of Ramzi bin al-Shibh's capture are Zubaydah's reporting. (See described elsewhere in this summary and in greater detail in the full Committee Study. **WNOFORN** TOP SECRET#

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planning and execution of the operation that captured [KSM]."<sup>1163</sup> As described elsewhere in this summary, there are no CIA records to support these claims. <sup>1164</sup>

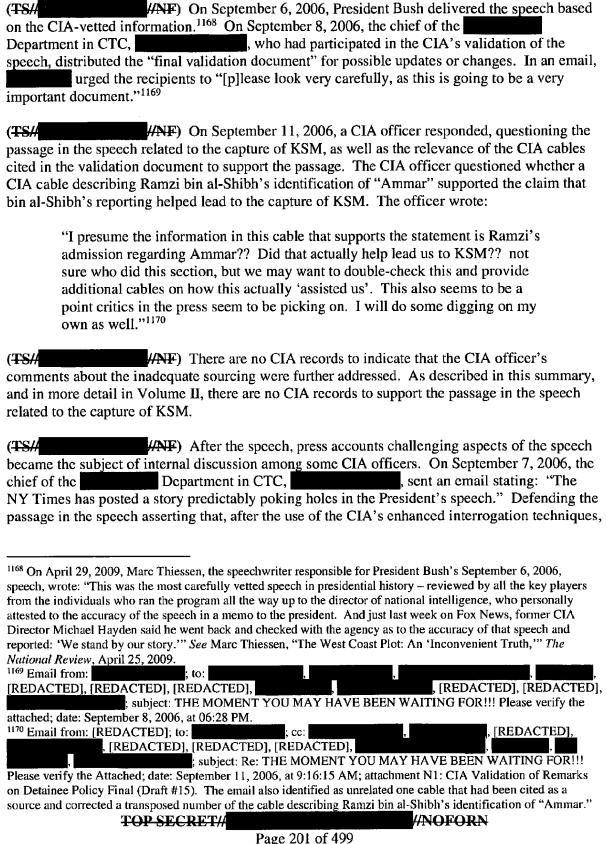
(TS//NF) The CIA documents validating the president's speech addressed other passages that were likewise unsupported by the CIA's cited cables. For example, the speech included an inaccurate claim regarding KSM that had been part of the CIA's representations on the effectiveness of the CIA's enhanced interrogation techniques since 2003. The speech stated:

"Once in our custody, KSM was questioned by the CIA using these procedures, and he soon provided information that helped us stop another planned attack on the United States. During questioning, KSM told us about another al Qaeda operative he knew was in CIA custody – a terrorist named Majid Khan. KSM revealed that [Majid] Khan had been told to deliver \$50,000 to individuals working for a suspected terrorist leader named Hambali, the leader of al Qaeda's Southeast Asian affiliate known as 'J-I.' CIA officers confronted Khan with this information. Khan confirmed that the money had been delivered to an operative named Zubair, and provided both a physical description and contact number for this operative. Based on that information, Zubair was captured in June of 2003, and he soon provided information that helped lead to the capture of Hambali."

(TS// As support for this passage, the CIA cited a June 2003 cable describing a CIA interrogation of Majid Khan in which Majid Khan discussed Zubair. The CIA "validation" document did not include cable citations from March 2003 that would have revealed that Majid Khan provided this information while in foreign government custody, prior to the reporting from KSM. 1167

<sup>1163</sup> The CIA document included a previously cited cable relating to the capture of KSM that made no mention of reporting from CIA detainees. (See 41351 .) The CIA document also included the previously cited cable describing bin al-Shibh's identification of "Ammar." As described in the section of this summary, as well as in Volume II, on the Capture of KSM, KSM was not captured as a result of information related to Ammar al-Baluchi. (The document cited the cable as 20700, as noted, the actual cite was 20790.) The CIA cable also cited an analytical product whose relevance was limited to the connection between KSM and al-Aziz (Ammar al-Baluchi). (See DI Serial Flier CTC 2002-30086CH: CIA analytic report, "Threat Threads: Recent Advances in Understanding 11 September") Finally, the document included a cable that was unrelated to the content of the speech. 1164 See sections of this summary and Volume II on the Capture of Ramzi bin al-Shibh and the Capture of Khalid Shaykh Mohammad (KSM). <sup>1165</sup> Presidential Speech on September 6, 2006, based on CIA information and vetted by CIA personnel. 1166 CIA Validation of Remarks on Detainee Policy, Wednesday, 6 September 2006, Draft #15; 13678 (070724Z MAR 03), disseminated as . Further, the June 2003 cable, (122120Z JUN 03), cited by the CIA as validation, makes no reference to reporting from KSM. Khan was captured on March 5, 2003 and was in foreign government detention until being transferred to CIA custody on May 2003. See details on the detention and interrogation of Majid Khan in Volume III. TOP SECRET# <del>//NOFORN</del> Page 200 of 499

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Abu Zubaydah provided information "that helped lead to the capture of bin al-Shibh," explained:

"...we knew Ramzi bin al-Shibh was involved in 9/11 before AZ was captured; however, AZ gave us information on his recent activities that—when added into other information—helped us track him. Again, on this point, we were very careful and the speech is accurate in what it says about bin al-Shibh." 1171

(TS//NF) 's statement, that Abu Zubaydah provided "information on [bin al-Shibh's] recent activities" that "helped [CIA] track him," was not supported by the cables cited in the CIA's "validation" document, or any other CIA record. 's email did not address the other representation in the president's speech—that Abu Zubaydah "identified" Ramzi bin al-Shibh. 1172

(TS// //NF) The New York Times article also challenged the representation in the speech that Abu Zubaydah "disclosed" that KSM was the "mastermind behind the 9/11 attacks and used the alias 'Mukhtar,'" and that "[t]his was a vital piece of the puzzle that helped our intelligence community pursue KSM." As the New York Times article noted, the 9/11 Commission had pointed to a cable from August 2001 that identified KSM as "Mukhtar." In her email, acknowledged the August 2001 report identifying KSM as "Mukhtar" and provided additional information on the drafting of the speech:

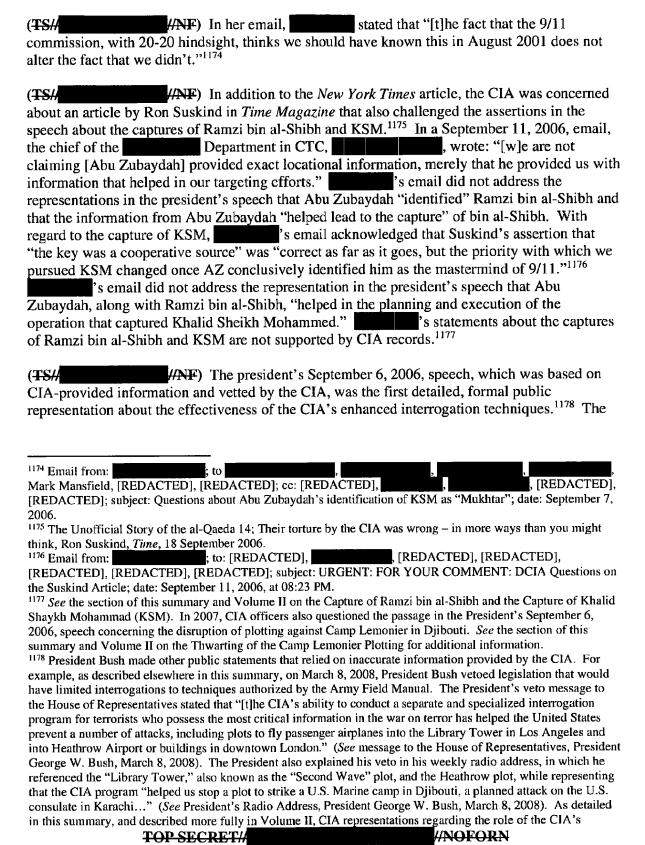
"[O]n 28 August, 2001, in fact, [CIA's] [database] does show a report from [a source] stating that Mohammad Rahim's brother Zadran told him that KSM was now being called 'Mukhtar.' Moreover, we were suspicious that KSM might have been behind 9/11 as early as 12 Sept 2001, and we had some reporting indicating he was the mastermind. We explained this latter fact to the White House, although the 28 August report escaped our notice." 1173

1171 Email from: : to Mark Mansfield, [REDACTED], [REDACTED]; cc: [REDACTED], [REDACTED]; subject: Questions about Abu Zubaydah's identification of KSM as "Mukhtar"; date: September 7. 2006. A September 7, 2006, article (published September 8, 2006) in the New York Times, by Mark Mazzetti, entitled, "Questions Raised About Bush's Primary Claims of Secret Detention System" included comments by CIA officials defending the assertions in the President's speech. The article stated: "Mr. Bush described the interrogation techniques used on the C.I.A. prisoners as having been 'safe, lawful and effective,' and he asserted that torture had not been used. ...Mr. Bush also said it was the interrogation of Mr. Zubaydah that identified Mr. bin al-Shibh as an accomplice in the Sept. 11 attacks. American officials had identified Mr. bin al-Shibh's role in the attacks months before Mr. Zubaydah's capture." 1172 There are no CIA records to support these claims. See the section of this summary on the capture of Ramzi bin al-Shibh, as well as a more detailed account in Volume II. 1173 Email from: ; to Mark Mansfield, [REDACTED], [REDACTED]; cc: [REDACTED], , [REDACTED]. [REDACTED]; subject: Questions about Abu Zubaydah's identification of KSM as "Mukhtar"; date: September 7, 2006. There are no CIA records indicating what was "explained" to the White House. The CIA validation document provided officially concurred with the passage in the speech. See CIA Validation of Remarks on Detainee Policy, Wednesday, 6 September 2006, Draft #15;

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inaccurate representations in the speech have been repeated in numerous articles, books, and broadcasts. The speech was also relied upon by the OLC in its July 20, 2007, memorandum on the legality of the CIA's enhanced interrogation techniques, specifically to support the premise that the use of the techniques was effective in "producing substantial quantities of otherwise unavailable intelligence." <sup>1179</sup>

D. CIA Representations About the Effectiveness of Its Enhanced Interrogation Techniques Against Specific CIA Detainees

(TS//NF) While the CIA made numerous general representations about the effectiveness of its enhanced interrogation techniques, CIA representations on specific detainees focused almost exclusively on two CIA detainees, Abu Zubaydah, detained on March 28, 2002, and KSM, detained on March 1, 2003. 1180

1. Abu Zubaydah

(TS// NF) As described in greater detail in the full Committee Study, the CIA provided significant information to policymakers and the Department of Justice on the CIA's decision to use the newly developed CIA "enhanced interrogation techniques" on Abu Zubaydah and the effects of doing so. These representations were provided by the CIA to the CIA OIG, 1181

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enhanced interrogation techniques with regard to the Second Wave, Heathrow, Djibouti and Karachi plots were inaccurate.

The OLC memorandum, along with other OLC memoranda relying on inaccurate CIA representations, has been declassified, as has the May 2004 OIG Special Review containing inaccurate information provided by CIA officers. Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees (DTS #2009-1810, Tab 14). 

1180 See Volume II for additional information on CIA representations.

Among other documents, *see* Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.

the White House, <sup>1182</sup> the Department of Justice, <sup>1183</sup> Congress, <sup>1184</sup> and the American public. <sup>1185</sup> The representations include that: (1) Abu Zubaydah told the CIA he believed "the general US population was 'weak,' lacked resilience, and would be unable to 'do what was necessary"; <sup>1186</sup> (2) Abu Zubaydah stopped cooperating with U.S. government personnel using traditional interrogation techniques; <sup>1187</sup> (3) Abu Zubaydah's interrogation team believed the use of the CIA's enhanced interrogation techniques would result in critical information on terrorist operatives and plotting; <sup>1188</sup> and (4) the use of CIA's enhanced interrogation techniques on Abu Zubaydah was effective in eliciting critical intelligence from Abu Zubaydah. <sup>1189</sup> These representations are not supported by internal CIA records.

(TS# WNF) The CIA representation that Abu Zubaydah "expressed [his] belief that the general US population was 'weak,' lacked resilience, and would be unable to 'do what was necessary' to prevent the terrorists from succeeding in their goals" is not supported by CIA

1182 Among other documents, see Memorandum for the Record: "Review of Interrogation Program on 29 July 2003." Memorandum prepared by CIA General Counsel Scott Muller, dated August 5, 2003, and briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials; and Briefing for Vice President Cheney: CIA Detention and Interrogation Program, CIA document dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program." 1183 Among other documents, see March 2, 2005, Memorandum for Steve Bradbury from Legal Group, DCI Counterterrorist Center re: Effectiveness of the CIA Counterterrorist Interrogation Techniques. <sup>1184</sup> Among other documents, see CIA classified statement for the record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007; and accompanying Senate Select Committee on Intelligence hearing transcript for April 12, 2007, entitled, "Hearing on Central Intelligence Agency Detention and Interrogation Program." Director Hayden stated: "Now in June [2002], after about four months of interrogation. Abu Zubaydah reached a point where he refused to cooperate and he shut down. He would not talk at all to the FBI interrogators and although he was still talking to CIA interrogators no significant progress was being made in learning anything of intelligence value." 1185 For example, see CIA "Questions and Proposed Answers" 9/2/2006, Tab 2 of CIA Validation of Remarks on Detainee Policy, September 6, 2006. 1186 See, for example, March 2, 2005, CIA memorandum for Steve Bradbury from Group, DCI Counterterrorist Center, "Effectiveness of the CIA Counterterrorist Interrogation Techniques." 1187 See, for example, ODNI September 2006 Unclassified Public Release: "During initial interrogation, Abu Zubaydah gave some information that he probably viewed as nominal. Some was important, however, including that Khalid Shaykh Mohammad (KSM) was the 9/11 mastermind and used the moniker 'Mukhtar.' This identification allowed us to comb previously collected intelligence for both names, opening up new leads to this terrorist plotter—leads that eventually resulted in his capture. It was clear to his interrogators that Abu Zubaydah possessed a great deal of information about al-Qa'ida; however, he soon stopped all cooperation. Over the ensuing months, the CIA designed a new interrogation program that would be safe, effective, and legal." See also Presidential Speech on September 6, 2006, based on CIA information and vetted by CIA personnel. 1188 As detailed in DIRECTOR (031357Z AUG 02). See also Office of Legal Counsel Memorandum for John Rizzo, Acting General Counsel of the Central Intelligence Agency, dated August 1, 2002, and entitled "Interrogation of al Qaeda Operative," which states: "The interrogation team is certain [Abu Zubaydah] has additional information that he refuses to divulge. Specifically, he is withholding information regarding terrorist networks in the United States or in Saudi Arabia and information regarding plans to conduct attacks within the

"Effectiveness of the CIA Counterterrorist Interrogation Techniques."

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<sup>1189</sup> Among other documents, *see* Office of the Director of National Intelligence, "Summary of the High Value Terrorist Detainee Program," September 6, 2006; and CIA Memorandum for Steve Bradbury at the Department of

United States or against our interests overseas."

Justice, dated March 2, 2005, from

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Legal Group, DCI Counterterrorist Center, subject

records. 1190 On August 30, 2006, a CIA officer from the CIA's al-Qa'ida Plans and Organization Group wrote: "we have no records that 'he declared that America was weak, and lacking in resilience and that our society did not have the will to 'do what was necessary' to prevent the terrorists from succeeding in their goals." In a CIA Sametime communication that same day, a CIA ALEC Station officer wrote, "I can find no reference to AZ being deifant [sic] and declaring America weak in fact everything I have read indicated he used a non deifiant [sic] resistance strategy." In response, the chief of the Department in CTC, wrote: "I've certainly heard that said of AZ for years, but don't know why" The CIA ALEC Station officer replied, "probably a combo of [deputy chief of ALEC Station, and [main and [main and main and agree, we shall pass over in silence." 1192
with debriefers using traditional interrogation techniques is also not supported by CIA records. In early June 2002, Abu Zubaydah's interrogators recommended that Abu Zubaydah spend several weeks in isolation while the interrogation team members traveled as a means of keeping [Abu Zubaydah] off-balance and to allow the team needed time off for a break and to attend to personal matters as well as to discuss "the endgame" for Abu Zubaydah with officers from CIA Headquarters. As a result, Abu Zubaydah spent much of June 2002, and all of July 2002, 47 days in total, in isolation. When CIA officers next interrogated Abu Zubaydah, they immediately used the CIA's enhanced interrogation techniques, including the waterboard. Prior to this isolation period, Abu Zubaydah provided information on al-Qa'ida activities, plans, capabilities, and relationships, in addition to information on its leadership structure, including personalities, decision-making processes, training, and tactics. Abu Zubaydah provided the same type of information prior to, during, and after the use of the CIA's enhanced interrogation techniques. Abu Zubaydah's inability to provide information
Group, DCI Counterterrorist Center, "Effectiveness of the CIA Counterterrorist Interrogation Techniques." [191] Email from: [192]; to: [193], and [193]; subject: "Suggested language change for AZ"; date: August 30, 2006, at 06:32 PM. [193] Sametime communication, [194] and [194], 30/Aug/06 13:15:23 to 19:31:47. [193] See ODNI September 2006 Unclassified Public Release: "During initial interrogation, Abu Zubaydah gave some information that he probably viewed as nominal. Some was important, however, including that Khalid Shaykh Mohammad (KSM) was the 9/11 mastermind and used the moniker 'Mukhtar.' This identification allowed us to comb previously collected intelligence for both names, opening up new leads to this terrorist plotter—leads that eventually resulted in his capture. It was clear to his interrogators that Abu Zubaydah possessed a great deal of information about al-Qa'ida; however, he soon stopped all cooperation. Over the ensuing months, the CIA designed a new interrogation program that would be safe, effective, and legal." See also Presidential Speech on September 6, 2006, based on CIA information and vetted by CIA personnel, that states: "We knew that Zubaydah had more information that could save innocent lives. But he stopped talkingAnd so, the CIA used an alternative set of procedures."  10424 (070814Z JUN 02)
1195 See Abu Zubaydah detainee review in Volume III, to include CIA email [REDACTED] dated March 28, 2007, 04:42 PM, with the subject line, "Subject detainee allegation – per our telcon of today."  1196 See reporting charts in Abu Zubaydah detainee review, as well as CIA paper entitled "Abu Zubaydah" and dated March 2005. The same information was included in an "Abu Zubaydah Bio" document "Prepared on 9 August 2006."
1197 See reporting charts in the Abu Zubaydah detainee review in Volume III.  TOP SECRET!//

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on the next attack in the United States—and operatives in the United States—provided the basis for CIA representations that Abu Zubaydah was "uncooperative," as well as for the CIA's determination that Abu Zubaydah required the use of the CIA's enhanced interrogation techniques to become "compliant" and reveal the information that CIA Headquarters believed he was withholding. The CIA further stated that Abu Zubaydah could stop the application of the CIA's enhanced interrogation techniques, like the waterboard, by providing the names of operatives in the United States or information to stop the next attack. At no point during or after the use of the CIA's enhanced interrogation techniques did Abu Zubaydah provide this type of information.

(TS/A **MNF**) The CIA representation that Abu Zubaydah's interrogation team believed the use of the CIA's enhanced interrogation techniques would result in new information on operatives in the United States and terrorist plotting is also incongruent with CIA records. While Abu Zubaydah was in isolation in July 2002, CIA Headquarters informed the Department of Justice and White House officials that Abu Zubaydah's interrogation team believed Abu Zubaydah possessed information on terrorist threats to, and al-Qa'ida operatives in, the United States. 1200 The CIA officials further represented that the interrogation team had concluded that the use of more aggressive methods "is required to persuade Abu Zubaydah to provide the critical information needed to safeguard the lives of innumerable innocent men, women, and children within the United States and abroad," and warned "countless more Americans may die unless we can persuade AZ to tell us what he knows."1201 However, according to CIA cables, the interrogation team at the detention site had not determined that the CIA's enhanced interrogation techniques were required for Abu Zubaydah to provide such threat information. Rather, the interrogation team wrote "[o]ur assumption is the objective of this operation is to achieve a high degree of confidence that [Abu Zubaydah] is not holding back actionable information concerning threats to the United States beyond that which [Abu Zubaydah] has already provided."1202

(TS//NF) The CIA representation that the use of the CIA's enhanced interrogation techniques on Abu Zubaydah was effective in producing critical threat information

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<sup>10586 (041559</sup>Z AUG 02), which states: "In truth, [Zubaydah] can halt the proceedings at any time by providing truthful revelations on the threat which may save countless lives."

1199 See Abu Zubaydah detainee review in Volume III.

1200 As detailed in DIRECTOR (031357Z AUG 02). The CIA further represented: (1) that the enhanced

<sup>1200</sup> As detailed in DIRECTOR (031357Z AUG 02). The CIA further represented: (1) that the enhanced interrogation phase of Abu Zubaydah's interrogation would likely last "no more than several days but could last up to thirty days," (2) "that the use of the [enhanced interrogation techniques] would be on an as-needed basis and that not all of these techniques will necessarily be used," (3) that the CIA expected "these techniques to be used in some sort of escalating fashion, culminating with the waterboard, though not necessarily ending with this technique," (4) "that although some of these techniques may be used more than once, that repetition will not be substantial because the techniques generally lose their effectiveness after several repetitions," and (5) "that steps will be taken to ensure that [Abu Zubaydah's] injury is not in any way exacerbated by the use of these methods." See the Abu Zubaydah detainee review for detailed information for how these statements proved almost entirely inaccurate. See also Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative.

[201] DIRECTOR (031357Z AUG 02)

<sup>[</sup>REDACTED] 73208 (231043Z JUL 02); email from: [REDACTED], [REDACTED], [REDACTED], and [REDACTED]; subject: Addendum from [DETENTION SITE GREEN]; date: July 23, 2002, at 07:56:49 PM; [REDACTED] 73208 (231043Z JUL 02). Additional assessments by the interrogation team that Abu Zubaydah was not withholding information are described in the Abu Zubaydah detainee review in Volume III.

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on terrorists and terrorist plotting against the United States is also not supported by CIA records. Abu Zubaydah did not provide the information for which the CIA's enhanced interrogation techniques were justified and approved—information on the next attack and operatives in the United States. 1203 According to CIA records, Abu Zubaydah provided information on "al-Qa'ida activities, plans, capabilities, and relationships," in addition to information on "its leadership structure, including personalities, decision-making processes, training, and tactics." This type of information was provided by Abu Zubaydah prior to, during, and after the use of the CIA's enhanced interrogation techniques. 1205 At no point during or after the use of the CIA's enhanced interrogation techniques did Abu Zubaydah provide information on al-Qa'ida cells in the United States or operational plans for terrorist attacks against the United States. <sup>1206</sup> Further, a quantitative review of Abu Zubaydah's intelligence reporting indicates that more intelligence reports were disseminated from Abu Zubaydah's first two months of interrogation, before the use of the CIA's enhanced interrogation techniques and when FBI special agents were directly participating, than were derived during the next two-month phase of interrogations, which included the non-stop use of the CIA's enhanced interrogation techniques 24 hours a day for 17 days. 1207 Nonetheless, on August 30, 2002, the CIA informed the National Security Council that

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<sup>1203</sup> See Abu Zubaydah detainee review in Volume III. Participants in the interrogation of Abu Zubaydah also wrote that Abu Zubaydah "probably reached the point of cooperation even prior to the August institution of 'enhanced' measures –a development missed because of the narrow focus of the questioning. In any event there was no evidence that the waterboard produced time-perishable information which otherwise would have been unobtainable." See CIA Summary and Reflections of Medical Services on OMS participation in the RDI program.

<sup>&</sup>lt;sup>1204</sup> CIA paper entitled "Abu Zubaydah" and dated March 2005. *See also* "Abu Zubaydah Bio" document "Prepared on 9 August 2006."

<sup>&</sup>lt;sup>1205</sup> See Abu Zubaydah detainee review in Volume III, and CIA paper entitled, "Abu Zubaydah," dated March 2005; as well as "Abu Zubaydah Bio" document "Prepared on 9 August 2006."

<sup>1206</sup> See Abu Zubaydah detainee review in Volume III.

Abu Zubaydah was taken into CIA custody on March 1207, 2002, and was shortly thereafter hospitalized until April 15, 2002. Abu Zubaydah returned to DETENTION SITE GREEN on April 15, 2002. During the months of April and May 2002, which included a period during which Abu Zubaydah was on life support and unable to speak (Abu Zubaydah communicated primarily with FBI special agents in writing), Abu Zubaydah's interrogations resulted in 95 intelligence reports. In February 2008, the CIA identified the "key intelligence and reporting derived" from Abu Zubaydah. The three items identified by the CIA were all acquired in April and May of 2002 by FBI interrogators. Abu Zubaydah was placed in isolation from June 18, 2002, to August 4, 2002, without being asked any questions. After 47 days in isolation, the CIA reinstituted contact with Abu Zubaydah at approximately 11:50 AM on August 4, 2002, when CIA personnel entered the cell, shackled and hooded Abu Zubaydah, and removed his towel, leaving Abu Zubaydah naked. Without asking any questions, CIA personnel made a collar around his neck with a towel and used the collar "to slam him against a concrete wall." Multiple enhanced interrogation techniques were used non-stop until 6:30 PM, when Abu Zubaydah was strapped to the waterboard and subjected to the waterboard technique "numerous times" between 6:45 PM and 8:52 PM. The "aggressive phase of interrogation" using the CIA's enhanced interrogation techniques continued for 20 days. (See Abu Zubaydah treatment chronology in Volume III.) During the months of August and September 2002, Abu Zubaydah's reporting resulted in 91 intelligence reports, four fewer than the first two months of his CIA detention. (See Abu Zubaydah detainee review in Volume III.) Specifically, for information on Abu Zubaydah's initial walling, see CIA email dated March 28, 2007, at 04:42 PM, with the subject line, "Subject detainee allegation - per our telcon of today," which states that Abu Zubaydah claims "a collar was used to slam him against a concrete wall." The CIA officer wrote, "While we do not have a record that this occurred, one interrogator at the site at the time confirmed that this did indeed happen. For the record, a plywood 'wall' was immediately constructed at the site after the walling on the concrete wall.' Regarding the CIA's assessment of the "key intelligence" from Abu Zubaydah, see CIA briefing documents for Leon Panetta entitled, "Tab 9: DCIA Briefing on RDI Program- 18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)" (includes "DCIA

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the CIA's enhanced interrogation techniques were effective and "producing meaningful results." Shortly thereafter, however, in October 2002, CIA records indicate that President Bush was informed in a Presidential Daily Brief (PDB) that "Abu Zubaydah resisted providing useful information until becoming more cooperative in early August, probably in the hope of improving his living conditions." The PDB made no reference to the CIA's enhanced interrogation techniques. 1209 Subsequently, the CIA represented to other senior policymakers and the Department of Justice that the CIA's enhanced interrogation techniques were successfully used to elicit critical information from Abu Zubaydah. 1210 For example, in a March 2, 2005, CIA memorandum to the Department of Justice, the CIA represented that information obtained from Abu Zubaydah on the "Dirty Bomb Plot" and Jose Padilla was acquired only "after applying [enhanced] interrogation techniques." This CIA representation was repeated in numerous CIA communications with policymakers and the Department of Justice. 1212 The information provided by the CIA was inaccurate. On the evening of April 20, 2002, prior to the

Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted."). <sup>1208</sup> On August 30, 2002, CTC Legal, , met with NSC Legal Adviser John Bellinger to discuss Abu Zubaydah's interrogation. (See email from: John Rizzo; to: John Moseman; subject: Meeting with NSC Legal Adviser, 30 August 2002; date: September 3, 2002; ALEC , 052227Z SEP 02.) According to s email documenting the meeting, he "noted that we had employed the walling techniques, confinement box, waterboard, along with some of the other methods which also had been approved by the Attorney General," and "reported that while the experts at the site and at Headquarters were still assessing the product of the recent sessions, it did appear that the current phase was producing meaningful results." (See email from: John Rizzo; to: John Moseman; subject: Meeting with NSC Legal Adviser, 30 August 2002; date: September 3, 2002.) The email did not provide any additional detail on what was described to Bellinger with respect to either the use of the techniques or the "results" of the interrogation. It is unclear from CIA records whether the CIA ever informed the NSC legal adviser or anyone else at the NSC or the Department of Justice that Abu Zubaydah failed to provide information about future attacks against the United States or operatives tasked to commit attacks in the U.S., during or after the use of the CIA's enhanced interrogation techniques.

1209 ALEC (181439Z OCT 02)

1210 These representations were eventually included in the President's September 6, 2006, speech, in which the President stated: "We knew that Zubaydah had more information that could save innocent lives, but he stopped talking... so the CIA used an alternative set of procedures... Zubaydah was questioned using these procedures, and soon he began to provide information on key al Qaeda operatives, including information that helped us find and capture more of those responsible for the attacks on September the 11th." These representations were also made to the Committee. On September 6, 2006, Director Hayden testified that, "faced with the techniques and with the prospects of what he did not know was coming, Abu Zubaydah decided that he had carried the burden as far as Allah had required him to carry it and that he could put the burden down and cooperate with his interrogators." (See transcript of briefing, September 6, 2006 (DTS #2007-1336).) Director Hayden's Statement for the Record for an April 12, 2007, hearing stated that: "[a]fter the use of these techniques, Abu Zubaydah became one of our most important sources of intelligence on al-Qa'ida." See statement for the Senate Select Committee on Intelligence from CIA Director Hayden, for April 12, 2007, hearing (DTS #2007-1563).

1211 Italics in original document. CIA Memorandum for Steve Bradbury at Office of Legal Counsel, Department of Justice, dated March 2, 2005, from Legal Group, DCI Counterterrorist Center, subject "Effectiveness of the CIA Counterterrorist Interrogation Techniques."

<sup>1212</sup> Among other documents, see Department of Justice Office of Legal Counsel Memoranda dated May 30, 2005, and July 20, 2007. The July 20, 2007, memorandum - now declassified - states (inaccurately) that: "Interrogations of Zubaydah—again, once enhanced techniques were employed—revealed two al Qaeda operatives already in the United States and planning to destroy a high rise apartment building and to detonate a radiological bomb in Washington, D.C." See Volume II, specifically the section on the "Thwarting of the Dirty Bomb/Tall Buildings Plot" and the capture of Jose Padilla, for additional details concerning the inaccuracies of this statement.

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use of the CIA's enhanced interrogation techniques, Abu Zubaydah provided this information to FBI officers who were using rapport building interrogation techniques. 1213

2. Khalid Shaykh Muhammad (KSM)

(TS// As described in more detail in the full Committee Study, the CIA provided significant inaccurate information to policymakers on the effectiveness of the CIA's enhanced interrogation techniques in the interrogation of KSM. These representations were

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<sup>10091 (210959</sup>Z APR 02). Despite requests by the Senate Select Committee on Intelligence, the CIA has never corrected the record on this assertion. On September 8, 2008, the Committee submitted Questions for the Record (QFRs) to the CIA from a hearing on the legal opinions issued by the Department of Justice's Office of Legal Counsel on the CIA's Detention and Interrogation Program. Because of time constraints, the CIA agreed "to take back several questions from Members that [the CIA was] unable to answer at the hearing." On the topic of the effectiveness of the CIA's enhanced interrogation techniques, the Committee asked "Why was this information [related to Padilla], which was not obtained through the use of EITs, included in the 'Effectiveness Memo?'" CIA records provided for this review contain completed responses to these Questions for the Record. The CIA's answer to this question was: "[ CTC Legal simply inadvertently reported this wrong. Abu Zubaydah provided information on Jose Padilla while being interrogated by the FBI ( Committee never received this response, despite numerous requests. Instead, the CIA responded with a letter dated October 17, 2008, stating that the "CIA has responded to numerous written requests for information from SSCI on this topic [the CIA's Detention and Interrogation Program]," and that "[w]e are available to provide additional briefings on this issue to Members as necessary." In a letter to CIA Director Michael Hayden, Chairman Rockefeller wrote, "[t]he CIA's refusal to respond to hearing Questions for the Record is unprecedented and is simply unacceptable." Senator Feinstein wrote a separate letter to CIA Director Michael Hayden stating, "I want you to know that I found the October 17, 2008 reply...appalling." The CIA did not respond. (See: (1) Senate Select Committee on Intelligence Questions for the Record submitted to CIA Director Michael Hayden on September 8. 2008, with a request for a response by October 10, 2008 (DTS #2008-3522); (2) CIA document prepared in response to "Questions for the Record" submitted by the Senate Select Committee on Intelligence on September 8, 2008: (3) letter from Senate Select Committee on Intelligence Chairman John D. Rockefeller IV, dated October 29, 2008, to CIA Director Michael Hayden (DTS #2008-4217); (4) letter from Senate Select Committee on Intelligence Chairman John D. Rockefeller IV, dated October 29, 2008, to CIA Director Michael Hayden (DTS #2008-4217): and (5) letter from Senate Select Committee on Intelligence Committee member, Dianne Feinstein, dated October 30, 2008, to CIA Director Michael Hayden (DTS #2008-4235).) In February 2004, a senior CIA officer wrote: "AZ never really gave 'this is the plot' type of information. He claimed every plot/operation he had knowledge of and/or was working on was only preliminary. (Padilla and the dirty bomb plot was prior to enhanced and he never really gave us actionable intel to get them)." See email from: ; to: . cc: [REDACTED], [REDACTED], [REDACTED], , John P. Mudd, [redacted], [REDACTED], [REDACTED], Jose Rodriguez, [REDACTED], [REDACTED], ; subject: Please Read -- Re CTC Response to the Draft IG Report; date: February 10, 2004).

provided by the CIA to the OIG, <sup>1214</sup> the White House, <sup>1215</sup> the Department of Justice, <sup>1216</sup> the Congress, <sup>1217</sup> and the American public. <sup>1218</sup> The representations include that: (1) KSM provided little threat information or actionable intelligence prior to the use of the CIA's enhanced interrogation techniques; <sup>1219</sup> (2) the CIA overcame KSM's resistance through the use of the CIA's enhanced interrogation techniques; <sup>1220</sup> (3) the CIA's waterboard interrogation technique was particularly effective in eliciting information from KSM; <sup>1221</sup> (4) KSM "recanted little of the information" he had provided, and KSM's information was "generally accurate" and "consistent"; <sup>1222</sup> (5) KSM made a statement to CIA personnel—"soon, you will know"—indicating an attack was imminent upon his arrest; and (6) KSM believed "the general US

<sup>1214</sup> Among other documents, *see* Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.

Among other documents, see Memorandum for the Record: "Review of Interrogation Program on 29 July 2003," Memorandum prepared by CIA General Counsel Scott Muller, dated August 5, 2003, and briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials; Briefing for Vice President Cheney: CIA Detention and Interrogation Program. CIA document dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program," and "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

Legal Group, DCI Counterterrorist Center re: Effectiveness of the CIA Counterterrorist Interrogation Techniques.

1217 Among other documents, see CIA classified Statement for the Record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007; and accompanying Senate Select Committee on Intelligence hearing transcript for April 12, 2007, entitled, "Hearing on Central Intelligence Agency Detention and Interrogation Program."

<sup>1218</sup> See, for example, CIA "Questions and Proposed Answers" (related to the President's speech) 9/2/2006; Tab 2 of CIA Validation of Remarks on Detainee Policy, September 6, 2006; and speech by President Bush on September 6, 2006.

CIA memorandum to "National Security Advisor," from "Director of Central Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques," included in email from: techniques"; date: December 6, 2004, at 5:06:38 PM. CIA document dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program." CIA Talking Points entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques." CIA briefing document dated May 2, 2006, entitled, "BRIEFING FOR CHIEF OF STAFF TO THE PRESIDENT 2 May 2006 Briefing for Chief of Staff to the President Josh Bolten: CIA Rendition, Detention and Interrogation Programs." March 2, 2005, Memorandum for Steve Bradbury from Counterterrorist Center re: Effectiveness of the CIA Counterterrorist Interrogation Techniques.

CIA memorandum to "National Security Advisor," from "Director of Central Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques," included in email from:

techniques"; date: December 6, 2004, at 5:06:38 PM; CIA document dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program." CIA briefing document dated May 2, 2006, entitled, "BRIEFING FOR CHIEF OF STAFF TO THE PRESIDENT 2 May 2006 Briefing for Chief of Staff to the President Josh Bolten: CIA Rendition, Detention and Interrogation Programs."

1221 See, for example, transcript, Senate Select Committee on Intelligence, April 12, 2007 (DTS #2007-3158).
 1222 "Khalid Shaykh Muhammad: Preeminent Source On Al-Qa'ida," authored by [REDACTED],

CTC/UBLD/AQPO/AQLB; CIA Briefing for Obama National Security Team-"Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009," referenced materials attached to cover memorandum with the title, "D/CIA Conference Room Seating Visit by President-elect Barrack [sic] Obama National Security Team Tuesday, 13 January 2009; 8:30 – 11:30 a.m."

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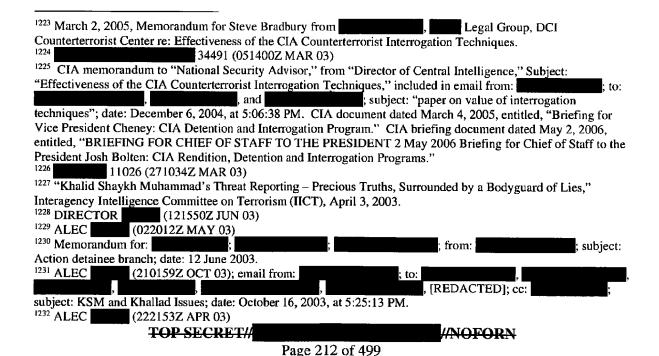
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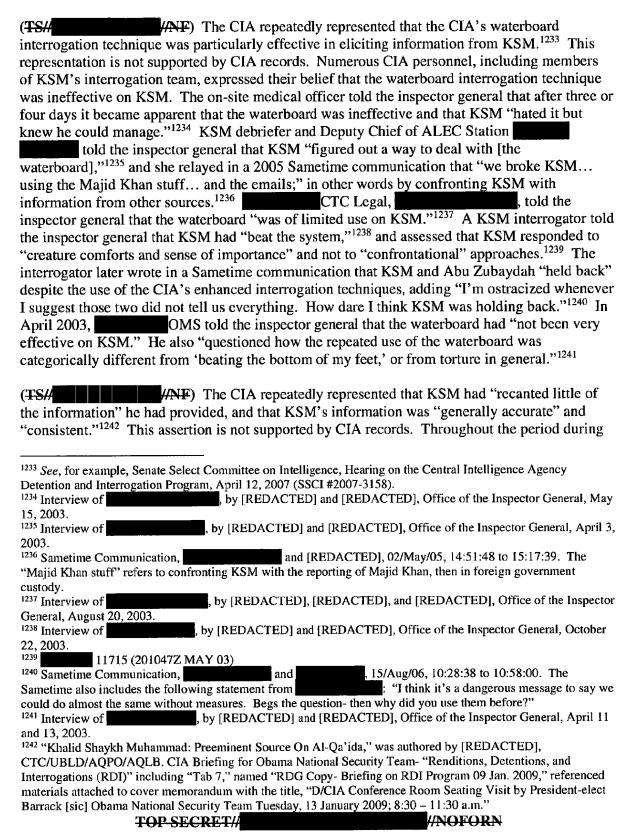
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population was 'weak,' lacked resilience, and would be unable to 'do what was necessary." <sup>1223</sup> These representations are not supported by internal CIA records.

(TS// While the CIA represented to multiple parties that KSM provided little threat information or actionable intelligence prior to the use of the CIA's enhanced interrogation techniques, CIA records indicate that KSM was subjected to the CIA's enhanced interrogation techniques within "a few minutes" of first being questioned by CIA interrogators. This material fact was omitted from CIA representations.

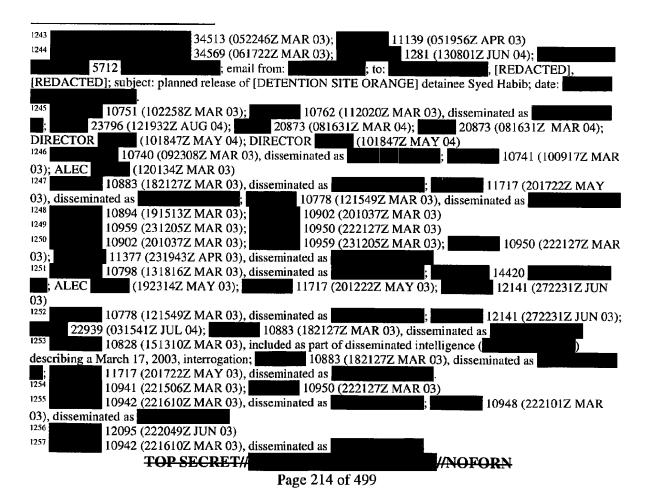
(TS// **HNF**) The CIA represented that the CIA overcame KSM's resistance to interrogation by using the CIA's enhanced interrogation techniques. 1225 CIA records do not support this statement. To the contrary, there are multiple CIA records describing the ineffectiveness of the CIA's enhanced interrogation techniques in gaining KSM's cooperation. On March 26, 2003, the day after the CIA last used its enhanced interrogation techniques on KSM, KSM was described as likely lying and engaged in an effort "to renew a possible resistance stance."1226 On April 2, 2003, the Interagency Intelligence Committee on Terrorism (IICT) produced an assessment of KSM's intelligence entitled, "Precious Truths, Surrounded by a Bodyguard of Lies." The assessment concluded that KSM was withholding information or lying about terrorist plots and operatives targeting the United States. 1227 During and after the use of the CIA's enhanced interrogation techniques, the CIA repeatedly expressed concern that KSM was lying and withholding information in the context of CBRN (Chemical, Biological, Radiological, and Nuclear) programs, 1228 plotting against U.S. interests in Karachi, Pakistan, 1229 plotting against Heathrow Airport, 1230 Abu Issa al-Britani, 1231 as well as the "Second Wave" plotting against the "tallest building in California," which prompted the CIA's ALEC Station to note in a cable dated April 22, 2003, that it "remain[e]d concerned that KSM's progression towards full debriefing status is not yet apparent where it counts most, in relation to threats to US interests, especially inside CONUS."1232





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which KSM was subjected to the CIA's enhanced interrogation techniques, KSM provided inaccurate information, much of which he would later acknowledge was fabricated and recant. Specifically, KSM's fabrications and recantations covered his activities immediately before his capture, 1243 the identity of an individual whom he described as the protector of his children, 1244 plotting against a U.S. aircraft carrier, a meeting with Abu Faraj al-Libi, and the location of Hassan Ghul. 1245 KSM fabricated significant information, which he would later recant, related to Jaffar al-Tayyar, stating that al-Tayyar and Jose Padilla were plotting together, 1246 linking al-Tayyar to Heathrow Airport plotting 1247 and to Majid Khan's plotting, 1248 and producing what CIA officials described as an "elaborate tale" linking al-Tayyar to an assassination plot against former President Jimmy Carter. 1249 KSM later explained that "he had been forced to lie" about al-Tayyar due to the pressure from CIA interrogators. 1250 KSM recanted other information about the Heathrow Airport plotting, including information regarding the targeting, 1251 additional operatives, and the tasking of prospective pilots to study at flight schools. 1252 KSM provided significant information on Abu Issa al-Britani (Dhiren Barot) that he would later recant, including linking Abu Issa al-Britani to Jaffar al-Tayyar and to the Heathrow Airport plot. 1253 Under direct threat of additional waterboarding, 1254 KSM told CIA interrogators that he had sent Abu Issa al-Britani to Montana to recruit African-American Muslim converts. 1255 In June 2003, KSM stated he fabricated the story because he was "under 'enhanced measures' when he made these claims and simply told his interrogators what he thought they wanted to hear." 1256 KSM also stated that he tasked Majid Khan with recruiting Muslims in the United States, 1257 which he



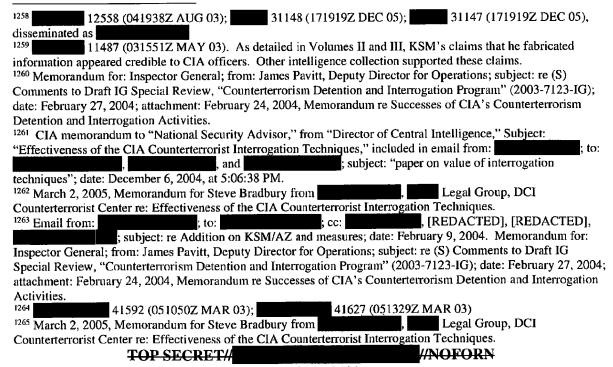
would later recant.<sup>1258</sup> On May 3, 2003, CIA officers recommended revisiting the information KSM had provided "during earlier stages of his interrogation process," noting that "he has told us that he said some things during this phase to get the enhanced measures to stop, therefore some of this information may be suspect." <sup>1259</sup>

(TS//NF) The CIA also repeatedly referred to a comment made by KSM while he was still in Pakistani custody as indicating that KSM had information on an imminent attack. In reports to the inspector general, 1260 the national security advisor, 1261 and the Department of Justice, 1262 among others, the CIA represented that:

"When asked about future attacks planned against the United States, he coldly replied 'Soon, you will know.' In fact, soon we did know – after we initiated enhanced measures."  $^{1263}$ 

Contrary to CIA representations, CIA records indicate that KSM's comment was interpreted by CIA officers with KSM at the time as meaning that KSM was seeking to use his future cooperation as a "bargaining chip" with more senior CIA officers. 1264

(TS// Finally, the CIA attributed to KSM, along with Abu Zubaydah, the statement that "the general US population was 'weak,' lacked resilience, and would be unable to 'do what was necessary' to prevent the terrorists from succeeding in their goals." There are no CIA operational or interrogation records to support the representation that KSM or Abu Zubaydah made these statements.



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E. CIA Effectiveness Claims Regarding a "High Volume of Critical Intelligence"

(TS//NF) The CIA represented that the CIA's enhanced interrogation techniques resulted in the collection of "a high volume of critical intelligence 1266 on al-Qa'ida." The Committee evaluated the "high volume" of intelligence collected by compiling the total number of sole source and multi-source disseminated intelligence reports from the 119 known CIA detainees. 1268

(TS//NF) The CIA informed the Committee that its interrogation program was successful in developing intelligence and suggested that all CIA detainees produced disseminated intelligence reporting. For example, in September 2006, CIA Director Michael Hayden provided the following testimony to the Committee:

Senator Bayh: "I was impressed by your statement about how effective the [CIA's enhanced interrogation] techniques have been in eliciting important information to the country, at one point up to 50 percent of our information about al-Qa'ida. I think you said 9000 different intelligence reports?"

Director Hayden: "Over 8000, sir."

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Senator Bayh: "And yet this has come from, I guess, only thirty individuals."

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<sup>&</sup>lt;sup>1266</sup> The "critical" description in this CIA representation is addressed in the section of this summary concerning the reported acquisition of actionable intelligence after the use of the CIA's enhanced interrogation techniques that the CIA represented as enabling the CIA to thwart terrorist plots and capture specific terrorists. See Volume II for additional information.

<sup>&</sup>lt;sup>1267</sup> Among other documents, *see* CIA Memorandum for the National Security Advisor (Rice) entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," December 2004; CIA Memorandum to the Office of Legal Counsel, entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," March 2, 2005; CIA briefing notes entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program," March 4, 2005; CIA talking points for the National Security Council entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques," dated March 4, 2005; CIA briefing notes entitled, "Briefing for Chief of Staff to the President Josh Bolten: CIA Rendition, Detention, and Interrogation Programs," dated May 2, 2006; CIA briefing document, entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting." Also included in additional briefing documents referenced and described in this summary.

while CIA multi-source intelligence reports are included in the Committee Study, the quantitative analysis in this summary is based on sole-source intelligence reporting, as these reports best reflect reporting from CIA detainees. Multi-source intelligence reports are reports that contain data from multiple detainees. As described above, a common multi-source report would result from the CIA showing a picture of an individual to all CIA detainees at a specific CIA detention site. A report would be produced regardless if detainees were or were not able to identify or provide information on the individual. As a specific example, see HEADQUARTERS (202255Z JUN 06), which states that from January 1, 2006 – April 30, 2006, information from Hambali was "used in the dissemination of three intelligence reports, two of which were non-recognitions of Guantanamo Bay detainees," while the third "detailed [Hambali's] statement that he knew of no threats or plots to attack any world sporting events." Sole-source reports, by contrast, are based on specific information provided by one CIA detainee.

Director Hayden: "No, sir, 96, all 96." 1269

(TS//NF) In April 2007, CIA Director Hayden testified that the CIA's interrogation program existed "for one purpose – intelligence," and that it is "the most successful program being conducted by American intelligence today" for "preventing attacks, disabling al-Qa'ida." At this hearing Director Hayden again suggested that the CIA interrogation program was successful in obtaining intelligence from all CIA detainees. A transcript of that hearing included the following exchange:

Senator Snowe: "General Hayden. Of the 8000 intelligence reports that were provided, as you said, by 30 of the detainees."

Director Hayden: "By all 97, ma'am." 1272

(TS# PNF) The suggestion that all CIA detainees provided information that resulted in intelligence reporting is not supported by CIA records. CIA records reveal that 34 percent of the 119 known CIA detainees produced no intelligence reports, and nearly 70 percent produced fewer than 15 intelligence reports. Of the 39 detainees who were, according to CIA records, subjected to the CIA's enhanced interrogation techniques, nearly 20 percent produced no intelligence reports, while 40 percent produced fewer than 15 intelligence reports. While the CIA's Detention and Interrogation Program did produce significant amounts of disseminated intelligence reporting (5,874 sole-source intelligence reports), this reporting was overwhelmingly derived from a small subset of CIA detainees. For example, of the 119 CIA detainees identified in the Study, 89 percent of all disseminated intelligence reporting was derived from 25 CIA detainees. Five CIA detainees produced more than 40 percent of all intelligence reporting from the CIA's Detention and Interrogation Program. CIA records indicate that two of the five detainees were not subjected to the CIA's enhanced interrogation techniques. 1273

F. The Eight Primary CIA Effectiveness Representations—the Use of the CIA's Enhanced Interrogation Techniques "Enabled the CIA to Disrupt Terrorist Plots" and "Capture Additional Terrorists"

(TS# Prom 2003 through 2009, 1274 the CIA consistently and repeatedly represented that its enhanced interrogation techniques were effective and necessary to produce

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<sup>&</sup>lt;sup>1269</sup> Senate Select Committee on Intelligence, Briefing by the Director, Central Intelligence Agency, on the Central Intelligence Agency Detention, Interrogation and Rendition Program, September 6, 2006 (SSCI #2007-1336). At the time this statement was made there had been at least 118 CIA detainees.

<sup>&</sup>lt;sup>1270</sup> Senate Select Committee on Intelligence, Hearing on the Central Intelligence Agency Detention and Interrogation Program, April 12, 2007 (DTS #2007-3158).

<sup>&</sup>lt;sup>1271</sup> Senate Select Committee on Intelligence, Hearing on the Central Intelligence Agency Detention and Interrogation Program, April 12, 2007 (DTS #2007-3158).

<sup>&</sup>lt;sup>1272</sup> Senate Select Committee on Intelligence, Hearing on the Central Intelligence Agency Detention and Interrogation Program, April 12, 2007 (DTS #2007-3158).

<sup>&</sup>lt;sup>1273</sup> See detainee intelligence reporting data in Volume II.

The CIA represented in 2002 that the CIA's enhanced interrogation techniques were necessary and effective. The Committee analysis focuses on CIA representations between 2003 and 2009, during which time the CIA

critical intelligence that "enabled the CIA to disrupt terrorist plots, capture additional terrorists, and collect a high-volume of critical intelligence on al-Qa'ida." The CIA further stated that the information acquired as a result of the use of the CIA's enhanced interrogation techniques could not have been acquired by the U.S. government in any other way ("otherwise unavailable"). 1275

provided specific examples of counterterrorism "successes" the CIA attributed to the use of the CIA's enhanced interrogation techniques.

1275 See list of 20 CIA representations included in this summary. From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques included a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation program—and, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties.' (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program- 18FEB.2009" and graphic

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The CIA also represented that the best measure of effectiveness of the CIA's enhanced interrogation techniques was examples of specific terrorist plots "thwarted" and specific terrorists captured as a result of the use of the ClA's techniques.

(TS# WNF) For example, in a December 2004 CIA memorandum prepared for the national security advisor, the CIA wrote that there was "no way to conduct" an "independent study of the foreign intelligence efficacy of using enhanced interrogation techniques," but stated, "[t]he Central Intelligence Agency can advise you that this program works and the techniques are effective in producing foreign intelligence." To illustrate the effectiveness of the CIA's interrogation techniques, the CIA provided 11 examples of "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques," nine of which referenced specific terrorist plots or the capture of specific terrorists. Similarly, under the heading, "Plots Discovered as a Result of EITs," a CIA briefing prepared for President Bush in November 2007 states, "reporting statistics alone will not provide a fair and accurate measure of the effectiveness of EITs." Instead, the CIA provided eight "examples of key intelligence collected from CIA detainee interrogations after applying the waterboard along with other interrogation techniques," seven of which referenced specific terrorist plots or the capture of specific terrorists. 1277

(TS# #NF) The Committee selected 20 CIA documents that include CIA representations about the effectiveness of the CIA's enhanced interrogation techniques from 2003 through 2009. The 20 CIA documents, which were consistent with a broader set of CIA representations made during this period, include materials the CIA prepared for the White

attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]," located in Committee databases at DTS #2009-1258, which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

Italics in original document. See CIA memorandum to "National Security Advisor," from "Director of Central Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques," included in email from: to: https://document.com/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/research/from/rese

1277 See CIA document entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting." The document states, under the heading, "Plots Discovered as a Result of EITs," that "reporting statistics alone will not provide a fair and accurate measure of the effectiveness of EITs," and then provides a list of "examples of key intelligence collected from CIA detainee interrogations after applying the waterboard along with other interrogation techniques...The 'Second Wave'...Hambali's Capture...The Guraba Cell...Shoe Bomber...Issa al-Hindi...Jafaar al-Tayyar... The Karachi Plot...The Heathrow Plot" (italics added).

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House, the Department of Justice, the Congress, the CIA Office of Inspector General, as well as incoming members of President Obama's national security team, and the public. The Committee selected the following 20 CIA documents:

- July and September 2003: CIA Briefing Documents Seeking Policy Reaffirmation of the CIA Interrogation Program from White House Officials, "Review of Interrogation Program." 1278
- February 2004: The CIA's Response to the Draft Inspector General Special Review, CIA
  "Comments to Draft IG Special Review, 'Counterterrorism Detention and Interrogation
  Program,'" and attachment, "Successes of CIA's Counterterrorism Detention and
  Interrogation Activities."

  1279
- 3. July 2004: CIA Intelligence Assessment, "Khalid Shaykh Muhammad: Preeminent Source on Al-Qa'ida." 1280
- 4. December 2004: CIA Memorandum for the President's National Security Advisor, "Effectiveness of the CIA Counterterrorist Interrogation Techniques." <sup>1281</sup>
- 5. March 2005: CIA Memorandum for the Office of Legal Counsel, "Effectiveness of the CIA Counterterrorist Interrogation Techniques." 1282
- 6. March 2005: CIA "Briefing for Vice President Cheney: CIA Detention and Interrogation Program." 1283

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<sup>1278</sup> CIA memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials. Additional briefings are detailed in September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Scott Muller, Subject: CIA Interrogation Program. 1279 CIA memorandum to the CIA Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the subject line, "Comments to Draft IG Special Review, 'Counterterrorism Detention and Interrogation Program' (2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated February 24, 2004. 1280 CIA Directorate of Intelligence, "Khalid Shaykh Muhammad: Preeminent Source on Al-Qa'ida," dated July 13, 2004; fax to the Department of Justice, April 22, 2005, entitled, "Management of Management of Justice, April 22, 2005, entitled, "Management of Management of Justice, April 22, 2005, entitled, "Management of Management of Justice, April 22, 2005, entitled, "Management of Management of Justice, April 22, 2005, entitled, "Management of Management of Justice, April 22, 2005, entitled, "Management of Management of Justice, April 22, 2005, entitled, "Management of Management of This report was widely disseminated in the Intelligence Community, and a copy of this report was provided to the Senate Select Committee on Intelligence on July 15, 2004. On March 31, 2009, former Vice President Cheney requested the declassification of this Intelligence Assessment, which was publicly released with redactions on August 24, 2009. <sup>1281</sup> CIA memorandum to "National Security Advisor," from "Director of Central Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques," included in email from: : to: , and ; subject: "paper on value of interrogation techniques"; date: December 6, 2004, at 5:06:38 PM. The email references the attached "information paper to Dr. Rice explaining the value of the interrogation techniques." 1282 CIA Memorandum for Steve Bradbury at Office of Legal Counsel, Department of Justice, dated March 2, 2005, Legal Group, DCI Counterterrorist Center, subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques." 1283 CIA briefing for Vice President Cheney, dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program."

- 7. March 2005: CIA Talking Points for the National Security Council, "Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques." <sup>1284</sup>
- 8. April 2005: CIA "Briefing Notes on the Value of Detainee Reporting" provided to the Department of Justice for the OLC's assessment of the legality of the CIA's enhanced interrogation techniques. 1285
- April 2005: CIA "Materials of KSM and Abu Zubaydah" and additional CIA documents provided to the Department of Justice for the OLC's assessment of the legality of the CIA's enhanced interrogation techniques. 1286
- 10. June 2005: CIA Intelligence Assessment, "Detainee Reporting Pivotal for the War Against Al-Qa'ida." 1287
- 11. December 2005: CIA Document entitled, "Future of CIA's Counterterrorist Detention and Interrogation Program," with the attachment, "Impact of the Loss of the Detainee Program to CT Operations and Analysis," from CIA Director Porter Goss to Stephen Hadley, Assistant to the President/National Security Advisor, Frances Townsend, Assistant to the President/Homeland Security Advisor, and Ambassador John Negroponte, the Director of National Intelligence. 1288
- 12. May 2006: CIA Briefing for the President's Chief of Staff, "CIA Rendition, Detention and Interrogation Programs," on the effectiveness of the CIA's enhanced interrogation techniques. 1289

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<sup>&</sup>lt;sup>1284</sup> CIA Talking Points entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques."

<sup>1285</sup> CIA "Briefing Notes on the Value of Detainee Reporting" faxed from the CIA to the Department of Justice on April 15, 2005, at 10:47AM.

<sup>12</sup>ê6 CIA fax to DOJ Command Center, dated April 22, 2005, for Legal Counsel, U.S. Department of Justice, from Legal Group, DCI Counterterrorist Center, re: Materials of KSM and Abu Zubaydah, included CIA Intelligence Assessment "Khalid Shaykh Muhammad: Preeminent Source on Al-Qa'ida," and CIA document, "Materials of KSM and Abu Zubaydah."

<sup>&</sup>lt;sup>1287</sup> CIA Intelligence Assessment, "Detainee Reporting Pivotal for the War Against Al-Qa'ida," June 2005, which CIA records indicate was provided to White House officials on June 1, 2005. The Intelligence Assessment at the SECRET//NOFORN classification level was more broadly disseminated on June 3, 2005. On March 31, 2009, former Vice President Cheney requested the declassification of this Intelligence Assessment, which was publicly released with redactions on August 24, 2009.

<sup>&</sup>lt;sup>1288</sup> CIA memorandum entitled, "Future of CIA's Counterterrorist Detention and Interrogation Program," dated December 23, 2005, from CIA Director Porter Goss to Stephen J. Hadley, Assistant to the President/National Security Advisor, Frances F. Townsend, Assistant to the President/Homeland Security Advisor, Ambassador John D. Negroponte, the Director of National Intelligence, Attachment, "Impact of the Loss of the Detainee Program to CT Operations and Analysis."

<sup>&</sup>lt;sup>1289</sup> CIA briefing document dated May 2, 2006, entitled, "BRIEFING FOR CHIEF OF STAFF TO THE PRESIDENT 2 May 2006 Briefing for Chief of Staff to the President Josh Bolten: CIA Rendition, Detention and Interrogation Programs."

- 13. July 2006: CIA Memorandum for the Director of National Intelligence, "Detainee Intelligence Value Update." 1290
- 14. September 2006: CIA documents supporting the President's September 6, 2006, speech, including representations on the effectiveness of the CIA's interrogation program, including: "DRAFT Potential Public Briefing of CIA's High-Value Terrorist Interrogations Program," "CIA Validation of Remarks on Detainee Policy," and "Summary of the High Value Terrorist Detainee Program." 1291
- 15. April 2007: CIA Director Michael Hayden's Testimony to the Senate Select Committee on Intelligence describing the effectiveness of the CIA's interrogation program. 1292
- 16. October 2007: CIA Talking Points for the Senate Appropriations Committee, addressing the effectiveness of the CIA's Detention and Interrogation Program, entitled, "Talking Points Appeal of the Million Reduction in CIA/CTC's Rendition and Detention Program." 1293
- 17. November 2007: CIA Director Talking Points for the President, entitled, "Waterboard 06 November 2007," on the effectiveness of the CIA's waterboard interrogation technique. 1294
- 18. January 2009: CIA Briefing for President-elect Obama's National Security Transition Team on the value of the CIA's "Renditions, Detentions, and Interrogations (RDI)." 1295
- 19. February 2009: CIA Briefing for CIA Director Leon Panetta on the effectiveness of the CIA's enhanced interrogation techniques, including "DCIA Briefing on RDI Program-18FEB.2009," "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," "EITs and Effectiveness," "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart:

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<sup>&</sup>lt;sup>1290</sup> CIA briefing document entitled, "Detainee Intelligence Value Update," dated 11 July 2006, internal document saved within CIA records as, "DNI Memo Intel Value July 11 2006...TALKING POINTS FOR DCI MEETING."

<sup>1291</sup> CIA document dated July 16, 2006, entitled, "DRAFT Potential Public Briefing of CIA's High-Value Terrorist Interrogations Program," and "CIA Validation of Remarks on Detainee Policy," drafts supporting the September 6, 2006, speech by President George W. Bush acknowledging and describing the CIA's Detention and Interrogation Program, as well as an unclassified Office of the Director of National Intelligence release, entitled, "Summary of the High Value Terrorist Detainee Program."

<sup>&</sup>lt;sup>1292</sup> CIA classified Statement for the Record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007; and accompanying Senate Select Committee on Intelligence hearing transcript for April 12, 2007, entitled, "Hearing on Central Intelligence Agency Detention and Interrogation Program."

<sup>1293</sup> CIA fax from CIA employee [REDACTED] to U.S. Senate Committee on Appropriations, Subcommittee on Defense, with fax cover sheet entitled, "Talking points," sent on October 26, 2007, at 5:39:48 PM. Document faxed entitled, "Talking Points Appeal of the \$ Million reduction in CIA/CTC's Rendition and Detention Program." 1294 "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007 with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

<sup>&</sup>lt;sup>1295</sup> CIA Briefing for Obama National Security Team- "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009, "prepared "13 January 2009."

Attachment," and "Background on Key Captures and Plots Disrupted," among other CIA documents. 1296

20. March 2009: CIA Memorandum for the Chairman of the Senate Select Committee on Intelligence, including representations on the "Key Captures and Disrupted Plots Gained from HVDs in the RDI Program." 1297

(TS//NF) From the 20 CIA documents, the Committee identified the CIA's eight most frequently cited examples of "thwarted" plots and captured terrorists that the CIA attributed to information acquired from the use of the CIA's enhanced interrogation techniques:

	ight Most Frequently Cited Examples of Plots "Thwarted" ad Terrorists Captured Provided by the CIA as Evidence for the Effectiveness of the CIA's Enhanced Interrogation Techniques	Referenced X Number of Times in the 20 CIA Documents
1	The Thwarting of the Dirty Bomb/Tall Buildings Plot and the Capture of Jose Padilla	17/20
2	The Thwarting of the Karachi Plots	17/20
3	The Thwarting of the Second Wave Plot and the Discovery of the al-Ghuraba Group	18/20
4	The Thwarting of the United Kingdom Urban Targets Plot and the Capture of Dhiren Barot, aka Issa al-Hindi	17/20
5	The Identification, Capture, and Arrest of Iyman Faris	7/20
6	The Identification, Capture, and Arrest of Sajid Badat	17/20
7	The Thwarting of the Heathrow Airport and Canary Wharf Plotting	20/20
8	The Capture of Hambali	18/20

(TS# #NF) The Committee sought to confirm that the CIA's representations about the most frequently cited examples of "thwarted" plots and captured terrorists were consistent with the more than six million pages of CIA detention and interrogation records provided to the Committee. Specifically, the Committee assessed whether the CIA's representations that its enhanced interrogation techniques produced unique, otherwise unavailable intelligence that led to the capture of specific terrorists and the "thwarting" of

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<sup>&</sup>lt;sup>1296</sup> CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program- 18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," Includes "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted."

<sup>&</sup>lt;sup>1297</sup> CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, at 3:46 PM, entitled, "[SWIGERT] and [DUNBAR]," which includes "Key Captures and Disrupted Plots Gained From HVDs in the RDI Program" (DTS #2009-1258).

<sup>&</sup>lt;sup>1298</sup> From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA

representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation programand, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "Itlermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[mlost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]," located in Committee databases at DTS #2009-1258, which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

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specific plots were accurate. 1299 The Committee found the CIA's representations to be inaccurate and unsupported by CIA records.

(TS# WNF) Below are the summaries of the CIA's eight most frequently cited examples of "thwarted" plots and captured terrorists, as well as a description of the CIA's claims and an explanation for why the CIA representations were inaccurate and unsupported by CIA records. 1300

1. The Thwarting of the Dirty Bomb/Tall Buildings Plot and the Capture of Jose Padilla

(TS# Summary: The CIA represented that its enhanced interrogation techniques were effective and necessary to produce critical, otherwise unavailable intelligence, which enabled the CIA to disrupt terrorist plots, capture terrorists, and save lives. Over a period of years, the CIA provided the thwarting of terrorist plotting associated with, and the capture of, Jose Padilla, as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These CIA representations were inaccurate. The CIA first received reporting on the terrorist threat posed by Jose Padilla from a foreign government. Eight days later, Abu Zubaydah provided information on the terrorist plotting of two individuals, whom he did not identify by true name, to FBI special agents. Abu Zubaydah provided this information in April 2002, prior to the commencement of the CIA's enhanced interrogation techniques in August 2002. The plots associated with Jose Padilla were assessed by the Intelligence Community to be infeasible.

1299 The CIA has represented that it has provided the Senate Select Committee on Intelligence with all CIA records related to the CIA's Detention and Interrogation Program. This document production phase lasted more than three years and was completed in July 2012. The records produced include more than six million pages of material, including records detailing the interrogation of detainees, as well as the disseminated intelligence derived from the interrogation of CIA detainees. The CIA did not provide—nor was it requested to provide—intelligence records that were unrelated to the CIA Detention and Interrogation Program. In other words, this Study was completed without direct access to reporting from CIA HUMINT assets, foreign liaison assets, electronic intercepts, military detainee debriefings, law enforcement derived information, and other methods of intelligence collection. Insomuch as this material is included in the analysis herein, it was provided by the CIA within the context of documents directly related to the CIA Detention and Interrogation Program. For example, a requirements cable from CIA Headquarters to CIA interrogators at a CIA detention site could cite SIGNALS intelligence collected by NSA, or include a CIA HUMINT source report on a particular subject, with a request to question the CIA detainee about the reporting. While direct access to the NSA report, or the CIA HUMINT report, may not have been provided, it may still be included in this Study because it appeared in the CIA Headquarters requirements cable relating to the questioning of a CIA detainee. As such, there is likely significant intelligence related to the terrorist plots, terrorists captured, and other intelligence matters examined in this report, that is unrelated to the CIA's Detention and Interrogation Program and within the databases of the U.S. Intelligence Community, but which has not been identified or reviewed by the Select Committee on Intelligence for this Study. As is detailed in the near 6800-page Committee Study, the Committee found that there was significant intelligence in CIA databases to enable the capture of the terrorists cited, and "disrupt" the terrorist plots represented as "thwarted," without intelligence from the CIA interrogation program. Had the Committee been provided with access to all intelligence available in CIA and Intelligence Community databases, it is likely this finding would be strengthened further. Finally, as of March 2014, the White House had not yet provided approximately 9,400 documents related to the CIA's Detention and Interrogation Program equivalent to less than .2 percent of CIA detention and interrogation records—pending an Executive Privilege determination. The Committee requested access to these documents in three letters dated January 3, 2013, May 22, 2013, and December 19, 2013. The White House did not respond to the requests.

1300 See Volume II for additional information and analysis.

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(TS// Further Details: The Dirty Bomb/Tall Buildings plotting refers to terrorist plotting involving U.S. citizen Jose Padilla. Padilla and his associate, Binyam Mohammed, conceived the "Dirty Bomb Plot" after locating information, derived from what the CIA described as "a satirical internet article" entitled "How to Make an H-bomb," on a computer at a Pakistani safe house in early 2002. 1301 The article instructed would-be bomb makers to enrich uranium by placing it "in a bucket, attaching it to a six foot rope, and swinging it around your head as fast as possible for 45 minutes." Padilla and Mohammed approached Abu Zubaydah in early 2002, and later KSM, with their idea to build and use this device in the United States. Neither Abu Zubaydah nor KSM believed the plan was viable, 1304 but KSM provided funding for, and tasked Padilla to conduct, an operation using natural gas to create explosions in tall buildings in the United States, 1305 later known as the "Tall Buildings Plot." 1306

Information About Jose Padilla {21:10 hrs.- 8 June 02}." For more information on the Internet article that recommended enriching uranium by "putting it into a bucket and twisting it around one's head to enrich it," see "How to Make an H-Bomb" and [REDACTED] 2281 (071658Z MAY 04). See also email from: [REDACTED], OTA/CTWG/CBRN Group; to: [REDACTED] and multiple ccs, including subject: "Re: [REDACTED]: Re: KSM homework on AQ nuke program"; date: April 22, 2003, at 03:30 PM, explaining CIA's CBRN group's position on Padilla and Mohammed's plotting. According to the email: "Padilla and Binyam/Zouaoui had pulled an article off a satirical web site called 'How to make an H-bomb' which is based on a 1979 Journal of Irreproducible Results article. The article was intended to be humorous and included instructions such as enriching uranium by placing liquid uranium hexaflouride in a bucket, attaching it to a six foot rope, and swinging it around your head as fast as possible for 45 minutes. While it appears that Padilla and Zouaoui took the article seriously, Zubaydah recommended that they take their (cockamamie) ideas to (I believe) KSM in Karachi. It was at that point that KSM told them to focus on bringing down apartment buildings with explosives. (in other words: keep your day jobs)." U.K. courts noted "that [

<sup>1302</sup> Email from: [REDACTED], CTC/OTA/CBRNB; subject: "Note to Briefers Updating Zubaydah 'Uranium Device' Information"; date: April 23, 2002, at 08:25:40 PM. The email states, "CIA and Lawrence Livermore National Lab have assessed that the article is filled with countless technical inaccuracies which would likely result in the death of anyone attempting to follow the instructions, and would definitely not result in a nuclear explosive device." *See also* [REDACTED] 2281 (071658Z MAY 04).

1303 10090 (210703Z APR 02)

<sup>1304</sup> CIA (290925Z APR 02); 11086 (261140Z APR 02). See also Padilla statement noting Abu Zubaydah "chuckled at the idea," but sent Padilla and Muhammad to Karachi to present the idea to KSM. See fax from Pat Rowan, Department of Justice National Security Division, to [REDACTED], at CTC Legal, on August 15, 2007, with subject line: "Jose Padilla."

1305 DIRECTOR (041637Z). See also CIA (290925Z APR 02); [REDACTED] 2281 (071658Z MAY 04); and DIRECTOR (101725Z MAR 04).

<sup>1306</sup> For additional background on the Dirty Bomb/Tall Buildings Plotting, see fax from Pat Rowan, Department of Justice National Security Division, to [REDACTED], at CTC Legal, on August 15, 2007, with subject line: "Jose Padilla." The document states: "Jose Padilla is a United States citizen who has been designated as an enemy combatant by the President and has been detained by the military since June 9, 2002. Padilla is commonly known as the 'dirty bomber' because early intelligence from a senior al Qaeda detainee [Abu Zubaydah] and Padilla's intended accomplice [Binyam Muhammad] indicated that he had proposed to senior al Qaeda leaders the use of a radiological dispersion device, or 'dirty bomb,' against United States targets, or interests, and he was detained by the military partly on that basis. Based on later and more complete intelligence, including Padilla's own statements during military detention, it now appears that Padilla re-entered the United States after he accepted a mission from al Qaeda leaders, specifically from Khalid Sheikh Mohammad ('KSM'), the emir of the attacks of September 11, to destroy one or more high-rise apartment buildings in the United States through the use of natural gas explosions triggered by timing devices, and had received training, equipment and money for that mission." See also other records that describe the plotting as targeting tall apartment buildings, without reference to a radiological or "dirty" bomb. For example, a July 15, 2004, CIA intelligence report titled, "Khalid Shaykh Muhammad: Preeminent

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with Jose Padilla, is one of the eight most frequently cited examples provided by the CIA as evidence for the effectiveness of the CIA's enhanced interrogation techniques. Over a period of years, CIA documents prepared for and provided to senior policymakers, intelligence officials, and the Department of Justice represent the identification and/or the capture of Jose Padilla, and/or the disruption of the "Dirty Bomb," and/or the "Tall Buildings" plotting, as examples of how "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques" had "enabled CIA to disrupt terrorist plots" and "capture additional terrorists." The CIA further represented that the intelligence acquired from the CIA's enhanced interrogation techniques was "otherwise unavailable" and "saved lives." 1308

Source on Al-Qa'ida," noted: "From late 2001 until early 2003, KSM also conceived several low-level plots, including an early 2002 plan to send al-Qa'ida operative and US citizen Jose Padilla to set off bombs in high-rise apartment buildings in an unspecified major US city." Similarly, an Intelligence Community report titled, "Khalid Shaykh Muhammad's Threat Reporting—Precious Truths, Surrounded by a Bodyguard of Lies," noted: "Binyam Muhammad stated during his debriefings that his and Padilla's objective was to topple a high-rise building with a gas explosion in Chicago." (See Community Counterterrorism Board, Intelligence Community Terrorist Threat Assessment, "Khalid Shaykh Muhammad's Threat Reporting—Precious Truths, Surrounded by a Bodyguard of Lies," Report Number IICT-2003-14, April 3, 2003.) The unclassified ODNI "Summary of the High Value Terrorist Detainee Program," released September 6, 2006, states that, "[w]orking with information from detainees, the US disrupted a plot to blow up tall buildings in the United States. KSM later described how he had directed operatives to ensure the buildings were high enough to prevent the people trapped above from escaping out of the windows, thus ensuring their deaths from smoke inhalation."

<sup>1307</sup> Italics included in CIA Memorandum to the Office of Legal Counsel, entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," from March 2, 2005. See also CIA talking points for National Security Council entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques," dated March 4, 2005, as well as multiple other CIA briefing records and memoranda described in Volume II.

<sup>1308</sup> From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation programand, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central

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(TS# WNF) For example, a document prepared for Vice President Cheney in advance of a March 8, 2005, National Security Council principals meeting states, under a section entitled "INTERROGATION RESULTS," that:

"Use of DOJ-authorized enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled us to disrupt terrorist plots...

...Dirty Bomb Plot: Operatives Jose Padilla and Binyam Mohammed planned to build and detonate a 'dirty bomb' in the Washington DC area. *Plot disrupted*. Source: Abu Zubaydah." <sup>1309</sup>

Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities,) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]," located in Committee databases at DTS #2009-1258. which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

1309 CIA document dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program." The briefing document further represented that: (1) "Prior to the use of enhanced measures against skilled resistors [sic] like KSM and Abu Zubaydah- the two most prolific intelligence producers in our control- we acquired little threat information or significant actionable intelligence"; and (2) "[CIA] would not have succeeded in overcoming the resistance of KSM, Abu Zubaydah, and other equally resistant HVDs without the application of EITs."

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(TS// Likewise, the July 20, 2007, Department of Justice Office of Legal Counsel (OLC) memorandum on the CIA's enhanced interrogation techniques used CIA-provided information on Jose Padilla to describe the threat posed by al-Qa'ida and the success of the CIA's enhanced interrogation techniques to date. The July 20, 2007, OLC memorandum states:

"The CIA interrogation program—and, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. The CIA believes that this program 'has been a key reason why al-Qa'ida has failed to launch a spectacular attack in the West since 11 September 2001'... We understand that use of enhanced techniques has produced significant intelligence that the Government has used to keep the Nation safe. As the President explained [in his September 6, 2006 speech], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives'...For example, we understand that enhanced interrogation techniques proved particularly crucial in the interrogations of Khalid Shaykh Muhammad and Abu Zubaydah... Interrogations of Zubaydah—again, once enhanced techniques were employed—revealed two al-Qaeda operatives already in the United States 1310 and planning to destroy a high rise apartment building and to detonate a radiological bomb in Washington, D.C."1311

On April 21, 2009, a CIA spokesperson confirmed the accuracy of the information in the OLC memorandum in response to the partial declassification of this and other memoranda. <sup>1312</sup>

(TS//NF) The CIA provided similar inaccurate representations regarding the thwarting of the Dirty Bomb plotting, the thwarting of the Tall Buildings plotting, and/or the capture of Jose Padilla in 17 of the 20 documents provided to policymakers and the Department of Justice between July 2003 and March 2009. 1313

<sup>1313</sup> See list of CIA prepared briefings and memoranda from 2003 through 2009 with representations on the effectiveness of the CIA's enhanced interrogation techniques referenced in this summary and described in detail in Volume II.

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<sup>&</sup>lt;sup>1310</sup> Italics added. CIA records indicate that Abu Zubaydah never provided information on "two operatives already in the United States." While neither Binyam Muhammad nor Jose Padilla was "already in the United States," the OLC description appears to be a reference to Jose Padilla and Binyam Mohammad, as the OLC then makes reference to the "Dirty Bomb" and "Tall Buildings" plotting.

<sup>1311</sup> Italics added. See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.

1312 See "Waterboarding Saved L.A.," Washington Times, April 25, 2009. The CIA's June 2013 Response asserts that it "took [the CIA] until 2007 to consistently stop referring to [Padilla's] 'Dirty Bomb' plot—a plan [the CIA] concluded early on was never operationally viable." As noted, the CIA continued to refer to the "Dirty Bomb" plotting through 2007 and confirmed the information publicly in 2009.

(TS//NF) A review of CIA operational cables and other CIA records found that the use of the CIA's enhanced interrogation techniques played no role in the identification of "Jose Padilla" or the thwarting of the Dirty Bomb or Tall Buildings plotting. CIA records indicate that: (1) there was significant intelligence in CIA databases acquired prior to—and independently of—the CIA's Detention and Interrogation Program to fully identify Jose Padilla as a terrorist threat and to disrupt any terrorist plotting associated with him; 1314 (2) Abu Zubaydah provided information on the terrorist plotting of two individuals who proposed an idea to conduct a "Dirty Bomb" attack, but did not identify their true names; (3) Abu Zubaydah provided this information to FBI special agents who were using rapport-building techniques, 1315 in April 2002, more than three months prior to the CIA's "use of DOJ-approved enhanced"

Significant Information About Jose Padilla {21:10 hrs. - 8 June 02}"; 10972 (12031Z APR 02); ALEC (231837Z APR 02); and 10976 (120948Z APR 02); among other records. 1315 Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS# 2010-2939). See also 10092 (211031Z APR 02). While Abu Zubaydah was subjected to sleep deprivation and nudity prior to this date by the CIA, he had been allowed to sleep shortly prior to being questioned on this matter by the FBI special agents, who were exclusively using rapport-building interrogation techniques when the information was acquired from Abu Zubaydah (who was covered with a towel). The sleep deprivation and nudity as implemented during this period differed from how sleep deprivation and nudity were implemented after the CIA developed, and the Department of Justice approved, the CIA's "enhanced interrogation techniques" in August 2002. Rather than being placed in a stress position during sleep deprivation. Abu Zubaydah was kept awake by being questioned nearly non-stop by CIA and FBI interrogators. Records further indicate that during breaks in the interrogations, Abu Zubaydah was allowed to briefly sleep. See also 10116 (250731Z APR 02), which describes this sleep deprivation as a period of "no sustained sleep" with "cat naps between interrogators." The cable further states: "Like many medical students, the subject appears to handle 76 plus hours of limited sleep with few problems" (italics added). The use of nudity during this period also differed from future uses of nudity, as Abu Zubaydah was covered when interrogated by the FBI. See also SSCI Staff interview of FBI Special Agent Ali Soufan, April 28, 2008, at 1:20 PM, Hart Senate Office Building (transcript at DTS #2008-2411). Ali Soufan described events prior to Abu Zubaydah's provision of information related to the "Dirty Bomb," stating: "He was injured, badly injured. He was dehydrated. I remember we were putting ice on his lips. And he didn't have any bowel control, so we were cleaning him. And the reason I'm telling you some of these disgusting things is because it helped build rapport with the guy in this short period of time." Later, Ali Soufan described the provision of information related to the Dirty Bomb plotting, stating: "When I was going in, he was totally naked. I refused to go and interview him naked. So I took a towel. And and I and [REDACTED], every time we went in he had to be covered or I [wouldn't] go. It's as simple as that." See also section of transcript stating, "So we went back. And we start talking to him. We took some Coke, tea, and we start talking about different things. We flipped him about different things, and I and [REDACTED]. And then he came back to his senses and he started cooperating again. And this is when he gave us Padilla." (Abu Zubaydah provided information concerning the Dirty Bomb plotting and Jose Padilla's kunya, but did not provide the name "Jose Padilla." As described in this summary, Jose Padilla's name had already been provided to the CIA by a foreign government that identified Padilla as a U.S. citizen suspected of being engaged in possible terrorist activity.) See also Abu Zubaydah detainee review in

; CIA document entitled, "CIA Statement Summarizing

<sup>1314</sup> See, for example,

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interrogation techniques";<sup>1316</sup> and (4) the Intelligence Community internally assessed that the "Dirty Bomb"<sup>1317</sup> and "Tall Buildings"<sup>1318</sup> plots were infeasible as envisioned.<sup>1319</sup>

<sup>1316</sup> The Department of Justice finalized its approval of the CIA's enhanced interrogation techniques, including walling, facial slaps, wall standing, stress positions, sleep deprivation, and the waterboard, as well as other techniques, on August 1, 2002. See Volume I and Volume III for additional details. Beginning on August 4, 2002, and extending through August 20, 2002, Abu Zubaydah was subjected to the non-stop concurrent use of the CIA's enhanced interrogation techniques, including at least 83 applications of the waterboard. CIA records indicate that the use of the CIA's enhanced interrogation techniques ceased on August 30, 2002, when Abu Zubaydah received clothing.

<sup>1317</sup> See intelligence chronology in Volume II, to include: (1) email from: [REDACTED], OTA/CTWG/CBRN Group; to: [REDACTED] and multiple ccs, including. : subject: "Re: [REDACTED]: Re: KSM homework on AQ nuke program"; date: April 22, 2003, at 03:30 PM, explaining ClA's CBRN group's position on Padilla and Mohammed's plotting: "Padilla and Binyam/Zouaoui had pulled an article off a satirical web site called 'How to make an H-bomb' which is based on a 1979 Journal of Irreproducible Results article. The article was intended to be humorous..."; (2) email from: [REDACTED], CTC/OTA/CBRNB; subject: "Note to Briefers Updating Zubaydah 'Uranium Device' Information"; date: April 23, 2003, at 08:25:40 PM; and (3) U.K. court records relaying that "[Binyam Mohammed] at the outset said there was no Dirty Bomb plot (a position he has consistently maintained to his defense lawyers)" (UK Judgment, at 39). According to U.K. legal records, "[Binyam Mohammed] said ... that he had seen a file on a computer in Lahore and decided it was a joke part of the instruction included adding bleach to uranium 238 in a bucket and rotating it around one's head for 45 minutes." (UK Judgment, at 11). On June 10, 2002, then-Attorney General John Ashcroft announced, "We have captured a known terrorist who was exploring a plan to build and explode a radiological dispersion device, or 'dirty bomb,' in the United States." The statement continued: "In apprehending Al Muhajir as he sought entry into the United States, we have disrupted an unfolding terrorist plot to attack the United States by exploding a radioactive 'dirty bomb.' Now, a radioactive 'dirty bomb' involves exploding a conventional bomb that not only kills victims in the immediate vicinity, but also spreads radioactive material that is highly toxic to humans and can cause mass death and injury. From information available to the United States government, we know that Abdullah Al Muhajir is an Al Qaeda operative and was exploring a plan to build and explode a radioactive dirty bomb. Let me be clear: We know from multiple independent and corroborating sources that Abdullah Al Muhajir was closely associated with Al Qaeda and that as an Al Qaeda operative he was involved in planning future terrorist attacks on innocent American civilians in the United States. ... I commend the FBI, the CIA and other agencies involved in capturing Abdullah Al Muhajir before he could act on his deadly plan." See Transcript of the Attorney General John Ashcroft Regarding the Transfer of Abdullah Al Muhajir (Born Jose Padilla) to the Department of Defense as an Enemy Combatant, on June 10, 2002.

<sup>1318</sup> See Intelligence Community review of the Tall Buildings plotting included in CIA records with references to terrorist attacks in Russia in September 1999 against apartment buildings using traditional explosives and VBIEDs. See also U.S. Department of Justice Bureau of Alcohol, Tobacco, Firearms and Explosives report entitled, "Use of Natural Gas as a Terrorist Weapon in Apartment Buildings," dated August 4, 2008.

1319 The CIA's June 2013 Response acknowledges that the CIA "concluded early on" that the "dirty bomb" plot was "never operationally viable." The CIA's June 2013 Response states that "it took [the CIA] until 2007" to stop citing the "dirty bomb" plot in its representations about the effectiveness of the CIA's enhanced interrogation techniques. This is incorrect. The CIA referred to the disruption of this plotting in a representation to the Department of Justice in July 2007, in representations to Congress in late October 2007, and confirmed this information to the press in April 2009. See CIA fax from ClA employee [REDACTED] to U.S. Senate Committee on Appropriations, Subcommittee on Defense, with fax cover sheet entitled, "Talking points," sent on October 26, 2007, at 5:39:48 PM. Document faxed entitled, "Talking Points Appeal of the \$ Million reduction in CIA/CTC's Rendition and Detention Program." See also the July 20, 2007, Office of Legal Counsel (OLC) memorandum, which states that "interrogations of Zubaydah—again, once enhanced techniques were employed—revealed two al-Qaeda operatives already in the United States and planning to destroy a high rise apartment building and to detonate a radiological bomb in Washington, D.C." (italics added). As described elsewhere in this summary and in the full Committee Study, on April 21, 2009, in response to the partial declassification of OLC memoranda that month, a CIA spokesperson confirmed the CIA stood by the "factual assertions" in the OLC memoranda. See "Waterboarding Saved L.A.," Washington Times, April 25, 2009. The CIA's June 2013 Response further states "[d]espite the imprecision of our language, we continue to assess it was a good example of the importance of intelligence derived

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was alerted to the threat posed by Jose Padilla. In early 2001, U.S. government records indicated that a Jose Padilla came to the U.S. Consulate in Karachi to report a lost passport. These records indicated that Jose Padilla provided a "sketchy" story about overstaying his Pakistani visa and that he was "allegedly studying Islamic law in Egypt." A search of the State Department's Consular Lookout and Support System was conducted at the time, which resulted in "multiple" hits for "Jose Padilla." State Department records confirmed that Jose Padilla had sought a new passport at the U.S. Consulate in Karachi in February 2001, and was subsequently provided with a replacement on March 21, 2001. 1321

from the detainee program." As described in this summary and throughout the full Committee Study, in its efforts to obtain legal authorization and policy approval for the CIA's enhanced interrogation techniques, the CIA represented that the intelligence referenced was obtained "as a result" of the CIA's enhanced interrogation techniques (not the "detainee program"), and that the information obtained was unique and otherwise unavailable.

1322 Italics added. Jose Padilla's fingerprints would later be found on the forms. See Jose Padilla U.S. court documents, which include the pledge form and a translation of the pledge form. See also FBI Washington 101514Z (10APR 07), "Summary Chronology of Intelligence on Jose Padilla," and email from: [REDACTED]; to:

; subject: "Pakistan Raid Evidence- Meeting with FBI SA in Pakistan at the time"; date: July 17, 2007, at 01:07 PM, which notes the raids recovered a copy of "Padilla's Muj pledge form." See also numerous open source articles, to include, "CIA Officer Testifies He Was Given Qaeda 'Pledge Form' Said to be Padilla's," New York Times, dated May 16, 2007; "Key Padilla evidence got to CIA in Afghan pickup," Associated Press, March 28, 2007; and "Terror Suspect's Path from Streets to Brig," New York Times, dated April 24, 2004. The CIA's June 2013 Response states that the CIA could not locate information on this form in CIA databases. According to testimony of a CIA officer at Jose Padilla's federal trial, the binder and other material were

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<sup>&</sup>lt;sup>1320</sup> The Consular Lookout and Support System (CLASS) is used by State Department passport agencies, post, and border inspection agencies to perform name checks on visa and passport applicants to identify individuals who are ineligible for issuance or require other special action. Source: www.state.gov

Island A February 16, 2001, email entitled, "Lost passport case- Jose Padilla," states that a "Jose Padilla," with a date of birth of October 18, 1970, came to the U.S. Consulate in Karachi to report a lost passport. The email notes that "his story is really-sketchy-been traveling here long enough to overstay his Pakistani visa, but speaks no Urdu, and is allegedly studying Islamic law in Egypt." A March 5, 2001, email in CIA records, entitled, "The continuing Jose Padilla saga!" states that there are "multiple CLASS hits" (Consular Lookout and Support System) for a Jose Padilla. The author writes "[REDACTED] and I both agree there is something sketchy about the guy." On March 21, 2001, State Department records indicate that Jose Padilla was provided with a replacement passport. See documents included in materials provided by the CIA to the Senate Select Committee on Intelligence, including email from: [REDACTED]; to: [REDACTED]: cc: [REDACTED]; subject: "Lost passport case- Jose Padilla"; date: February 16, 2001, at 4:46 AM, included in materials provided by the CIA to the Senate Select Committee on Intelligence; second email from: [REDACTED]; to: [REDACTED]; cc: [REDACTED]; subject: "The continuing Jose Padilla saga!"; date: March 5, 2001, at 10:09 AM; U.S. State Department travel records identified by the Department of Justice; letter from Paul Wolfowitz, U.S. Department of Defense, to James Comey, U.S. Department of Justice, dated May 28, 2004.

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(TS// **HNF**) On April 10, 2002, the CIA disseminated a cable with intelligence derived from the exploitation of documents obtained during the raids in which Abu Zubaydah was captured. Included in the CIA cable is a translation of a letter from mid-March 2002 that references a 33-year-old English-speaking individual. The cable states that the CIA believed this individual might be involved in "a martyrdom operation." The translation disseminated states: "There is a brother from Argentina, he speaks Spanish, English and Arabic, he is 33 years old, he is married and has two little children. He is a great brother. He knows business and studies English language. He trains [in] self defense, he is a good looking man." 1323 **HNF**) The next day, April 11, 2002, the CIA was provided with (TS// information from Pakistani officials on a 33-year-old U.S. citizen named "Jose Padilla," with a date of birth of October 18, 1970, who was briefly detained by Pakistani officials on April 4, 2002. The Pakistani government provided a copy of Jose Padilla's U.S. passport and relayed that Jose Padilla had overstayed his travel visa, and that there were inconsistencies with Jose Padilla's appearance and accent. The CIA's wrote that they would provide the information on "Jose Padilla" to the State Department's Regional Security Officer, and "would follow-up with [Pakistani officials] on this matter." <sup>1324</sup> The date of birth and travel information included with Jose Padilla's passport matched information on the "Mujahideen Identification Form" (33-year-old "American" referenced as "Abu Abdullah al-Muhajir") the CIA had provided to the FBI on December 15, 2001. 1325 **//NF**) On April 12, 2002, Pakistani officials provided additional (TS// information to the CIA's , specifically that they had detained a U.S. passport holder named Jose Padilla and a British passport holder named "Fouad Zouaoui" (later identified as Binyam Muhammad), who had suspiciously attempted to depart Pakistan. According to the CIA cable, Pakistani authorities provided the information on the pair "due to concerns about possible terrorist activity." The cable noted that Pakistani authorities had to release Padilla, but that Padilla's associate remained in detention. 1327 (When questioned further, the Pakistani authorities provided by a CIA source to CIA officers in Kandahar, Afghanistan. The CIA officer testified at Jose Padilla's trial that, after he sorted through the material, the blue binder was placed in a sealed box and provided to the FBI in Islamabad, Pakistan. See referenced open source reporting. 1323 ALEC (102327Z APR 02) 1324 10972 (12031Z APR 02). As noted, the State Department already possessed information of concern related to Jose Padilla. 1325 See Jose Padilla U.S. court documents, which include the pledge form and a translation of the pledge form. See also FBI Washington 101514Z (10APR 07), "Summary Chronology of Intelligence on Jose Padilla," and email from: [REDACTED]; to: ; subject: "Pakistan Raid Evidence- Meeting with FBI SA in Pakistan at the time"; date: July 17, 2007, at 01:07 PM, which notes the raids recovered a copy of "Padilla's Muj pledge form"; and numerous open source articles, to include, "CIA Officer Testifies He Was Given Qaeda 'Pledge Form' Said to be Padilla's," New York Times, dated May 16, 2007. 10976 (120948Z APR 02). The official cable states that the Pakistani official and his office "has not received the full details, and he is passing this onto [the CIA] due to concerns about possible terrorist activity."

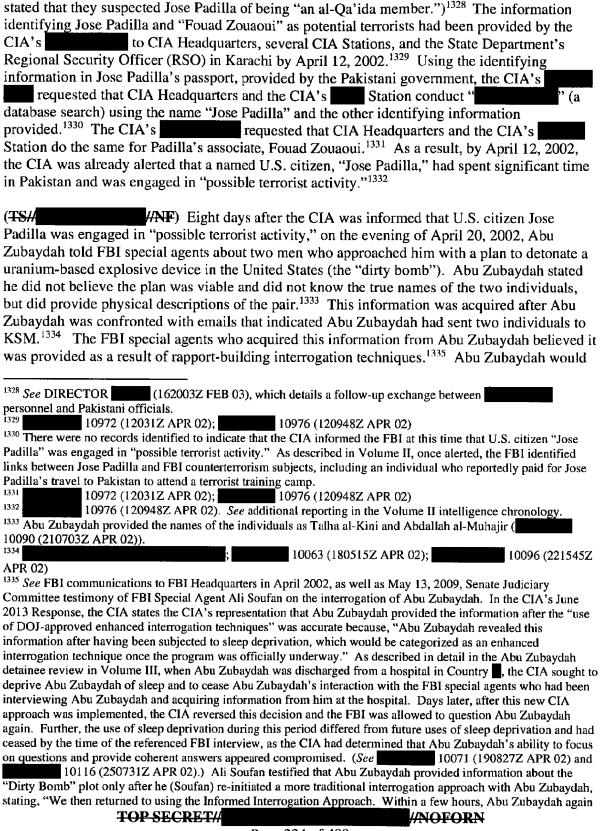
10972 (12031Z APR 02); 10976 (120948Z APR 02)

CIA viewed the report as a "routine 'illegal traveler'" report.

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The CIA's June 2013 Response states that the reporting from the Pakistani government that a Pakistan-based U.S. citizen named Jose Padilla was engaged in possible terrorist activity was "unremarkable at the time," and that the

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not be subjected to the "use of DOJ-approved enhanced interrogation techniques" until August 2002, more than three months later. 1336

officers sent cables to CIA Headquarters and select CIA Stations calling attention to the similarities between Abu Zubaydah's reporting and their request from April 12, 2002, for information on Jose Padilla and Fouad Zouaoui, which had not yet been acted upon by the receiving offices. A travel alert was then initiated for Jose Padilla based on the previous information provided by the Pakistani government. Padilla was located and unknowingly escorted back to the United States by an FBI special agent on May 8, 2002. Upon his arrival in the United States Padilla was found to be carrying \$10,526 in U.S. currency, an amount he failed to report. Padilla was interviewed and taken into FBI custody on a

started talking and gave us important actionable intelligence. This included the details of Jose Padilla, the so-called 'dirty bomber.'" (See Senate Judiciary Testimony, transcript at: http://judiciary.senate.gov/hearings/testimony.cfm?id=38428wit\_id=7906.) The assertion in the CIA's June 2013 Response is incongruent with additional CIA records. See senior CIA analyst comments on the draft CIA Inspector General Special Review from February 10, 2004, stating: "Padilla and the dirty bomb plot was prior to enhanced and he never really gave us actionable intel to get them"; CIA draft response to Committee Questions for the Record concerning an OLC memorandum suggesting that information on Jose Padilla was acquired from Abu Zubaydah after enhanced interrogation techniques, with the CIA response stating that the CIA's CTC Legal "f simply inadvertently reported this wrong. Abu Zubaydah provided information on Jose Padilla while being interrogated by the FBI ( 10091)"; CIA testimony from CIA Director Hayden on April 12, 2007, stating, "In August 2002, CIA began using these few and lawful interrogation techniques in the interrogation of Abu Zubaydah"; and the CIA-vetted speech by President Bush on September 6, 2006. See also SSCI Staff interview of FBI Special Agent Ali Soufan, April 28, 2008, at 1:20 PM, Hart Senate Office Building (Ali Soufan: "So we went back. And we start talking to him. We took some Coke, tea, and we start talking about different things. We flipped and I and [REDACTED]. And then he came back to his senses and he started him about different things, cooperating again. And this is when he gave us Padilla.") (DTS #2008-2411). 1336 See Abu Zubaydah detainee review in Volume III that details how, after Department of Justice approval in August 2002, the CIA began using the CIA's enhanced interrogation techniques against Abu Zubaydah on August 4, 10644 (201235Z AUG 02); and email from: [REDACTED]; 2002, including the waterboard. See also and [REDACTED]; subject: "Re: So it begins"; date: August 4, 2002, at 09:45 AM. 11036 (220348Z APR 02). See also ALEC (220238Z APR 02); 11042 (220921Z APR 02). APR 02); and 1338 Among other documents, see letter from the CIA addressed to SSCI Staff Director Al Cumming, dated June 24, 2002, and entitled, "Arrest of Jose Padilla." After being detained in Pakistan, Binyam Mohammad was rendered by July 2002, where he was held government. On January 2004, Binyam Mohammad was transferred to CIA custody 1339 Fax from Pat Rowan, Department of Justice National Security Division to [REDACTED], at CTC Legal, on August 15, 2007 with subject line: "Jose Padilla," includes a Department of Justice memorandum that is based primarily on 29 IIRs of the joint FBI-military interrogations of Padilla disseminated from May 5, 2003, to July 9, 2003, a FBI document "Jose Padilla Debrief Summary, August 29, 2003," the FBI's 302s on Padilla (5/8/02) and Binyam Muhammad (6/4/02), an FBI EC on Padilla (5/14/02); a CIA Statement Summarizing Significant Information about Jose Padilla of 8 June 02 ['CIA Summary']; a DIA Info Memo from (11/13/03); and an FBI LHM "Jose Padilla Debrief Status" (11/11/03). See also SSCI Transcript "Detention of Jose Padilla," dated June 12, 2002 (DTS #2002-2603).

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material witness warrant.<sup>1340</sup> The exploitation of Jose Padilla's pocket litter<sup>1341</sup> and phone revealed significant connections to known terrorists, including subjects of FBI terrorism investigations in the United States.<sup>1342</sup>

(TS// //NF) In separate debriefings, Padilla and his associate, Binyam Mohammed, maintained they had no intention of engaging in terrorist plotting, but proposed the "Dirty Bomb" plot in order to depart Pakistan, avoid combat in Afghanistan, and return home. 1343

(TS// // NF) Over several years CIA officers identified errors in the CIA's representations concerning the "effectiveness" of the CIA's enhanced interrogation techniques in relation to the Abu Zubaydah reporting pertaining to Jose Padilla and Padilla's alleged plotting. In response to one such representation, the chief of the Abu Zubaydah Task Force wrote to CTC Legal in 2002 that "AZ's info alone would never have allowed us to find [Jose Padilla and Binyam Mohammed]." In 2004, she sought to correct inaccurate CIA representations again, telling colleagues:

1340 CIA Notification, "Arrest of Jose Padilla," dated June 24, 2002 (DTS #2002-2866); WHDC MAR 03). Discusses information obtained by FBI officials on March 20, 2003, and SSCI Transcript "Staff Briefing by the Federal Bureau of Investigation on the Detention of Jose Padilla," dated June 11, 2002 (DTS #2002-2598). <sup>1341</sup> Pocket litter refers to material acquired on a person upon a search and may include notes, identification cards, tickets, phone numbers, computer files, photographs, or any other material in the person's possession. <sup>1342</sup> See CIA Document, Subject "CIA Statement Summarizing Significant Information About Jose Padilla (21:10 hrs.- 8 June 02}," email from [REDACTED] to on August 2, 2002, at 3:54:17 PM, with the hrs.- 8 June 02}," email from [REDACTED] to consider on August 2, 2002, at 3:54:17 PM, with the subject line: "Re: Padilla's travel history," and fax from Pat Rowan, Department of Justice National Security Division to [REDACTED], at CIA CTC Legal, on August 15, 2007, with subject line: "Jose Padilla." The fax includes a Department of Justice memorandum that is based primarily on 29 IIRs of the joint FBI-military interrogations of Padilla disseminated from May 5, 2003, to July 9, 2003, a FBI document "Jose Padilla Debrief Summary, August 29, 2003," the FBI's 302s on Padilla (5/8/02) and Binyam Muhammad (6/4/02), an FBI EC on Padilla (5/14/02); a CIA Statement Summarizing Significant Information about Jose Padilla of 8 June 02 ['CIA Summary']; a DIA Info Memo from (11/13/03); and an FBI LHM "Jose Padilla Debrief Status" (11/11/03). See also SSCI transcript "Detention of Jose Padilla," dated June 12, 2002 (DTS #2002-2603), in which the CIA informs the SSCI that, based on his address book confiscated in , Padilla "did have connections to Islamic extremists, both within the United States and outside the U.S.' 1343 See Department of Justice memorandum referenced in chronology in Volume II that is based primarily on 29 IIRs of the joint FBI-military interrogations of Padilla disseminated from May 5, 2003, to July 9, 2003; a FBI document "Jose Padilla Debrief Summary, August 29, 2003," the FBI's 302s on Padilla (5/8/02) and Binyam Muhammad (6/4/02), an FBI EC on Padilla (5/14/02); a CIA Statement Summarizing Significant Information about Jose Padilla of 8 June 02 ['CIA Summary']; a DIA Info Memo from (11/13/03); and an FBI LHM "Jose Padilla Debrief Status" (11/11/03). 1344 See CIA memorandum from: ; subject: "AZ information"; date: July 10, 2002, at 01:18:50 PM. See also February 10, 2004, email from: ; to: , John P. Mudd, [REDACTED], ; cc: [redacted], [redacted], [redacted], [redacted], [REDACTED], [REDACTED], Jose Rodriguez, [REDACTED], [REDACTED], Read -- Re CTC Response to the Draft IG Report; date: February 10, 2004. In a SSCI transcript dated June 12, 2002, entitled, "Detention of Jose Padilla" (DTS #2002-2603), the CIA acknowledged it had information on Jose Padilla prior to reporting from Abu Zubaydah. A CIA officer stated: "the Pakistani liaison felt it was important to bring [Padilla] to our attention, given the recent raids...there was enough information indicating that his travel was suspicious, to put us on alert. This suspicion was enhanced during the debriefings of Abu Zubaydah, which occurred on 21 April." This is the only known CIA representation that did not fully attribute information on Jose Padilla to CIA interrogations.

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"AZ never really gave 'this is the plot' type of information. He claimed every plot/operation he had knowledge of and/or was working on was only preliminary. (Padilla and the dirty bomb plot was prior to enhanced and he never really gave us actionable intel to get them)." <sup>1345</sup>

(TS//NF) In October 2005, the chief of CTC's CBRN (Chemical, Biological, Radiological, and Nuclear) Group wrote, under the heading, "Don't Put All Your Uranium in One Bucket":

"Jose Padilla: we'll never be able to successfully expunge Padilla and the 'dirty bomb' plot from the lore of disruption, but once again I'd like to go on the record that Padilla admitted that the only reason he came up with so-called 'dirty bomb' was that he wanted to get out of Afghanistan and figured that if he came up with something spectacular, they'd finance him. Even KSM says Padilla had a screw loose. He's a petty criminal who is well-versed in US criminal justice (he's got a rap sheet as long as my arm). Anyone who believes you can build an IND or RDD by 'putting uranium in buckets and spinning them clockwise over your head to separate the uranium' is not going to advance al-Qa'ida's nuclear capabilities." 1346

(TS# WNF) CIA and other U.S. government assessments also called into question the "Tall Buildings" plotting, which was loosely based on attacks that were conducted in Moscow in September 1999 using conventional explosives. The "Tall Buildings" plotting did not envision the use of conventional explosives. Instead, the plotting envisioned using natural gas to destroy high-rise residential buildings. As planned, the Intelligence Community assessed the plotting was not viable. An August 4, 2008, U.S. government assessment stated: "On the surface, the idea is simplistic, if not amateurish... the probability of an efficient fuel air explosion is low." 1349

(TS// // // // // // // // // // // Jose Padilla was detained on a material witness warrant from May 8, 2002, to June 9, 2002, when he was transferred to U.S. military custody and designated an "enemy combatant." On January 3, 2006, Jose Padilla was transferred to U.S. law enforcement

Email from: [REDACTED], [REDAC

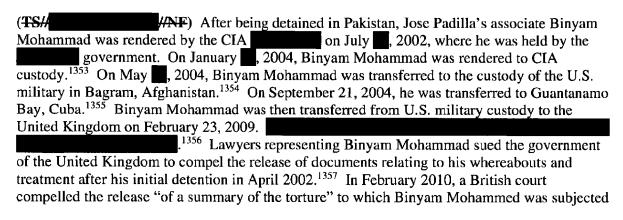
1346 See email from: [REDACTED] C/CTC/OTA/CBRNG/RNTB; to: multiple recipients; subject: "Re: Urgent: Unclassified Fact Sheet for David Shedd"; date: October 6, 2005, at 04:35 PM.
1347 See additional details in Volume II.

<sup>1348</sup> See Intelligence Community review of the Tall Buildings plotting included in CIA records with references to terrorist attacks in Russia in September 1999 against apartment buildings using traditional explosives and VBIEDs. <sup>1349</sup> See Intelligence Community review of the Tall Buildings plotting included in CIA records with references to terrorist attacks in Russia in September 1999 against apartment buildings using traditional explosives and VBIEDs. See also U.S. Department of Justice Bureau of Alcohol, Tobacco, Firearms and Explosives report entitled, "Use of Natural Gas as a Terrorist Weapon in Apartment Buildings," dated August 4, 2008. The latter document states that: "If the idea of the plot is to cause death and destruction on the same scale as had occurred in Russia, then Padilla's methodology comes into question. The probability of causing this magnitude of death and destruction using natural gas [versus conventional explosives] would be considerably lower."

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custody and tried in federal court. On August 16, 2007, Jose Padilla and two co-defendants, Adham Hassoun and Kifah Jayyousi, were found guilty of three criminal offenses relating to terrorist support activities from October 1993 to November 1, 2001. The case against Jose Padilla centered on his attendance at a terrorist training camp in Afghanistan in the fall of 2000—specifically, the terrorist training camp application form acquired by the CIA and provided to the FBI in December 2001. The form was found to have Jose Padilla's fingerprints, as well as identifying data to include his date of birth, languages spoken, and travels. Ton January 22, 2008, Jose Padilla was sentenced to 17 years in prison. On September 19, 2011, the U.S. 11th Circuit Court of Appeals ruled the sentence was too lenient in part because it did not take in account Jose Padilla's prior criminal offenses.



1350 ALEC (May 17, 2002), with references to FBI WASH 150315Z, and CIA reporting
from 2001,
number of Adiam Hassoun,
; and providing material support to terrorists. U.S. prosecutors focused on more
than 70 intercepted phone calls between the defendants during the 1990s, but provided no information at the trial
related to plotting in the United States. See U.S. District Criminal Court Docket, Florida Southern, for defendants,
including Jose Padilla, as well as open source news reports, including "Without a plot, is Padilla guilty?," Christian
Science Monitor, dated July 19, 2007; and "The others on trial in Padilla case," Christian Science Monitor, dated
May 29, 2007.

<sup>&</sup>lt;sup>1351</sup> An Assistant U.S. Attorney involved in the prosecution stated, "The narrative is fairly clear that Padilla was recruited to go overseas to participate in jihad." *See* U.S. District Criminal Court Docket, Florida Southern, for defendants, including Jose Padilla, as well as open source news reports, including "Without a plot, is Padilla guilty?," *Christian Science Monitor*, dated July 19, 2007; and "The others on trial in Padilla case," *Christian Science Monitor*, dated May 29, 2007.

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<sup>&</sup>lt;sup>1352</sup> See open sources, to include press articles such as, "Court Says Padilla Prison Sentence Too Lenient," Reuters, dated September 19, 2011.

<sup>1353 30586 ; 1630 1354 2335 12520 (281655</sup>Z SEP 04)

<sup>&</sup>lt;sup>1356</sup> Terrorism Watch, March 10, 2009, Guantanamo Detainee's Torture Claims Could Impact Bilateral Relationship with UK.

<sup>&</sup>lt;sup>1357</sup> [REDACTED] 3174 (311725Z JUL 08)

during his detention. In the fall of 2010, the British government awarded Binyam Mohammed a reported £1 million in compensation. 1358

#### 2. The Thwarting of the Karachi Plots

(TS// Summary: The CIA represented that its enhanced interrogation techniques were effective and necessary to produce critical, otherwise unavailable intelligence, which enabled the CIA to disrupt terrorist plots, capture terrorists, and save lives. Over a period of years, the CIA provided the thwarting of the Karachi Plot(s) as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These CIA representations were inaccurate. The Karachi Plot(s) was disrupted with the confiscation of explosives and the arrests of Ammar al-Baluchi and Khallad bin Attash in April 2003. The operation and arrests were conducted unilaterally by Pakistani authorities and were unrelated to any reporting from the CIA's Detention and Interrogation Program.

(TS// Further Details: The Karachi Plot(s) refers to terrorist plotting that targeted a variety of U.S. and Western interests in the Karachi area, to include the U.S. Consulate, named hotels near the airport and beach, U.S. vehicles traveling between the Consulate and the airport, U.S. diplomatic housing, U.S. personnel subject to potential sniper attacks, as well as Pakistan's Faisal Army Base. CIA records indicate the CIA became aware of the initial plotting as early as September 2002, and that it was disrupted in April 2003, when the remaining plot leaders were arrested in a unilateral operation by Pakistani authorities. While the plot leaders were captured in the process of procuring explosives, they maintained that they were still in the process of locating vehicles, a safe house, and suicide operatives at the time of their arrest. 1361

(TS# #NF) The thwarting of the Karachi Plot(s) is one of the eight most frequently cited examples provided by the CIA as evidence for the effectiveness of the CIA's enhanced interrogation techniques. Over a period of years, CIA documents prepared for and provided to senior policymakers, intelligence officials, and the Department of Justice represent the Karachi Plot(s) as an example of how "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques" had "enabled CIA to disrupt terrorist plots" and capture

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Among other open sources, see "Compensation to Guantanamo detainees 'was necessary," BBC News UK,
November 16, 2010.

1359 See intelligence chronology in Volume II and 11454 (3017102Z APR 03).

1360 33804 (190956Z SEP 02); [REDACTED] 34513 (052246Z MAR 03); 45028

1361 See intelligence chronology in Volume II, including DIRECTOR MAY 03) and DIRECTOR

MAY 03).

<sup>&</sup>lt;sup>1362</sup> The Karachi terrorist plots encompassed a variety of potential targets in the Karachi area associated with U.S. and Western interests. Although the plotting involved multiple targets, the plotting is most often referred to as the "Karachi Plot."

additional terrorists. <sup>1363</sup> The CIA further represented that the intelligence acquired from the CIA's enhanced interrogation techniques was "otherwise unavailable" and "saved lives." <sup>1364</sup>

<sup>1363</sup> Italics included in CIA Memorandum to the Office of Legal Counsel, entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," from March 2, 2005. *See also* CIA talking points for National Security Council entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques," dated March 4, 2005.

1364 From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation program and, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else. the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and

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(<del>TS//</del> **(NF)** For example, in November 2007, the CIA prepared and provided a set of talking points to the CIA director for an "upcoming meeting with the President regarding the Waterboard Enhanced Interrogation Technique." The document includes a section entitled, "Plots Discovered as a Result of EITs," which states "reporting statistics alone will not provide a fair and accurate measure of the effectiveness of EITs." The document then provides a list of "Key Intelligence Derived through use of EITs," stating:

"CIA's use of DOJ-approved enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled CIA to disrupt terrorist plots... The following are examples of key intelligence collected from CIA detainee interrogations after applying the waterboard along with other interrogation techniques: ... The Karachi Plot: This plan to conduct attacks against the US Consulate and other US interests in Pakistan was uncovered during the initial interrogations of Khallad Bin Attash and Ammar al-Baluchi and later confirmed by KSM."1366

(TS// **(ANF)** Likewise, a CIA-prepared briefing for Vice President Cheney on the CIA's enhanced interrogation techniques in March 2005, under a section of the briefing called, "INTERROGATION RESULTS," asserts:

"Use of DOJ-authorized enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled us to disrupt terrorist plots, capture additional terrorists... The Karachi Plot: Plan to conduct attacks against the US Consulate and other US interests in Pakistan. Plot disrupted.

Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]," located in Committee databases at DTS #2009-1258, which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

<sup>1365</sup> On September 17, 2007, President Bush nominated Judge Michael Mukasey to be Attorney General of the United States. In October 2007, at his confirmation hearing before the Senate Judiciary Committee, Mukasey declined to say whether he believed waterboarding as an interrogation technique was unlawful. On October 30, 2007, Mukasey responded to written questions from the Senate Judiciary Committee on the issue of waterboarding, stating: "As described in your letter, these techniques seem over the line or, on a personal basis, repugnant to me, and would probably seem the same to many Americans. But hypotheticals are different from real life, and in any legal opinion the actual facts and circumstances are critical." (See October 30, 2007, Letter from Michael B. Mukasey, to Senators Patrick J. Leahy, Edward M. Kennedy, Joseph R. Biden, Jr., Herb Kohl, Dianne Feinstein, Russell D. Feingold, Charles E. Schumer, Richard J. Durbin, Benjamin L. Cardin, and Sheldon Whitehouse.) On November 6, 2007, days prior to a Senate vote to confirm Mukasey, the CIA provided a set of talking points to the CIA director for use with the President in a meeting about the CIA's use of the waterboard interrogation technique. See document entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

1366 Italics added. See document entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

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Sources: Khallad Bin Attash, Ammar al-Baluchi. KSM also provided info on the plot after we showed him capture photos of Ammar and Khallad." <sup>1367</sup>

**HNF**) The CIA provided similar inaccurate representations regarding the thwarting of the Karachi Plot(s) in 17 of the 20 documents provided to policymakers and the Department of Justice between July 2003 and March 2009. 1368 (TS// **MNF**) A review of CIA operational cables and other documents found that the CIA's enhanced interrogation techniques—to include the waterboard—played no role in the disruption of the Karachi Plot(s). CIA records indicate that the Karachi Plot(s) was thwarted by the arrest of operatives and the interdiction of explosives by Pakistani authorities, specifically **HNF**) The CIA had information regarding the Karachi terrorist plotting as early as September 11, 2002. 1370 On that day, a raid conducted by Pakistani authorities , of an al-Oaida safe house in Karachi, Pakistan, uncovered the "perfume letter," named as such because the term "perfumes" is used as a code word. The letter, written in May 2002, was from KSM to Hamza al-Zubayr, a known al-Qa'ida member who was killed in the raids. 1371 KSM's letter to al-Zubayr states, "Dear Brother, we have the green light for the hotels," and suggests "making it three instead of one."1372 By early October 2002, the CIA had completed a search of the names identified in the "perfume letter" in its databases and found many of the individuals who "had assigned roles in support of the operation" were arrested by Pakistani authorities during the

<sup>1371</sup> ALEC (032142Z OCT 02)

12535 (050557Z OCT 02); 11050 (101207Z OCT 02); TOP SECRET!// //NOFORN

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<sup>&</sup>lt;sup>1367</sup> Italics added. CIA briefing for Vice President Cheney, dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program."

<sup>&</sup>lt;sup>1368</sup> See list of CIA prepared briefings and memoranda from 2003 through 2009 with representations on the effectiveness of the CIA's enhanced interrogation techniques referenced in this summary and described in detail in Volume II.

Response concedes that the CIA "mischaracterized the impact of the reporting [the CIA] acquired from detainees on the Karachi plots," and acknowledges that the Karachi plotting was "thwarted by the arrest of the operatives and the interdiction of explosives by [Pakistani authorities]." The CIA does not dispute that Pakistani authorities arrested Ammar al-Baluchi and Khallad bin Attash independently, and that information from the CIA's Detention and Interrogation Program played no role in the arrests. The ClA's June 2013 Response states, however, that CIA detainee reporting "revealed ongoing attack plotting against the US official presence in Karachi that prompted the Consulate to take further steps to protect its officers." This statement is incongruent with CIA records. In response to the reporting cited by the CIA, CIA personnel in Karachi wrote: "[w]hile reporting from both [al-Baluchi and bin Attash] was chilling- [CIA officers] had become aware of most of this reporting either through previous information or through interviews of al-Baluchi and [Khallad bin] Attash prior to their transfer out of Karachi." The CIA personnel in Karachi further reassured addressees that, in December 2002, the U.S. Consulate in Karachi took increased steps to protect U.S. Consulate personnel. See Volume II for additional information.

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raids. 1373 At least one person in the letter, Khallad bin Attash, a known al-Qa'ida operative, remained at large. 1374 **//NF)** What remained of the Karachi plotting was disrupted unilaterally (TS// by Pakistani authorities as a result of a criminal lead. On April 4, 2003, Pakistani authorities, , received a report that explosives and weapons were to specifically be transported in a pickup truck to a specific location in Karachi. 1375 Pakistani authorities made arrangements to intercede, and, on April 29, 2003, they intercepted the vehicle and confiscated explosives, detonators, and ammunition. The driver of the vehicle provided the location where the explosives were being delivered, leading to the capture of several operatives, including Ammar al-Baluchi and Khallad bin Attash, as well as to the discovery of another explosives cache. A third captured individual stated that the explosives had belonged to Hamza al-Zubayr, the known and now deceased al-Qa'ida operative, as well as others residing in the home raided on September 11, 2002, where the "perfume letter" was discovered. 1376 (TS/A **WNF)** While being arrested, Ammar al-Baluchi was asked by a Pakistani officer about his intentions regarding the seized explosives. Al-Baluchi responded that he was to being rendered to CIA custody and subjected to the CIA's enhanced interrogation

(TS// WNF) While being arrested, Ammar al-Baluchi was asked by a Pakistani officer about his intentions regarding the seized explosives. Al-Baluchi responded that he was planning to attack the U.S. Consulate in Karachi. 1377 In foreign government custody—and prior to being rendered to CIA custody and subjected to the CIA's enhanced interrogation techniques—Ammar al-Baluchi continued to provide information about the Karachi plotting to a foreign government officer who was using rapport-building interrogation techniques. The information provided by Ammar al-Baluchi on the plotting included the surveillance conducted, the envisioned targets, and the exact method of attack that was considered for the U.S. Consulate in Karachi and other hard targets. Ammar al-Baluchi discussed the use of a motorcycle with a bomb to breach the perimeter wall of the consulate and then how the operatives would seek to exploit that breach with a vehicle filled with explosives. Ammar al-Baluchi and Khallad bin

(0302054Z OCT 02). See also CIA paper dated January 11, 2002, entitled, "Threat Threads: Most 11 September Plotters Still Under the Radar." (0302054Z OCT 02). See also CIA paper dated January 11, 2002, entitled, "Threat Threads: Most 11 September Plotters Still Under the Radar." 45028 . CIA records indicate the interdiction was the result of criminal leads and was unrelated to any reporting from CIA detainees. . See DIRECTOR ; DIRECTOR 45028 . The CIA's June 2013 Response maintains that KSM's reporting on the thwarted "perfume letter" plotting was separate from the "plots disrupted with the arrest and interrogation of Ammar and Khallad." Because CIA records did not make this distinction, and the fact that the operations, to at least some extent, shared targets, operatives, and the same set of explosives, the operations are linked in this Study. 45028 ; DIRECTOR 1378 Given the threat to U.S. interests, CIA officers sought to participate in the interrogations. A May 2, 2003, CIA 14291) states that, because of Ammar al-Baluchi's "strong reticence towards the U.S.," CIA officers were observing the foreign government interrogations of Ammar al-Baluchi via video feed. The cable notes that a foreign government officer who had developed rapport with Ammar al-Baluchi was conducting all the questioning and obtaining intelligence from Ammar al-Baluchi on the plotting against U.S. interests in Pakistan, as well as other matters.

1379 The CIA's June 2013 Response claims that "Ammar and Khallad provided new information on other attack plans in Karachi after entering CIA custody and undergoing enhanced interrogation techniques," and that "[d]uring his first interrogation in CIA custody and after enhanced techniques commenced, [Ammar] revealed that the plan

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Attash remained in foreign government custody for approximately weeks, with Ammar al-Baluchi—and to a lesser extent bin Attash 1380—responding to questions on a variety of matters, including the Karachi plotting. 1381

(TS# WNF) On May 2, 2003, Ammar al-Baluchi and Khallad bin Attash were rendered to CIA custody and immediately subjected to the CIA's enhanced interrogation techniques. The next day, the CIA disseminated two intelligence reports on the Karachi Plot(s) from the interrogations of Ammar al-Baluchi and Khallad bin Attash. The reporting relayed that: (1) al-Qa'ida was targeting Western interests in Karachi, including the U.S. Consulate and Western housing in a specific neighborhood of Karachi; and (2) the attack could have occurred as early as "late May/early June 2003," but the plotters were still in the process of finding vehicles, a safe house, and the suicide operatives at the time of their arrest. These disseminated intelligence reports were used to support CIA representations in finished intelligence products, 1385 talking points, briefing documents, and President Bush's September 6,

was to use a motorcycle bomb and a car bomb in a single, coordinated attack at the end of May or early June, and he pointed to the location on the Consulate's perimeter wall where the attack would occur." The information in the CIA's June 2013 Response is inaccurate. Ammar al-Baluchi provided the referenced information while in foreign government custody, prior to entering CIA custody and being subjected to the CIA's enhanced interrogation techniques. Given the threat to U.S. interests, CIA officers sought to participate in the interrogations. A May 2, 2003, CIA cable ( 14291) states that, because of Ammar al-Baluchi's "strong reticence towards the U.S.," CIA officers were observing the foreign government interrogations of Ammar al-Baluchi via video feed. The cable notes that a foreign government officer who had developed rapport with Ammar al-Baluchi was conducting all the questioning and obtaining intelligence from Ammar al-Baluchi. This included information about the motorcycle-car bomb plotting against the U.S. Consulate, as well as information on plans to potentially target Westerners in a specific housing area in Karachi. According to the information obtained, surveillance by the plotters "had confirmed a U.S. presence significant enough to warrant such an attack." Ammar al-Baluchi further stated that he had considered carjacking a U.S. Consulate vehicle and loading it with explosives to target the Consulate, and elaborated on the initial idea to attack the U.S. Consulate with a helicopter, stating that he did not follow through with this idea because he believed it would take too long to train an operative for that type of attack (see 14291, May 2, 2003). Later, the foreign government officer described Ammar al-Baluchi as "more chatty" than Khallad bin Attash, and detailed how, while in foreign government custody Ammar al-Baluchi "acknowledged plans to attack U.S. Consulate officials at the airport, the Consul General's Residence and the Consulate itself." The foreign government officer explained that "both the Consulate and the CG's residence" required a "tiered attack of successive car bombs which would breach the perimeter" of the targets. The foreign government officer also stated that, based on Ammar al-Baluchi's comments on his casing efforts, it was inferred that Ammar al-Baluchi had sought to target Americans at their residences in specific areas of Karachi. See 04).. Records indicate that Khallad bin Attash was less cooperative (Ammar al-Baluchi was described as "more chatty"), but nonetheless provided information in foreign government custody on the surveillance he conducted against United States government vehicles in Karachi, among other information. 1381 45028 ( APR 03); DIRECTOR APR 03); 2003); 19647 ( APR 04). CIA records indicate that Ammar al-Baluchi was providing significant information to the foreign government officer conducting the questioning who had developed rapport with Ammar al-Baluchi. 1382 [REDACTED] 38325. : [REDACTED] 38389. 1383 DIRECTOR MAY 03); DIRECTOR MAY 03) 1384 DIRECTOR MAY 03); DIRECTOR MAY 03). DIRECTOR that Khallad bin Attash indicated that they had identified one suicide operative so far. 1385 See CIA speech validation efforts for the President's September 6, 2006, speech acknowledging the CIA's

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Detention and Interrogation Program. In the speech, President Bush stated that "Terrorists held in CIA custody... helped stop a planned attack on the U.S. consulate in Karachi using car bombs and motorcycle bombs." See also.

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2006, speech that the Karachi Plot(s) was "thwarted," "disrupted," or "uncovered" as a result of the CIA's enhanced interrogation techniques. However, within 24 hours of the dissemination of these intelligence reports, CIA personnel in Karachi responded in an official cable that the information acquired from the CIA detainees and disseminated was already known to the CIA and U.S. Consulate officials. The cable stated:

"[w]hile reporting from both [al-Baluchi and bin Attash] was chilling- [CIA officers] had become aware of most of this reporting either through previous information or through interviews of al-Baluchi and [Khallad bin] Attash prior to their transfer out of Karachi." 1386

(TS// WNF) The CIA personnel in Karachi reassured addressees that, in December 2002, the U.S. Consulate in Karachi took increased steps to protect U.S. Consulate personnel based on similar terrorist threat reporting. According to the cable, Americans in the referenced housing area had already been vacated from the "area for several months," the potential for "attacks targeting Americans at the airport" had been "recognized several months ago," and new procedures and security measures had been put in place to minimize the risks associated with the potential terrorist attacks. 1387

(TS//LINEAR JANE) As noted, in November 2007, the CIA prepared and provided a set of talking points to the CIA director for an "upcoming meeting with the President regarding the Waterboard Enhanced Interrogation Technique." Under a section entitled, "Plots Discovered as a Result of EITs," the document lists the "Karachi Plot," stating the disruption was the result of "key intelligence collected from CIA detainee interrogations after applying the waterboard along with other interrogation techniques," and that the plotting was "uncovered during the initial interrogations of Khallad Bin Attash and Ammar al-Baluchi and later confirmed by KSM." While Ammar al-Baluchi and Khallad bin Attash were subjected to the CIA's enhanced interrogation techniques, there are no CIA records to indicate that either was ever subjected to the CIA's waterboard interrogation technique. KSM did provide information on the plotting, but was assessed by CIA personnel to be withholding information on the plotting, more than a month after the CIA stopped using its enhanced interrogation techniques against KSM. In late April 2003, CIA interrogators confronted KSM with photographs demonstrating that Ammar al-

among other documents, the June 2005 CIA Intelligence Assessment entitled, "Detainee Reporting Pivotal for the War Against Al-Qa'ida." CIA records indicate this document was provided to White House officials on June 1, 2005. A slightly modified version of this Intelligence Assessment was broadly disseminated within the Intelligence Community on June 3, 2005. On March 31, 2009, former Vice President Cheney requested the declassification of this Intelligence Assessment, which was publicly released with redactions on August 24, 2009. The assessment represents that "detainee reporting" resulted in the "[r]evealing of the Karachi Plots," stating: "When confronted with information provided by Ammar al-Baluchi, Khallad admitted during debriefings that al-Qa'ida was planning to attack the US Consulate in Karachi, Westerners at the Karachi Airport, and Western housing areas." The footnote for this claim cites the May 1, 2003, disseminated intelligence report detailing the admission made by Khallad bin Attash while being subjected to the CIA's enhanced interrogation techniques (14510 14510 14510 1500). This cable also stated, "As noted in several previous cables, in December 2002 1500 Consulate became aware of the threat to Consulate officials."

<sup>1388</sup> Italics added. See document entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

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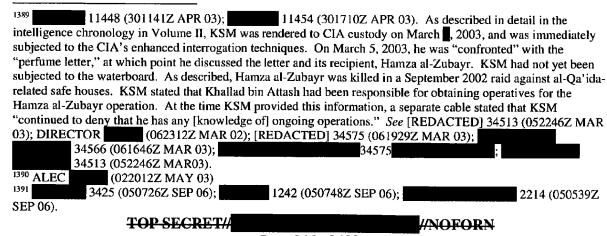
Baluchi and Khallad bin Attash had been captured. When the CIA interrogators asked what Ammar al-Baluchi and Khallad bin Attash were "up to" in Karachi, KSM provided information regarding potential targets in Karachi. <sup>1389</sup> KSM's belated reporting prompted the CIA's ALEC Station to write a cable stating:

"We were disappointed to see that KSM only made these new admissions of planned attacks in Pakistan after seeing the capture photographs of Ammar al-Baluchi and Khallad. We consider KSM's long-standing omission of [this] information to be a serious concern, especially as this omission may well have cost American lives had Pakistani authorities not been diligent in following up on unrelated criminal leads that led to the capture of Ammar, bin Attash, and other probable operatives involved in the attack plans... Simply put, KSM has had every opportunity to come clean on this threat and, from our optic, he deliberately withheld the information until he was confronted with evidence that we already knew about it, or soon would know about it from Ammar and Khallad... KSM's provision of the Pakistan threat reporting – only after he was made aware of the capture of the attack planners – is viewed as a clear illustration of continued and deliberate withholding of threat information which he believed had not yet been compromised." <sup>1390</sup>

(TS# 4NF) Ammar al-Baluchi, Khallad bin Attash, and KSM remained in CIA custody until their transfer to U.S. military custody at Guantanamo Bay, Cuba, in September 2006. All three remain in U.S. military custody.

3. The Thwarting of the Second Wave Plot and the Discovery of the Al-Ghuraba Group

(TS// Summary: The CIA represented that its enhanced interrogation techniques were effective and necessary to produce critical, otherwise unavailable intelligence, which enabled the CIA to disrupt terrorist plots, capture terrorists, and save lives. Over a period of years, the CIA provided the "discovery" and/or "thwarting" of the Second Wave plotting and the "discovery" of the al-Ghuraba group as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These representations were inaccurate. The Second Wave plotting was disrupted with the arrest and identification of key individuals. The arrests and identifications



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were unrelated to any reporting acquired during or after the use of the CIA's enhanced interrogation techniques against CIA detainees. Likewise, the al-Ghuraba group was identified by a detainee who was not in CIA custody. CIA detainees subjected to the CIA's enhanced interrogation techniques provided significant fabricated information on both the Second Wave plotting and the al-Ghuraba group.

(TS/H) Further Details: Al-Qa'ida's "Second Wave" plotting refers to two efforts by KSM to strike the West Coast of the United States with airplanes using non-Arab passport holders. While intelligence reporting often conflated the "Second Wave" plotting, KSM viewed the plotting as two separate efforts. Neither of the two efforts was assessed to be imminent, as KSM was still engaged in the process of identifying suicide operatives and obtaining pilot training for potential participants when each effort was disrupted through the arrest or identification of the suspected operatives and operational planners. 1393

Jemaah Islamiyah (JI) leaders primarily to educate the sons of jailed JI leaders and to groom the students for potential leadership and operational roles in JI. Some members of the al-Ghuraba group reportedly completed militant training in Afghanistan and Pakistan while enrolled at Islamic universities in Karachi. 1394 Despite CIA representations to the contrary, intelligence and

1392 See Second Wave / Al-Ghuraba Group intelligence chronology in Volume II, including, among other documents, DIRECTOR (20211Z JUN 03) and cable note on "Draft Intel: KSM Details his Thinking on and Efforts to Target California," included as an attachment to an email from to a distribution list for CIA OTA in the Directorate of Intelligence, dated June 30, 2003, at 06:25 PM.

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<sup>1393</sup> See intelligence chronology in Volume II for detailed information. See also statements by United States government officials, such as a February 9, 2006, White House briefing on "the West Coast Terrorist Plot by Frances Fragos Townsend, Assistant to the President for Homeland Security and Counterterrorism." At this briefing the White House emphasized how "collaboration with our international partners" had "disrupted terrorist networks around the world and serious al-Qaeda plots." Using the "West Coast" plot as an example, Townsend stated that: "Khalid Shaykh Mohammed was the individual who led this effort. ... The cell leader was arrested in February of 2002, and as we begin-at that point, the other members of the cell believed that the West Coast plot had been cancelled [and] was not going forward... the lead guy is arrested, which disrupts it in February of '02." When asked about whether this plotting could be accurately described as a disruption given the belief by some that "it never got far enough to be disrupted," Townsend stated, "there is no question in my mind that this is a disruption." See also May 23, 2007, White House Press Release, entitled, "Fact Sheet: Keeping America Safe From Attack," which states, "We Also Broke Up Other Post-9/11 Aviation Plots. In 2002, we broke up a plot by KSM to hijack an airplane and fly it into the tallest building on the West Coast." As described in the Study, KSM was not detained until March 1, 2003. The CIA's June 2013 Response acknowledges that "[t]he Study correctly points out that we erred when we represented that we 'learned' of the Second Wave plotting from KSM and 'learned' of the operational cell comprised of students from Hambali." The CIA's June 2013 Response describes the inaccurate representation as "imprecision" by the CIA, but nonetheless states that the CIA "continue(s) to assess this was a good example of the importance of intelligence derived from the detainee program"; and contends-for the first time-that Hambali's capture "was a critical factor in the disruption of al-Qa'ida's plan to conduct a 'Second Wave' attack." As described throughout the Committee Study, in its efforts to obtain legal authorization and policy approval for the CIA's enhanced interrogation techniques, the CIA represented that the intelligence referenced was obtained "as a result" of the CIA's enhanced interrogation techniques (not the "detainee program"), and that the information obtained was unique and otherwise unavailable. As detailed in this summary and in Volume II, the capture of Hambali was unrelated to the use of the CIA's enhanced interrogation techniques.

<sup>&</sup>lt;sup>1394</sup> Reporting indicates that the al-Ghuraba group was similar to the Pan Islamic Party of Malaysia (PAS)'s Masapakindo, aka Pakindo, organization. Masran bin Arshad was connected to Pakindo, and while in foreign government custody, explained that "in 1991, PAS [Pan Islamic Party of Malaysia] established a secret Malaysian

open source reporting indicate the group was not "tasked with," witting, or involved in any aspect of KSM's Second Wave plotting. 1395

(TS//NF) The "discovery" and disruption of the "Second Wave Plot" (also known as the "West Coast Plot" and the "Tallest Building Plot"), <sup>1396</sup> along with the associated identification, discovery, and capture of the al-Ghuraba "cell," is one of the eight most frequently cited examples provided by the CIA as evidence for the effectiveness of CIA's enhanced interrogation techniques. <sup>1397</sup> Over a period of years, CIA documents prepared for and provided to senior policymakers, intelligence officials, and the Department of Justice represent the thwarting and discovery of the "Second Wave" plotting and the identification, discovery, or arrest of the al-Ghuraba group members as an example of how "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques" had "enabled CIA to disrupt"

Student Association known as 'Masapakindo' to help facilitate a steady pipeline of PAS religious and military trainees traveling from Malaysia to Pakistan, sometimes continuing on to Afghanistan, but ultimately returning to Malaysia. This student association for children of PAS members also was intended to serve as a general support structure for PAS students who were undergoing Islamic religious training in Pakistan and India. Masapakindo's headquarters was based in Karachi, Pakistan." See also February 27, 2004, Memorandum for CIA Inspector General from James L. Pavitt, CIA Deputy Director for Operations, entitled "Comments to Draft IG Special Review, Counterterrorism Detention and Interrogation Program," which contains a February 24, 2004, attachment entitled, "Successes of CIA's Counterterrorism Detention and Interrogation Activities." See also CIA Intelligence Product entitled, "Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan," dated April 18, 2008. Although this report makes numerous references to the al-Ghuraba group, it does not reference the group's potential engagement in KSM's Second Wave attack. As described in this summary, and in greater detail in Volume II, contrary to CIA representations, a wide body of intelligence reporting indicates that the al-Ghuraba group was not "discovered" as a result of KSM's reporting, nor was the al-Ghuraba group "tasked" with, or witting of, any aspect of KSM's "Second Wave" plotting. See also KSM and Hambali reporting from October 2003, and the intelligence chronology in Volume II, to include [REDACTED] 45915 (141431Z SEP 03). 1395 Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of

Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application o United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees. The memorandum states: "Use of enhanced techniques, however, led to critical, actionable intelligence such as the discovery of the Guraba Cell, which was tasked with executing KSM's planned Second Wave attacks against Los Angeles."

References to the "Second Wave" attacks appeared in public news reports shortly after September 11, 2001, sometimes in reference to Zacarias Moussaoui. See, for example, The Washington Post, "Suspected Planner of 9/11 Attacks Captured in Pakistan after Gunfight" (09/14/2002) ("Some investigators have theorized that Moussaoui, whose laptop computer contained information about crop dusting, may have been part of a second wave of terror attacks or a back-up plan instead."); The New York Post, "2nd Plot Tied to Moussaoui" (09/06/2002) ("French officials reportedly are claiming that Zacarias Moussaoui was never meant to be the "20th hijacker" but was to be part of a 'second wave' of terror."); The Los Angeles Times, "Officials Skeptical as Detainees Say Sept. 11 was First in a Trio" (10/01/2002) ("The Sept. 11 attacks may have been planned as the first of three terrorist strikes in the United States, each progressively bigger and more devastating than the last, U.S. officials said Monday, citing recent interviews with captured Al Qaeda operatives. . . . Since days after Sept. 11, authorities have said they were concerned about a possible 'second wave' of attacks."). Similarly, on May 6, 2006, an affidavit filed by Moussaoui stated, "I was part of another al-Qaeda plot which was to occur after September 11, 2001."

<sup>1397</sup> A November 21, 2005, *Newsweek* article entitled, "The Debate Over Torture," referenced a member of the Senate Select Committee on Intelligence stating that "enhanced interrogation techniques" worked with KSM to thwart an al-Qa'ida terrorist plot, which the magazine indicated was the "Second Wave" plot. The article included the following: "A career CIA official involved with interrogation policy cautioned *Newsweek* not to put too much credence in such claims. 'Whatever briefing they got was probably not truthful,' said the official, who did not wish to be identified discussing sensitive matters."

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terrorist plots" and "capture additional terrorists." The CIA further represented that the intelligence acquired from the CIA's enhanced interrogation techniques was "otherwise unavailable" and "saved lives." <sup>1399</sup>

1398 Italics in original. March 2, 2005, Memorandum for Steve Bradbury from Legal Group, DCI Counterterrorist Center, document entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques."

1399 From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation program and, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid

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(TS// **(NF)** For example, in November 2007, the CIA prepared a briefing for President Bush. Under a section entitled, "Plots Discovered as a Result of EITs," the CIA represented that the CIA "learned" about the "Second Wave" plotting and the al-Ghuraba group only "after applying the waterboard along with other interrogation techniques." 1400

**HNF**) Likewise, on March 2, 2005, the CIA provided the Department of Justice Office of Legal Counsel (OLC) with a document entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques." The CIA memorandum stated that the "Central Intelligence Agency can advise you that this program works and the techniques are effective in producing foreign intelligence." <sup>1401</sup> The CIA stated that "enhanced interrogation techniques... [have] enabled CIA to disrupt plots" and "capture additional terrorists." The document then listed 11 examples of "key intelligence collected from HVD interrogations after applying interrogation techniques,"1402 including:

"The 'Second Wave': This was a KSM plot to use East Asian operatives to crash a hijacked airliner into the tallest building on the US West Coast (Los Angeles) as a follow-on to 9/11. We learned this during the initial interrogation of KSM and later confirmed it through the interrogation of Hambali and Khallad.

... The Guraba Cell: We learned of this 17-member Jemaah Islamiyah cell from Hambali, who confirmed that some of the cell's operatives were identified as candidates to train as pilots as part of KSM's 'second wave' attack against the US...."1403

Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]," located in Committee databases at DTS #2009-1258, which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives." 1400 Italics added. "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting." CIA records indicate that Hambali was not subjected to the CIA's waterboard technique. <sup>1401</sup> March 2, 2005, Memorandum for Steve Bradbury from Legal Group, DCI

Counterterrorist Center, document entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques." Under a section entitled, "Results," the CIA "Effectiveness Memo" states that the "CIA's use of DOJ-approved enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled CIA to disrupt terrorist plots, capture additional terrorists, and collect a high volume of critical intelligence on al-Qa'ida. We believe that intelligence acquired from these interrogations has been a key reason why al-Qa'ida has failed to launch a spectacular attack in the West since 11 September 2001." 1402 Italics in original.

1403 Italics added. March 2, 2005, Memorandum for Steve Bradbury from Legal Group, DCI Counterterrorist Center, document entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques." The same representation can be found in multiple documents, including "Briefing for Chief of Staff to TOP SECRET/

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(TS// The ensuing May 30, 2005, OLC memorandum, now declassified and publicly available, states:

"[The CIA has] informed us that the interrogation of KSM—once [enhanced] interrogation techniques were employed—led to the *discovery* of a KSM plot, the 'Second Wave'...and the *discovery* of the Ghuraba Cell, a 17-member Jemaah Islamiyah cell *tasked with executing the 'Second Wave*." 1404

(TS// The CIA provided similar inaccurate representations regarding the "discovery" and thwarting of the Second Wave plotting and/or the "discovery" of the al-Ghuraba Group in 18 of the 20 documents provided to senior policymakers and the Department of Justice between July 2003 and March 2009. 1405

(TS//NF) A review of CIA operational cables and other documents found that the CIA's enhanced interrogation techniques played no role in the "discovery" or thwarting of either "Second Wave" plot. Likewise, records indicate that the CIA's enhanced interrogation techniques played no role in the "discovery" of a 17-member "cell tasked with executing the 'Second Wave." 1406

(TS//NF) Intelligence Community records indicate that the initial "Second Wave" effort began in parallel with the planning for the September 11, 2001, attacks and included two operatives who were tasked with seeking pilot training. The thwarting of this plotting was unrelated to the use of the CIA's enhanced interrogation techniques. The two operatives, Zacarias Moussaoui and Faruq al-Tunisi (aka Abderraouf Jdey), were known to be engaged in terrorist activity prior to any reporting from CIA detainees. On August 16, 2001,

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the President Josh Bolten: CIA Rendition, Detention, and Interrogation Programs," dated May 2, 2006; as well as "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Interrogation (HVDI) Techniques," dated March 2, 2005.

<sup>&</sup>lt;sup>1404</sup> Italics added. Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees. The memorandum states: "It is this paramount interest [the security of the nation] that the Government seeks to vindicate through the interrogation program. Indeed, the program, which the CIA believes 'has been a key reason why al-Qa'ida has failed to launch a spectacular attack in the West since 11 September 2001,' directly furthers that interest, producing substantial quantities of otherwise unavailable actionable intelligence. As detailed above, ordinary interrogation techniques had little effect on either KSM or Zubaydah. Use of enhanced techniques, however, led to critical, actionable intelligence such as the discovery of the Guraba Cell, which was tasked with executing KSM's planned Second Wave attacks against Los Angeles."

<sup>&</sup>lt;sup>1405</sup> See list of CIA prepared briefings and memoranda from 2003 through 2009 with representations on the effectiveness of the CIA's enhanced interrogation techniques referenced in this summary and described in detail in Volume II.

<sup>&</sup>lt;sup>1406</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees.

<sup>&</sup>lt;sup>1407</sup> See detailed reporting in the Second Wave / Al-Ghuraba Group intelligence chronology in Volume II of the Study, including

Zacarias Moussaoui, a French citizen, was arrested on immigration charges by the FBI in Minnesota. At the time of his arrest, the FBI informed the CIA that the FBI considered Moussaoui to be a "suspected airline suicide attacker." On January 17, 2002, the FBI publicly released a statement identifying Faruq al-Tunisi, aka Abderraouf Jdey, a Canadian citizen, as an al-Qa'ida operative possibly "prepared to commit future suicide terrorist attacks." Intelligence indicates that al-Tunisi, who remains at large, withdrew from participating in al-Qa'ida operations. His whereabouts remain unknown.

(TS# #NF) The subsequent "Second Wave" effort began with KSM's tasking of several Malaysian nationals—led by Masran bin Arshad—in late 2001 to attack the "tallest building in California" using shoe-bomb explosive devices to gain access to a plane's cockpit. The thwarting of this plotting was also unrelated to the use of the CIA's enhanced interrogation techniques. This plot was disrupted with the arrest of Masran bin Arshad in January 2002. This arrest was unrelated to CIA detainee reporting. Half Bin Arshad claimed the effort had "not advanced beyond the initial planning stages" when KSM "shelve[d] the plan" in December 2001 when Richard Reid exposed the "shoe bomb" explosive method. Helf Beginning in July 2002, while in the custody of a foreign government, and after the extensive use of rapport-building interrogation techniques, Half bin Arshad provided detailed information on this "Second Wave"

<sup>1408</sup> August 18, 2001, FBI Minneapolis Field Officer Memorandum referenced in Report of the Joint Inquiry into the Terrorist Attacks of September 11, 2001, by the House Permanent Select Committee on Intelligence and the Senate Select Committee on Intelligence. Zacarias Moussaoui was later convicted of terrorism-related offenses, and sentenced to life in prison. See Department of Justice, Office of the Inspector General, "A Review of the FBI's Handling of Intelligence Information Related to the September 11 Attacks," dated November 2004, and released publicly in June 2006, among other sources. See also other open source records, including November 20, 2007, Associated Press article entitled, "Judge in 9/11 Conspirator Moussaoui's Case Questions Government Evidence in Terrorism Trials." The article states: Judge "Brinkema said she no longer feels confident relying on those government briefs, particularly since prosecutors admitted last week that similar representations made in the Moussaoui case were false. In a letter made public Nov 13, [2007], prosecutors in the Moussaoui case admitted to Brinkema that the CIA had wrongly assured her that no videotapes or audiotapes existed of interrogations of certainhigh profile terrorism detainees. In fact, two such videotapes and one audio tape existed." <sup>1409</sup> August 25, 2001, CIA Headquarters cable referenced by the House Permanent Select Committee on Intelligence and the Senate Select Committee on Intelligence investigations, as well as the Twelfth Public Hearing on the "National Commission on Terrorist Attacks Upon the United States," June 16, 2004. <sup>1410</sup> January 17, 2002, Federal Bureau of Investigation public release.

1411 Zacarias Moussaoui was arrested on August 16, 2001. Intelligence indicates Faruq al-Tunisi withdrew from al-Qa'ida operations. Faruq al-Tunisi remains a fugitive 1412 ALEC (151618Z OCT 03);

1413 Although the operation was disrupted with his arrest, bin Arshad claimed to officers of a foreign government that the operation was halted prior to his detention, specifically, when Richard Reid's shoe-bomb explosive concealment method was uncovered in December 2001. See DIRECTOR (270238Z FEB 03).

1414 See intelligence chronology in Volume II.

1415 CIA (5903 ); (65902 ); DIRECTOR (Country 2) for questioning, (Country 2 officials) acquired a "negligible amount of intelligence" from bin Arshad, and he was eventually

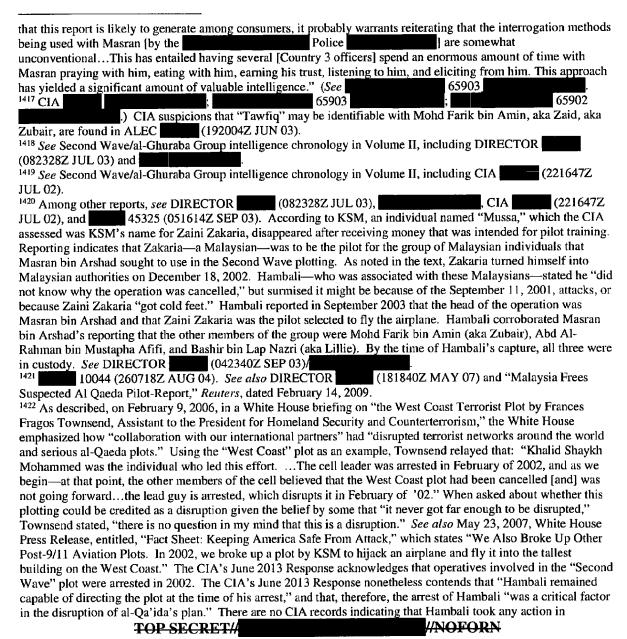
to [Country 3]. The cable stated, "[Country 1 authorities] indicate[d] that [Masran bin Arshad] was the toughest subject they had ever interrogated, including terrorists." In anticipation of the release of an August 8, 2002, CIA intelligence report describing new information Masran bin Arshad was providing, the CIA [Country 3] sent a cable to CIA Headquarters, which stated: "In light of the attention

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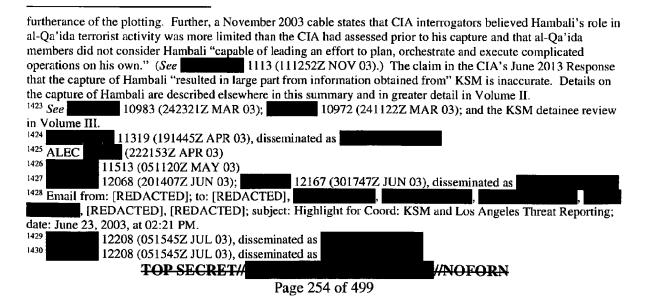
plotting, the Malaysian operatives (details on Affifi, Lillie, and "Tawfiq"), and the proposed method of attack. This information would later be corroborated by other intelligence collection, including, to a limited extent, reporting from CIA detainees in the spring of 2003. Another Malaysian national associated with Masran bin Arshad, Zaini Zakaria, was identified by a foreign government as a potential operative seeking pilot training as early as July 2002. Zakaria was tasked with obtaining such training by al-Qa'ida, but failed to follow through with the tasking. Zakaria turned himself in to Malaysian authorities on December 18, 2002. Malaysian authorities released Zakaria in February 2009. In 2006, in a White House briefing on the "West Coast Terrorist Plot," the Assistant to the President for Homeland Security and Counterterrorism announced that the plot had been disrupted with the arrest of the cell leader, Masran bin Arshad.



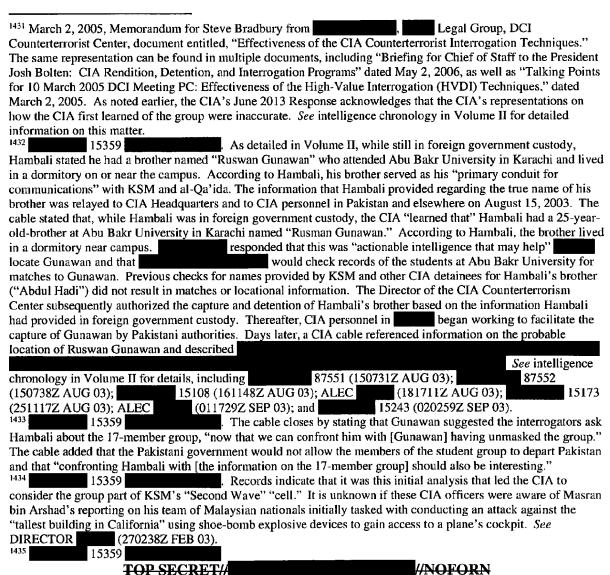
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(TS# WNF) Contrary to CIA representations, the use of the CIA's enhanced interrogation techniques against KSM did not result in the "discovery" of KSM's "Second Wave" plotting. On March 1, 2003, KSM was captured. He was rendered to CIA custody on March 1, 2003, and was immediately subjected to the CIA's enhanced interrogation techniques. While being subjected to the CIA's enhanced interrogation techniques, and in the weeks afterwards, KSM did not discuss the "Second Wave" plotting. On April 19, 2003—24 days after the use of the CIA's enhanced interrogation techniques had ceased—interrogators questioned KSM about Masran bin Arshad and his role in developing a cell for the "Second Wave" attacks. After being told that Masran bin Arshad had been arrested, KSM told his interrogators, "I have forgotten about him, he is not in my mind at all." KSM also denied that "he knew anything about a plot to take out the 'tallest building' in California." KSM's reporting prompted ALEC Station to write in a cable that "we remain concerned that KSM's progression towards full debriefing status is not yet apparent where it counts most, in relation to threats to US interests, especially inside CONUS."

dmitted to tasking Masran bin Arshad to target the tallest building in California." KSM continued, however, to deny aspects of the plotting—such as denying the use of shoe-bombs in the operation, only to confirm the planned use of shoe-bombs in later interrogations. On June 23, 2003, an ALEC Station officer wrote that "[g]iven that KSM only admitted knowledge of this operation upon learning of Masran's detention, we assess he is not telling all he knows, but rather is providing information he believes we already possess." KSM was asked about detained Malaysian national Zaini Zakaria for the first time on July 3, 2003. During the interrogation, the CIA debriefer stated that there was information suggesting that Zakaria was funded by al-Qa'ida to take flight lessons in September 2001. KSM denied knowing the name Zaini Zakaria, but later described "Mussa." The CIA suspected this was an alias for Zakaria. CIA officers at the detention site where KSM was being interrogated then wrote in a cable, "[t]he core problem, once again, is the appearance that KSM gave up this critical information only after being presented with the idea that we might already know something about it." 1430



representations, a wide body of intelligence reporting indicates that the al-Ghuraba group was not "discovered" as a result of reporting from KSM or Hambali, nor was the al-Ghuraba group "tasked" with, or witting of, any aspect of KSM's "Second Wave" plotting. 1431 Rather, while in foreign government custody, Hambali's brother, Gun Gun Ruswan Gunawan, identified "a group of Malaysian and Indonesian students in Karachi" witting of Gunawan's affiliation with Jemaah Islamiyah. 1432 CIA records indicate that Gunawan stated that the students were in Karachi "at the request of Hambali." 1433 In a cable conveying this information, CIA officers recalled intelligence reporting indicating KSM planned to use Malaysians in the "next wave of attacks," and stated Gunawan had just identified "a group of 16 individuals, most all of whom are Malaysians." 1434 The cable closed by stating, "we need to question Hambali if this collection is part of his 'next wave' cell." 1435 (From July through December 2002, foreign government reporting described KSM's use of Malaysians in the "next wave attacks." The reporting



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included Masran bin Arshad's information, provided while he was in foreign government custody, on his four-person Malaysian cell tasked by KSM<sup>1436</sup> to be part of an operation targeting the West Coast of the United States, as well as July 2002 reporting on Malaysian national Zaini Zakaria seeking pilot training.<sup>1437</sup>)

(TS# PNF) Contrary to CIA representations, the use of the CIA's enhanced interrogation techniques against Hambali did not result in the "discovery" of "the Guraba Cell" that was "tasked with executing the 'Second Wave'" plotting. As noted, in foreign government custody, Hambali's brother, Gun Gun Ruswan Gunawan, identified "a group of Malaysian and Indonesian students in Karachi" witting of Gunawan's affiliation with Jemaah Islamiyah. 1438

The cable conveying this information recommended "confronting Hambali" with this information. While being subjected to the CIA's enhanced interrogation techniques, Hambali was questioned about the al-Ghuraba group and KSM's effort to use airplanes to attack the United States. Hambali told his CIA interrogators "that some of the members of [the al-Ghuraba group] were destined to work for al-Qa'ida if everything had gone according to plan," that one member of the group had "ambitions to become a pilot," that he (Hambali) was going to send three individuals to KSM in response to KSM's "tasking to find pilot candidates, but never got around to asking these people," and that "KSM told him to provide as many pilots as he could." Months later, on November 30, 2003, after three weeks of being questioned by a

<sup>1436</sup> In October 2003, KSM informed the CIA that "he did not yet view the [al-Ghuraba] group as an operational pool from which to draft operatives," and noted even those who had received military training were not ready to be considered for "ongoing planning." See 10223 (221317Z OCT 03) and 1437 See intelligence chronology in Volume II, including CIA 65903 ; and 65902 The four members of the Malaysian cell were not members of the al-Ghuraba group. 15359 1439 15359 As described, the cable closes by stating that Gunawan suggested the interrogators ask Hambali about the 17-member group, "now that we can confront him with [Gunawan] having unmasked the group." The cable added that the Pakistani government would not allow the members of the student group to depart Pakistan and that "confronting Hambali with [the information on the 17-member group] should also be interesting." <sup>1440</sup> See [REDACTED] 45953 (151241Z SEP 03) and [REDACTED] 1323 (161749Z SEP 03). CIA cables describe how Hambali was repeatedly questioned on this issue while being subjected to the CIA's enhanced interrogation techniques. A CIA cable states: "With the gradual ramp-up of intensity of the session and the use of the enhanced measures, [Hambali] finally stepped over the line and provided the information." Months later Hambali admitted to fabricating the information provided. A cable explained that Hambali "gave answers that were similar to what was being asked and what he inferred the interrogator or debriefer wanted, and when the pressure subsided or he was told that the information he gave was okay, [Hambali] knew that he had provided the answer that was being sought." 1142 (November 30, 2003), 1144 (010823Z DEC 03).) The CIA represented in the February 2004 Pavitt memo to the CIA Inspector General, among other documents, that "as a result of the lawful use of EITs, Hambali provided information [on the al-Ghuraba group]... some of whom had been designated as the pilots" for the Second Wave attacks. The CIA's June 2013 Response indicates that the CIA continues to assess that multiple al-Ghuraba members had an "interest in aircraft and aviation." CIA records do not support this assertion. While one member of the al-Ghuraba group was interested in airplanes, Ghuraba group member, Person 1], intelligence indicates that the interest was unrelated to terrorist activity. (See intelligence chronology in Volume II, including 15608 ( ), describing [Person 1's] interview while in foreign government custody.) A CIA cable states "after several heart-to-[Person 1] cried and pledged his full cooperation." Under questioning, [Person 1] to pursue his interest in aircraft and "attempted in late 2001 stated that Gunawan encouraged and early 2002 to recruit him for pilot training." Per the cable, [Person 1] deflected these requests from TOP SECRET// <del>//NOFORN</del>

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debriefer "almost entirely in Bahasa Indonesia," Hambali admitted to fabricating a number of statements during the period he was being subjected to the CIA's enhanced interrogation techniques, including information on efforts to locate pilots for KSM. Specifically, Hambali stated "he lied about the pilot because he was constantly asked about it and under stress, and so decided to fabricate." According to a cable, Hambali said he fabricated these claims "in an attempt to reduce the pressure on himself," and "to give an account that was consistent with what [Hambali] assessed the questioners wanted to hear." The November 30, 2003, cable noted that CIA personnel "assesse[d] [Hambali]'s admission of previous fabrication to be credible." Hambali then consistently described "the al-Ghuraba organization" as a "development camp for potential future JI operatives and leadership, vice a JI cell or an orchestrated attempt by JI to

Gunawan. Asked about his interest in aviation, [Person 1] stated that "he was the only member of the Ghuraba study group with an interest in aviation," and that "since he was about four years old he has 'been a big maniac for airplanes.'" [Person 1] told his interrogators that he purchased and read multiple magazines about aircraft from various book stores. A CIA officer wrote, "asked to provide details on the Boeing 747, [Person 1] rattled off an impressive array of facts about the various series of 747s." [Person 1's] claims were consistent with other intelligence in CIA databases. See intelligence chronology in Volume II for additional information.

1142 (301101Z NOV 03). This cable appears to have been retransmitted the following day as 1144 (010823Z DEC 03).

1442 The CIA detention site wrote, "[Hambali]'s admission came after three weeks of daily debriefing sessions with [the case officer] carried out almost entirely in Bahasa Indonesia. [Hambali] has consistently warmed to [the case officer's] discussions with him, and has provided to [the case officer] additional information that he had avoided in the past... More tellingly, [Hambali] has opened up considerably to [the case officer] about his fears and motivations, and has taken to trusting [the case officer] at his word. [Hambali] looks to [the case officer] as his sole confidant and the one person who has [Hambali]'s interest in mind.... Given this, Base notes [Hambali]'s account of how, through statements read to him and constant repetition of questions, he was made aware of what type of answers his questioners wanted. [Hambali] said he merely gave answers that were similar to what was being asked and what he inferred the interrogator or debriefer wanted, and when the pressure subsided or he was told that the information he gave was okay, [Hambali] knew that he had provided the answer that was being sought." (See intelligence chronology in Volume II, including 1142 (November 30, 2003).) The CIA's June 2013 Response states that "[w]e continue to assess [Hambali's] original revelation was correct, however, based on KSM's claim that he tasked Hambali to identify and train pilots, Hambali's verification of this claim in multiple instances, and the students' interest in aircraft and aviation." The CIA's June 2013 Response is incongruent with the assessment of CIA interrogators at the time—that the claim of fabrication was "credible"—as well as with a wide body of subsequent reporting. CIA records indicate that CIA officers confused intelligence reporting on the Malaysians involved in the "Second Wave" plotting—an apparent reference to Masran bin Arshad, Zaini Zakaria, and three other Malaysians-with the al-Ghuraba Malaysian student group.

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initiate JI operations outside of Southeast Asia." This description was corroborative of other intelligence reporting. 1444

(TS//NF) An October 27, 2006, CIA cable states that "all of the members of the JI al-Ghuraba cell have been released," while an April 18, 2008, CIA intelligence report focusing on the Jemaah Islamiyah and referencing the al-Ghuraba group makes no reference to the group serving as potential operatives for KSM's "Second Wave" plotting. 1446

4. The Thwarting of the United Kingdom Urban Targets Plot and the Capture of Dhiren Barot, aka Issa al-Hindi

**#NF**) Summary: The CIA represented that its enhanced interrogation (TS// techniques were effective and necessary to produce critical, otherwise unavailable intelligence, which enabled the CIA to disrupt terrorist plots, capture terrorists, and save lives. Over a period of years, the CIA provided the capture of Dhiren Barot, aka Issa al-Hindi, and the thwarting of Barot's United Kingdom Urban Targets Plot as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These representations were inaccurate. The operation that resulted in the identification of a U.K.-based "Issa," the identification of "Issa" as Dhiren Barot, Dhiren Barot's arrest, and the thwarting of his plotting, resulted from the investigative activities of U.K. government authorities. Contrary to CIA representations, KSM did not provide the first reporting on a U.K.-based "Issa," nor are there records to support the CIA representation that reporting from CIA detainees subjected to the CIA's enhanced interrogation techniques resulted in Dhiren Barot's arrest. After the arrest of Dhiren Barot, CIA officers prepared a document for U.K. authorities which stated: "while KSM tasked al-Hindi to go to the US to surveil targets, he was not aware of the extent to which Barot's planning had progressed, who Issa's coconspirators were, or that Issa's planning had come to focus on the UK." The plotting associated

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<sup>1443</sup> Hambali elaborated that the al-Ghuraba group was similar to the Pan Islamic Party of Malaysia (PAS)'s Masapakindo, aka Pakindo, organization. Masran bin Arshad was connected to Pakindo, and, while in foreign government custody, explained that "in 1991, PAS [Pan Islamic Party of Malaysia] established a secret Malaysian Student Association known as 'Masapakindo' to help facilitate a steady pipeline of PAS religious and military trainees traveling from Malaysia to Pakistan, sometimes continuing on to Afghanistan, but ultimately returning to Malaysia. This student association for children of PAS members also was intended to serve as a general support structure for PAS students who were undergoing Islamic religious training in Pakistan and India. Masapakindo's headquarters was based in Karachi, Pakistan." See intelligence chronology in Volume II for additional information, including [REDACTED] 45915 (141431Z SEP 03) and CIA (160621Z DEC 02). See also February 27. 2004, Memorandum for CIA Inspector General from James L. Pavitt, CIA Deputy Director for Operations, entitled "Comments to Draft IG Special Review," "Counterterrorism Detention and Interrogation Program," which contains a February 24, 2004, attachment entitled, "Successes of CIA's Counterterrorism Detention and Interrogation Activities." See also CIA Intelligence Product entitled, "Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan," dated April 18, 2008. See also KSM and Hambali reporting from October 2003. 1444 See intelligence chronology in Volume II. Although NSA signals intelligence was not provided for this Study, an April 2008 CIA intelligence report on the Jemaah Islamiya noted that the al-Ghuraba group "consisted of the sons of JI leaders, many of whom completed basic militant training in Afghanistan and Pakistan while enrolled at Islamic universities in Karachi," and that this assessment was based on "signals intelligence and other reporting." See CIA Intelligence Product entitled, "Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan," dated April 18, 2008.

<sup>&</sup>lt;sup>1446</sup> CIA Intelligence Product entitled, "Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan," dated April 18, 2008.

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with Dhiren Barot was assessed by experts to be "amateurish," "defective," and unlikely to succeed.

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1447 Dhiren Barot was referred to as "Issa," "Abu Issa," "Abu Issa al-Pakistani," and "Issa al-Britani." CIA records indicate that Dhiren Barot's most common alias, "Issa al-Hindi" (variant "Esa al-Hindi") – the name used to author the book, "The Army of Madinah in Kashmir" – was uncovered in May 2003 from FBI interviews of an individual in FBI custody, James Ujaama, aka Bilal Ahmed. Intelligence reporting indicated that Dhiren Barot's, aka Esa al-Hindi's, "The Army of Madinah in Kashmir" was a well-known book among the U.K. extremist community. Information on the book was prominently available online in 2002, on, among other internet sites, the website of the book store associated with Moazzem Begg, a U.K. extremist who was arrested and transferred to U.S. military custody at Guantanamo Bay, Cuba, in 2002. The cover of the book lists "Esa Al-Hindi" as the author (1998)

1448 Note on CIA records related to U.K.-based "Issas": Two United Kingdom-based al-Qa'ida associates, Dhiren Barot and Sajid Badat, were known by the same common aliases, Issa, Abu Issa, Abu Issa al-Britani ("[of] Britain") and/or Issa al-Pakistani. Both individuals were British Indians who had been independently in contact with senior al-Qa'ida leaders in Pakistan. Reporting indicated that the Issa(s) were located in the U.K. and engaged in terrorist targeting of the U.K. The investigation into their true identities was a U.K.-led operation. As a result, the CIA sometimes had limited insight into U.K.-based activities to identify and locate the Issas. Senior CIA personnel expressed frustration that the U.K. was not sharing all known information on its investigations, writing in August 2003 that "[the FBI is] clearly working closely with the [U.K. service] on these matters and [the CIA is] at the mercy" of what it is told. Until the arrest of one of the Issas, Sajid Badat, on November 27, 2003, the U.S. Intelligence Community and U.K. authorities often confused the two al-Qa'ida associates. As a result, the quality and clarity of detainee reporting on the Issas (including reporting from detainees in the custody of the CIA, U.S. military, Department of Justice, and foreign services) varied. CIA personnel September 2003 that there were "two (or three) Abu Issas" in intelligence reporting and that, because of their similarities, it was often "unclear which Issa the detainees [were] referring to at different stages." Once detained in the United Kingdom in November 2003, Sajid Badat (one of the Issas) cooperated with U.K. authorities and provided information about the other "Issa." Badat stated that "people often asked [Badat] about [the other] Issa, as they were both British Indians." According to Sajid Badat, "anyone who had been involved with jihad in Britain since the mid-90s" would know Issa al-Hindi (aka Dhiren Barot), to include Babar Ahmed, Moazzem Begg, Richard Reid, Zacarias Moussaoui, and KSM. Dhiren Barot (the other Issa), arrested on August 3, 2004, was found to have been especially well-known among the U.K. extremist community, having written a popular book in 1999 expounding the virtues of jihad in Kashmir under the alias, "Esa al-Hindi." CIA records include a reference to the book and a description of its author ("a brother from England who was a Hindu and became a Muslim...[who] got training in Afghanistan...") as early as December 1999. (See information disseminated by the CIA on 12/31/99 in [A foreign partner] would later report that Dhiren Barot "frequently" appeared "in .) reporting of terrorist training" and "involvement in Jihad in occupied Kashmir, Pakistan, Afghanistan, and Malaysia, throughout the 1990s." As described, the Committee Study is based on more than six million pages of material related to the CIA's Detention and Interrogation Program provided by the CIA. Access was not provided to intelligence databases of the ClA, or any other U.S. or foreign intelligence or law enforcement agency. Insomuch as intelligence from these sources is included, it was, unless noted otherwise, found within the CIA's Detention and Interrogation Program material produced for this Study. It is likely that significant intelligence unrelated to the CIA's Detention and Interrogation Program on Sajid Badat and Dhiren Barot exists in U.S. intelligence and law enforcement records and databases. (See intelligence chronology in Volume II, including: ALEC (112157Z 19907 (231744Z APR 04); (212117Z 99093 (020931Z SEP 03); ALEC (162127Z JUN 03); and a series of emails between AUG 03); CIA WASHINGTON DC (with multiple ccs) on August 22, 2003, at 9:24:43 AM.) In the context of the Capture/Identification of Sajid Badat, the CIA's June 2013 Response states that "KSM's reporting also clearly distinguished between, and thereby focused investigations of, two al-Qa'ida operatives known as Issa al-Britani." As detailed in the KSM detainee review in Volume III, KSM did discuss the two operatives, but he did not identify

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in Pakistan with senior al-Qa'ida explosives expert 'Abd al-Rahman al-Muhajir, likely refining plans to use vehicle-based bombs against U.K. targets. <sup>1449</sup> In July 2004, casing reports associated with "Issa" were recovered in a raid in Pakistan associated with the capture of Abu Talha al-Pakistani. <sup>1450</sup> During questioning in foreign government custody, "Abu Talha stated the U.S. casing reports were from Abu Issa." <sup>1451</sup> Further debriefings of Abu Talha revealed that Issa, aka Dhiren Barot, was the "operational manager" for al-Qa'ida in the United Kingdom. <sup>1452</sup> Additional information about Dhiren Barot's U.K. plotting was recovered from the hard drives confiscated during the raid that resulted in the arrest of Dhiren Barot. A document describing the plotting was divided into two parts. The first part included "the Gas Limos project," which envisioned parking explosives-laden courier vans or limousines in underground garages. The second part, the "radiation (dirty bomb) project," proposed using 10,000 smoke detectors as part of an explosive device to spread a radioactive element contained in the detectors. Dhiren Barot's plotting was referred to as the United Kingdom Urban Targets Plot. <sup>1453</sup> The U.K. Urban Targets

either by name (or, in the case of Dhiren Barot, by his more common kunya, Issa al-Hindi) and provided no actionable intelligence that contributed to the eventual identification and location of either "Issa." 1449 See email from: [REDACTED]; to: [REDACTED] at the Office of Director of National Intelligence; subject: "URGENT: Unclassified Fact Sheet for [REDACTED]"; date: October 6, 2005, at 2:39 PM. 3924 ; CIA WASHINGTON DC The CIA has represented that the use of the CIA's enhanced interrogation techniques resulted in the identification and arrest of "Abu Talha al-Pakistani." The CIA's June 2013 Response states that Abu Talha's arrest and debriefing was "invaluable to our overall understanding of Issa's activities and the threat he posed," and claims that Abu Talha's arrest "would not have happened if not for reporting from CIA-held detainees." CIA records do not support this statement. CIA records indicate that Abu Talha was identified and located independent of information from CIA detainees. Abu Talha al-Pakistani, a Pakistani with links to U.K. extremists, was identified through information [intelligence collection] and the U.K. investigation of U.K.-based extremist Baber derived from British Ahmed and his associates. These individuals were already under investigation by the [foreign partner]. Further, Baber Ahmed was known to the U.S. intelligence and law enforcement authorities prior to any CIA detainee reporting. Foreign government authorities, relying on information provided by the United Kingdom and, to an extent, U.S. signals intelligence, ultimately located and arrested Abu Talha al-Pakistani. Because of the central role of U.K. authorities, CIA records do not include a comprehensive accounting of the investigation and operations that led to Abu Talha al-Pakistani's detention. CIA records indicate, however, that Abu Talha al-Pakistani was identified by two detainees in foreign government custody, shortly after their capture. (Both detainees would later be transferred to CIA custody and subjected to the CIA's enhanced interrogation techniques.) The first of these two detainees was Majid Khan, who on March 6, 2003, discussed Ammar al-Baluchi's Karachi-based assistant, "Talha." Majid Khan provided a phone number for Talha, and used that number at the request of his captors in an effort to locate and capture Ammar al-Baluchi through Talha. This reporting, which Majid Khan provided while he was in foreign government custody, preceded any reporting from CIA detainees. The other detainee who reported on Abu Talha was Ammar al-Baluchi, who described him as "Suliman" and stated that he had been dispatched to the United Kingdom to recruit operatives suitable for hijacking and suicide operations. Ammar al-Baluchi was also in foreign government custody at the time of this disclosure. KSM's failure to mention Abu Talha/"Suliman," more than a month after the CIA had ceased using its enhanced interrogation techniques against him, prompted one of KSM's debriefers to state that "KSM could be in trouble very soon." KSM also fabricated that he had shown a sketch related to the Heathrow Airport plot to Ammar al-Baluchi, rather than to Abu Talha, until confronted with Ammar al-Baluchi's denials, more than three months after the use of the CIA's enhanced interrogation techniques against KSM had ceased. See Volume II and the KSM detainee review in Volume III for additional information. 1451 Email from: ; to: James Pavitt and others; subject: "Laptop docex from recent raid may yield pre-election threat information"; date: July , 2004, at 7:35 AM. 3924 , disseminated as (032140Z AUG 04). See also intelligence chronology in Volume II, as well as email 1453 See DIRECTOR from: [REDACTED]; to: [REDACTED], at the Office of Director of National Intelligence; subject: "URGENT: Unclassified Fact Sheet for [REDACTED]"; date: October 6, 2005, at 02:39 PM. The email includes a CIA-TOP SECRET// //NOFORN

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Plot was disrupted when Dhiren Barot and his U.K.-based associates were detained in the United Kingdom in early August 2004. <sup>1454</sup> On August 24, 2004, U.K. authorities informed the CIA that the criminal charges against Barot and his co-conspirators "were mainly possible owing to the recovery of terrorist-related materials during searches of associated properties and vehicles following their arrests." <sup>1455</sup> In September 2004, an Intelligence Community assessment stated that Dhiren Barot was "in an early phase of operational planning at the time of his capture," and that there was no evidence to indicate that Barot had acquired the envisioned materials for the attacks. <sup>1456</sup> In December 2005, an FBI assessment stated, "the main plot presented in the Gas Limos Project is unlikely to be as successful as described," concluding, "we assess that the Gas Limos Project, while ambitious and creative, is far-fetched." <sup>1457</sup> On November 7, 2006, Dhiren Barot was sentenced to life in prison. On May 16, 2007, Barot's sentence was reduced from life in prison to 30 years after a British Court of Appeal found that expert assessments describing the plot as "amateurish," "defective," and unlikely to succeed were not provided to the sentencing judge. <sup>1458</sup>

(TS//NF) The thwarting of the United Kingdom Urban Targets Plot and the identification and/or capture of Dhiren Barot, aka Issa al-Hindi, is one of the eight most frequently cited examples provided by the CIA as evidence for the effectiveness of the CIA's enhanced interrogation techniques. Over a period of years, CIA documents prepared for and provided to senior policymakers, intelligence officials, and the Department of Justice represent the identification and/or arrest of Dhiren Barot, and/or the disruption of his U.K. plotting, as an example of how "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques" had "enabled CIA to disrupt terrorist plots" and "capture additional terrorists." In at least one document prepared for the president, the CIA specifically

coordinated fact sheet and states the following regarding Dhiren Barot and his U.K. attack planning: "Issa al-Hindi—who previously traveled to and cased a number of financial targets in the US—met with al-Qa'ida leaders in Pakistan in early 2004 to discuss attack planning against targets in the UK. Issa spent February and March 2004 in Shkai, Pakistan, with senior al-Qa'ida explosives expert 'Abd al-Rahman al-Muhajir, probably refining plans to use vehicle bombs against UK targets. Issa's reports, which were recovered in a raid in mid-2004, discussed ramming a fuel tanker into a target and parking explosives-laden courier vans or limousines in underground garages. Disruption: Issa and members of his cell were detained in the UK in early August 2004—soon after the arrest of key Hamza Rabi'a subordinate Abu Talha al-Pakistani in Pakistan."

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<sup>&</sup>lt;sup>1454</sup> CIA internal assessments concur with this analysis. *See* "disruption" text in an email from: [REDACTED]; to: [REDACTED], at the Office of Director of National Intelligence; subject: "URGENT: Unclassified Fact Sheet for [REDACTED]"; date: October 6, 2005, at 02:39 PM.

<sup>&</sup>lt;sup>1455</sup> CIA (242144Z AUG 04)

<sup>&</sup>lt;sup>1456</sup> Disseminated intelligence product by the IICT, entitled, "Homeland: Reappraising al-Qa'ida's "Election Threat," dated September 10, 2004.

<sup>&</sup>lt;sup>1457</sup> FBI Intelligence Assessment, "The Gas Limos Project: An al-Qa'ida Urban Attack Plan Assessment," dated December 14, 2004.

<sup>&</sup>lt;sup>1458</sup> See Royal Courts of Justice Appeal, Barot v R [2007], EWCA Crim 1119 (16 May 2007). The expert assessments determined that the plotting involved "a professional-looking attempt from amateurs who did not really know what they were doing." See also June 15, 2007, Bloomberg news article entitled, "Terrorist Gang Jailed for Helping London and New York Bomb Plot."

<sup>&</sup>lt;sup>1459</sup> Italics included in CIA Memorandum to the Office of Legal Counsel, entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," from March 2, 2005. *See also* CIA talking points for National Security Council entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques," dated March 4, 2005, as well as multiple other CIA briefing records and memoranda.

highlighted the waterboard technique in enabling the "disruption of [Dhiren Barot's] sleeper cell." The CIA further represented that the intelligence acquired from the CIA's enhanced interrogation techniques was "otherwise unavailable" and "saved lives." <sup>1461</sup>

<sup>1460</sup> See document entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

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<sup>1461</sup> From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation programand, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and

(TS//NF) For example, documents prepared in February 2009 for CIA Director Leon Panetta on the effectiveness of the CIA's enhanced interrogation techniques state that the "CIA assesses...the techniques were effective in producing foreign intelligence," and that "most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." The document provides examples of "some of the key captures, disrupted plots, and intelligence" attributed to CIA interrogations. The document includes the following:

"Key Captures from HVD Interrogations: ...arrest of Dhiren Barot (aka Issa al-Hindi) in the United Kingdom." 1462

The materials for Director Panetta also include a chart entitled, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad," that identifies two pieces of "key intelligence" acquired from KSM, one related to Majid Khan<sup>1463</sup> and the other to Dhiren Barot:

"KSM reports on an unidentified UK-based operative, Issa al-Hindi, which touches off an intensive CIA, FBI and [United Kingdom] manhunt." <sup>1464</sup>

(TS/Legister (TS/Legister) (TS/Legister) Likewise, a December 2004 CIA memorandum prepared for National Security Advisor Condoleezza Rice responded to a request "for an independent study of the foreign intelligence efficacy of using enhanced interrogation techniques." The CIA responded, "[t]here is no way to conduct such a study," but stated that the "CIA's use of DOJ-

Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]," located in Committee databases (DTS #2009-1258), which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

1462 Italics added. CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)." The documents include "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted."

<sup>1463</sup> The reference in the document to KSM's reporting related to Majid Khan is inaccurate. The document asserts: "When confronted with KSM's information, Majid admits he delivered the money to Zubair...." As described in this summary, and more extensively in Volume II, Majid Khan provided information on the referenced money transfer while in foreign government custody, to an interrogator using rapport-building techniques, prior to any information from KSM.

<sup>1464</sup> CIA briefing documents for Leon Panetta entitled, "Tab 9: DCIA Briefing on RDI Program- 18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)." Includes "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted."

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approved enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled CIA to disrupt terrorist plots, capture additional terrorists, and collect a high volume of critical intelligence on al-Qa'ida." The document then provides examples of "[k]ey intelligence collected from HVD interrogations *after* applying interrogation techniques," <sup>1465</sup> including:

"Issa al-Hindi: KSM first<sup>1466</sup> identified Issa al-Hindi as an operative he sent to the US prior to 9/11 to case potential targets in NYC and Washington. When shown surveillance photos provided by [foreign partner authorities], HVDs confirmed al-Hindi's identity. Al-Hindi's capture by the British resulted in the disruption of a sleeper cell and led to the arrest of other operatives." <sup>1467</sup>

(TS// Similarly, CIA Director Michael Hayden represented to the Committee on April 12, 2007, that "KSM also provided the first lead to an operative known as 'Issa al-Hindi,' with other detainees giving additional identifying information." <sup>1468</sup>

(TS// NF) The CIA provided similar inaccurate representations regarding the thwarting of the United Kingdom Urban Targets Plot and the identification and/or arrest of Dhiren Barot, aka Abu Issa al-Hindi, in 17 of the 20 documents provided to policymakers and the Department of Justice between July 2003 and March 2009. 1469

(TS//NF) A review of CIA operational cables and other documents found that the CIA's enhanced interrogation techniques did not result in the unique intelligence that the

techniques"; date: December 6, 2004, at 5:06:38 PM. The email references the attached "information paper to Dr. Rice explaining the value of the interrogation techniques." The document includes references to the following: The Karachi Plot, the Heathrow Plot, the "Second Wave" plots, the Guraba Cell, Issa al-Hindi, Abu Talha al-Pakistani, Hambali's Capture, Jafaar al-Tayyar, the Dirty Bomb Plot, Sajid Badat, and Shkai, Pakistan. The document also asserts that "[p]rior to the use of enhanced measures" the CIA "acquired little threat information or significant actionable intelligence" from KSM. As detailed in the summary, KSM was subjected to the CIA's enhanced interrogation techniques immediately upon entering CIA custody.

<sup>1468</sup> CIA classified statement for the record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007; and accompanying Senate Select Committee on Intelligence hearing transcript for April 12, 2007, entitled, "Hearing on Central Intelligence Agency Detention and Interrogation Program" (DTS #2007-1563).

<sup>1469</sup> See list of CIA prepared briefings and memoranda from 2003 through 2009 with representations on the effectiveness of the CIA's enhanced interrogation techniques referenced in this summary and described in detail in Volume II.

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<sup>&</sup>lt;sup>1465</sup> Italics in original.

<sup>&</sup>lt;sup>1466</sup> The CIA's June 2013 Response states that the "CIA accurately represented that Khalid Shaykh Muhammad (KSM) provided the initial lead to a UK-based al-Qa'ida operative named Dhiren Barot, aka Issa al-Hindi, whom KSM had tasked to case US targets. That information [from KSM] allowed us to identify this Issa as Barot and ultimately led British authorities to arrest him." As is described in this summary, and in greater detail in Volume II, this CIA representation is not supported by internal CIA records.

<sup>1467</sup> CIA memorandum to "National Security Advisor," from "Director of Central Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques," included in email from:

CIA represented led to the arrest of Dhiren Barot or the thwarting of his plotting.<sup>1470</sup> The review found that the intelligence that alcrted security officials to: (1) the potential terrorist threat posed by one or more U.K.-based operatives with the alias "Issa"; (2) Issa's more common alias, "Issa al-Hindi"; (3) Issa al-Hindi's location; (4) Issa al-Hindi's true name, Dhiren Barot; and (5) information on Dhiren Barot's U.K. plotting, all came from intelligence sources unrelated to the CIA's Detention and Interrogation Program. 1471 Contrary to CIA representations, reporting from CIA detainees subjected to the CIA's enhanced interrogation techniques did not lead to the arrest of Dhiren Barot or the thwarting of the United Kingdom Urban Targets Plot, nor did KSM provide the first reporting on a U.K.-based "Issa." Rather, the disruption of the United Kingdom Urban Targets Plot and the identification and arrest of Dhiren Barot (aka Issa al-Hindi) was , as well as attributable to the efforts of U.K. law enforcement [collected [a review of computer hard drives], communications], and reporting from detainees in the custody of the U.S. Department of Justice, the U.S. military, and a foreign government. While records indicate KSM did provide the initial information on "Issa's" tasking to conduct easings in the United States prior to the September 11, 2001, attacks, <sup>1472</sup> as well as information on an email address related to Issa, <sup>1473</sup> this information was provided within a larger body of fabricated reporting KSM provided on Issa. The CIA was unable to distinguish between the accurate and inaccurate reporting, and KSM's varied reporting led CIA officers to conclude that KSM was "protecting" Issa 1474 and "obstructing [the CIA's] ability to acquire good information" on the U.K.-based operative well after the CIA ceased using enhanced interrogation techniques against KSM.<sup>1475</sup>

tate: October 16, 2003, at 5:25:13 PM. See also email from: sto: [REDACTED]; cc: subject: KSM and Khallad Issues; to: [REDACTED]; cc: ping Mukie on--cable coming; date: April 11, 2003, at 5:00:12 PM; and ALEC (222153Z APR 03).

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<sup>&</sup>lt;sup>1470</sup> CIA records indicate that CIA detainees largely provided corroborative reporting on Abu Issa, aka Dhiren Barot, and that CIA representations that "most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means," is not supported by CIA records. *See* intelligence chronology in Volume II for additional details.

<sup>1471</sup> Dhiren Barot's arrest by U.K. authorities was also unrelated to reporting from the CIA's Detention and Interrogation Program. See information in this summary, as well as the intelligence chronology in Volume II.

1472 When Issa's U.S. casing reports were found on Abu Talha al-Pakistani's computer, KSM stated that he did not know of any al-Qa'ida plans, by Abu Talha or anyone else, to target the Citigroup/Citibank building, Prudential Group building, or the United Nations building in New York. (See 1477 Nonetheless, KSM's reporting on Issa's travel to the U.S. was later corroborated by FBI reporting and individuals detained by foreign governments. See FBI IIR (26 AUG 2004) and TTIC Special Analysis Report 2004-28H, entitled, "Homeland: Threat Assessment for IMF/World Bank Annual Meeting, 2-3 October 2004," dated September 28, 2004; and DIRECTOR

<sup>10948 (222101</sup>Z MAR 03)

1474 A CIA officer's comment on talking points prepared for "ADCI Tuesday Briefing of Kerry/Edwards" on Issa alHindi states that "KSM didn't decode the [phone] numbers for us (he just provided info on how he may have

Hindi states that "KSM didn't decode the [phone] numbers for us (he just provided info on how he may have encoded the numbers—which when used didn't result in valid numbers) [an] address with the number didn't exist; it was a dead end, and it appears KSM was protecting [Issa] al-Hindi." See email from: [REDACTED]; to: [REDACTED], with multiple ccs; subject: "IMMEDIATE: al-Hindi TPs for ADCI Tuesday Briefing of Kerry/Edwards"; date: August 30, 2004, at 02:51 PM, which contains comments on previous drafts of talking points.

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**HNF**) According to information provided to the CIA by the United Kingdom, Dhiren Barot, aka Issa al-Hindi, appeared in reporting related to "terrorist training" and participation "in jihad in occupied Kashmir, Pakistan, Afghanistan, and Malaysia throughout the 1990s."1476 Information concerning a book written by Dhiren Barot (under the alias "Esa al-Hindi") on jihad in Kashmir appeared in intelligence records as early as December 1999. 1477 At that time U.K. authorities had a number of U.K.-based extremists under investigation, including Moazzem Begg. 1478 Begg's Maktabah al-Ansar bookstore was described as "a known jihadist gathering place." According to intelligence reports, in 1999, "" 'Abu Issa' stayed with Moazzem Begg 1480 at the Maktabah al-Ansar bookstore in Birmingham, U.K.," and that this "Issa" was in contact with other U.K. extremists. 1481 According to reporting, Begg was associated with two "al-Oa'ida operatives" arrested in 1999 for their involvement in terrorist plotting and later released. 1482 A report from August 1, 2000, stated that U.K. authorities raided Begg's bookstore and found an invoice for 5000 copies of a book entitled, "The Army of Madina in Kashmir." 1483 A search of computers associated with the two aforementioned "al-Qa'ida operatives" described the book as their "project" written by "a brother from England who was a Hindu and became a Muslim." According to the reporting, the U.K.-based author of the book "got training in Afghanistan" before fighting jihad in Kashmir. 1484 (The book advocates for "worldwide jihad" and the author is listed on the cover of the book as "Esa al-Hindi." Additional reporting on

(242144Z AUG 04)

A June 25, 2004, CIA Serial Flyer entitled, "Guantanamo Bay Detainee Moazzem Begg's Links to Active Operatives," states that, after being captured in February 2002 and being held in U.S. military custody, "Begg has been cooperative in debriefings and has provided background information and descriptions of a number of his past associates that have helped shed light on the extent of the Islamic extremist network in the United Kingdom and its ties to al-Qa'ida." According to the CIA report, in June 2004, Begg's "description and resulting sketch of UK contact Issa al-Hindi"-whose true identity was then unknown-"was compared to a still shot of an unidentified man taken from a surveillance video of UK extremists." The comparison "revealed that the man in the video probably [was] the elusive Issa al-Hindi." Begg co-owned the Maktabah al-Ansar bookshop in Birmingham, United Kingdom, that would later be found to have published a book written by "Esa al-Hindi" that was well known among U.K. extremists, "The Army of Madinah in Kashmir." <sup>1479</sup> See [REDACTED] 72330 and "Guantanamo Bay Detainee Moazzem Begg's Links to Active

'General," The Telegraph, dated February 1, 2007. <sup>1480</sup> On April **19**, 2004, relayed information acquired from Sajid Badat, the other U.K. "Issa." Badat stated that "anyone who had been involved with jihad in Britain since the mid-90s" would know the other Issa, naming among other individuals, Moazzem Begg. See 19907 (231744Z APR 04).

Operatives," June 2004 for intelligence referencing earlier reporting. See also open source reporting on U.K. raids of the bookstore in the year 2000, as well as subsequent raids, including, "Bookshop linked to Bin Laden's

(262213Z SEP 03) (cable referencing information collected in 1999)

49612 (281213Z JUL 03)

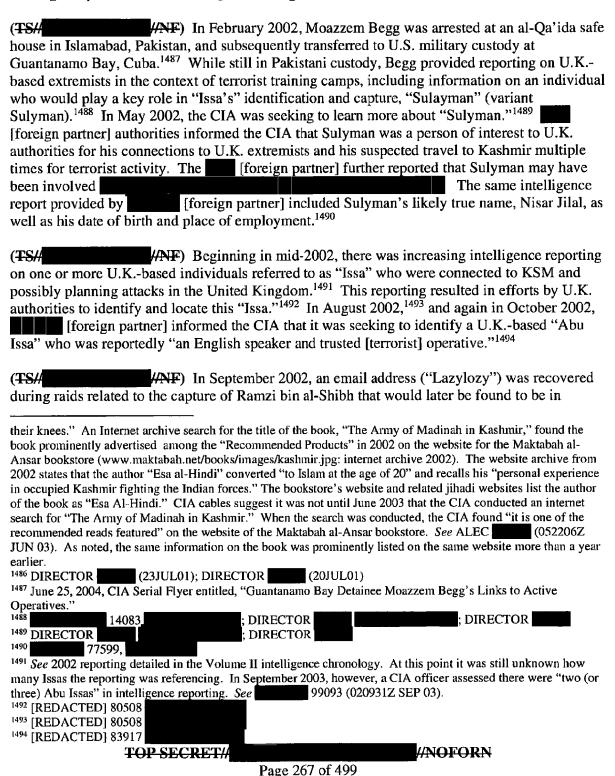
1483 [REDACTED] 72330 ; (cable discusses historical reporting). See also "Bookshop linked to Bin Laden's 'General," The Telegraph, dated February 1, 2007.

The CIA's June 2013 Response states that the "Study highlights and mischaracterizes" this intelligence because the author of "The Army of Madinah in Kashmir," is not identified in the intelligence report. The CIA Response states that the report "identifies the author only as 'an Afghanistan-trained British convert writing about Hindu atrocities in Kashmir." Notwithstanding the CIA's Response, the Committee found the intelligence report references the book, "The Army of Madinah in Kashmir," and describes the author as "a brother from England who was a Hindu and became a Muslim about six years ago" and who "got training in Afghanistan then went to fight in Kashmir." According to open sources, the 1999 book advocated "worldwide jihad" in order to bring nations "to

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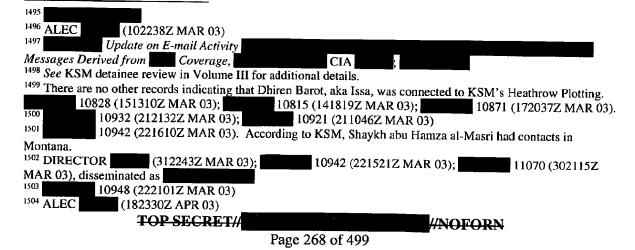
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"Issa" appeared in CIA records again in July 2001. At that time the FBI reported that Ahmed Ressam, who was in a U.S. federal prison (arrested by U.S. border patrol with explosives in his vehicle in December 1999), reported that a U.K. national named "Issa" attended a terrorist training camp associated with al-Qa'ida in Afghanistan. 1486



contact with "Issa." Information on the email address was disseminated in intelligence reporting. The same email address was found on March 1, 2003, during the raids that led to the capture of KSM. CIA records indicate that sought coverage for the email account. Within days, the Intelligence Community was collecting information from the account and had reported that the user of the account was in contact with other covered accounts and that the message content was in English. 1497

(TS// #NF) KSM was captured on March 1, 2003. On March , 2003, KSM was rendered to CIA custody and immediately subjected to the CIA's enhanced interrogation techniques—including at least 183 applications of the waterboard interrogation technique—until March 25, 2003. 1498 During the month of March 2003, KSM provided information on a variety of matters, including on a U.K.-based Abu Issa al-Britani. The information provided by KSM on "Issa" included both accurate and inaccurate information. At the time, the CIA was unable to discern between the two. During interrogation sessions in March 2003, KSM first discussed an "Issa al-Britani" among a list of individuals who were connected to KSM's Heathrow Airport plotting. 1499 On March 17, 2003, KSM stated that, prior to the September 11, 2001, attacks, he tasked Issa to travel to the United States to "collect information on economic targets." On March 21, 2003, KSM was waterboarded for failing to confirm interrogators' suspicions that KSM sought to recruit individuals from among the African American Muslim community. KSM then stated that he had talked with "Issa" about contacting African American Muslim groups prior to September 11, 2001.<sup>1500</sup> The next day KSM was waterboarded for failing to provide more information on the recruitment of African American Muslims. One hour after the waterboarding session, KSM stated that he tasked Issa "to make contact with black U.S. citizen converts to Islam in Montana," and that he instructed Issa to use his ties to Shaykh Abu Hamza al-Masri, a U.K.-based Imam, to facilitate his recruitment efforts. 1501 KSM later stated that Issa's mission in the United States was to surveil forests to potentially ignite forest fires. 1502 During this period, KSM was confronted with a series of emails that included the aforementioned "Lazylozy" email account and another email account (" "). KSM confirmed that the emails were established for communication between Issa al-Britani and Ammar al-Baluchi and stated that Issa used the "Lazylozy" account, and that al-Baluchi used the " " account. 1503 (A month later the CIA reported that Issa did not use the "Lazylozy" email address, but the other email address.)<sup>1504</sup> Over the next six months, KSM retracted or provided conflicting reporting on Issa. On June 22, 2003, CIA interrogators reported that "[KSM] nervously explained to



debriefer that he was under 'enhanced measures' when he made these claims" about terrorist recruitment in Montana, and "simply told his interrogators what he thought they wanted to hear." A CIA Headquarters response cable stated that the CIA's ALEC Station believed KSM's fabrication claims were "another resistance/manipulation ploy" and characterized KSM's contention that he "felt 'forced' to make admissions" under enhanced interrogation techniques as "convenient excuses." As a result, ALEC Station urged CIA officers at the detention site to get KSM to reveal "who is the key contact person in Montana?" By June 30, 2005, ALEC Station had concluded that KSM's reporting about African American Muslims in Montana was "an outright fabrication." Montana was

"TSM" stating that "we realize that Abu Issa is a target of interest to your service." The information compiled by the CIA included an August 2002 report (unrelated to the CIA's Detention and Interrogation Program) that stated that a U.K. national "Abu Issa Al-Pakistani" was slated by al-Qa'ida for "terrorist operations against foreign targets." On April 18, 2003, a cable to the U.K. relayed that the correct email for Abu Issa al-Britani is ("""""). It further noted that "the Abu Issa account" is "under coverage, and ." The same cable notes that KSM had changed his reporting on Issa's background. According to the cable, KSM originally stated Issa was of Pakistani origin, but now claimed that Issa was of Indian origin. The CIA wrote that KSM's reporting:

"tracks with reporting from another detainee. As you are aware, Feroz Abbasi and other detainees at Guantanmo [sic] Bay have described an Abu Issa that worked for the al-Qa'ida media Committee run by KSM...Abassi [at] one time related that Abu Issa described himself as Indian." <sup>1509</sup>

(TS//NF) On May 11, 2003, cable noted that the email address associated with Abu Issa ("Experience") was used and tracked to a specific address in Wembley, a suburb of London. 1510

(TS# WNF) On May 28, 2003, a CIA cable documented intelligence obtained by the FBI from interviews of James Ujaama (aka Bilal Ahmed), who was in FBI custody. Ujaama, who had spent time in the U.K. extremist community, reported on an "Issa" in the U.K. who was known as "Issa al-Hindi" and was "good friends with a Pakistani male named Sulyman." had already disseminated intelligence indicating that Sulyman was

12095 (222049Z JUN 03)
1506 ALEC (260043Z JUN 03). No individuals related to KSM's reporting were ever identified in Montana.
KSM also retracted his statement connecting Issa to the Heathrow Airport plotting. There are no CIA records to indicate that either U.K.-based Issas (Sajid Badat or Dhiren Barot) was ever involved in the Heathrow Airport plotting. See intelligence chronology in Volume II and information on the Heathrow plotting in this summary for additional information.
1507 ALEC (302258Z JUN 03)

| 1508 ALEC | (3022582 JUN 03) | 1508 ALEC | (182330Z APR 03). The Committee did not have access to U.S. military detainee reporting. | (052206Z JUN 03). See also ALEC | and | 93759 (160919Z MAY 03). | 1511 | 280438Z (280746Z MAY 03) | TOP SECRET/# | //NOFORN

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likely Nisar Jalal, based on reporting from U.S military detainee Moazzem Begg. 1512 Ujaama provided the FBI with the name of the U.K. law office where Sulyman (aka Nisar Jalal) worked, which matched reporting provided to the CIA by [foreign partner] authorities in 2002.1513 (<del>TS//</del> **HNF**) On June 2, 2003, KSM was shown a sketch of Issa al-Hindi provided to the CIA by the FBI and based on reporting by James Ujaama. KSM stated that the sketch did not look like anyone he knew. 1514 (TS/A **//NF**) A June 5, 2003, cable states that the FBI had "gleaned new clues" about Issa in recent days from detainees, including [from Moazzem] Begg," who was in U.S. military custody. According to the cable, Begg told FBI special agents "that Issa is likely from Wembley, Alperton, or Sudbury." A noted that [technical collection indicated that Issa was located in Wembley]. 1515 U.K. officials highlighted that Issa's reported "good friend," Nisar Jilal (aka Sulyman), also had an address in Wembley. 1516 **//NF**) On September 13, 2003, KSM explained a coding system for telephone numbers for Issa that produced no results. 1517 On October 16, 2003, KSM identified a picture of an individual known as "Nakuda," as Abu Issa al-Britani. 1518 CIA relayed this information to U.K. officials, who responded that this identification was "extremely unlikely."1519 CIA detainee Khallad bin Attash was shown the same photograph and stated that the photo "definitely" was not Issa. 1520 CIA officers wrote that KSM "is obstructing our ability to acquire good information" on Issa and noting that KSM has "misidentified photos when he knows we are fishing" and "misleads us on telephone numbers." 1521 A cable from the CIA's ALEC Station stated that "KSM appears to have knowingly led us astray on this potentially 77599. 2002 280438Z 280746Z MAY 03), 77599. 2002. Ujaama provided detailed information on Issa al-Hindi, including a description, biographical data, and information on Issa al-Hindi's contacts, which could be used to locate and identify Issa al-Hindi. 11909 (022030Z JUN 03) 1515 ALEC (052206Z JUN 03) 1516 [REDACTED] 94931 . The U.K. also reported that, in June of 1999, an individual assessed to be Issa provided Moazzem Begg with telephone numbers for a lawyer known as Sulyman. See [REDACTED] 95463 ; ALEC 1517 12825 (131747Z SEP 03); ALEC (141942Z SEP 03); ALEC (210159Z OCT 03) 1518 Email from: [REDACTED]; cc: ; subject: KSM and Khallad Issues; date: October 16, 2003, at 5:25:13 PM. 10053 1520 ALEC (210159Z OCT 03) 1521 Email from: ; to: , [REDACTED]; cc: ; subject: KSM and Khallad Issues; date: October 16, 2003, at 5:25:13 PM. See also email from: ; to: [REDACTED], [REDACTED]; cc: , [REDACTED], [REDACTED]; subject: Some things to

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(222153Z APR 03).

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ping Mukie on--cable coming; date: April 11, 2003, at 5:00:12 PM; and ALEC

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important, albeit historical, lead [the phone numbers] to one of our most hotly pursued targets." <sup>1522</sup>

(TS// In October 2003, CIA officers wrote:

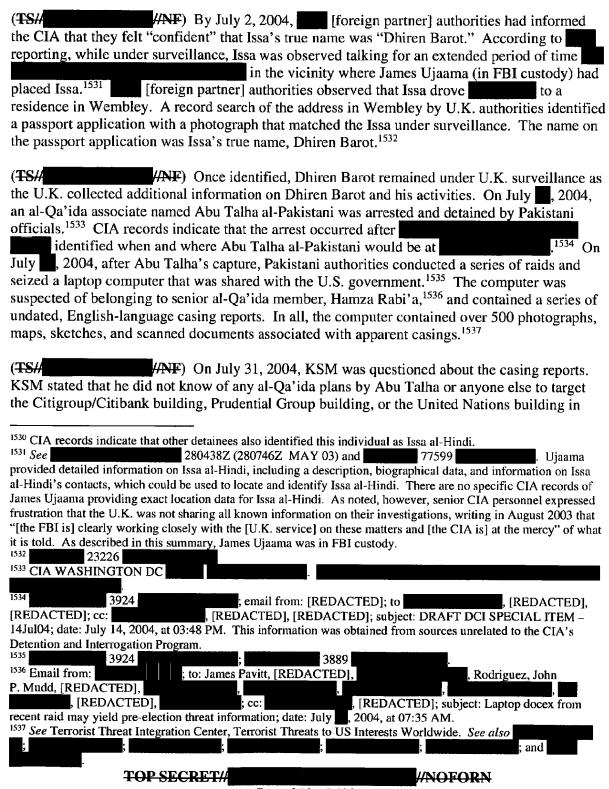
"even with all we have learned from our on-going partnership with [the United Kingdom] and various detainees, we have not been able to obtain accurate locational information, including confirmed phone numbers and timely information on email addresses. Our latest information, based on [foreign partner reporting] and a detainee's assessment [Moazzem Begg in U.S. military custody], is that Issa is believed to currently be located in Wembley, a suburb of London." <sup>1523</sup>

interview Nisar Jilal (aka Sulyman) "in light of Ujaama's reporting" from the FBI confirming a relationship between Issa al-Hindi and Nisar Jilal. Instead, partner] officials began planning an operation  One individual personally saw Issa al-Hindi on June, 2003, in the Wembley area of South London. Based on the FBI reporting and the email coverage, U.K. authorities continuously surveilled Nisar Jilal (aka Sulyman) and photographed his associates. A specific series of photographs was passed by [foreign partner] officials to CIA officials depicting an individual whom CIA officials wrote "bears a striking resemblance" to the Issa al-Hindi sketch provided by Moazzem Begg, the detainee in U.S. military custody. The CIA would later write that Moazzem Begg's "description and resulting sketch of U.K. contact Issa al-Hindi" was "compared to a still shot of an unidentified man taken from a surveillance video of UK extremists," and the comparison "revealed that the man in the video probably [was] the elusive Issa al-Hindi." 1528
(TS# WNF) With the suspicion that the photo was Issa al-Hindi, the CIA's requested the photo be "shown to detainees" and requested "immediate feedback." According to a CIA cable dated June 17, 2004, the suspected Issa al-Hindi
1522 ALEC (210159Z OCT 03) 1523 Draft cable included in an email from: [REDACTED]; to: and and ; subject: "Abu Issa al-Hindi Targeting Study"; date: October 22, 2003, at 6:49:41 PM. 1524 ALEC 1525 ALEC 1526 22359 ; 22246 . See also [REDACTED] email to: and others; subject: "For Immed. Coord: Al-Hindi ID Highlight"; date: June 17, 2004, at 3:06:29 PM. 1527 [REDACTED] 22406 (04 9023184 117/JUN/2004)
1528 A June 25, 2004, CIA Serial Flyer entitled, "Guantanamo Bay Detainee Moazzem Begg's Links to Active Operatives."  1529 [REDACTED] 22406 (04 9023184 117/JUN/2004)

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photograph was shown to KSM, who "confirmed that the unidentified photo depicts al-Hindi." <sup>1530</sup>



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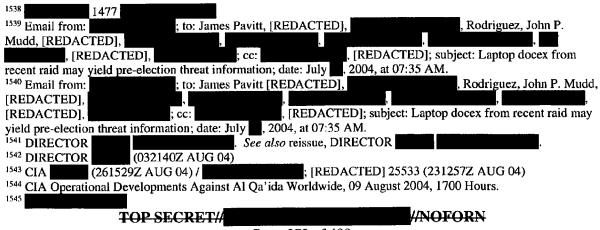
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New York described in the documents.<sup>1538</sup> On the same day, Abu Talha, who was in the custody of a foreign government, stated the "U.S. casing reports were from Abu Issa."<sup>1539</sup> Issa, aka Dhiren Barot, was still under surveillance by U.K. authorities at this time.<sup>1540</sup>

(TS//NF) On August 1, 2004, Abu Talha was shown a photograph of Dhiren Barot and "immediately identified him as Issa." Abu Talha—who was cooperating with foreign government authorities—described Issa's visit to Pakistan from February to April 2004, during which he stated "Issa" (aka Dhiren Barot) met with Hamza al-Rabi'a on multiple occasions to "discuss operations in the United Kingdom and targets already cased in the United States." Abu Talha stated that Issa believed his activities and identity were not known to the authorities. 1541

(TS//NF) An August 3, 2004, cable stated that "analysis of information on [the] hard drive" of the computer seized "revealed a document... that is a detailed study on the methodologies to affect a terrorist attack." According to the cable, "the study describes the operational and logistics environment in the UK." The document is divided into two main parts. The first part includes seven chapters on the topic entitled "rough presentation for gas limo project." The second part is entitled "rough presentation for radiation (dirty bomb) project." The "gas limo project" section concludes that the most feasible option would be to use a limousine to deliver explosives, while the "dirty bomb" project section states that smoke detectors could be used to deliver the radioactive substance americium-147. The document proposes to use 10,000 smoke detectors as part of an explosive device to spread this radioactive element. In addition, the document discusses the vulnerabilities of trains and the possibilities of hijacking and utilizing gasoline tankers to conduct a terrorist attack. 1542

(TS// WNF) On the same day the analysis was disseminated, August 3, 2004, U.K. authorities arrested Dhiren Barot and 12 other individuals, and seized "over 100 hard-drives." On August 7, 2004, the U.K. shared associated with Dhiren Barot with the U.S. government. The information provided included copies of casing reports related to the United States and the United Kingdom. On August 17, 2004, U.K. authorities charged nine individuals in relation to the Dhiren Barot, aka Issa al-Hindi, investigation. U.K. authorities informed the CIA that "[d]espite intelligence about the activities of the network, the recent charges of the individuals involved or linked to this planning



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were mainly possible owing to the recovery of terrorist-related materials during searches of associated properties and vehicles following their arrests." <sup>1546</sup>

(TS// NF) On August 23, 2004, the CIA received an update from [foreign partner] authorities that noted the "research conducted by the [Barot] network into central London hotels and railway stations [is] likely to be exploratory rather than representing a detailed operational plan." A report from the [foreign partner] stated:

"material that is emerging from [the United Kingdom] investigation, combined with detainee reporting from senior al-Qa'ida members [an apparent reference to Abu Talha al-Pakistani's reporting on U.K. targeting in Pakistani custody], strongly suggests that Barot's cell was planning a terrorist attack in the U.K., what is not yet clear is how close the cell was to mounting an attack or what, if any, targets had been finalized." <sup>1548</sup>

(TS# WNF) On August 30, 2004, talking points on the Dhiren Barot case were prepared by CIA officers. A CIA officer wrote that KSM's reporting on contact numbers for Issa was "a dead end" and "that it appears KSM was protecting al-Hindi." The talking points highlighted the cyber capabilities enabled by the USA PATRIOT Act in the investigation of Dhiren Barot, stating:

"Probably the most important intelligence tool we used in breaking this [Dhiren Barot] case was our cyber capability enabled by the USA Patriot Act. From beginning to end cyber played a role, but it was not the only tool that was used. HUMINT and SIGINT threads were followed and contributed to our

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<sup>&</sup>lt;sup>1546</sup> [REDACTED] 25533 (231257Z AUG 04). See also CIA (242144Z AUG 04). Internal CIA communications related to August 30, 2004, CIA talking points concerning Dhiren Barot state that a sketch of Issa al-Hindi, by U.S. military detainee Moazzem Begg, ultimately played a central role, as a surveillance photo of a suspected Issa al-Hindi "looked so much like the sketch." The CIA talking points identify [technical collection] capabilities as the CIA's primary contribution to the investigation, stating: "Probably the most important intelligence tool we used in breaking this case was our [technical collection] enabled by the USA Patriot Act. From beginning to end [technical collection] played a role, but it was not the only tool that was used. HUMINT and SIGINT threads were followed and contributed to our understanding of the [technical collection] and also in finding new [technical collection] leads. Exploitation of computers and other information obtained in raids before and during the case also contributed significantly, as did surveillance. However, none of these tools are stand-alones. Good old fashioned hard targeting and analysis of these maddeningly vague and disparate and incomplete threads of information was the glue that put it all together." See "Capture of Al-Qa'ida Operative Abu Issa al-Hindi (aka Dhiren Barot, aka Abu Issa al-Britani)," multiple iterations of talking points, including the revised version cited, found in an email from: [REDACTED]; to: [REDACTED], with multiple ccs; subject: "IMMEDIATE: al-Hindi TPs for ADCI Tuesday Briefing of Kerry/Edwards"; date: August 30, 2004, at 02:51 PM.

<sup>1547 [</sup>REDACTED] 25533 (231257Z AUG 04)

<sup>&</sup>lt;sup>1548</sup> [REDACTED] 25533 (231257Z AUG 04)

In an email, a CIA officer commented on talking points prepared for "ADCI Tuesday Briefing of Kerry/Edwards" on Issa al-Hindi, stating that "KSM didn't decode the numbers for us (he just provided info on how he may have encoded the numbers—which when used didn't result in valid numbers) and address with the number didn't exist; it was a dead end, and it appears KSM was protecting al-Hindi." See email from: [REDACTED]; to: [REDACTED], with multiple ccs; subject: "IMMEDIATE: al-Hindi TPs for ADCI Tuesday Briefing of Kerry/Edwards"; date: August 30, 2004, at 02:51 PM, which contains comments on previous drafts of talking points.

understanding of the cyber messages and also in finding new cyber leads. Exploitation of computers and other information obtained in raids before and during the case also contributed significantly, as did surveillance. However, none of these tools are stand-alones. Good old fashioned hard targeting and analysis of these maddeningly vague and disparate and incomplete threads of information was the glue that put it all together." <sup>1550</sup>

(TS//NF) On September 10, 2004, the Interagency Intelligence Committee on Terrorism (IICT) disseminated a report entitled, "Homeland: Reappraising al-Qa'ida's Election Threat," which states:

"We do not know the projected timeframe for any attacks Issa was planning to execute in the UK, but it is unlikely he would have been ready to strike in the near term. Upon returning to the UK in mid-2004, Issa attempted to gather materials to build explosives for future attacks in the UK... [U.K.] authorities have been unable to locate any explosives precursors, and it is possible he had not yet acquired the necessary materials at the time of his detention. The detainee [Abu Talha al-Pakistani] also noted that some of Issa's operatives required further training—most likely in explosives—and that [Issa] intended to send an associate to Pakistan for three months to receive instruction from senior al-Qa'ida explosives experts." 1551

The assessment adds, "Issa appears to have been in an early phase of operational planning at the time of his capture." 1552

(TS// authorities informed the CIA that "it was largely through the investigation of Nisar Jalal's associates that [the U.K.] was able to identify Dhiren Barot as being [identifiable] with Issa al-Hindi." 1553

(TS# #NF) A December 14, 2004, FBI Intelligence Assessment entitled, "The Gas Limos Project: An al-Qa'ida Urban Attack Plan Assessment," evaluated "the feasibility and lethality of this plot" based on "documents captured during raids" against "al-Qa'ida operatives in Pakistan and the United Kingdom in July and August 2004, and on custodial interviews conducted in the weeks following these raids." The FBI concluded that "the main plot presented in the Gas Limos Project is unlikely to be as successful as described." The report continued: "We assess that the Gas Limos Project, while ambitious and creative, is far-fetched." 1554

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<sup>&</sup>lt;sup>1550</sup> "Capture of Al-Qa'ida Operative Abu Issa al-Hindi (aka Dhiren Barot, aka Abu Issa al-Britani)" multiple iterations of talking points, including the revised version cited, found in an email from: [REDACTED]; to: [REDACTED], with multiple ccs; subject: "IMMEDIATE: al-Hindi TPs for ADCI Tuesday Briefing of Kerry/Edwards"; date: August 30, 2004, at 02:51 PM.

<sup>&</sup>lt;sup>1551</sup> Disseminated intelligence product by the HCT entitled, "Homeland: Reappraising al-Qa'ida's "Election Threat," dated September 10, 2004.

<sup>1552</sup> Disseminated intelligence product by the HCT entitled, "Homeland: Reappraising al-Qa'ida's "Election Threat," dated September 10, 2004.

<sup>1553 [</sup>REDACTED] 29759 1554 FBI Intelligence Assessment, "The Gas Limos Project: An al-Qa'ida Urban Attack Plan Assessment," dated December 14, 2004.

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(TS# //NF) On December 12, 2005, the CIA assessed that "while KSM tasked al-Hindi to go to the US to surveil targets, he was not aware of the extent to which Barot's planning had progressed, who Issa's co-conspirators were, or that Issa's planning had come to focus on the UK." 1555

(TS// On November 7, 2006, Dhiren Barot was sentenced to life imprisonment in the United Kingdom. On May 16, 2007, Dhiren Barot's sentence was reduced to 30 years after a British Court of Appeal found that expert assessments describing the plot as "amateurish," "defective," and unlikely to succeed were not provided to the sentencing judge. 1556

5. The Identification, Capture, and Arrest of Iyman Faris

(TS// Summary: The CIA represented that its enhanced interrogation techniques were effective and produced critical, otherwise unavailable intelligence, which thwarted plots and saved lives. Over a period of years, the CIA provided the "identification," "arrest," "capture," "investigation," and "prosecution" of Iyman Faris as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These representations were inaccurate. Iyman Faris was identified, investigated, and linked directly to al-Qa'ida prior to any mention of Iyman Faris by KSM or any other CIA detainee. When approached by law enforcement, Iyman Faris voluntarily provided information and made self-incriminating statements. On May 1, 2003, Iyman Faris pled guilty to terrorism-related charges and admitted "to casing a New York City bridge for al Qaeda, and researching and providing information to al Qaeda regarding the tools necessary for possible attacks on U.S. targets."

(TS// Further Details: Iyman Faris was an Ohio-based truck driver tasked by KSM with procuring "tools and devices needed to collapse suspension bridges," as well as tools that could be used to derail trains. Faris had met KSM through his self-described "best friend," Maqsood Khan, 1558 who was a Pakistan-based al-Qa'ida facilitator and Majid Khan's uncle. 1559

(TS// WNF) The identification and arrest of Iyman Faris is one of the eight most frequently cited examples provided by the CIA as evidence for the effectiveness of the CIA's enhanced interrogation techniques. Over a period of years, CIA documents prepared for and provided to senior policymakers, intelligence officials, and the Department of Justice represent the identification, capture, and/or arrest of Iyman Faris as an example of how "[k]ey intelligence

1557 WHDC (242226Z MAR 03) (includes information acquired by the FBI on March 20, 2003)

1558 ALEC (261745Z MAR 03)

1559 ALEC

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lists Email from: [REDACTED]; to: [REDACTED] and others; subject: "Re: need answer: request for any info deemed operationally sensitive be passed to brits concerning Dhiren Barot (aka Issa al-Hindi)"; date: December 12, 2005, at 6:08:01 PM, in preparation of a document entitled, "Addendum in Respect of Disclosure - Al Hindi.pdf." lists See Royal Courts of Justice Appeal, Barot v R [2007], EWCA Crim 1119 (16 May 2007). The expert assessments determined that the plotting involved "a professional-looking attempt from amateurs who did not really know what they were doing." See also June 15, 2007, Bloomberg news article entitled, "Terrorist Gang Jailed for Helping London and New York Bomb Plot."

<sup>(180200</sup>Z MAR 03). See also

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collected from HVD interrogations *after* applying interrogation techniques" had "enabled CIA to disrupt terrorist plots" and "capture additional terrorists." The CIA further represented that the intelligence acquired from the CIA's enhanced interrogation techniques was "otherwise unavailable" and "saved lives." <sup>1561</sup>

<sup>1560</sup> Italics included in CIA Memorandum to the Office of Legal Counsel, entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," from March 2, 2005.

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<sup>1561</sup> From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation program and, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid

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(TS//NF) For example, in a July 2003 CIA briefing for White House officials on the CIA interrogation program, the CIA represented that "[m]ajor threats were countered and attacks averted," and that "[t]ermination of this [CIA] program will result in loss of life, possibly extensive." The CIA further represented that "the use of the [CIA's enhanced interrogation] techniques has produced significant results" and "saved lives." Under the heading, "RESULTS: MAJOR THREAT INFO," a briefing slides states:

"KSM: Al-Qa'ida Chief of Operations... - Identification of Iyman Faris" 1563

(TS# WNF) Similarly, on February 27, 2004, DDO James Pavitt responded to the CIA Inspector General's draft Special Review and included a representation related to Iyman Faris. Pavitt stated that the Inspector General's Special Review should have come to the "conclusion that our efforts have thwarted attacks and saved lives," and that "EITs (including the water board) have been indispensable to our successes." Pavitt provided materials to the OIG that stated:

"Specifically, as a result of the lawful use of EITs, KSM identified a truck driver who is now serving time in the United States for his support to al-Qa'ida." <sup>1565</sup>

The final CIA Inspector General Special Review, "Counterterrorism Detention and Interrogation Program," published in May 2004, states:

Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "SWIGERT and DUNBAR," located in Committee databases at DTS #2009-1258, which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

<sup>1562</sup> CIA memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials.

<sup>1563</sup> Italics added. CIA memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials.

<sup>1564</sup> Memorandum to the Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the subject line, "Comments to Draft IG Special Review, 'Counterterrorism Detention and Interrogation Program' (2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated February 24, 2004.

<sup>1565</sup> Memorandum to the Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the subject line, "Comments to Draft IG Special Review, 'Counterterrorism Detention and Interrogation Program' (2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated February 24, 2004.

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"Khalid Shaykh Muhammad's information also led to the investigation and prosecution of lyman Faris, the truck driver arrested in early 2003 in Ohio." 1566

This passage in the CIA Inspector General Special Review was declassified and publicly released on August 24, 2009. 1567

Panetta in February 2009 on the effectiveness of the CIA's enhanced interrogation techniques states that the "CIA assesses... the techniques were effective in producing foreign intelligence," and that "most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." The document provides examples of "some of the key captures, disrupted plots, and intelligence gained from HVDs interrogated," including the "arrest of Iyman Faris." In March 2009, the CIA provided a three-page document to the chairman of the Committee stating, "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means," before listing "Iyman Faris" as one of the "key captures" resulting from the CIA interrogation program. 1569

(TS# WNF) The CIA provided similar inaccurate representations regarding the identification and capture of Iyman Faris in nine of the 20 documents and briefings provided to policymakers and the Department of Justice between July 2003 and March 2009. 1570

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<sup>&</sup>lt;sup>1566</sup> Italics added. CIA Office of Inspector General, Special Review – Counterterrorism Detention and Interrogation Program, (2003-7123-IG), May 2004.

<sup>1567</sup> The relevant sections of the Special Review were also cited in the OLC's May 30, 2005, memorandum, which stated that "we understand that interrogations have led to specific, actionable intelligence," and that "[w]e understand that the use of enhanced techniques in the interrogations of KSM, Zubaydah and others... has yielded critical information." (see memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees, p. 9 (DTS #2009-1810, Tab 11), citing Special Review at 86, 90-91). Like the Special Review, the OLC memorandum has been declassified with redactions

<sup>&</sup>lt;sup>1568</sup> Italics added. CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)." The documents include "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted."

<sup>&</sup>lt;sup>1569</sup> CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, at 3:46 PM, entitled, "[SWIGERT and DUNBAR]" (DTS #2009-1258).

<sup>&</sup>lt;sup>1570</sup> See list of CIA prepared briefings and memoranda from 2003 through 2009 with representations on the effectiveness of the CIA's enhanced interrogation techniques referenced in this summary and described in detail in Volume II.

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(TS// **//NF**) A review of CIA operational cables and other records found that the CIA's Detention and Interrogation Program and the CIA's enhanced interrogation techniques played no role in the identification and capture of Iyman Faris. 1571 (TS// **//NF**) CIA records indicate that Iyman Faris was known to the U.S. Intelligence Community prior to the attacks of September 11, 2001. On March 2001, the FBI opened an international terrorism investigation targeting Iyman Faris. 1572 According to CIA records, the "predication of the [FBI] Faris investigation was information provided by [foreign] authorities that [revealed] Faris' telephone number had been called by Islamic extremists operating in France, Belgium, Turkey and Canada," including "millennium bomber" Ahmad Ressam. 1573 Ressam, currently serving a 65-year U.S. prison term, was arrested on December 14, 1999, en route to Los Angeles International Airport with explosives in the trunk of his car. According to CIA records, as "a result of a post 9/11 lead," the FBI interviewed Iyman Faris shortly after the attacks of September 11, 2001. 1574 On November 2001, the FBI closed its investigation of Iyman Faris for unknown reasons. 1575 (TS/A **(NF)** On March 5, 2003, Majid Khan was taken into Pakistani custody. 1576 That same day, FISA coverage of Majid Khan's residence in Maryland indicated made a suspicious phone call to an individual at a that Majid Khan's residence associated with Iyman Faris. 1577 The call included discussion of Majid Khan's possible arrest and potential FBI surveillance of , who asked the individual in Ohio if he had been approached and questioned. 1578 warned the Ohio-based individual not to contact anyone using his phone. 1579 That same day, informed FBI special agents that the other party to the intercepted conversation was Iyman Faris. 1580 By March 6. 2003, the FBI had officially reopened its international terrorism investigation of Iyman Faris. 1581 1571 The CIA's June 2013 Response acknowledges that "we incorrectly stated or implied that KSM's information led to the investigation of Faris." Elsewhere, the CIA's June 2013 Response states that "[CIA] imprecisely characterized KSM's information as having 'led' to the investigation of Iyman Faris, rather than more accurately characterizing it as a key contribution to the investigation." As described in more detail in Volume II, the CIA and FBI had significant information on Iyman Faris prior to any reporting from KSM. The CIA's June 2013 Response also states that the CIA's inaccurate statements that KSM's reporting "led" to the investigation of Iyman Faris were only made "[i]n a few cases," and "[i]n a small number of... representations." As described in the full Committee Study, the CIA repeatedly represented that KSM's reporting "led" to the investigation of Iyman Faris, and was responsible for the "identification" and "capture" of Iyman Faris. 1572 Information provided by the FBI to the Committee on November, 30, 2010. Records do not provide an explanation for the closing of the investigation. 1573 WHDC (102129Z MAR 03). See also ALEC (180200Z MAR 03). 1574 ALEC (261725Z MAR 03) 1575 Information provided to the Committee by the FBI on November, 30, 2010. 13658 (050318Z MAR 03). See the section on the capture of Majid Khan in this summary and in Volume II. 1577 ALEC (060353Z MAR 03) 1578 ALEC (060353Z MAR 03) 1579 ALEC (060353Z MAR 03) 1580 FBI information relayed in ALEC 1581 FBI information confirmed for the Committee on November, 30, 2010.

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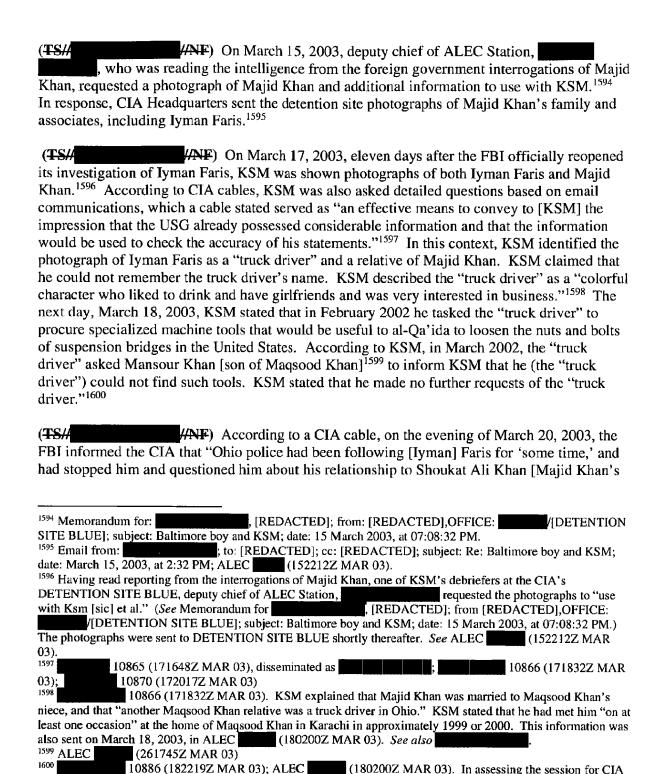
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**HNF**) While U.S. law enforcement investigations of Lyman Faris moved forward, Majid Khan, in foreign government custody, was being questioned by foreign government interrogators. According to CIA records, the interrogators were using rapportbuilding techniques, confronting Khan with inconsistencies in his story and obtaining information on Majid Khan's al-Qa'ida connections. <sup>1582</sup> On March 11, 2003, Majid Khan identified a photo of Iyman Faris. 1583 Majid Khan stated that he knew Faris as "Abdul Raof," and claimed Faris was a 35-year-old truck driver of Pakistani origin who was a "business partner of his father." <sup>1584</sup> In addition to describing business deals Iyman Faris was involved in with Khan's family, Majid Khan stated that Faris spoke Urdu and excellent English and had a "colorful personality." The next day, while still in foreign government custody, Majid Khan stated that Iyman Faris was "an Islamic extremist." <sup>1586</sup> According to CIA cables, on March 14, 2003, Majid Khan provided "more damning information" on Iyman Faris, specifically that Faris was a "mujahudden during the Afghan/Soviet period" and was a close associate of his uncle, Magsood Khan. Magsood was a known al-Qa'ida associate whom Majid Khan had already admitted was in contact with senior al-Qa'ida members. Majid Khan told foreign government interrogators that it was Magsood who provided the money for Majid Khan's al-Qa'ida-related travels. 1587 Majid Khan further stated that "after the KSM arrest became public knowledge," Iyman Faris contacted Majid Khan's family and requested the family pass a message to Magsood Khan regarding the status of KSM. 1588 This information on Iyman Faris was acquired prior to and independently of—any reporting from the CIA's Detention and Interrogation Program. 1589

(TS# WNF) On March 10, 2003, in response to a requirements cable from CIA Headquarters reporting that al-Qa'ida was targeting U.S. suspension bridges, <sup>1590</sup> KSM stated that any such plans were "theoretical" and only "on paper." He also stated that no one was currently pursuing such a plot. <sup>1591</sup> KSM repeated this assertion on March 16, 2003, <sup>1592</sup> noting that, while UBL officially endorsed attacks against suspension bridges in the United States, he "had no planned targets in the US which were pending attack and that after 9/11 the US had become too hard a target." On neither occasion did KSM reference Iyman Faris.

13678 (070724Z MAR 03). The cable states: "a [foreign government officer] talked quietly to [Majid Khan] alone for about ten minutes before the interview began and was able to establish an excellent level of rapport. The first hour and [a] half of the interview was a review of bio-data and information previously [reported]. When [foreign government interrogators] started putting pressure on [Majid Khan] by pulling apart his story about his 'honeymoon' in Bangkok and his attempt to rent an apartment, safehouse, for his cousin [Mansoor Maqsood, aka Igbal, aka Talha, aka Moeen, aka Habib], at 1400, [Majid Khan] slumped in his chair and said he would reveal everything to officers...." ; FBI information later relayed in ALEC 13758 and information provided to the Committee by the FBI on November, 30, 2010. See FBI case file 13758 1585 13758 1586 13765 1587 13785 13713 1588 13785 <sup>1589</sup> For additional information, see intelligence chronology in Volume II. 1590 (071757Z MAR 03) ALEC 1591 10752 (102320Z MAR 03); DIRECTOR (122101Z MAR 03). See also 10858 (170747Z MAR 03) 10858 (170747Z MAR 03) TOP SECRET! **//NOFORN** Page 281 of 499



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10884 (182140Z MAR 03).

Headquarters, personnel at DETENTION SITE BLUE wrote that "KSM will selectively lie, provide partial truths, and misdirect when he believes he will not be found out and held accountable." On the other hand, they wrote that "KSM appears more inclined to make accurate disclosures when he believes people, emails, or other source material

are available to the USG for checking his responses." See

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father] of Baltimore."<sup>1601</sup> According to a CIA officer, "[w]hen the FBI approached Faris he talked voluntarily."<sup>1602</sup> Records indicate that Faris "initially claimed to know Shoukat Ali Khan though the gas station business" and agreed to take a polygraph examination. According to FBI records, prior to the polygraph, Faris admitted to being associated with KSM and provided details on his relationships with al-Qa'ida members in Pakistan. <sup>1603</sup> Specifically, Iyman Faris told FBI and Ohio police that he had met KSM twice and had been "tasked with procuring items." Faris detailed how KSM had a plan "to cut the suspension cables on the Brooklyn Bridge to cause its collapse using gas cutters."<sup>1604</sup> Faris maintained that he "thought that the task to take down the bridge was impossible"<sup>1605</sup> and did not take further action. <sup>1606</sup>

1601 See WHDC (242226Z MAR 03), which discusses information obtained by FBI officials on March 20,
2003; and FBI case file
1602 CIA Office of Inspector General interview of Branch of the UBL Group at
CTC, by General, July 30, 2003. The interview report states: "CIA initiated
the lead (not from detainees) to an individual believed to live in Baltimore – Majid Khan. He was believed to be in
contact with a nephew of [KSM]. The FBI initiated trash coverage (using their special authorities to tap e-mail) on
the Baltimore residence where Khan had lived and family members still lived. Meanwhile, using
FISA coverage the Agency, with the help of [a foreign government], located
[Majid] Khan. The Baltimore house placed a call to Ohio (to Iyman Faris) which became another FBI lead. When
the FBI approached Faris he talked voluntarily."
1603 See FBI case file (242226Z MAR 03). (242226Z MAR 03).
Faris described Magsood Khan as "the 'right foot' of Usama bin Ladin (UBL)."
1604 See WHDC (242226Z MAR 03); and WHDC (211522Z MAR 03) (discusses information obtained
by FBI officials on March 20, 2003).
1605 ALEC (261745Z MAR 03). A senior CIA counterterrorism official, who had previously served as chief
of the Bin Ladin Unit, commented on the intelligence obtained from Iyman Faris on the Brooklyn Bridge plotting, stating: "i guess we have to take these guys at their word, but if these are the types of attacks ksm was planning,
[KSM] was more of a nuisnace [sic] than a threat and you have to wonder how he ever thought of anything as
imaginative as the 11 sept attacks, i wonder if he had two tracks going: ops like 11 sept and a whole other series
half-baked, secular palestinian-style ops like those majid khan, faris, and the other yahoos are talking about, perhaps
he believe [sic] if we caught the yahoos, we would relax a bit and they would be better able to hit us with an
effective attack? the other alternative, is that ksm himself is a yahoo, strange stuff." (See email from:
; to: , , , , , , , , , , , , , , , , , , ,
subject: attacks in conus; date: March 25, 2003, at 6:19:18 AM, referencing cable WHDC (242226Z MAR)
03), with the subject line, "EYES ONLY: Majid Khan: Imminent al-Qa'ida Plots to Attack NYC and WDC Targets
Aborted by KSM Capture.") In a separate email, the senior official wrote: "again, odd. ksm wants to get 'machine
tools' to loosen the bolts on bridges so they collapse? did he think no one would see or hear these yahoos trying to
unscrew the bridge? that everyone would drive by and just ignore the effort to unbolt a roadway? and what about
opsec: 'yup, we were just going to recruit a few of the neighbors to help knock down the brooklyn bridge.'" See
email from: , to: , , , , , , , , , , , , , , , , , , ,
; date: March 25, 2003, at 6:35:18 AM.
(261745Z MAR 03). During this period, the CIA was receiving updates from the FBI debriefings
of Iyman Faris. See TRRS-03-03-0610, referenced in 10984 (242351Z MAR 03). On March 20, 2003,
KSM confirmed that he had tasked "the truck driverto procure machine tools that would be useful to al-Qa'ida in
its plan to loosen the nuts and bolts of suspension bridges," but stated he had "never divulged specific targeting
information to the truck driver." (See 10910 (202108Z MAR 03).) A CIA cable from March 24,
2003, noted that KSM's CIA interrogators were "reviewing latest readout on Majid Khan debriefs [who was
in foreign government custody] and FBI [intelligence reports] from debriefings of the truck driver Faris Iyman
[sic]," and that the CIA team was therefore "focused entirely on sorting out the information on Majid's claimas
well as truck driver details on the threat." (See 10984 (242351Z MAR 03).) According to another cable,
KSM indicated that while the original plan was to sever the cables, he determined that it would be easier to acquire
machine tools that would allow the operatives to "loosen the large nuts and bolts of the bridges." (See 10985 (242351Z MAR 03).) The disseminated intelligence report from this interrogation added that KSM stated his
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with law enforcement officials and engaged in efforts to assist in the capture of Maqsood Khan. <sup>1607</sup> Faris provided additional details on his activities related to the Khan family, KSM, his meeting with UBL, and two extremists in the United States who had discussed wanting "to kill Americans in a Columbus area shopping mall with a Kalashnikov automatic rifle." <sup>1608</sup> On April 22, 2003, "Faris had accepted a plea agreement" <sup>1609</sup> and continued to cooperate, including by sending email messages to al-Qa'ida members in Pakistan for the purposes of intelligence collection. <sup>1610</sup> On May 1, 2003, Faris was transported from Quantico, Virginia, where he was voluntarily residing and working with the FBI, to a federal court in Alexandria, Virginia, where he pled guilty to material support to terrorism charges. <sup>1611</sup> He was subsequently sentenced to 20 years in prison. <sup>1612</sup>

(TS// On April 3, 2003, the Interagency Intelligence Committee on Terrorism (IICT) assessed that the use of tools to loosen the bolts of suspension bridges were "methods that appear to be unrealistic." <sup>1613</sup>

6. The Identification, Capture, and Arrest of Sajid Badat

(TS// Summary: The CIA represented that its enhanced interrogation techniques were effective and produced critical, otherwise unavailable intelligence, which thwarted plots and saved lives. Over a period of years, the CIA provided the identification, discovery, capture, and arrest of Sajid Badat as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These representations were inaccurate. U.K. domestic investigative efforts, reporting from foreign intelligence services, international law enforcement efforts, and U.S. military reporting resulted in the identification and arrest of Sajid Badat.

last communication with Iyman Faris was shortly before his capture on March 1, 2003, and that he (KSM) was "severely disappointed to learn that Iyman had not yet been successful in his mission to purchase the necessary materials." (See DIRECTOR (25111Z MAR 03).) Later, on April 10, 2003, a CIA cable stated that KSM told CIA interrogators that al-Qa'ida members had "cased" the Brooklyn Bridge and that KSM had discussed attacking suspension bridges with other senior al-Qa'ida operatives. See HEADQUARTERS 1607 See FBI case file , ALEC (261725Z MAR 03), and Department of Justice release dated October 28, 2003, entitled, "Iyman Faris Sentenced for Providing Material Support to Al Qaeda." During these interviews lyman Faris provided detailed information on a variety of matters, including his ongoing relationship with Magsood Khan; the aliases he used in Pakistan ("Mohmed Rauf" and "Gura"); how he became acquainted with KSM and al-Qa'ida; as well as his interaction with the Majid Khan family. Iyman Faris further provided information on his initial meeting with UBL and how he helped Maqsood Khan obtain supplies "for usage by Usama Bin Ladin" when he was in Pakistan. 1608 ALEC (022304Z APR 03); ALEC (030128Z APR 03); ALEC (022304Z APR 03); (011857Z APR 03). See also ALEC (261725Z MAR 03); ALEC WHDC (010200Z APR 03); ALEC (261933Z MAR 03). 1609 WHDC (232240Z APR 03) 1610 See Department of Justice comments in "The Triple Life of a Qaeda Man," Time Magazine, June 22, 2003. 1611 See FBI case file <sup>1612</sup> See Department of Justice release dated October 28, 2003, entitled, "Iyman Faris Sentenced for Providing Material Support to Al Qaeda."

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1613 "Khalid Shaykh Muhammad's Threat Reporting -- Precious Truths, Surrounded by a Bodyguard of Lies," IICT,

April 3, 2003.

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(TS// Was selected by al-Qa'ida leaders, including Abu Hafs al-Masri and Sayf al-'Adl, to carry out an attack against a Western airliner with Richard Reid using a shoe bomb explosive device in December 2001. <sup>1615</sup> Sajid Badat returned to the United Kingdom in late 2001 and sent a message to his al-Qa'ida handler, Ammar al-Baluchi, stating that he was withdrawing from the operation. <sup>1616</sup> On December 22, 2001,

<sup>1614</sup> Note on CIA records related to U.K.-based "Issas": Two United Kingdom-based al-Qa'ida associates, Dhiren Barot and Sajid Badat, were known by the same common aliases, Issa, Abu Issa, Abu Issa al-Britani ("[of] Britain") and/or Issa al-Pakistani. Both individuals were British Indians who had been independently in contact with senior al-Qa'ida leaders in Pakistan. Reporting indicated that the Issas were located in the United Kingdom and engaged in terrorist targeting of the U.K. The investigation into their true identities was a U.K.-led operation. As a result, the CIA sometimes had limited insight into U.K.-based activities to identify and locate the Issas. Senior CIA personnel expressed frustration that the U.K. was not sharing all known information on its investigations, writing in August 2003 that "[the FBI is] clearly working closely with the [U.K. service] on these matters and [the CIA is] at the mercy" of what it is told. In June 2003, the CIA informed the FBI that the CIA had "no electronic record of receiving any transcripts or summaries from your agency's interviews with [Richard] Reid, and would appreciate dissemination of summaries of questioning for the purposes of [CIA] analysis." Until the arrest of one of the Issas, Sajid Badat, on November 27, 2003, the U.S. Intelligence Community and U.K. authorities often confused the two al-Oa'ida associates. As a result, the quality and clarity of detainee reporting on the Issas (including reporting from detainees in the custody of the CIA, U.S. military, Department of Justice, and foreign services) varied. CIA reported in September 2003 that there were "two (or three) Abu Issas" in intelligence reporting and that because of their similarities, it was often "unclear which Issa the detainees [were] referring to at different stages." Once detained in the United Kingdom in November 2003, Sajid Badat (one of the Issas) cooperated with U.K. authorities and provided information about the other "Issa." Badat stated that "people often asked [Badat] about [the other] Issa, as they were both British Indians." According to Sajid Badat, "anyone who had been involved with jihad in Britain since the mid-90s" would know Issa al-Hindi (aka Dhiren Barot), to include Babar Ahmed, Moazzem Begg, Richard Reid, Zacarias Moussaoui, and KSM. The other Issa, Dhiren Barot, arrested on August 3, 2004, was found to have been especially well-known among the U.K.-based extremist community, having written a popular book in 1999 expounding the virtues of jihad in Kashmir under the alias, "Esa al-Hindi." CIA records include a reference to the book and a description of its author ("a brother from England who was a Hindu and became a Muslim...[who] got training in Afghanistan...") as early as December 1999 (disseminated by the CIA on 12/31/99 in [foreign partner] would later . The report that Dhiren Barot "frequently" appeared "in reporting of terrorist training" and had "involvement in Jihad in occupied Kashmir, Pakistan, Afghanistan, and Malaysia, throughout the 1990s." The Committee Study is based on more than six million pages of material related to the CIA's Detention and Interrogation Program provided by the CIA. Access was not provided to intelligence databases of the CIA or any other U.S. or foreign intelligence or law enforcement agency. Insomuch as intelligence from these sources is included, it was, unless noted otherwise, found within the CIA's Detention and Interrogation Program material produced for this Study. It is likely that significant intelligence unrelated to the CIA's Detention and Interrogation Program on Sajid Badat and Dhiren Barot exists in U.S. intelligence and law enforcement records and databases. See intelligence chronology in Volume II, including: 99093 (020931Z SEP 03); (112157Z JUN 03); 19907 (231744Z APR 04); ALEC (162127Z JUN 03); and a series of emails ALEC (212117Z AUG 03); CIA WASHINGTON DC (with multiple ccs) on August 22, 2003, at 9:24:43 AM. between and <sup>1615</sup> Among other documents, see 19760 (251532Z JUN 02); 80508 (081717Z AUG 02); CIA 99093 (020931Z SEP (311736Z OCT 02), ; and 03). The CIA's June 2013 Response states that "KSM's reporting also clearly distinguished between, and thereby focused investigations of, two al-Qa'ida operatives known as Issa al-Britani." As detailed in the KSM detainee review in Volume III, KSM did discuss the two operatives, but he did not identify either by name (or, in the case of Dhiren Barot, by his more common kunya, Issa al-Hindi), and provided no actionable intelligence that contributed to the eventual identification of, or locational information for, either individual. <sup>1616</sup> Among other documents, see CIA Headquarters document, entitled, "OPERATIONAL DEVELOPMENTS

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AGAINST GLOBAL SUNNI EXTREMIST TERRORISM," dated, "14 January 2002 1630 Hours"; CIA Headquarters document, entitled, "OPERATIONAL DEVELOPMENTS AGAINST GLOBAL SUNNI

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Richard Reid attempted to detonate a shoe bomb on a flight from Paris, France, to Miami, Florida. The plane was diverted to Boston, Massachusetts, and Reid was taken into custody. 1617

(TS# WNF) The discovery, identification, capture, and arrest of Sajid Badat, "the shoe bomber," is one of the eight most frequently cited examples provided by the CIA as evidence for the effectiveness of the CIA's enhanced interrogation techniques. Over a period of years, CIA documents prepared for and provided to senior policymakers, intelligence officials, and the Department of Justice represent the discovery, identification, capture, and/or arrest of Sajid Badat as an example of how "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques" had "cnabled CIA to disrupt terrorist plots" and "capture additional terrorists." In at least one CIA document prepared for the president, the CIA specifically highlighted the waterboard interrogation technique in enabling the CIA to learn "that Sajid Badat was the operative slated to launch a simultaneous shoe bomb attack with Richard Reid in 2001." The CIA further represented that the intelligence acquired from the CIA's enhanced interrogation techniques was "otherwise unavailable" and "saved lives." 1620

EXTREMIST TERRORISM," dated, "22 January 2002 1630 Hours"; ALEC (142334Z MAY 03); and

1617 See intelligence chronology in Volume II and multiple open source reports, as well as Department of Justice materials, including United States v. Richard Reid Indictment, U.S. District Court, District of Massachusetts, January 16, 2002. According to a CIA operational update, in early December 2001, a unilateral CIA source reported that a known extremist "indicated there would be an attack on either an American or British airliner, originating in France, Germany, or Britain, with the use of explosives concealed in shoes." According to CIA records, an unclassified notice distributed to airlines concerning information from the CIA source in early December 2001 "is credited with having alerted flight crew personnel and their having reacted so swiftly to Reid's actions" aboard Flight 63. See intelligence chronology in Volume II, including CIA Headquarters document, entitled, "OPERATIONAL DEVELOPMENTS AGAINST GLOBAL SUNNI EXTREMIST TERRORISM," dated, "9 April 2002 1630 Hours."

<sup>1618</sup> Italics included in CIA Memorandum to the Office of Legal Counsel, entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," from March 2, 2005.

1619 See document entitled, "DCIA Talking Points: Waterboard 06 November 2007," dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

1620 From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation program-

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(TS# WNF) As an example, on October 26, 2007, the CIA faxed a document to the Senate Appropriations Committee appealing a proposed elimination of funding for the CIA's Rendition and Detention Program. The CIA appeal states that "[m]ost, if not all, of the intelligence acquired from high-value detainees in this program would likely not have been discovered or reported in any other way." Representing the success of the CIA interrogation program, the document states:

"Detainees have... permitted discovery of terrorist cells, key individuals and the interdiction of numerous plots, including... the *discovery* of an

and, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "ElTs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]," located in Committee databases at DTS #2009-1258, which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

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operative who was preparing another attack<sup>1621</sup> like that attempted by 'shoe bomber' Richard Reid.''<sup>1622</sup>

(TS// Similarly, in early March 2005, the CIA compiled talking points on the effectiveness of the CIA's enhanced interrogation techniques for use in a meeting with the National Security Council. The document states, "[t]he Central Intelligence Agency can advise you that this program works and the techniques are effective in producing foreign intelligence." The document states that "after applying interrogation techniques," the CIA "learned from KSM and Ammar that Sajid Badat was the operative slated to launch a simultaneous shoe bomb attack with Richard Reid in December 2001." A month later, on April 15, 2005, the CIA faxed an eight-page document to the Department of Justice's Office of Legal Counsel entitled, "Briefing Notes on the Value of Detainee Reporting" which contained similar information. He Office of Legal Counsel used the information to support its May 30, 2005, legal opinion on whether certain "enhanced interrogation techniques" were consistent with United States obligations under Article 16 of the United Nations Convention Against Torture and Other Cruel, Inhumane or Degrading Treatment or Punishment. The CIA-provided document states:

"Identifying the 'other' shoe bomber. Leads provided by KSM in November 2003 led directly to the arrest of shoe bomber Richard Reid's one-time partner Sajid Badat in the UK. KSM had volunteered the existence of Badat—whom

<sup>1625</sup> For additional information, see Volume I and Volume II.

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<sup>&</sup>lt;sup>1621</sup> As detailed in the intelligence chronology in Volume II, there is no evidence to support the CIA assertion in October 2007 that Sajid Badat was "preparing another attack like that attempted by 'shoe bomber' Richard Reid." A body of intelligence collected after the December 22, 2001, attempted shoe bomb attack by Richard Reid indicated that the proposed partner "backed out of the operation." This information was corroborated by signals intelligence. Once detained on November 27, 2003, Sajid Badat cooperated with U.K. authorities and described how he withdrew from the operation. *See*, among other CIA records, CIA Headquarters document, entitled, "OPERATIONAL DEVELOPMENTS AGAINST GLOBAL SUNNI EXTREMIST TERRORISM," dated "14 January 2002 1630 Hours."

<sup>1622</sup> Italics added. CIA fax from CIA employee [REDACTED] to U.S. Senate Committee on Appropriations, Subcommittee on Defense, with fax cover sheet entitled, "Talking points," sent on October 26, 2007, at 5:39:48 PM; document faxed entitled, "Talking Points Appeal of the Million reduction in CIA/CTC's Rendition and Detention Program." As detailed in the intelligence chronology in Volume II, there is no evidence that Sajid Badat was "preparing another attack like that attempted by 'shoe bomber' Richard Reid." All intelligence collected after the December 22, 2001, attempted shoe bomb attack by Richard Reid indicated that his proposed partner "backed out of the operation." See, for example, CIA Headquarters document, entitled, "OPERATIONAL DEVELOPMENTS AGAINST GLOBAL SUNNI EXTREMIST TERRORISM," dated, "14 January 2002 1630

<sup>&</sup>lt;sup>1623</sup> Italics in original. CIA Talking Points entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of the High-Value Detainee Interrogation (HVDI) Techniques."

<sup>&</sup>lt;sup>1624</sup> CIA "Briefing Notes on the Value of Detainee Reporting" faxed from the CIA to the Department of Justice on April 15, 2005, at 10:47AM. See also a CIA document dated December 20, 2005, and entitled, "Examples of Detainee Reporting Used by Our CT Partners to Thwart Terrorists, 2003-2005," which includes four columns: "Detainees," "What They Told Us," "Actions Taken By Our CT Partners," and "Results." Under the heading of KSM and Ammar al-Baluchi, the document states: "What They Told Us..." "Provided lead information to Issa al-Britani, a.k.a. Sajid Badat in the United Kingdom, November 2003. KSM said Badat was an operative slated to launch a shoe-bomb attack simultaneously with Richard Reid in December 2001. Ammar al-Baluchi provided additional information on Badat...Results...Disrupted a shoe-bomb attack."

he knew as 'Issa al-Pakistani' 1626—as the operative who was slated to launch a simultaneous shoe bomb attack with Richard Reid in December 2001." 1627

(TS// WNF) The CIA provided similar inaccurate representations regarding the purported role of KSM and Ammar al-Baluchi<sup>1628</sup> in the discovery, identification, capture, and arrest of Sajid Badat in 16 of the 20 documents provided to policymakers and the Department of Justice between July 2003 and March 2009. However, in an additional case, a March 4, 2005, CIA briefing for Vice President Cheney, the CIA credited Abu Zubaydah with identifying Sajid Badat, despite a lack of any reporting on Sajid Badat from Abu Zubaydah. Sajid Badat, despite a lack of any reporting on Sajid Badat from Abu Zubaydah.

1626 There are no records of KSM identifying Sajid Badat as "Issa al-Pakistani." CIA records indicate that KSM stated he did not know Richard Reid's partner's true name, but referred to him only as "Abu Issa al-Britani" (described in CIA cables as "Abu Issa the Britain" [sic]), or as "Issa Richard." See intelligence chronology in Volume II, including ALEC (112157Z JUN 03). 1627 CIA "Briefing Notes on the Value of Detainee Reporting" faxed from the CIA to the Department of Justice on April 15, 2005, at 10:47AM. As detailed in Volume II, there are no CIA records of KSM providing any reporting in November 2003 contributing to Sajid Badat's arrest. 1628 CIA Briefing for Obama National Security Team- "Renditions, Detentions, and Interrogations (RDI)," including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009": "...[L]eads provided by KSM and Ammar al-Baluchi in November 2003 led directly to the arrest in the United Kingdom of Sajid Badat the operative who was slated to launch a simultaneous shoe-bomb attack with Richard Reid in December 2001." Ammar al-Baluchi, while still in foreign government custody, and prior to being transferred to CIA custody and subjected to the CIA's enhanced interrogation techniques, stated that he had contacted "Abu Issa" on behalf of KSM, but the CIA believed that Ammar al-Baluchi was providing inaccurate information. (See ALEC 206234 [foreign partner] authorities later indicated that they believed that Ammar al-Baluchi was providing accurate Later, in CIA custody, Ammar al-Baluchi reporting on Abu Issa. (See 10054 described Issa's connection to the Richard Reid plot. The CIA credited confronting Ammar al-Baluchi with emails as "key in gaining Ammar's admissions." (See ALEC As detailed in Volume II, Ammar al-Baluchi, like KSM, was unable, or unwilling, to identify Sajid Badat by name. <sup>1629</sup> See list of CIA prepared briefings and memoranda from 2003 through 2009 with representations on the effectiveness of the CIA's enhanced interrogation techniques referenced in this summary and described in detail in Volume II. <sup>1630</sup> CIA briefing for Vice President Cheney, dated March 4, 2005, entitled, "Briefing for Vice President Cheney: CIA Detention and Interrogation Program." The briefing document states: "Shoe Bomber: Sajid Badat, an operative slated to launch a simultaneous shoe bomb attack with Richard Reid in December 2001, identified and

captured. Source: Abu Zubaydah." There are no CIA records to support this statement. On August 17, 2003, Abu Zubaydah was shown a picture of Sajid Badat that a CIA officer stated "looks an awful lot like the sketches" from a detainee in foreign government custody. Abu Zubaydah stated he did not recognize the person in the photo. On August 22, 2003, sketches of Badat were shown to Abu Zubaydah, who did not recognize the individual depicted. (multiple ccs); subject: "Re: Meeting with See email from: 12679 (181124Z AUG 03); date: August 17, 2003, at 1:04 PM; 12713 (231932Z AUG 03). 1631 The CIA also credited Abu Zubaydah, who was captured in March 2002, with identifying Richard Reid, who was arrested in December 2001. This inaccurate information was presented to select National Security Council principals, Secretary of State Powell and Secretary of Defense Rumsfeld, and Assistant Attorney General Jack Goldsmith. See CIA briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials (Memorandum for the Record; subject: CIA Interrogation Program; September 27, 2003 (OGC-FO-2003-50088); Slides, CIA Interrogation Program, 16 September 2003). The Memorandum for the Record drafted by John Bellinger refers to a "detailed handout" provided by the CIA. See John B. Bellinger III, Senior Associate Counsel to the President and Legal Advisor, National Security Council; Memorandum for the Record; subject: Briefing of Secretaries Powell and Rumsfeld regarding Interrogation of High-Value Detainees; date: September 30, 2003. See also Scott W. Muller; Memorandum for the Record; Interrogation briefing for Jack Goldsmith; date: 16 October 2003 (OGC-FO-2003-50097).

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(TS//NF) Contrary to CIA representations, a review of CIA operational cables and other documents found that the CIA's enhanced interrogation techniques did not result in otherwise unavailable intelligence leading to the discovery, identification, capture, or arrest of Sajid Badat. According to CIA records and the U.K.'s own investigative summary, 1632 the investigation of Sajid Badat was a United Kingdom-led operation, and the intelligence that alerted security officials to: (1) a U.K.-based "Issa" (aka, Sajid Badat); (2) a potential second "shoe bomber" related to Richard Reid; 1633 (3) a suspected U.K. terrorist named "Sajid Badat"; 1634 (4) Sajid Badat's connection to Richard Reid; (5) Sajid Badat's physical description; (6) Sajid Badat's location; and (7) the initial identification of a U.K. surveillance photo of Sajid Badat, the "shoe bomber," 1635 was unrelated to information acquired from CIA detainees during or after the use of the CIA's enhanced interrogation techniques. CIA records indicate that the information that led to Sajid Badat's arrest and U.K. criminal prosecution was also not derived from the CIA's Detention and Interrogation Program. 1636

(TS// Prior to any reporting from CIA detainees, and as early as January 14, 2002, the FBI informed the CIA that Richard Reid "had an unidentified partner who allegedly backed out of the operation at the last minute." This information was later

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Response acknowledges that there was intelligence reporting that Sajid Badat was involved in terrorist activities and "targeting American interests," but defends its past assertions highlighting the effectiveness of the CIA's enhanced interrogation techniques in obtaining otherwise unavailable intelligence by asserting that, at the time of this reporting, there "was nothing at the time on Badat to lead [the CIA] to prioritize him over others."

<sup>1635</sup> The CIA's June 2013 Response states: "KSM was the first person to provide—in March 2003, after having undergone enhanced interrogation techniques in CIA custody—a detailed and authoritative narrative of al-Qa'ida development of and plans to use shoe bombs operationally." The CIA's June 2013 Response does not acknowledge intelligence acquired by the Intelligence Community on these matters prior to any reporting from KSM and does not address the significant amount of fabricated reporting KSM provided. See Volume II for additional information.

<sup>1637</sup> The FBI information was provided to the CIA. See CIA Headquarters document, entitled, "OPERATIONAL DEVELOPMENTS AGAINST GLOBAL SUNNI EXTREMIST TERRORISM," dated, "14 January 2002 1630 Hours." The CIA's June 2013 Response acknowledges the existence of this CIA document and that the information in the document was "compiled... for counterterrorism seniors at CIA." The CIA's June 2013 Response nonetheless states that "[t]here is no reference to this possibility [of a possible second operative] in official communications

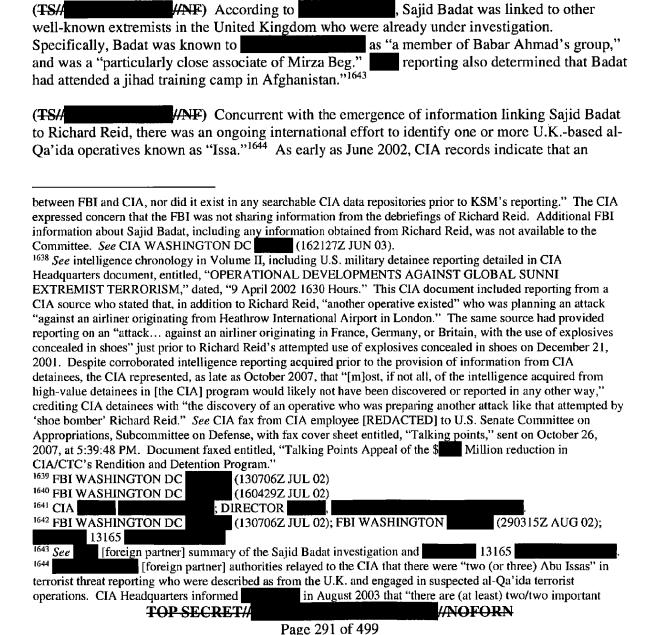
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<sup>1632</sup> 

The CIA's June 2013 Response maintains that "KSM was the first to tell [the CIA] there was a second shoe bomber and that he remained at large." The Committee found this statement to be incongruent with CIA records. There were multiple reports that Richard Reid had an unidentified partner prior to the provision of any information from KSM (captured on March 1, 2003). The CIA's June 2013 Response addresses only one of two documented efforts by the FBI in January 2002 to inform the CIA that Richard Reid had "an unidentified partner who allegedly backed out of the operation at the last minute." The CIA's June 2013 Response acknowledges that this FBI information was provided to senior CIA leadership in writing, but states that, on one of the two days the information was provided, "the Reid investigation came on page 10 of 15 pages of updates that day," and that the information did not "exist in any searchable CIA data repositories." The CIA's June 2013 Response also does not address the CIA's own source reporting on "another operative" who existed alongside Richard Reid. In April 2002, a reliable CIA source—who had warned of the Richard Reid shoe-bomb attack weeks before it occurred—reported that, in addition to Richard Reid, "another operative existed." The source stated that, instead of an airliner departing from Paris, as had Richard Reid's flight, "this attack would occur against an airliner originating from Heathrow International Airport in London." Once captured, Sajid Badat would confirm this reporting. Despite acknowledging evidence to the contrary, and without further explanation, the CIA stated in meetings with the Committee in 2013 that the CIA stands by its representations that "KSM was the first to tell [the CIA] there was a second shoe bomber and that he remained at large."

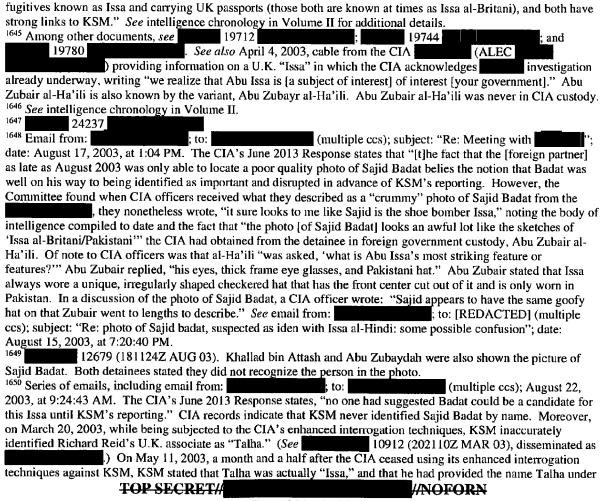
corroborated by a credible CIA source prior to any reporting from the CIA's Detention and Interrogation Program. <sup>1638</sup> In July 2002, a foreign government reported that pre-paid phone cards recovered by the FBI from Richard Reid upon his arrest were used by an individual named Sajid Badat to call a known terrorist, Nizar Trabelsi. <sup>1639</sup> FBI interviews of Trabelsi—officially relayed to the CIA in July 2002—reported that "L. Badad Sajid" was "involved in operations targeting American interests." <sup>1640</sup> The CIA highlighted in a July 2002 cable that this information matched previous reporting from a European government that identified a "Saajid Badat," of Gloucester, United Kingdom, with a date of birth of March 28, 1979, as a person suspected of being involved in terrorist activity. <sup>1641</sup> Additional analysis of the phone card connecting Badat and Reid—as well as other intelligence—placed Sajid Badat and Richard Reid together in Belgium in September 2001. <sup>1642</sup>



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individual in the custody of a foreign government, Abu Zubair al-Ha'ili, repeatedly referenced an "Abu Issa al-Pakistani" as a British-born Pakistani associated with Richard Reid and engaged in plotting in the United Kingdom at the behest of KSM. 1645 This information was corroborative of other intelligence reporting. 1646 In May 2003, this detainee met with CIA officers to produce several sketches that were described as having "achieved a 95% likeness" of this individual. 1647 On August 17, 2003, CIA officers noted that a photograph of Sajid Badat provided by [a foreign partner] looked "an awful lot like the sketches" of the Richard Reid associate made with the assistance of the detainee in foreign government custody. 1648

(TS# #NF) CIA Headquarters requested that the photograph be shown to CIA detainees. According to CIA records, on August 18, 2003, "KSM viewed the picture for a while, but said he did not recognize the person in the photo." When KSM was asked if Issa's name could be Sajid Badat, "KSM shrugged and said that the Badat name was not the name he recalled." Pressed further, KSM stated, "he was confident that the name Sajid Badat was not Issa's name." On August 22, 2003, emails among CIA officers stated that "CTC believes that Abu Issa's true name is Sajid Badat... KSM says that Badat is not Abu Issa—but he might be lying." On August 23, 2003, the detailed sketches derived from interviews of the detainee in



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foreign custody, Abu Zubair al-Ha'ili-the sketches CIA officers stated so closely resembled the [foreign partner]-provided photos of Sajid Badat—were shown to KSM. KSM stated he did not recognize the individual in the sketches. 1651 **//NF**) Meanwhile, on August 21, 2003, a CIA cable noted that the (TS// [foreign partner] had informed the CIA that joint interviews by the FBI and partner] authorities of an individual in FBI custody, James Ujaama, led investigators in the U.K. to a home "formerly occupied by both Mirza [Beg] and Sajid [Badat]." The partner] authorities relayed to the CIA that "at least one of these men was known by the alias Issa," and that the subjects were related to a separate ongoing terrorism investigation. 1653 On September 2, 2003, [foreign partner] authorities informed the CIA that "secret and reliable" reporting indicated that Sajid Badat is the Richard Reid associate and shoe bomber. [foreign partner information] According to the [foreign partner] report, network in the United Kingdom, which was part of the linked Badat to a larger larger aforementioned [foreign partner] investigation. 1654 **(NF)** On September 9, 2003, a detainee in U.S. military custody at Guantanamo Bay, Cuba, identified a photograph of Sajid Badat to a visiting U.K. official as Abu Issa the "shoe bomber." The next day, KSM identified a photograph of Sajid Badat as "Issa al-Britani, aka Issa Richard"—the associate of Richard Reid. Other detainees in U.S. military custody subsequently identified the same photograph of Sajid Badat as "Abu Issa" the "shoebomber." 1656 pressure and had now remembered the right name - Issa - after he had time to think about the question. See 11584 (111753Z MAY 03); DIRECTOR (121729Z MAY 03). 12713 (231932Z AUG 03) 1652 Ujaama had pled guilty to terrorism-related charges on April 14, 2003, and had agreed to continue cooperating with FBI officials on terrorism investigations. Earnest James Ujaama entered a guilty plea to a charge of conspiracy to provide goods and services to the Taliban on April 14, 2003. See U.S. Department of Justice press release dated April 14, 2003, and entitled, "Earnest James Ujaama Pleads Guilty to Conspiracy to Supply Goods and Services to the Taliban, Agrees to Cooperate with Terrorism Investigations." (212117Z AUG 03). CIA records state that sometime prior to August 21, 2003, the FBI had entered Sajid Badat, with the correct identifying information, into databases. 99093 ( 1655 DIRECTOR SEP 03)/ . [REDACTED]. See also CIA DEC 03), which includes a "Comment" that "during a 9 September 2003 interview of [Feroze Ali] Abassi at Guantanamo Bay, Abbasi identified Badat as a participant in the 'information gathering course' at al-Faruq' terrorist training camp, about which Abassi had previously provided detailed information. 12806 (101910Z SEP 03) and 54986 (300927Z OCT 03). The CIA's June 2013 <sup>1656</sup> See Response acknowledges that a U.S. military detainee first identified Sajid Badat, but argues that CIA representations on the effectiveness of the CIA's enhanced interrogation techniques in producing otherwise unavailable intelligence in this case were nonetheless accurate. The CIA's June 2013 Response states that KSM "did provide unique intelligence," and that "KSM's identification of Badat [in the photo] was more important than others who also recognized the photograph—including one who identified the photo a day before KSM did—because only KSM at the time had characterized this Issa as a partner to Reid and as a would-be shoe bomber." As detailed in this summary and in greater detail in Volume II, the CIA's 2013 Response is incongruent with internal CIA records. After the arrest of Sajid Badat, U.K. authorities described their investigation of Sajid Badat . The United Kingdom highlighted information from a [specific U.K. intelligence collection on Sajid Badat] not further identified in CIA records. The U.K. record of investigation makes no reference to KSM's photo identification, but rather states: "reporting on 9 September 2003 confirmed that a U.S. military detainee had positively identified Saajid Badat as Abu Issa. We assess that Sajid Badat is identical with both <del>//NOFORN</del> TOP SECRET/

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(TS// After pleading guiltuing all K. authorities arrested Badat on November 27, 2003. After pleading guiltuing all K. authorities arrested Badat on November 27, 2003. Badat immediately cooperated with U.K. investigators and confirmed he withdrew from a shoe bomb operation with Richard Reid in December 2001. On November 28, 2003, the United Kingdom provided a detailed account to the CIA on how investigative efforts in the United Kingdom led to the identification of Sajid Badat, noting that "key aspects" of reporting acquired from CIA, U.S. military, and foreign government detainees matched those of a "specific U.K. intelligence collection on Sajid Badat]. The "specific U.K. investigative updates to the CIA. 1659

(TS// After pleading guiltuing U.K. agent at Enhance 28, 2005, to

(TS//NF) After pleading guilty in a U.K. court on February 28, 2005, to terrorism-related charges, Sajid Badat was sentenced to 13 years in prison.

Sajid "Badat was voluntarily cooperative throughout much of his pre-sentencing incarceration." On November 13, 2009, Sajid Badat's 13-year prison sentence was reduced to 11 years. In March 2010, approximately five years after his sentencing, Sajid Badat was released under an agreement whereby Badat became a cooperating witness for U.S. and U.K. authorities. The legal agreement came to light when Sajid Badat testified against Adis Medunjanin, a U.S. terrorism suspect on trial in New York, via a video-link from the United Kingdom in April 2012. 1662

7. The Thwarting of the Heathrow Airport and Canary Wharf Plotting

Sajid and Abu Issa the shoebomber." See NOV 03); DIRECTOR 13165 ; [REDACTED]; CIA DEC 03). See also the intelligence chronology in Volume II. 1657 ALEC 13120 NOV 03). The foreign partner] report highlights how the "[a named foreign 13165 government] reported that on the 13 September 2001 Nizar [Trabelsi] was arrested for his alleged involvement in planning a terrorist attack against the American Embassy in Paris" and how Trabelsi was connected to a phone card "recovered from Richard Colvin Reid" but found to have been used by Sajid Badat. The report references a larger U.K. investigation, stating that Badat was found to be "a member of Babar Ahmad's group" and to have "attended a jihad training camp in Afghanistan." The [foreign partner] report closes by stating: "Further reporting on 9 September 2003 confirmed that a U.S. military detainee had positively identified Saajid Badat as Abu Issa. We assess that Sajid Badat is identical with both Sajid and Abu Issa the shoebomber." <sup>1660</sup> Email from: Email from: [REDACTED], with multiple ccs coord by 6pm, 19 October 2005; date: October 19, 2005, at 3:14:29 PM. ; to: [REDACTED], with multiple ccs; subject: "Re: Profile on Saajid Badat for 1661 See open source reporting, including "Secret Life of Shoe Bomb Saajid Badat Funded By The Taxpayer," U.K. Telegraph, dated April 23, 2012; "US court hears Bin Ladin testimony from UK bomb plotter," BBC News, dated April 24, 2012; "Operative Details Al Qaeda Plans to Hit Planes in Wake of 9/11," CNN, dated April 25, 2012; and "'Convention' of Convicted Terrorists at NY Trial," NPR News, dated April 24, 2012. 1662 See open source reporting, including "Secret Life of Shoe Bomb Saajid Badat Funded By The Taxpayer," U.K. Telegraph, dated April 23, 2012; "US court hears Bin Ladin testimony from UK bomb plotter," BBC News, dated April 24, 2012; "Operative Details Al Qaeda Plans to Hit Planes in Wake of 9/11," CNN, dated April 25, 2012; "'Convention' of Convicted Terrorists at NY Trial," NPR News, dated April 24, 2012; and "Man Convicted of a Terrorist Plot to Bomb Subways Is Sent to Prison for Life," New York Times, dated November 16, 2012.

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(TS// Summary: The CIA represented that its enhanced interrogation techniques were effective and produced critical, otherwise unavailable intelligence, which thwarted plots and saved lives. Over a period of years, the CIA provided the identification and thwarting of the Heathrow Airport Plot as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These representations were inaccurate. A review of records indicates that the Heathrow Airport and Canary Wharf plotting had not progressed beyond the initial planning stages when the operation was fully disrupted with the detentions of Ramzi bin al-Shibh, KSM, Ammar-al-Baluchi, and Khallad bin Attash. None of these individuals were captured as a result of reporting obtained during or after the use of the CIA's enhanced interrogation techniques against CIA detainees.

(TS// Further Details: After the September 11, 2001, attacks against the United States, KSM sought to target the United Kingdom using hijacked aircraft and surmised that Heathrow Airport and a building in Canary Wharf, a major business district in London, were powerful economic symbols. The initial plan was for al-Qa'ida operatives to hijack multiple airplanes departing Heathrow Airport, turn them around, and crash them into the airport itself. Security was assessed to be too tight at Heathrow Airport and the plan was altered to focus on aircrafts departing from mainly Eastern European airports to conduct attacks against Heathrow Airport. Al-Qa'ida was unable to locate pilots to conduct these attacks. Once KSM was detained in Pakistan on March 1, 2003, responsibility for the planning was passed to Ammar al-Baluchi and Khallad bin Attash, who were at the time focused on carrying out attacks against Western interests in Karachi, Pakistan. 1665

(TS//
is one of the eight most frequently cited examples provided by the CIA as evidence for the effectiveness of the CIA's enhanced interrogation techniques. Over a period of years, CIA documents prepared for and provided to senior policymakers, intelligence officials, and the Department of Justice represent the Heathrow Airport and Canary Wharf plotting as an example of how "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques" had "enabled CIA to disrupt terrorist plots" and "capture additional terrorists." The CIA further represented that the intelligence acquired from the CIA's enhanced interrogation techniques was "otherwise unavailable" and "saved lives." 1667

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<sup>&</sup>lt;sup>1663</sup> While the CIA refers to "Canary Wharf" as a potential target of KSM's plotting, intelligence records suggest the actual target was likely "One Canada Square," the tallest building in the United Kingdom at the time of the plotting, which is located in Canary Wharf, a major business district in London.

<sup>&</sup>lt;sup>1664</sup> See detailed intelligence chronology in Volume II.

<sup>&</sup>lt;sup>1665</sup> See the Karachi Plots section in this summary, as well as additional details in Volume II.

<sup>&</sup>lt;sup>1666</sup> Italics included in CIA Memorandum to the Office of Legal Counsel, entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," from March 2, 2005.

<sup>1667</sup> From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see:

(1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical,"

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(TS//NF) For example, on December 23, 2005, CIA Director Porter Goss explained in a letter to National Security Advisor Stephen Hadley, Homeland Security Advisor Frances Townsend, and Director of National Intelligence John Negroponte, that he was

"vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation program and, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives." (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "Imlost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "SWIGERT and DUNBAR," located in Committee databases at DTS #2009-1258, which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

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suspending the use of the CIA's enhanced interrogation techniques because of the passage of the Detainee Treatment Act (the "McCain amendment"). The letter stated:

"...only 29 [CIA detainees] have undergone an interrogation that used one or more of the 13 [CIA enhanced interrogation] techniques. These interrogations produced intelligence that allowed the U.S., and its partners, to disrupt attacks such as 911-style attacks planned for the U.S. West Coast and for Heathrow airport. I can inform you with confidence that this program has allowed the U.S. to save hundreds, if not thousands, of lives." 1669

(TS// Similarly, the CIA informed the CIA inspector general on February 27, 2004, that:

"As a result of the lawful use of EITs, KSM also provided information on an al-Qa'ida plot for suicide airplane attacks outside of the United States that would have killed thousands of people in the United Kingdom. ... Of note, even after KSM reported that al-Qa'ida was planning to target Heathrow, he at first repeatedly denied there was any other target than the airport. Only after the repeated lawful use of EITs did he stop lying and admit that the sketch of a beam labeled Canary Wharf in his notebook was in fact an illustration that KSM the engineer drew himself in order to show another AQ operative that the beams in the Wharf - like those in the World Trade Center would likely melt and collapse the building, killing all inside.... We are still debriefing detainees and following up on leads to destroy this cell, but at a minimum the lawful use of EIT's on KSM provided us with critical information that alerted us to these threats..."

(TS//NF) The CIA provided similar inaccurate representations regarding the Heathrow and Canary Wharf Plotting in 20 of the 20 documents provided to policymakers and the Department of Justice between July 2003 and March 2009. 1671

(TS//NF) A review of CIA operational cables and other documents found that contrary to CIA representations, information acquired during or after the use of the CIA's

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<sup>&</sup>lt;sup>1668</sup> This information was incorrect. CIA records indicate that by December 23, 2005, at least 38 CIA detainees had been subjected to the CIA's enhanced interrogation techniques.

<sup>&</sup>lt;sup>1669</sup> Italics added. "Impact of the Loss of the Detainee Program to CT Operations and Analysis," prepared to support a letter from CIA Director Goss to Stephen J. Hadley, Assistant to the President/National Security Advisor, Frances F. Townsend, Assistant to the President/Homeland Security Advisor, and Ambassador John D. Negroponte, dated December 23, 2005.

<sup>&</sup>lt;sup>1670</sup> Italics added. CIA memorandum to the CIA Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the subject line, "Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated February 24, 2004.

<sup>&</sup>lt;sup>1671</sup> See list of CIA prepared briefings and memoranda from 2003 through 2009 with representations on the effectiveness of the CIA's enhanced interrogation techniques referenced in this summary and described in detail in Volume II.

enhanced interrogation techniques played no role in "alert[ing]" the CIA to the threat to—or "disrupt[ing]" the plotting against—Heathrow Airport and Canary Wharf. 1672

(TS# Prior to the detention and interrogation of the CIA detainees credited by the CIA with providing information on the plot, the CIA and other intelligence agencies were already "alerted" to al-Qa'ida's efforts to target Heathrow Airport. Specifically, the CIA knew that: (1) KSM and al-Qa'ida were targeting "a national symbol in the United Kingdom" and that this symbol was the "Heathrow airport"; 1673 (2) the attack plan called for hijacking commercial aircraft and crashing them directly into Heathrow airport; 1674 (3) no pilots had been identified by al-Qa'ida and the planned attack was not imminent; 1675 (4) KSM, Ammar

<sup>1672</sup> As described in this Study, the CIA consistently represented from 2003 through 2009 that the use of the CIA's enhanced interrogation techniques resulted in "disrupted plots," listed the "Heathrow Plot" as disrupted "as a result of the EITs," and informed policymakers that the information acquired to disrupt the plotting could not have been obtained from other intelligence sources or methods available to the U.S. government. In at least one CIA representation to White House officials that highlighted the Heathrow plotting, the CIA represented that "the use of the [CIA's enhanced interrogation] techniques has produced significant results," and warned policymakers that "[t]ermination of this [CIA] program will result in loss of life, possibly extensive." The CIA's June 2013 Response states: "CIA disagrees with the Study's assessment that [the CIA] incorrectly represented that information derived from interrogating detainees helped disrupt al-Qa'ida's targeting of Heathrow Airport and Canary Wharf in London, including in President Bush's 2006 speech on the Program. Detainee reporting, including some which was acquired after enhanced interrogation techniques were applied, played a critical role in uncovering the plot, understanding it, detaining many of the key players, and ultimately allowing us to conclude it had been disrupted. It is a complex story, however, and we should have been clearer in delineating the roles played by different partners." As described in this summary, past CIA representations concerning the Heathrow Airport plotting and intelligence acquired "as a result of" the CIA's enhanced interrogation techniques were inaccurate. (See, among other records, the September 6, 2006, speech by President Bush, based on CIA information and vetted by the CIA, which describes the CIA's use of "an alternative set" of interrogation procedures and stating: "These are some of the plots that have been stopped because of the information of this vital program. Terrorists held in CIA custody...have helped stop a plot to hijack passenger planes and fly them into Heathrow or Canary Wharf in London.") Contrary to the CIA's June 2013 assertion, CIA records indicate that information related to the use of the CIA's enhanced interrogation techniques played no role in "detaining many of the key players" and played no role in "uncovering the [Heathrow] plot." CIA records indicate the Heathrow Airport plotting had not progressed beyond the initial planning stages when the operation was fully disrupted with the detention of Ramzi bin al-Shibh (detained on September 11, 2002), KSM (detained on March 1, 2003), Ammar-al-Baluchi (detained on April 29, 2003), and Khallad bin Attash (detained on April 29, 2003). The CIA's June 2013 Response states that "[b]y all accounts, KSM's arrest was the action that most disrupted the [Heathrow] plot." As detailed in this summary and in greater detail in Volume II, the capture of these detainees—including KSM—was unrelated to any reporting from CIA detainees. CIA records further indicate that details on al-Qa'ida's targeting of Heathrow Airport were acquired prior to any reporting from CIA detainees. For example, prior to receiving any information from CIA detainees, the CIA acquired detailed information about al-Qa'ida's targeting of Heathrow Airport, to include, but not limited to, the al-Qa'ida senior leaders involved, the method of the planned attack, the status of the operation, and the kunyas of two potential unwitting operatives in the United Kingdom. Finally, the CIA's June 2013 Response claims that its past CIA representations were accurate and that CIA "detainee reporting, including some which was acquired after enhanced interrogation techniques were applied, played a critical role" in providing information, "ultimately allowing [CIA] to conclude it had been disrupted." Prior to June 2013, the CIA had never represented that the use of the CIA's enhanced interrogation techniques produced information "allowing [CIA] to conclude [the Heathrow Plot] had been disrupted." Rather, as detailed in this summary and more fully in Volume II, the CIA represented that the information acquired "as a result of EITs" produced unique, otherwise unavailable "actionable intelligence" that "saved lives" and disrupted the plotting itself. As detailed, these representations were inaccurate.

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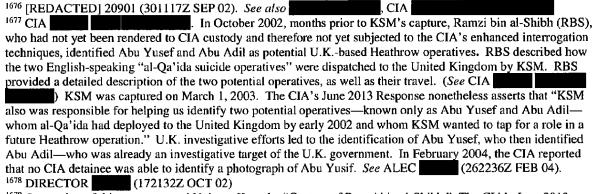
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al-Baluchi, and Ramzi bin al-Shibh were involved in or knowledgeable about the plotting; <sup>1676</sup> (5) al-Qa'ida was seeking to recruit numerous operatives, but potentially already had two operatives in place in the United Kingdom named "Abu Yusif" and "Abu Adel," although the two operatives were unwitting of the plot; <sup>1677</sup> and (6) KSM was seeking Saudi and British passport holders over the age of 30 for the attack. <sup>1678</sup>

(TS//NF) A review of records indicates that the Heathrow Airport plotting had not progressed beyond the initial planning stages when the operation was fully disrupted with the detentions of Ramzi bin al-Shibh (detained on September 11, 2002), 1679 KSM (detained on March 1, 2003), 1680 Ammar-al-Baluchi (detained on April 29, 2003), and Khallad bin Attash (detained on April 29, 2003,). There are no CIA records to indicate that any of the individuals were captured as a result of CIA detainee reporting. A draft National Terrorism Bulletin from March 2006 states: "the [Heathrow Airport] operation was disrupted mid-cycle, around the spring of 2003, when several of the key plotters, including KSM, were detained." Foreign government intelligence analysis came to the same conclusion. 1683

(TS// While each of these four detainees provided information on the plotting during their detentions, none of this information played any role in the disruption of the plot. A wide body of intelligence reporting indicated that no operatives were informed of the



<sup>1679</sup> See section of this summary and Volume II on the "Capture of Ramzi bin al-Shibh." The CIA's June 2013 Response states that "the information provided by Abu Zubaydah played a key role in the capture of Ramzi Bin al-Shibh." As described in the "Capture of Ramzi bin al-Shibh" in this summary and in greater detail in Volume II, Ramzi bin al-Shibh was not captured as a result of information acquired during or after the use of the CIA's enhanced interrogation techniques against Abu Zubaydah.

<sup>1680</sup> See section of this summary and Volume II on the Capture of Khalid Shaykh Mohammad (KSM). The CIA's June 2013 Response acknowledges that "[b]y all accounts, KSM's arrest was the action that most disrupted the [Heathrow] plot." The CIA's June 2013 Response asserts, however, that "[Abu] Zubaydah's reporting also contributed to KSM's arrest." As described in the "Capture of KSM" in this summary and in more detail in Volume II, the capture of KSM was not attributable to any information obtained from the CIA's Detention and Interrogation Program.

As described in the section of this summary related to the "Karachi Plot(s)" and in more detail in Volume II, information from CIA detainees played no role in the arrests of Ammar al-Baluchi or Khallad bin Attash.

1682 See series of emails dated March 22, 2006, with the subject line, "RE:Abu Adel NTB Coord: Please Respond by 14:00 Today (3/22). See also series of emails dated March 22, 2006, with the subject line, "RE:Abu Adel NTB Coord: Please Respond by 14:00 Today (3/22).

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plot, no pilots were ever identified by al-Qa'ida for the attacks, and only schedules of potential flights were collected for review. 1684

**HNF**) CIA detainee records indicate that reporting from CIA detainees on aspects of the Heathrow plotting was often unreliable and not believed by CIA officers. For example, KSM retracted information he provided while being subjected to the CIA's enhanced interrogation techniques, including information linking Jaffar al-Tayyar to the Heathrow Plot. 1685 On May 20, 2003, nearly two months after the CIA ceased using its enhanced interrogation techniques against KSM, a CIA analyst wrote that KSM had provided three different stories related to the Heathrow plotting, writing to CIA colleagues: "Bottom Line: KSM knows more about this plot than he's letting on." 1686 By late June 2004, KSM had retracted much of the varied reporting he had provided on the Heathrow plotting, most importantly the information KSM provided on tasking potential operatives to obtain flight training. KSM stated that during March 2003—when he was being subjected to the CIA's enhanced interrogation techniques—"he may have given false information," and that, in many cases, the information he provided was "just speculation." 1688 The value of other CIA detained reporting was also questioned by CIA officers. 1689 In July 2003, a cable from the CIA's ALEC Station stated that "HQS/ALEC remains concerned with what we believe to be paltry information coming from detainees about operations in the U.K." 1690

(TS//PNF) In addition, KSM withheld information linking Abu Talha al-Pakistani to the Heathrow plotting. According to CIA interrogation records, KSM discussed Canary Wharf the first time he was shown his notebook, in which the words "Canary Wharf" were written. KSM stated, however, that he had drawn the sketch for Ammar al-Baluchi. In

<sup>1684</sup> Among other documents, see DIRECTOR (172132Z OCT 02). 1685 See CIA WASHINGTON DC (122310Z MAR 03); 10883 (182127Z MAR 03); 10828 (151310Z MAR 03); 11717 (201722Z MAY 03); 10778 (121549Z MAR 03). 1686 See email from: [REDACTED]; to: : subject: "KSM on Heathrow"; date: May 20, 2003, at 03:44 PM. 22939 (031541Z JUL 04) 22939 (031541Z JUL 04) 1689 In March 2003, after Ramzi bin al-Shibh had been rendered to CIA custody and subjected to the CIA's enhanced interrogation techniques, CIA officers wrote that they did "not believe [Ramzi] bin al-Shibh" was "being completely .) A June 2003 CIA cable honest" about potential Heathrow operatives. (See ALEC states that "KSM, Ammar, and Khallad remain loathe to reveal details of the Heathrow plot," and that the CIA believed the detainees were withholding information that could lead to the capture of Abu Talha al-Pakistani, noting specifically that the CIA detainees had "so far clung to such information" and "deflected questions." By this time KSM, Ammar al-Baluchi and Khallad bin Attash had all been rendered to CIA custody and subjected to the CIA's enhanced interrogation techniques. See ALEC (172242Z JUN 03) and Volume III for additional information. 1690 ALEC (161821Z JUL 03) 10787 (130716Z MAR 03). As described, the CIA represented that KSM "first repeatedly denied there was any other target than the airport," and "[o]nly after the repeated lawful use of EITs did [KSM] stop lying and admit that the sketch of a beam labeled Canary Wharf in his notebook was in fact an illustration that KSM the engineer drew himself in order to show another AQ operative that the beams in the Wharf - like those in the World Trade Center would likely melt and collapse the building, killing all inside" (See CIA memorandum to the CIA Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the

(2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated

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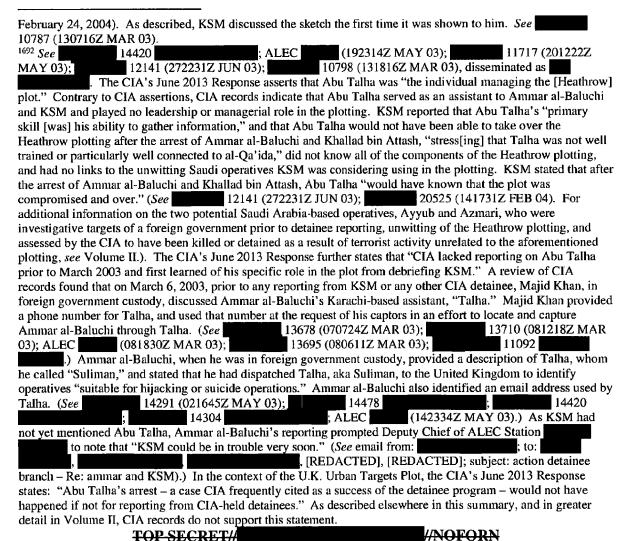
subject line, "Comments to Draft IG Special Review, 'Counterterrorism Detention and Interrogation Program'

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June 2003, after being confronted with contradictory reporting from Ammar al-Baluchi, KSM admitted that he had actually shown the sketch to "Talha," whom KSM had not previously mentioned. 1692

### 8. The Capture of Hambali

(TS//NF) Summary: The CIA represented that its enhanced interrogation techniques were effective and produced critical, otherwise unavailable intelligence, which thwarted plots and saved lives. Over a period of years, the CIA provided the capture of Hambali as evidence for the effectiveness of the CIA's enhanced interrogation techniques. Specifically, the CIA consistently represented that, as a result of the CIA's enhanced interrogation techniques, KSM provided the "first" information on a money transfer by Majid Khan that eventually led to Hambali's capture. These CIA representations were inaccurate. Majid Khan, who was in foreign government custody, provided this information prior to any reporting from KSM. CIA records indicate that the intelligence that led to Hambali's capture in Thailand was based on signals intelligence, a CIA source, and Thai investigative activities.



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(TS# Further Details: Riduan bin Isomuddin, aka Hambali, was a senior member of Jemaah Islamiyah (JI), a Southeast Asia-based terrorist group, and served as an interface between the JI and al-Qa'ida. Hambali was linked to terrorist activity prior to the September 11, 2001, attacks. Shortly after those attacks, Hambali was described as the CIA's "number one target" in Southeast Asia. 1693 When the October 12, 2002, terrorist attacks occurred on the Indonesian island of Bali, killing more than 200 individuals, Hambali was immediately suspected of being the "mastermind" of the attacks and was further described as "one of the world's most wanted terrorists." 1694

(TS# WNF) The capture of Hambali is one of the eight most frequently cited examples provided by the CIA as evidence for the effectiveness of the CIA's enhanced interrogation techniques. Over a period of years, CIA documents prepared for and provided to senior policymakers, intelligence officials, and the Department of Justice represent the capture of Hambali as an example of how "[k]ey intelligence collected from HVD interrogations after applying interrogation techniques" had "enabled CIA to disrupt terrorist plots" and "capture additional terrorists." The CIA further represented that the intelligence acquired from the CIA's enhanced interrogation techniques was "otherwise unavailable" and "saved lives."

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<sup>&</sup>lt;sup>1694</sup> Among other news sources, see "The Secret Mastermind Behind the Bali Horror," The Observer, 19 October 2002.

<sup>&</sup>lt;sup>1695</sup> Italics included in CIA Memorandum to the Office of Legal Counsel, entitled, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," from March 2, 2005.

<sup>1696</sup> From 2003 through 2009, the CIA's representations regarding the effectiveness of the CIA's enhanced interrogation techniques provided a specific set of examples of terrorist plots "disrupted" and terrorists captured that the CIA attributed to information obtained from the use of its enhanced interrogation techniques. CIA representations further asserted that the intelligence obtained from the use of the CIA's enhanced interrogation techniques was unique, otherwise unavailable, and resulted in "saved lives." Among other CIA representations, see: (1) CIA representations in the Department of Justice Office of Legal Counsel Memorandum, dated May 30, 2005, which relied on a series of highly specific CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques to assess their legality. The CIA representations referenced by the OLC include that the use of the CIA's enhanced interrogation techniques was "necessary" to obtain "critical," "vital," and "otherwise unavailable actionable intelligence" that was "essential" for the U.S. government to "detect and disrupt" terrorist threats. The OLC memorandum further states that "[the CIA] ha[s] informed [the OLC] that the CIA believes that this program is largely responsible for preventing a subsequent attack within the United States." (See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.) (2) CIA representations in the Department of Justice Office of Legal Counsel Memorandum dated July 20, 2007, which also relied on CIA representations on the type of intelligence acquired from the use of the CIA's enhanced interrogation techniques. Citing CIA documents and the President's September 6, 2006, speech describing the CIA's interrogation program (which was based on CIA-provided information), the OLC memorandum states: "The CIA interrogation programand, in particular, its use of enhanced interrogation techniques—is intended to serve this paramount interest [security of the Nation] by producing substantial quantities of otherwise unavailable intelligence. ... As the President explained [on September 6, 2006], 'by giving us information about terrorist plans we could not get anywhere else, the program has saved innocent lives.'" (See Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value

(TS//NF) As an example, in a briefing prepared for the president's chief of staff, Josh Bolten, on May 2, 2006, the CIA represented that the "[u]se of the DOJ-authorized enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled us to disrupt terrorist plots, capture additional terrorists, and collect a high volume of critical intelligence on al-Qa'ida." The briefing document represents that "[a]ssessing the effectiveness of individual interrogation techniques is difficult," but provides 11 specific examples of "Key Intelligence Collected from HVD Interrogations," including:

"Hambali's Capture: During KSM's interrogation we acquired information that led to the capture of Hambali in August 2003 and to the partial dismantling of the Jemaah Islamiyah leadership in SE Asia. KSM first told us about Majid Khan's role in delivering \$50,000 to Hambali operatives for an attack KSM believed was imminent. We then confronted Khan with KSM's admission and [signals intelligence] confirming the money transfer and Khan's travel to Bangkok. Khan admitted he delivered the money to an operative named 'Zubair,' whom we subsequently identified and captured. Zubair's capture led to the identification and subsequent capture of an operative named

al Qaeda Detainees.) (3) CIA briefings for members of the National Security Council in July and September 2003 represented that "the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved lives," and warned policymakers that "[t]ermination of this program will result in loss of life, possibly extensive." (See August 5, 2003 Memorandum for the Record from Scott Muller, Subject: Review of Interrogation Program on 29 July 2003; Briefing slides, CIA Interrogation Program, July 29, 2003; September 4, 2003, CIA Memorandum for the Record, Subject: Member Briefing; and September 26, 2003, Memorandum for the Record from Muller, Subject: CIA Interrogation Program.) (4) The CIA's response to the Office of Inspector General draft Special Review of the CIA program, which asserts: "Information [the CIA] received... as a result of the lawful use of enhanced interrogation techniques ('EITs') has almost certainly saved countless American lives inside the United States and abroad. The evidence points clearly to the fact that without the use of such techniques, we and our allies would [have] suffered major terrorist attacks involving hundreds, if not thousands, of casualties." (See Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" 2003-7123-IG; date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.) (5) CIA briefing documents for CIA Director Leon Panetta in February 2009, which state that the "CIA assesses that the RDI program worked and the [enhanced interrogation] techniques were effective in producing foreign intelligence," and that "[m]ost, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by other means." (See CIA briefing documents for Leon Panetta, entitled, "Tab 9: DCIA Briefing on RDI Program-18FEB.2009" and graphic attachment, "Key Intelligence and Reporting Derived from Abu Zubaydah and Khalid Shaykh Muhammad (KSM)," including "DCIA Briefing on RDI Program" agenda, CIA document "EITs and Effectiveness," with associated documents, "Key Intelligence Impacts Chart: Attachment (AZ and KSM)," "Background on Key Intelligence Impacts Chart: Attachment," and "supporting references," to include "Background on Key Captures and Plots Disrupted.") (6) CIA document faxed to the Senate Select Committee on Intelligence on March 18, 2009, entitled, "[SWIGERT] and [DUNBAR]," located in Committee databases at DTS #2009-1258, which provides a list of "some of the key captures and disrupted plots" that the CIA had attributed to the use of the CIA's enhanced interrogation techniques, and stating: "CIA assesses that most, if not all, of the timely intelligence acquired from detainees in this program would not have been discovered or reported by any other means." See Volume II for additional CIA representations asserting that the CIA's enhanced interrogation techniques enabled the CIA to obtain unique, otherwise unavailable intelligence that "saved lives."

<sup>1697</sup> See May 2, 2006, Briefing for the Chief of Staff to the President: Briefing for Chief of Staff to the President Josh Bolten: CIA Rendition, Detention and Interrogation Programs.

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Lilie who was providing forged passports to Hambali. Lilie identified the house in Bangkok where Hambali was hiding." <sup>1698</sup>

(TS// NF) Similarly, on July 13, 2004, the CIA disseminated an Intelligence Assessment entitled, "Khalid Shaykh Muhammad: Preeminent Source on Al-Qa'ida." On April 22, 2005, the paper, as well as other materials on CIA detainee reporting, was faxed from CTC Legal, to the Office of Legal Counsel at the Department of Justice, to support the OLC's legal review of the CIA's enhanced interrogation techniques. The document states:

"...information that KSM provided on Majid Khan in the spring of 2003 was the *crucial first link* in the chain that led us to the capture of prominent JI leader and al-Qa'ida associate Hambali in August 2003, and more than a dozen Southeast Asian operatives slated for attacks against the US homeland. KSM told us about [Majid] Khan's role in delivering \$50,000 in December 2002 to operatives associated with Hambali. ...[Majid] Khan—who had been detained in Pakistan in early 2003—was confronted with KSM's information about the money and acknowledged that he delivered the money to an operative named 'Zubair.' ...Based on that information, Zubair was captured in June 2003. <sup>1701</sup>

On August 24, 2009, this document was declassified with redactions and publicly released with the inaccurate information unredacted. 1702

(TS// The CIA provided similar inaccurate representations regarding the capture of Hambali in 18 of the 20 documents provided to policymakers and the Department of

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<sup>1698</sup> Italics added. See May 2, 2006, Briefing for Chief of Staff to the President Josh Bolten: CIA Rendition, Detention and Interrogation Programs. The CIA's June 2013 Response maintains that the chronology in this passage and similar representations are correct. The CIA's June 2013 Response describes the following as "standard language" and the CIA's "typical representation" of Hambali's capture: "KSM provided information about an al-Qa'ida operative, Majid Khan, who he was aware had recently been captured. KSM—possibly believing the detained operatives was 'talking' admitted to having tasked Majid with delivering a large sum of money to individuals working for another senior al-Qa'ida associate. In an example of how information from one detainee can be used in debriefing another detainee in a 'building block' process, Khan—confronted with KSM's information about the money—acknowledged that he delivered the money to an operative named Zubair and provided Zubair's physical description and contact number" (italics added). The CIA's June 2013 Response states that this chronology is "accurate." As detailed in this summary, and in greater detail in Volume II, this June 2013 CIA representation is inaccurate. Majid Khan—who was in foreign government custody—first provided information on the money exchange and Zubair, prior to any reporting from KSM.

<sup>&</sup>lt;sup>1699</sup> CIA, "Khalid Shaykh Muhammad: Preeminent Source On Al-Qa'ida," was authored by [REDACTED], CTC/UBLD/AQPO/AQLB.

<sup>1700</sup> CIA fax to the Department of Justice, entitled, "Materials on KSM and Abu Zubaydah. —," dated 22 April 2005. For background on the intelligence product, see DTS #2004-3375.

<sup>1701</sup> Italics added. CIA Directorate of Intelligence, "Khalid Shaykh Muhammad: Preeminent Source on Al-Qa'ida," dated July 13, 2004, faxed to the Department of Justice, April 22, 2005, entitled, "Materials on KSM and Abu Zubaydah. "This report was widely disseminated in the Intelligence Community and provided to the Senate Select Committee on Intelligence on July 15, 2004.

<sup>&</sup>lt;sup>1702</sup> See www.washingtonpost.com/wp-srv/nation/documents/Khalid\_Shayhk\_Mohammad.pdf.

Justice between July 2003 and March 2009.<sup>1703</sup> In these representations, the CIA consistently asserted that "after applying" the CIA's enhanced interrogation techniques, KSM provided "the crucial first link" that led to the capture of Hambali.<sup>1704</sup>

(TS# WNF) A review of CIA operational cables and other records found that information obtained from KSM during and after the use of the CIA's enhanced interrogation techniques played no role in the capture of Hambali. A review of CIA records further found that prior to reporting from CIA detainees subjected to the CIA's enhanced interrogation techniques, the CIA had intelligence on: (1) Hambali's role in the Jemaah Islamiyah; (2) funding by al-Qa'ida and KSM of Hambali's terrorist activities; (3) the operative to whom Majid Khan delivered the money, Zubair, and Zubair's links to terrorism, Jemaah Islamiyah, and Hambali; and (4) Majid Khan's \$50,000 money transfer from al-Qa'ida to Zubair in December 2002. CIA records indicate that the intelligence that led to Hambali's capture was based on signals intelligence, a CIA source, and Thai investigative activities in Thailand. 1705

(TS//NF) Prior to his capture, Hambali was known to have played a supporting role in the KSM and Ramzi Yousef "Bojinka Plot," an effort in early 1995 to place explosives on 12 United States-flagged aircraft and destroy them mid-flight. By the end of 2001, Hambali was suspected of playing a supporting role in the September 11, 2001, terrorist attacks, as well as helping to enroll Zacarias Moussaoui in flight school. By early 2002, a body of intelligence reporting unrelated to the CIA's Detention and Interrogation Program indicated that KSM was providing Hambali with funding to conduct terrorist operations in Southeast Asia. March 2002, Hambali was described as the CIA's "number one target" in

<sup>1703</sup> See list of CIA prepared briefings and memoranda from 2003 through 2009 with representations on the effectiveness of the CIA's enhanced interrogation techniques referenced in this summary and described in detail in <sup>1704</sup> Among other documents, see CIA Directorate of Intelligence, "Khalid Shaykh Muhammad: Preeminent Source on Al-Qa'ida," dated July 13, 2004, faxed to the Department of Justice, April 22, 2005, fax entitled, " Materials on KSM and Abu Zubaydah. "This Intelligence Assessment was widely disseminated in the Intelligence Community and provided to the Senate Select Committee on Intelligence on July 15, 2004. On March 31, 2009, former Vice President Cheney requested the declassification of this Intelligence Assessment, which was publicly released with redactions on August 24, 2009. See also CIA Memorandum for Steve Bradbury at Office of Legal Counsel, Department of Justice, dated March 2, 2005, from Legal Group, DCI Counterterrorist Center, subject "Effectiveness of the CIA Counterterrorist Interrogation Techniques" and Classified Statement for the Record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007 (DTS #2007-1563). <sup>1705</sup> See intelligence chronology in Volume II for detailed information. <sup>1706</sup> See United States Court of Appeals, August Term, 2001, U.S. v Ramzi Ahmed Yousef, and DIRECTOR CIA JAN 02). See also MAR 02). 1707 December 15, 2001, CIA Briefing Document, "DCI Highlights." See also ALEC (262150Z APR 02) and email from: REDACTED; to: REDACTED, and others: subject: "Debriefing results of Omani al-Qa'ida cell leader yields further connections between possibly Khalid Shaykh Muhammed and the East Asia al-Qa'ida network"; date: April 16, 2002, at 9:56:34 AM. See also 9/11 Commission Report. <sup>1708</sup> See intelligence chronology in Volume II, including ALEC (262150Z APR 02). See also email from: [REDACTED]; to [REDACTED], and others; subject: "Debriefing results of Omani al-Qa'ida cell leader yields further connections between possibly Khalid Shaykh Muhammed and the East Asia al-Qa'ida network"; date: April 16, 2002, at 9:56:34 AM.

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Southeast Asia. 1709 That same month, the FBI provided information to the CIA stating that foreign government detainee reporting indicated that KSM reimbursed terrorism-related expenditures made by Hambali for the JI. 1710 By June of 2002, the CIA had entered into government regarding their willingness to discussions with representatives of the accept custody of Hambali once he was captured. 1711 On September 25, 2002, the CIA reported that an individual in FBI custody since May 2002, Mohammed Mansour Jabarah, reported that in November 2001, he collected \$50,000 from KSM for a Hambali-directed terrorist operation targeting U.S. interests, as well as at least one other \$10,000 payment. On the same day, September 25, 2002, a CIA cable stated that Masran bin Arshad, while in the custody of a foreign government, had detailed his connections to Abu Ahmad al-Kuwaiti and KSM. 1713 According to bin Arshad, after KSM's "Second Wave" plotting was "abandoned" in late 2001, bin Arshad was tasked by KSM to meet with Abu Ahmad al-Kuwaiti in Pakistan and to deliver \$50,000 to Hambali for terrorist operations. Bin Arshad stated he was unable to deliver the money.<sup>1714</sup> When the October 12, 2002, terrorist attacks occurred on the Indonesian island of Bali, killing more than 200 individuals, Hambali was immediately suspected of being the "mastermind" of the attacks and was further described as "one of the world's most wanted terrorists." <sup>1715</sup> Open source information in October 2002 identified the funding for the Bali bombings as flowing through Hambali from al-Qa'ida leadership in Pakistan. Through November 2002, news reports highlighted links between senior al-Qa'ida leadership—including KSM—and II in the context of the Bali bombings. Hambali continued to be identified as a potential mastermind of the bombing and likely residing in Thailand. These same reports identified a Malaysian named "Zubair" as one of three individuals sought by security officials for the Hambali-linked Bali bombings. 1716

(TS// In early January 2003, coverage of a known al-Qa'ida email account uncovered communications between that account and the account of a former Baltimore, Maryland, resident, Majid Khan. The communications indicated that Majid Khan traveled to Bangkok, Thailand, in December 2002 for terrorist support activities and was in contact there

1709 DIRECTOR (241921Z MAR 02) 1710 ALEC (22150Z APR 02) 1711 ALEC (041957Z JUN 02)

. See also "Terror Informant for FBI Allegedly Targeted Agents," Washington Post, dated January 19, 2008, and Department of Justice documents on Mohammed Mansour Jabarah, including Jabarah's "Sentencing Memorandum."

1714 DIRECTOR (251938Z SEP 02); 65903 AUG 02); CIA AUG 02) 65903 (AUG 02); 65902 (AUG 02)

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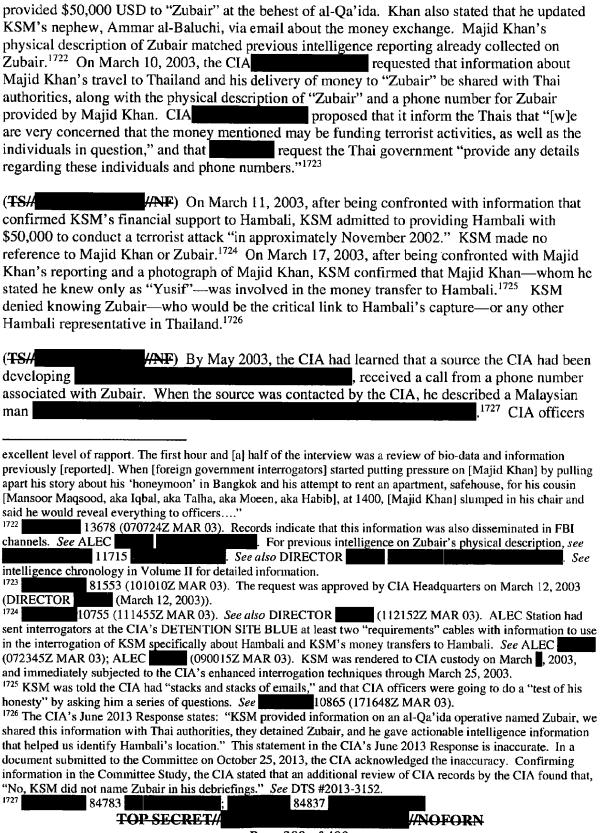
Operation" for additional information on Abu Ahmad al-Kuwaiti. Masran bin Arshad was in the custody of the government of at this time.

<sup>&</sup>lt;sup>1715</sup> Among other open sources, see "The Secret Mastermind Behind the Bali Horror," The Observer, 19 October 2002.

<sup>1716</sup> Among other open source reporting, see "The Sadness of Bali is the Sadness of the World," The Strait Times, dated November 16, 2002; "Jemaah Islamiyah Still Capable of Major Terrorist Attacks," Philippine Headline News, dated November 27, 2002; "Police Arrest 13 Linked to Bali Bombers, Uncovers Plot to Blow Up Bank," AFP, dated November 26, 2002; "Bali Friends Have Arabia Link," New York Post, dated December 2, 2002; "Finger Is Pointed At Bomber," AFP-Hong Kong, dated November 26, 2002; and "Mastermind of Bali Bomb Arrested," The Strait Times, dated November 22, 2002.

with a "Zubair." By this time, the CIA had significant information—prior to KSM's capture—indicating that a "Zubair" played a central supporting role in the JI, was affiliated with al-Qa'ida figures like KSM, had expertise in in Southeast Asia, and was suspected of playing a role in Hambali's October 12, 2002, Bali bombings. 1718 This information was derived from traditional intelligence collection, open source reporting, and FBI debriefings of Abu Zubaydah (prior to Abu Zubaydah being subjected to the CIA's enhanced interrogation techniques). <sup>1719</sup> On March 4, 2003, the day before Majid Khan's capture, the FBI requested additional information from the CIA on the "Zubair" referenced in Majid Khan's emails. 1720 (<del>TS//</del> **//NF)** On March 6, 2003, the day after Majid Khan was captured in Pakistan, and while being questioned by foreign government interrogators using rapport-building techniques, 1721 Majid Khan described how he traveled to Bangkok in December 2002 and 1717 ALEC (170117Z JAN 03). At this time open source reporting also placed Hambali in Thailand. See, for example, "FBI Report Pointed to Bali Bombing," The Age, dated January 23, 2003; "Thailand's Denial of Threat Fails to Convince," AFP, dated November 15, 2002; "We'll Hit You: Pre-Bali Alert," Herald (Australia), dated November 16, 2002; "JI Terror Group Still Major Threat Despite Arrests," Agence France Presse (AFP), dated November 26, 2002; "Indonesia Arrests a Top Suspect in Southeast Asia Terror Network," New York Times, dated December 4, 2002; and "Inside the Bali Plot: A TIME Inquiry Unearths the Roots of the Bombings and Shows How the Masterminds Remain at Large," Time Magazine, dated December 9, 2002. <sup>1718</sup> The CIA's June 2013 Response acknowledges that the CIA "had some other information linking Zubair to al-Qa'ida's Southeast Asia network," but states "that it was KSM's information that caused us to focus on [Zubair] as an inroad to Hambali." The CIA's June 2013 Response further asserts: "KSM provided information on an al-Qa'ida operative named Zubair, we shared this information with Thai authorities, they detained Zubair, and he gave actionable intelligence information that helped us identify Hambali's location." This statement in the CIA's June 2013 Response is inaccurate. On October 25, 2013, the CIA acknowledged the inaccuracy. Confirming information in the Committee Study, the CIA stated that an additional review of CIA records by the CIA found that "No, KSM did not name Zubair in his debriefings." <sup>1719</sup> In May 2002, prior to the application of the CIA's enhanced interrogation techniques, Abu Zubaydah identified "Zubair" as a Malaysian national who was associated with KSM and who could be used by KSM to conduct attacks in Thailand. According to Abu Zubaydah, Zubair also "assisted Abu Zubaydah in obtaining passports from a printer facility in either Thailand or Malaysia." (See DIRECTOR (271937Z MAY 02) June 2002, Abu Zubaydah told an FBI interrogator that he sent a Canadian who sought to "help defend Muslims" in Indonesia to a Malaysian named Abu Zubair. (See 10475 (141605Z JUN 02).) In July 2002, a U.S. military detainee stated that "Zubair" was a member of the Jemaah Islamiyah and was connected to Jemaah Islamiyah senior leaders. (See 11691 (141712Z JUL 02). For other intelligence identifying "Zubair" 11691 (141712Z JUL 02). For other intelligence identifying "Zubair" as one of several individuals suspected of being connected to the October 2002 Bali bombings, see (202057Z OCT 02); and DIRECTOR (290615Z OCT 02); DIRECTOR .) Open source news reports highlighted links between senior al-Qa'ida leadership-including KSM-and Jemaah Islamiyah in the context of the Bali bombings. Hambali continued to be identified as a potential mastermind of the bombingand likely residing in Thailand. These same reports identified a Malaysian named "Zubair" as one of three individuals sought by security officials for Hambali's Bali bombings. Among other open source reporting, see "The Secret Mastermind Behind the Bali Horror," The Observer, 19 October 2002; "The Sadness of Bali is the Sadness of the World," The Strait Times, dated November 16, 2002; "Jemaah Islamiyah Still Capable of Major Terrorist Attacks," Philippine Headline News, dated November 27, 2002; "Police Arrest 13 Linked to Bali Bombers, Uncovers Plot to Blow Up Bank," AFP, dated November 26, 2002; "Bali Friends Have Arabia Link," New York Post, dated December 2, 2002; "Finger Is Pointed At Bomber," AFP-Hong Kong, dated November 26, 2002; "Inside the Bali Plot: A TIME Inquiry Unearths the Roots of the Bombings and Shows How the Masterminds Remain at Large," Time Magazine, dated December 9, 2002; and "Mastermind of Bali Bomb Arrested," The Strait Times, dated November 22, 2002. See intelligence chronology in Volume II for additional detailed information. <sup>1720</sup> See 89601 (042006Z MAR 03). 13678 (070724Z MAR 03). According to CIA records, "a [foreign government officer] talked quietly to [Majid Khan] alone for about ten minutes before the interview began and was able to establish an TOP SECRET// <del>//NOFORN</del>

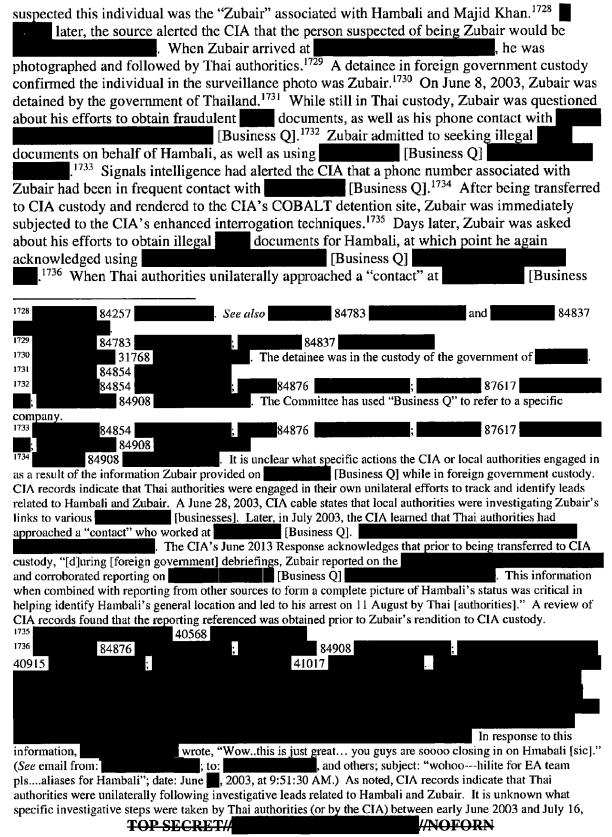
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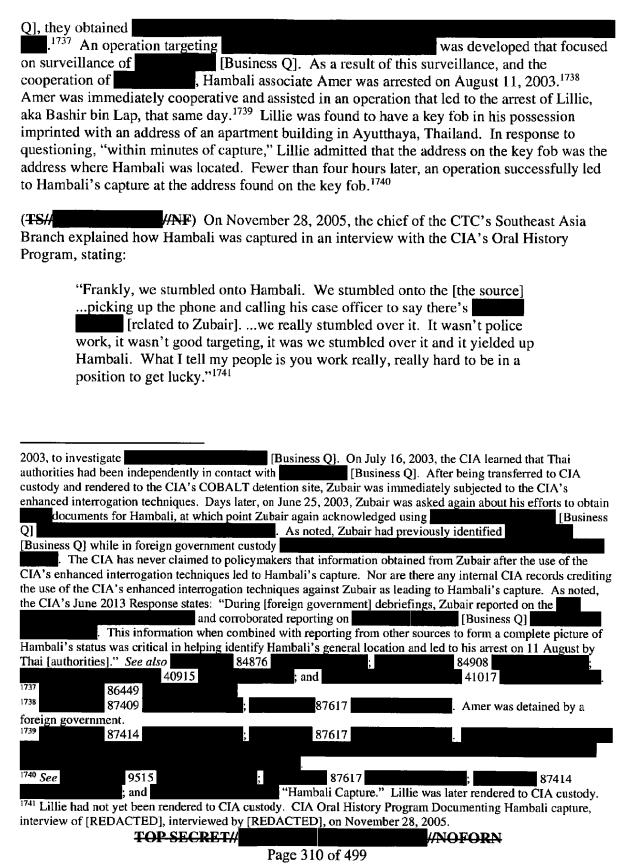
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(TS//NF) Hambali was rendered to CIA custody on August 2003, and almost immediately subjected to the CIA's enhanced interrogation techniques. On September 4, 2006, he was transferred to U.S. military custody. 1743

G. CIA Secondary Effectiveness Representations—Less Frequently Cited Disrupted Plots, Captures, and Intelligence that the CIA Has Provided As Evidence for the Effectiveness of the CIA's Enhanced Interrogation Techniques

(TS//NF) In addition to the eight most frequently cited "thwarted" plots and terrorists captured, the Committee examined 12 other less frequently cited intelligence successes that the CIA has attributed to the effectiveness of its enhanced interrogation techniques.<sup>1744</sup> These representations are listed below:

Additional Intelligence the CIA Has Attributed to the Effectiveness of the CIA's Enhanced Interrogation Techniques	
1	The Identification of Khalid Shaykh Mohammad (KSM) as the Mastermind
	of the September 11, 2001, Attacks
2	The Identification of KSM's "Mukhtar" Alias
3	The Capture of Ramzi bin al-Shibh
4	The Capture of KSM
5	The Capture of Majid Khan
6	The Thwarting of the Camp Lemonier Plotting
7	The Assertion That Enhanced Interrogation Techniques Help Validate
	Sources
8	The Identification and Arrests of Uzhair and Saifullah Paracha
9	Critical Intelligence Alerting the CIA to Jaffar al-Tayyar
10	The Identification and Arrest of Saleh al-Marri
11	The Collection of Critical Tactical Intelligence on Shkai, Pakistan
12	Information on the Facilitator That Led to the UBL Operation

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<sup>1742 1241 1241 1242 (050744</sup>Z SEP 06); 2215 (051248Z SEP 06)

The CIA's June 2013 Response states: "our review showed that the Study failed to include examples of important information acquired from detainees that CIA cited more frequently and prominently in its representations than several of the cases the authors chose to include." This is inaccurate. The CIA's June 2013 Response provided three examples: the "Gulf shipping plot" (which is addressed in the full Committee Study and in this summary in the context of the interrogation of Abd al-Rahim al-Nashiri), "learning important information about al-Qa'ida's anthrax plotting and the role of Yazid Sufaat" (which is addressed in the full Committee Study and in this summary in the context of the interrogation of KSM), and "the detention of Abu Talha al-Pakistani" (which is addressed in the full Committee Study and in this summary in the section on the "Thwarting of the United Kingdom Urban Targets Plot and the Capture of Dhiren Barot, aka Issa al-Hindi.").

1. The Identification of Khalid Shaykh Mohammad (KSM) as the Mastermind of the September 11, 2001, Attacks

(<del>TS//</del> **(NF)** The CIA represented that CIA detainee Abu Zubaydah provided "important" and "vital" information by identifying Khalid Shaykh Mohammed (KSM) as the mastermind behind the attacks of September 11, 2001. 1745 CIA Director Hayden told the Committee on April 12, 2007, that:

"...it was Abu Zubaydah, early in his detention, who identified KSM as the mastermind of 9/11. Until that time, KSM did not even appear in our chart of key al-Qa'ida members and associates."1746

**WNF**) On at least two prominent occasions, the CIA represented, (<del>TS//</del> inaccurately, that Abu Zubaydah provided this information after the use of the CIA's enhanced interrogation techniques. On May 30, 2005, the Office of Legal Counsel wrote in a nowdeclassified memorandum:

"Interrogations of [Abu] Zubaydah—again, once enhanced interrogation techniques were employed—furnished detailed information regarding al Qaeda's 'organization structure, key operatives, and modus operandi' and identified KSM as the mastermind of the September 11 attacks." 1747

<sup>1745</sup> For example, in the September 6, 2006, speech validated by the CIA, President George W. Bush stated that: "[Abu] Zubaydah disclosed Khalid Sheikh Mohammed, or KSM, was the mastermind behind the 9/11 attacks and used the alias Mukhtar. This was a vital piece of the puzzle that helped our intelligence community pursue KSM." See also CIA document dated July 16, 2006, entitled, "DRAFT Potential Public Briefing of CIA's High-Value Terrorist Interrogations Program," and "CIA Validation of Remarks on Detainee Policy" drafts supporting the September 6, 2006, speech by President George W. Bush. See also unclassified Office of the Director of National Intelligence release, entitled, "Summary of the High Value Terrorist Detainee Program," as well as CIA classified Statement for the Record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007 (DTS #2007-1563).

<sup>1746</sup> CIA classified Statement for the Record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007; and accompanying Senate Select Committee on Intelligence hearing transcript for April 12, 2007, entitled, "Hearing on Central Intelligence Agency Detention and Interrogation Program." (See DTS #2007-1563 and DTS #2007-3158.) This testimony contradicted statements made in 2002 to the Joint Inquiry by section and, in which she indicated that an operative arrested in February 2002 in the capture of Abu Zubaydah, provided "proof... that KSM was a senior al-Qa'ida terrorist planner." (See interview by the Joint Inquiry of , [REDACTED], [REDACTED]; subject: Khalid Shaykh Mohammad (KSM); date: 12 August 2002 (DTS #2002-4630).)

Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees. //NOFORN

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**//NF**) The OLC memorandum cited a document provided by the CIA to support the statement. 1748 The OLC memorandum further stated that the CIA's enhanced interrogation techniques provide the U.S. government with "otherwise unavailable actionable intelligence," that "ordinary interrogation techniques had little effect on...Zubaydah," and that the CIA had "reviewed and confirmed the accuracy of [the OLC's] description of the interrogation program, including its purposes, methods, limitations, and results."1749

**(ANF)** In November 2007, the CIA prepared a set of documents and (<del>TS//</del> talking points for the CIA director to use in a briefing with the president on the effectiveness of the CIA's waterboard interrogation technique. The documents prepared assert that Abu Zubaydah identified KSM as the "mastermind" of the September 11, 2001, attacks after the use of the CIA's enhanced interrogation techniques. 1750

(TS// **(NF)** While Abu Zubaydah did provide information on KSM's role in the September 11, 2001, attacks, this information was corroborative of information already in CIA databases and was obtained prior to the use of the CIA's enhanced interrogation techniques. There is no evidence to support the statement that Abu Zubaydah's information—obtained by FBI interrogators prior to the use of the CIA's enhanced interrogation techniques and while Abu Zubaydah was hospitalized—was uniquely important in the identification of KSM as the "mastermind" of the 9/11 attacks.

(U) The following describes information available to the CIA prior to the capture of Abu Zubaydah:

(U) Both the Congressional Joint Inquiry Into the Intelligence Community Activities Before and After the Terrorist Attacks of September 11, 2001, and the CIA Office of the Inspector General Report on CIA Accountability With Respect to the 9/11 Attacks include lengthy chronologies of the Intelligence Community's interest in KSM prior to the attacks of September 11, 2001. The timelines begin in 1995, when the United States determined that KSM was linked to the 1993 bombing of the World Trade Center, leading to the determination by the National Security Council's Policy Coordination

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<sup>&</sup>lt;sup>1748</sup> See CIA Briefing Notes on the Value of Detainee Reporting, faxed to the OLC in April 2005. The "Briefing Notes" state: "Within months of his arrest, Abu Zubaydah provided details about al-Qa'ida's organization structure, key operatives, and modus operandi. It also was Abu Zubaydah, early in his detention, who identified KSM as the mastermind of 9/11." As described in detail in Volume II, this CIA document did not specifically reference the CIA's enhanced interrogation techniques; however, it was provided to the OLC to support the OLC's legal analysis of the CIA's enhanced interrogation techniques. The document included most of the same examples the CIA had previously provided as examples of the effectiveness of the CIA's enhanced interrogation techniques. There are no records to indicate that the CIA, in reviewing draft versions of the OLC memorandum, sought to correct the inaccurate OLC statements.

<sup>&</sup>lt;sup>1749</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees.

<sup>&</sup>lt;sup>1750</sup> "DCIA Talking Points: Waterboard 06 November 2007," and supporting materials, dated November 6, 2007, with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

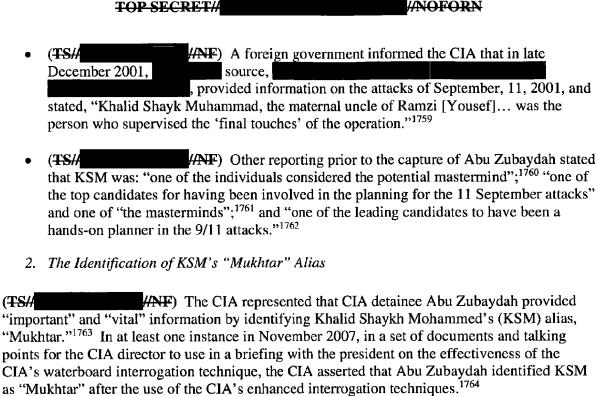
Group that KSM was a top priority target for the United States. <sup>1751</sup> The Congressional Joint Inquiry further noted that information obtained prior to the September 11, 2001, attacks "led the CIA to see KSM as part of Bin Ladin's organization." <sup>1752</sup> There was also CIA reporting in 1998 that KSM was "very close" to UBL. <sup>1753</sup> On June 12, 2001, it was reported that "Khaled" was actively recruiting people to travel outside Afghanistan, including to the United States where colleagues were reportedly already in the country to meet them, to carry out terrorist-related activities for UBL. According to the 9/11 Commission Report, the CIA presumed this "Khaled" was KSM. <sup>1754</sup>

- (TS//NF) On September 12, 2001, a foreign government source, described as a member of al-Qa'ida, stated "the 11 September attacks had been masterminded from Kabul by three people," to include "Shaykh Khalid," who was related to Ramzi Yousef. 1755
- (TS//NF) Also on September 12, 2001, a CIA officer familiar with KSM wrote a cable stating that "[o]ne of the individuals who has the capability to organize the kind of strikes we saw in the World Trade Center and the Pentagon is Khalid Shaykh Mohammad." 1756
- (TS# WNF) On September 15, 2001, a CIA officer wrote to a number of senior CTC officers, "I would say the percentages are pretty high that Khalid Sheikh Mohammad is involved [in the September 11, 2001, attacks]." 1757
- (TS// On October 16, 2001, an email from a CTC officer who had been tracking KSM since 1997, stated that although more proof was needed, "I believe KSM may have been the mastermind behind the 9-11 attacks." 1758

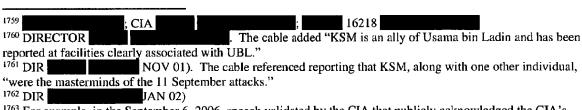
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<sup>&</sup>lt;sup>1751</sup> Joint Inquiry Into the Intelligence Community Activities Before and After the Terrorist Attacks of September 11, 2001, Report of the Senate Select Committee on Intelligence and the House Permanent Select Committee on Intelligence, December 2002, pp. 325 - 331 (DTS #2002-5162); CIA Office of the Inspector General Report on CIA Accountability With Respect to the 9/11 Attacks, June 2005, pp. xi, 100-126 (DTS #2005-3477). <sup>1752</sup> Joint Inquiry Into the Intelligence Community Activities Before and After the Terrorist Attacks of September 11, 2001, Report of the Senate Select Committee on Intelligence and the House Permanent Select Committee on Intelligence, December 2002, p. 329 (DTS #2002-5162). 1753 DIRECTOR ( SEP 98), disseminated as : Office of the Inspector General Report on CIA Central Intelligence Agency Accountability Regarding Findings and Conclusions of the Report of the Joint Inquiry Into Intelligence Community Activities Before and After the Terrorist Attacks of September 11, 2001 (DTS #2005-3477), pp. 105-107. <sup>1754</sup> The 9/11 Commission Report; Final Report of the National Commission on Terrorist Attacks Upon the United States, p. 277. 64626 (131842Z SEP 01); 64627 (131843Z SEP 01) 1756 CIA Office of the Inspector General Report on CIA Accountability With Respect to the 9/11 Attacks, June 2005, p. 113 (DTS #2005-3477). 1757 Email from: ; to: ; cc: [REDACTED], , [REDACTED]; subject: Re: RAMZI LEADS...; date: September 15, 2001, at 5:04:38 AM. <sup>1758</sup> CIA CTC internal email from: [REDACTED]; to multiple [REDACTED]; date: October 16, 2001, at 09:34:48



(TS// Whf) While Abu Zubaydah did provide information on KSM's alias, this information was provided by Abu Zubaydah to FBI interrogators prior to the initiation of the CIA's enhanced interrogation techniques—and while Abu Zubaydah was still in the intensive care unit of a hospital recovering from a gunshot wound incurred during his capture. Further, the information was corroborative of information already in CIA databases. Prior to the information provided by Abu Zubaydah, the CIA had intelligence, including a cable from August 28, 2001, indicating that KSM was now being called "Mukhtar." 1766



<sup>&</sup>lt;sup>1763</sup> For example, in the September 6, 2006, speech validated by the CIA that publicly acknowledged the CIA's Detention and Interrogation Program, President George W. Bush stated that: "[Abu] Zubaydah disclosed Khalid Sheikh Mohammed, or KSM, was the mastermind behind the 9/11 attacks and used the alias Mukhtar. This was a vital piece of the puzzle that helped our intelligence community pursue KSM."

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<sup>&</sup>lt;sup>1764</sup> "DCIA Talking Points: Waterboard 06 November 2007," and supporting materials, dated November 6, 2007 with the notation the document was "sent to DCIA Nov. 6 in preparation for POTUS meeting."

<sup>&</sup>lt;sup>1765</sup> See Volume II, the Abu Zubaydah detainee review in Volume III, and Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939).

<sup>93972 (281153</sup>Z AUG 01). See also the 9/11 Commission Report: Final Report of the National Commission on Terrorist Attacks Upon the United States, p. 277. The cable was directed to the CIA's UBL Station, where it was viewed by the chief of Station and chief of targeting, and to the analytic unit responsible for UBL, where two analysts saw it. (See Office of the Inspector General Report on CIA Central Intelligence Agency Accountability Regarding Findings and Conclusions of the Report of the Joint Inquiry Into Intelligence Community

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### 3. The Capture of Ramzi bin al-Shibh

(TS// **HNF)** The CIA has represented that information acquired from CIA detainee Abu Zubaydah, as a result of the CIA's enhanced interrogation techniques, led to the capture of Ramzi bin al-Shibh. This CIA representation was included in President Bush's September 6, 2006, speech on the CIA's Detention and Interrogation Program. The speech, which was based on CIA information and vetted by the CIA, stated that the intelligence provided by CIA detainees "cannot be found any other place," and that the nation's "security depends on getting this kind of information." The speech included the following:

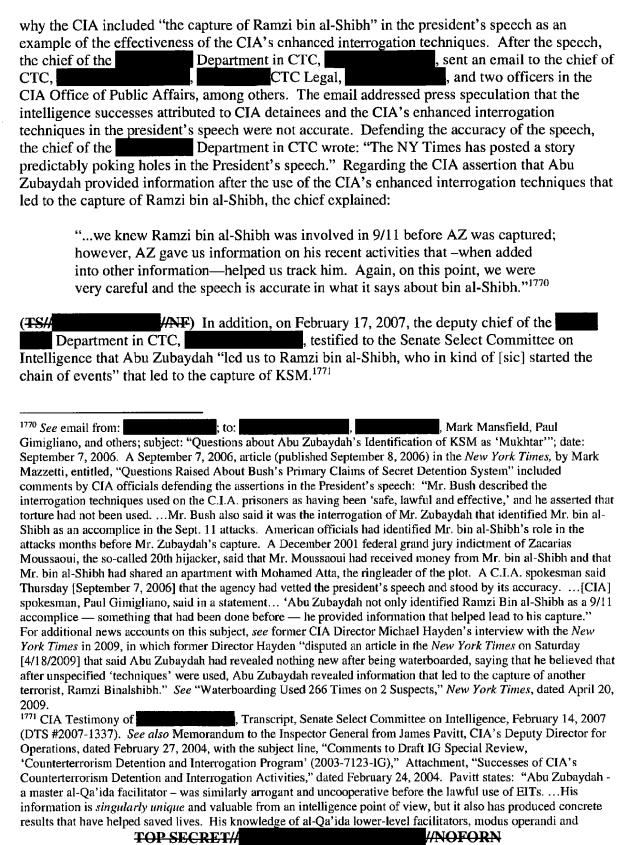
"Zubaydah was questioned using these procedures [the CIA's enhanced interrogation techniques], and soon he began to provide information on key al-Qa'ida operatives, including information that helped us find and capture more of those responsible for the attacks on September the 11th 1768 For example. Zubaydah identified one of KSM's accomplices in the 9/11 attacks, a terrorist named Ramzi bin al-Shibh. The information Zubaydah provided helped lead to the capture of bin al-Shibh. And together these two terrorists provided information that helped in the planning and execution of the operation that captured Khalid Sheikh Mohammed." 1769

**//NF**) While the speech provided no additional detail on the capture of bin al-Shibh, an internal email among senior CIA personnel provided additional background for

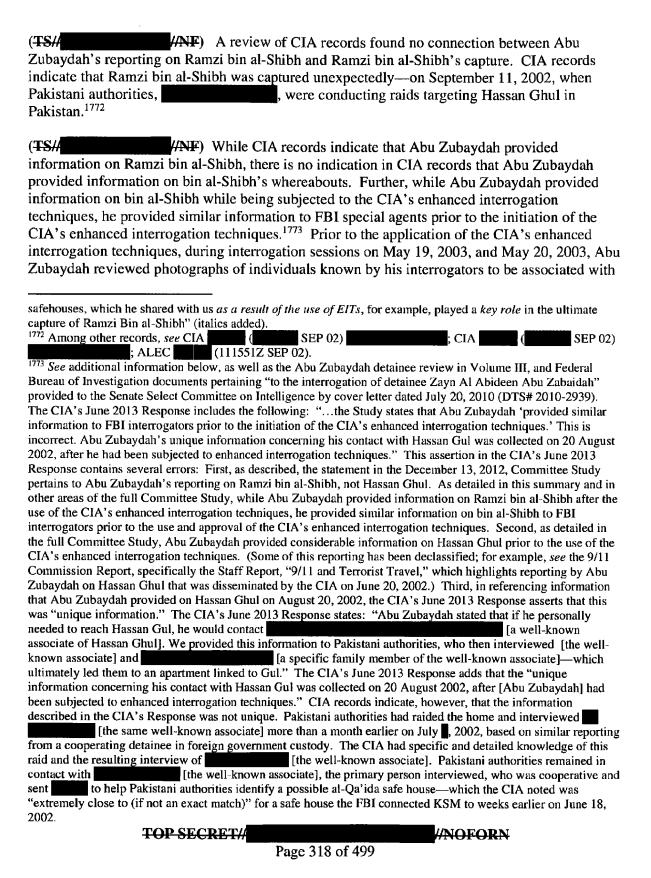
Activities Before and After the Terrorist Attacks of September 11, 2001 (DTS #2005-3477), p. 112.) The CIA's June 2013 Response states that "[w]e continue to assess that Abu Zubaydah's information was a critical piece of intelligence." The CIA's June 2013 Response acknowledges the August 28, 2001, cable identifying KSM as "Mukhtar," but states that CIA officers "overlooked" and "simply missed" the cable. 1767 See President George W. Bush, Speech on Terrorism and the CIA's Detention and Interrogation Program, September 6, 2006; and CIA Validation of Remarks on Detainee Policy, Wednesday, September 6, 2006, Draft #3 (validating speech received on August 29, 2006); email from: [REDACTED]; to: ; cc: [REDACTED], [REDACTED]; subject: "Speechwriter's Questions on Monday"; date: September 5, 2006, at 10:30:32 AM. 1768 Italics added. As described in this summary and in the Abu Zubaydah detainee review in Volume III, this statement was inaccurate. Abu Zubaydah provided information on al-Qa'ida activities, plans, capabilities, and relationships, in addition to information on its leadership structure, including personalities, decision-making processes, training, and tactics prior to, during, and after the utilization of the CIA's enhanced interrogation techniques. Abu Zubaydah's inability to provide information on the next attack in the United States and operatives in the United States was the basis for CIA representations that Abu Zubaydah was "uncooperative" and the CIA's determination that Abu Zubaydah required the use of the CIA's enhanced interrogation techniques to become "compliant" and reveal the information the CIA believed he was withholding—the names of operatives in the United States or information to stop the next terrorist attack. At no point during or after the use of the CIA's enhanced interrogation techniques did Abu Zubaydah provide this type of information. 1769 Italics added. See President George W. Bush, Speech on Terrorism and the CIA's Detention and Interrogation Program, September 6, 2006; and CIA Validation of Remarks on Detainee Policy, Wednesday, September 6, 2006, Draft #3 (validating speech received on August 29, 2006); email from: [REDACTED]; to: cc: [REDACTED], , [REDACTED]; subject: "Speechwriter's Questions on Monday"; date: September 5, 2006, at 10:30:32 AM. TOP SECRET//

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the bombing of the *USS Cole*, as well as the September 11, 2001, attacks. Abu Zubaydah identified a picture of Ramzi bin al-Shibh as "al-Shiba" and "noted that he is always with" KSM.<sup>1774</sup> Another record of this interrogation stated that showing Abu Zubaydah the photos:

"was done to gauge his willingness to cooperate and provide details about people, the last times he saw them, where they were going, etc. He appeared to be very cooperative, provided details on people that we expected him to know, the collective groups when they departed Afghanistan, where he thinks they may now be, etc." 1775

(TS// WNF) Shortly thereafter, on June 2, 2002, an FBI special agent showed Abu Zubaydah the FBI "PENTTBOM photobook" which contained photographs numbered 1-35. A cable states that Abu Zubaydah was volunteering information and was "forthcoming and respond[ing] directly to questioning." Abu Zubaydah, who was not asked any "preparatory questions regarding these photographs," identified photograph #31, known to the interrogators as Ramzi bin al-Shibh, as a man he knew as al-Shiba, and stated al-Shiba was with KSM in Qandahar circa December 2001. Abu Zubaydah stated that al-Shiba spoke Arabic like a Yemeni and noted that al-Shiba was in the media after the September 11, 2001, attacks. 1777

(TS// WNF) In early June 2002, Abu Zubaydah's interrogators recommended that Abu Zubaydah spend several weeks in isolation while the interrogation team members traveled "as a means of keeping [Abu Zubaydah] off-balance and to allow the team needed time off for a break and to attend to personal matters "as well as to discuss "the endgame" of Abu Zubaydah with officers from CIA Headquarters. As a result, on June 18, 2002, Abu Zubaydah was placed in isolation. Abu Zubaydah spent the remainder of June 2002 and all of July 2002, 47 days in total, in solitary detention without being asked any questions. During this period, Abu Zubaydah's interrogators. The FBI special agents never returned to the detention site. The

(TS# #NF) When CIA officers next interrogated Abu Zubaydah, on August 4, 2002, they immediately used the CIA's enhanced interrogation techniques on Abu Zubaydah, including the waterboard. On August 21, 2002, while Abu Zubaydah was still being subjected to the CIA's enhanced interrogation techniques, a CIA cable noted that Abu Zubaydah

10428 (071058Z JUN 02) 1778 10424 (070814Z JUN 02) 1779 10487 (181656Z JUN 02)

<sup>1780</sup> See Abu Zubaydah detainee review in Volume III for additional details.

10644 (201235Z AUG 02) and email from: [REDACTED]; to:

[REDACTED]; subject: "Re: So it begins."; date: August 4, 2002, at 09:45:09 AM.

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<sup>1774</sup> DIRECTOR (271905Z MAY 02) See the Abu Zubaydah detainee review in Volume III for additional details.

<sup>&</sup>lt;sup>1775</sup> Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939).

<sup>&</sup>lt;sup>1776</sup> Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939).

was shown several photographs and "immediately recognized the photograph of Ramzi bin al-Shibh." Abu Zubaydah described bin al-Shibh as having "very dark, almost African looking" skin and noted that he first met bin al-Shibh after the 9/11 attacks in Kandahar, but added that he "did not have in-depth conversations with him." A cable stated that, after being shown the photograph of bin al-Shibh, Abu Zubaydah told interrogators that he was told bin al-Shibh stayed at the same safe house that KSM "had established for the pilots and others destined to be involved in the 9/11 attacks." An accompanying intelligence cable stated that Abu Zubaydah informed interrogators that he did not know—and did not ask—whether bin al-Shibh had been involved in the attacks of September 11, 2001, but did state that he believed that bin al-Shibh was "one of the operatives working for Mukhtar aka Khalid Shaykh Mohammad." 1785

(TS// WNF) The information Abu Zubaydah provided while being subjected to the CIA's enhanced interrogation techniques was described by CIA interrogators as "significant new details." However, the information provided by Abu Zubaydah was similar to information Abu Zubaydah provided prior to the application of the CIA's enhanced interrogation techniques, or was otherwise already known to the CIA. CIA records indicate that as early as September 15, 2001, Ramzi bin al-Shibh was identified as an associate of the September 11, 2001, hijackers who attempted to obtain flight training in Florida. A July 27, 2002, cable from the CIA's ALEC Station provided "background information" on bin al-Shibh and stated that he was "suspected of being the original '20th hijacker,' whose participation in the 11 September attacks was thwarted by his inability to obtain a visa to enter the United States." Ramzi bin al-Shibh was also identified as "a member of the Hamburg cell that included hijacker Mohammed Atta," and bin al-Shibh was featured in one of "five suicide testimonial videos found in December 2001 at the residence of former UBL [Usama bin Ladin] lieutenant Mohammad Atef in Afghanistan."

(TS// None of the above information resulted in Ramzi bin al-Shibh's capture. As detailed below, Ramzi bin al-Shibh was captured unexpectedly during raids in Pakistan on September 11, 2002, targeting Hassan Ghul. 1791

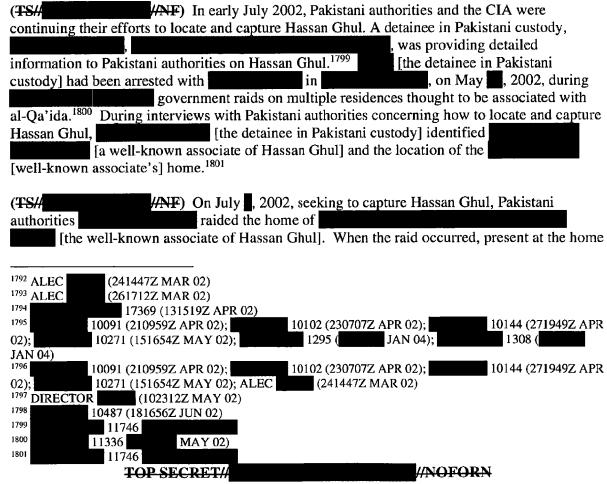
(TS// Prior to Abu Zubaydah's capture, the CIA considered Hassan Ghul a "First Priority Raid Target," based on reporting that:

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1782
              10654 (211318Z AUG 02);
                                                10656 (211349Z AUG 02)
1783
              10654 (211318Z AUG 02);
                                                10656 (211349Z AUG 02)
              10654 (211318Z AUG 02);
                                                10656 (211349Z AUG 02)
1785 DIRECTOR
                     (261338Z AUG 02)
             10654 (211318Z AUG 02);
                                                10656 (211349Z AUG 02)
1787 ALEC
                 (222334Z SEP 01);
                                          92557 (15SEP01)
1788 ALEC
                 (270132Z JUL 02)
1789 ALEC
                                                97470 (281317Z MAR 02) ("In November 1998,
                (270132Z JUL 02). See also
[Muhammad] Atta, [Ramzi] Binalshibh, and [Said] Bahaji moved into the 54 Marienstrasse apartment in Hamburg
that became the hub of the Hamburg cell.").
1790 ALEC
               (270132Z JUL 02). See also
                                                62533
                                                                          (information from a foreign
government concerning the al-Qa'ida suicide operatives portrayed on videotapes found in Afghanistan).
1791 ALEC
               (292345Z AUG 02); ALEC
                                               (111551Z SEP 02)
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"Ghul has been a major support player within the al-Qa'ida network and has assisted al-Qa'ida and Mujahadin operatives by facilitating their travel. He is a senior aide to Abu Zubaydah who was heavily involved in fund raising for a terrorist operation in spring 2001."

(TS//NF) Additional reporting noted that Hassan Ghul's phone number had been linked to a terrorist operative who "was ready to conduct a 'surgical operation' at any time," while other reporting indicated that Hassan Ghul was working on a "program" believed to be related to terrorist activity. 1794

(TS/4 //NF) According to CIA cables, once captured, and prior to the initiation of the CIA's enhanced interrogation techniques, Abu Zubaydah confirmed that Hassan Ghul was a high-level al-Qa'ida facilitator who had contact with senior al-Qa'ida members, including Hamza Rabi'a and Abu Musab al-Zarqawi. Abu Zubaydah also corroborated intelligence in CIA databases that Ghul was involved in al-Qa'ida fundraising efforts. During this same period, the CIA continued to receive additional intelligence on Ghul from foreign governments, including that Ghul was responsible for facilitating the movement of Saudi fighters through Pakistan. As noted, on June 18, 2002, Abu Zubaydah was placed in isolation and was not asked any questions for 47 days.

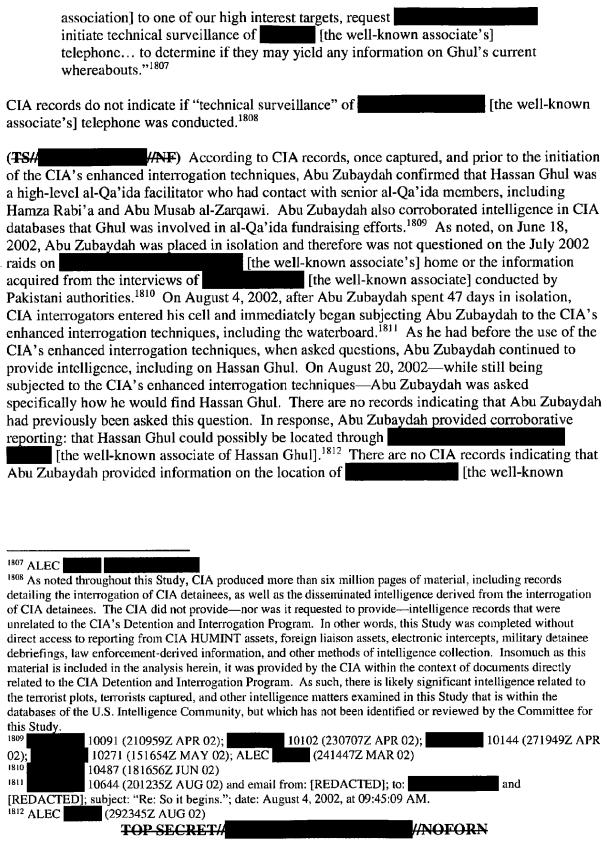


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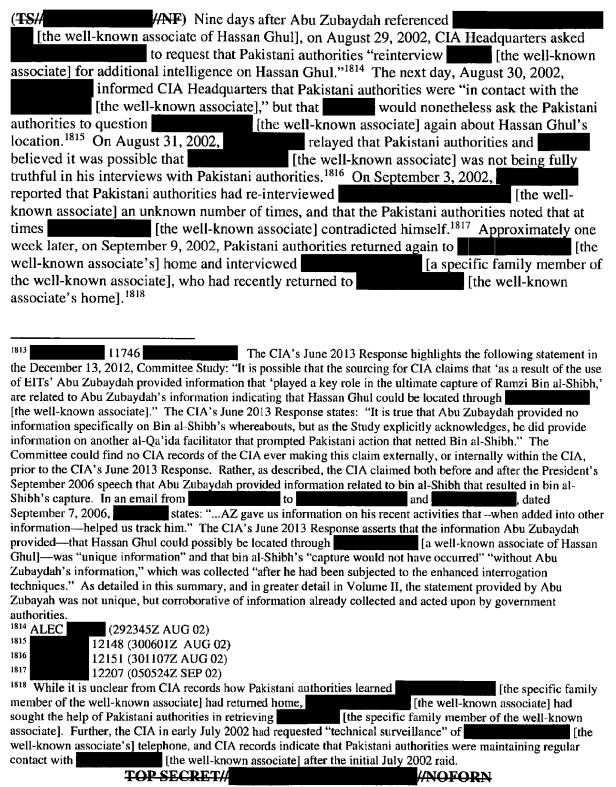
[the well-known associate], [and family members of the well-known associate]. A providing details on the raid states that "[the well-known associate] was interviewed on the spot and was fully cooperative with [Pakistani authorities]." [the well-known associate] stated that he had not seen Hassan Ghul or since June 3, 2002, but that he believed they were still in Karachi. According to [the well-known associate], he had already informed Pakistani authorities that Hassan Ghul was an al-Qa'ida member. According to a cable [the well-known associate] stated that, as a result of his reporting on Ghul to Pakistani officials, he received "a death threat from Hassan Ghul," causing Ghul to "cease coming to the associate's] house." [the well-known associate's] house."
(TS# #NF) CIA records indicate that Pakistani authorities continued to interview the line [the well-known associate] in an effort to acquire information and capture Hassan Ghul. A CIA cable dated July 2, 2002, states that the Pakistani government "is keying on any information which could get closer to bagging [Hassan] Ghul," specifically "through ongoing interviews of the well-known associate of Hassan Ghul]." According to the cable, during one of the interviews, [the well-known associate] told Pakistani authorities about an address where Hassan Ghul used to reside circa December 2001. [the well-known associate] sent with the Pakistani officers to identify the home. [1803] The CIA officers wrote that the location "is extremely close to (if not an exact match)" to a location where KSM once resided, according to a June 18, 2002, report from the FBI. [1804] The identified home was raided, but found empty. The CIA wrote " are hitting the right places [safe houses], albeit at the wrong time. Our efforts have got us closer than ever to at least Hassan Ghul." [1805] During the meetings between the Pakistani authorities and [the well-known associate], [the well-known associate] provided the Pakistani authorities with a copy of a "reportedly belonging to Hassan Ghul" [the well-known associate] had "approached the police for assistance in retrieving [the well-known associate] had "approached the police for assistance in retrieving [the well-known associate] had "approached the police for assistance in retrieving [the well-known associate] had "approached the police for assistance in retrieving [the well-known associate] had "approached the police for assistance in retrieving [the well-known associate] had "approached the police for assistance in retrieving [the well-known associate] had "approached the police for assistance in retrieving [the well-known associate] had "approached the police for assistance in retrieving [the well-known associate] had "approached the police for assistance in retrieving [the well-known asso
(TS// /NF) On July 1, 2002, CTC officers at CIA Headquarters wrote that they were reading the cables from the CIA 1, noting they were "particularly interested in the interview of raid target 1 [the well-known associate of Hassan Ghul], who admitted 1 to his knowledge of Ghul's involvement in al-Qa'ida activities." The cable stated:
"[r]ecognize that [the well-known associate] claims his contact with Ghul stopped approximately one month ago, when he reported Ghul to the Pakistani authorities. However, given [his close]
11746 1803 11755 1804 11755 1805 11755 1806 See references to prior acquisition of passport in 12151 (301107Z AUG 02).  TOP SECRET// Page 322 of 499



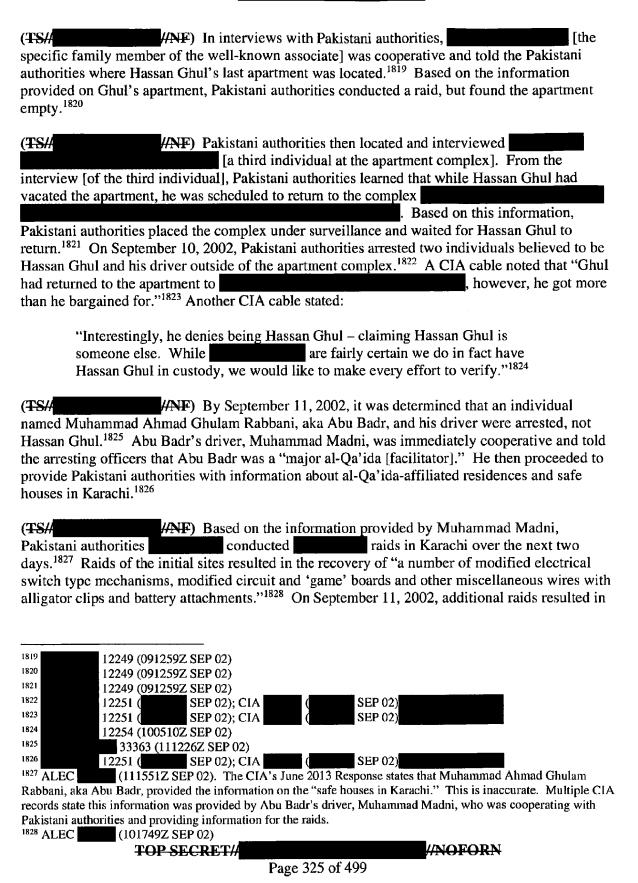
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associate's] home, which, as noted, had been raided weeks earlier, on July 4, 2002, and was already known to the CIA and Pakistani authorities. 1813



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the arrest of 11 individuals, including Ramzi bin al-Shibh.<sup>1829</sup> According to CIA records, bin al-Shibh initially identified himself as 'Umar Muhammad 'Abdullah ba-'Amr, aka "Abu 'Ubyadah," but the CIA noted:

"This individual strongly resembled pictures of Ramzi bin al-Shibh. When asked if he was videotaped in al-Qa'ida videos, he answered yes." 1830

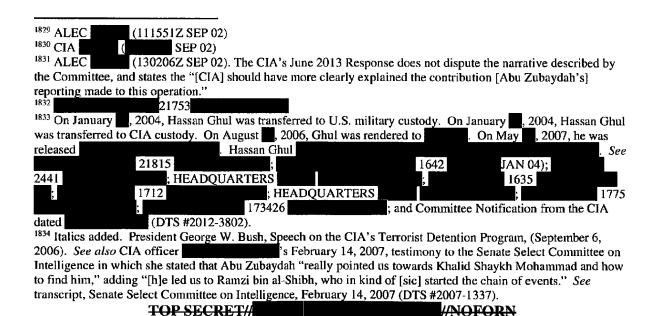
(TS// Shortly thereafter the CIA confirmed Ramzi bin al-Shibh was the individual in Pakistani custody. 1831

(TS# Hassan Ghul was ultimately captured by foreign authorities in the Iraqi Kurdistan Region, on January 2004. Hassan Ghul's capture was unrelated to any reporting from the CIA's Detention and Interrogation Program. 1833

4. The Capture of Khalid Shaykh Mohammad (KSM)

(TS//NF) On September 6, 2006, President Bush delivered a speech based on information provided by the CIA, and vetted by the CIA, that included the following statement:

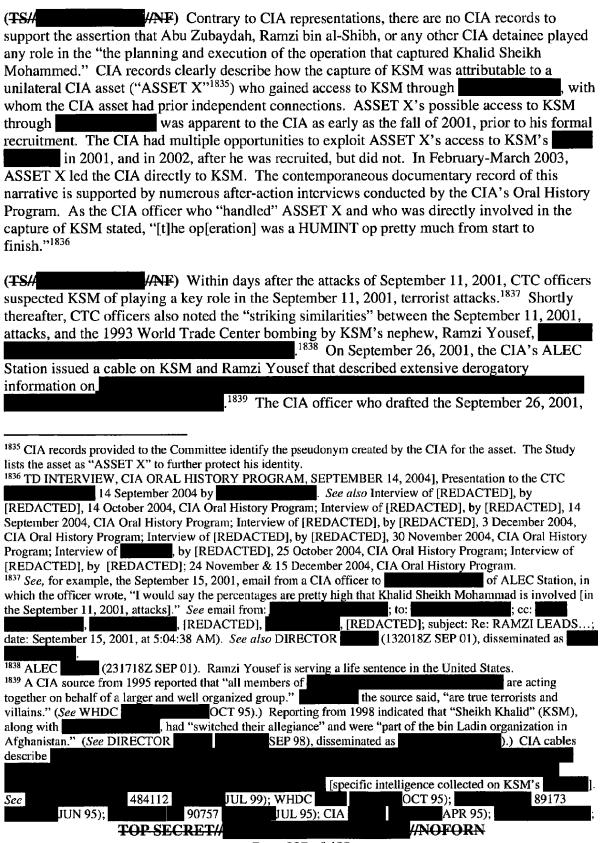
"Zubaydah was questioned using these procedures [the CIA's enhanced interrogation techniques], and soon he began to provide information on key al-Qa'ida operatives, including information that helped us find and capture more of those responsible for the attacks on September the 11<sup>th</sup>. For example, Zubaydah identified one of KSM's accomplices in the 9/11 attacks, a terrorist named Ramzi bin al-Shibh. The information Zubaydah provided helped lead to the capture of bin al-Shibh. And together these two terrorists provided information that helped in the planning and execution of the operation that captured Khalid Sheikh Mohammed." <sup>1834</sup>



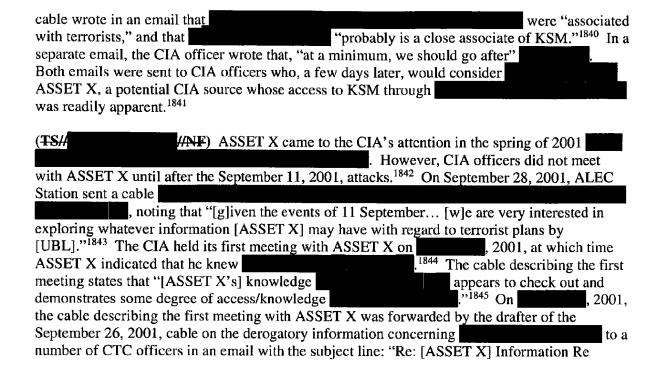
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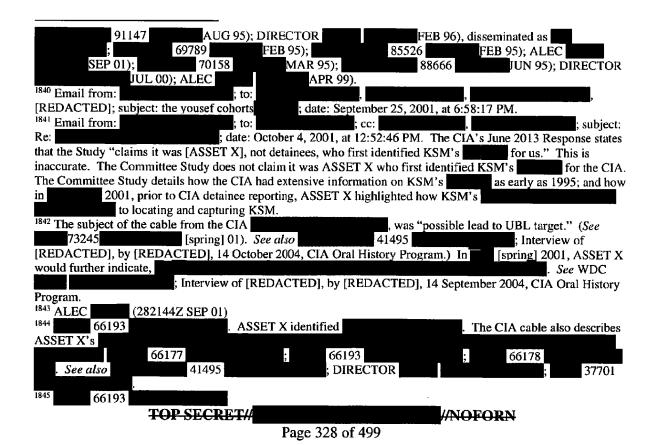
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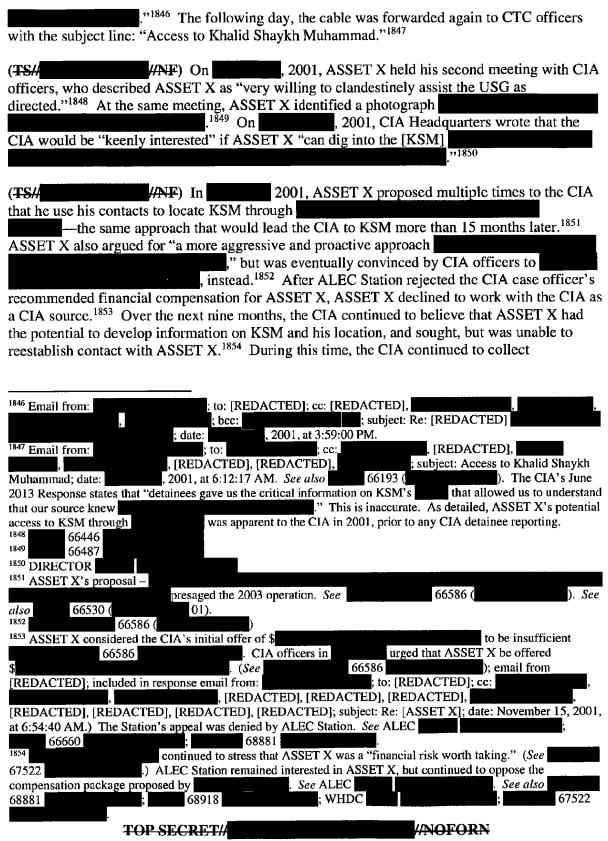
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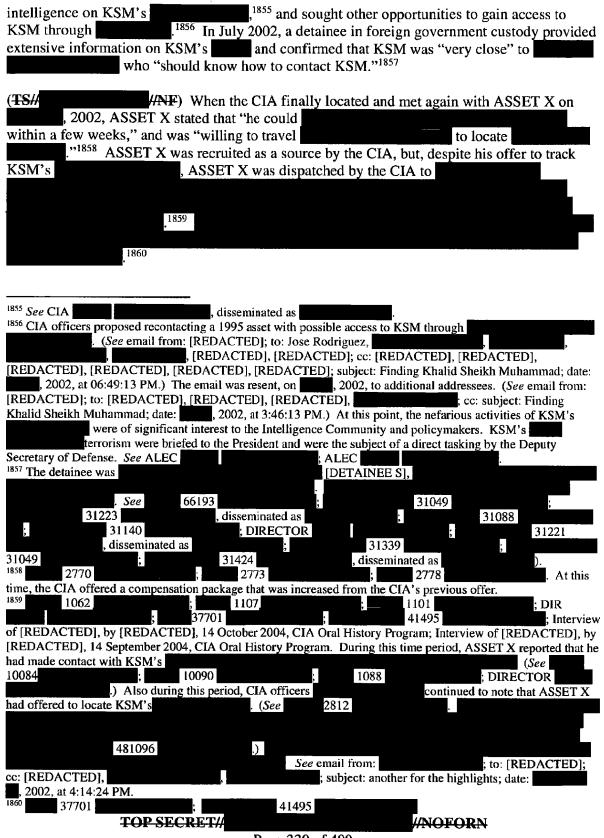




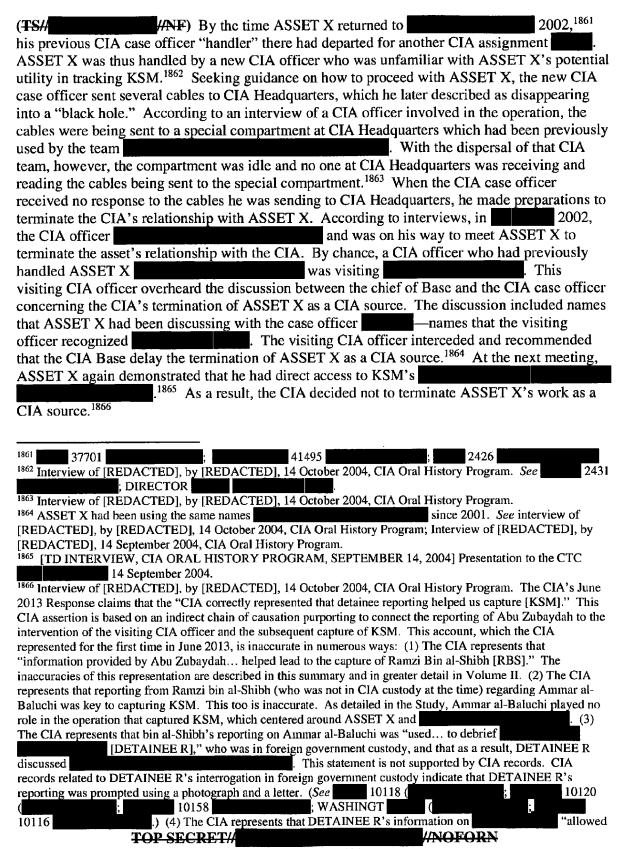
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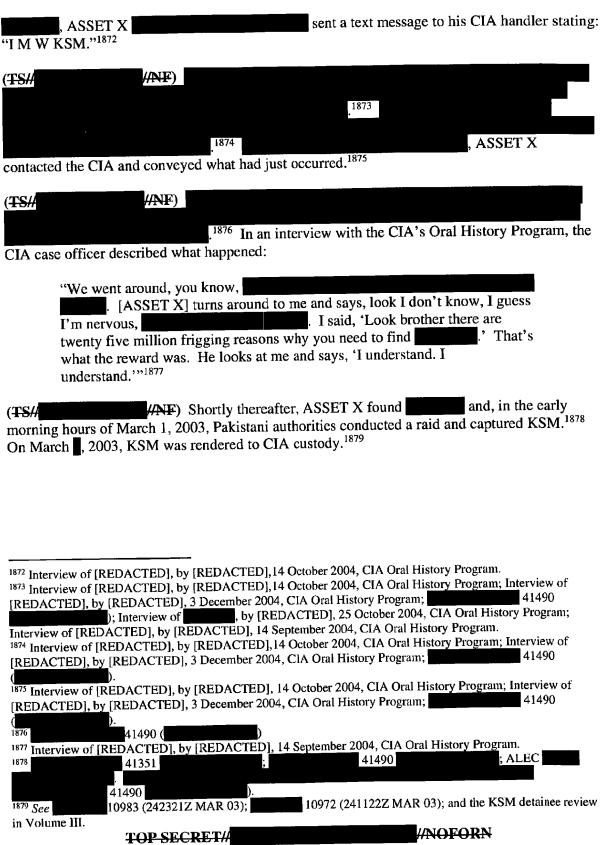


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volition, and without prior discussion with the C , and a X later informed CIA officers about his trip, direct access to KSM	in 2003, ASSET X traveled on his own CIA, to face-to-face meeting with KSM. When ASSET
186	58
the	lebate within the CIA continued, however, with , and ASSET
X and his CIA handlers urging the CIA to delay	action and wait for an opportunity for ASSET V
to locate KSM. ALEC Station initially support	orted immediate action to capture any KSM
associate ASSET X could lead them to, before re	eversing its position on February, 2003. 1871
The next day, ASSET X arrived in Islamabad	,
, whe	ere he was surprised to find KSM.
in an effort to locate KSM." The been indicating that he had access to KSM through on his own. CIA records indicate that the detaine DETAINEE S and DETAINEE R, were in foreign information. DETAINEE R would later be rendered to CIA enhanced interrogation techniques, although there are no Cetechniques.	sM's was apparent to the CIA in 2001. (5) The forestall the termination of ASSET X did so because, NEE R's reporting on KSM's
; Interview of [REDA	CTED], by [REDACTED], 14 October 2004, CIA Oral
History Program;	
Interview of [REDACTED], by [REDACTED], 14 Oct [REDACTED], by [REDACTED], 3 December 2004, CIA 1869 Interview of [REDACTED], by [REDACTED], 14 Oct 1870 Interview of [REDACTED], by [REDACTED], 14 Oct [REDACTED], by [REDACTED], 14 September 2004, CIA [REDACTED]; 24 November & 15 December 2004, CIA CIA [REDACTED], 30 November 2004. See	Oral History Program. ober 2004, CIA Oral History Program. ober 2004, CIA Oral History Program; Interview of A Oral History Program; Interview of [REDACTED], by Oral History Program; Interview of [REDACTED], by
<sup>1871</sup> Interview of [REDACTED], by [REDACTED], 3 Dece	mber 2004, CIA Oral History Program; DIRECTOR
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CIA's enhanced interrogation techniques against CIA detainee KSM led to the capture of Majid

**NF**) The CIA represented that intelligence derived from the use of the

5. The Capture of Majid Khan

(TS/A

Khan. These representations were inaccurate. **//NF**) In multiple interviews with the CIA Office of Inspector General, CIA officers stated that "information from KSM led to the capture of [Majid] Kahn [sic]," and that "KSM gave us Majid Khan." The deputy chief of ALEC Station and former KSM represented that KSM "provided information that helped lead to the arrest of... Majid Khan, an operative who could get into the U.S. easily." The draft OIG Special Review repeated the representations of and others, stating that KSM "provided information that helped lead to the arrests of terrorists including... Majid Khan, an operative who could enter the United States easily and was tasked to research attacks against U.S. water reservoirs." On February 27, 2004, DDO James Pavitt submitted the CIA's formal response to the draft Inspector General Special Review. Pavitt's submission represented that Majid Khan was in custody "because of the information we were able lawfully to obtain from KSM." The final, and now declassified, CIA Inspector General Special Review states that KSM "provided information that helped lead to the arrests of terrorists including... Majid Khan, an operative who could enter the United States easily and was tasked to research attacks..." 1884 In its analysis of the legality of the CIA's enhanced interrogation techniques, the OLC relied on passages of the Inspector General's Special Review that included this inaccurate representation. 1885

(TS// On July 29, 2003, CIA leadership met with select members of the National Security Council to obtain reaffirmation of the CIA interrogation program. The CIA stated that "detainces subject[ed] to the use of Enhanced Techniques of one kind or another had produced significant intelligence information that had, in the view of CIA professionals, saved

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Interview of John E. McLaughlin, by [REDACTED] and [REDACTED], Office of the Inspector General, September 5, 2003; Memorandum for the Record; subject: Meeting with Deputy Chief, Counterterrorist Center Al-Qa'ida Department; date: 28 July 2003; Interview of Counterterrorist Center Al-Qa'ida Department; date: 28 July 2003; Interview of Counterterrorist Center Al-Qa'ida Department; date: 28 July 2003; Interview of Counterterrorist Center Counterterrorist Center Counterterrorist Center Counterterrorist Center Al-Qa'ida Department; date: 17 July 2003

ALEC Station; date: 17 July 2003.

1882 CIA Inspector General, Special Review, Counterterrorism Detention and Interrogation Program (2003-7123-IG),

January 2004.

<sup>&</sup>lt;sup>1883</sup> Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.

<sup>&</sup>lt;sup>1884</sup> CIA Office of Inspector General, Special Review – Counterterrorism Detention and Interrogation Program, (2003-7123-IG), May 2004.

<sup>&</sup>lt;sup>1885</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees, pp. 10-11, citing CIA Office of Inspector General, Special Review, pp. 85-91.

lives." Briefing slides provided by the CIA stated that "major threat" information was acquired, providing the "Identification of... the Majid Khan Family" by KSM as an example. The same slides were used, at least in part, for subsequent briefings. On September 16, 2003, a briefing was conducted for Secretary of State Colin Powell and Secretary of Defense Donald Rumsfeld, the content of which was described as "virtually identical" to the July 29, 2003, briefing. The slides were also used in an October 7, 2003, briefing for Assistant Attorney General Jack Goldsmith. 1890

(TS//NF) CIA records indicate that Majid Khan was identified and located prior to any reporting from KSM. There is no indication in CIA records that reporting from KSM—or any other CIA detainee—played any role in the identification and capture of Majid Khan. 1891

(TS# #NF) On January 10, 2003, the FBI's Baltimore Field Office opened a full field international terrorism investigation on the email account "BobDesi(@)hotmail.com." According to FBI investigative records, the investigation was "predicated upon information received through the Central Intelligence Agency (CIA) concerning" a known al-Qa'ida email account that was already "under FISA coverage". Six days later, on January 16, 2003, open source research related to the "BobDesi" email account "revealed a personal website

<sup>1889</sup> Memorandum for the Record; subject: CIA Interrogation Program; September 27, 2003 (OGC-FO-2003-50088). Slides, CIA Interrogation Program, 16 September 2003. John B. Bellinger ΠΙ, Senior Associate Counsel to the President and Legal Advisor, National Security Council; Memorandum for the Record; subject: Briefing of Secretaries Powell and Rumsfeld regarding Interrogation of High-Value Detainees; date: September 30, 2003. <sup>1890</sup> Scott W. Muller; Memorandum for the Record; Interrogation briefing for Jack Goldsmith; date: 16 October 2003 (OGC-FO-2003-50097).

<sup>1891</sup> For additional details, see Volumes II and Volume III.

1892 See FBI 302 on FBI case file 88793

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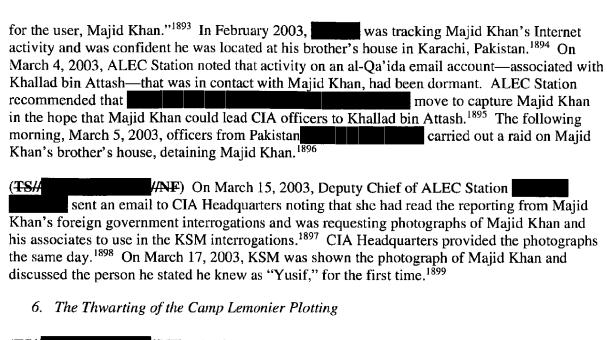
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<sup>&</sup>lt;sup>1886</sup> CIA Memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials.

<sup>&</sup>lt;sup>1887</sup> See briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials. Those attending the meeting included Vice President Richard Cheney, National Security Advisor Condoleezza Rice, White House Counsel Alberto Gonzales, Attorney General John Ashcroft, Acting Assistant Attorney General Patrick Philbin, and counsel to the National Security Council, John Bellinger.

<sup>1888</sup> The CIA's June 2003 Response states that "CIA mistakenly provided incorrect information to the Inspector General (IG) that led to a one-time misrepresentation of this case in the IG's 2004 Special Review." The CIA's June 2013 Response adds that, "[t]his mistake was not, as it is characterized in the 'Findings and Conclusions' section of the Study, a 'repeatedly represented' or 'frequently cited' example of the effectiveness of CIA's enhanced interrogation program." The CIA's June 2013 assertion that this was a "one-time misrepresentation" is inaccurate. As described, the inaccurate information was provided numerous times to the Inspector General, in multiple interviews and in the CIA's official response to the draft Special Review. Afterwards, the CIA relied on the section of the Special Review that included the inaccurate information on the capture of Majid Khan in obtaining legal approval for the use of the CIA's enhanced interrogation techniques from the Department of Justice. This information was also provided by the CIA to the CIA's Blue Ribbon Panel for their review of the CIA's Detention and Interrogation Program. The CIA also included the inaccurate representation about the identification of Majid Khan and his family to the National Security Council principals on multiple occasions. Further, as noted, the inaccurate information in the CIA OIG Special Review was declassified and has been used in multiple open source articles and books, often as an example of the effectiveness of the CIA program.

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(TS// /NF) The CIA represented that intelligence derived from the use of the CIA's enhanced interrogation techniques thwarted plotting against the U.S. military base, Camp Lemonier, in Djibouti. These representations were inaccurate.

(U) In the September 6, 2006, speech, acknowledging the CIA's Detention and Interrogation Program, which was based on CIA-provided information and vetted by the CIA, President George W. Bush stated:

"This is intelligence that cannot be found any other place. And our security depends on getting this kind of information."

The speech continued:

"These are some of the plots that have been stopped because of information from this vital program. Terrorists held in CIA custody have also provided

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(160141Z JAN 03)
                   13571 (260330Z FEB 03)
                   (040329Z MAR 03)
               13658 (050318Z MAR 03);
                                                      13659 (050459Z MAR 03); DIRECTOR
MAR 03).
1897 Memorandum for:
                                        , [REDACTED]; from: [REDACTED], OFFICE:
SITE BLUE]; subject: Baltimore boy and KSM; date: 15 March 2003, at 07:08:32 PM.
1898 ALEC Station sent DETENTION SITE BLUE photographs for use with KSM and other detainees. They
included Majid Khan, Muhammad Khan, Sohail Munir, Iyman Faris, Majid Khan's cousin (Mansour), Fayyaz Kamran, Aydinbelge, Khalid Jamil, and Aafia Siddiqui. See ALEC (152212Z MAR 03).
             10865 (171648Z MAR 03);
                                                      10886 (182219Z MAR 03);
                                                                                            10870 (172017Z
MAR 03)
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information that helped stop the planned strike on U.S. Marines at Camp Lemonier in Djibouti."<sup>1900</sup>

(TS# #NF) An Office of the Director of National Intelligence public release accompanying the September 6, 2006, speech, states that "the CIA designed a new interrogation program that would be safe, effective, and legal." The document asserts: "In early 2004, shortly after his capture, al-Qa'ida facilitator Gouled Hassan Dourad revealed that in mid-2003 al-Qa'ida East Africa cell leader Abu Talha al-Sudani sent him from Mogadishu to Djibouti to case the US Marine base Camp Lemonier, as part of a plot to send suicide bombers with a truck bomb." 1901

(TS// Similarly, in a prepared briefing for the chairman of the House Defense Appropriations Subcommittee, John Murtha, on October 30, 2007, the CIA represented that the CIA could not conduct its detention operations at Guantanamo Bay, Cuba, because "interrogations conducted on US military installations must comply with the Army Field Manual." The CIA presentation stated that the CIA program was "critical to [the CIA's] ability

<sup>1900</sup> See "CIA Validation of Remarks on Detainee Policy," drafts supporting the September 6, 2006, speech by President George W. Bush acknowledging and describing the CIA's Detention and Interrogation Program, as well as an unclassified Office of the Director of National Intelligence release, entitled, "Summary of the High Value Terrorist Detainee Program." In October 2007 CIA officers discussed a section of the President's speech, which was based on CIA information and vetted by the CIA, related to Camp Lemonier. Addressing the section of the speech that states, "[t]errorists held in CIA custody have also provided information that helped stop the planned strike on U.S. Marines at Camp Lemonier in Djibouti," a senior CIA officer highlighted that the plotting had not been stopped, but in fact was ongoing. The officer wrote: "I have attached the cable from Guleed that was used to source the Sept '06 speech as well as a later cable from a different detainee affirming that as of mid-2004, AQ members in Somalia were still intent on attacking Camp Lemonier... As of 2004, the second detainee indicates that AO was still working on attacking the base." The CIA officer explained that the "reasoning behind validation of the language in the speech—and remember, we can argue about whether or not 'planning' consistitutes [sic] a 'plot' and about whether anything is ever disrupted—was that the detainee reporting increased our awareness of attack plotting against the base, leading to heightened security." (See email from: ; to: ; subject: "More on Camp Lemonier": date: October 22, 2007, at 5:33 PM). The President's reference to Camp Lemonier in the context of "this vital program" came immediately after the passage of the speech referencing the use of the CIA's enhanced interrogation techniques against KSM and immediately before statements about the thwarting of the Karachi and Heathrow Airport plots, both of which have been explicitly attributed by the CIA to the use of the CIA's enhanced interrogation techniques. The disruption of the Camp Lemonier plotting was also referenced as an intelligence success in the context of the March 2008 presidential veto of legislation that would have effectively banned the CIA's enhanced interrogation techniques. See "Text: Bush on Veto of Intelligence Bill," The New York Times, dated March 8, 2008, which states, the "main reason this program has been effective is that it allows the CIA to use specialized interrogation procedures... limiting the CIA's interrogation methods to those in the Army field manual would be dangerous...."

High Value Terrorist Detainee Program." CIA records indicate that the CIA had intelligence that al-Qa'ida affiliated individuals were targeting Camp Lemonier with an "explosives-laden truck" in early 2003. The CIA sought to detain Gouled because of the intelligence already collected, indicating that in 2003—at the likely behest of Abu Talha al-Sudani—Gouled was conducting casings of Camp Lemonier. Once captured, and prior to being transferred to CIA custody, Gouled confirmed that he cased Camp Lemonier for a potential terrorist attack. Despite the use of the term "revealed" in the 2006 document, the CIA's June 2013 Response states: "We did not represent that we initially learned of the plot from detainees, or that it was disrupted based solely on information from detainees in CIA custody." The CIA's June 2013 Response further states that the CIA "agree[s] with the Study that [the CIA] had threat reporting against Camp Lemonier prior to the March 2004 detention and rendition" of Guleed Hassan Dourad.

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to protect the American homeland and US forces and citizens abroad from terrorist attack," that "[m]ost, if not all, of the intelligence acquired from high-value detainees in this [CIA] program would likely not have been discovered or reported in any other way," that the CIA program "is in no way comparable to the detainee programs run by our military," and that the CIA used information derived from the program "to disrupt terrorist plots—including against our military." The CIA presentation then stated:

"[A CIA detainee] informed us<sup>1903</sup> of an operation underway to attack the U.S. military at Camp Lemonier in Djibouti. We believe our understanding of this plot helped us to prevent the attack." <sup>1904</sup>

(TS// NF) A review of CIA records found that: (1) the detainee to whom the CIA's representations refer—Guleed (variant, Gouled) Hassan Dourad—was not subjected to the CIA's enhanced interrogation techniques; (2) the CIA was aware of and reported on the terrorist threat to Camp Lemonier prior to receiving any information from CIA detainees; 1905 (3) Guleed provided corroborative reporting on the threat prior to being transferred to CIA custody; and (4) contrary to CIA representations, the plotting did not "stop" because of information acquired from CIA detainee Guleed in 2004, but rather, continued well into 2007. 1906

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<sup>&</sup>lt;sup>1902</sup> Emphasis in original. *See* CIA Talking Points dated October 30, 2007, entitled, "DCIA Meeting with Chairman Murtha re Rendition and Detention Programs" and attachments.

<sup>1903</sup> The CIA's June 2013 Response states: "We did not represent that we initially learned of the plot from detainees, or that it was disrupted based solely on information from detainees in CIA custody." The CIA's October 30, 2007, talking points for the chairman of the House Defense Appropriations Subcommittee, John Murtha, make no reference to the CIA receiving intelligence on the Camp Lemonier plotting from other intelligence sources prior to CIA detainee reporting. Nor do the talking points indicate that the CIA detainee initially provided information on the plotting prior to being transferred to CIA custody. In addition, as described, an Office of the Director of National Intelligence public release on the CIA's Detention and Interrogation Program from September 6, 2006, states that "the CIA designed a new interrogation program that would be safe, effective, and legal;" and that "al-Qa'ida facilitator Gouled Hassan Dourad revealed" that he had been sent to "case the US Marine base Camp Lemonier."

<sup>1904</sup> See CIA Talking Points dated October 30, 2007, entitled, "DCIA Meeting with Chairman Murtha re Rendition and Detention Programs" and attachments. The talking points further state that the "Presidentially-mandated detention program is critical to our ability to protect the American homeland and US forces and citizens abroad from terrorist attack." The attachment to the document, labeled "points from CTC," further asserts that while CIA rendition activities "did yield intelligence, it did not do so in a timely, efficient, and thorough way, raising unacceptable risks," and that the CIA "experience has shown that exclusive control by CIA, in a Agency designed, built, and managed facility, allows us complete oversight and control over all aspects of detention, to include conditions of confinement, approved interrogation activities, humane standards, medical treatment, detainee engagement, security, hygiene, and infrastructure." The document references a U.S. House of Representatives Appropriations bill providing a reduction in funding for the Covert Action CT Program and states: "Had the mark been directed against the rendition and detention programs specifically, the CIA would have recommended a Presidential veto. In its appeal, CIA detailed the impact of a \$ million cut to the CA CT Program. The Agency also made it clear that it would continue the rendition and detention program because of the high value of these activities."

<sup>&</sup>lt;sup>1905</sup> See aforementioned CIA representations that: (1) "This is intelligence that cannot be found any other place. And our security depends on getting this kind of information," and (2) "Most, if not all, of the intelligence acquired from high-value detainees in this [CIA] program would likely not have been discovered or reported in any other way." As noted, the CIA's June 2013 Response states that the CIA "agree[s] with the *Study* that [the CIA] had threat reporting against Camp Lemonier prior to the March 2004 detention and rendition" of Guleed.

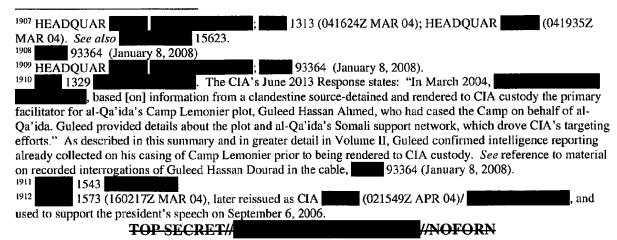
<sup>1906</sup> See intelligence chronology in Volume II for additional information.

(TS//NF) On March 4, 2004, Guleed was captured in Djibouti based on information obtained from a foreign government and a CIA source. Prior to entering CIA custody, Guleed was confronted with information acquired from signals intelligence, and he confirmed that he cased Camp Lemonier for a potential terrorist attack. CIA sought to render Guleed to CIA custody in order to question Guleed about senior al-Qa'ida East Africa members Abu Talha al-Sudani and Saleh ali Saleh Nabhan. A CIA cable states:

"Guleed represents the closest we have come to an individual with first hand, face-to-face knowledge of Abu Talha [al-Sudani] and Nabhan, and our hope is that Guleed will provide key intelligence necessary for the capture of these senior al-Qa'ida members." <sup>1909</sup>

(TS# WNF) Prior to Guleed's rendition to CIA custody, he provided detailed information on his casing of Camp Lemonier to CIA officers. On March 2004, Guleed was rendered to CIA custody. There are no records to indicate that Guleed was subjected to the CIA's enhanced interrogation techniques, nor are there any CIA records to indicate that Guleed provided the information that was the basis for his rendition to CIA custody—information leading to the capture of Abu Talha al-Sudani or Saleh ali Saleh Nabhan.

(TS//NF) While in CIA custody, Guleed continued to provide information on his targeting of Camp Lemonier. Guleed stated that Abu Talha al-Sudani had not yet picked the operatives for the attack against Camp Lemonier, 1912 that the attack was "on hold while they-



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raised the necessary funds via the bank robbery operation," <sup>1913</sup> and that "he [Guleed] was not informed of the operational plan." <sup>1914</sup>

**//NF**) Neither the detention of Guleed, nor the information he provided, thwarted terrorist plotting against Camp Lemonier; and CIA records indicate that attack planning against Camp Lemonier continued well after Guleed's capture in March 2004, to include a time period beyond the president's September 6, 2006, speech. In March 2005, the CIA sought approval to render an associate of Guleed whom the CIA stated was "planning terrorist attacks on U.S. targets in East Africa, particularly against Camp Lemonier in Diibouti." <sup>1915</sup> In October 2005, a cable stated, "a body of reporting indicates that East Africa al-Qa'ida network operatives are currently planning attacks on U.S. interests in the region, particularly... the U.S. military base Camp Lemonier in Djibouti." <sup>1916</sup> In April 2007, the continued terrorist threat reporting against Camp Lemonicr resulted in a request for the Camp to further "alter their security practices."1917 **HNF**) In October 2007, in light of the ongoing threat reporting related to (TS// Camp Lemonier, CIA officer attempted to explain the CIA-validated statement in the president's September 6, 2006, speech that "[t]errorists held in CIA custody" "helped stop the planned strike on U.S. Marines at Camp Lemonier in Diibouti." <sup>1918</sup> . The CIA's June 2013 Response links the "disrupt[ion]" of the Camp Lemonier plotting to the CIA's Detention and Interrogation Program via the arrest of KSM, stating: "According to Khalid Shaykh Muhammad (KSM), his arrest in March 2003 (which we note in Example 12 resulted in part from information provided by Ramzi Bin al-Shibh) prevented him from transferring 30,000 euros from al-Qa'ida in Pakistan to al-Qa'ida in East Africa leaders, some of whom were plotting the Camp Lemonier attack. Funding shortages were cited repeatedly by detainees and in [technical collection] as a reason for the Camp Lemonier plot's delays." Prior to the CIA's June 2013 Response, there were no CIA records attributing the delay or disruption of the plotting to the capture or detention of KSM. While a body of intelligence reporting indicated that funding shortages contributed to delays in the targeting of Camp Lemonier, no CIA intelligence records were identified that cite any deficit of expected funds resulting from KSM's capture. As detailed in this Study, KSM was captured on March 1, 2003. Intelligence reporting indicates that Abu Talha al-Sudani sent Guleed to case the security at Camp Lemonier more than six months later, in September 2003. In early March 2004, the CIA reported that [technical collection] revealed that "Abu Talha and Guleed were working together in search of funding necessary to carry out planned operations." In late March 2004, after Guleed's detention, several associates were detained after an attack on a German aid delegation, which was suspected of being an attempt to kidnap individuals for ransom. A cable reporting this information stated that the state of [technical collection] "indicated Abu Talha continues to kidnapping attempt was likely an attempt "by Abu Talha to raise the operational funds for his plan to attack Camp Lemonier." (See intelligence chronology in Volume II, including reporting referenced in HEADQUARTERS (101756Z MAR 04) and connected to ; ALEC (292353Z MAR 04).) As detailed in the section of this summary and Volume II on the Capture of Khalid Shaykh Mohammad (KSM), the capture of KSM did not result from information provided by Ramzi bin al-Shibh. Draft cable in an email from: and : to: ; subject: " DDO Approval to render Somali Jihadist and al-Qa'ida facilitator Ahmed Abdi Aw Mohammad to [CIA] control"; date: May 11, 2005, at 5:42:50 PM. (252044Z OCT 05) 1916 HEADQUARTERS 10555 (101434Z APR 07) <sup>1918</sup> See "CIA Validation of Remarks on Detainee Policy," drafts supporting the September 6, 2006, speech by President George W. Bush acknowledging and describing the CIA's Detention and Interrogation Program, as well as

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who was involved in vetting of the speech, wrote to a CIA colleague tracking the ongoing threats to Camp Lemonier that:

"The reasoning behind [the CIA] validation of the language in the speech--and remember, we can argue about whether or not 'planning' consistitutes [sic] a 'plot' and about whether anything is ever disrupted--was that the detainee reporting increased our awareness of attack plotting against the base, leading to heightened security."1919

(<del>TS//</del> **HNF**) A review of CIA records, however, found no indication that CIA detainee reporting from Guleed, or any other CIA detainee, alerted the CIA or the U.S. military to increased terrorist targeting of Camp Lemonier. To the contrary, CIA records indicate that the CIA was in possession of substantial threat reporting demonstrating that Camp Lemonier in Djibouti was being targeted by al-Qa'ida and al-Qa'ida affiliated extremists prior to the detention of Guleed on March 4, 2004. 1920 For example, on January 28, 2003, a foreign government report disseminated by the CIA stated that al-Oa'ida operatives were planning "to ram an explosivesladen truck into a military base, probably Camp Lemonier." On March 10, 2003, a "Terrorist Advisory" was issued, which stated that "U.S. forces stationed at Camp Lemonier in Djibouti... could be targeted." Similar reporting continued through 2003, and by the end of the year, the coverage 1923 indicating that Guleed and other identified operatives were being

an unclassified Office of the Director of National Intelligence release, entitled, "Summary of the High Value Terrorist Detainee Program." 1919 See email from: and others; subject: "More on Camp Lemonier"; October 22, 2007, at 5:33 PM. In a reply email, a CIA officer wrote that Guleed's statement was only "that the plan was suspended while Abu Talha tried to acquire the necessary funds," and continued, "I don't want anyone to walk away from this thinking that the POTUS speech from 2006 is the only language/view we are allowed to hold, especially since most or all of us were not involved in the original coordination" of the President's September 6, 2006, speech. ; to [REDACTED] and [REDACTED]; cc: See email from: ; subject: "Camp Lemonier"; date: October 24, 2007, at 1:22:44 PM. 1313 (041624Z MAR 04) <sup>1921</sup> See January 28, 2003, CIA Presidential Daily Brief, entitled, "Al-Qa'ida Planning Attack in Djibouti." The CIA's June 2013 Response states that the CIA "agree[s] with the Study that [the CIA] had threat reporting against Camp Lemonier prior to the March 2004 detention and rendition" of Guleed, but argues that the threat reporting provided to the President on January 28, 2003, had "no relation to [al-Sudani's] plot," and was "later recalled after being revealed to be a fabrication." The CIA did not provide a date for the recall. The reporting, which indicated al-Qa'ida operatives were planning "to ram an explosives-laden truck into a military base, probably Camp Lemonier," would later be corroborated by other intelligence reporting, including by Guleed in his description of al-Sudani's plotting. See intelligence chronology in Volume II. <sup>1922</sup> CIA WASHINGTON DC (110056Z MAR 03). See also 17366 (121355Z MAR 03). The CIA's June 2013 Response asserts that the March 2003 reporting was "an analytical assessment that Djibouti was a potential target given its US Military presence," was "not based on specific intelligence," and was analysis related to "a different al-Qa'ida cell." The CIA's June 2013 Response also disputes the relevance of the May 2003 reporting that al-Qa'ida affiliates were "waiting for the right time to carry out large-scale attacks, possibly involving suicide bombers, against a U.S. military base or U.S. naval ship in or near Djibouti." The CIA's June 2013 Response states that this threat reporting "was later found to be unrelated." Notwithstanding these assertions, the CIA's June 2013 Response states that the CIA "agree[s] with the Study that [the CIA] had threat reporting against Camp Lemonier prior to the March 2004 detention and rendition" of Guleed. <sup>1923</sup> ALEC (021825Z OCT 03) <del>//NOFORN</del>

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directed by Abu Talha al-Sudani to target Camp Lemonier. <sup>1924</sup> By the end of December 2003, Djiboutian authorities confirmed that Guleed had cased Camp Lemonier and that Guleed appeared to have "formulate[d] a complete targeting package, which included an escape route." <sup>1925</sup> It was this reporting that led to capture Guleed on March 4, 2004. <sup>1926</sup>

7. The Assertion that CIA Detainees Subjected to Enhanced Interrogation Techniques Help Validate CIA Sources

(TS// NF) In addition to CIA claims that information produced during or after the use of CIA's enhanced interrogation techniques led to the disruption of terrorist plots and the capture of specific terrorists, the CIA also represented that its enhanced interrogation techniques were necessary to validate CIA sources. The claim was based on one CIA detainee—Janat Gul—contradicting the reporting of one CIA asset.

(TS// The CIA repeatedly represented to policymakers that information acquired after the use of the CIA's enhanced interrogation techniques helped to "validate" CIA sources. For example, CIA Director Michael Hayden provided testimony to the Committee on April 12, 2007, that:

"Detainee information is a key tool for validating clandestine sources. In fact, in one case, the detainee's information proved to be the accurate story, and the clandestine source was confronted and subsequently admitted to embellishing or fabricating some or all [of] the details in his report." 1927

(TS//NF) Similarly, in January 2009, the CIA compiled a detailed briefing book for a planned three-hour briefing of the CIA's Detention and Interrogation Program for President-elect Obama's national security staff. Included in the materials was a document that stated, "[k]ey intelligence [was] collected from HVD interrogations *after* applying [the CIA's enhanced] interrogation techniques." After this statement, the CIA provided examples, including that the "most significant reporting" acquired from CIA detainee Janat Gul after applying the CIA's enhanced interrogation techniques was information that helped the CIA "validate a CIA asset." The document states:

1924 Referenced in HEADQUAR
See also
1925 CIA WASHINGTON DC (302034Z DEC 03) / SERIAL:

1926 1313 (041624Z MAR 04)

<sup>1927</sup> CIA classified Statement for the Record, Senate Select Committee on Intelligence, provided by General Michael V. Hayden, Director, Central Intelligence Agency, 12 April 2007; and accompanying Senate Select Committee on Intelligence hearing transcript for April 12, 2007, entitled, "Hearing on Central Intelligence Agency Detention and Interrogation Program" (DTS #2007-1563). See also CIA Intelligence Assessment, "Detainee Reporting Pivotal for the War Against Al-Qa'ida," June 2005, which CIA records indicate was provided to White House officials on June 1, 2005, and was broadly disseminated on June 3, 2005, as an Intelligence Assessment. On March 31, 2009, former Vice President Cheney requested the declassification of this Intelligence Assessment, which was publicly released with redactions on August 24, 2009.

<sup>1928</sup> Italics in original. CIA Briefing for Obama National Security Team - "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009." Referenced materials attached to cover memorandum with the title, "D/CIA Conference Room Seating Visit by President-elect Barrack [sic] Obama National Security Team Tuesday, 13 January 2009; 8:30 – 11:30 a.m." Expected participants

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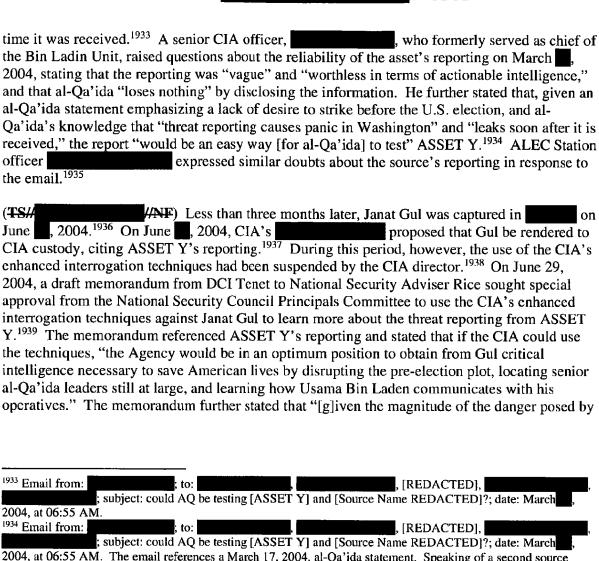
"Pakistan-based facilitator Janat Gul's most significant reporting helped us validate a CIA asset who was providing information about the 2004 pre-election threat. The asset claimed that Gul had arranged a meeting between himself and al-Qa'ida's chief of finance, Shaykh Sa'id, a claim that Gul vehemently denied. Gul's reporting was later matched with information obtained from Sharif al-Masri and Abu Talha al-Pakistani, captured after Gul. With this reporting in hand, CIA the asset, who subsequently admitted to fabricating his reporting about the meeting." 1929

(TS// The CIA representation that the CIA's enhanced interrogation techniques produced information that allowed the CIA to identify the reporting of a CIA asset as fabricated lacked critical contextual information. The CIA representations did not describe how the CIA asset's reporting was already doubted by CIA officers prior to the use of the CIA's enhanced interrogation techniques against Gul. Nor did the CIA representations acknowledge that the asset's fabricated reporting was the reason that Janat Gul was subjected to the techniques in the first place. The CIA concluded that Janat Gul was not a high-level al-Qa'ida figure and did not possess threat information, but this conclusion was not included in CIA representations.

(TS// WNF) In March 2004, the CIA received reporting from a CIA asset, "ASSET Y," 1930 that Janat Gul was planning with senior al-Qa'ida leaders to conduct attacks inside the United States. The attacks were reportedly planned to occur prior to the U.S. elections in November 2004. 1931 ASSET Y, who cited Janat Gul as the source of the information, stated that Gul was going to facilitate a meeting between Abu Faraj al-Libi and ASSET Y in support of the operation. 1932 As noted, CIA officers expressed doubts about ASSET Y's reporting at the

included, "Senator Boren, Mr. McDonough, Mr. Brennan, General Jones, Mr. Craig, Mr. Lippert, Mr. Smith, , John Rizzo, Senator Hagel," as well as several CIA officials, including Director Hayden, . The briefing book includes the document "Briefing Notes CTC Legal [REDACTED], and on the Value of Detainee Reporting," dated 15 May 2006, which provided the same intelligence claims found in the document of the same name, but dated April 15, 2005. The "Briefing Notes" document was provided to the Department of Justice in April 2005, in the context of the Department's analysis of the CIA's enhanced interrogation techniques. 1929 Italics added. CIA Briefing for Obama National Security Team - "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009." Referenced materials attached to cover memorandum with the title, "D/CIA Conference Room Seating Visit by President-elect Barrack [sic] Obama National Security Team Tuesday, 13 January 2009; 8:30 - 11:30 a.m." Expected participants included, "Senator Boren, Mr. McDonough, Mr. Brennan, General Jones, Mr. Craig, Mr. Lippert, Mr. Smith, Senator Hagel," as well as several CIA officials, including Director Hayden, , John Rizzo, [REDACTED], and . The briefing book includes the document "Briefing Notes on the Value of CTC Legal Detainee Reporting," dated 15 May 2006, which provided the same intelligence claims found in the document of the same name, but dated April 15, 2005. The "Briefing Notes" document was provided to the Department of Justice in April 2005, in the context of the Department's analysis of the CIA's enhanced interrogation techniques. <sup>1930</sup> CIA records provided to the Committee identify the pseudonym created by the CIA for the asset. The Study lists the asset as "ASSET Y" to further protect his identity. <sup>1931</sup> WASHINGTON 19045 04); MAR 04) 19045 MAR 04); 3633 04) TOP SECRET/ <del>//NOFORN</del> Page 343 of 499

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2004, at 06:55 AM. The email references a March 17, 2004, al-Qa'ida statement. Speaking of a second source providing threat reporting, noted that "i [sic] have always been concerned that [the asset] 1935 Email from: ; cc: [REDACTED], subject: Re: could AQ be testing [ASSET Y] and [Source Name , 2004, at 7:52:32 AM. REDACTED]?; date: March <sup>1937</sup> See 3633 d 04), which states "Gul is the source of [ASSET Y's] pre-election threat information. This information forms a substantial part of the USG's current pre-election threat assessment. Station believes that if Gul has pre-election threat information, we must exploit him using our best resources. Those resources do not exist in . Station has interrogated many al-Qa'ida members in been successful at times, our best information is obtained when the detainee is interrogated in a CIA controlled facility ([DETENTION SITE COBALT] or blacksite)." <sup>1938</sup> Memorandum for Deputy Director for Operations from Director of Central Intelligence, June 4, 2004, subject, "Suspension of Use of Interrogation Techniques." Memorandum for the National Security Advisor from DCI George Tenet, June 4, 2004, re Review of CIA Interrogation Program. 1939 Draft memorandum from George Tenet to National Security Advisor re Counterterrorist Interrogation Techniques, attached to email from: to: John Moseman, [REDACTED], [REDACTED]. Stanley Moskowitz, Scott Muller, John Rizzo, ; subject: Draft Documents and for Friday's NSC Meeting; date: June 29, 2004.

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the pre-election plot, and [Janat] Gul's almost certain knowledge of any intelligence about that plot, I request the fastest possible resolution of the above issues." <sup>1940</sup>

(TS//NF) On July 2, 2004, the day that CIA Headquarters approved the rendition of Janat Gul to CIA custody, 1941 the CIA represented to select members of the National Security Council that Janat Gul was one of the "most senior radical Islamic facilitators in Pakistan," and noted that he was "assessed by a key source on [the] pre-election plot to be involved in or [to] have information on the plot." On July 15, 2004, based on the reporting of ASSET Y, the CIA represented to the chairman and vice chairman of the Committee that Janat Gul was associated with a pre-election plot to conduct an attack in the United States. On July 20, 2004, select National Security Council principals met again, and according to CIA records, agreed that, "[g]iven the current threat and risk of delay, CIA was authorized and directed to utilize the techniques with Janat Gul as necessary." On July 22, 2004, Attorney General Ashcroft approved the use of the CIA's enhanced interrogation techniques against Janat Gul based on ASSET Y's reporting.

<sup>1940</sup> Draft memorandum from George Tenet to National Security Advisor re Counterterrorist Interrogation Techniques, attached to email from: ; to: John Moseman, [REDACTED], [REDACTED], Stanley Moskowitz, Scott Muller, John Rizzo, ; subject: Draft Documents for Friday's NSC Meeting; date: June 29, 2004. 1941 DIRECTOR (022300Z JUL 04) 1942 The CIA briefing slides further asserted that debriefings of Janat Gul by [foreign government] officials were "not working." (See CIA briefing slides, CIA Request for Guidance Regarding Interrogation of Janat Gul, July 2, 2004). National Security Advisor Rice later stated in a letter to the CIA Director that "CIA briefers informed us that Gul likely has information about preelection terrorist attacks against the United States as a result of Gul's close ties to individuals involved in these alleged plots." See July 6, 2004, Memorandum from Condoleezza Rice, Assistant to the President for National Security Affairs, to the Honorable George Tenet, Director of Central Intelligence, re Janat Gul. 1943 According to handwritten notes of the briefing, CIA briefers described Janat Gul as "senior AQ" and a "key facilitator" with "proximity" to a suspected pre-election plot. Committee records indicate that CIA briefers told the chairman and vice chairman that, given the pre-election threat, it was "incumbent" on the CIA to "review [the] need for EITs," following the suspension of "EITs." (See Handwritten notes of Andrew Johnson (DTS #2009-2077); CIA notes (DTS #2009-2024 pp. 92-95); CIA notes (DTS #2009-2024, pp. 110-121).) CTC Legal later wrote that the "only reason" for the chairman and vice chairman briefing on Janat Gul was the "potential gain for us" as "the vehicle for briefing the committees on our need for renewed legal and policy support for the CT detention and interrogation program." See email from: ; to: [REDACTED]; subject: Re: Priority: congressional notification on Janat Gul; date: July 29, 2004. 1944 July 29, 2004, Memorandum for the Record from CIA General Counsel Scott Muller re Principals Meeting relating to Janat Gul on 20 July 2004. 1945 Letter from Attorney General Ashcroft to Acting DCI McLaughlin, July 22, 2004 (DTS #2009-1810, Tab 4). Attorney General Ashcroft, who attended the July 2, 2004, meeting, had opined earlier on the use of the CIA's enhanced interrogation techniques against Janat Gul. See letter from Assistant Attorney General Ashcroft to General Counsel Muller, July 7, 2004 (DTS #2009-1810, Tab 3); July 2, 2004, CIA Memorandum re Meeting with National Security Advisor Rice in the White House Situation Room, Friday 2 July re Interrogations and Detainee Janat Gul; July 6, 2004, Memorandum from Condoleezza Rice, Assistant to the President for National Security Affairs to George Tenet, Director of Central Intelligence re Janat Gul; Memorandum from , [REDACTED], re standard interrogation techniques Rodriguez, John P. Mudd, - DOJ limits, July 2, 2004. TOP SECRET! <del>//NOFORN</del>

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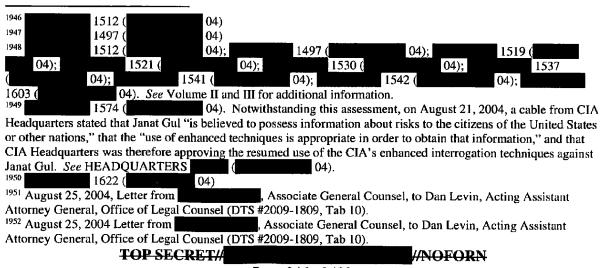
(TS# #NF) Janat Gul was rendered to CIA custody on July 2004. 1946 On August 2, 2004, Janat Gul denied knowledge of any imminent threats against the United States homeland. Gul's denial was deemed a "strong resistance posture" by CIA detention site personnel. 1947 Janat Gul was then subjected to the CIA's enhanced interrogation techniques from August 3, 2004, to August 10, 2004, and then again from August 21, 2004, to August 25, 2004. 1948

(TS//NF) On August 19, 2004, CIA personnel wrote that the interrogation "team does not believe [Gul] is withholding imminent threat information." On August 25, 2004, CIA interrogators sent a cable to CIA Headquarters stating that Janat Gul "may not possess all that [the CIA] believes him to know." The interrogators added that the interrogation "team maintains a degree of caution in some areas, as many issues linking [Gul] to al-Qaida are derived from single source reporting," a reference to the CIA source, ASSET Y. 1950

(TS# //NF) That same day, August 25, 2004, the CIA's associate general counsel provided a letter to the DOJ seeking approval to use additional CIA enhanced interrogation techniques against Janat Gul: dietary manipulation, nudity, water dousing, and the abdominal slap. The letter asserted that Janat Gul had information concerning "imminent threats to the United States" and "information that might assist in locating senior al-Qa'ida operatives whose removal from the battlefield could severely disrupt planned terrorist attacks against the United States." The letter stated:

"In addition, CIA understands that before his capture, Gul had been working to facilitate a direct meeting between the CIA source reporting on the pre-election threat [ASSET Y] and Abu Faraj himself; Gul had arranged a previous meeting between [ASSET Y] and al-Qa'ida finance chief Shaykh Sa'id at which elements of the pre-election threat were discussed." 1951

(TS// \_\_\_/NF) The letter from the CIA's associate general counsel asserted that Janat Gul's "resistance increases when questioned about matters that may connect him to al-Qa'ida or evidence he has direct knowledge of operational terrorist activities." The letter stated that the CIA sought approval to add four enhanced interrogation techniques to Janat Gul's



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interrogation plan "in order to reduce markedly Gul's strong resistance posture and provide an opportunity for the interrogation team to obtain his cooperation." On August 26, 2004, Acting Assistant Attorney General Dan Levin informed CIA Acting General Counsel Rizzo that the use of the four additional enhanced interrogation techniques did not violate any U.S. statutes, the U.S. Constitution, or U.S. treaty obligations. Levin's letter stated that "[w]e understand that [Janat] Gul is a high-value al Qaeda operative who is believed to possess information concerning an imminent terrorist threat to the United States."

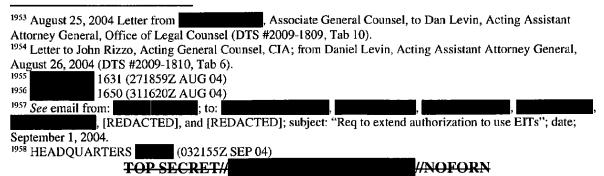
(TS//NF) On August 27, 2004, Gul's CIA interrogators reported that "in terms of overt indications of resistance, [Gul's] overall resistance is currently judged to be minimal." Nonetheless, on August 31, 2004, the CIA interrogators asked CIA Headquarters to approve an extension of all CIA enhanced interrogation techniques against Janat Gul. The CIA's associate general counsel objected, writing:

"In the end, its [sic] going to be an operational call. I just want to be sure that the record is clear that we're not acting precipitously and are taking into consideration everything we're learning about this guy. We open ourselves up to possible criminal liability if we misuse the interrogation techniques. I reflect again on the cable or cables from the interrogation team that opines that physical EITs (facial slap, walling, etc.) do not work on him. I would strongly encourage, then, HQS not to approval [sic] the use of physical interrogation techniques because if they don't work, then our motives are questionable. If our motives might be questioned, then we get ourselves in trouble." 1957

(TS// Despite these concerns, on September 3, 2004, CIA Headquarters released a cable extending approval for sleep deprivation for 30 days. CIA records indicate, however, that Gul was not subjected to sleep deprivation, or any other enhanced interrogation technique, following this approval. 1958

(TS# //NF) On September 7, 2004, more than a month after Janat Gul was rendered to CIA custody, a CIA officer who had observed the interrogations of Gul prepared a memorandum for the leadership of the CIA's Renditions, Detentions, and Interrogations Group, stating:

"The definition of an HVD has probably become blurred over the past year as [CIA] began to render a higher number of MVDs [medium value detainees], but [Janat Gul] would not be considered an HVD when compared to Abu



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Zubaydah, KSM, and similar level HVDs. [Janat Gul] should likewise not be considered an operational planner or even an operator. It is very likely that [Janat Gul] came into contact with operational information, but we lack credible information that ties him to pre-election threat information or direct operational planning against the United States, at home or abroad. Likewise, we lack any substantive information that connects [Janat Gul] to UBL, Zawahiri, and Abu Faraj Al-Libi." <sup>1959</sup>

(<del>TS//</del> **(NF)** On September 16, 2004, CIA detention site personnel wrote that Janat Gul's reporting directly contradicted information from ASSET Y from March 2004, and stated that, "[m]uch of our derogatory information on [Gul] came from [ASSET Y] reporting, as did much of our pre-election threat information."1960 (TS// **//NF**) On September 17, 2004, following the reports about the discrepancies between the comments made by Janat Gul and ASSET Y, as well as similar denials from Sharif al-Masri, who was in foreign government custody, the CIA undertook a counterintelligence review of ASSET Y to assess the validity of ASSET Y's reporting. 1961 (<del>TS//</del> **//NF**) On October , 2004, and October , 2004, CIA officers provided a assessment of ASSET Y. That assessment indicated that ASSET Y was deceptive in response to questions regarding his alleged meeting with a senior al-Qa'ida official, Shaykh Sa'id, at which ASSET Y claimed to have learned about the pre-election threat. ASSET Y then admitted to having fabricated the information about the meeting. 1962 **//NF**) Despite the recantation of reporting from ASSET Y, officers from the CIA's ALEC Station continued to assess that Janat Gul "was one of the highest-ranking facilitators in Pakistan with long-standing access to senior leaders in al-Qa'ida" and other groups. 1963 This assessment was not shared by CIA personnel involved in Gul's interrogation. On November 10, 2004, the CIA's chief of Base at DETENTION SITE BLACK, the CIA detention site hosting Gul, wrote that the words used by ALEC Station to describe Janat Gul; 1959 Rather than a "high value detainee," the memo characterized Janat Gul as a "senior facilitator." The CIA officer concluded that Gul was likely "not directly included in operational planning and operations." See September 7, 2004, CIA Document EYES ONLY -, written by 1706 (161749Z SEP 04). The CIA's June 2013 Response states that "Janat Gul's claim that [ASSET Y] never met the al-Qa'ida finance chief-who [ASSET Y] said told him about the pre-election threatwas vital to CIA's assessment and handling of the case. CIA officers assessed Gul was cooperating during his interrogations by that time, leading CIA to [ASSET Y] on the meeting and the plot, which he ultimately recanted." As described earlier, CIA records indicate that Janat Gul denied knowledge of any imminent threats against the United States homeland, which had been reported by ASSET Y, prior to the use of the use of the CIA's enhanced interrogation techniques against Gul. At the time, Gul's denial was deemed a "strong resistance posture" by the CIA. See 1497 ( 04). 1961 HEADQUARTERS 04); 4267 ( 04). The cable states: "After deception of meeting Sa'id, [ASSET Y] quickly confessed to [the CIA officer] that he had fabricated his meeting and blamed pressure from his handling [CIA] officer to produce leads as the catalyst for his lies." ASSET Y continued to assert that he discussed the pre-election threat with Janat Gul, who, as noted, had denied to CIA interrogators that he had any knowledge of imminent threats to the United States. 1963 ALEC (092126Z NOV 04) TOP SECRET/ //NOFORN

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"...fly in the face of what is now a rather long history of debriefings which, I would assert, paint a very different picture of him. While [Janat Gul] was certainly a facilitator, describing him as 'highest-ranking' gives him a stature which is undeserved, overblown and misleading. Stating that he had 'long standing access to senior leaders in al-Qa'ida' is simply wrong.... To put it simply, [Janat Gul] is not the man we thought he was. While he no doubt had associations and interactions with people of interest, [Janat Gul] is not the pivotal figure our pre-detention descriptions of him suggest. We do a disservice to ourselves, the mission and even [Janat Gul] by allowing misperceptions of this man to persist." 1964

(TS/A **HNF**) On November 22, 2004, a CIA officer noted the discrepancy between the CIA's description of Janat Gul as a "potential source of intelligence information regarding an attack by al-Qa'ida" in a draft OLC memorandum and the current assessment of Janat Gul. 1965 In an email, the CIA officer indicated that he had spoken to the CIA's associate , who had informed him that "the state of our knowledge about general counsel, Gul had evolved since he was captured." The email noted that, "[a]t first, we believed he had attack information of a more imminent nature," but "[n]ow it appears that he does not have such information." The email indicated that would talk to personnel at OLC about the issue to "[amend] the draft opinion to reflect the state of our knowledge." The OLC memorandum was not updated. **HNF**) On December 19, 2004, CIA detention site personnel wrote again (TS/A that Janat Gul was "not/not the man [CIA Headquarters] made him out to be," and that "[h]e is a very simple man who, no doubt, did a capable job as a facilitator but he is not the link to senior AQ leaders that [CIA Headquarters] said he was/is."1967 1964 Email from: [REDACTED]; to: ; date: November 10, 2004. subject: re ALEC <sup>1965</sup> See email from: ; subject: re Gul and ; to: November 22, 2004, at 8:25 AM. <sup>1966</sup> See email from: ; subject: re Gul and Report; date: November 22, 2004, at 8:25 AM. <sup>1967</sup> CIA "Comments on Detainees," December 19, 2004, notes from DETENTION SITE BLACK. In April 2005, the chief of Base where Janat Gul was held emailed that "[Janat Gul] was never the person we thought he was. He is not the senior Al-Qa'ida facilitator that he has been labeled. He's a rather poorly educated village man with a very simple outlook on life. He's also quite lazy and it's the combination of his background and lack of initiative that got him in trouble. He was looking to make some easy money for little work and he was easily persuaded to move people and run errands for folks on our target list. While he openly admits that he helped move people, it's pretty well established that the vast majority of his work involved seeking medical care and providing housing for family members of Tahir Jan's Uzbek organization. There simply is no 'smoking gun' that we can refer to that would justify our continued holding of [Janat Gul] at a site such as [DETENTION SITE BLACK]. It should be noted, however, that [Janat Gul] has made what I think is great progress. He fingered [ASSET Y] as a fabricator and has been generally responsive to requirements though, it must be said, he never had access to most of the information we seek from him." See email from: [REDACTED] (COB DETENTION SITE BLACK); to:

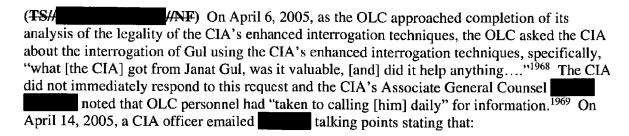
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2005.

; subject: re

; date: April 30,

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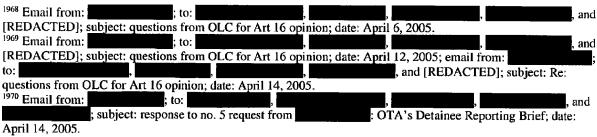


"Pakistan-based facilitator Janat Gul's most significant reporting helped us validate a CIA asset who was providing information about the 2004 preelection threat. The asset claimed that Gul had arranged a meeting between himself and al-Qa'ida's chief of finance, Shaykh Sa'id, a claim that Gul vehemently denied.

Gul's reporting was later matched with information obtained from Sharif al-Masri and Abu Talha, captured after Gul. With this reporting in hand, CIA the asset, who subsequently admitted to fabricating his reporting about the meeting." <sup>1970</sup>

(TS# WNF) On May 10, 2005, the OLC issued a formal memorandum that included a discussion of the legality of the use of the CIA's enhanced interrogation techniques against Janat Gul. Citing information provided in the CIA's August 25, 2004, letter, the OLC memorandum stated:

"You asked for our advice concerning these interrogation techniques in connection with their use on a specific high value al Qaeda detainee named Janat Gul. You informed us that the CIA believed Gul had information about al Qaeda's plans to launch an attack within the United States. According to CIA's information, Gul had extensive connections to various al Qaeda leaders, members of the Taliban, and the al-Zarqawi network, and had arranged meetings between an associate and al Qaeda's finance chief to discuss such an attack. ...Our conclusions depend on these assessments." 1972



<sup>1971</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. §§ 2340-2340A to Certain Techniques That May Be Used in the Interrogation of a High Value al Qaeda Detainee.

<sup>1972</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of

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(TS//NF) On May 30, 2005, the OLC issued a memorandum concluding that the use of the CIA's enhanced interrogation techniques against CIA detainees did not violate Article 16 of the Convention Against Torture. 1973 In the memorandum, Principal Deputy Assistant Attorney General Steven G. Bradbury used the example of Janat Gul as a detainee who was "representative of the high value detainees on whom enhanced techniques have been, or might be, used." 1974

(TS// Citing information from the CIA's August 25, 2004, letter, Bradbury wrote:

"the CIA believed [that Janat Gul] had actionable intelligence concerning the pre-election threat to the United States... Gul had extensive connections to various al Qaeda leaders, members of the Taliban, and the al-Zarqawi network, and intelligence indicated that 'Gul had arranged a... meeting between [a source] and al-Qa'ida finance chief Shaykh Sa'id at which elements of the pre-election threat were discussed." 1975

enhanced interrogation techniques was necessary for Janat Gul to provide information on an imminent threat to the United States, the pre-election threat. As further noted, Gul did not provide this information and records indicate that the threat was based on fabricated CIA source reporting. When the OLC requested the results of using the CIA's enhanced interrogation techniques against Janat Gul, the CIA represented that "Gul has provided information that has helped the CIA with validating one of its key assets reporting on the pre-election threat." This information was included in the May 30, 2005, OLC memorandum, which also stated that Gul's information "contradicted the asset's contention that Gul met with Shaykh Sa'id," and that, "[a]rmed with Gul's assertions, the CIA the asset, who then admitted that he had lied about the meeting." There are no indications in the memorandum that the CIA informed

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<sup>18</sup> U.S.C. §§ 2340-2340A to Certain Techniques That May Be Used in the Interrogation of a High Value al Qaeda Detainee.

<sup>&</sup>lt;sup>1973</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees.

<sup>&</sup>lt;sup>1974</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees.

<sup>&</sup>lt;sup>1975</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees (brackets in the original). The OLC memorandum also cited an "Undated CIA Memo, 'Janat Gul' ('Janat Gul Memo'). The OLC also relied on CIA representations that Janat Gul's interrogations "greatly increased the CIA's understanding of our enemy and its plans."

<sup>&</sup>lt;sup>1976</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of

the OLC that CIA officers had concluded that Gul had no information about the pre-election threat and had determined that Gul was "not the man we thought he was." As noted, after the May 30, 2005, OLC memorandum, the CIA continued to represent that the use of the CIA's enhanced interrogation techniques allowed the CIA to validate sources. 1978

8. The Identification and Arrests of Uzhair and Saifullah Paracha

(TS// WNF) The CIA represented that information obtained through the use of the CIA's enhanced interrogation techniques produced otherwise unavailable intelligence that led to the identification and/or arrest of Uzhair Paracha and his father Saifullah Paracha (aka, Sayf al-Rahman Paracha). These CIA representations include inaccurate information and omit significant material information—specifically a body of intelligence reporting acquired prior to CIA detainee reporting that linked the Parachas to al-Qa'ida-related activities.

(TS//NF) CIA representations also credit the use of the CIA's enhanced interrogation techniques with the identification of a plot to smuggle explosives into the United States involving the Parachas. 1979 CIA records indicate that the plotting was denied by the supposed participants, and that at least one senior CIA counterterrorism official questioned the plausibility of the explosives smuggling plot given the relative ease of acquiring explosive material in the United States. 1980

(TS// //NF) The CIA provided information to the CIA Office of Inspector General that "EITs (including the water board) have been indispensable to our successes," and stated that the CIA OIG Special Review should have come to the "conclusion that our efforts have thwarted attacks and saved lives." The CIA further represented to the OIG that KSM

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United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.

<sup>&</sup>lt;sup>1977</sup> The OLC relied on CIA representations that Janat Gul had information, but that he withheld it. In describing the interrogation process, the OLC stated that Janat Gul's resistance increased as questioning moved to his "knowledge of operational terrorist activities." The OLC also wrote that "Gul apparently feigned memory problems (which CIA psychologists ruled out through intelligence and memory tests) in order to avoid answering questions." The OLC further conveyed that the "CIA believes that Janat Gul continues to downplay his knowledge." *See* Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees.

<sup>&</sup>lt;sup>1978</sup> As described elsewhere, on April 21, 2009, a CIA spokesperson confirmed the accuracy of the information in the OLC memorandum in response to the partial declassification of this memorandum and others.

Among other documents, *see* Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities.

<sup>&</sup>lt;sup>1980</sup> See details in the intelligence chronology in Volume II.

<sup>&</sup>lt;sup>1981</sup> CIA memorandum to the CIA Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the subject line, "Comments to Draft IG Special Review, 'Counterterrorism Detention and Interrogation Program' (2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated February 24, 2004.

"provided information that helped lead to the arrest of... Uzair Paracha, a smuggler," 1982 and that "as a result of the lawful use of EITs":

"KSM identified a mechanism for al-Qa'ida to smuggle explosives into the US via a Pakistani businessman and textile merchant who shipped his material to the US. The businessman had agreed to use this method to help al-Qa'ida smuggle in explosives for follow-on attacks to 9/11." <sup>1983</sup>

(TS//WF) Similarly, on July 29, 2003, the CIA made a presentation to a select group of National Security Council principals, including Vice President Cheney, seeking policy reaffirmation of the CIA interrogation program. The CIA briefing materials state that "the use of the [CIA interrogation] techniques has produced significant results," and warned that "[t]ermination of this [CIA] program will result in loss of life, possibly extensive." The CIA conveyed that "[m]ajor threats were countered and attacks averted," and under a briefing slide entitled "RESULTS: MAJOR THREAT INFO," represented that information obtained from KSM after the use of the CIA's enhanced interrogation techniques led to the "identification" of Saifullah Paracha. 1984

(TS//NF) A widely disseminated CIA Intelligence Assessment, entitled "Detainee Reporting Pivotal for the War Against Al-Qa'ida," that was described in internal CIA emails as being "put together using past assessments" and initially intended for the White House only, with "marching orders" to "throw everything in it," states:

"Since 11 September 2001, detained reporting has become a crucial pillar of US counterterrorism efforts, aiding... operations to capture additional terrorists, helping to thwart terrorist plots... KSM's revelation in March 2003

Memorandum for the Record; subject: Meeting with Deputy Chief, Counterterrorist Center ALEC Station; date: 17 July 2003. These representations were included in the final, and now declassified Special Review of the Inspector General, which states that KSM "provided information that helped lead to the arrests of terrorists including Sayfullah Paracha and his son Uzair, businessmen whom Khalid Shaykh Muhammad planned to use to smuggle explosives in New York." (See CIA Inspector General Special Review, Counterterrorism Detention and Interrogation Activities (September 2001 - October 2003) (2003-7123-IG), 7 May 2004). The statements in the Special Review regarding the purported effectiveness of the program, including the reference to the Parachas, were cited by the Office of Legal Counsel in its analysis of the CIA's enhanced interrogation techniques. See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees, pp. 10-11, citing IG Special Review, pp. 85-91. , [REDACTED], [REDACTED]. ; cc: 1983 Email from: ; subject: re Addition on KSM/AZ and measures; date: February 9, 2004. Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation

<sup>1984</sup> CIA memorandum for the Record, "Review of Interrogation Program on 29 July 2003," prepared by CIA General Counsel Scott Muller, dated August 5, 2003; briefing slides entitled, "CIA Interrogation Program," dated July 29, 2003, presented to senior White House officials.

<sup>1985</sup> See email from: [REDACTED]; to: multiple addresses; subject: "Draft of IA on 'Detainee Reporting Pivotal to the War on Terrorism"; date: May 16, 2005, at 2:08 PM.

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that he was plotting with Sayf al-Rahman Paracha—who also used the name Saifullah al-Rahman Paracha—to smuggle explosives into the United States for a planned attack in New York prompted the FBI to investigate Paracha's business ties in the United States." 1986

(TS//NF) CIA representations related to the "identification" of the Parachas and/or the arrest of Uzair Paracha—as well as the identification of an explosives smuggling plot—omit significant information acquired by the Intelligence Community prior to any reporting from CIA detainees. Specifically, prior to KSM's reporting, the Intelligence Community had already collected and acted upon significant information related to the Paracha family's connections to al-Qa'ida and international terrorism:

- Information on Saifullah Paracha was found in documents seized during a March 28, 2002, raid against al-Qa'ida targets associated with Hassan Ghul, which resulted in the capture of Abu Zubaydah. The documents identified "Saifullah Piracha" (the spelling found in the document seized during the raid) and phone numbers, which would be associated with his Karachi-based business, International Merchandise Pvt Ltd, as early as April 2002. An address associated with the business was also identified. 1987
- The name "Saifullah Piracha" was provided to Pakistani officials by the CIA in December 2002. The CIA wrote: "Information below leads us to believe that the following individual and phone numbers may have a connection to al-Qa'ida and international terrorism.... We request your assistance in investigating this individual to determine if he is involved in terrorist activity." The request included three phone numbers found in the documents seized on March 28, 2002, one of which was associated with Saifullah Paracha's Karachi-based company, International Merchandise Pvt Ltd. 1988
- In April 2002, the FBI opened an investigation on another

  New York-based business associated with Saifullah Paracha. During the course of the investigation, the FBI interviewed an employer at a New York address and acquired additional information on the business and the Parachas.

  card, identifying him as an employee of International Merchandise Limited, was found among documents seized during the April 2002 Karachi raid. 1989

<sup>1988</sup> ALEC (222235Z DEC 02)

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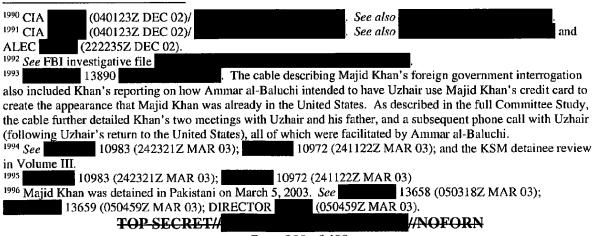
<sup>1986</sup> Italics added. CIA Intelligence Assessment, "Detainee Reporting Pivotal for the War Against Al-Qa'ida," June 2005, which CIA records indicate was provided to White House officials on June 1, 2005. The Intelligence Assessment at the SECRET//NOFORN classification level was more broadly disseminated on June 3, 2005. On March 31, 2009, former Vice President Cheney requested the declassification of this Intelligence Assessment, which was publicly released with redactions on August 24, 2009.

[1987] DIRECTOR [1987] (221835Z APR 02); ALEC [1987] (222235Z DEC 02); DIRECTOR [1987] (221835Z APR 02)

<sup>&</sup>lt;sup>1989</sup> FBI WASHINGTON DC (271623Z MAR 03); ALEC (191630Z MAY 03) (cables explaining previous FBI investigative action on Paracha). On March 28, 2003, the FBI would return to the same employer and the same address, leading to the apprehension of Uzhair Paracha, who would voluntarily provide significant reporting to the FBI.

- Months later, financial documents seized during the September 11, 2002, raids that
  resulted in the capture of Ramzi bin al-Shibh identified an email address attributed to
  International Merchandise Pvt Ltd., with the same contact—Saifullah A. Paracha—as
  well as the same address and phone number as the business identified after the March
  2002 raid. 1990
- Based on the information obtained during the September 2002 raids, the CIA informed the FBI, the NSA, and the Department of Treasury that they suspected "Saifullah Paracha" was engaged in terrorist financing activities, specifically for al-Qa'ida. The cable included detailed information on Saifullah Paracha and International Merchandise Pvt Ltd in Karachi, and noted the CIA's ongoing interest in, and analysis of, the information. 1991
- FBI investigative activity of terrorism subject Iyman Faris found that Faris was linked to Paracha Imports via his Ohio-based housemates.<sup>1992</sup>
- Majid Khan, who was in foreign government custody, provided reporting that "Uzhair" ran the New York branch of his father's Karachi-based import-export business.
   According to the reporting, Uzhair was assisting Majid Khan and Ammar al-Baluchi in their efforts to resettle Majid Khan in the United States for terrorism-related purposes.
   Khan provided a detailed physical description of both Uzhair and his father. 1993

was rendered to CIA custody and immediately subjected to the CIA's enhanced interrogation techniques. A CIA interrogation report from March 24, 2003, states that during the afternoon, KSM continued to be subjected to the CIA's enhanced interrogation techniques, including the waterboard, for failing to provide information on operations in the United States and for having "lied about poison and biological warfare programs." That evening, KSM's interrogators received reports on information being provided by Majid Khan, how was in foreign government custody and being interviewed by FBI special agents and foreign government officers. The information included details on a U.S.-based individual associated with al-Qa'ida named Uzhair. According to Khan, this Uzhair ran the New York branch of his



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father's Karachi-based import-export business. 1997 CIA cables describe KSM as being "boxed in" by reporting from Majid Khan 1998 before providing the following information on the Parachas and a smuggling plot:

- KSM corroborated reporting from Majid Khan that Ammar al-Baluchi and Majid Khan approached Uzhair Paracha for assistance in resettling Majid Khan in the United States. 1999
- KSM stated that he was close to Uzhair's father, Sayf al-Rahman Paracha, who provided assistance through his business and by helping to find safe houses in Karachi. 2000
- KSM claimed that Ammar al-Baluchi and Majid Khan approached Sayf al-Rahman Paracha with a plan to use Sayf al-Rahman Paracha's textile business to smuggle explosives into the United States. KSM stated that Paracha agreed to this plan and was arranging the details with Ammar al-Baluchi and Majid Khan at the time of his (KSM's) capture. 2001 A later CIA cable provided additional background, stating: "KSM did not volunteer [the explosives plot] information on Paracha. He provided this reporting only when confronted with details on his role and other information on the plot, which had been provided by detaince Majid Khan," who was in foreign government custody. 2002

(TS// MAF) According to CIA records, on March 28, 2003, at a FBI field office, Uzhair Paracha provided significant information to interviewing FBI special agents on his father's links to al-Qa'ida and his own efforts to assist Majid Khan's reentry to the United States. Uzhair denied knowing anything about an explosives smuggling plot.<sup>2003</sup>

(TS// On April 29, 2003, Ammar al-Baluchi was detained by Pakistani authorities as a result of reporting unrelated to the CIA's Detention and Interrogation Program. Records indicate Ammar al-Baluchi provided significant information prior to being transferred to CIA custody. On May 2003, Ammar al-Baluchi was rendered to CIA custody and

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10984 (242351Z MAR 03)
             10983 (242321Z MAR 03). The CIA's June 2013 Response asserts that "[r]eporting from
interrogations of KSM was directly and uniquely responsible for the arrests of Saifullah Paracha and his son Uzhair
Paracha." The CIA Response also asserts that Majid Khan's reporting "was disseminated just after KSM provided
the information that allowed us to identify Paracha" (emphasis in the original). This is inaccurate. The cable
describing KSM's interrogation specifically references the cable describing Majid Khan's detailed reporting from
interrogations in foreign government custody and how KSM was "boxed in" by the information provide by Majid
Khan.
1999
              10984 (242351Z MAR 03), disseminated as
2000
              10984 (242351Z MAR 03), disseminated as
2001
              10984 (242351Z MAR 03), disseminated as
2002 ALEC
                  (052230Z MAY 03)
<sup>2003</sup> ALEC
                  (012248Z APR 03)
<sup>2004</sup> See section of this summary on the Karachi Plots, including
                                                                      14291 (021645Z MAY 03) and ALEC
       (142334Z MAY 03). A CIA cable describes a CIA officers meeting with the foreign government officer
who used rapport-building techniques to acquire information from Ammar al-Baluchi. The officer stated that
Ammar al-Baluchi was "more chatty" than Khallad bin Attash (who was also in foreign government custody at the
time), and that Ammar "acknowledged plans to attack U.S. Consulate officials at the airport, the Consul General's
Residence and the Consulate itself." See
                                                  19647
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immediately subjected to the CIA's enhanced interrogation techniques. The CIA stopped using the CIA's enhanced interrogation techniques on Ammar al-Baluchi on May 20, 2003. A June 18, 2003, cable states that Ammar al-Baluchi denied that he and Sayf al-Rahman Paracha agreed to smuggle explosives into the United States. Ammar al-Baluchi stated he only asked Sayf al-Rahman Paracha questions and made inquiries about how explosives shipping could be done. Ammar al-Baluchi maintained that he did not take any action based on the discussion. 2007

(TS//NF) On July 5, 2003, Saifullah Paracha was detained in properties of the FBI. 2008 Shortly thereafter, Saifullah Paracha was rendered to U.S. military custody at Bagram Air Force Base. 2009 At Bagram, Saifullah Paracha was questioned by an FBI special agent. A CIA cable from July 17, 2003, relays that Saifullah Paracha stated that Ammar al-Baluchi had asked if he knew a forwarding agent who could ship garments and "materials" to Europe, which Saifullah Paracha inferred were either explosives or chemicals. Paracha stated he had no information to provide to Ammar al-Baluchi on this topic and that no further action was taken on the matter. 2011

(TS//NF) With regards to the explosives smuggling reporting, a senior CIA counterterrorism official commented:

"again, another ksm op worthy of the lamentable knuckleheads... why smuggle" in explosives when you can get them here? neither fertilizer for bombs or regular explosives are that hard to come by ramzi yousef came to

Ammar al-Baluchi was detained in Pakistan on April 29, 2003, and transferred to CIA custody on May 2003. See 14259 45028 45028 ; Let 14282 4282 ; [REDACTED] 38325 ; [REDACTED] 38389 ; [REDACTED] 38389
<sup>2006</sup> For additional details, <i>see</i> detainee review for Ammar al-Baluchi in Volume III.
<sup>2007</sup> DIRECTOR (181929Z JUN 03), disseminated as (181929Z JUN 03)
(301600Z MAY <u>03)</u>
Email from:, to:, [REDACTED]; subject: For coordination - DCI Highlight on
Paracha; date: July 7, 2003, at 11:10 AM; email from: to: to: [REDACTED];
subject: Re: For coordination - DCI Highlight on Paracha; date: July 7, 2003, at 11:18:39 AM.
(See interview of page 15, 2003). The
CIA originally sought to take direct custody of Saifullah Paracha. On May 6, 2003, CTC's chief of operations,
, sent an email to CTC Legal, and CTC attorney
, with a proposal for the CIA to detain Saifullah Paracha and interrogate him using the CIA's enhanced
interrogation techniques, writing: "we MUST have paracha arrested without delay and transferred to cia custody for
interrogation using enhanced measures. i understand that paracha's us person status makes this difficult, but this is
dynamite and we have to move forward with alacrity. what do you need to do that? what do we need to do that?"
See CIA document for:; from:; from:; date: 6 May 2003.
According to CIA records noted above, Saifullah Paracha's eventual capture and rendition to U.S. military custody
was complicated by . According to emails within CTC
Legal, Paracha was "
<sup>2009</sup> 86058
2010 Email from: ; to: [REDACTED]; subject: For coordination - DCI Highlight on
Paracha; date: July 7, 2003, at 11:10 AM; email from: to: [REDACTED];
subject: Re: For coordination - DCI Highlight on Paracha; date: July 7, 2003, at 11:18:39 AM.
<sup>2011</sup> 13588 (171505Z JUL 03)
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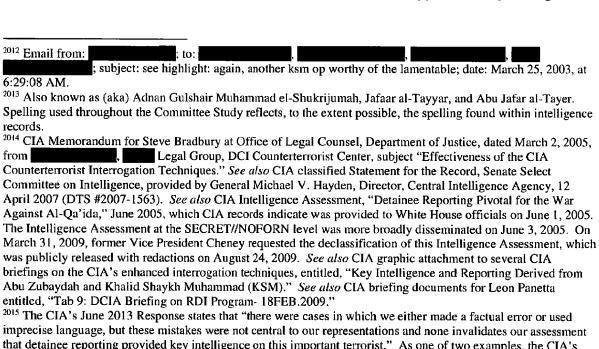
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conus with a suitcase and hundred bucks and got everything he needed right here, this may be true, but it just seems damn odd to me."2012

9. Critical Intelligence Alerting the CIA to Jaffar al-Tayyar

(TS# //NF) The CIA made repeated claims that the use of the CIA's enhanced interrogation techniques resulted in "key intelligence" from Abu Zubaydah and KSM on an operative named Jaffar al-Tayyar, 2013 later identified as Adnan el-Shukrijumah. 2014 These CIA representations frequently asserted that information obtained from KSM after the use of the CIA's enhanced interrogation techniques resulted in an FBI investigation that prompted al-Tayyar to flee the United States. These representations were inaccurate. KSM was captured on March 1, 2003. Jaffar al-Tayyar departed the United States in May 2001. 2015

(TS# //NF) CIA representations also omitted key contextual facts, including that: (1) the Intelligence Community was interested in the Florida-based Adnan el-Shukrijumah prior to the detention of the CIA's first detainee;<sup>2016</sup> (2) CIA detainee Abu Zubaydah provided a description and information on a KSM associate named Jaffar al-Tayyar to FBI special agents in



imprecise language, but these mistakes were not central to our representations and none invalidates our assessment that detainee reporting provided key intelligence on this important terrorist." As one of two examples, the CIA's June 2013 Response acknowledges that the "[CIA] incorrectly stated al-Tayyar fled the United States in response to the FBI investigation, although he had in fact already departed the United States by this time." The Committee found that this inaccurate statement was central to the CIA's representations. The CIA asserted that "Ja'far al-Tayyar" fled the United States because of KSM's reporting after the use of the CIA's enhanced interrogation techniques in the context of representations that the use of the techniques "has been a key reason why al-Qa'ida has failed to launch a spectacular attack in the West."

<sup>2016</sup> ALEC (210218Z MAR 03). Extensive open source records include "Broward Man Sought as Terror Suspect," *Miami Herald*, dated March 21, 2003; "Pursuit of al-Qaeda keeps coming back to Fla.," *USA Today*, dated June 15, 2003; and "A Hunt for 'The Pilot," *U.S. News and World Report*, dated March 30, 2003. For context, *see also* United States District Court Southern District Florida, Case No. 02-60096, *United States of America v. Imran Mandhai and Shueyb Mossa Jokhan*, filed May 16, 2002.

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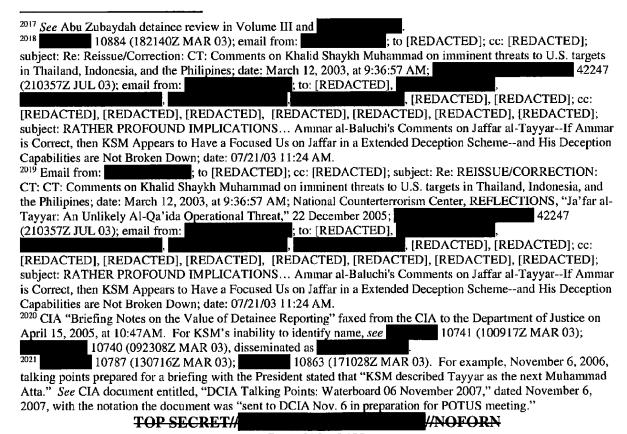
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May 2002, prior to being subjected to the CIA's enhanced interrogation techniques;<sup>2017</sup> (3) CIA personnel distrusted KSM's reporting on Jaffar al-Tayyar—stating that KSM fabricated information and had inserted al-Tayyar "into practically every story, each time with a different role";<sup>2018</sup> (4) other CIA detainee reporting differed from KSM's reporting in significant ways;<sup>2019</sup> and (5) CIA records indicate that KSM did not identify al-Tayyar's true name and that it was Jose Padilla—in military custody and being questioned by the FBI—who provided al-Tayyar's true name as Adnan el-Shukrijumah.<sup>2020</sup> Finally, the CIA attributed to KSM the characterization of al-Tayyar as the "next Mohammed Atta," despite clarifications from KSM to the contrary.<sup>2021</sup>

(TS//NF) For example, in a March 2, 2005, CIA memorandum with the subject line, "Effectiveness of the CIA Counterterrorist Interrogation Techniques," the CIA responded to a request from the Office of Legal Counsel "for the intelligence the Agency obtained from detainees who, before their interrogations, were not providing any information of intelligence [value]." Under a section entitled, "Results," the CIA stated:

"CIA's use of DOJ-approved enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled CIA to disrupt terrorist plots, capture additional terrorists, and collect a high volume of critical intelligence on al-Qa'ida. We believe that intelligence acquired from these interrogations has been a key reason why al-Qa'ida has failed to launch a spectacular attack in the West since 11 September 2001. Key intelligence



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collected from HVD interrogations *after* applying interrogation techniques:"<sup>2022</sup>

2023

(TS// The CIA then listed "Jafaar al-Tayyar" as one of 11 examples, stating:

"Jafaar al-Tayyar: Tayyar is an al-Qa'ida operative who was conducting casing in the US for KSM prior to 9/11, according to KSM and other HVDs. KSM confirmed that he recruited Tayyar—who is still at large—to conduct a major operation against US interests. KSM described Tayyar as the next Muhammad Atta. Tayyar's family is in Florida and we have identified many of his extremist contacts. Acting on this information, the FBI quickly publicized Tayyar's true name and aggressively followed up with his family and friends in the United States, causing Tayyar to flee the United States.

and we are actively pursuing his capture.

(TS// In January 2009, the CIA compiled a detailed briefing book—and CIA Director Hayden produced his own prepared remarks—for a three-hour briefing on the CIA's Detention and Interrogation Program for President-elect Obama's national security staff. 2024 Included in the materials was a document entitled, "Key Impacts," which states:

"Results: CIA's use of DOJ-approved enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled CIA to disrupt terrorist plots, capture additional terrorists, and collect a high volume of critical intelligence on al-Qa'ida. We believe that intelligence acquired from these interrogations has been a key reason why al-Qa'ida has failed to launch a spectacular attack in the West since 11 September 2001. Key intelligence collected from HVD interrogations after applying interrogation techniques:<sup>2025</sup>

<sup>2022</sup> Emphasis in original document. CIA Memorandum for Steve Bradbury at Office of Legal Counsel, Department of Justice, dated March 2, 2005, from Legal Group, DCI Counterterrorist Center, subject "Effectiveness of the CIA Counterterrorist Interrogation Techniques." <sup>2023</sup> CIA Memorandum for Steve Bradbury at Office of Legal Counsel, Department of Justice, dated March 2, 2005, Legal Group, DCI Counterterrorist Center, subject "Effectiveness of the CIA Counterterrorist Interrogation Techniques.' <sup>2024</sup> CIA Briefing for Obama National Security Team - "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009." Referenced materials attached to cover memorandum with the title, "D/CIA Conference Room Seating Visit by President-elect Barrack [sic] Obama National Security Team Tuesday, 13 January 2009; 8:30 – 11:30 a.m." The briefing book includes the previously mentioned "Briefing Notes on the Value of Detainee Reporting" dated 15 May 2006, which provided the same intelligence claims found in the document of the same name, but dated April 15, 2005. Expected participants included "Senator Boren, Mr. McDonough, Mr. Brennan, General Jones, Mr. Craig, Mr. Lippert, Mr. Smith, Senator Hagel," as well as several CIA officials, including Director Hayden, , John Rizzo, [REDACTED], and Legal, <sup>2025</sup> Emphasis in original. TOP SECRET //NOFORN

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... <u>Jafaar al-Tayyar</u>: Tayyar is an al-Qa'ida operative who was conducting casing in the US for KSM prior to 9/11, according to KSM and other HVDs. KSM confirmed that he recruited Tayyar—who is still at large—to conduct a major operation against US interests. KSM described Tayyar as the next Muhammad Atta. Tayyar's family is in Florida and we have identified many of his extremist contacts. Acting on this information, the FBI quickly publicized Tayyar's true name and aggressively followed up with his family and friends in the United States, causing Tayyar to flee the United States. <sup>2026</sup> and we are actively pursuing his capture.

2027

(TS//NF) Prior to receiving information from the CIA's Detention and Interrogation Program, the U.S. Intelligence Community was interested in Adnan el-Shukrijumah. According to CIA and open source records, the FBI interviewed the parents of Adnan el-Shukrijumah several times between September 2001 and October 2002 concerning their son and his suspected contact with a known extremist. The family provided no significant information on their son, except to alert the FBI that he had departed the United States circa May 2001. 2028

(TS//NF) CIA representations that Jaffar al-Tayyar fled the United States in 2003 in response to an investigation prompted by reporting from KSM were incongruent with CIA records at the time of the representations, which indicated that al-Tayyar had already relocated to Pakistan. In March 2003, when Jose Padilla identified Jaffar al-Tayyar as Adnan al-Shukrijumah, he stated that he had last seen al-Tayyar at a KSM safehouse in Karachi, Pakistan, in March 2002. Other reporting indicated al-Tayyar's presence in Pakistan in 2002 and 2003, as well. For example, KSM consistently reported that al-Tayyar was not in the United States and noted during a 2004 interrogation that al-Tayyar "would not return to the United States because

<sup>2028</sup> ALEC (210218Z MAR 03). Extensive open source records include "Pursuit of al-Qaeda keeps coming back to Fla.," *USA Today*, dated June 15, 2003; "Broward Man Sought as Terror Suspect," *Miami Herald*, dated March 21, 2003; and "A Hunt for 'The Pilot,'" *U.S. News and World Report*, dated March 30, 2003. The FBI confirmed for the Committee that Adnan el-Shukrijumah departed the United States in May 2001. *See* DTS #2013-0391.

Email from: [2029 Email from: [303]]; to: [303], [REDACTED]; cc: [304], [REDACTED]; cc: [305], subject: Padilla Breaks; date: May 1, 2003, at 08:51 AM; CIA "Briefing Notes on the Value of Detainee Reporting" faxed from the CIA to the Department of Justice on April 15, 2005, at 10:47AM; ALEC (210218Z MAR 03).

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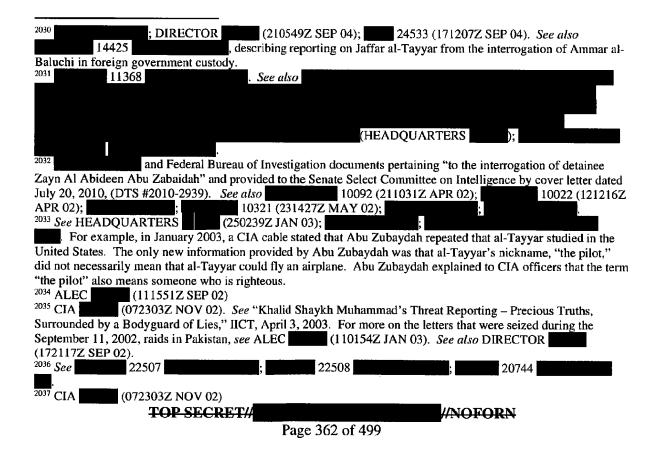
<sup>&</sup>lt;sup>2026</sup> The CIA's June 2013 Response states that "[i]n some of the *early* representations, we incorrectly stated al-Tayyar fled the United States in response to the FBI investigation, although he had in fact already departed the United States by this time" (italics added). As noted, this representation was made by the CIA as late as January 2009, to President-elect Obama's national security team.

<sup>&</sup>lt;sup>2027</sup> Emphases in original. CIA Briefing for Obama National Security Team - "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RD1 Program 09 Jan. 2009." Referenced materials attached to cover memorandum with the title, "D/CIA Conference Room Seating Visit by President-elect Barrack [sic] Obama National Security Team Tuesday, 13 January 2009; 8:30 – 11:30 a.m." The briefing book includes the previously mentioned "Briefing Notes on the Value of Detainee Reporting" dated 15 May 2006, which provided the same intelligence claims in the document of the same name, but dated April 15, 2005. *See* "RDI Key Impacts."

his name was known to U.S. authorities."<sup>2030</sup> Further,

(TS# #NF) On May 20, 2002, prior to the initiation of the CIA's enhanced interrogation techniques—and while being questioned by FBI special agents—CIA detainee Abu Zubaydah provided information on "Abu Jafar al-Tayer" in the context of discussing associates of KSM. Abu Zubaydah provided a detailed description of "Abu Jafar al-Tayer" and stated that he was an English speaker who had studied in the United States. Abu Zubaydah stated that he first met "Abu Jafar al-Tayer" in Birmal, Afghanistan, circa January 2002, and that "Abu Jafar al-Tayer" was at that time seeking to travel to Pakistan. Abu Zubaydah repeated that "Abu Jafar al-Tayer" spoke "very good English" and was "short and stocky with black hair and dark skin." Abu Zubaydah did not provide significant additional information on Abu Jaffar al-Tayyar after the CIA used its enhanced interrogation techniques against him in August 2002. 2033

(TS// UNF) On September 11, 2002, Ramzi bin al-Shibh was captured in Karachi, Pakistan. During the capture operation, a letter referencing Jaffar al-Tayyar was seized. According to a translation of the letter, it stated "tell an unidentified pilot named Ja'far that he should be ready for travel." Shortly after his capture, bin al-Shibh was rendered to foreign government custody. In November 2002, while still in foreign government custody, bin al-Shibh was questioned on "Ja'far the Pilot" and provided a physical description of "Ja'far."



(TS// On March 1, 2003, KSM was captured. A notebook associated with KSM retrieved during the capture operation included the name "Jafar al-TAYYAR." After his capture, KSM was rendered to CIA custody, and immediately subjected to the CIA's enhanced interrogation techniques. 2039

(TS# WNF) On March 7, 2003, CIA Headquarters sent information on Jaffar al-Tayyar to the CIA's DETENTION SITE BLUE, where KSM was located, for use in the interrogation of KSM.<sup>2040</sup> The documents included the following:

- a "targeting study" on Jaffar al-Tayyar completed by the CIA in January 2003;<sup>2041</sup>
- a letter from KSM to bin al-Shibh referencing "Jafar the Pilot" and indicating that
   "Jafar" "ought to prepare himself" to smuggle himself from Mexico into an unspecified country;
- a letter from Jaffar al-Tayyar to Ramzi bin al-Shibh asking for clarification of KSM's letter; and
- additional background and reporting information on Jaffar al-Tayyar.<sup>2042</sup>

(TS// Company) The requirements cable from CIA Headquarters to the detention site included numerous specific questions, relying on the information already known about Jaffar al-Tayyar.<sup>2043</sup>

(TS// According to CIA records, on March 9, 2003—while KSM was being interrogated using the CIA's enhanced interrogation techniques, but before he was subjected to the waterboard interrogation technique—the CIA interrogation team used two letters referencing al-Tayyar as the "interrogation vehicle" to elicit information from KSM on Jaffar al-Tayyar. CIA cables state that KSM did not provide—and claimed not to know—Jaffar al-Tayyar's true name. However, KSM stated that Jaffar al-Tayyar's father lived in Florida and was named "Shukri Sherdil." This information was not accurate. Open source reporting indicates that Jaffar al-Tayyar's father's true name was "Gulshair El Shukrijumah."

Among other open source news reports, see "Father denies son linked to terror." St. Petersburg Times, published March 22, 2003.

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<sup>&</sup>lt;sup>2038</sup> April 3, 2003, Intelligence Community Terrorist Threat Assessment regarding KSM threat reporting, entitled "Khalid Shaykh Muhammad's Threat Reporting—Precious Truths, Surrounded by a Bodyguard of Lies." <sup>2039</sup> See KSM detainee review in Volume III. 2040 ALEC (072215Z MAR 03) 2041 ALEC (110209Z JAN 03) 2042 ALEC (072215Z MAR 03) (072215Z MAR 03). For more on the letters that were seized during the September 11, 2002, raids in Pakistan, and Abu Zubaydah's reporting, see ALEC (110154Z JAN 03); DIRECTOR 10092 (211031Z APR 02); 10022 (121216Z APR 02); (172117Z SEP 02); 10321 (231427Z MAY 02); ; Federal Bureau of Investigation documents pertaining "to the interrogation of detainee Zayn Al Abideen Abu Zabaidah" and provided to the Senate Select Committee on Intelligence by cover letter dated July 20, 2010 (DTS #2010-2939). 10741 (100917Z MAR 03) 2045 10740 (092308Z MAR 03), disseminated as 10741 (100917Z MAR 03);

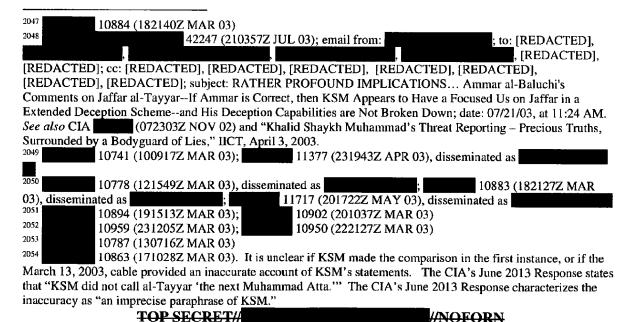
(TS// NF) Over the course of the next two weeks, during the period when KSM was being subjected to the CIA's enhanced interrogation techniques—including the waterboard—KSM referred to Jaffar al-Tayyar as being engaged in multiple terrorist operations. As a result, the CIA's detention site began describing Jaffar as the "all-purpose" al-Tayyar whom KSM had "woven... into practically every story, each time with a different role." CIA records confirm that KSM made numerous statements about Jaffar al-Tayyar's terrorist plotting that were deemed not to be credible by CIA personnel, 2048 including, but not limited to, statements that:

- al-Tayyar was engaged in terrorist plotting with Jose Padilla; <sup>2049</sup>
- al-Tayyar was engaged in terrorist plots against Heathrow Airport;<sup>2050</sup>
- al-Tayyar was involved in terrorist plotting with Majid Khan;<sup>2051</sup> and
- al-Tayyar was engaged in an assassination plot against former President Jimmy Carter.<sup>2052</sup>

(TS# WNF) On March 12, 2003, when KSM was confronted with a page in his notebook about al-Tayyar, KSM stated that he "considered al-Tayyar to be the 'next 'emir' for an attack against the US, in the same role that Muhammad Atta had for 11 September." On March 16, 2003, KSM stated that the only comparison between Atta and al-Tayyar was their education and experience in the West. 2054

(TS// NF) An email exchange the afternoon of March 18, 2003, between CIA personnel expressed the views of interrogators and officers at CIA Headquarters with regard to KSM and Jaffar al-Tayyar. The email from KSM debriefer stated:

"we've finally gotten [KSM] to admit that al-Tayyar is meant for a plan in the US, but I'm still not sure he's fessing up as to what Jafar's role/plan really is. Today he's working with Majid Khan, yesterday the London crowd, the day



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before Padilla – you get the point. Anyway, I'm still worried he might be misdirecting us on Jafar." <sup>2055</sup>

yanking our chain about Jafar... really trying hard to throw us off course... suggesting whatever Jafar really is up to must be baaaad [sic]." The officer noted that "[a]nother big hole is Jafar's true name," and relayed that KSM's use of "another Abu name... Abu Arif... doesn't get us far." When KSM was confronted with the reporting he had provided on Jaffar al-Tayyar, KSM claimed that he had been forced to lie about al-Tayyar because of the pressure he was under from his CIA interrogators, who had been subjecting KSM to the CIA's enhanced interrogation techniques since his rendition to CIA custody. 2057

(TS// WNF) Additional CIA records from this period indicate that, while KSM claimed not to know Jaffar al-Tayyar's true name, KSM suggested that Jose Padilla, then in U.S. military custody, would know his name. According to CIA records, the "FBI began participating in the military debriefings [of Jose Padilla] in March 2003, after KSM reported Padilla might know the true name of a US-bound al-Qa'ida operative known at the time only as Jaffar al-Tayyar. Padilla confirmed Jaffar al-Tayyar's true name as Adnan El Shukrijumah." 2058

(TS// In March 2003, a senior CTC officer noted differences between KSM's reporting and reporting from Ramzi bin al-Shibh. In April 2003, an Intelligence Community assessment concluded, based on comments from other detainees—including those not in CIA custody—that "[i]t seemed obvious that KSM was lying with regard to Jaffar al-Tayyar." In July 2003, after Ammar al-Baluchi stated that Jaffar al-Tayyar was not suited to be an operative and was "not doing much of anything," the deputy chairman of the Community Counterterrorism Board warned:

"If [KSM] has pulled off focusing us on a person who is actually no threat, it would mean that our interrogation techniques have not/not broken down his resistance to any appreciable extent – and that we will have to doubt even more strongly anything he says." <sup>2061</sup>

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<sup>&</sup>lt;sup>2055</sup> Note for: [REDACTED]; from: [REDACTED], OFFICE: [DETENTION SITE BLUE]; Subject: JAFAR REQUEST; date: March 18, 2003, at 08:16:07 PM. <sup>2056</sup> Email from: [REDACTED]; to: [REDACTED]; subject: Re: JAFAR REQUEST; date: March 18, 2003, at 03:49:33 PM. 10959 (231205Z MAR 03); 10902 (201037Z MAR 03); 10950 (222127Z MAR 11377 (231943Z APR 03), disseminated as <sup>2058</sup> CIA "Briefing Notes on the Value of Detainee Reporting" faxed from the CIA to the Department of Justice on April 15, 2005, at 10:47AM. On March 21, 2003, CIA records state that a photograph of Gulshair El Shukrijumah's son was obtained from the FBI and shown to KSM, Ramzi bin al-Shibh, and Abu Zubaydah, who all identified the photograph as that of al-Tayyar. See ALEC (210218Z MAR 03). <sup>2059</sup> Email from: to [REDACTED]; cc: [REDACTED]; subject: Re: REISSUE/CORRECTION: CT: COMMENTS OF KHALID SHAYKH MUHAMMAD ON IMMINENT THREATS TO U.S. TARGETS IN THAILAND, INDONESIA, AND THE PHILIPPINES; date: March 12, 2003, at 9:36:57 AM. <sup>2060</sup> "Khalid Shaykh Muhammad's Threat Reporting – Precious Truths, Surrounded by a Bodyguard of Lies," IICT, April 3, 2003. 42247 (210357Z JUL 03); email from: ; to: [REDACTED], [REDACTED], TOP SECRET! //NOFORN

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(TS# **(NF)** In December 2005, an NCTC Red Team report, entitled "Ja'far al-Tayyar: An Unlikely Al-Qa'ida Operational Threat," highlighted the possibility that the information provided by KSM on al-Tayyar's capabilities and terrorist plotting was simply "deception." The report described a large body of other detainee reporting—from Abu Faraj al-Libi, Abu Talha al-Pakistani, 'Abd al-Rahim Ghulam Rabbani, and Ammar al-Baluchiconsisting of largely dismissive statements about Jaffar al-Tayyar's capabilities and role in al-Qa'ida. 2062

10. The Identification and Arrest of Saleh al-Marri

#NF) The CIA represented to the CIA Office of Inspector General that "as a result of the lawful use of EITs," 2063 KSM "provided information that helped lead to the arrests of terrorists including... Saleh Almari, a sleeper operative in New York."2064 This information was included in the final version of the OIG's May 2004 Special Review under the heading, "Effectiveness." This CIA representation is inaccurate. KSM was captured on March 1, 2003.<sup>2066</sup> Saleh al-Marri was arrested in December 2001.<sup>2067</sup> #NF) The inaccurate statements about al-Marri to the OIG began with (TS/A the July 16, 2003, OIG interview of Deputy Chief of ALEC Station [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED]; subject: RATHER PROFOUND IMPLICATIONS; subject: RATHER PROFOUND IMPLICATIONS... Ammar al-Baluchi's Comments on Jaffar al-Tayyar--If Ammar is Correct, then KSM Appears to Have a Focused Us on Jaffar in a Extended Deception Scheme--and His Deception Capabilities are Not Broken Down; date: 07/21/03, at 11:24 AM. <sup>2062</sup> National Counterterrorism Center, REFLECTIONS, "Ja'far al-Tayyar: An Unlikely Al-Qa'ida Operational Threat," 22 December 2005. While NCTC's "mainline analytic group" disagreed with the Red Team's analytical conclusions, records do not indicate that the Red Team's account of the contrary detainee reporting was challenged. Draft MEMORANDUM FOR THE DIRECTOR OF NATIONAL INTELLIGENCE from the Office of the Director of National Intelligence General Counsel; SUBJECT: 2063 See CIA memorandum to the CIA Inspector General from James Pavitt, CIA's Deputy Director for Operations, dated February 27, 2004, with the subject line, "Comments to Draft IG Special Review, Counterterrorism Detention and Interrogation Program' (2003-7123-IG)," Attachment, "Successes of CIA's Counterterrorism Detention and Interrogation Activities," dated February 24, 2004.

, Memorandum for the Record; subject: Meeting with Deputy Chief, Counterterrorist Center ALEC Station; date: 17 July 2003; and CIA Office of Inspector General, Special Review - Counterterrorism Detention and Interrogation Program, (2003-7123-IG), May 2004. <sup>2065</sup> CIA Office of Inspector General, Special Review - Counterterrorism Detention and Interrogation Program, (2003-7123-IG), May 2004.

41351 <sup>2067</sup> Information on ALI SALEH M K AL-MARRI, provided by the FBI to the Committee, March 26, 2002 (DTS #2002-1819).

On July 16, 2003, informed the OIG that KSM's information "helped lead to the arrest of" al-Marri. , Memorandum for the Record; subject: Meeting with Deputy Chief, Counterterrorist Center ALEC Station; date: 17 July 2003). Two days later, wrote an email with information intended for CIA leadership that stated, accurately, that al-Marri "had been detained on a material witness warrant based on information linking him to the 911 financier Hasawi." (See email from:

, [REDACTED], [REDACTED], [REDACTED],

2003, at 2:30:09 PM).

; subject: value of detainees; date: July 18,

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were repeated in DDO Pavitt's formal response to the draft OIG Special Review. <sup>2069</sup> The inaccurate statements were then included in the final May 2004 Special Review. <sup>2070</sup> The "Effectiveness" section of the Special Review was used repeatedly as evidence for the effectiveness of the CIA's enhanced interrogation techniques, including in CIA representations to the Department of Justice. The passage in the OIG Special Review that includes the inaccurate CIA representation that KSM provided information helping to lead to the arrest of al-Marri was referenced in the May 30, 2005, OLC memorandum analyzing the legality of the CIA's enhanced interrogation techniques. <sup>2071</sup> The portion of the Special Review discussing al-Marri has been declassified, as has the OLC memorandum. <sup>2072</sup>

**HNF**) The CIA also represented, in Pavitt's formal response to the OIG, (TS/A that prior to reporting from KSM, the CIA possessed "no concrete information" on al-Marri. 2073 <sup>2069</sup> The January 2004 draft OIG Special Review included the inaccurate information provided by KSM "provided information that helped lead to the arrests of terrorists including... Saleh Almery, a sleeper operative in New York." (See CIA Inspector General, Special Review, Counterterrorism Detention and Interrogation Program (2003-7123-IG) January 2004). CTC's response to the draft Special Review was likewise , who wrote: "KSM also identified a photograph of a suspicious student in New York whom prepared by the FBI suspected of some involvement with al-Qa'ida, but against whom we had no concrete information." After wrote, "[t]his student is now being held on a material witness warrant." (See describing KSM's reporting, , [REDACTED], [REDACTED], ; cc: **l** : to: email from: ; subject: re Addition on KSM/AZ and measures; date: February 9, 2004.) DDO Pavitt's formal response to the OIG draft Special Review included this representation, adding that the information was provided "as a result of the lawful use of EITs." Pavitt's memo to the OIG did not acknowledge that the "student now being held on a material witness warrant" had been arrested more than a year prior to the capture of KSM. Nor did it correct the inaccurate information in the OIG's draft Special Review that KSM's information "helped lead to the arrest" of al-Marri. See memorandum for Inspector General from James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities. 2070 CIA Office of Inspector General, Special Review - Counterterrorism Detention and Interrogation Program, (2003-7123-IG), May 2004. <sup>2071</sup> In its May 30, 2005, memorandum, the OLC wrote, "we understand that interrogations have led to specific, actionable intelligence," and "[w]e understand that the use of enhanced techniques in the interrogations of KSM, Zubaydah and others... has yielded critical information" (Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11), citing IG Special Review at 86, 90-91. <sup>2072</sup> The CIA's June 2013 Response states: "CIA mistakenly provided incorrect information to the Inspector General (IG) that led to a one-time misrepresentation of this case in the IG's 2004 Special Review." The ClA's June 2013 Response states that "[t]his mistake was not, as it is characterized in the 'Findings and Conclusions' section of the Study, a 'repeatedly represented' or 'frequently cited' example of the effectiveness of CIA's interrogation program.' The Committee found that, in addition to the multiple representations to the CIA OIG, the inaccurate information in the final OIG Special Review was, as noted above, provided by the CIA to the Department of Justice to support the Department's analysis of the lawfulness of the CIA's enhanced interrogation techniques. The OIG Special Review was also relied upon by the Blue Ribbon Panel evaluating the effectiveness of the CIA's enhanced interrogation techniques, and later was cited in multiple open source articles and books, often in the context of the "effectiveness" of the CIA program. , [REDACTED], [REDACTED], ; cc: | <sup>2073</sup> Email from: ; subject: re Addition on KSM/AZ and measures; date: February 9, 2004. Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; <del>//NOFORN</del> TOP SECRET/A

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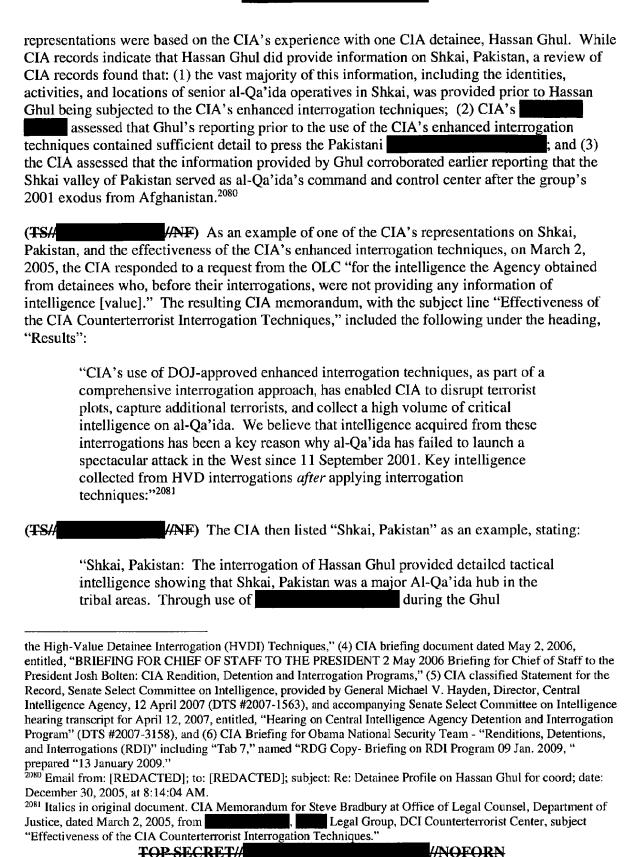
This representation is incongruent with CIA records. CIA records indicate that prior to the CIA's detention of KSM, the CIA possessed significant information on al-Marri, who was arrested after making attempts to contact a telephone number associated with al-Qa'ida member and suspected 9/11 facilitator, Mustafa al-Hawsawi. CIA records indicate that al-Marri had suspicious information on his computer upon his arrest, that al-Marri's brother had travelled to Afghanistan in 2001 to join in jihad against the United States, and that al-Marri was directly associated with KSM, as well as with al-Hawsawi.

11. The Collection of Critical Tactical Intelligence on Shkai, Pakistan

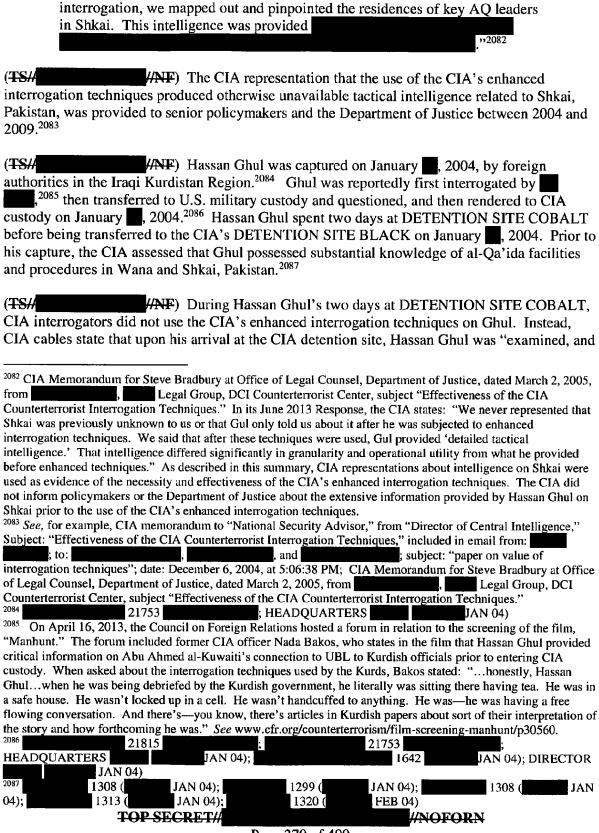
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attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation
Activities.
2074 ALEC (292319Z APR 03)
<sup>2075</sup> The laptop contained files and Internet bookmarks associated with suspicious chemicals and chemical distributors, as well as computer programs typically used by hackers. <i>See</i> WASHINGTON (122314Z MAI 03); ALEC (292319Z APR 03).
<sup>2076</sup> CIA WASHINGTON DC (260018Z MAR 03)
<sup>2077</sup> Prior to the capture of KSM, Abd al-Rahim Ghulam Rabbani told the FBI that al-Marri had called KSM and ha
been seen with KSM at an al-Qa'ida guesthouse. In addition, email accounts found on a computer seized during the
raid that captured KSM revealed links to accounts associated with al-Marri. See ALEC (292319Z APR 03)
WASHINGTON (122314Z MAR 03); ALEC (031759Z MAR 03); ALEC (052341Z MAR
03).
<sup>2078</sup> The FBI information included that al-Marri's brother "traveled to Afghanistan in 1997-1998 to train in Bin –
Laden camps." It also indicated that al-Marri's computer revealed bookmarks to websites associated with religious
extremism and various criminal activities, as well as hacking tools (See FBI document on Ali Saleh MK Al-Marri,
provided to the Committee, March 26, 2002 (DTS #2002-1819)). Despite the extensive derogatory information on
al-Marri in the possession of both the CIA and FBI, the CIA's June 2013 Response repeats previous CIA
representations that prior to KSM's reporting, the CIA had "no concrete information" on al-Marri. The CIA's June
2013 Response also states that the previously obtained information was "fragmentary," and that while the CIA and
FBI were aware of al-Marri's links to al-Qa'ida and "strongly suspected him of having a nefarious objective," "both
agencies lacked detailed reporting to confirm these suspicions"  2079 Among other documents, see: (1) CIA memorandum to "National Security Advisor," from "Director of Central
Intelligence," Subject: "Effectiveness of the CIA Counterterrorist Interrogation Techniques," included in email
from:, to:, and, and, subject: "paper on value of interrogation techniques"; date: December 6, 2004, at 5:06:38 PM. The email references the attached
"information paper to Dr. Rice explaining the value of the interrogation techniques," (2) CIA Memorandum for
Steve Bradbury at Office of Legal Counsel, Department of Justice, dated March 2, 2005, from
Legal Group, DCI Counterterrorist Center, subject "Effectiveness of the CIA Counterterrorist Interrogation
Techniques," (3) CIA Talking Points entitled, "Talking Points for 10 March 2005 DCI Meeting PC: Effectiveness of
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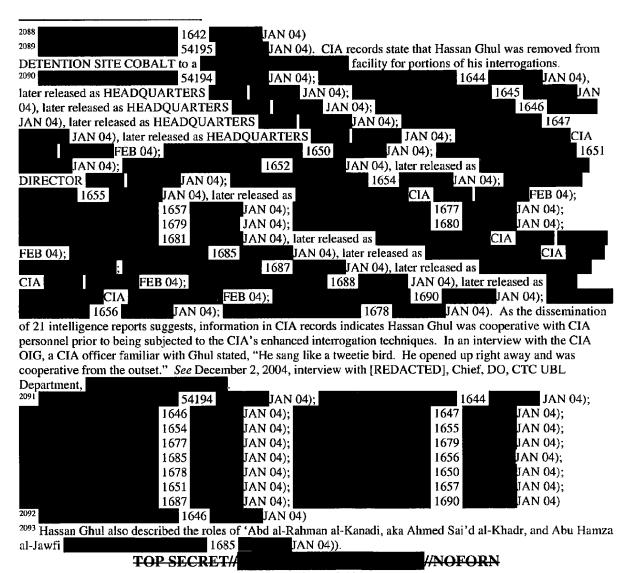
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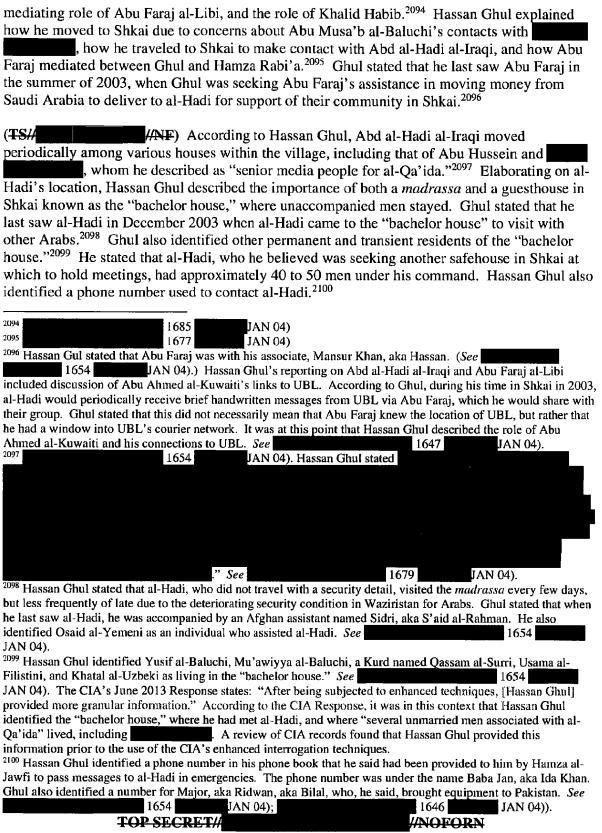
placed in a cell, given adequate clothing, bedding, water and a waste bucket."<sup>2088</sup> During this two-day period (January 2004, and January 2004), 2009 Ghul provided information for at least 21 intelligence reports. 2090 As detailed below, Ghul's reporting on Shkai, Pakistan, and al-Qa'ida operatives who resided in or visited Shkai, was included in at least 16 of these intelligence reports. The reports included information on the locations, movements, and operational security and training of senior al-Qa'ida leaders living in Shkai, Pakistan, as well as the visits of leaders and operatives to the area. The information provided by Ghul included details on various groups operating in Shkai, Pakistan, and conflicts among the groups. Hassan Ghul also identified and decoded phone numbers and email addresses contained in a notebook seized with him, some of which were associated with Shkai-based operatives. <sup>2092</sup>

(TS// NF) Hassan Ghul described the origins of al-Qa'ida's presence in Shkai, including how Abd al-Hadi al-Iraqi became the original group's military commander and its al-Qa'ida representative. He discussed tensions between al-Hadi and others in Shkai, the



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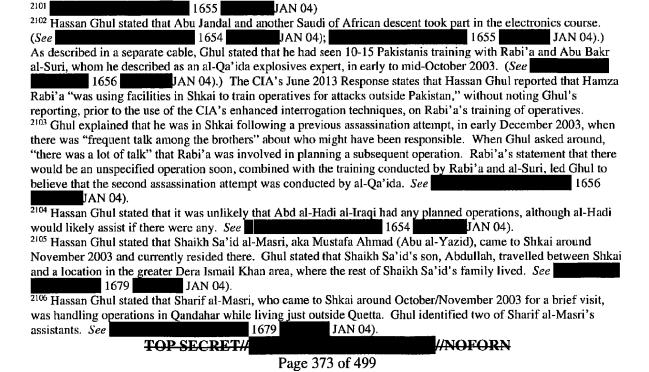


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(TS// According to Hassan Ghul, as of December 2003, approximately 60 Arab males and between 150 and 200 Turkic/Uzbek males were living in Shkai, along with a "significant population" of Baluchis who assisted the Arabs and Uzbeks. Ghul described al-Qa'ida training, including an electronics course taught in the fall of 2003 by Abu Bakr al-Suri at the house of Hamza Rabi'a where, he believed, individuals were being trained for an ongoing operation. Ghul discerned from the training and Rabi'a's statements that al-Qa'ida operatives in Shkai were involved in an assassination attempt against Pakistani President Pervez Musharraf. Ghul stated Hamza Rabi'a was also likely planning operations into Afghanistan, but had no specifics. <sup>2104</sup>

(TS// Hassan Ghul elaborated on numerous other al-Qa'ida operatives he said resided in or visited Shkai, Pakistan, including Shaikh Sa'id al-Masri, 2105 Sharif al-Masri, 2106



Abu Maryam, <sup>2107</sup> Janat Gul, <sup>2108</sup> Khalil Deek, <sup>2109</sup> Abu Talha al-Pakistani, <sup>2110</sup> Firas, <sup>2111</sup> and others.<sup>2112</sup> **HNF**) Finally, Hassan Ghul described his interactions with Abu Mus'ab (TS// al-Zarqawi, which also related to al-Qa'ida figures in Shkai, in particular Abd al-Hadi al-Iraqi. 2113 Ghul described al-Zarqawi's request to al-Hadi for money, explosive experts, and electronic experts, and provided details of his own trip to Iraq on behalf of al-Hadi.<sup>2114</sup> Hassan <sup>2107</sup> Hassan Ghul was asked about Tariq Mahmoud, whom he thought might be Abu Maryam, a British citizen of Pakistani descent whom Ghul met in Pakistan. According to Ghul, Maryam had been inside Afghanistan and had participated in training in Shkai, but was apprehended in Islamabad. (See 1679 JAN 04).) Ghul identified a phone number for Abu Maryam. See 1646 JAN 04). Hassan Ghul stated that he last saw Janat Gul in December 2003 in Shkai, when Janat Gul was delivering three Arabs who had come from Iran. Janat Gul came to the "bachelor house" accompanied by Khatal. Ghul also described a discussion from September/October 2003 at Hamza al-Jawfi's house in Shkai with al-Hadi and Abu 'Abd al-Rahman BM in which Janat Gul claimed to know Russians who could provide anti-aircraft missiles. Gul asked for money, but al-Hadi was reluctant to make the commitment and did not want to work with Gul. According to Hassan Ghul, Janat Gul left and subsequent conversations revealed that Janat Gul likely made the story up. Hassan Ghul provided a phone number for Janat Gul. See 1679 1646 JAN 04). <sup>2109</sup> Hassan Ghul also discussed Abu Bilal al-Suri, aka, Shafiq, who was the father-in-law of Khalil Deek, aka Joseph Jacob Adams, aka Abu 'Abd al-Rahman BM, aka Abu Ayad al-Filistini. While Ghul did not know where Abu Bilal was located, he had recently seen Abu Bilal's son preparing a residence in Shkai. See JAN 04). <sup>2110</sup> Hassan Ghul stated that he knew Talha al-Pakistani, aka Suleiman, peripherally, through KSM and Ammar al-Baluchi. Ghul last saw Talha in Shkai around October/November 2003 at the residence of Hamza Rabi'a with a group that was undertaking unspecified training. Ghul stated that he was not sure if Talha was a participant or simply an observer. See 1679 JAN 04). <sup>2111</sup> Hassan Ghul was shown photos of individuals apprehended by on October 2003 and identified one as a Yemeni named Firas, "a well-trained fighter and experienced killer, who was known to be an excellent shot." Ghul reported that, when he first arrived in Shkai, Firas was living there. Prior to hearing about Firas' arrest, Ghul's understanding was that Firas was in Angorada with Khalid Habib, which Ghul characterized as the "front line." The other photo identified by Ghul was that of an Algerian named Abu Maryam, whom helped "hide out" in Shkai. See 1678 JAN 04). <sup>2112</sup> For Hassan Ghul's reporting on Abu Umama, aka Abu Ibrahim al-Masri, see JAN 04). 54194 JAN 04); DIRECTOR JAN 04), disseminated as 54195 JAN 04) <sup>2114</sup> Hassan Ghul stated that in the late summer of 2003, al-Zarqawi made the request through Luay Muhammad Hajj Bakr al-Saqa (aka Abu Hamza al-Suri, aka Abu Muhammad al-Turki, aka Ala' al-Din), but that al-Hadi had not wanted to assist. According to Ghul, al-Hadi had previously sent Abdullah al-Kurdi to Iraq, but al-Kurdi did not want to engage in any activities and was rumored to be "soft." This led al-Hadi to send Ghul to Iraq to speak with al-Zarqawi regarding the possibility of select al-Qa'ida members traveling to Iraq to fight. According to the cable, "Ghul claimed that the Arabs in Waziristan were tired, and wanted change," and that Ghul "was tasked to both discuss this issue with Zarqawi, and to recon the route." (See 1644 Ghul also describe the roles of Yusif al-Baluchi, Mu'awiyya al-Baluchi, and Wasim aka Ammar aka Little Ammar aka Ammar Choto, in facilitating Ghul's trip out of Pakistan, as well as his exact route. Ghul identified Yusif's phone number in his notebook and described how Yusif had come to Shkai to gain al-Hadi's approval for a plan to kidnap Iranian VIPs to gain the release of senior al-Qa'ida Management Council members in Iranian custody. (See 1690 JAN 04).) TOP SECRET! //NOFORN

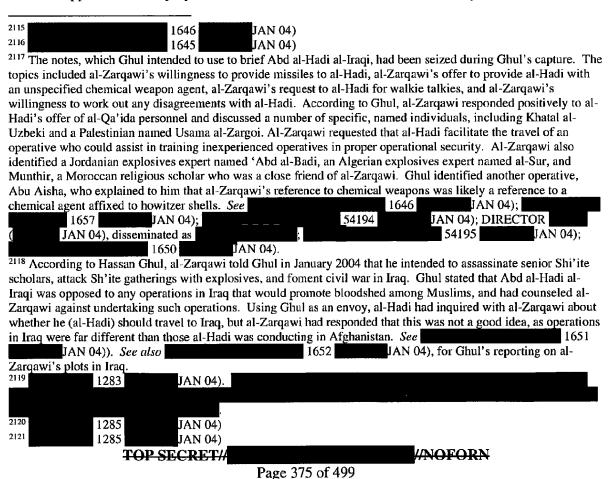
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Ghul identified four email addresses for contacting al-Zarqawi directly, <sup>2115</sup> and described a phone code he would use to communicate with al-Zarqawi. <sup>2116</sup> Ghul also described his conversations with al-Zarqawi, interpreted the notes he had taken of the last of his conversations with al-Zarqawi, identified operatives whom al-Zarqawi and al-Hadi agreed to send to Iraq, <sup>2117</sup> and discussed strategic differences between al-Zarqawi and al-Hadi related to Iraq. <sup>2118</sup>

(TS/H) On January 2004, after two days at DETENTION SITE COBALT, during which Hassan Ghul provided the aforementioned information about al-Qa'ida activities in Shkai and other matters, Ghul was transferred to the CIA's DETENTION SITE BLACK. Ghul was immediately, and for the first time, subjected to the CIA's enhanced interrogation techniques. He was "shaved and barbered, stripped, and placed in the standing position." According to a CIA cable, Hassan Ghul provided no new information during this period and was immediately placed in standing sleep deprivation with his hands above his head, with plans to lower his hands after two hours. In their request to use the CIA's enhanced interrogation techniques on Ghul, CIA detention site personnel wrote:

"The interrogation team believes, based on [Hassan Ghul's] reaction to the initial contact, that his al-Qa'ida briefings and his earlier experiences with U.S. military interrogators have convinced him there are limits to the physical contact interrogators can have with him. The interrogation team believes the approval and employment of enhanced measures should sufficiently shift

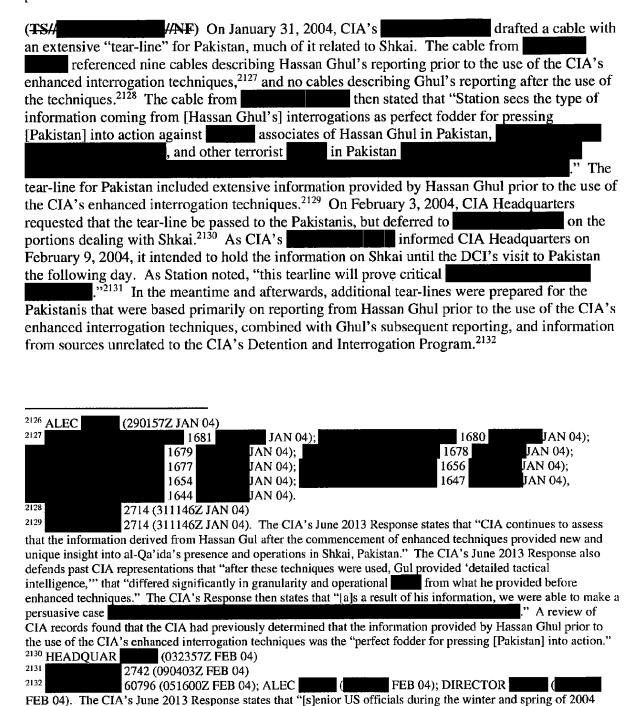


[Hassan Ghul's] paradigm of what he expects to happen. The lack of these increasd [sic] measures may limit the team's capability to collect critical and reliable information in a timely manner."<sup>2122</sup>

	proved the use of the CIA's enhanced
interrogation techniques against Hassan Ghul in ord what he can expect from the interrogation process, a critical and reliable threat information in a timely m information provided by Ghul during this period, or of any al-Qa'ida leaders. After his arrival at DETEI identify locations on time, by interrogators. 2124	and to increase base's capability to collect anner." <sup>2123</sup> CIA records do not indicate that after, resulted in the identification or capture
enhanced interrogation techniques was compiled by government. On January 28, 2004, on Shkai provided by Hassan Ghul prior to the use of techniques, combined with reporting unrelated to the Program, "moved Shkai to the forefront currently revising its Shkai	issued a cable stating that the information of the CIA's enhanced interrogation e CIA's Detention and Interrogation  "and that "[a]s a result, Station is  "2125 On January initiate a discussion with the Pakistanis
congratulations to the interrogators at DETENTION SITE CO prior to the use of the CIA's enhanced interrogation techniques was at your location, [interrogators] made excellent progress a highly interesting information and leads. This is exactly the tyl against al-Qai'da. With the intelligence Station has obtained fenemy." See DIRECTOR JAN 04).  2124 Many of the questions for Hassan Ghul for more specific lementioned or described during his interrogations at DETENTIC JAN 04); J	s. Pavitt's message stated: "In the short time Ghul and generated what appears to be a great amount of pe of effort with a detainee that will win the war from Ghul, we will be able to do much damage to the ocational information were about sites Ghul had ON SITE COBALT. (See HEADQUARTERS 20352 (
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"undertake to verify" the presence of "a large number of Arabs" in Shkai "as soon as possible." <sup>2126</sup>



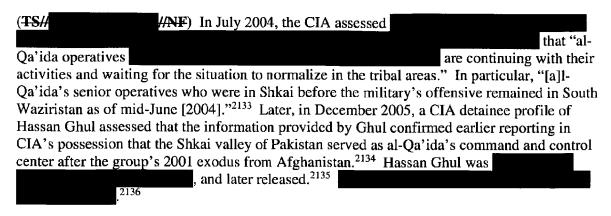
." As support, the CIA Response cites two cables that relied heavily on information provided by Hassan Ghul prior to the use of the CIA's enhanced interrogation techniques, as well as information from unrelated sources. (See ALEC FEB 04); DIRECTOR FEB 04)).

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presented the Agency's analysis of Gul's debriefings and other intelligence about Shkai

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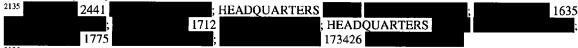
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#### 12. Information on the Facilitator that Led to the UBL Operation

(TS// Shortly after the raid on the Usama bin Ladin (UBL) compound on May 1, 2011, which resulted in UBL's death, CIA officials described the role of reporting from the CIA's Detention and Interrogation Program in the operation—and in some cases connected the reporting to the use of the CIA's enhanced interrogation techniques.<sup>2137</sup> The vast majority of

<sup>&</sup>lt;sup>2134</sup> Email from: [REDACTED]; to: [REDACTED]; subject: Re: Detainee Profile on Hassan Ghul for coord; date: December 30, 2005, at 8:14:04 AM.



<sup>&</sup>lt;sup>2136</sup> Congressional Notification (DTS #2012-3802).

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<sup>&</sup>lt;sup>2133</sup> Directorate of Intelligence, *Al-Qa'ida's Waziristan Sanctuary Disrupted but Still Viable*, 21 July 2004 (DTS #2004-3240).

<sup>&</sup>lt;sup>2137</sup> In addition to classified representations to the Committee, shortly after the operation targeting UBL on May 1, 2011, there were media reports indicating that the CIA's Detention and Interrogation Program had produced "the lead information" that led to Abu Ahmad al-Kuwaiti, the UBL compound, and/or the overall operation that led to UBL's death. In an interview with Time Magazine, published May 4, 2011, Jose Rodriguez, the former CIA chief of CTC, stated that: "Information provided by KSM and Abu Faraj al-Libbi about bin Laden's courier was the lead information that eventually led to the location of [bin Laden's] compound and the operation that led to his death." See "Ex-CIA Counterterror Chief: 'Enhanced Interrogation' Led U.S. to bin Laden." Time Magazine, May 4, 2011 (italics added). Former CIA Director Michael Hayden stated that: "What we got, the original lead informationand frankly it was incomplete identity information on the couriers—began with information from CIA detainees at the black sites." In another interview, Hayden stated: "...the lead information I referred to a few minutes ago did come from CIA detainees, against whom enhanced interrogation techniques have been used" (italics added). See Transcript from Scott Hennen Show, dated May 3, 2011, with former CIA Director Michael Hayden; and interview with Fareed Zakaria, Fareed Zakaria GPS, CNN, May 8, 2011. See also "The Waterboarding Trail to bin Laden," by Michael Mukasey, Wall Street Journal, May 6, 2011. Former Attorney General Mukasey wrote: "Consider how the intelligence that led to bin Laden came to hand. It began with a disclosure from Khalid Sheikh Mohammed (KSM), who broke like a dam under the pressure of harsh interrogation techniques that included waterboarding. He loosed a torrent of information-including eventually the nickname of a trusted courier of bin Laden." The CIA's June 2013 Response confirms information in the Committee Study, stating: "Even after undergoing enhanced techniques, KSM lied about Abu Ahmad, and Abu Faraj denied knowing him." The CIA's September 2012 "Lessons from the Hunt for Bin Ladin," (DTS #2012-3826) compiled by the CIA's Center for the Study of Intelligence, indicates that the CIA sought to publicly attribute the UBL operation to detainee reporting months prior to the execution of the operation. Under the heading, "The Public Roll-Out," the "Lessons from the Hunt for Bin Ladin" document explains that the CIA's Office of Public Affairs was "formally brought into the [UBL] operation in late March 2011." The document states that the "material OPA prepared for release" was intended to "describe the

the documents, statements, and testimony highlighting information obtained from the use of the CIA's enhanced interrogation techniques, or from CIA detainees more generally, was inaccurate and incongruent with CIA records.

(TS# #NF) CIA records indicate that: (1) the CIA had extensive reporting on Abu Ahmad al-Kuwaiti (variant Abu Ahmed al-Kuwaiti), 2138 the UBL facilitator whose identification and tracking led to the identification of UBL's compound and the operation that resulted in UBL's death, prior to and independent of information from CIA detainees; (2) the most accurate information on Abu Ahmad al-Kuwaiti obtained from a CIA detainee was provided by a CIA detainee who had not yet been subjected to the CIA's enhanced interrogation techniques; and (3) CIA detainees who were subjected to the CIA's enhanced interrogation techniques withheld and fabricated information about Abu Ahmad al-Kuwaiti.

(TS//NF) Within days of the raid on UBL's compound, CIA officials represented that CIA detainees provided the "tipoff" information on Abu Ahmad al-Kuwaiti. A review of CIA records found that the initial intelligence obtained, as well as the

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hunt and the operation," among other matters. The document details how, prior to the operation, "agreed-upon language" was developed for three "vital points," the first of which was "the critical nature of detainee reporting in identifying Bin Ladin's courier."

<sup>&</sup>lt;sup>2138</sup> CIA documents and cables use various spellings, most frequently "Abu Ahmed al-Kuwaiti" and "Abu Ahmad al-Kuwaiti." To the extent possible, the Study uses the spelling referenced in the CIA document being discussed.
<sup>2139</sup> Testimony from the CIA to the Senate Select Committee on Intelligence and the Senate Armed Services
Committee on May 4, 2011. In testimony, CIA Director Leon Panetta referenced CIA "interviews" with 12 CIA detainees, and stated that "I want to be able to get back to you with specifics...But clearly the tipoff on the couriers came from those interviews." The CIA's June 2013 Response states: "CIA has never represented that information acquired through its interrogations of detainees was either the first or the only information that we had on Abu Ahmad." Former CIA Director Michael Hayden provided similar public statements. See transcript of Scott Hennen talk-radio show, dated May 3, 2011. Hayden: "What we got, the original lead information—and frankly it was incomplete identity information on the couriers—began with information from CIA detainees at the black sites. And let me just leave it at that" (italics added).

<sup>&</sup>lt;sup>2140</sup> See CIA letter to the Senate Select Committee on Intelligence dated May 5, 2011, which includes a document entitled, "Background Detainee Information on Abu Ahmad al-Kuwaiti," with an accompanying six-page chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti" (DTS #2011-2004).

information the CIA identified as the most critical—or the most valuable—on Abu Ahmad al-Kuwaiti, 2141 was not related to the use of the CIA's enhanced interrogation techniques. 2142

(TS//NF) The CIA did not receive any information from CIA detainees on Abu Ahmad al-Kuwaiti until 2003. Nonetheless, by the end of 2002, the CIA was actively targeting Abu Ahmad al-Kuwaiti and had collected significant reporting on Abu Ahmad al-Kuwaiti—to include reporting on Abu Ahmad al-Kuwaiti's close links to UBL. CIA records indicate that prior to receiving any information from CIA detainees, the CIA had collected:

• Reporting on Abu Ahmad al-Kuwaiti's Telephonic Activity: A phone number associated with Abu Ahmad al-Kuwaiti was under U.S. government intelligence collection as early as January 1, 2002. In March 2002, this phone number would be found in Abu Zubaydah's address book under the heading "Abu Ahmad K." In April 2002, the same phone number was found to be in contact with UBL family members. In June 2002, a person using the identified phone number and believed at the time to be "al-Kuwaiti" called a number

<sup>2141</sup> The CIA's June 2013 Response states that the December 13, 2012, Committee Study "incorrectly characterizes the intelligence we had on Abu Ahmad before acquiring information on him from detainees in CIA custody as 'critical." This is incorrect. The Committee uses the CIA's own definition of what information was important and critical, as conveyed to the Committee by the CIA. In documents and testimony to the Committee, the CIA highlighted specific information on Abu Ahmad al-Kuwaiti that the CIA viewed as especially valuable or critical to the identification and tracking of Abu Ahmad al-Kuwaiti. For example, in May 4, 2011, CIA testimony, a CIA officer explained how "a couple of early detainees" "identi[fied]" Abu Ahmed al-Kuwaiti as someone close to UBL. The CIA officer stated: "I think the clearest way to think about this is, in 2002 a couple of early detainees, Abu Zubaydah and an individual, Riyadh the Facilitator, talked about the activities of an Abu Ahmed al-Kuwaiti. At this point we don't have his true name. And they identify him as somebody involved with AQ and facilitation and some potential ties to bin Ladin." As detailed in this summary, CIA records confirm that Riyadh the Facilitator provided information in 2002 closely linking al-Kuwaiti to UBL, but these records confirm that this information was acquired prior to Riyadh the Facilitator being rendered to CIA custody (the transfer occurred more than a year later, in January 2004). Abu Zubaydah provided no information on Abu Ahmad al-Kuwaiti in 2002. According to CIA records, Abu Zubaydah was not asked about Abu Ahmad al-Kuwaiti until July 7, 2003, when he denied knowing the name. As an additional example, see CIA documents and charts provided to the Committee (DTS #2011-2004) and described in this summary, in which the CIA ascribes value to specific intelligence acquired on al-Kuwaiti. <sup>2142</sup> In other words, the information the CIA cited was acquired from a detainee not in CIA custody, obtained from a CIA detainee who was not subjected to the CIA's enhanced interrogation techniques, obtained from a CIA detainee prior to the use of the CIA's enhanced interrogation techniques, or acquired from a source unrelated to detaine reporting. As described, the information contained herein is based on a review of CIA Detention and Interrogation Program records. Although the CIA has produced more than six million pages of material associated with CIA detainees and the CIA's Detention and Interrogation Program, the Committee did not have direct access to other, more traditional intelligence records, to include reporting from CIA HUMINT assets, foreign government assets, electronic intercepts, military detainee debriefings, law enforcement derived information, and other methods of collection. Based on the information found in the CIA detainee-related documents, it is likely there is significant intelligence on "Abu Ahmad al-Kuwaiti" acquired from a variety of intelligence collection platforms that the Committee did not have access to for this review.

<sup>2143</sup> CIA record ("Call Details Incoming and Outgoing") relating to calling activity for phone number # A CIA document provided to the Committee on October 25, 2013, (DTS #2013-3152), states that the CIA was collecting on Abu Ahmad al-Kuwaiti's phone (# as a sarly as November 2001, and that it was collection from this time that was used to make voice comparisons to later collection targeting Abu Ahmad al-Kuwaiti.

<sup>2144</sup> CIA (032031Z APR 02) <sup>2145</sup> CIA (102158Z APR 02)

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associated with KSM.<sup>2146</sup> All of this information was acquired in 2002, prior to any reporting on Abu Ahmad al-Kuwaiti from CIA detainees.

- Reporting on Abu Ahmad al-Kuwaiti's Email Communications: In July 2002, the CIA had obtained an email address believed to be associated with Abu Ahmad al-Kuwaiti. As early as August 24, 2002, the CIA was collecting and tracking al-Kuwaiti's email activity. A cable from that day states that an email account associated with KSM "intermediary Abu Ahmed al-Kuwaiti" remained active in Karachi. On September 17, 2002, the CIA received reporting on al-Kuwaiti's email address from a detainee in the custody of a foreign government. The detainee reported that al-Kuwaiti shared an email address with Ammar al-Baluchi, and that al-Kuwaiti was "coordinating martyrdom operations." When KSM was captured on March 1, 2003, an email address associated with al-Kuwaiti was found on a laptop believed to be used by KSM. All of this information was acquired prior to any reporting on Abu Ahmad al-Kuwaiti from CIA detainees.
- A Body of Intelligence Reporting on Abu Ahmad al-Kuwaiti's Involvement in Operational Attack Planning with KSM—Including Targeting of the United States: On June 10, 2002, the CIA received reporting from a detainee in the custody of a foreign government indicating that Abu Ahmad al-Kuwaiti was engaged in operational attack planning with KSM.<sup>2151</sup> On June 25, 2002, the CIA received reporting from another detainee in the custody of a foreign government corroborating information that al-Kuwaiti was close with KSM, as well as reporting that al-Kuwaiti worked on "secret operations" with KSM prior to the September 11, 2001, terrorist attacks.<sup>2152</sup> By August 9, 2002, the CIA had received reporting from a third detainee in the custody of a foreign government indicating that Abu Ahmad al-Kuwaiti was supporting KSM's operational attack planning targeting the United States.<sup>2153</sup> By October 20, 2002, the CIA had received reporting from a fourth detainee in the custody of a foreign government indicating that a known terrorist—Hassan Ghul—"received funding and instructions primarily from Abu Ahmad, a close associate of KSM."<sup>2154</sup> All of this

<sup>2146</sup> Included in several cables and repeated in ALEC 2002). The CIA's June 2013 Response downplays the importance of the 31049 ( email address and phone numbers collected on Abu Ahmad al-Kuwaiti, stating that the accounts were later discontinued by Abu Ahmad al-Kuwaiti and were "never linked" to bin Ladin's known locations. However, on October 25, 2013, the CIA (DTS #2013-3152) acknowledged that the "voice cuts" from Abu Ahmad al-Kuwaiti were acquired during this period (2001-2002) from the ( ) phone number cited in the Committee Study. According to CIA records, in February 2009 and September 2009, the voice samples collected from the Abu Ahmad phone number (under collection in 2002) were compared to voice samples collected against , which led the Intelligence Community to assess that located to a specific area of Pakistan, was likely Abu Ahmad al-Kuwaiti. In August 2010, Abu Ahmad and tracked to the UBL compound. See intelligence chronology in Volume II for additional details. 2148 ALEC (240057Z AUG 02) <sup>2149</sup> [REDACTED] 64883 (171346Z SEP 02). This information was repeated in ALEC (302244Z SEP 02). 2150 ALEC (102238Z MAR 03) 19448 (101509Z JUN 02) <sup>2152</sup> DIRECTOR (251833Z JUN 02) <sup>2153</sup> [REDACTED] 65902 (080950Z AUG 02); ALEC (092204Z AUG 02) <sup>2154</sup> DIRECTOR (202147Z OCT 02) TOP SECRET! //NOFORN Page 381 of 499

information was acquired in 2002, prior to any reporting on Abu Ahmad al-Kuwaiti from CIA detainees.

- Significant Corroborative Reporting on Abu Ahmad al-Kuwaiti's Age, Physical Description, and Family—Including Information the CIA Would Later Cite As Pivotal: In September 2001, the CIA received reporting on al-Kuwaiti's family that the CIA would later cite as pivotal in identifying al-Kuwaiti's true name. From January 2002 through October 2002, the CIA received significant corroborative reporting on al-Kuwaiti's age, physical appearance, and family from detainees held in the custody of foreign governments and the U.S. military. All of this information was acquired prior to any reporting on Abu Ahmad al-Kuwaiti from CIA detainees.
- Multiple Reports on Abu Ahmad al-Kuwaiti's Close Association with UBL and His Frequent Travel to See UBL:<sup>2157</sup> As early as April 2002, CIA had signals intelligence linking a phone number associated with al-Kuwaiti with UBL's family, specifically al-Qa'ida member Sa'ad Bin Ladin.<sup>2158</sup> On June 5, 2002, the CIA received reporting from a detainee in the custody of a foreign government indicating that "Abu Ahmad" was one of three al-Qa'ida associated individuals—to include Sa'ad bin Ladin and KSM—who visited him. The detainee—Ridha al-Najjar—was a former UBL caretaker.<sup>2159</sup> On June 25, 2002, the CIA received reporting from another detainee in the custody of a foreign government—Riyadh the Facilitator—suggesting al-Kuwaiti may have served as a courier for UBL. Riyadh the Facilitator

<sup>2155</sup> See intelligence chronology in Volume II, specifically , dated 17 September 2001, [REDACTED] 60077 (09/17/2001). See also foreign government reporting from September 27, 2002, describing information from a detainee who was not in CIA custody (CIA (271730Z SEP 02)). That reporting is also highlighted in a CIA document, entitled, "Background Detainee Information on Abu Ahmad al-Kuwaiti," dated May 4, 2011 (DTS #2011-2004). The document highlights that "Detainee Abdallah Falah al-Dusari provided what he thought was a partial true name for Abu Ahmad—Habib al-Rahman—whom [CIA] ultimately identified as one of Abu Ahmad's deceased brothers. However, this partial true name for his brother eventually helped [CIA] map out Abu Ahmad's entire family, including the true name of Abu Ahmad himself." The CIA document did not identify that Abdallah Falah al-Dusari was not a CIA detainee. In June 2002, the CIA also obtained another alias for Abu Ahmad al-Kuwaiti-"Hamad al-Kuwaiti"-that included a component of his true name. This information was provided by a foreign government and was unrelated to the CIA's Detention and Interrogation Program. See DIRECTOR (251833Z JUN 02). <sup>2156</sup> See intelligence chronology in Volume II, including 63211 (30 JAN 2002); DIRECTOR (251833Z JUN 02); July 25, 2002; DIRECTOR (221240Z AUG 02); CIA (271730Z SEP 02); DIRECTOR (171819Z OCT 02); <sup>2157</sup> In testimony on May 4, 2011, the CIA informed the Committee that "From the beginning, CIA focused on the inner circle around bin Ladin, the people that were around him, as a way to try and go after bin Laden." See DTS #2011-2049. <sup>2158</sup> CIA (102158Z APR 02). Sa'ad bin Ladin was a known senior al-Oa'ida member and had been associated with individuals engaged in operational planning targeting the United States. See, for example, ALEC (062040Z MAR 02) for his association with KSM operative Masran bin Arshad, who was involved in KSM's "Second Wave" plotting. Phone number(s) associated with Sa'ad bin Ladin were under intelligence collection and resulted in the identification of other al-Qa'ida targets. See 293363 (051121Z JUN 02) and 20306 (241945Z JAN 04). 285184, as well as [REDACTED] 11515, June 5, 2002. As detailed in this summary and in Volume III, Ridha al-Najjar was

later rendered to CIA custody and subjected to the CIA's enhanced interrogation techniques.

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highlighted that al-Kuwaiti was "actively working in secret locations in Karachi, but traveled frequently" to "meet with Usama bin Ladin." Months earlier the CIA disseminated signals intelligence indicating that Abu Ahmad al-Kuwaiti and Riyadh the Facilitator were in phone contact with each other. In August 2002, another detainee in the custody of a foreign government with known links to al-Kuwaiti Ladin." Abu Zubair al-Ha'ili—reported that al-Kuwaiti "was one of a few close associates of Usama bin Ladin." All of this information was acquired in 2002, prior to any reporting on Abu Ahmad al-Kuwaiti from CIA detainees.

(TS# WNF) Within a day of the UBL operation, the CIA began providing classified briefings to Congress on the overall operation and the intelligence that led to the raid and UBL's death. On May 2, 2011, CIA officials, including CIA Deputy Director Michael Morell, briefed the Committee. A second briefing occurred on May 4, 2011, when CIA Director Leon Panetta and other CIA officials briefed both the Senate Select Committee on Intelligence and the Senate Armed Services Committee. Both of these briefings indicated that CIA detainee information—and the CIA's enhanced interrogation techniques—played a substantial role in developing intelligence that led to the UBL operation. The testimony contained significant inaccurate information.

(TS// For example, in the May 2, 2011, briefing, the CIA informed the Senate Select Committee on Intelligence that:

"However, there remained one primary line of investigation that was proving the most difficult to run to ground, and that was the case of a courier named Abu Ahmed al-Kuwaiti. Abu Ahmed had totally dropped off our radar in about the 2002-2003 time frame after several detainees in our custody had highlighted him as a key facilitator for bin Ladin." <sup>2166</sup>

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<sup>&</sup>lt;sup>2160</sup> See intelligence chronology in Volume II, including DIRECTOR (251833Z JUN 02). Riyadh the Facilitator was eventually rendered into the CIA's Detention and Interrogation Program in January 2004. CIA records indicate he was not subjected to the CIA's enhanced interrogation techniques. The referenced information was provided while Riyadh the Facilitator was in foreign government custody.

<sup>&</sup>lt;sup>2161</sup> CIA (102158Z APR 02)

<sup>&</sup>lt;sup>2162</sup> DIRECTOR (251833Z JUN 02)

<sup>&</sup>lt;sup>2163</sup> DIRECTOR (221240Z AUG 02). Abu Zubair al-Ha'ili never entered the CIA's Detention and Interrogation Program.

<sup>&</sup>lt;sup>2164</sup> The CIA's June 2013 Response ignores or minimizes the extensive reporting on Abu Ahmad al-Kuwaiti listed in the text of this summary (as well as additional reporting on Abu Ahmad al-Kuwaiti in the intelligence chronology in Volume II), describing this intelligence as "insufficient to distinguish Abu Ahmad from many other Bin Ladin associates" before crediting CIA detainees with providing "additional information" that "put [the previously collected reporting] into context." While the Committee could find no internal CIA records to support the assertion in the CIA's June 2013 Response, as detailed, the most detailed and accurate intelligence collected from a CIA detainee on Abu Ahmad al-Kuwaiti and his unique links to UBL was from Hassan Ghul, and was acquired prior to the use of the CIA's enhanced interrogation techniques against Ghul.

<sup>&</sup>lt;sup>2165</sup> A series of public statements by members of Congress linking the CIA's Detention and Interrogation Program and the UBL operation appeared in the media during the time of the congressional briefings. The statements reflect the inaccurate briefings provided by the CIA.

<sup>&</sup>lt;sup>2166</sup> Italics added. CIA testimony of the Senate Select Committee on Intelligence briefing on May 2, 2011 (DTS #2011-1941).

(TS// **(NF)** The information above is not fully congruent with CIA records. As described, the CIA was targeting Abu Ahmad al-Kuwaiti prior to any reporting from CIA detainees. Al-Kuwaiti was identified as early as 2002 as an al-Qa'ida member engaged in operational planning who "traveled frequently" to see UBL. 2167 No CIA detainee provided reporting on Abu Ahmad al-Kuwaiti in 2002. While CIA detainees eventually did provide some information on Abu Ahmad al-Kuwaiti beginning in the spring of 2003, the majority of the accurate intelligence acquired on Abu Ahmad al-Kuwaiti was collected outside of the CIA's Detention and Interrogation Program, either from detainees not in CIA custody, or from other intelligence sources and methods unrelated to detainees, to include human sources and foreign partners.<sup>2168</sup> The most accurate CIA detainee-related intelligence was obtained in early 2004, from a CIA detainee who had not yet been subjected to the CIA's enhanced interrogation techniques.<sup>2169</sup> That detainee—Hassan Ghul—listed Abu Ahmed al-Kuwaiti as one of three individuals likely to be with UBL, 2170 stated that "it was well known that [UBL] was always with Abu Ahmed [al-Kuwaiti],"2171 and described al-Kuwaiti as UBL's "closest assistant."2172 who "likely handled all of UBL's needs." The detainee further relayed that he believed "UBL's security apparatus would be minimal, and that the group likely lived in a house with a family somewhere in Pakistan."2174

(TS//NF) In the May 4, 2011, briefing, CIA Director Leon Panetta provided the following statement to the Senate Select Committee on Intelligence and the Senate Armed Services Committee (which mirrored similar statements by a "senior administration official" in a White House Press Briefing from May 2, 2011)<sup>2175</sup>:

"The detainees in the post-9/11 period flagged for us that there were individuals that provided direct support to bin Ladin... and one of those identified was a courier who had the nickname Abu Ahmad al-Kuwaiti. That was back in 2002."<sup>2176</sup>

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<sup>2167</sup> See intelligence chronology in Volume II.
<sup>2168</sup> See intelligence chronology in Volume II, including ALEC
                                                                   (240057Z AUG 02); CIA record ("Call
Details Incoming and Outgoing") relating to calling activity for
                                                                     phone number #
                                                                                            ; [REDACTED]
65902 (080950Z AUG 02); ALEC
                                       (092204Z AUG 02);
                                                                             dated 17 September 2001;
[REDACTED] 60077 (09/17/2001); DIRECTOR (221240Z AUG 02); and DIRECTOR
JUN 02).
<sup>2169</sup> See HEADQUARTERS
                                          JAN 04) and intelligence chronology in Volume II for additional
details.
                              1679
                                             JAN 04)
2171 HEADQUARTERS
                                        JAN 04)
                              1679
                                             JAN 04)
<sup>2173</sup> HEADQUARTERS
                                         JAN 04)
<sup>2174</sup> HEADQUARTERS
                                         JAN 04). UBL was eventually located in a home with a family in
Pakistan with minimal security.
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<sup>&</sup>lt;sup>2175</sup> See May 2, 2011, 12:03AM, White House "Press Briefing by Senior Administration Officials on the Killing of Osama bin Laden." The transcript, posted on the White House website (www.whitehouse.gov/the-press-office/2011/5/02/press-briefing-senior-administration-officials-killing-osama-bin-laden).

<sup>&</sup>lt;sup>2176</sup> Italics added. Testimony of CIA Director Panetta, transcript of the May 4, 2011, briefing of the Senate Select Committee on Intelligence and the Senate Armed Services Committee (DTS #2011-2049).

(TS# WNF) As previously detailed, no CIA detainees provided information on Abu Ahmad al-Kuwaiti in 2002. As such, for the statement to be accurate, it can only be a reference to detainees in foreign government custody who provided information in 2002. As noted, prior to any reporting from CIA detainees, the CIA was targeting Abu Ahmad al-Kuwaiti—to include al-Kuwaiti's phone number and email address. Further, prior to 2003, the CIA possessed a body of intelligence reporting linking Abu Ahmad al-Kuwaiti to KSM and UBL and to operational targeting of the United States, as well as reporting that Abu Ahmad al-Kuwaiti was "one of a few close associates of Usama bin Ladin" and "traveled frequently" to "meet with Usama bin Ladin."

(TS//NF) In the same May 4, 2011, briefing, a CIA officer elaborated on the previously provided statements and provided additional detail on how "a couple of early detainees" "identi[fied]" Abu Ahmad al-Kuwaiti as someone close to UBL:

"I think the clearest way to think about this is, in 2002 a couple of early detainees, Abu Zubaydah and an individual, Riyadh the Facilitator, talked about the activities of an Abu Ahmed al-Kuwaiti. At this point we don't have his true name. And they identify him as somebody involved with AQ and facilitation and some potential ties to bin Ladin." <sup>2181</sup>

(TS// This testimony is inaccurate. There are no CIA records of Abu Zubaydah discussing Abu Ahmad al-Kuwaiti in 2002.<sup>2182</sup> The first reference to Abu Zubaydah

2177 As described in this summary, the CIA provided documents to the Committee indicating that individuals detained in 2002 provided "Tier One" information—linking "Abu Ahmad to Bin Ladin." The document did not state when the information was provided, or when the detainee entered CIA custody. Internal CIA records indicate that no CIA detainee provided information on Abu Ahmad al-Kuwaiti in 2002. See CIA six-page chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti," which lists 12 detainees in "CIA Custody" (DTS #2011-2004).

2178 CIA record ("Call Details Incoming and Outgoing") relating to calling activity for phone number phone number ALEC (240057Z AUG 02).

2179 See intelligence chronology in Volume II, including [REDACTED] 65902 (080950Z AUG 02); ALEC (092204Z AUG 02); DIRECTOR (221240Z AUG 02); and DIRECTOR (251833Z JUN 02).

2180 See intelligence chronology in Volume II, including DIRECTOR (251833Z JUN 02).

The CIA's June 2013 Response does not address the Committee Study finding that Abu Zubaydah did not provide reporting on Abu Ahmad al-Kuwaiti in 2002. However, on October 25, 2013, the CIA responded in writing that the December 13, 2012, Committee Study was correct, and confirmed that the "first report from Abu Zubaydah discussing Abu Ahmad al-Kuwaiti was in 2003." (See DTS #2013-3152.) As described in the intelligence chronology in Volume II, on June 13, 2002, the CIA's ALEC Station sent a cable requesting that Abu Zubaydah be questioned regarding his knowledge of Abu Ahmad al-Kuwaiti, whom the CIA believed was then in Pakistan. Despite this request, CIA records indicate that Abu Zubaydah was not asked about Abu Ahmad al-Kuwaiti at this time. (See ALEC (130117Z JUN 02).) Days later, on June 18, 2002, Abu Zubaydah was placed in isolation, without any questioning or contact. On August 4, 2002, the CIA resumed contact and immediately began using the CIA's enhanced interrogation techniques against Abu Zubaydah, including the waterboard. CIA records indicate that Abu Zubaydah was not asked about Abu Ahmad al-Kuwaiti until July 7, 2003, when he denied

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Intelligence and the Senate Armed Services Committee briefing on May 4, 2011. (See DTS #2011-2049.) As discussed in this summary and in greater detail in Volume II, the CIA provided additional information to the Committee on May 5, 2011, that listed Riyadh the Facilitator as a detainee in "CIA custody," who was "detained February 2002," and provided the referenced information. The CIA document omitted that Riyadh the Facilitator was not in CIA custody when he provided the referenced information in June 2002. Riyadh the Facilitator was not rendered to CIA custody until January 2004. See Volume III and DTS #2011-2004.

providing information related to al-Kuwaiti is on July 7, 2003, when Abu Zubaydah denied knowing the name. 2183 CIA records indicate that the information in 2002 that the CIA has represented as the initial lead information on Abu Ahmad al-Kuwaiti was not obtained from the CIA's Detention and Interrogation Program, but was collected by the CIA from other intelligence sources, including from detainees in foreign government custody. Riyadh the Facilitator provided substantial information on Abu Ahmad al-Kuwaiti in 2002, including information suggesting al-Kuwaiti may have served as a courier, as al-Kuwaiti reportedly "traveled frequently" to see UBL. 2184 Consistent with the testimony, CIA records indicate that the information provided by Riyadh the Facilitator was important information; however, Riyadh the Facilitator was not in CIA custody in 2002, but was in the custody of a foreign government. Riyadh the Facilitator was not transferred to CIA custody until January , 2004. As noted, in 2002, the CIA received additional reporting from another detainee in the custody of a foreign government, Abu Zubair al-Ha'ili, that "Ahmad al-Kuwaiti" was "one of a few close associates of Usama bin Ladin." 2187

(TS//NF) At the May 4, 2011, briefing, a Senator asked, "I guess what we're trying to get at here, or certainly I am, was any of this information obtained through [enhanced] interrogation measures?" A CIA officer replied:

"Senator, these individuals were in our program and were subject to some form of enhanced interrogation. Because of the time involved and the relationship to the information and the fact that I'm not a specialist on that program, I would ask that you allow us to come back to you with some detail."<sup>2188</sup>

(TS// The information above is not fully congruent with CIA records. As is detailed in the intelligence chronology in Volume II, the vast majority of the intelligence

knowing the name. (See 12236 (072032Z JUL 03).) As is detailed in the intelligence chronology in Volume II, on April 3, 2002, the CIA sent a cable stating that on page 8 of a 27-page address book found with Abu Zubaydah, there was the name "Abu Ahmad K." with a phone number that was found to be already under U.S. intelligence collection. See CIA (032031Z APR 02). 12236 (072032Z JUL 03) <sup>2184</sup> DIRECTOR (251833Z JUN 02) <sup>2185</sup> Riyadh the Facilitator, aka Sharqawi Ali Abdu al-Hajj, was captured on February 7, 2002. (See FEB 02).) Al-Hajj was transferred to custody on February 2002. (See 10480 ( FEB 02).) On January , 2004, al-Hajj was rendered to CIA custody. (See 18265 ( 1591 JAN 04).) Al-Hajj was transferred to U.S. military custody on May 2004. See 2335 1591 JAN 04). Documents provided to the Committee on "detainee reporting" related to the UBL operation (incorrectly) indicate that Riyadh the Facilitator was in CIA custody. See May 5, 2011, six-page CIA chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti" (DTS #2011-2004). <sup>2187</sup> DIRECTOR (221240Z AUG 02). Abu Zubair al-Ha'ili never entered the CIA's Detention and Interrogation Program. <sup>2188</sup> Italics added. CIA testimony from CIA officer [REDACTED] and transcript of the Senate Select Committee on

<sup>2188</sup> Italics added. CIA testimony from CIA officer [REDACTED] and transcript of the Senate Select Committee of Intelligence and the Senate Armed Services Committee briefing on May 4, 2011 (DTS #2011-2049). The CIA subsequently provided the Committee with a letter dated May 5, 2011, which included a document entitled, "Background Detainee Information on Abu Ahmad al-Kuwaiti," with an accompanying six-page chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti" (DTS #2011-2004). See also a similar, but less detailed CIA document entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti's Historic Links to Usama Bin Laden."

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acquired on Abu Ahmad al-Kuwaiti was originally acquired from sources unrelated to the CIA's Detention and Interrogation Program, and the most accurate information acquired from a CIA detainee was provided prior to the CIA subjecting the detainee to the CIA's enhanced interrogation techniques. As detailed in CIA records, and acknowledged by the CIA in testimony, information from CIA detainees subjected to the CIA's enhanced interrogation techniques—to include CIA detainees who had clear links to Abu Ahmad al-Kuwaiti based on a large body of intelligence reporting—provided fabricated, inconsistent, and generally unreliable information on Abu Ahmad al-Kuwaiti throughout their detention. 2190

<sup>2189</sup> On May 5, 2004, the CIA provided several documents to the Committee, including a chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti," described in this summary. For additional details, *see* intelligence chronology in Volume II.

<sup>2190</sup> Below are specific details on the reporting of Abu Zubaydah, KSM, Khallad bin Attash, Ammar al-Baluchi, and Abu Faraj al-Libi related to Abu Ahmad al-Kuwaiti: 1) Abu Zubaydah was captured on March 28, 2002, with a 27page address book that included a phone number for "Abu Ahmad K," which matched a phone number that was already under intelligence collection by the U.S. Intelligence Community. (As early as July 2002, the CIA associated the phone number with al-Kuwaiti.) As detailed in the Study, Abu Zubaydah provided significant intelligence, primarily to FBI special agents, from the time of his capture on March 28, 2002, through June 18, 2002, when he was placed in isolation for 47 days. On June 13, 2002, less than a week before he was placed in isolation, CIA Headquarters requested that interrogators ask Abu Zubaydah about his knowledge of Abu Ahmad al-Kuwaiti, who was believed to be in Pakistan, according to the request from CIA Headquarters. There are no CIA records indicating that the interrogators asked Abu Zubaydah about al-Kuwaiti. Instead, as described, Abu Zubaydah was placed in isolation beginning on June 18, 2002, with the FBI and CIA interrogators departing the detention site. The FBI did not return. On August 4, 2002, CIA interrogators reestablished contact with Abu Zubaydah and immediately began to subject Abu Zubaydah to the non-stop use of the CIA's enhanced interrogation techniques for 17 days, which included at least 83 applications of the CIA's waterboard interrogation technique. According to CIA records, Abu Zubaydah was not asked about Abu Ahmad al-Kuwaiti until July 7, 2003, when he denied knowing the name. On April 27, 2004, Abu Zubaydah again stated that he did not recognize the name "Abu Ahmed al-Kuwaiti." In August 2005, Abu Zubaydah speculated on an individual the CIA stated might be "identifiable with Abu Ahmad al-Kuwaiti, aka Abu Ahmad al-Pakistani," but Abu Zubaydah stated the person in question was not close with UBL. 2) KSM was captured on March 1, 2003, during a raid in Pakistan. An email address associated with Abu Ahmad al-Kuwaiti was found on a laptop that was assessed to be associated with KSM. Once rendered to CIA custody on March , 2003, KSM was immediately subjected to the CIA's enhanced interrogation techniques, which continued through March 25, 2003, and included at least 183 applications of the CIA's waterboard interrogation technique. On March 5, 2003, KSM provided information concerning a senior al-Qa'ida member named "Abu Khalid," whom KSM later called "Abu Ahmad al-Baluchi." The information KSM provided could not be corroborated by other intelligence collected by the CIA, and KSM provided no further information on the individual. On May 5, 2003, KSM provided his first information on an individual named "Abu Ahmed al-Kuwaiti" when he was confronted with reporting from a detainee not in CIA custody, Masran bin Arshad. KSM confirmed bin Arshad's reporting regarding Abu Ahmad al-Kuwaiti, specifically that bin Arshad was originally tasked by KSM to get money from Abu Ahmad al-Kuwaiti in Pakistan. KSM further relayed that Abu Ahmad al-Kuwaiti worked with Hassan Ghul helping to move families from Afghanistan to Pakistan. On May 22, 2003, KSM was specifically asked about a UBL courier named Abu Ahmed. KSM again described a courier for UBL whose name was Abu Ahmed al-Baluchi, but noted that this Abu Ahmed was more interested in earning money than in serving al-Qa'ida. According to KSM, Abu Ahmed was working with Hassan Ghul in April or May 2002, but speculated that Abu Ahmed was in Iran as of early March 2003. In July 2003, KSM stated that Abu Ahmad al-Kuwaiti worked with Abu Zubaydah's group prior to September 2001 and later with Abu Sulayman al-Jaza'iri. In September 2003, KSM was confronted with reporting from another detainee in foreign government custody on Abu Ahmad al-Kuwaiti. KSM confirmed that he had told Hambali to work with Abu Ahmad al-Kuwaiti as he transited Pakistan, but KSM downplayed al-Kuwaiti's importance, claiming to have contacted Abu Ahmad al-Kuwaiti only three to four times when he was in Peshawar and stating that Abu Ahmad worked "primarily with lower level members" and appeared to have a higher status than he actually had in al-Qa'ida because KSM relied on al-Kuwaiti for travel facilitation. In January 2004, based on statements made by Hassan Ghul-provided prior to the

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use of the CIA's enhanced interrogation techniques—that it was "well known" that UBL was always with al-Kuwaiti, CIA Headquarters asked CIA interrogators to reengage KSM on the relationship between al-Kuwaiti and UBL, noting the "serious disconnect" between Ghul's reporting linking UBL and Abu Ahmad al-Kuwaiti and KSM's "pithy" description of al-Kuwaiti. CIA Headquarters wrote that unlike Hassan Ghul, KSM had made "no reference to a link between Abu Ahmed and al-Qa'ida's two top leaders" and that KSM "has some explaining to do about Abu Ahmed and his support to UBL and Zawahiri." On May 31, 2004, KSM claimed that al-Kuwaiti was "not very senior, nor was he wanted," noting that al-Kuwaiti could move about freely, and might be in Peshawar. In August 2005, KSM stated that Abu Ahmad al-Kuwaiti was not a courier and that he had never heard of Abu Ahmad transporting letters for UBL. Instead, KSM claimed that al-Kuwaiti was focused on family after he married in 2002. 3) Khallad bin Attash was arrested with Ammar al-Baluchi in a unilateral operation by Pakistani authorities resulting from criminal leads on April 29, 2003. On May , 2003, he was rendered to CIA custody and immediately subjected to the CIA's enhanced interrogation techniques from May 16, 2003, to May 18, 2003, and then again from July 18, 2003, to July 29, 2003. On June 30, 2003, bin Attash stated that al-Kuwaiti was admired among the men. On July 27, 2003, bin Attash corroborated intelligence reporting that al-Kuwaiti played a facilitation role in al-Qa'ida and that al-Kuwaiti departed Karachi to get married. In January 2004, bin Attash stated that al-Kuwaiti was not close to UBL and not involved in al-Qa'ida operations, and that al-Kuwaiti was settling down with his wife in the summer of 2003. In August 2005, bin Attash stated that Abu Ahmad al-Kuwaiti was not a courier, that he had never heard of Abu Ahmad transporting letters for UBL, and that Abu Ahmad was instead focused on family after he married in 2002. In August 2006, bin Attash reiterated that al-Kuwaiti was not a courier, but rather focused on family life. 4) Ammar al-Baluchi was arrested with Khallad bin Attash in a unilateral operation by Pakistani authorities resulting from criminal leads on April 29, 2003. Upon his arrest, Ammar al-Baluchi was cooperative and provided information on a number of topics while in foreign government custody, including information on Abu Ahmad al-Kuwaiti that the CIA disseminated prior to al-Baluchi being transferred to CIA custody on May , 2003. After Ammar al-Baluchi was transferred to CIA custody, the CIA subjected Ammar al-Baluchi to the CIA's enhanced interrogation techniques from May 17, 2003, to May 20, 2003. On May 19, 2003, al-Baluchi stated he fabricated information while being subjected to the CIA's enhanced interrogation techniques the previous day, but in response to questioning, stated that he believed UBL was on the Pakistan/Afghanistan border and that a brother of al-Kuwaiti was to take over courier duties for UBL. In June 2003, al-Baluchi stated that there were rumors that al-Kuwaiti was a courier. In January 2004, al-Baluchi retracted previous reporting, stating that al-Kuwaiti was never a courier and would not have direct contact with UBL or Ayman al-Zawahiri because "unlike someone like Abu Farai, [al-Kuwaiti] was too young and didn't have much experience or credentials to be in that position." In May 2004, al-Baluchi stated that al-Kuwaiti may have worked for Abu Faraj al-Libi. 5) Abu Faraj al-Libi was captured in Pakistan on May 2, 2005. On May , 2005, Abu Faraj al-Libi was rendered to CIA custody. Abu Faraj al-Libi was subjected to the CIA's enhanced interrogation techniques from May 28, 2005, to June 2, 2005, and again from June 17, 2005, to June 28, 2005. It was not until July 12, 2005, that CIA Headquarters sent a set of "Tier Three Requirements Regarding Abu Ahmad Al-Kuwaiti" to the detention site holding Abu Faraj al-Libi. Prior to this, interrogators had focused their questioning of Abu Faraj on operational plans, as well as information on senior al-Qa'ida leadership, primarily Hamza Rab'ia and Abu Musab al-Zarqawi. On July 13, 2005, Abu Faraj al-Libi denied knowledge of Abu Ahmad al-Kuwaiti, or any of his aliases. On July 15, 2005, CIA Headquarters noted they did not believe Abu Faraj was being truthful and requested CIA debriefers confront Abu Faraj again regarding his relationship with al-Kuwaiti. CIA records indicate that CIA debriefers did not respond to this request. On August 12, 2005, having received no response to its previous request, CIA Headquarters again asked Abu Faraj's debriefers to readdress the issue of Abu Ahmad al-Kuwaiti. CIA analysts noted that they "[found Faraj's] denials of even recognizing his name difficult to believe," and suggested that "one possible reason why [Farai] lied about not recognizing Abu Ahmad's name] is [an attempt] to protect him - leading us to request that base readdress this issue with [Faraj] on a priority basis." Two days later, on August 14, 2005, after being questioned again about Abu Ahmad al-Kuwaiti, Abu Faraj al-Libi "swore to God" that he did not know al-Kuwaiti, or anybody who went by any of his aliases, insisting he would never forget anybody who worked for him. Abu Farai did suggest, however, that an "Ahmad al-Pakistani" had worked with Marwan al-Jabbur to care for families in the Lahore, Pakistan, area, but said he (Abu Faraj) had no relationship with this al-Pakistani. On August 17, 2005, CIA Headquarters requested that debriefers reengage certain detainees on the role of Abu Ahmad al-Kuwaiti. In response, KSM and Khallad bin Attash claimed that al-Kuwaiti was not a courier and that they had never heard of Abu Ahmad transporting letters for UBL. KSM and Khallad bin Attash claimed that al-Kuwaiti was focused on family after he married in 2002. However, Ammar al-Baluchi indicated that al-Kuwaiti worked for Abu Faraj al-Libi in 2002. A September 1, 2005,

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(TS// WNF) At the May 4, 2011, briefing, a Senator asked, "of the people that you talked about as detainees that were interrogated, which of those were waterboarded and did they provide unique intelligence in order to make this whole mission possible?" CIA Director Panetta responded:

"I want to be able to get back to you with specifics, but right now we think there were about 12 detainees that were interviewed, 2192 and about three of them were probably subject to the waterboarding process. 2193 Now what came from those interviews, how important was it, I really do want to stress the fact that we had a lot of streams of intelligence here that kind of tipped us off there, but we had imagery, we had assets on the ground, we had information that came from a number of directions in order to piece this together. But clearly the tipoff<sup>2194</sup> on the couriers came from those interviews." <sup>2195</sup>

(TS// NF) As previously detailed, the "tipoff" on Abu Ahmad al-Kuwaiti in 2002 did not come from the interrogation of CIA detainees and was obtained prior to any CIA detainee reporting. The CIA was already targeting Abu Ahmad al-Kuwaiti and collecting intelligence on at least one phone number and an email address associated with al-Kuwaiti in 2002. OCIA detainee provided information on Abu Ahmad al-Kuwaiti in 2002, and prior to receiving any information from CIA detainees, the CIA possessed a body of intelligence reporting linking Abu Ahmad al-Kuwaiti to KSM and UBL and to operational targeting of the United States, as well as reporting that Abu Ahmad al-Kuwaiti was "one of a few close"

<sup>2196</sup> CIA record ("Call Details Incoming and Outgoing") relating to calling activity for phone number # ALEC (240057Z AUG 02).

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CIA report states that Abu Faraj al-Libi identified an "Abu 'Abd al Khaliq Jan," as his "go-between with Bin Ladin since mid-2003," but there was no other CIA reporting to support this assertion. In May 2007, a CIA targeting study concluded that the reporting from KSM and Abu Faraj al-Libi was "not credible," and "their attempts to downplay Abu Ahmad's importance or deny knowledge of Abu Ahmad are likely part of an effort to withhold information on UBL or his close associates." A September 28, 2007, CIA report concluded that "Abu Faraj was probably the last detainee to maintain contact with UBL—possibly through Abu Ahmad," but noted that "Abu Faraj vehemently denied any knowledge of Abu Ahmad." See intelligence chronology in Volume II for additional details.

<sup>&</sup>lt;sup>2192</sup> Italics added. For a listing of the 12 detainees, see ClA's six-page chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti," which lists 12 detainees, all of whom are listed as being in "CIA Custody" (DTS #2011-2004). <sup>2193</sup> Italics added. CIA records indicate that none of the three CIA detainees known to have been subjected by the CIA to the waterboard interrogation technique provided unique intelligence on Abu Ahmad al-Kuwaiti. To the contrary, there is significant evidence that two of the three detainees—Abu Zubaydah and KSM—failed to provide accurate information likely known to them about Abu Ahmad al-Kuwaiti and/or fabricated information to protect al-Kuwaiti. The third CIA detainee known to have been subjected to the CIA's waterboard interrogation technique, 'Abd al-Rahim al-Nashiri, provided no information on Abu Ahmad al-Kuwaiti. See intelligence chronology in Volume II for additional information.

<sup>&</sup>lt;sup>2194</sup> Italics added. The CIA's June 2013 Response states: "CIA has never represented that information acquired through its interrogations of detainees was either the first or the only information that we had on Abu Ahmad." <sup>2195</sup> Italics added. CIA testimony from CIA Director Panetta, and transcript of the Senate Select Committee on Intelligence and the Senate Armed Services Committee, May 4, 2011 (DTS #2011-2049).

associates of Usama bin Ladin" 2197 and "traveled frequently" to "meet with Usama bin Ladin." 2198

**//NF**) The day after the classified briefing, on May 5, 2011, the CIA provided the Committee with a six-page chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti," which accompanied a one-page document compiled by the CIA's CTC, entitled "Background Detainee Information on Abu Ahmad al-Kuwaiti." In total, the CIA chart identifies 25 "mid-value and high-value detainces" who "discussed Abu Ahmad al-Kuwaiti's long-time membership in al-Qa'ida and his historic role as courier for Usama Bin Ladin." The 25 detainees are divided into two categories. The chart prominently lists 12 detainees—all identified as having been in CIA custody—"who linked Abu Ahmad to Bin Ladin," which the CIA labeled as the most important, "Tier 1" information. The document states that nine of the 12 (9/12: 75 percent) CIA detainees providing "Tier 1" information were subjected to the CIA's enhanced interrogation techniques, and that of those nine detainees, two (2/9: 20 percent) were subjected to the CIA's waterboard interrogation technique. The chart then includes a list of 13 detainees "who provided general information on Abu Ahmad," labeled as "Tier 2" information. The CIA document states that four of the 13 (4/13: 30 percent) "Tier 2" detainees were in CIA custody and that all four (4/4: 100 percent) "CIA detainees" were subjected to the CIA's enhanced interrogation techniques.<sup>2200</sup>

<sup>2197</sup> See intelligence chronology in Volume II, including CIA record ("Call Details Incoming and Outgoing") relating to calling activity for phone number # [220]; ALEC [240057Z AUG 02]; [REDACTED] 65902 (080950Z AUG 02); ALEC [2510] (092204Z AUG 02); [REDACTED] 60077 (09/17/2001); DIRECTOR [2510] (221240Z AUG 02); and DIRECTOR [251833Z JUN 02).

<sup>2198</sup> See intelligence chronology in Volume II, including DIRECTOR (251833Z JUN 02). As described above, Riyadh the Facilitator was eventually rendered into the CIA's Detention and Interrogation Program in January 2004, but CIA records indicate he was not subjected to the CIA's enhanced interrogation techniques. The referenced information was provided in June 2002, while Riyadh the Facilitator was not in U.S. custody, but in the custody of a foreign government.

<sup>2199</sup> Senator McCain and other members requested information on the use of the CIA's enhanced interrogation techniques in the UBL operation at the previous day's hearing and the CIA committed to provide additional information to the members. Senator McCain: "I'm also interested in this whole issue of the 'enhanced interrogation,' what role it played. Those who want to justify torture seem to have grabbed hold of this as some justification for our gross violation of the Geneva Conventions to which we are signatory. I'd be very interested in having that issue clarified. I think it's really important." See transcript of the Senate Select Committee on Intelligence and the Senate Armed Services Committee briefing on May 4, 2011 (DTS #2011-2049). <sup>2200</sup> See CIA letter to the Senate Select Committee on Intelligence dated May 5, 2011, which includes a document entitled, "Background Detainee Information on Abu Ahmad al-Kuwaiti," with an accompanying six-page chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti" (DTS #2011-2004). See also a similar, but less detailed CIA document entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti's Historic Links to Usama Bin Laden," The CIA's September 2012 "Lessons from the Hunt for Bin Ladin," compiled by the CIA's Center for the Study of Intelligence (See DTS #2012-3826), appears to utilize the same inaccurate information, stating: "In sum, 25 detainees provided information on Abu Ahmad al-Kuwaiti, his al-Qa'ida membership, and his historic role as a courier for Bin Ladin. Nine of the 25 were held by foreign governments. Of the 16 held in CIA custody, all but three had given information after being subjected to enhanced interrogation techniques (EITs), although of the 13 only two (KSM and Abu Zubaydah) had been waterboarded" (italics added). As described, the information in this CIA "lessons" report is inaccurate.

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CIA's Center for the Study of Intelligence. The CIA Lessons Learned document states, "[i]n sum, 25 detainees provided information on Abu Ahmad al-Kuwaiti, his al-Qa'ida membership, and his historic role as a courier for Bin Ladin." The CIA document then states that 16 of the 25 detainees who reported on Abu Ahmad al-Kuwaiti were in CIA custody, and that "[o]f the 16 held in CIA custody, all but three [13] had given information *after* being subjected to enhanced interrogation techniques (EITs)," before noting that "only two (KSM and Abu Zubaydah) had been waterboarded." <sup>2201</sup>

(TS// A review of CIA records found that these CIA documents contained inaccurate information and omitted important and material facts.

- The May 5, 2011, CIA chart represents that all 12 detainees (12/12: 100 percent) providing "Tier 1" intelligence—information that "linked Abu Ahmad to Bin Ladin"<sup>2202</sup>—were detainees in CIA custody. A review of CIA records found that the CIA document omitted the fact that five of the 12 listed detainees (5/12: 41 percent) provided intelligence on Abu Ahmad al-Kuwaiti prior to entering CIA custody. <sup>2203</sup> In addition, other detainees—not in CIA custody—provided information that "linked Abu Ahmad to Bin Ladin," but were not included in the CIA list. For example, the first detainee-related information identified in CIA records indicating a close relationship between UBL and Abu Ahmad al-Kuwaiti was acquired in July 2002, from a detainee in the custody of a foreign government, Abu Zubair al-Ha'ili (Zubair). According to CIA records, Zubair provided a detailed physical description of Abu Ahmad al-Kuwaiti, information on Abu Ahmad's family, his close connection to KSM, and that "Ahmad al-Kuwaiti: was a one of a few close associates of Usama bin Ladin." This information would be used to question other detainees, but was omitted in the CIA's "Detainee Reporting on Abu Ahmed al-Kuwaiti" chart.
- The May 5, 2011, CIA chart also states that nine of the 12 (9/12: 75 percent) "CIA detainees" providing "Tier 1" intelligence were subjected to the CIA's enhanced interrogation techniques. A review of CIA records found that of the nine detainees the CIA identified as having been subjected to the CIA's enhanced interrogation techniques and providing "Tier 1" information on links between Abu Ahmad al-Kuwaiti and UBL, five of the 9 (5/9: 55 percent) provided information on Abu Ahmad al-Kuwaiti prior to being

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<sup>&</sup>lt;sup>2201</sup> Italics added. "Lessons from the Hunt for Bin Ladin," dated September 2012, compiled by the CIA's Center for the Study of Intelligence, and provided on October 3, 2012 (DTS #2012-3826).

<sup>&</sup>lt;sup>2202</sup> The CIA document identified "Tier 1" intelligence as information that "linked Abu Ahmad to Bin Ladin," but inaccurately included CIA detainees under the "Tier 1" detainee reporting list who did not provide information linking "Abu Ahmad to Bin Ladin." For example, the CIA identified Abu Zubaydah and KSM as providing "Tier 1" intelligence that "linked Abu Ahmad to Bin Ladin," despite both detainees denying any significant connection between al-Kuwaiti and UBL.

<sup>2203</sup> Riyadh the Facilitator (information on June 25, 2002 [prior to CIA custody]; CIA custody January 2, 2004), Ammar al-Baluchi (information on May 6, 2003 [prior to CIA custody]; CIA custody May 2, 2003), Ahmed Ghailani (information on August 1, 2004 [prior to CIA custody]; CIA custody September 2, 2004), Sharif al-Masri (information on September 16, 2004 [prior to CIA custody]; CIA custody September 2, 2004), and Muhammad Rahim (information on July 2, 2007 [prior to CIA custody]; CIA custody July 2, 2007). There are reports that a sixth detainee, Hassan Ghul, also provided extensive information on Abu Ahmad al-Kuwaiti prior to being transferred to CIA custody. See intelligence chronology in Volume II for additional information.

subjected to the CIA's enhanced interrogation techniques.<sup>2205</sup> This information was omitted from the CIA document. Of the remaining four detainees who did not provide information on Abu Ahmad al-Kuwaiti until *after* being subjected to the CIA's enhanced interrogation techniques, three were not substantially questioned on any topic prior to the CIA's use of enhanced interrogation techniques.<sup>2206</sup> All three provided information the CIA assessed to be fabricated and intentionally misleading.<sup>2207</sup> The fourth, Abu Zubaydah, who was detained on March 28, 2002, and subjected to the CIA's enhanced interrogation techniques in August 2002, to include the waterboard technique, did not provide information on Abu Ahmad al-Kuwaiti until August 25, 2005, intelligence that was described by CIA officers at the time as "speculative."<sup>2208</sup> These relevant details were omitted from the CIA documents.<sup>2209</sup>

• The May 5, 2011, CIA chart also states that of the 13 detainees "who provided general information on Abu Ahmad," labeled as "Tier 2" information, four of the 13 (4/13: 30 percent) detainees were in CIA custody and that all four (4/4: 100 percent) were subjected to the CIA's enhanced interrogation techniques.<sup>2210</sup> A review of CIA records found the CIA document omitted that two of the four (2/4: 50 percent) "CIA detainees" who were described as subjected to the CIA's enhanced interrogation techniques provided intelligence on Abu Ahmad al-Kuwaiti prior to entering CIA custody, and therefore prior to being subjected to the CIA's enhanced interrogation techniques.<sup>2211</sup> Finally, there were additional detainees in

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<sup>&</sup>lt;sup>2205</sup> Ammar al-Baluchi, Hassan Ghul, Ahmad Ghailani, Sharif al-Masri, and Muhammad Rahim.

<sup>&</sup>lt;sup>2206</sup> Khalid Shaykh Mohammad, Khalid bin Attash, and Abu Faraj al-Libi.

<sup>&</sup>lt;sup>2207</sup> Khalid Shaykh Mohammad, Abu Faraj al-Libi, and Khalid bin Attash. *See* intelligence chronology in Volume II and CIA testimony from May 4, 2011. CIA officer: "...with the capture of Abu Faraj al-Libi and Khalid Shaykh Mohammed, these are key bin Ladin facilitators, gatekeepers if you will, and their description of Abu Ahmed, the sharp contrast between that and the earlier detainees. Abu Faraj denies even knowing him, a completely uncredible position for him to take but one that he has stuck with to this day. KSM initially downplays any role Abu Ahmed might play, and by the time he leaves our program claims that he married in 2002, retired and really was playing no role." CIA records indicate Khallad bin Attash also downplayed the role of Abu Ahmad al-Kuwaiti, stating several times that Abu Ahmad was focused on family and was not close to UBL, and that he had never heard of Abu Ahmad al-Kuwaiti serving as a courier for UBL.

<sup>&</sup>lt;sup>2208</sup> DIRECTOR (8/25/2005). On July 7, 2003, and April 27, 2004, Abu Zubaydah was asked about "Abu Ahmed al-Kuwaiti" and denied knowing the name.

<sup>&</sup>lt;sup>2209</sup> See CIA letter to the Senate Select Committee on Intelligence dated May 5, 2011, which includes a document entitled, "Background Detainee Information on Abu Ahmad al-Kuwaiti," with an accompanying six-page chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti" (DTS #2011-2004). See also a similar, but less detailed CIA document entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti's Historic Links to Usama Bin Laden." See intelligence chronology in Volume II for additional details.

entitled, "Background Detainee Information on Abu Ahmad al-Kuwaiti," with an accompanying six-page chart entitled, "Betainee Reporting on Abu Ahmad al-Kuwaiti" (DTS #2011-2004). See also a similar, but less detailed CIA document entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti" (DTS #2011-2004). See also a similar, but less detailed CIA document entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti's Historic Links to Usama Bin Laden." The CIA's September 2012 "Lessons from the Hunt for Bin Ladin," compiled by the CIA's Center for the Study of Intelligence (DTS #2012-3826), appears to utilize the same inaccurate information, stating: "In sum, 25 detainees provided information on Abu Ahmad al-Kuwaiti, his al-Qa'ida membership, and his historic role as a courier for Bin Ladin. Nine of the 25 were held by foreign governments. Of the 16 held in CIA custody, all but three had given information after being subjected to enhanced interrogation techniques (EITs)..." (italics added). As described, the information in this CIA "Lessons Learned" report is inaccurate.

Ridha al-Najjar/al-Tunisi, who was detained in May 2002, first provided intelligence on al-Kuwaiti on June 4/5 2002, and was subsequently transferred to CIA custody on June 2002; and subjected to the CIA's enhanced

foreign government custody "who provided general information on Abu Ahmad" that were not included in the list of 13 detainees. For example, in January 2002, the CIA received reporting from a detainee in the custody of a foreign government who provided a physical description of a Kuwaiti named Abu Ahmad who attended a terrorist training camp.<sup>2212</sup>

- The October 3, 2012, "Lessons for the Hunt for Bin Ladin" document states that "[i]n sum, 25 detainees provided information on Abu Ahmad al-Kuwaiti, his al-Qa'ida membership, and his historic role as a courier for Bin Ladin." This is incorrect. As described, additional detainees—not in CIA custody—provided information on Abu Ahmad al-Kuwaiti, including 2002 reporting that al-Kuwaiti "was one of a few close associates of Usama bin Ladin." <sup>2213</sup>
- The October 3, 2012, "Lessons for the Hunt for Bin Ladin" document also states that 16 of the 25 (16/25: 65 percent) detainees who reported on Abu Ahmad al-Kuwaiti were in CIA custody. This is incorrect. At least seven of the 16 detainees (7/16: 45 percent) that the CIA listed as detainees in CIA custody provided reporting on Abu Ahmad al-Kuwaiti prior to being transferred to CIA custody.<sup>2214</sup>
- The October 3, 2012, "Lessons for the Hunt for Bin Ladin" document also states that "[0]f the 16 held in CIA custody, all but three [13] had given information after being subjected to enhanced interrogation techniques (EITs)." This is incorrect. Seven of the 13 detainees that the CIA listed as having been subjected to the CIA's enhanced interrogation techniques provided information on Abu Ahmad al-Kuwaiti prior to being subjected to the CIA's enhanced interrogation techniques. Of the remaining six detainees who did not provide information on Abu Ahmad al-Kuwaiti until after being subjected to the CIA's enhanced interrogation techniques, five were not substantially questioned on any topic prior to the CIA's use of enhanced interrogation techniques. Of the five detainees, three provided information the CIA assessed to be fabricated and intentionally misleading.

interrogation techniques in October 2002. Hambali, who was detained on August 11, 2003, first provided information on al-Kuwaiti on August 13, 2003. Later, Hambali was rendered to CIA custody on August 2003. 2212 See intelligence chronology in Volume II, including 63211 (30 JAN 2002).

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<sup>&</sup>lt;sup>2213</sup> DIRECTOR (221240Z AUG 02)

<sup>&</sup>lt;sup>2214</sup> See intelligence chronology in Volume II, including reporting from Riyadh the Facilitator, Ammar al-Baluchi, Ahmad Ghailani, Sharif al-Masri, Muhammad Rahim, Ridha al-Najjar/al-Tunisi, and Hambali. As detailed, a former CIA officer stated publicly that Hassan Ghul provided reporting on Abu Ahmad al-Kuwaiti prior to being transferred to CIA custody.

<sup>&</sup>lt;sup>2215</sup> "Lessons from the Hunt for Bin Ladin," dated September 2012, compiled by the CIA's Center for the Study of Intelligence, and provided on October 3, 2012 (DTS #2012-3826).

<sup>&</sup>lt;sup>2216</sup> See intelligence chronology in Volume II, including reporting from Ammar al-Baluchi, Ahmad Ghailani, Sharif al-Masri, Muhammad Rahim, Ridha al-Najjar/al-Tunisi, Hambali, and Hassan Ghul.

<sup>&</sup>lt;sup>2217</sup> Khalid Shaykh Mohammad, Khalid bin Attash, Abu Yasir al-Jaza'iri, Samir al-Barq, and Abu Faraj al-Libi.
<sup>2218</sup> Khalid Shaykh Mohammad, Abu Faraj al-Libi, and Khalid bin Attash. *See* intelligence chronology in Volume II and CIA testimony from May 4, 2011. CIA officer: "...with the capture of Abu Faraj al-Libi and Khalid Shaykh Mohammed, these are key bin Ladin facilitators, gatekeepers if you will, and their description of Abu Ahmed, the sharp contrast between that and the earlier detainees. Abu Faraj denies even knowing him, a completely uncredible position for him to take but one that he has stuck with to this day. KSM initially downplays any role Abu Ahmed might play, and by the time he leaves our program claims that he married in 2002, retired and really was playing no role." CIA records indicate Khallad bin Attash also downplayed the role of Abu Ahmad al-Kuwaiti, stating several

remaining two provided limited, non-unique, corroborative reporting.<sup>2219</sup>) The sixth, Abu Zubaydah, who was detained on March 28, 2002, and subjected to the CIA's enhanced interrogation techniques in August 2002, did not provide information on Abu Ahmad al-Kuwaiti until August 25, 2005, intelligence that, as noted, was described by CIA officers at the time as "speculative." <sup>2220</sup>

- The October 3, 2012, "Lessons for the Hunt for Bin Ladin" document also states that "only two [detainees] (KSM and Abu Zubaydah) had been waterboarded. Even so, KSM gave false information about Abu Ahmad...."

  The CIA's May 5, 2011, Chart, "Reporting on Abu Ahmad al-Kuwaiti," states that Abu Zubaydah and KSM provided "Tier 1" intelligence that "linked Abu Ahmad to Bin Ladin." CIA records indicate that both detainees denied any significant connection between al-Kuwaiti and UBL. CIA records further indicate that Abu Zubaydah and KSM, who were both subjected to the CIA's waterboard interrogation technique, withheld information on Abu Ahmad al-Kuwaiti:
  - O Abu Zubaydah: "Abu Ahmad K." and a phone number associated with Abu Ahmad al-Kuwaiti was found on page 8 of a 27-page address book captured with Abu Zubaydah on March 28, 2002. In July 2003, Abu Zubaydah stated that he was not familiar with the name Abu Ahmad al-Kuwaiti, or the description provided to him by CIA officers. In April 2004, Abu Zubaydah again stated that he did not recognize the name "Abu Ahmad al-Kuwaiti." According to a CIA cable, in August 2005, Abu Zubaydah provided information on "an individual whose name he did not know, but who might be identifiable with Abu Ahmad al-Kuwaiti, aka Abu Ahmad al-Pakistani." According to the cable, Abu Zubaydah speculated that this individual knew UBL and al-Zawahiri, but did not think their relationship would be close. Days later a CIA cable elaborated that Abu Zubaydah had speculated on a family of brothers from Karachi that may have included Abu Ahmad.

times that Abu Ahmad was focused on family and was not close to UBL, and that he had never heard of Abu Ahmad al-Kuwaiti serving as a courier for UBL.

DIRECTOR (8/25/2005). On July 7, 2003, and April 27, 2004, Abu Zubaydah was asked about "Abu Ahmed al-Kuwaiti" and denied knowing the name.

<sup>2223</sup> See DIRECTOR (252024Z AUG 05) and the intelligence chronology in Volume II.

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<sup>2219</sup> Abu Yasir al-Jaza'iri provided corroborative information in July 2003 that Abu Ahmad al-Kuwaiti was associated with KSM, was best known in Karachi, and appeared to be Pakistani. (See DIRECTOR (111632Z JUL 03).) Samir al-Barq provided information in September 2003 that al-Kuwaiti had provided al-Barq with \$1000 to obtain a house in Karachi that al-Qa'ida could use for a biological weapons lab. (See (191324Z NOV 03), as well as the detainee review of Samir al-Barq in Volume III that details al-Barq's various statements on al-Qa'ida's ambition to establish a biological weapons program.) Neither of these reports is cited in CIA records as providing unique or new information. In October 2003, both detainees denied having any information on the use of Abbottabad as a safe haven for al-Qa'ida. See (10172 (160821Z OCT 03);

<sup>&</sup>lt;sup>2221</sup> "Lessons from the Hunt for Bin Ladin," dated September 2012, compiled by the CIA's Center for the Study of Intelligence, and provided on October 3, 2012 (DTS #2012-3826).

<sup>&</sup>lt;sup>2222</sup> In addition to "Abu Ahmad K." being included in Abu Zubaydah's address book, there was additional reporting indicating that Abu Zubaydah had some knowledge of Abu Ahmad al-Kuwaiti. For example, on October 12, 2004, another CIA detainee explained how he met al-Kuwaiti at a guesthouse that was operated by Ibn Shaykh al-Libi and Abu Zubaydah in 1997. *See* intelligence chronology in Volume II.

O KSM: When KSM was captured on March 1, 2003, an email address associated with Abu Ahmad al-Kuwaiti was found on a laptop believed to be used by KSM. As detailed in this review, KSM first acknowledged Abu Ahmad al-Kuwaiti in May 2003, after being confronted with reporting on Abu Ahmad al-Kuwaiti from a detainee who was not in CIA custody. KSM provided various reports on Abu Ahmad that the CIA described as "pithy." In August 2005, KSM claimed that al-Kuwaiti was not a courier, and that he had never heard of Abu Ahmad transporting letters for UBL. In May 2007, the CIA reported that the denials of KSM and another detainee, combined with conflicting reporting from other detainees, added to the CIA's belief that Abu Ahmad al-Kuwaiti was a significant figure.<sup>2224</sup>

information linking Abu Ahmad al-Kuwaiti to UBL, Hassan Ghul, provided the information prior to being subjected to the CIA's enhanced interrogation techniques. Hassan Ghul was captured on January, 2004, by foreign authorities in the Iraqi Kurdistan Region. Ghul was reportedly first interrogated by then transferred to U.S. military custody and questioned, and then rendered to CIA custody at DETENTION SITE COBALT on January, 2004, to January, 2004, Hassan Ghul was questioned by the CIA at DETENTION SITE COBALT. During this period the CIA disseminated 21 intelligence reports based on Ghul's reporting. A CIA officer told the CIA Office of Inspector General

<sup>2224</sup> See intelligence chronology in Volume II, including ALEC (102238Z MAR 03); HEADQUARTERS 5594 (201039Z MAY 07). JAN 04); 29986 (171741Z AUG 05); 2225 As the dissemination of 21 intelligence reports suggests, information in CIA records indicates Hassan Ghul was cooperative with CIA personnel prior to being subjected to the CIA's enhanced interrogation techniques. In an interview with the CIA Office of Inspector General, a CIA officer familiar with Ghul stated, "He sang like a tweetie bird. He opened up right away and was cooperative from the outset." (See December 2, 2004, interview with [REDACTED], Chief, DO, CTC UBL Department, .) The CIA's September 2012 "Lessons from the Hunt for Bin Ladin," compiled by the CIA's Center for the Study of Intelligence (DTS #2012-3826), states that: "Ghul's tantalizing lead began a systematic but low profile effort to target and further identify Abu Ahmad." On April 16, 2013, the Council on Foreign Relations hosted a forum in relation to the screening of the film, "Manhunt." The forum included former CIA officer Nada Bakos, who states in the film that Hassan Ghul provided the critical information on Abu Ahmed al-Kuwaiti to Kurdish officials prior to entering CIA custody. When asked about the interrogation techniques used by the Kurds, Bakos stated: "...honestly, Hassan Ghul...when he was being debriefed by the Kurdish government, he literally was sitting there having tea. He was in a safe house. He wasn't locked up in a cell. He wasn't handcuffed to anything. He was—he was having a free flowing conversation. And there's -you know, there's articles in Kurdish papers about sort of their interpretation of the story and how forthcoming he was." See www.cfr.org/counterterrorism/film-screening-manhunt/p30560. When asked by the Committee to comment on this narrative, the CIA wrote on October 25, 2013: "We have not identified any information in our holdings suggesting that Hassan Gul first provided information on Abu Ahmad while in [foreign] custody." See DTS #2013-3152.

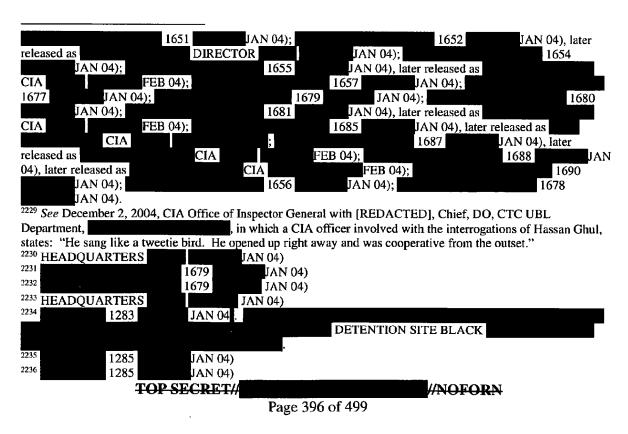
21753 21815 21753 JAN 04); DIRECTOR HEADQUARTERS JAN 04); JAN 04) <sup>2228</sup> For details on the reports, see JAN 04); JAN 04), later released as HEADQUARTERS JAN 04); JAN 04), later released as HEADQUARTERS JAN 04); 1645 JAN 04), later released as HEADQUARTERS JAN 04); 1646 1647 JAN 04), later released as HEADQUARTERS FEB 04); 1650 JAN 04); 04);TOP SECRET! **WNOFORN** 

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that Hassan Ghul "opened up right away and was cooperative from the outset." During the January 2004, to January 2004, sessions, Ghul was questioned on the location of UBL. According to a cable, Ghul speculated that "UBL was likely living in Peshawar area," and that "it was well known that [UBL] was always with Abu Ahmed [al-Kuwaiti]." Ghul described Abu Ahmad al-Kuwaiti as UBL's "closest assistant" and listed him as one of three individuals likely to be with UBL. Ghul further speculated that:

"UBL's security apparatus would be minimal, and that the group likely lived in a House with a family somewhere in Pakistan. Ghul commented that after UBL's bodyguard entourage was apprehended entering Pakistan following the fall of Afghanistan, UBL likely has maintained a small security signature of circa one or two persons. Ghul speculated that Abu Ahmed likely handled all of UBL's needs, including moving messages out to Abu Faraj [al-Libi]..."<sup>2233</sup>

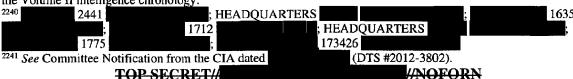
(TS//NF) The next day, January 2, 2004, Hassan Ghul was transferred to the CIA's DETENTION SITE BLACK.<sup>2234</sup> Upon arrival, Ghul was "shaved and barbered, stripped, and placed in the standing position against the wall" with "his hands above his head" for forty minutes.<sup>2235</sup> The CIA interrogators at the detention site immediately requested permission to use the CIA's enhanced interrogation techniques against Ghul, writing that, during the forty minutes, Ghul did not provide any new information, did not show the fear that was typical of other recent captures, and "was somewhat arrogant and self important." The CIA interrogators wrote that they "judged" that Ghul "has the expectation that in U.S. hands, his treatment will not be severe."<sup>2236</sup> The request to CIA Headquarters to use the CIA's enhanced interrogation techniques further stated:



"The interrogation team believes, based on [Hassan Ghul's] reaction to the initial contact, that his al-Qa'ida briefings and his earlier experiences with U.S. military interrogators have convinced him there are limits to the physical contact interrogators can have with him. The interrogation team believes the approval and employment of enhanced measures should sufficiently shift [Hassan Ghul's] paradigm of what he expects to happen. The lack of these increasd [sic] measures may limit the team's capability to collect critical and reliable information in a timely manner."<sup>2237</sup>

(TS//WNF) CIA Headquarters approved the request the same day, stating that the use of the CIA's enhanced interrogation techniques would "increase base's capability to collect critical and reliable threat information in a timely manner." During and after the use of the CIA's enhanced interrogation techniques, Ghul provided no other information of substance on al-Kuwaiti. Hassan Ghul was later released. The fact

<sup>2239</sup> See intelligence chronology in Volume II. The CIA's June 2013 Response states that "[a]fter undergoing enhanced interrogation techniques," Hassan Ghul provided information that became "more concrete and less speculative, it also corroborated information from Ammar that Khalid Shaykh Muhammad (KSM) was lying when he claimed Abu Ahmad left al-Qa'ida in 2002." The assertion in the CIA's June 2013 Response that information acquired from Hassan Ghul "[a]fter undergoing enhanced interrogation techniques" "corroborated information from Ammar that Khalid Shaykh Muhammad (KSM) was lying when he claimed Abu Ahmad left al-Qa'ida in 2002" is incorrect. First, the referenced information from Hassan Ghul was acquired prior to the use of the CIA's enhanced JAN 04), explains that based on interrogation techniques. A CIA cable, HEADQUARTERS Hassan Ghul's comments that it was "well known" that UBL was always with al-Kuwaiti (acquired prior to the use of the CIA's enhanced interrogation techniques), CIA Headquarters asked interrogators to reengage KSM on the relationship between al-Kuwaiti and UBL, noting the "serious disconnect" between Hassan Ghul's comments and KSM's "pithy" description of Abu Ahmad al-Kuwaiti. The cable notes that KSM had made "no reference to a link between Abu Ahmed and al-Qa'ida's two top leaders, nor has he hinted at all that Abu Ahmed was involved in the facilitation of Zawahiri in/around Peshawar in February 2003," and that KSM "has some explaining to do about Abu Ahmed and his support to UBL and Zawahiri." Second, as the intelligence chronology in Volume II details, there was a significant body of intelligence well before Hassan Ghul's pre-enhanced interrogation techniques reporting in January 2004 indicating that KSM was providing inaccurate information on Abu Ahmad al-Kuwaiti. See detailed information in Volume II intelligence chronology. Third, as detailed in CIA-provided documents (DTS #2011-2004), the CIA described Hassan Ghul's reporting as "speculat[ive]" both during and after the use of the CIA's enhanced interrogation techniques. Finally, as noted earlier, the CIA's June 2013 Response ignores or minimizes a large body of intelligence reporting in CIA records—and documented in the Committee Study—that was acquired from sources and methods unrelated to the use of the CIA's enhanced interrogation techniques. Nonetheless, the CIA's June 2013 Response asserts: "It is impossible to know in hindsight whether we could have obtained from Ammar, Gul, and others the same information that helped us find Bin Ladin without using enhanced techniques, or whether we eventually would have acquired other intelligence that allowed us to successfully pursue the Abu Ahmad lead or some other lead without the information we acquired from detainees in CIA custody" (italics added). As detailed in this summary, the most accurate intelligence from a detainee on Abu Ahmad al-Kuwaiti was acquired prior to the use of the CIA's enhanced interrogation techniques, and CIA detainees subjected to the CIA's enhanced interrogation techniques provided inaccurate and fabricated information on al-Kuwaiti. See detailed information in the Volume II intelligence chronology.



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<sup>2237</sup> JAN 04)
2238 HEADQUARTERS (JAN 04)

that Hassan Ghul provided the detailed information linking Abu Ahmad al-Kuwaiti to UBL prior to the use of the CIA's enhanced interrogation techniques was omitted from CIA documents and testimony. <sup>2242</sup>

(TS//NF) While CIA documents and testimony highlighted reporting that the CIA claimed was obtained from CIA detainees—and in some cases from CIA detainees subjected to the CIA's enhanced interrogation techniques—the CIA internally noted that reporting from CIA detainees—specifically CIA detainees subjected to the CIA's enhanced interrogation techniques—was insufficient, fabricated, and/or unreliable.

(TS// A September 1, 2005, CIA report on the search for UBL states:

"Bin Ladin Couriers: Low-level couriers who wittingly or unwittingly facilitate communications between Bin Ladin and his gatekeepers remain largely invisible to us until a detainee reveals them. 2243 Even then, detainees provide few actionable leads, and we have to consider the possibility that they are creating fictitious characters to distract us or to absolve themselves of direct knowledge about Bin Ladin. We nonetheless continue the hunt for Abu Ahmed al-Kuwaiti—an alleged courier between Bin Ladin and KSM—and Abu 'Abd al Khaliq Jan, who[m] Abu Faraj identified as his go-between with Bin Ladin since mid-2003, in order to get one step closer to Bin Ladin."2244

(TS// A May 20, 2007, CIA "targeting study" for Abu Ahmad al-Kuwaiti states:

"Khalid Shaykh Muhammad (KSM) described Abu Ahmad as a relatively minor figure and Abu Faraj al-Libi denied all knowledge of Abu Ahmad. Station assesses that KSM and Abu Faraj's reporting is not credible on this topic, and their attempts to downplay Abu Ahmad's importance or deny knowledge of Abu Ahmad are likely part of an effort to withhold information on UBL or his close associates. These denials, combined with reporting from other detainees<sup>2245</sup> indicating that Abu Ahmad worked closely with KSM and Abu Faraj, add to our belief that Abu Ahmad is an HVT courier or facilitator."<sup>2246</sup>

Italics added. 5594 (201039Z MAY 07). Reporting from CIA detainees Ammar al-Baluchi and Khallad bin Attash—both subjected to the CIA's enhanced interrogation techniques—included similar inaccurate

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<sup>&</sup>lt;sup>2242</sup> See CIA letter to the Senate Select Committee on Intelligence dated May 5, 2011, which includes a document entitled, "Background Detainee Information on Abu Ahmad al-Kuwaiti," with an accompanying six-page chart entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti" (DTS #2011-2004). See also a similar, but less detailed CIA document entitled, "Detainee Reporting on Abu Ahmad al-Kuwaiti's Historic Links to Usama Bin Laden." <sup>2243</sup> Significant information was acquired on Abu Ahmad al-Kuwaiti independent of CIA detainees. See intelligence chronology in Volume II.

<sup>&</sup>lt;sup>2244</sup> Italics added. CIA analysis entitled, "Overcoming Challenges To Capturing Usama Bin Ladin, 1 September 2005." CIA records indicate that Abu Faraj al-Libi fabricated information relating to "Abd al Khaliq Jan."

<sup>2245</sup> Italics added. As detailed, the reporting that Abu Ahmad al-Kuwaiti "worked closely with KSM" and was "one of a few close associates of Usama bin Ladin," who "traveled frequently" to "meet with Usama bin Ladin," was acquired in 2002, from sources unrelated to the CIA's Detention and Interrogation Program.

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(TS//NF) Additional CIA documents contrasted the lack of intelligence obtained from CIA detainees subjected to the CIA's enhanced interrogation techniques with the value of intelligence obtained from other sources. A November 23, 2007, CIA intelligence product, "Al-Qa'ida Watch," with the title, "Probable Identification of Suspected Bin Ladin Facilitator Abu Ahmad al-Kuwaiti," details how a:

"review of 2002 debriefings of a [foreign government] detainee who claimed to have traveled in 2000 from Kuwait to Afghanistan with an 'Ahmad al-Kuwaiti' provided the breakthrough leading to the likely identification of Habib al-Rahman as Abu Ahmad. The [foreign government] subsequently informed [the CIA] that Habib al-Rahman currently is living in Pakistan, probably in the greater Peshawar area—according to our analysis of a body of reporting."<sup>2247</sup>

(TS//NF) This CIA intelligence product highlighted how reporting from Abu Faraj al-Libi, who was subjected to the CIA's enhanced interrogation techniques and denied knowing Abu Ahmad, differed from that of Hassan Ghul, who—prior to the application of the CIA's enhanced interrogation techniques—stated that "Bin Ladin was always with Abu Ahmad," and that Abu Ahmad had delivered a message to senior al-Qa'ida leaders in late 2003, "probably through Abu Faraj." The document further states that KSM "has consistently maintained that Abu Ahmad 'retired' from al-Qa'ida work in 2002." The CIA document states that the CIA will be working with

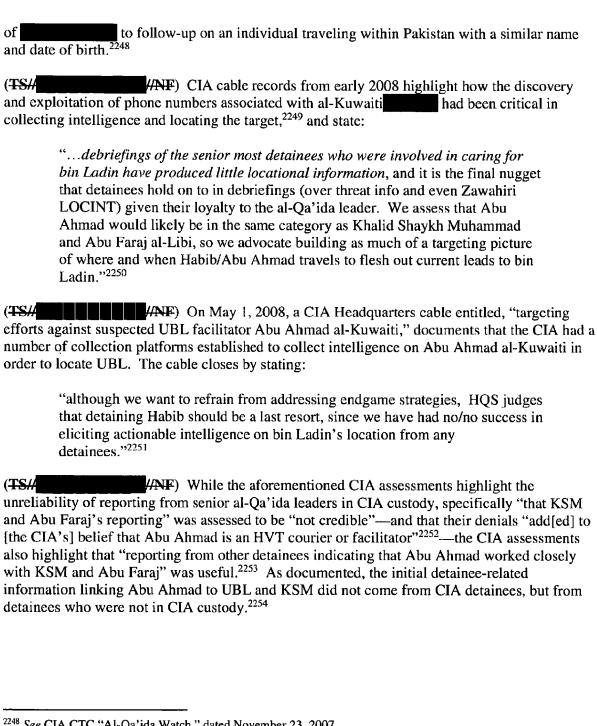
information. Khallad bin Attash was arrested with Ammar al-Baluchi in a unilateral operation by Pakistani authorities resulting from criminal leads on April 29, 2003. On May 3, 2003, bin Attash was rendered to CIA custody and immediately subjected to the CIA's enhanced interrogation techniques from May 16, 2003, to May 18, 2003, and then again from July 18, 2003, to July 29, 2003. On June 30, 2003, bin Attash stated that al-Kuwaiti was admired among the men. On July 27, 2003, bin Attash corroborated intelligence reporting that al-Kuwaiti played a facilitation role in al-Oa'ida and that al-Kuwaiti departed Karachi to get married. In January 2004, bin Attash stated that al-Kuwaiti was not close to UBL and not involved in al-Qa'ida operations, and that al-Kuwaiti was settling down with his wife in the summer of 2003. In August 2005, bin Attash stated that Abu Ahmad al-Kuwaiti was not a courier, that he had never heard of Abu Ahmad transporting letters for UBL, and that Abu Ahmad was instead focused on family after he married in 2002. In August 2006, bin Attash reiterated that al-Kuwaiti was not a courier, but rather focused on family life. Ammar al-Baluchi was arrested with Khallad bin Attash in a unilateral operation by Pakistani authorities resulting from criminal leads on April 29, 2003. Upon his arrest in Pakistan, Ammar al-Baluchi was cooperative and provided information on a number of topics to foreign government interrogators, including information on Abu Ahmad al-Kuwaiti that the CIA disseminated prior to al-Baluchi being transferred to CIA custody on May 1, 2003. After Ammar al-Baluchi was transferred to CIA custody, the CIA subjected Ammar al-Baluchi to the CIA's enhanced interrogation techniques from May 17, 2003, to May 20, 2003. On May 19, 2003, al-Baluchi admitted to fabricating information while being subjected to the CIA's enhanced interrogation techniques the previous day, and in response to questioning, stated that he believed UBL was on the Pakistan/Afghanistan border and that a brother of al-Kuwaiti was to take over courier duties for UBL. In June 2003, al-Baluchi stated that there were rumors that al-Kuwaiti was a courier. In early 2004, al-Baluchi acknowledged that al-Kuwaiti may have worked for Abu Faraj al-Libi, but stated that al-Kuwaiti was never a courier and would not have direct contact with UBL. See intelligence chronology in Volume II and detainee reviews of Khallad bin Attash and Ammar al-Baluchi for additional information.

<sup>2247</sup> See CIA CTC "Al-Qa'ida Watch," dated November 23, 2007.

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<sup>&</sup>lt;sup>2248</sup> See CIA CTC "Al-Qa'ida Watch," dated November 23, 2007. 3808 (211420Z JAN 08); HEADQUARTERS (232217Z JAN 08): 9044 5568 (081633Z FEB 08) (240740Z JAN 08): <sup>2250</sup> Italics added. 9044 (240740Z JAN 08). 2251 HEADQUARTERS (011334Z MAY 08) 2252 5594 (201039Z MAY 07) 5594 (201039Z MAY 07) <sup>2254</sup> See information in Volume II intelligence chronology for additional details. TOP SECRET// //NOFORN

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# IV. Overview of CIA Representations to the Media While the Program Was Classified

A. The CIA Provides Information on the Still-Classified Detention and Interrogation Program to Journalists Who then Publish Classified Information; CIA Does Not File Crimes Reports in Connection with the Stories

Interrogation Program, CIA officers and the CIA's Office of Public Affairs (OPA) provided unattributed background information on the program to journalists for books, articles, and broadcasts, including when the existence of the CIA's Detention and Interrogation Program was still classified. When the journalists to whom the CIA had provided background information published classified information, the CIA did not, as a matter of policy, submit crimes reports. For example, as described in internal emails, the CIA's never opened an investigation related to Ronald Kessler's book
The CIA at War, despite the inclusion of classified information, because "the book contained no first time disclosures," and because "OPA provided assistance with the book." Senior Deputy General Counsel John Rizzo wrote that the CIA made the determination because the CIA's cooperation with Kessler had been "blessed" by the CIA director. In another example, CIA officers and the House Permanent Select Committee on Intelligence raised concerns that an article by Douglas Jehl in the New York Times contained significant classified information. CTC Legal wrote in an email that "part of this article was based on 'background' provided by OPA. That, essentially, negates any use in making an unauthorized disclosure [report]."
(TS/H) Both the Kessler book and the Jehl article included inaccurate claims about the effectiveness of CIA interrogations, much of it consistent with the inaccurate information being provided by the CIA to policymakers at the time. For example, Kessler's book stated that the FBI arrest of Iyman Faris was "[b]ased on information from the CIA's
On October 28, 2013, the CIA informed the Committee that "CIA policy is to conduct background briefings using unclassified or declassified information" (DTS #2013-3152).  [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED]; cc:  [Subject: CIA at War; date: January 20, 2004, at 11:13 AM; email from:  [CIA policy is to conduct background briefings using unclassified or declassified information" (DTS #2013-3152).  [REDACTED], [REDACTED], [REDACTED]; cc:  [REDACTED]; subject: Re: CIA at War; date: January 21, 2004, at 02:27 PM.  [REDACTED]; subject: Re: CIA at War; date: January 21, 2004, at 02:27 PM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTED]; subject: Re: CIA at War; date: January 22, 2004, at 09:28 AM.  [REDACTE
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interrogation of [KSM]," and that the arrest of Khallad bin Attash was the "result" of CIA interrogations of KSM. 2260 The Jehl article stated that a "secret program to transfer suspected terrorists to foreign countries for interrogation has been carried out by the Central Intelligence Agency... according to current and former government officials." The article stated that a "senior United States official" had "provid[ed] a detailed description of the program," and quoted the official as claiming that "[t]he intelligence obtained by those rendered, detained and interrogated ha[d] disrupted terrorist operations." The senior official added, "[i]t has saved lives in the United States and abroad, and it has resulted in the capture of other terrorists." 2261

B. Senior CIA Officials Discuss Need to "Put Out Our Story" to Shape Public and Congressional Opinion Prior to the Full Committee Being Briefed

"maybe people should know we're trying to sell their program. if they complain, they should know that we're trying to protect our capability to continue. we're not just out there to brag... they don't realize that we have few options here. we either get out and sell, or we get hammered, which has implications beyond the media. congress reads it, cuts our authorities, messes

<sup>2262</sup> Email from: [REDACTED], [REDACTED],

<sup>2264</sup> As detailed in this summary, this exchange occurred the day before an anticipated Committee vote on a proposed Committee investigation of the CIA's Detention and Interrogation Program.

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<sup>&</sup>lt;sup>2260</sup> The CIA at War, Ronald Kessler, St. Martin's Press, New York, 2003. As detailed elsewhere, Iyman Faris was already under investigation and Majid Khan, who was then in foreign government custody, had discussed Faris, prior to any mention of Faris by KSM. Likewise, the capture of Khallad bin Attash in April 2003 was unrelated to the reporting from KSM or any other CIA detainee. Kessler's book also stated that Abu Zubaydah "soon began singing to the FBI and CIA about other planned plots," and that "intercepts and information developed months earlier after the arrest of Ramzi Binalshibh... allowed the CIA to trace [KSM]." (See Ronald Kessler, The CIA at War, St. Martin's Press, New York, 2003.) As detailed elsewhere, Abu Zubaydah did not provide intelligence on al-Qa'ida "planned plots," and KSM's capture was unrelated to information provided by Ramzi bin Al-Shibh. Finally, Kessler's book stated that KSM "told the CIA about a range of planned attacks – on U.S. convoys in Afghanistan, nightclubs in Dubai, targets in Turkey, and an Israeli embassy in the Middle East. Within a few months the transcripts of his interrogations were four feet high." These statements were incongruent with CIA records. <sup>2261</sup> "Rule Change Lets C.I.A. Freely Send Suspects Abroad," by Douglas Jehl and David Johnston, The New York Times, March 6, 2005. <sup>2262</sup> Email from: ; to: [REDACTED], . [REDACTED]. [REDACTED], [REDACTED], TREDACTEDI. , [REDACTED],

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up our budget. we need to make sure the impression of what we do is positive... we must be more aggressive out there. we either put out our story or we get eaten. there is no middle ground."<sup>2265</sup>

(TS# #NF) Mudd counseled not to "advertise" the discussions between CIA personnel and the media with the CIA "workforce," because "they'd misread it." After promised to keep the media outreach "real close hold," Mudd wrote:

"most of them [CIA personnel] do not know that when the w post/ny times quotes 'senior intel official,' it's us... authorized and directed by opa." <sup>2267</sup>

(TS// sent a draft compilation of plot disruptions to CTC Legal to determine whether the release of the information would pose any "legal problems."<sup>2268</sup> According to CIA attorneys, information on Issa al-Britani posed no problems because it was sourced to the 9/11 Commission. They also determined that information about Iyman Faris and Sajid Badat that was sourced to press stories posed no legal problems because Faris had already pled guilty and Badat was not being prosecuted in the United States.<sup>2269</sup> On April 15, 2005, a CIA officer expressed concerns in an email to several CIA attorneys about the CIA releasing classified information to the media. There are no CIA records indicating a response to the CIA officer's email. 2270 (TS/A **HNF**) That day, April 15, 2005, the National Security Council Principals Committee discussed a public campaign for the CIA's Detention and Interrogation Program. After the meeting, ALEC Station personnel informed CTC Legal that scheduled interviews with NBC News of Director Porter Goss and Deputy CTC Director Philip Mudd <sup>2265</sup> Sametime communication, between John P. Mudd and , April 13, 2005, from 19:23:50 to 19:56:05. <sup>2266</sup> Sametime communication, between John P. Mudd and , April 13, 2005, from 19:23:50 to 19:56:05. <sup>2267</sup> Sametime communication, between John P. Mudd and , April 13, 2005, from 19:23:50 to 19:56:05. , Chief of Operations, ALEC Station; to: <sup>2268</sup> Email from: , [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], , [REDACTED], [REDACTED], ; subject: Brokaw interview: Take one; date: April 13, 2005, at 6:46:59 PM; email from: [REDACTED], [REDACTED], , [REDACTED], [REDACTED], , [REDACTED], [REDACTED], ; subject: Re: Brokaw interview: [REDACTED], Take one; date: April 13, 2005, at 6:50:28 PM; email from [REDACTED], ; to: [REDACTED]; ; cc: John A. Rizzo, subject: Re: Brokaw interview: Take one; date: April 13, 2005, 7:24:50 PM <sup>2269</sup> Email from: , [REDACTED], John ; to: ; cc: [REDACTED], ; subject: Re: Brokaw interview: Take one; A. Rizzo, date: April 14, 2005, at 9:22:32 AM. <sup>2270</sup> Email from: ; cc: [REDACTED],

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subject: Re: Brokaw interview: Take one; date:

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, [REDACTED],

April 14, 2005, at 8:08:00 AM.

should not proceed so that "we don't get a head [sic] of ourselves...."<sup>2271</sup> On June 24, 2005, however, *Dateline NBC* aired a program that included on-the-record quotes from Goss and Mudd, as well as quotes from "top American intelligence officials."<sup>2272</sup> The program and *Dateline NBC's* associated online articles included classified information about the capture and interrogation of CIA detainees and quoted "senior U.S. intelligence analysts" stating that intelligence obtained from CIA interrogations "approaches or surpasses any other intelligence on the subject of al-Qaida and the construction of the network."<sup>2273</sup> The *Dateline NBC* articles stated that "Al-Qaida leaders suddenly found themselves bundled onto a CIA Gulfstream V or Boeing 737 jet headed for long months of interrogation," and indicated that Abu Zubaydah, KSM, Ramzi bin al-Shibh, and Abu Faraj al-Libi were "picked up and bundled off to interrogation centers." The articles also stated that the capture of bin al-Shibh led to the captures of KSM and Khallad bin Attash.<sup>2274</sup> This information was inaccurate.<sup>2275</sup> There are no CIA records to indicate that there was any investigation or crimes report submitted in connection with the *Dateline NBC* program and its associated reporting.

C. CIA Attorneys Caution that Classified Information Provided to the Media Should Not Be Attributed to the CIA

Committee meeting, the CIA drafted an extensive document describing the CIA's Detention and Interrogation Program for an anticipated media campaign. CIA attorneys, discussing aspects of the campaign involving off-the-record disclosures, cautioned against attributing the information to the CIA itself. One senior attorney stated that the proposed press briefing was "minimally acceptable, but only if not attributed to a CIA official." The CIA attorney continued: "This should be attributed to an 'official knowledgeable' about the program (or some similar obfuscation), but should not be attributed to a CIA or intelligence official." Referring to CIA efforts to deny Freedom of Information Act (FOIA) requests for previously acknowledged

<sup>2275</sup> As described elsewhere in this summary and in more detail in the full Committee Study, the captures of KSM and Khallad bin Attash were unrelated to the capture and interrogation of Ramzi bin al-Shibh.

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Email from: to: to: subject: Brokaw interview: Take one; date: April 15, 2005, at 1:00:59 PM. The CIA's June 2013 Response states that "[w]ith regard to information related to covert action, authorization [to disclose information to the media] rests with the White House." CIA records made available to the Committee, however, do not indicate White House approval for the subsequent media disclosures. In the summer of 2013, the Committee requested the CIA provide any such records should they exist. No records were identified by the CIA.

<sup>&</sup>lt;sup>2272</sup> See "The Long War; World View of War on Terror," *Dateline NBC*, June 24, 2005. In April 2005, Mudd stated that the program would likely be aired in June. See email from: John P. Mudd; to: Brokaw interview: Take one; date: April 18, 2005, at 08:31 AM.

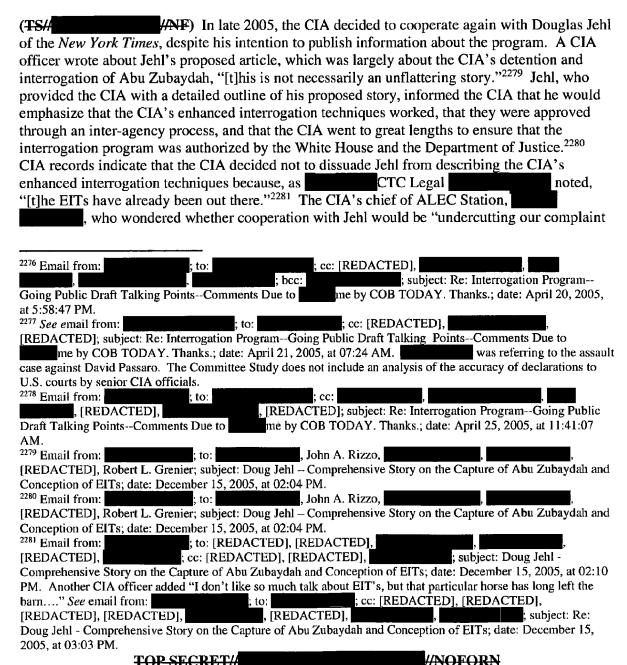
<sup>&</sup>lt;sup>2273</sup> "The frightening evolution of al-Qaida; Decentralization has led to deadly staying power," *Dateline NBC*, June 24, 2005.

<sup>&</sup>lt;sup>2274</sup> "The frightening evolution of al-Qaida; Decentralization has led to deadly staying power," *Dateline NBC*, June 24, 2005; "Al-Qaida finds safe haven in Iran," *Dateline NBC*, June 24, 2005. Notwithstanding this content, the CIA's June 2013 Response states that "[a] review of the NBC broadcast, cited by the *Study*, shows that it contained no public disclosures of classified CIA information; indeed, *the RDI program was not discussed*" (emphasis in the original). In addition to the information described above included in the online articles associated with the broadcast, the broadcast itself described the role of a CIA asset in the capture of KSM and the capture of Abu Faraj al-Libi in "joint US/Pakistani actions" ("The Long War; World View of War on Terror," *Dateline NBC*, June 24, 2005).

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information, the attorney noted that, "[o]ur Glomar figleaf is getting pretty thin."<sup>2276</sup> Another CIA attorney noted that the draft "makes the [legal] declaration I just wrote about the secrecy of the interrogation program a work of fiction..."<sup>2277</sup> CTC Legal urged that CIA leadership needed to "confront the inconsistency" between CIA court declarations "about how critical it is to keep this information secret" and the CIA "planning to reveal darn near the entire program."<sup>2278</sup>

D. The CIA Engages with Journalists and Conveys an Inaccurate Account of the Interrogation of Abu Zubaydah



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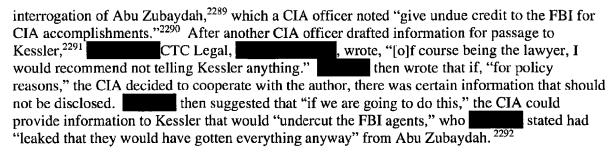
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against those leakers," nonetheless suggested informing Jehl of other examples of CIA "detainee exploitation success."2282

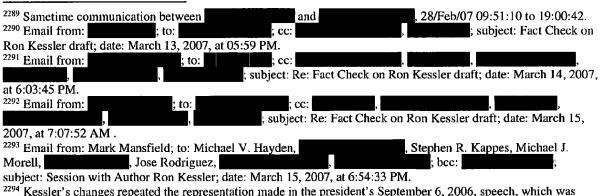
**(NF)** While the *New York Times* did not publish Jehl's story, on September 7, 2006, the day after President Bush publicly acknowledged the program, David Johnston of the New York Times called the CIA's OPA with a proposed news story about the interrogation of Abu Zubaydah. In an email with the subject line, "We Can't Let This Go Unanswered," the CIA's director of public affairs in OPA, Mark Mansfield, described Johnston's proposed narrative as "bullshit" and biased toward the FBI, adding that "we need to push back."2283 While it is unclear if Mansfield responded to Johnston's proposed story, Mansfield later wrote in an email that there was "[n]o need to worry." 2284 On September 10, 2006, the New York Times published an article by Johnston, entitled, "At a Secret Interrogation, Dispute Flared Over Tactics," that described "sharply contrasting accounts" of the interrogation of Abu Zubaydah. The article cited officials "more closely allied with law enforcement," who stated that Abu Zubaydah "cooperated with F.B.I. interviewers," as well as officials "closely tied to intelligence agencies," who stated that Abu Zubaydah "was lying, and things were going nowhere," and that "[i]t was clear that he had information about an imminent attack and time was of the essence." The article included the frequent CIA representation that, after the use of "tougher tactics," Abu Zubaydah "soon began to provide information on key Al Qaeda operators to help us find and capture those responsible for the 9/11 attacks."<sup>2285</sup> This characterization of Abu Zubaydah's interrogation is incongruent with CIA interrogation records. 2286 CTC stated that the article resulted in questions to the CIA from the country , and assessed that "[d]isclosures of this nature could adversely [have an] impact on future joint CT operations with... partners."<sup>2287</sup> There are no indications that the CIA filed a crimes report in connection with the article. 2288 (TS/A **(ANF)** In early 2007, the CIA cooperated with Ronald Kessler again on another book. According to CIA records, the purpose of the cooperation was to "push back" on Kessler's proposed accounts of intelligence related to the attacks of September 11, 2001, and the <sup>2282</sup> Email from: ; to: [REDACTED]; cc: ; subject: Re: Doug Jehl - Comprehensive Story on the Capture of Abu Zubaydah and Conception of EITs; date: December 15, 2005, at 8:50:36 PM. <sup>2283</sup> Email from: Mark Mansfield; to: subject: We Can't Let This Go Unanswered; date: September 7, 2006, at 01:12 Gimigliano, PM. <sup>2284</sup> Email from: Mark Mansfield; to: ; cc: l , [REDACTED], ; subject: Re: Immediate re Abu Zubaydah - Re: Fw: We Can't Let This Go Unanswered; date: September 7, 2006, at 3:14:53 PM. <sup>2285</sup> "At a Secret Interrogation, Dispute Flared Over Tactics," New York Times, David Johnston, September 10, 2006. <sup>2286</sup> See Abu Zubaydah detainee review in Volume III and sections on CIA claims related to the "Capture of Ramzi bin al-Shibh" in this summary and Volume II. <sup>2287</sup> CY 2005 & CY 2006 CTC Media Leaks; September 21, 2006. The document described "the more serious CTC media leaks that occurred in CY 2005 and 2006." <sup>2288</sup> Senior Deputy General Counsel John Rizzo urged that his colleagues determine whether OPA cooperated with the article "[b]efore we get DOJ or FBI too cranked up on this." See email from: John A. Rizzo; to: ; cc: [REDACTED], , [REDACTED], [REDACTED], [REDACTED]. subject: Re: Fw: Request for Crimes Reports on NYT and Time Magazine Leaks on Interrogation Activities [REDACTED]; date: September 12, 2006, at 5:52:10 PM. TOP SECRET! **WNOFORN** 

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(TS// MNF) After Kessler provided a draft of his book to the CIA and met with CIA officers, the CIA's director of public affairs, Mark Mansfield, described what he viewed as the problems in Kessler's narrative. According to Mansfield, Kessler was "vastly overstating the FBI's role in thwarting terrorism and, frankly, giving other USG agencies—including CIA—short shrift." Moreover, "[t]he draft also didn't reflect the enormously valuable intelligence the USG gleaned from CIA's interrogation program" and "had unnamed FBI officers questioning our methods and claiming their own way of eliciting information is much more effective." According to Mansfield, the CIA "made some headway" in its meeting with Kessler and that, as a result of the CIA's intervention, his book would be "more balanced than it would have been."

(TS# WNF) Later, in an email to Mansfield, Kessler provided the "substantive changes" he had made to his draft following his meeting with CIA officials. The changes included the statement that Abu Zubaydah was subjected to "coercive interrogation techniques" after he "stopped cooperating." Kessler's revised text further stated that "the CIA could point to a string of successes and dozens of plots that were rolled up because of coercive interrogation techniques." The statements in the revised text on the "successes" attributable to the CIA's enhanced interrogation techniques were similar to CIA representations to policymakers and were incongruent with CIA records. 2294



<sup>2294</sup> Kessler's changes repeated the representation made in the president's September 6, 2006, speech, which was based on CIA information and vetted by the CIA, that Abu Zubaydah and Ramzi bin al-Shibh "provided information that would help in the planning and execution of the operation that captured Khalid Sheikh Mohammed." With regard to the Second Wave plotting, Kessler stated that "[i]f it had not been for coercive interrogation techniques used on Abu Zubaydah, CIA officials suggest, the second wave of attacks might have occurred and KSM could be free and planning more attacks." As detailed in this summary, and in greater detail in Volumes II and III, the thwarting of the Second Wave plotting and the capture of KSM were unrelated to reporting from Abu Zubaydah. Kessler's changes also included statements about the training and expertise of CIA interrogators, the Department of

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(TS// **(NF)** Kessler's "substantive changes" made after his meeting with CIA officials included the statement that many members of Congress and members of the media "have made careers for themselves by belittling and undercutting the efforts of the heroic men and women who are trying to protect us." Kessler's revised text contended that, "[w]ithout winning the war being waged by the media against our own government, we are going to lose the war on terror because the tools that are needed will be taken away by a Congress swayed by a misinformed public and by other countries unwilling to cooperate with the CIA or FBI because they fear mindless exposure by the press." Finally, Kessler's changes, made after his meeting with CIA officers, included the statement that "[t]oo many Americans are intent on demonizing those who are trying to protect us."2295

Justice review of the CIA's interrogation techniques, and congressional oversight of the CIA's Detention and Interrogation Program. For example, Kessler wrote, "[b]efore confronting a terrorist, each interrogator was given 250 hours of specialized training." This statement is incongruent with the history of the CIA program. Email from: Ronald Kessler; to: Mark Mansfield; subject: follow-up; date: March 16, 2007, at 10:52:05.

2295 Email from: Ronald Kessler; to: Mark Mansfield; subject: follow-up; date: March 16, 2007, at 10:52:05. TOP SECRET!

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#### V. Review of CIA Representations to the Department of Justice

A. August 1, 2002, OLC Memorandum Relies on Inaccurate Information Regarding Abu Zubaydah

(TS//NF) The Office of Legal Counsel (OLC) in the Department of Justice wrote several legal memoranda and letters on the legality of the CIA's Detention and Interrogation Program between 2002 and 2007. The OLC requested, and relied on, information provided by the CIA to conduct the legal analysis included in these memoranda and letters. Much of the information the CIA provided to the OLC was inaccurate in material respects.

the use of the CIA's enhanced interrogation techniques against Abu Zubaydah would not violate prohibitions against torture found in Section 2340A of Title 18 of the United States Code. The techniques were: (1) attention grasp, (2) walling, (3) facial hold, (4) facial slap (insult slap), (5) cramped confinement, (6) wall standing, (7) stress positions, (8) sleep deprivation, (9) insects placed in a confinement box, and (10) the waterboard. The memorandum relied on CIA representations about Abu Zubaydah's status in al-Qa'ida, his role in al-Qa'ida plots, his expertise in interrogation resistance training, and his withholding of information on pending terrorist attacks. The OLC memorandum included the following statement about OLC's reliance on information provided by the CIA:

"Our advice is based upon the following facts, which you have provided to us. We also understand that you do not have any facts in your possession contrary to the facts outlined here, and this opinion is limited to these facts. If these facts were to change, this advice would not necessarily apply." <sup>2298</sup>

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Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1). Also on August 1, 2002, OLC issued an unclassified, but non-public, opinion, from Deputy Assistant Attorney General John Yoo to White House Counsel Alberto Gonzales analyzing whether certain interrogation methods violate 18 U.S.C. §§ 2340-2340A.

Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).

Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1). During a 2008 hearing of the Senate Select Committee on Intelligence, then-Acting Assistant Attorney General Steven Bradbury stressed that the OLC's opinions relied on factual representations made by the CIA. As Bradbury testified, "all of our advice addressing the CIA's specific interrogation methods has made clear that OLC's legal conclusions were contingent on a number of express conditions, limitations and safeguards adopted by the CIA and designed to ensure that the program would be administered by trained professionals with strict oversight and controls, and that none of the interrogation practices would go beyond the bounds of the law." When asked whether information could be elicited from detainees using techniques authorized by the Army Field Manual, Bradbury responded, "I will have to defer, because on those kinds of questions in terms of the effectiveness and the information obtained I have to rely on the professional judgment of the folks involved at the agency, and General [Michael] Hayden I think has spoken to this issue before this Committee." (See transcript of hearing of the Senate Select Committee on Intelligence, June 10, 2008 (DTS #2008-2698).) General Hayden's representations to the Committee are described elsewhere in this summary and in greater detail in Volume II.

(TS// WNF) The facts provided by the CIA, and relied on by the OLC to support its legal analysis, were cited in the August 1, 2002, memorandum, and many were repeated in subsequent OLC memoranda on the CIA's enhanced interrogation techniques. Much of the information provided by the CIA to the OLC was unsupported by CIA records. Examples include:

- Abu Zubaydah's Status in Al-Qa'ida: The OLC memorandum repeated the CIA's representation that Abu Zubaydah was the "third or fourth man" in al-Qa'ida. This CIA assessment was based on single-source reporting that was recanted prior to the August 1, 2002, OLC legal memorandum. This retraction was provided to several senior CIA officers, including CTC Legal, to whom the information was emailed on July 10, 2002, three weeks prior to the issuance of the August 1, 2002, OLC memorandum. The CIA later concluded that Abu Zubaydah was not a member of al-Qa'ida. The CIA later concluded that Abu Zubaydah was not a member of al-Qa'ida.
- Abu Zubaydah's Role in Al-Qa'ida Plots: The OLC memorandum repeated the CIA's representation that Abu Zubaydah "has been involved in every major terrorist operation carried out by al Qaeda," and that Abu Zubaydah "was one of the planners of the September 11 attacks." CIA records do not support these claims.
- Abu Zubaydah's Expertise in Interrogation Resistance Training: The OLC memorandum repeated the CIA's representation that Abu Zubaydah was "well-versed" in resistance to interrogation techniques, and that "it is believed Zubaydah wrote al Qaeda's manual on resistance techniques." A review of CIA records found no information to support these claims. To the contrary, Abu Zubaydah later stated that it was his belief that all

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<sup>&</sup>lt;sup>2299</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).

<sup>2300</sup> Email from: with multiple cc's; subject: AZ information; date: July 10, 2002, at 1:18:52 PM. This claim was included in subsequent OLC memoranda. See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11).

<sup>&</sup>lt;sup>2301</sup> CIA Intelligence Assessment, August 16, 2006, "Countering Misconceptions About Training Camps in Afghanistan, 1990-2001."

<sup>&</sup>lt;sup>2302</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1). This claim was included in subsequent OLC memoranda. *See* Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11).

<sup>&</sup>lt;sup>2303</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).

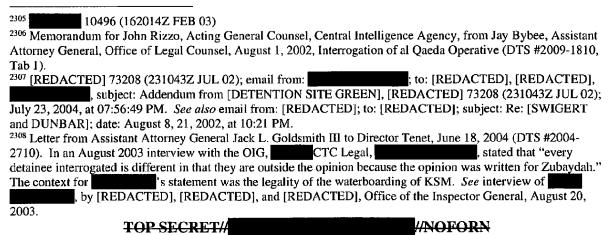
<sup>&</sup>lt;sup>2304</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).

individuals provide information in detention, and that captured individuals should "expect that the organization will make adjustments to protect people and plans when someone with knowledge is captured."<sup>2305</sup>

- Abu Zubaydah's Withholding of Information on Pending Terrorist Attacks: The OLC memorandum repeated CIA representations stating that "the interrogation team is certain" Abu Zubaydah was withholding information related to planned attacks against the United States, either within the U.S. homeland or abroad. CIA records do not support this claim. Abu Zubaydah's interrogation team was not "certain" that Abu Zubaydah was withholding "critical threat information." To the contrary, the interrogation team wrote to CIA Headquarters: "[o]ur assumption is the objective of this operation [the interrogation of Abu Zubaydah] is to achieve a high degree of confidence that [Abu Zubaydah] is not holding back actionable information concerning threats to the United States beyond that which [Abu Zubaydah] has already provided." 2307
- B. The CIA Interprets the August 1, 2002, Memorandum to Apply to Other Detainees, Despite Language of the Memorandum; Interrogations of Abu Zubaydah and Other Detainees Diverge from the CIA's Representations to the OLC

(TS# WNF) The CIA broadly interpreted the August 1, 2002, OLC memorandum to allow for greater operational latitude. For example, the memorandum stated that the legal advice was specific to the interrogation of Abu Zubaydah and the specific CIA representations about Abu Zubaydah; however, the CIA applied its enhanced interrogation techniques to numerous other CIA detainees without seeking additional formal legal advice from the OLC. As detailed elsewhere, the other detainees subjected to the CIA's enhanced interrogation techniques varied significantly in terms of their assessed role in terrorist activities and the information they were believed to possess. CIA records indicate that it was not until July 29, 2003, almost a year later, that the attorney general stated that the legal principles of the August 1, 2002, memorandum could be applied to other CIA detainees. 2308

(TS# The August 1, 2002, OLC memorandum also included an analysis of each of the CIA's proposed enhanced interrogation techniques with a description of how the



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CIA stated the techniques would be applied.<sup>2309</sup> However, in the interrogations of Abu Zubaydah and subsequent CIA detainees, the CIA applied the techniques in a manner that a Department of Justice attorney concluded "was quite different from the [description] presented in 2002."2310 As reported by the CIA's inspector general, the CIA used the waterboarding technique against Abu Zubaydah, and later against KSM, in a manner inconsistent with CIA representations to the OLC, as well as the OLC's description of the technique in the August 1, 2002, memorandum. In addition, the CIA assured the OLC that it would be "unlikely" that CIA detainees subjected to sleep deprivation would experience hallucinations, and that if they did, medical personnel would intervene.<sup>2311</sup> However, multiple CIA detainees subjected to prolonged sleep deprivation experienced hallucinations, and CIA interrogation teams did not always discontinue sleep deprivation after the detainees had experienced hallucinations. 2312 The CIA further represented to the OLC that Abu Zubaydah's recovery from his wound would not be impeded by the use of the CIA's enhanced interrogation techniques.<sup>2313</sup> However, prior to the OLC memorandum, DETENTION SITE GREEN personnel stated, and CIA Headquarters had confirmed, that the interrogation process would take precedence over preventing Abu Zubaydah's wound from becoming infected.<sup>2314</sup> Other CIA detainees were also subjected to the CIA's enhanced interrogation techniques, notwithstanding concerns that the interrogation techniques could exacerbate their injuries. <sup>2315</sup> The CIA also repeatedly used interrogation techniques beyond those provided to the OLC for review, including water dousing, nudity, abdominal slaps, and dietary manipulation.<sup>2316</sup>

(TS# WNF) At the July 29, 2003, meeting of select National Security Council principals, Attorney General John Ashcroft expressed the view that "while appropriate caution should be exercised in the number of times the waterboard was administered, the repetitions

1396 ; 1299 ( JAN 04); 1308 ( JAN 04); 1312 ( JAN 04); 1530 ( 04)

2314 10536 (151006Z JUL 02); ALEC 182321Z JUL 02). After the use of the CIA's enhanced interrogation techniques on Abu Zubaydah, reported that "[d]uring the most aggressive portions of [Abu Zubaydah's] interrogation, the combination of a lack of hygiene, sub-optimal nutrition, inadvertent trauma to the wound secondary to some of the stress positions utilized at that stage and the removal of formal, obvious medical care to further isolate the subject had an overall additive effect on the deterioration of the wound." See 10679 (250932Z AUG 02).

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<sup>&</sup>lt;sup>2309</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).

Department of Justice Office of Professional Responsibility; Report, Investigation into the Office of Legal Counsel's Memoranda Concerning Issues Relating to the Central Intelligence Agency's Use of 'Enhanced Interrogation Techniques' on Suspected Terrorists, July 29, 2009, pp. 140-41 (DTS #2010-1058).

<sup>&</sup>lt;sup>2311</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).

<sup>&</sup>lt;sup>2313</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).

<sup>&</sup>lt;sup>2315</sup> See Volume III, including detainee reviews of Abu Hazim and Abd al-Karim.

<sup>&</sup>lt;sup>2316</sup> As described later, the CIA sought OLC approval for these techniques on July 30, 2004, almost two years after the August 1, 2002, memorandum. *See* letter from CTC Legal to Acting Assistant Attorney General Levin, July 30, 2004 (DTS #2009-1809).

described do not contravene the principles underlying DOJ's August 2002 opinion."<sup>2317</sup> Records do not indicate that the attorney general opined on the manner (as opposed to the frequency) with which the waterboard was implemented, or on interrogation techniques not included in the August 2002 opinion. The differences between the CIA's enhanced interrogation techniques, as described by the CIA to the OLC in 2002, and the actual use of the techniques as described in the CIA Inspector General May 2004 Special Review, prompted concerns at the Department of Justice. On May 27, 2004, Assistant Attorney General Jack Goldsmith sent a letter to the CIA general counsel stating that the Special Review "raises the possibility that, at least in some instances and particularly early in the program, the actual practice may not have been congruent with all of these assumptions and limitations." In particular, Goldsmith's letter highlighted the statement in the Special Review that the use of the waterboard in SERE training was "so different from subsequent Agency usage as to make it almost irrelevant."<sup>2318</sup>

C. Following Suspension of the Use of the CIA's Enhanced Interrogation Techniques, the CIA Obtains Approval from the OLC for the Interrogation of Three Individual Detainees

recommended that the CIA's general counsel submit in writing a request for the Department of Justice to provide the CIA with a "formal, written legal opinion, revalidating and modifying, as appropriate, the guidance provided" in the August 1, 2002, memorandum. It also recommended that, in the absence of such a written opinion, the DCI should direct that the CIA's enhanced interrogation techniques "be implemented only within the parameters that were mutually understood by the Agency and DoJ on 1 August 2002." After receiving the Special Review, Assistant Attorney General Jack Goldsmith informed the CIA that the OLC had never formally opined on whether the CIA's enhanced interrogation techniques would meet constitutional standards. On May 24, 2004, DCI Tenet, Deputy Director John McLaughlin, General Counsel Scott Muller, and others met to discuss the Department of Justice's comments, after which DCI Tenet directed that the use of the CIA's enhanced interrogation techniques, as well as the use of the CIA's "standard" techniques, be suspended. On June 4, 2004, DCI Tenet

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<sup>&</sup>lt;sup>2317</sup> Letter from Assistant Attorney General Jack L. Goldsmith, III to Director George Tenet, June 18, 2004 (DTS #2004-2710). As described above, the CIA's presentation to the NSC principals undercounted the frequency with which KSM and Abu Zubaydah were subjected to the waterboard.

 <sup>2318</sup> Letter from Assistant Attorney General Goldsmith to CIA General Counsel Scott Muller, May 27, 2004.
 2319 CIA Office of Inspector General, Special Review – Counterterrorism Detention and Interrogation Program, (2003-7123-IG), May 2004.

<sup>&</sup>lt;sup>2320</sup> May 25, 2004, Talking Points for DCI Telephone Conversation with Attorney General: DOJ's Legal Opinion Re: CIA's Counterterrorist Program (CT) Interrogation. This position was confirmed in a June 10, 2004, letter (Letter from Assistant Attorney General Jack L. Goldsmith III, to Scott Muller, General Counsel, Central Intelligence Agency, June 10, 2004).

<sup>&</sup>lt;sup>2321</sup> May 24, 2004, Memorandum for the Record from Center, Subject: Memorandum of Meeting with the DCI Regarding DOJ's Statement that DOJ has Rendered No Legal Opinion on Whether the CIA's Use of Enhanced Interrogation Techniques would meet Constitutional Standards; email from: C/RDG; to: [REDACTED]; cc: Jose Rodriguez, [REDACTED], [REDACT

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issued a formal memorandum suspending the use of the techniques, pending policy and legal review.<sup>2322</sup>

**//NF**) As described in this summary, on July 2, 2004, Attorney General Ashcroft and Deputy Attorney General James Comey attended a meeting of select National Security Council principals, the topic of which was the proposed CIA interrogation of Janat Gul.<sup>2323</sup> According to CIA records, the attorney general stated that the use of the CIA's enhanced interrogation techniques against Gul would be consistent with U.S. law and treaty obligations, although Ashcroft made an exception for the waterboard, which he stated required further review, "primarily because of the view that the technique had been employed in a different fashion than that which DOJ initially approved."2324 On July 20, 2004, Ashcroft, along with Patrick Philbin and Daniel Levin from the Department of Justice, attended a National Security Council Principals Committee meeting at which Ashcroft stated that the use of the CIA's enhanced interrogation techniques described in the August 1, 2002, OLC memorandum, with the exception of the waterboard, would not violate U.S. statutes, the U.S. Constitution, or U.S. treaty obligations. The attorney general was then "directed" to prepare a written opinion addressing the constitutional issues, and the CIA was directed to provide further information to the Department of Justice with regard to the waterboard. 2325 On July 22, 2004, Attorney General Ashcroft sent a letter to Acting DCI John McLaughlin stating that nine interrogation techniques (those addressed in the August 1, 2002, memorandum, with the exception of the waterboard) did not violate the U.S. Constitution or any statute or U.S. treaty obligations, in the context of the CIA interrogation of Janat Gul.<sup>2326</sup>

(TS//NF) On July 30, 2004, anticipating the interrogation of Janat Gul, the CIA provided the OLC for the first time a description of dietary manipulation, nudity, water dousing, the abdominal slap, standing sleep deprivation, and the use of diapers, all of which the CIA described as a "supplement" to the interrogation techniques outlined in the August 1, 2002, memorandum. The CIA's descriptions of the interrogation techniques were incongruent with how the CIA had applied the techniques in practice. The CIA description of a minimum calorie intake was incongruent with the history of the program, as no minimum calorie intake existed prior to May 2004 and the March 2003 draft OMS guidelines allowed for food to be withheld for

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<sup>&</sup>lt;sup>2322</sup> June 4, 2004, Memorandum for Deputy Director for Operations from Director of Central Intelligence Re: Suspension of Use of Interrogation Techniques. On June 2, 2004, George Tenet informed the President that he intended to resign from his position on July 11, 2004. The White House announced the resignation on June 3, 2004. <sup>2323</sup> Janat Gul's interrogation is detailed in Volume III and more briefly in this summary.

<sup>&</sup>lt;sup>2324</sup> Letter from Assistant Attorney General Ashcroft to General Counsel Muller, July 7, 2004 (DTS #2009-1810, Tab 3); July 2, 2004, CIA Memorandum re Meeting with National Security Advisor Rice in the White House Situation Room, Friday 2 July Re: Interrogations and Detainee Janat Gul; July 6, 2004, Memorandum from Condoleezza Rice, Assistant to the President for National Security Affairs, to George Tenet, Director of Central Intelligence, Re: Janat Gul.

<sup>&</sup>lt;sup>2325</sup> July 29, 2004, Memorandum for the Record from CIA General Counsel Scott Muller Re: Principals Meeting relating to Janat Gul on 20 July 2004.

<sup>&</sup>lt;sup>2326</sup> The one-paragraph letter did not provide legal analysis or substantive discussion of the interrogation techniques. (*See* letter from Attorney General John Ashcroft to Acting DCI John McLaughlin, July 22, 2004 (DTS #2009-1810, Tab 4).)

<sup>2327</sup> Letter from CTC Legal to Acting Assistant Attorney General Daniel Levin, July 30, 2004 (DTS #2009-1809).

one to two days. 2328 The CIA represented to the OLC that nude detainees were "not wantonly exposed to other detainees or detention facility staff," even though nude detainees at the CIA's DETENTION SITE COBALT were "kept in a central area outside the interrogation room" and were "walked around" by guards as a form of humiliation. 2329 The CIA's description of water dousing made no mention of cold water immersion, which was used on CIA detainees and taught in CIA interrogator training. 2330 The CIA representation describing a two-hour limit for the shackling of detainees' hands above their heads is incongruent with records of CIA detainees whose hands were shackled above their heads for extended periods, as well as the draft March 2003 OMS guidelines permitting such shackling for up to four hours. 2331 The CIA further represented to the OLC that the use of diapers was "for sanitation and hygiene purposes," whereas CIA records indicate that in some cases, a central "purpose" of diapers was "[t]o cause humiliation" and "to induce a sense of helplessness."2332

(TS# WNF) On August 13, 2004, CIA attorneys, medical officers, and other personnel met with Department of Justice attorneys to discuss some of the techniques for which the CIA was seeking approval, in particular sleep deprivation, water dousing, and the waterboard. When asked about the possibility that detainees subjected to standing sleep deprivation could suffer from edema, OMS doctors informed the Department of Justice attorneys that it was not a problem as the CIA would "adjust shackles or [the] method of applying the technique as necessary to prevent edema, as well as any chafing or over-tightness from the shackles." With regard to water dousing, CIA officers represented that "water is at normal temperature; CIA makes no effort to 'cool' the water before applying it." With respect to the waterboard, CIA officers indicated that "each application could not last more than 40 seconds

<sup>2328</sup> OMS GUIDELINES ON MEDICAL AND PSYCHOLOGICAL SUPPORT TO DETAINEE RENDITION, INTERROGATION, AND DETENTION, May 17, 2004, OMS Guidelines on Medical and Psychological Support to Detainee Interrogations, First Draft, March 7, 2003. The evolution of OMS Guidelines is described in Volume III of the Committee Study. <sup>2329</sup> Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, April 14, 2003. <sup>2330</sup> Email from: [REDACTED] ( ; subject: Memo; date: March 15, 2004. ); to: See detainee reviews of Abu Hudhaifa and Muhammad Umar 'Abd al-Rahman aka Asadallah. <sup>2331</sup> OMS Guidelines on Medical and Psychological Support to Detainee Interrogations, "First Draft," March 7, 28246 Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, , April 5, 2003; Interview Report, 2003-7123-IG, , April 30, 2003; Memorandum for Review of Interrogations for Counterterrorism Purposes, , November , 2002, Subject: [REDACTED] from [REDACTED] Legal Analysis of [REDACTED] Personnel Participating in Interrogation at the CIA Detention Facility in "[DETENTION SITE COBALT]"). For example, Ridha al-Najjar was reported to have undergone "hanging," described as "handcuffing one or both of his wrists to an overhead horizontal bar" for 22 hours each day for two consecutive days. See Memorandum for [REDACTED], November , 2002, Subject: Legal Analysis of [REDACTED] Personnel Participating in Interrogation at the CIA Detention Facility in (aka "[DETENTION SITE COBALT]". See also 10171 (101527Z JAN 03), indicating that Abd al-Rahim al-Nashiri "remained in the standing position, with hands tied overhead, overnight." interview of [CIA OFFICER 1], December 19, 2002; CIA Interrogation Program Draft Course Materials, March 11, 2003, pg. 28, CTC/RDG Interrogation Program, December 15, 2003, pg. 10. DIRECTOR (251609Z JUL 02). See also "Standard Interrogation Techniques," attachment to email ; to: Scott W. Muller, John Rizzo, [REDACTED], ; subject: revised interrogation discussion; date: July 19, 2004. //NOFORN TOP SECRET/A

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(and usually only lasted about 20 seconds)."2333 As detailed in the full Committee Study, each of these representations was incongruent with the operational history of the CIA program.

**HNF**) On August 25, 2004, the CIA's Associate General Counsel sent a letter to the OLC stating that Janat Gul, who had been rendered to CIA custody on July 2004, had been subjected to the attention grasp, walling, facial hold, facial slap, wall standing, stress positions, and sleep deprivation. The letter further stated that CIA interrogators "assess Gul not to be cooperating, and to be using a sophisticated counterinterrogation strategy," and that the further use of the same enhanced interrogation techniques would be "unlikely to move Gul to cooperate absent concurrent use" of dietary manipulation, nudity, water dousing, and the abdominal slap. The letter referenced the reporting from a CIA source, <sup>2334</sup> stating: "CIA understands that before his capture, Gul had been working to facilitate a direct meeting between source reporting on the pre-election threat and Abu Faraj [al-Libi] himself."2335

(<del>TS//</del> **HNF**) The following day, August 26, 2004, Acting Assistant Attorney General Daniel Levin informed CIA Acting General Counsel John Rizzo that the use of the four additional interrogation techniques did not violate any U.S. statutes, the U.S. Constitution, or U.S. treaty obligations. Levin's advice relied on the CIA's representations about Gul, including that "there are no medical and psychological contraindications to the use of these techniques as you plan to employ them on Gul."2336 At the time, CIA records indicated: (1) that standing sleep deprivation had already caused significant swelling in Gul's legs; (2) that standing sleep deprivation continued despite Gul's visual and auditory hallucinations and that Gul was "not oriented to time or place"; 2337 (3) that CIA interrogators on-site did not believe that "escalation to enhanced pressures will increase [Gul's] ability to produce timely accurate locational and threat

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<sup>&</sup>lt;sup>2333</sup> August 11, 2004, Letter from [REDACTED], Assistant General Counsel, to Dan Levin, Acting Assistant Attorney General, Office of Legal Counsel; August 27, 2004, Memorandum for the Record from [REDACTED] Re: Meeting with Department of Justice Attorneys on 13 August, 2004, Regarding Specific Interrogation Techniques, Including the Waterboard.

<sup>&</sup>lt;sup>2334</sup> As described in this summary, and in more detail in the Committee Study, the source later admitted to fabricating information related to the "pre-election" threat.

<sup>&</sup>lt;sup>2335</sup> Letter from , Associate General Counsel, CIA, to Dan Levin, Acting Assistant Attorney General, August 25, 2004 (DTS #2009-1809). For Gul's rendition, see According to an August 16, 2004, cable, a CIA interrogator did "not believe that escalation to enhanced measures will increase [Gul's] ability to produce timely accurate locational and threat information." (See 04).) On August 19, 2004, a cable from DETENTION SITE BLACK noted that the interrogation team "does not believe [Gul] is withholding imminent threat information." See

<sup>&</sup>lt;sup>2336</sup> Letter to John Rizzo, Acting General Counsel, CIA; from Daniel Levin, Acting Assistant Attorney General, August 26, 2004 (DTS #2009-1810, Tab 6). In May 2005, the OLC again accepted the CIA's representations that a psychological assessment found that Gul was "alert and oriented and his concentration and attention were appropriate," that Gul's "thought processes were clear and logical; there was no evidence of a thought disorder. delusions, or hallucinations," and that there "were not significant signs of depression anxiety or other mental disturbance." See memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to Certain Techniques That May be Used in the Interrogation of a High Value al Qaeda Detainee (DTS #2009-1810, Tab 9). 1530 (081633Z AUG 04); 1541 (101228Z AUG 04)

information";<sup>2338</sup> and (4) that CIA interrogators did not believe that Gul was "withholding imminent threat information."<sup>2339</sup>

**HNF**) Levin's August 26, 2004, letter to Rizzo was based on the premise that "[w]e understand that [Janat] Gul is a high-value al Qaeda operative who is believed to possess information concerning an imminent terrorist threat to the United States."2340 Levin's understanding was based on the CIA's representation that "Gul had been working to facilitate a direct meeting between the CIA source reporting on the pre-election threat and Abu Faraj [al-Libi]."2341 This information later proved to be inaccurate. As detailed elsewhere in this summary, the threat of a terrorist attack to precede the November 2004 U.S. election was found to be based on a CIA source whose information was questioned by senior CTC officials at the time. 2342 The same CIA source admitted to fabricating the information after October 2004. <sup>2343</sup> In November 2004, after the use of the CIA's enhanced interrogation techniques on Janat Gul, CIA's chief of Base at DETENTION SITE BLACK, where Janat Gul was interrogated, wrote that "describing [Gul] as 'highest ranking' gives him a stature which is undeserved, overblown and misleading." The chief of Base added that "Isltating that [Gul] had 'long standing access to senior leaders in al-Qa'ida' is simply wrong." <sup>2344</sup> In December 2004, CIA officers concluded that Janat Gul was "not the link to senior AQ leaders that [CIA Headquarters] said he was/is,"2345 and in April 2005 CIA officers wrote that "[t]here simply is no 'smoking gun' that we can refer to that would justify our continued holding of [Janat Gul]."2346 (<del>TS//</del> **//NF**) By April 2005, as the OLC neared completion of a new memorandum analyzing the legality of the CIA's enhanced interrogation techniques, the OLC sought information from the CIA on "what [the CIA] got from Janat Gul, was it valuable, [and] did it help anything...." The CIA did not immediately respond to this request, and the CIA's noted that DOJ personnel had "taken to calling Associate General Counsel [him] daily" for additional information. 2347 Subsequently, on April 15, 2005, the CIA informed 2338 1567 (161730Z AUG 04) 1574 (191346Z AUG 04) 2340 Letter to John Rizzo, Acting General Counsel, CIA; from Daniel Levin, Acting Assistant Attorney General, August 26, 2004 (DTS #2009-1810, Tab 6). <sup>2341</sup> Letter from , Associate General Counsel, CIA, to Dan Levin, Acting Assistant Attorney General, August 25, 2004 (DTS #2009-1809). <sup>2342</sup> Email from: ; to: , [REDACTED], ; subject: could AQ be testing [ASSET Y] and [Source Name REDACTED]?; date: March 2004, at 06:55 AM; email from: ; to ; cc: ; subject: Re: could AQ be testing [ASSET Y] and [Source Name , [REDACTED], REDACTED]?; date: March ..., 2004, at 7:52:32 AM. The fabricated source reporting is described elsewhere in this summary. 1411 ( <sup>2344</sup> Email from: [REDACTED]; to: subject: re ALEC ; November 10, 2004. <sup>2345</sup> CIA "Comments on Detainees," December 19, 2004, Notes from a CD from [DETENTION SITE BLACK]. <sup>2346</sup> Email from: [REDACTED] (COB DETENTION SITE BLACK); to: ; date: April 30, 2005. subject: re <sup>2347</sup> Email from: to: [REDACTED]; subject: questions from OLC for Art 16 opinion; date: April 12, 2005; email from: TOP SECRET/ <del>//NOFORN</del>

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the OLC that "during most of Gul's debriefings, he has sought to minimize his knowledge of extremist activities and has provided largely non-incriminating information about his involvement in their networks." On May 10, 2005, the OLC issued a memorandum that stated, "[y]ou informed us that the CIA believed Gul had information about al Qaeda's plans to launch an attack within the United States... [o]ur conclusions depend on these assessments." The OLC referenced says August 25, 2004, letter on Gul and the pre-election threat. In a May 30, 2005, memorandum, the OLC referred to Janat Gul as "representative of the high value detainees on whom enhanced techniques have been, or might be used," and wrote that "the CIA believed [that Janat Gul] had actionable intelligence concerning the pre-election threat to the United States." In the same memorandum, the OLC conveyed a new CIA representation describing the effectiveness of the CIA's enhanced interrogation techniques on Janat Gul, which stated:

"Gul has provided information that has helped the CIA with validating one of its key assets reporting on the pre-election threat." <sup>2351</sup>

(TS// WNF) There are no indications in the memorandum that the CIA informed the OLC that it had concluded that Gul had no information about the pre-election threat, which was the basis on which the OLC had approved the use of the CIA's enhanced interrogation techniques against Gul in the first place, or that CIA officers had determined that Gul was "not the man we thought he was." In September 2004, the OLC advised the CIA that the use of the CIA's enhanced interrogation techniques against Ahmed Khalfan Ghailani and Sharif al-Masri was also legal, based on the CIA representations that the two detainees were al-Qa'ida operatives involved in the "operational planning" of the pre-election plot against the United States. This CIA assessment was based on the same fabrications from the same CIA

, and [REDACTED]; subject: Re: questions from OLC for Art 16 opinion; date: April 14, 2005. <sup>2348</sup> April 15, 2005, fax to DOJ Command Center, for , Office of Legal Counsel, U.S. Department of Legal Group, DCI Counterterrorist Center, re: Janat Gul. ۱, <sup>2349</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to Certain Techniques That May Be Used in the Interrogation of a High Value al <sup>2350</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11). <sup>2351</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11), citing Janat Gul Memo pp. 1-2. See April 15, 2005, fax to DOJ Command Center, for , Office of Legal Counsel, U.S. Department of Justice, from Legal Group, DCI Counterterrorist Center, re: Janat Gul.

2352 Letter to John A. Rizzo, Acting General Counsel, CIA; from Daniel Levin, September 6, 2004 (DTS #2009-1810, Tab 7); Letter to John A. Rizzo, Acting General Counsel, CIA; from Daniel Levin, September 20, 2004 (DTS

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#2009-1810, Tab 8).

source.<sup>2353</sup> Like Janat Gul, Ghailani and al-Masri were subjected to extended sleep deprivation and experienced hallucinations.<sup>2354</sup>

D. May 2005 OLC Memoranda Rely on Inaccurate Representations from the CIA Regarding the Interrogation Process, the CIA's Enhanced Interrogation Techniques, and the Effectiveness of the Techniques

(TS// **HNF**) On May 4, 2005, Acting Assistant Attorney General Steven Bradbury faxed to CIA Associate General Counsel a set of questions related to the CIA's enhanced interrogation techniques, in which Bradbury referenced medical journal articles. The following day, sent a letter to Bradbury stating that the CIA's responses had been composed by the CIA's Office of Medical Services (OMS). The CIA response stated that any lowering of the threshold of pain caused by sleep deprivation was "not germane" to the program, because studies had only identified differences in sensitivity to heat, cold, and pressure, and the CIA's enhanced interrogation techniques "do not involve application of heat, cold, pressure, any sharp objects (or indeed any objects at all)."2355 With regard to the effect of sleep deprivation on the experience of water dousing, the CIA response stated that "at the temperatures of water we have recommended for the program the likelihood of induction of pain by water dousing is very low under any circumstances, and not a phenomenon we have seen in detainees subject to this technique."2356 In response to Bradbury's query as to when edema or shackling would become painful as a result of standing sleep deprivation, the CIA responded, "[wle have not observed this phenomenon in the interrogations performed to date, and have no reason to believe on theoretical grounds that edema or shackling would be more painful," provided the shackles are maintained with "appropriate slack" and "interrogators follow medical officers' recommendation to end standing sleep deprivation and use an alternate technique when the medical officer judges that edema is significant in any way." The CIA response added that the medical officers' recommendations "are always followed," and that "[d]etainees have not complained about pain from edema." Much of this information was inaccurate. 2357

2353	
<sup>2354</sup> [REDACTED] 3221 ; [REDACTED	3242 ( 04)
2355 Letter from , Associate General Counse	el, CIA, to Steve Bradbury, Acting Assistant Attorney
General, Office of Legal Counsel, May 4, 2005. Multiple is	iterrogation plans for CIA detainees called for
"uncomfortably" cool temperatures along with sleep deprive	
1758 ;	10654 (030904Z MAR 03).
2356 Letter from , Associate General Counse	
General, Office of Legal Counsel, May 4, 2005. The CIA h	
of sleep deprivation. As a CIA psychologist noted, "I heard	
placed in the tub." (See email from: [REDACTED]; to: [RI	
inspector general later reported that, as a result of being bat	
interrogators were concerned about his body temperature di	opping (2005-8085-IG, at 12). See also
42025	
	el, CIA, to Steve Bradbury, Acting Assistant Attorney
General, Office of Legal Counsel, May 4, 2005. Numerous	
suffered from edema. (See	
	N 03); 1246 (171946Z AUG
	(101215Z FEB 03); 10909 (201918Z MAR
03); 42206 (19 <u>1513Z JUL 03).</u> )	Detainees sometimes complained of pain and swelling
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(TS// PNF) Bradbury further inquired whether it was "possible to tell reliably (e.g. from outward physical signs like grimaces) whether a detainee is experiencing severe pain." The CIA responded that "all pain is subjective, not objective," <sup>2358</sup> adding:

"Medical officers can monitor for evidence of condition or injury that most people would consider painful, and can observe the individual for outward displays and expressions associated with the experience of pain. Medical officer [sic] can and do ask the subject, after the interrogation session has concluded, if he is in pain, and have and do provide analgesics, such as Tylenol and Aleve, to detainees who report headache and other discomforts during their interrogations. We reiterate, that an interrogation session would be stopped if, in the judgment of the interrogators or medical personnel, medical attention was required." <sup>2359</sup>

(TS// As described elsewhere, multiple CIA detainees were subjected to the CIA's enhanced interrogation techniques despite their medical conditions. <sup>2360</sup>

(TS// WNF) Bradbury's fax also inquired whether monitoring and safeguards "will effectively avoid severe physical pain or suffering for detainees," which was a formulation of the statutory definition of torture under consideration. Despite concerns from OMS that its assessments could be used to support a legal review of the CIA's enhanced interrogation techniques, 2361 the CIA's response stated:

in their lower extremities. (See, for example, 2615 (201528Z AUG 07);	2619 (211349Z AUG		
07); 2620 (221303Z AUG 07); 2623 (231234Z AUG 07);	2629 (251637Z AUG 07);		
2642 (271341Z AUG 07); 2643 (271856Z AUG 07).) As note	d, standing sleep deprivation was		
not always discontinued with the onset of edema.			
<sup>2358</sup> Letter from, Associate General Counsel, CIA, to Steve Bradbu	ry, Acting Assistant Attorney		
General, Office of Legal Counsel, May 4, 2005.			
<sup>2359</sup> Letter from Letter from Associate General Counsel, CIA, to Steve Bradbu	ry, Acting Assistant Attorney		
General, Office of Legal Counsel, May 4, 2005.			
<sup>2360</sup> See, for example, 10536 (151006Z JULY 02); ALEC (1823	21Z JUL 02); 10647		
(201331Z AUG 02); 10618 (121448Z AUG 02); 10679 (250	0932Z AUG 02); DIRECTOR		
MAY 03); 37754	,		
38161 (131326Z MAY 03); DIRECTOR MAY 03); DIRECTOR	MAY 03);		
	34294 ;		
34310 . See also detainee reports a			
<sup>2361</sup> On April 11, 2005, after reviewing a draft OLC opinion, OMS personnel wrote			
that stated, "[s]imply put, OMS is not in the business of saying what is account the stated, the stated is account to the stated, the stated is account to the stated in the stated in the stated is account to the stated in the			
other human beings, and will not take on that burden OMS did not review or vet			
introduction, but rather came into this program with the understanding of your office			
determined as legal, permitted and safe. We see this current iteration [of the OLC r			
that sequence, and a relocation of those decisions to OMS. If this is the case, that C			
for determining a procedure's legality through its determination of safety, then we very	will need to review all procedures		
in that light given this new responsibility." See email from:			
[REDACTED],,,,	, subject:		
8 April Draft Opinion from DOJ – OMS Concerns; date: April 11, 2005, at 10:12 AM.			
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"[i]t is OMS's view that based on our limited experience and the extensive experience of the military with these techniques, the program in place has effectively avoided severe physical pain and suffering, and should continue to do so. Application of the thirteen techniques<sup>2362</sup> has not to date resulted in any severe or permanent physical injury (or any injury other than transient bruising), and we do not expect this to change."<sup>2363</sup>

(TS// (ANF) In May 2005, Principal Deputy Assistant Attorney General Steven Bradbury signed three memoranda that relied on information provided by the CIA that was inconsistent with CIA's operational records. On May 10, 2005, Bradbury signed two memoranda analyzing the statutory prohibition on torture with regard to the CIA's enhanced interrogation techniques and to the use of the interrogation techniques in combination.<sup>2364</sup> On May 30, 2005, Bradbury signed another memorandum examining U.S. obligations under the Convention Against Torture.<sup>2365</sup> The memoranda approved 13 techniques: (1) dietary manipulation, (2) nudity, (3) attention grasp, (4) walling, (5) facial hold, (6) facial slap or insult slap, (7) abdominal slap, (8) cramped confinement, (9) wall standing, (10) stress positions, (11) water dousing, (12) sleep deprivation (more than 48 hours), and (13) the waterboard. The three memoranda relied on numerous CIA representations that, as detailed elsewhere, were incongruent with CIA records, including: (1) the CIA's enhanced interrogation techniques would be used only when the interrogation team "considers them necessary because a detainee is withholding important, actionable intelligence or there is insufficient time to try other techniques," (2) the use of the techniques "is discontinued if the detainee is judged to be consistently providing accurate intelligence or if he is no longer believed to have actionable intelligence," (3) the "use of the techniques usually ends after just a few days when the detainee begins participating," (4) the interrogation techniques "would not be used on a detainee not reasonably thought to possess important, actionable intelligence that could not be obtained otherwise," and (5) the interrogation process begins with "an open, non-threatening approach" to discern if the CIA detainee would be cooperative.<sup>2366</sup>

<sup>2362</sup> The OLC was, at the time, analyzing the legality of 13 techniques, including the 10 techniques outlined in the OLC's August 1, 2002, memorandum, and additional techniques for which the CIA sought OLC approval in 2004. <sup>2363</sup> Letter from Associate General Counsel, CIA, to Steve Bradbury, Acting Assistant Attorney General, Office of Legal Counsel, May 4, 2005.

<sup>2366</sup> All of these assertions were inaccurate. See Volume III for examples of CIA detainees being immediately subjected to the CIA's enhanced interrogation techniques, including 34491 (051400Z MAR 03). See also Volume III for details on other interrogations in 2003, when at least six detainees that year were stripped and shackled, nude, in the standing stress position for sleep deprivation or subjected to other enhanced interrogation techniques prior to being questioned. They included Asadullah (DIRECTOR FEB

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<sup>&</sup>lt;sup>2364</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to Certain Techniques That May be Used in the Interrogation of a High Value al Qaeda Detainee (DTS #2009-1810, Tab 9); Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to the Combined Use of Certain Techniques in the Interrogation of High Value al Qaeda Detainees (DTS #2009-1810, Tab 10).

<sup>&</sup>lt;sup>2365</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11).

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(TS// **ANF**) The OLC memoranda also relied on CIA representations regarding specific interrogation techniques that were incongruent with the operational history of the program. For example, the CIA informed the OLC that it maintained a 75 degree minimum room temperature for nude detainees as "a matter of policy," with a minimum of 68 degrees in the case of technical problems. This information was inconsistent with CIA practice both before and after the CIA's representations to the OLC. 2367 The OLC relied on the CIA representation that standing sleep deprivation would be discontinued in the case of significant swelling of the lower extremities (edema), whereas in practice the technique was repeatedly not stopped when edema occurred.<sup>2368</sup> The OLC also repeated CIA representations that constant light was necessary for security, even though the CIA had subjected detainees to constant darkness. 2369 Additional CIA representations accepted by the OLC—and found to be inconsistent with CIA practice —related to: (1) the exposure of nude detainees to other detainees and detention facility staff, 2370 (2) the use of water dousing—specifically the inaccurate representation that the technique did not involve immersion, (3) the use of shackles in standing sleep deprivation. (4) the likelihood of hallucinations during sleep deprivation, (5) the responsibility of medical personnel to intervene when standing sleep deprivation results in hallucinations, and (6) the purpose and the use of diapers on CIA detainees.<sup>2371</sup>

(TS# WNF) The OLC repeated the CIA's representations that "the effect of the waterboard is to induce a sensation of drowning," that "the detainee experiences this sensation even if he is aware that he is not actually drowning," and that "as far as can be determined, [Abu

03)); Abu Yasir al-Jaza'iri	35558 (	MAR 03)); Suleiman Ab	dullah
35787 (	MAR (03));	36023 (	APR 03));
Abu Hudhaifa (		)); Hambali	1241
; and Majid Khan (	46471 (241242		
39077 (271719Z MAY 03)).		•	
<sup>2367</sup> Letter from CTC Legal	to Acting Assista	ant Attorney General Levin,	, December 30,
2004 (DTS #2009-1809). See, for examp		31118	<b>1</b> ;
31429 (161303Z DEC 02);	10006 (070902Z DE	EC 02); [REDACTED] 3396	62 (211724Z FEB
		34575	;
34354	MAR 03); DIRECTOR	MAR 03)	. Email to:
; from: [REDACTED	]; subject: Medical Evaulation	n/Update (047); date: N	March , 2004.
	DACTED]; subject: Medical.		
	m: [REDACTED];		(047); date:
	524Z MAY 05); 17		
<sup>2368</sup> See, for example, 10909 (2	201918Z MAR 03);	2622 (230851Z AUG 07).	
<sup>2369</sup> According to a CIA cable, cells at DI			es using curtains
plus painted exterior windows. And dou			
	Upon finding Ramzi bin al-Sl		
the light in his cell burned out, interrogat			
placed in sleep deprivation "standing, sha			n total darkness."
See 10521 (191750Z FEB 03)			
interview of		ER 1], December 19, 2002.	
Program Draft Course Materials, March			
	See also "Standard Interroga		
	hn Rizzo, [REDACTED],	; subject: revis	sed interrogation
discussion; date: July 19, 2004.			
2371 Letter from CTC Legal	to Acting Assista	ant Attorney General Levin,	, December 30,
2004 (DTS #2009-1809).		/2:07071	

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Zubaydah and KSM] did not experience physical pain or, in the professional judgment of doctors, is there any medical reason to believe they would have done so." The OLC further accepted that physical sensations associated with waterboarding, such as choking, "end when the application ends."2372 This information is incongruent with CIA records. According to CIA records, Abu Zubaydah's waterboarding sessions "resulted in immediate fluid intake and involuntary leg, chest and arm spasms" and "hysterical pleas." <sup>2373</sup> A medical officer who oversaw the interrogation of KSM stated that the waterboard technique had evolved beyond the "sensation of drowning" to what he described as a "series of near drownings." Physical reactions to waterboarding did not necessarily end when the application of water was discontinued, as both Abu Zubaydah and KSM vomited after being subjected to the waterboard.<sup>2375</sup> Further, as previously described, during at least one waterboard session, Abu Zubaydah "became completely unresponsive, with bubbles rising through his open, full mouth." He remained unresponsive after the waterboard was rotated upwards. Upon medical intervention, he regained consciousness and expelled "copious amounts of liquid." <sup>2376</sup> The CIA also relayed information to the OLC on the frequency with which the waterboard could be used that was incongruent with past operational practice.<sup>2377</sup>

(TS//NF) The May 10, 2005, memorandum analyzing the individual use of the CIA's enhanced interrogation techniques accepted the CIA's representations that CIA interrogators are trained for "approximately four weeks," and that "all personnel directly engaged in the interrogation of persons detained... have been appropriately screened (from the

<sup>2372</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to Certain Techniques That May be Used in the Interrogation of a High Value al Qaeda Detainee (DTS #2009-1810, Tab 9); Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to the Combined Use of Certain Techniques in the Interrogation of High Value al Qaeda Detainees (DTS #2009-1810, Tab 10); Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11).

10644 (201235Z AUG 02) 10643 AUG 02); 2374 See email from: ; cc: ; subject: More; date: : to: April 10, 2003, at 5:59: 27 PM. 10644 (201235Z AUG 02); email from: [REDACTED]; to: and [REDACTED]; 10803 (131929Z MAR 03). subject: Re: So it begins; date: August 4, 2002, at 09:45:09 AM; <sup>2376</sup> See Abu Zubaydah and KSM detainee reviews in Volume III, including 10803 (131929Z MAR 03). and [REDACTED]; subject: Re: Departure; date: March 6. , OMS; to: See email from: 2003, at 7:11:59 PM; email from: , OMS; to [REDACTED] and [REDACTED]; subject: Re: Acceptable lower ambient temperatures; date: March 7, 2003, at 8:22 PM; email from: [REDACTED] and [REDACTED]; subject: Re: Talking Points for review and comment; date: August 13, 2004, at ; to: [REDACTED], [REDACTED], [REDACTED], [REDACTED], and 10:22 AM; email from: [REDACTED]; subject: Re: Discussion with Dan Levin- AZ; date: October 26, 2004, at 6:09 PM. CTC Legal to Acting Assistant Attorney General Dan Levin, August 19, 2004 (DTS# 2009-1809). The OLC, having been informed by the CIA that 40 seconds was the maximum length of a single waterboard application, noted that "you have informed us that this maximum has rarely been reached." This is inaccurate. KSM was subjected to 40-second exposures at least 19 times.

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medical, psychological and security standpoints)."<sup>2378</sup> The CIA representations about training and screening were incongruent with the operational history of the CIA program. CIA records indicate that CIA officers and contractors who conducted CIA interrogations in 2002 did not undergo any interrogation training. The first interrogator training course did not begin until November 12, 2002, by which time at least 25 detainees had been taken into CIA custody.<sup>2379</sup> Numerous CIA interrogators and other CIA personnel associated with the program had either suspected or documented personal and professional problems that raised questions about their judgment and CIA employment. This group of officers included individuals who, among other issues, had engaged in inappropriate detainee interrogations, had workplace anger management issues, and had reportedly admitted to sexual assault.<sup>2380</sup>

<sup>2378</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to Certain Techniques That May be Used in the Interrogation of a High Value al Qaeda Detainee (DTS #2009-1810, Tab 9). As described in this summary, when , insisted that CTC Legal vet and review the background of CIA personnel involved in the CIA's interrogations, he directly linked this review to the legality of the CIA's enhanced interrogation techniques. wrote: "we will be forced to DISapprove [sic] the participation of specific personnel in the use of enhanced techniques unless we have ourselves vetted them and are satisfied with their qualifications and suitability for what are clearly unusual measures that are lawful only when practiced correctly by personnel whose records clearly demonstrate their suitability for that role." The chief of CTC, Jose Rodriguez, objected to this proposal. See email from: , CTC/LGL; to: [REDACTED]; cc: Jose Rodriguez, [REDACTED], [REDACTED], ; subject: EYES ONLY; date: November , 2002, at 03:13:01 PM; email CTC/LGL; cc: [REDACTED], [REDACTED], [REDACTED], from: Jose Rodriguez; to: [REDACTED], ; subject: EYES ONLY; date: November , 2002, at 04:27 PM. The training to conduct the CIA's enhanced interrogation techniques required only approximately 65 hours of classroom and operational instruction. December 4, 2002, Training Report, High Value Target Interrogation and Exploitation (HVTIE) Training Seminar 12-18 Nov 02, (pilot running). <sup>2380</sup> Among other abuses, had engaged in "Russian Roulette" with a detainee. (See Memorandum for Chief, Staff and Operations Branch from [REDACTED], , April 3, 1980, Subject: 1984, Memorandum for Inspector General from [REDACTED], Inspector, via Deputy Inspector General, re , IG-84.) [CIA OFFICER 2], who threatened 'Abd al-Rahim al-Nashiri with a gun and a power drill, . He was sent home short of tour twice—once for and again, a few months before interrogating al-Nashiri, for engaging in [REDACTED], 91638 , from [REDACTED], 60500 DIRECTOR 59478 59479 [REDACTED], [REDACTED], .) See also Report to CIA Headquarters, [REDACTED], [REDACTED], , by [REDACTED], [REDACTED], . See email from: [REDACTED]; to [REDACTED], [REDACTED], [REDACTED], and [REDACTED]; subject: TOP SECRET# //NOFORN

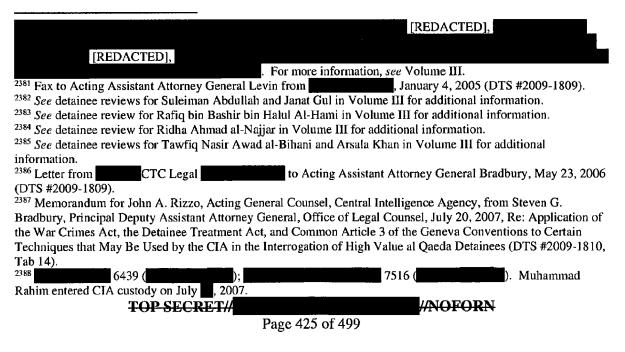
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(TS// **ANF**) Finally, the OLC accepted a definition of "High Value Detainee" conveyed by the CIA<sup>2381</sup> that limited the use of the CIA's enhanced interrogation techniques to "senior member[s]" of al-Qa'ida or an associated terrorist group who have "knowledge of imminent terrorist threats" or "direct involvement in planning and preparing" terrorist actions. However, at the time of the OLC opinion, the CIA had used its enhanced interrogation techniques on CIA detainees who were found neither to have knowledge of imminent threats nor to have been directly involved in planning or preparing terrorist actions. Some were not senior al-Qa'ida members, <sup>2382</sup> or even members of al-Qa'ida. <sup>2383</sup> Others were never suspected of having information on, or a role in, terrorist plotting and were suspected only of having information on the location of UBL or other al-Qa'ida figures, 2384 or were simply believed to have been present at a suspected al-Qa'ida guesthouse. 2385 A year later, wrote to Acting Assistant Attorney General Steven Bradbury suggesting a new standard that more closely reflected actual practice by allowing for the CIA detention and interrogation of detainees to be based on the belief that the detainee had information that could assist in locating senior al-Qa'ida leadership. 2386 The OLC modified the standard in a memorandum dated July 20, 2007. 2387 By then, the last CIA detainee, Muhammad Rahim, had already entered CIA custody.2388

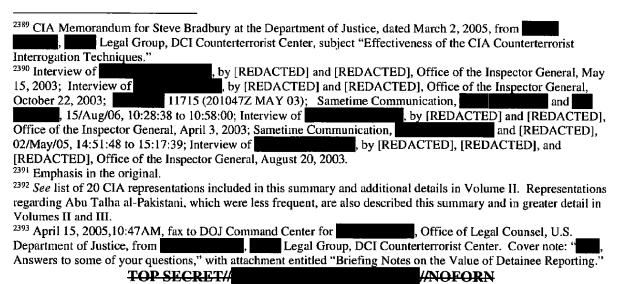
(TS// //NF) The May 30, 2005, OLC memorandum analyzing U.S. obligations under the Convention Against Torture relied heavily on CIA representations about the intelligence obtained from the program. Many of these representations were provided in a March 2, 2005, CIA memorandum known as the "Effectiveness Memo," in which the CIA advised that the CIA program "works and the techniques are effective in producing foreign intelligence." The "Effectiveness Memo" stated that "[w]e assess we would not have succeeded in overcoming the resistance of Khalid Shaykh Muhammad (KSM), Abu Zubaydah, and other equally resistant high-value terrorist detainees without applying, in a careful, professional and



safe manner, the full range of interrogation techniques."<sup>2389</sup> The CIA "Effectiveness Memo" further stated that "[p]rior to the use of enhanced techniques against skilled resistors [sic] like KSM and Abu Zubaydah—the two most prolific intelligence producers in our control—CIA acquired little threat information or significant actionable intelligence information." As described in this summary, the key information provided by Abu Zubaydah that the CIA attributed to the CIA's enhanced interrogation techniques was provided prior to the use of the CIA's enhanced interrogation techniques. KSM was subjected to CIA's enhanced interrogation techniques within minutes of his questioning, and thus had no opportunity to divulge information prior to their use. As described elsewhere, CIA personnel concluded the waterboard was not an effective interrogation technique against KSM.<sup>2390</sup>

(TS# WNF) Under a section entitled, "Results," the CIA "Effectiveness Memo" represented that the "CIA's use of DOJ-approved enhanced interrogation techniques, as part of a comprehensive interrogation approach, has enabled CIA to disrupt terrorist plots, capture additional terrorists, and collect a high volume of critical intelligence on al-Qa'ida." It then listed 11 examples of "critical intelligence" acquired "after applying enhanced interrogation techniques": "Abu Talha al-Pakistani," "Hambali's Capture," "Jafaar al-Tayyar," the "Dirty Bomb Plot," the "Shoe Bomber," and intelligence obtained on "Shkai, Pakistan." These representations of "effectiveness" were almost entirely inaccurate and mirrored other inaccurate information provided to the White House, Congress, and the CIA inspector general. In addition, on April 15, 2005, the CIA provided the OLC with an eight-page document entitled, "Briefing Notes on the Value of Detainee Reporting." The CIA "Briefing Notes" document repeats many of the same CIA representations in the "Effectiveness Memo," but added additional inaccurate information related to the capture of Iyman Faris. 2393

(TS// The OLC's May 30, 2005, memorandum relied on the CIA's inaccurate representations in the "Effectiveness Memo" and the "Briefing Notes" document in determining that the CIA's enhanced interrogation techniques did not violate the Fifth Amendment's prohibition on executive conduct that "shocks the conscience," indicating that this analysis was a "highly context-specific and fact-dependent question." The OLC also linked its



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analysis of whether the use of the CIA's enhanced interrogation techniques was "constitutionally arbitrary" to the representation by the CIA that its interrogation program produced "substantial quantities of otherwise unavailable actionable intelligence." The CIA's representations to the OLC that it obtained "otherwise unavailable actionable intelligence" from the use of the CIA's enhanced interrogation techniques were inaccurate. 2395

**#NF)** The OLC memorandum repeated specific inaccurate CIA representations, including that the waterboard was used against Abu Zubaydah and KSM "only after it became clear that standard interrogation techniques were not working"; that the information related to the "Guraba Cell" in Karachi was "otherwise unavailable actionable intelligence"; that Janat Gul was a "high value detainee"; and that information provided by Hassan Ghul regarding the al-Qa'ida presence in Shkai, Pakistan, was attributable to the CIA's enhanced interrogation techniques.<sup>2396</sup> Citing CIA information, the OLC memorandum also stated that Abu Zubaydah was al-Qa'ida's "third or fourth highest ranking member" and had been involved "in every major terrorist operation carried out by al Qaeda," and that "again, once enhanced techniques were employed," Abu Zubaydah "provided significant information on two operatives... who planned to build and detonate a 'dirty bomb' in the Washington DC area." The OLC repeated additional inaccurate information from the CIA related to KSM's reporting, including representations about the "Second Wave" plotting, the Heathrow Airport plotting, and the captures of Hambali, Iyman Faris, and Sajid Badat. The OLC relied on CIA representations that the use of the CIA's enhanced interrogation techniques against 'Abd al-Rahim al-Nashiri produced "notable results as early as the first day," despite al-Nashiri providing reporting on the same topics prior to entering CIA custody. The OLC also repeated inaccurate CIA representations about statements reportedly made by Abu Zubaydah and KSM.<sup>2398</sup>

<sup>2394</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees.

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<sup>&</sup>lt;sup>2395</sup> See specific CIA examples of the "Results" of using the "CIA's use of DOJ-approved enhanced interrogation techniques" in March 2, 2005, Memorandum for Steve Bradbury from Legal Group, DCI Counterterrorist Center, "Effectiveness of the CIA Counterterrorist Interrogation Techniques." The specific representations in the "Briefing Notes" document were similar to those in the CIA's "Effectiveness Memo" and included references to detainee reporting on Jose Padilla, Hambali, Dhiren Barot, Sajid Badat, Iyman Faris, Jaffar al-Tayyar, the Heathrow Airport plotting, and the Karachi plotting.

<sup>&</sup>lt;sup>2396</sup> For example, as detailed elsewhere in this review, Hassan Gul provided detailed information on al-Qa'ida's presence in Shkai, Pakistan, prior to the use of the CIA's enhanced interrogation techniques.

<sup>&</sup>lt;sup>2397</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees.

<sup>&</sup>lt;sup>2398</sup> The OLC memorandum stated that "[b]oth KSM and Zubaydah had 'expressed their belief that the general US population was 'weak,' lacked resilience, and would be unable to 'do what was necessary' to prevent the terrorists from succeeding in their goals." As described elsewhere in this summary, and in more detail in the full Committee Study, CIA records indicate that KSM and Abu Zubaydah did not make these statements. The memorandum also repeated CIA representations about KSM's comment, "Soon, you will know," and Abu Zubaydah's reported statements about being "permitted by Allah" to provide information. As described in this summary, these representations are not supported by CIA records.

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(TS//PF) Finally, the May 30, 2005, OLC memorandum referenced the CIA Inspector General May 2004 Special Review, stating: "we understand that interrogations have led to specific, actionable intelligence as well as a general increase in the amount of intelligence regarding al Qaeda and its affiliates." The OLC memorandum cited pages in the Special Review that included inaccurate information provided by CIA personnel to the CIA's OIG, including representations related to Jose Padilla and Binyam Muhammad, Hambali and the "Al-Qa'ida cell in Karachi," the Parachas, Iyman Faris, Saleh al-Marri, Majid Khan, the Heathrow Airport plotting, and other "plots." Airport plotting, and other "plots."

E. After Passage of the Detainee Treatment Act, OLC Issues Opinion on CIA Conditions of Confinement, Withdraws Draft Opinion on the CIA's Enhanced Interrogation Techniques After the U.S. Supreme Court Case of Hamdan v. Rumsfeld

Treatment Act, Acting CIA General Counsel John Rizzo requested that the OLC review whether the CIA's enhanced interrogation techniques, as well as the conditions of confinement at CIA detention facilities, would violate the Detainee Treatment Act. In April 2006, attorneys at OLC completed initial drafts of two legal memoranda addressing these questions. In June 2006, however, the U.S. Supreme Court case of *Hamdan v. Rumsfeld* prompted the OLC to withdraw its draft memorandum on the impact of the Detainee Treatment Act on the CIA's enhanced interrogation techniques. As CTC Legal explained, the OLC would prepare "a written opinion if we want"... but strongly implied we shouldn't seek it." As described in a July 2009 report of the Department of Justice Office of Professional Responsibility, the Administration determined that, after the *Hamdan* decision, it would need new legislation to support the continued use of the CIA's enhanced interrogation techniques. CIA's enhanced interrogation techniques.

(TS//NF) Even as it withdrew its draft opinion on the CIA's enhanced interrogation techniques, the OLC continued to analyze whether the CIA's conditions of confinement violated the Detainee Treatment Act. To support this analysis, the CIA asserted to the OLC that loud music and white noise, constant light, and 24-hour shackling were all for

Rizzo to Acting Assistant Attorney General Bradbury, December 19, 2005 (DTS #2009-1809).

April 19, 2006, Fax from Legal Group, CIA Counterterrorism Center to DOJ Command

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<sup>&</sup>lt;sup>2399</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Oaeda Detainees.

<sup>&</sup>lt;sup>2400</sup> Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees, pp. 10-11, citing IG Special Review, pp. 85-91.
<sup>2401</sup> The Detainee Treatment Act passed on December 30, 2005. Letter from Senior Deputy General Counsel John

Center for Steve Bradbury (DTS #2009-1809).

2403 Email from: to: [REDACTED]; cc: John Rizzo; subject: FW: Summary of *Hamdan* Decision; date: June 30, 2006, at 4:44 PM.

<sup>&</sup>lt;sup>2404</sup> Department of Justice Office of Professional Responsibility; Report, Investigation into the Office of Legal Counsel's Memoranda Concerning Issues Relating to the Central Intelligence Agency's Use of 'Enhanced Interrogation Techniques' on Suspected Terrorists, July 29, 2009 (DTS #2010-1058).

security purposes, that shaving was for security and hygiene purposes and was conducted only upon intake and not as a "punitive step," that detainees were not exposed to an "extended period" of white noise, and that CIA detainees had access to a wide array of amenities.<sup>2405</sup> This information is incongruent with CIA records. Detainees were routinely shaved, sometimes as an aid to interrogation; detainees who were "participating at an acceptable level" were permitted to grow their hair and beards. 2406 The CIA had used music at decibels exceeding the representations to the OLC. The CIA had also used specific music to signal to a detainee that another interrogation was about to begin.<sup>2407</sup> Numerous CIA detainees were subjected to the extended use of white noise.<sup>2408</sup> The CIA further inaccurately represented that "[m]edical personnel will advise ending sleep deprivation in the event the detainee appears to be experiencing hallucinations, transient or not."<sup>2409</sup> In a May 18, 2006, letter, , wrote to the Department of Justice that "some of these conditions provide the additional benefit of setting a detention atmosphere conducive to continued intelligence collection from the detainee." While the letter referred generally to "constant light in the cells, use of white noise, use of shackles, hooding, and shaving/barbering," it described an intelligence collection purpose only for shaving, which "allows interrogators a clear view of the terrorist-detainee's facial clues." 2410

(TS//NF) On August 31, 2006, the OLC finalized two legal analyses on the conditions of confinement at CIA detention sites. The first was a memorandum that evaluated whether six detention conditions in the CIA's detention program were consistent with the Detainee Treatment Act.<sup>2411</sup> The second, provided in the form of a letter, concluded that those same six conditions did not violate the requirements of Common Article 3 of the Geneva

<sup>2405</sup> Letter from Senior Deputy General Counsel John Rizzo to Acting Assistant Attorney General Bradbury, December 19, 2005 (DTS #2009-1809). January 25, 2006, Letter to Steve Bradbury, Acting Assistant Attorney General, Office of Legal Counsel, Department of Justice, from #1809-2009). 31369 (151028Z DEC 02); <sup>2406</sup> See, for example, (151955Z SEP 05); HEADQUARTERS **HEADQUARTERS** (212005Z JUN 05); HEADQUARTERS (202036Z JUN 05). <sup>2407</sup> As one example, CIA records indicate that in the CIA interrogation of Ramzi bin al-Shibh, the "the Blues Brothers rendition of 'Rawhide' [was] played." CIA records state that bin al-Shibh's reaction to hearing the song was evidence of his conditioning, as bin al-Shibh "knows when he hears the music where he is going and what is going to happen." (See 10602 (262020Z FEB 03); 10591 (252002Z FEB 03); [REDACTED] 1889 (091823Z MAR 03); [REDACTED] 1924 (151729Z MAR 04); 10361 noise" was also used to "prevent concentrating, planning, and derailing of the exploitation/interrogation process with interrogation countermeasures (resistance)." See, for example, detainee reviews detailing the detention and interrogations of Lillie and Hambali in Volume III. 2505 (272059Z JUN 05). The amenities described by the CIA to the OLC were <sup>2408</sup> See, for example, not available to detainees during earlier iterations of the program. Legal Group, CIA Counterterrorism Center to DOJ Command <sup>2409</sup> April 23, 2006, Fax from Center for Steve Bradbury (DTS #2009-1809). <sup>2410</sup> May 18, 2006, Letter to Steven G. Bradbury, Acting Assistant Attorney General, Office of Legal Counsel, from CTC Legal, CIA, re: Request for Information on Security Measures (DTS # 2009-1809). <sup>2411</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Acting Assistant Attorney General, Office of Legal Counsel, August 31, 2006, Re: Application of the Detainee Treatment Act to Conditions of Confinement at Central Intelligence Agency Detention Facilities (DTS #2009-1810, Tab 13). TOP SECRET/ <del>//NOFORN</del>

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Conventions.<sup>2412</sup> The OLC relied on the CIA's representations related to conditions of confinement for its analysis.<sup>2413</sup> The OLC wrote that "underlying our analysis of all these methods [conditions of confinement] is our understanding that the CIA provides regular and thorough medical and psychological care to the detainees in its custody."<sup>2414</sup> As detailed in this summary, the lack of emergency medical care for CIA detainees was a significant challenge for the CIA.<sup>2415</sup>

(TS// **HNF**) The August 31, 2006, OLC memorandum applying the terms of the Detainee Treatment Act to the conditions of confinement at CIA detention facilities stated that "over the history of the program, the CIA has detained a total of 96 individuals." This was based on a representation made by CTC Legal on April 23, 2006.<sup>2416</sup> As of the date of the OLC memorandum, the CIA had detained at least 118 individuals. The OLC memorandum also stated that "we understand that, once the CIA assesses that a detainee no longer possesses significant intelligence value, the CIA seeks to move the detainee into alternative detention arrangements." CIA records indicate that detainees had remained in CIA custody long after the CIA had determined that they no longer possessed significant intelligence. Finally, the OLC memorandum repeated a number of earlier inaccurate CIA representations on the effectiveness of the program, citing both the CIA's "Effectiveness Memo" and its own May 30, 2005, memorandum. Notably, the August 31, 2006, OLC memorandum repeated the same inaccurate representation, which first appeared in an August 2002 OLC memorandum, that Abu Zubaydah was al-Qa'ida's "third or fourth highest ranking member" and had been involved "in every major terrorist operation carried out by al Qaeda." As described, CIA records as early as 2002 did not support these representations, and two weeks prior to the issuance of the August 2006 memorandum, the CIA had published an intelligence assessment stating that Abu Zubaydah had been rejected by al-Qa'ida and explaining how the CIA had come to "miscast Abu Zubaydah as a 'senior al-Qa'ida lieutenant.'"2417

<sup>2415</sup> For additional detailed information, see Volume I and Volume III.

April 23, 2006, Fax to DOJ Command Center for Steve Bradbury, Office of Legal Counsel, from Legal Group, CIA Counterterrorism Center.

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<sup>&</sup>lt;sup>2412</sup> Letter for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Acting Assistant Attorney General, Office of Legal Counsel, August 31, 2006 (DTS #2009-1810, Tab 12).

<sup>&</sup>lt;sup>2413</sup> The OLC did not apply the Detainee Treatment Act or Common Article 3 to the use of shaving or other conditions of confinement in terms of their use as an interrogation technique. The OLC stated that while "the primary purpose of the conditions of confinement we consider here is to maintain the security of the CIA's detention facilities... [m]any of these conditions may also ease the obtaining of crucial intelligence information from the detainees." Nonetheless, the OLC concluded that "the security rationale alone is sufficient to justify each of the conditions of confinement in question." See memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Acting Assistant Attorney General, Office of Legal Counsel, August 31, 2006, Re: Application of the detainee Treatment Act to Conditions of Confinement at Central Intelligence Agency Detention Facilities (DTS #2009-1810, Tab 13).

<sup>&</sup>lt;sup>2414</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Acting Assistant Attorney General, Office of Legal Counsel, August 31, 2006, Re: Application of the Detainee Treatment Act to Conditions of Confinement at Central Intelligence Agency Detention Facilities (DTS #2009-1810 Tab 13).

<sup>&</sup>lt;sup>2417</sup> CIA Intelligence Assessment, August 16, 2006, "Countering Misconceptions About Training Camps in Afghanistan, 1990-2001." For additional details, *see* the Abu Zubaydah detainee review in Volume III.

- F. July 2007 OLC Memorandum Relics on Inaccurate CIA Representations Regarding CIA Interrogations and the Effectiveness of the CIA's Enhanced Interrogation Techniques; CIA Misrepresents Congressional Views to the Department of Justice
- (U) On July 20, 2007, the OLC issued a memorandum applying the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to the CIA's enhanced interrogation techniques. The memorandum noted that, while the *Hamdan* decision "was contrary to the President's prior determination that Common Article 3 does not apply to an armed conflict across national boundaries with an international terrorist organization such as al Qaeda," this challenge to the CIA program was resolved by the Military Commissions Act, which "left responsibility for interpreting the meaning and application of Common Article 3, except for the grave breaches defined in the amended War Crimes Act, to the President." 2418

(TS// WNF) The OLC memorandum determined that six proposed interrogation techniques were legal: dietary manipulation, extended sleep deprivation, the facial hold, the attention grasp, the abdominal slap, and the insult (or facial) slap. The memorandum accepted the CIA's representation that, over the life of the program, the CIA had detained 98 individuals, of whom 30 had been subjected to the CIA's enhanced interrogation techniques. At the time of the OLC memorandum the CIA had detained at least 119 individuals, of whom at least 38 had been subjected to the CIA's enhanced interrogation techniques. The inaccurate statistics provided by the CIA to the OLC were used to support OLC's conclusion that the program was "proportionate to the government interest involved," as required by the "shocks the conscience" test. The OLC also noted that "careful screening procedures are in place to ensure that enhanced techniques will be used only in the interrogations of agents or members of al Qaeda or its affiliates who are reasonably believed to possess critical intelligence that can be used to prevent future terrorist attacks against the United States and its interests." In practice, numerous individuals had been detained by the CIA and subjected to the CIA's enhanced interrogation

<sup>2421</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

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<sup>&</sup>lt;sup>2418</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>&</sup>lt;sup>2419</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14)

<sup>&</sup>lt;sup>2420</sup> Although all 119 known CIA detainees had entered CIA custody by July 20, 2007, Muhammad Rahim, the last detainee, had not yet been subjected to the CIA's enhanced interrogation techniques by the time of the OLC memorandum. Muhammad Rahim was rendered to CIA custody on July 2007. (See 6439); 7516 (1997). Interrogators began using the CIA's enhanced interrogation techniques on Rahim on July 21, 2007; the day after the OLC Memorandum was issued. See 2467 (211341Z JUL 07).

techniques, despite doubts and questions surrounding their knowledge of terrorist threats and the location of senior al-Qa'ida leadership. Examples include, among others: Asadullah, Mustafa al-Hawsawi, Abu Hudhaifa, Arsala Khan, Abu TALHA AL-MAGREBI and ABU BAHAR AL-TURKI, Janat Gul, Ahmed Ghailani, Sharif al-Masri, and Sayyid Ibrahim.

<sup>2422</sup> Interrogators had asked CIA Headquarters for the assessments supporting the decision to subject Asadullah to the CIA's enhanced interrogation techniques, noting that "it would be of enormous help to the interrogator to know what is concrete fact and what is good analysis." (See 33963 34098 34812 In response, ALEC Station acknowledged that "[t]o be sure, our case that Asadullah should have a good sense of bin Ladin's location is circumstantial." (See ALEC .) The following day, interrogators commented that "it may be that he simply does not know the [locational information on AQ leaders]." See 34310 <sup>2423</sup> Following al-Hawsawi's first interrogation session, Chief of Interrogations Headquarters for information on what al-Hawsawi actually "knows," saying: "he does not appear to the [sic] be a person that is a financial mastermind. However, we lack facts with which to confront [al-Hawsawi]. What we need at this point is substantive information vice supposition." See 34757 (101742Z MAR 03). <sup>2424</sup> Although CIA records include no requests or approval cables, Abu Hudhaifa was subjected to ice water baths and 66 hours of standing sleep deprivation. He was released because the CIA discovered he was likely not the person he was believed to be. See WASHINGTON DC <sup>2425</sup> CIA Headquarters initially resisted approving Arsala Khan's capture because of a lack of information confirming that he was a "continuing threat." (See , and [REDACTED]; subject: Denial of ). Despite doubts that Arsala Khan was the individual Approval to Capture Arsala Khan; date: sought by the CIA, interrogators subjected him to the CIA's enhanced interrogation techniques "to make a better assessment regarding [his] willingness to start talking, or assess if our subject is, in fact the man we are looking for." See 1373 The true names of these detainees have been replaced with the capitalized pseudonyms AL-MAGREBI and AL-TURKI. At the time the two detainees were rendered to CIA custody, the CIA was aware that they were then working for a foreign partner government. (See ALEC [REDACTED]; [REDACTED] 43773 [REDACTED].) They were subjected to sleep deprivation and dietary manipulation until the CIA confirmed that the detainees had been trying to contact the CIA for weeks to inform the CIA of what they believed were pending al-Qa'ida terrorist attacks. (See 2227 [REDACTED]; [REDACTED]; 2185 [REDACTED]; HEADQUARTERS 2232 [REDACTED].) After the CIA had determined that AL-MAGREBI and AL-TURKI should not be in CIA custody, the two detainees were held for additional months before they were released. See [REDACTED] 2025 [REDACTED]. <sup>2427</sup> The case of Janat Gul is described above in the context of OLC advice in 2004 and afterwards. As Gul's interrogators noted, "Team does not believe [Gul] is withholding imminent threat information, however team will continue to press [Gul] for that during each session." See 1574 ( <sup>2428</sup> The CIA's assessment of Ghailani's knowledge of terrorist threats was speculative. As one official noted. "[a]lthough Ghailani's role in operational planning is unclear, his respected role in al-Qa'ida and presence in Shkai as recently as October 2003 may have provided him some knowledge about ongoing attack planning against the United States homeland, and the operatives involved." See email from: ); to: [REDACTED], [REDACTED], [REDACTED], [REDACTED]; subject: (formerly ALEC derog information for ODDO on Talha, Ghailani, Hamza Rabi'a and Abu Faraj; date: August 10, 2004. As noted above, the credibility of the source implicating Sharif al-Masri, Janat Gul, and Ghailani's connections to a pre-election plot was questioned by CIA officials prior to the application of the CIA's enhanced interrogation techniques against them. The source was later determined to have fabricated the information. <sup>2430</sup> Five days after interrogators began using enhanced interrogation techniques against Sayyid Ibrahim, interrogators cabled CIA Headquarters requesting information that would "definitively link [Ibrahim] to nefarious TOP SECRET! //NOFORN

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(TS/A **(NF)** The July 20, 2007, OLC memorandum also stated that the CIA's enhanced interrogation techniques "are not the first option for CIA interrogators confronted even with a high value detainee."2431 As described in this summary, numerous CIA detainees were subjected to the CIA's enhanced or "standard" interrogation techniques on their first day of CIA custody, <sup>2432</sup> while other detainees provided significant information prior to the use of the CIA's enhanced interrogation techniques. The OLC memorandum also accepted the CIA representation that "[t]he CIA generally does not ask questions during the administration of the techniques to which the CIA does not already know the answers," that the CIA "asks for already known information" during the administration of the CIA's enhanced interrogation techniques, and that when CIA personnel believe a detainee will cooperate, "the CIA would discontinue use of the techniques and debrief the detainee regarding matters on which the CIA is not definitely informed." As the memorandum concluded, "[t]his approach highlights the intended psychological effects of the techniques and reduces the ability of the detainee to provide false information solely as a means to discontinue their application."<sup>2433</sup> This description of the program was inaccurate. As described in this summary, and in more detail in the full Committee Study, CIA interrogators always questioned detainees during the application of the CIA's enhanced interrogation techniques seeking new information to which the CIA did not have answers, and numerous detainees fabricated information while being subjected to the interrogation techniques.

(TS# WNF) The July 20, 2007, OLC memorandum repeated CIA representations that "many, if not all, of those 30 detainees" who had been subjected to CIA's enhanced interrogation techniques received counterinterrogation training, and that "al Qaeda operatives believe that they are morally permitted to reveal information once they have reached a certain limit of discomfort." Neither of these representations is supported by CIA records.

activity or knowledge by [Ibrahim] of known nefarious activities of al-Qa'ida members, if this is possible." (See 1324 FEB 04).) Without receiving a response, they continued to subject Ibrahim to the CIA's enhanced interrogation techniques. CIA Headquarters, which rejected an assessment from two debriefers that Ibrahim was, "at best... a low-level facilitator," would later indicate that it was "uncertain" he would meet the requirements for U.S. military or detention. See HEADQUARTERS HEADQUARTERS

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<sup>&</sup>lt;sup>2431</sup> The OLC further stated that "enhanced techniques would be used only as less harsh techniques fail or as interrogators run out of time in the face of an imminent threat, so that it would be unlikely that a detainee would be subjected to more duress than is reasonably necessary to elicit the information sought." *See* Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>2432</sup> See Volume III for additional details.

<sup>&</sup>lt;sup>2433</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14)

<sup>&</sup>lt;sup>2434</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain

(TS// Level (TS// Level) (The memorandum also repeated CIA representations that interrogators were "highly trained in carrying out the techniques," and "psychologically screened to minimize the risk that an interrogator might misuse any technique." These presumptions were central to the OLC's determination that the limitations on interrogations contained in the Army Field Manual were not "dispositive evidence" that the CIA's interrogation program fell outside "traditional executive behavior and contemporary practice," an analysis required as part of the substantive due process inquiry. Specifically, the OLC distinguished U.S. military interrogations from the CIA program by stating that the CIA program "will be administered only by trained and experienced interrogators who in turn will apply the techniques only to a subset of high value detainees." As described in this summary, and in greater detail in the full Committee Study, the CIA's representations to the OLC were incongruent with the history of the CIA's Detention and Interrogation Program with regard to the training, screening, and experience of interrogators, and the detainees against whom the CIA used its enhanced interrogation techniques.

(TS// WNF) The July 2007 OLC memorandum based its legal analysis related to the six interrogation techniques under consideration on CIA representations that were incongruent with the operational history of the program. In reviewing whether standing sleep deprivation was consistent with the War Crimes Act, the OLC noted that its understanding that the technique would be discontinued "should any hallucinations or significant declines in cognitive functioning be observed" was "crucial to our analysis." The memorandum repeated CIA representations that diapers employed during standing sleep deprivation "are used solely for sanitary and health reasons and not to humiliate the detaince," and that, more generally, "[t]he techniques are not intended to humiliate or to degrade." The OLC's understanding, which, as described, was not consistent with the operational history of the CIA program, was part of its analysis related to the prohibition on "outrages upon personal dignity" under Common Article 3.

(TS// As in the May 30, 2005 OLC memorandum, the July 20, 2007, OLC memorandum conducted an analysis of the "shocks the conscience" test under the Fifth Amendment of the U.S. Constitution, emphasizing the fact-specific nature of the analysis. Citing both the CIA's March 2005 "Effectiveness Memo" and the president's September 6, 2006, speech describing the interrogation program, the July 2007 OLC memorandum repeated the CIA assertion that the CIA's enhanced interrogation techniques produced "otherwise unavailable intelligence." It also repeated CIA representations related to KSM's reporting on the "Second Wave" plotting and Abu Zubaydah's reporting on Jose Padilla, both of which were

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Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>&</sup>lt;sup>2435</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>&</sup>lt;sup>2436</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

inaccurate.<sup>2437</sup> The OLC memorandum also stated that the use of the CIA's enhanced interrogation techniques had "revealed plots to blow up the Brooklyn Bridge and to release mass biological agents in our Nation's largest cities."<sup>2438</sup>

(TS// **//NF**) Finally, the July 20, 2007, OLC memorandum asserted—based on CIA representations—that members of Congress supported the CIA interrogation program, and that, by subsequently voting for the Military Commissions Act, those members effectively endorsed an interpretation of the Act that would be consistent with the continued use of the CIA's enhanced interrogation techniques. This interpretation of congressional intent also supported the OLC's constitutional analysis, which stated that there could be "little doubt" that the Act "reflected an endorsement" from Congress that the CIA program "was consistent with contemporary practice, and therefore did not shock the conscience."2439 Specifically, the OLC memorandum noted that according to CIA representations, prior to the passage of the Military Commissions Act, "several Members of Congress, including the full memberships of the House and Senate Intelligence Committees and Senator McCain, were briefed by General Michael Hayden, director of the CIA, on the six techniques," and that "in those classified and private conversations, none of the Members expressed the view that the CIA interrogation program should be stopped, or that the techniques at issue were inappropriate."<sup>2440</sup> This representation was inaccurate. For example, according to CIA records, during a briefing on September 11, 2006, Senator John McCain informed the CIA that he believed the CIA's enhanced interrogation techniques, including sleep deprivation and the waterboard, were "torture." 2441 On September

attacks in conus; date: March 25, 2003, at 6:19:18 AM).

<sup>2439</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>2440</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>2441</sup> Email from: [REDACTED], [REDACTED],

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<sup>&</sup>lt;sup>2437</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>&</sup>lt;sup>2438</sup> This is a reference to the CIA's representation that KSM, "as a result of EITs," provided critical and unique reporting on Iyman Faris and Majid Khan. As described briefly in this summary, and in greater detail in the full Committee Study, Iyman Faris was already under investigation, and Majid Khan was already in custody, before KSM mentioned them. Khan himself revealed a discussion about poisoning reservoirs prior to his rendition to CIA custody. (See ALEC (210015Z MAR 03).) When Faris, who was likewise not in CIA custody, discussed a plot against the Brooklyn Bridge, the former chief of CTC's Bin Ladin Unit described it as "half-baked," and "more of a nuisnance [sic] than a threat." See WHDC (242226Z MAR 03) and email from: ; to:

27, 2006, Senator Dianne Feinstein, a member of the Senate Select Committee on Intelligence, wrote a letter to CIA Director Hayden stating that she was "unable to understand why the CIA needs to maintain this program." On September 6, 2006, when the CIA provided its first and only briefing to the full Committee on the CIA program prior to the vote on the Military Commissions Act, Committee staff access was limited to the two Committee staff directors. In May 2007, shortly after the CIA allowed additional Committee staff to be briefed on the program, other members of the Committee prepared and provided letters to Director Hayden. On May 1, 2007, Senator Russ Feingold wrote that "I cannot support the program on moral, legal or national security grounds." On May 11, 2007, Senators Chuck Hagel, Dianne Feinstein, and Ron Wyden wrote a letter expressing their long-standing concerns with the program and their "deep discomfort with the use of EITs."

it was and he believed his friend."). In another exchange, the officer who briefed Senator McCain was asked about the Senator's position. CIA officer : "so, is the senator on board?..." CIA officer "not totally." : "if he's moved in our direction at all, you are a miracle worker... was it painful?" : "Very much so." : "is the issue the EITs still?" : "Yep." (See Sametime , 11/Sep/06, 15:47:27 to 18:43:29.) The OLC communication between and specifically cited statements from Senator McCain that the Military Commissions Act "will allow the CIA to continue interrogating prisoners within the boundaries established in the bill." Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14). The OLC did not mention that McCain had specifically objected to the use of sleep deprivation.

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<sup>&</sup>lt;sup>2442</sup> Letter from Senator Dianne Feinstein to Director Hayden, September 27, 2006 (DTS #2006-3717).

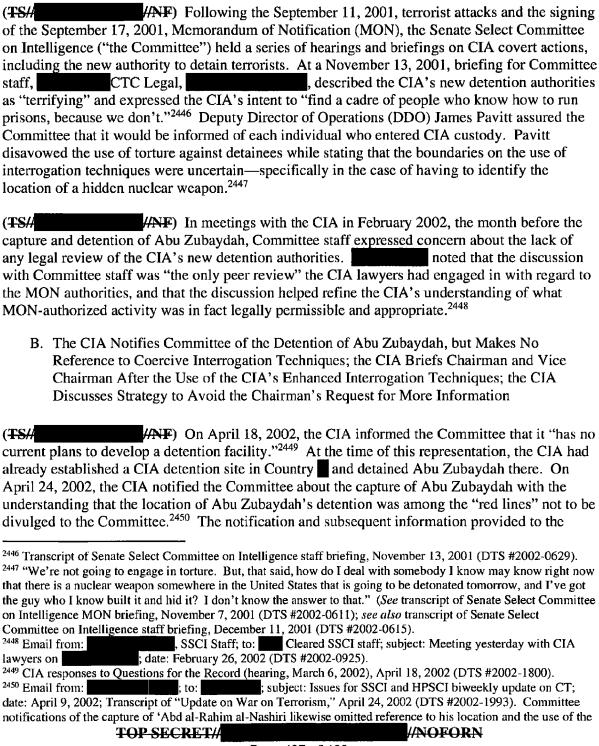
<sup>&</sup>lt;sup>2443</sup> Transcript of hearing of the Senate Select Committee on Intelligence, September 6, 2006 (DTS #2007-1336).

<sup>&</sup>lt;sup>2444</sup> Letter from Senator Russ Feingold to Director Hayden, May 1, 2007 (DTS #2007-1858).

<sup>&</sup>lt;sup>2445</sup> Letter from Senators Chuck Hagel, Dianne Feinstein and Ron Wyden, May 11, 2007 (DTS #2007-2102).

#### VI. Review of CIA Representations to the Congress

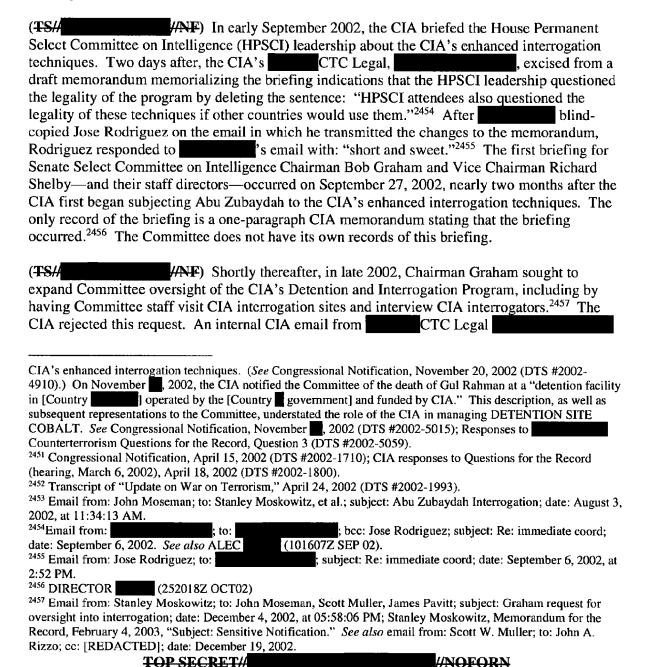
A. After Memorandum of Notification, the CIA Disavows Torture and Assures the Committee Will Be Notified of Every Individual Detained by the CIA



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Committee included representations that Abu Zubaydah was a "member of Bin Ladin's inner circle" and a "key al-Qa'ida lieutenant." These representations were inaccurate. Briefings to the Committee in the spring of 2002 emphasized the expertise of FBI and CIA interrogators engaged in the Abu Zubaydah interrogations and provided no indication that coercive techniques were being used or considered, or that there was significant disagreement between the CIA and the FBI on proposed interrogation approaches. In early August 2002, after the Department of Justice determined that the use of the CIA's enhanced interrogation techniques on Abu Zubaydah would be legal, the CIA considered briefing the Committee on the CIA's interrogation techniques, but did not. 2453



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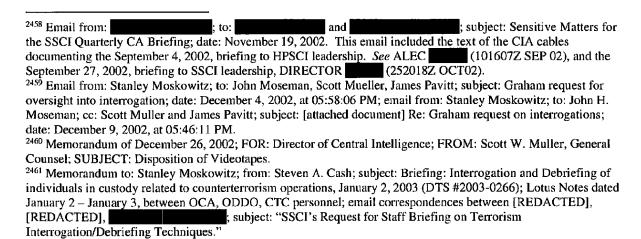
indicated that the full Committee would not be told about "the nature and scope of the interrogation process," and that even the chairman and vice chairman would not be told in which country or "region" the CIA had established its detention facilities. Other emails describe efforts by the CIA to identify a "strategy" for limiting the CIA's responses to Chairman Graham's requests for more information on the CIA's Detention and Interrogation Program, specifically seeking a way to "get off the hook on the cheap." The CIA eventually chose to delay its next update for the Committee leadership on the CIA's program until after Graham had left the Committee. At the same time, the CIA rejected a request for the Committee staff to be "read-in" and provided with a briefing on the CIA program.

C. No Detailed Records Exist of CIA Briefings of Committee Leadership; the CIA Declines to Answer Questions from Committee Members or Provide Requested Materials

(TS//NF) On February 4, 2003, the CIA briefed the new chairman, Senator Pat Roberts, and the two staff directors. Vice Chairman John D. Rockefeller IV was not present. The only record of the briefing, a two-page CIA memorandum, states that CIA officers:

"described in great detail the importance of the information provided by [Abu] Zubayda[h] and ['Abd al-Rahim al-] Nashiri, both of whom had information of on-going terrorist operations, information that might well have saved American lives, the difficulty of getting that information from them, and the importance of the enhanced techniques in getting that information." <sup>2462</sup>

As described in this summary, and in greater detail in the full Committee Study, Abu Zubaydah and al-Nashiri did not provide actionable intelligence on ongoing plotting, and provided significant reporting prior to the use of the CIA's enhanced interrogation techniques. The CIA declined to provide information pursuant to a request from Chairman Roberts on the location of the CIA's detention site. Finally, the CIA memorandum states that Chairman Roberts "gave his assent" to the destruction of interrogation videotapes; however, this account in the CIA



2462 Moskowitz Memorandum for the Record, February 4, 2003, "Subject: Sensitive Notification."

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memorandum was later disputed by Chairman Roberts.<sup>2463</sup> The Committee has no independent record of this briefing.

(TS// Throughout 2003, the CIA refused to answer questions from Committee members and staff about the CIA interrogations of KSM and other CIA detainees. The CIA produced talking points for a September 4, 2003, briefing on the CIA interrogation program exclusively for Committee leadership; however, there are no contemporaneous records of the briefing taking place. The CIA talking points include information about the use of the CIA's enhanced interrogation techniques, their effectiveness, and various abuses that occurred in the program. Many of the CIA representations in the talking points were inaccurate. The CIA continued to withhold from the Committee, including its leadership, any information on the location of the CIA's detention facilities. On more than one occasion the CIA directed CIA personnel at Guantanamo Bay, Cuba, not to brief a visiting Committee member about the CIA detention facility there, including during a July 2005 visit by Chairman Roberts. Advanced to the CIA detention facility there, including during a July 2005 visit by Chairman Roberts.

(TS// In 2004, the Committee conducted two hearings on the CIA's role in interrogating U.S. military detainees at Abu Ghraib prison in Iraq. CIA witnesses stressed that the CIA was more limited in its interrogation authorities than the Department of Defense, but declined to respond to Committee questions about the interrogation of KSM or press reports on CIA detention facilities. During the first briefing, on May 12, 2004, Committee members requested Department of Justice memoranda addressing the legality of CIA interrogations.

subject "RESTRICTED ACCESS TO [DETENTION SITE COBALT] AND [DETENTION SITE ORANGE]"; email from: to the state of the subject of

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<sup>&</sup>lt;sup>2463</sup> Moskowitz Memorandum for the Record, February 4, 2003, "Subject: Sensitive Notification." For information on Senator Roberts's objections, *see* "Destroying C.I.A. Tapes Wasn't Opposed, Memos Say," by Scott Shane, *The New York Times*, dated February 22, 2010.

<sup>&</sup>lt;sup>2464</sup> Transcript of CIA briefing for the Senate Select Committee on Intelligence, March 5, 2003 (DTS #2003-1156); Transcript of "Intelligence Update," April 30, 2003 (DTS #2003-2174); Transcript of Senate Select Committee on Intelligence briefing, September 3, 2003 (DTS #2004-0288); email from: to: [REDACTED]; subject: Re: EYES ONLY Re: Question Regarding Interrogations from SSCI Member Briefing on KSM Capture; date: March 17, 2003.

<sup>&</sup>lt;sup>2465</sup> CIA Interrogation Program: DDO Talking Points, 04 September 2003.

<sup>&</sup>lt;sup>2466</sup> For example, the talking points included inaccurate data on the waterboarding of Abu Zubaydah and KSM; stated that two unauthorized techniques were used with a detainee, whereas 'Abd al-Rahim al-Nashiri was subjected to numerous unauthorized techniques; and inaccurately stated that the offending officers were removed from the site. The talking points also stated that the use of the CIA's enhanced interrogation techniques "has produced significant results," and that the "[i]nformation acquired has saved countless lives..." See CIA Interrogation Program: DDO Talking Points, 04 September 2003.

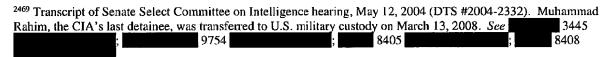
<sup>&</sup>lt;sup>2467</sup> Because the Committee was not informed of the CIA detention site at Guantanamo Bay, Cuba, no member of the Committee was aware that the U.S. Supreme Court decision to grant certiorari in the case of *Rasul v. Bush*, which related to the *habeas corpus* rights of detainees at Guantanamo Bay, resulted in the transfer of CIA detainees from the CIA detention facility at Guantanamo Bay to other CIA detention facilities. *See* HEADQUARTERS

Despite repeated subsequent requests, limited access to the memoranda was not granted until four years later, in June 2008, by which time the CIA was no longer detaining individuals.<sup>2469</sup>

(TS//NF) While the CIA continued to brief the Committee leadership on aspects of the CIA's Detention and Interrogation Program, there are no transcripts of these briefings. One briefing, on July 15, 2004, discussed the detention of Janat Gul. An email from CTC Legal stated that the "only reason" the chairman and vice chairman were informed of the detention of Janat Gul was that the notification could serve as "the vehicle for briefing the committees on our need for renewed legal and policy support" for the CIA's Detention and Interrogation Program. At the July 2004 briefing, the minority staff director requested full Committee briefings and expanded Committee oversight, including visits to CIA detention sites and interviews with interrogators—efforts that had been sought by former Chairman Graham years earlier. This request was denied. Program.

#### D. Vice Chairman Rockefeller Seeks Committee Investigation

(TS# WNF) On February 3, 2005, Vice Chairman Rockefeller began a formal effort to conduct a comprehensive Committee investigation of the CIA's detention, interrogation and rendition activities, including a review of the legality and effectiveness of CIA interrogations. On March 3, 2005, a CIA official wrote that Vice Chairman Rockefeller was "convinced that we're hiding stuff from him" and that the CIA had planned a detailed briefing to "shut Rockefeller up." The only Committee records of this briefing, which took place on March 7, 2005, are handwritten notes written by Vice Chairman Rockefeller and the minority staff director. Shortly after this briefing, the vice chairman reiterated his call for a broad Committee investigation of the CIA's Detention and Interrogation Program, which he and the ranking member of the HPSCI, Jane Harman, described in a letter to Vice President Cheney. There is no Committee record of a response to the letter.



<sup>&</sup>lt;sup>2470</sup> Handwritten notes of SSCI Minority Staff Director Andrew Johnson (DTS #2009-2077); CIA notes (DTS #2009-2024, pp. 92-95); CIA notes (DTS #2009-2024, pp. 110-121).

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<sup>&</sup>lt;sup>2471</sup> Email from: [REDACTED]; subject: Re: Priority: congressional notification on Janat Gul; date: July 29, 2004.

<sup>&</sup>lt;sup>2472</sup> Handwritten notes of SSCI Minority Staff Director Andrew Johnson (DTS #2009-2077); CIA notes (DTS #2009-2024, pp. 92-95); CIA notes (DTS #2009-2024, pp. 110-121).

<sup>&</sup>lt;sup>2473</sup> February 3, 2005, letter from Senator Rockefeller to Senator Roberts on "the Committee's upcoming agenda," (letter incorrectly dated February 3, 2004).

<sup>&</sup>lt;sup>2474</sup> Sametime message discussion between and [REDACTED], March 3, 2005.

<sup>&</sup>lt;sup>2475</sup> The notes indicate that CIA briefers provided inaccurate information. For example, the notes indicate that "[w]e screen carefully <u>all</u> people who might have contact with detainees" (emphasis in the Vice Chairman's notes) and that "positive incentives" are used prior to "coercive measures." In a reference to the waterboard, the notes state, the detainee "thinks he's drowning, even though they are breathing." *See* handwritten notes of then-Committee Minority Staff Director Andrew Johnson (DTS #2009-2077, Image 1) and handwritten notes of Senator Rockefeller. <sup>2476</sup> Letter to Senator Roberts from minority SSCI members, March 10, 2005 (DTS #2005-1126); Letter to Vice President Cheney from Vice Chairman Rockefeller and Representative Harman, March 11, 2005; Letter from Senator Rockefeller, March 11, 2005.

(TS/A **(NF)** On April 13, 2005, the day before an anticipated Committee vote on the vice chairman's proposed investigation of the CIA program, the chief of ALEC Station, , and the deputy chief of CTC, Philip Mudd, discussed a press strategy to shape public and congressional views of the program. As previously detailed, Mudd wrote: "we either get out and sell, or we get hammered, which has implications beyond the media. congress reads it, cuts our authorities, messes up our budget. we need to make sure the impression of what we do is positive."2477 (TS// **(NF)** The next day, CIA Inspector General John Helgerson briefed several members of the Committee on limited aspects of the CIA's Detention and Interrogation Program. According to Helgerson, Chairman Roberts' "motive was to have a presentation that made clear that CIA IG is looking at all appropriate detention and interrogation issues, as (he told me privately beforehand) the Committee will be voting today on whether to launch their own inquiry." Helgerson added that "Roberts said 'I know how that vote is going to come out, but I want the minority to go away knowing this is in good hands."2478 The proposed investigation was not approved by the Committee. The Committee nonetheless subsequently approved legislation requiring CIA reports on renditions and plans for the disposition of highvalue CIA detainees, as well as requesting expanded Committee staff access to the program beyond the Committee staff directors. 2479 In addition, Vice Chairman Rockefeller requested full Committee access to over 100 documents related to the May 2004 Inspector General Special Review.<sup>2480</sup> On January 5, 2006, after multiple rounds of negotiations with the CIA for the documents, the chief of staff to Director of National Intelligence John Negroponte wrote a letter rejecting the request. The letter had been prepared by the former CTC Legal, , who was by then serving as a CIA detailee in the Office of the Director of National Intelligence.<sup>2481</sup> <sup>2477</sup> Sametime communication, between John P. Mudd and , April 13, 2005, from 19:23:50 to 19:56:05. <sup>2478</sup> See email from: CIA Inspector General John Helgerson; to: ; subject: this afternoon's briefing: date: April 13, 2005. There is no Committee transcript of the briefing. CIA records state that the briefing covered "updates on the half dozen key abuse cases," ghost detainees, and renditions. The notes do not reference the CIA's enhanced interrogation techniques. In response to a question from Vice Chairman Rockefeller, Helgerson explained that the CIA was "preparing a comprehensive briefing" on detention and interrogation activities for the Committee. <sup>2479</sup> Compartmented Classified Annex to Report No. S. 109-142, Intelligence Authorization Act for Fiscal Year 2006, as Reported by the Select Committee on Intelligence (DTS #2005-4028). <sup>2480</sup> See Letter from John A. Rizzo to John Rockefeller, August 16, 2005 (DTS #2005-3522). The DNI, pursuant to the advice of former CTC Legal, , supported the CIA's proposed limitations on Committee access to the documents (email from: ; to: Michael Leiter; cc: David Shedd. and others; subject: Review of Documents Requested by Senator Rockefeller; date: December 16, 2005; Letter from David Shedd to Andy Johnson, January 5, 2006 (DTS #2006-0373)).

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and others; subject: Review of Documents

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<sup>2481</sup> Letter from David Shedd to Andy Johnson, January 5, 2006 (DTS #2006-0373); email from:

; to: Michael Leiter; cc: David Shedd,

Requested by Senator Rockefeller; date: December 16, 2005.

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E. In Response to Detainee Treatment Act, the CIA Briefs Senators Not on the Committee; Proposal from Senator Levin for an Independent Commission Prompts Renewed Calls Within the CIA to Destroy Interrogation Videotapes

**(ANF)** In October and November 2005, after the Senate passed its version (TS// of the Detainee Treatment Act, the CIA, directed by the Office of the Vice President, briefed specific Republican senators, who were not on the Select Committee on Intelligence, on the CIA's Detention and Interrogation Program. (The full membership of the Committee had not yet been briefed on the CIA interrogation program.)<sup>2482</sup> The briefings, which were intended to influence conference negotiations, <sup>2483</sup> were provided to Senator McCain; <sup>2484</sup> Senators Ted Stevens and Thad Cochran, the chairmen of the Appropriations Committee and Defense Appropriations Subcommittee;<sup>2485</sup> Majority Leader Bill Frist;<sup>2486</sup> and Senator John Cornyn (CIA records state that Cornyn was not briefed on the CIA's specific interrogation techniques). 2487 Meanwhile, a proposal from Senator Carl Levin to establish an independent commission to investigate U.S. detention policies and allegations of detainee abuse resulted in concern at the CIA that such a commission would lead to the discovery of videotapes documenting CIA interrogations. That concern prompted renewed interest at the CIA to destroy the videotapes.<sup>2488</sup>

<sup>2482</sup> According to an email from John Rizzo, the subject of one such meeting was "how the current version of McCain potentially undercuts our legal position." (See email from: John A. Rizzo; to: , [REDACTED], [REDACTED], [REDACTED], cc. [REDACTED], [REDACTED], [REDACTED], [REDACTED]; subject: IMMEDIATE HEADS UP: VP Meeting with Appropriations Committee Leadership Tomorrow re McCain Amendment; date: October 17, 2005, at 10:49:39 AM; email from: John Rizzo; to: ; cc: [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], , [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], , [REDACTED], [REDACTED]; subject: Re: IMMEDIATE: Re: Sen. Frist req for briefing on impact of McCain Amendment; date: October 31, 2005, at 10:53:16 AM. ; cc: [REDACTED], [REDACTED], <sup>2483</sup> Email from: John A. Rizzo; to: , [REDACTED], [REDACTED], [REDACTED], [REDACTED]; subject: IMMEDIATE HEADS UP: VP Meeting with Appropriations Committee Leadership Tomorrow re McCain Amendment; date: October 17, 2005, at 10:49:39 AM. ; cc: [REDACTED], [REDACTED], [REDACTED], <sup>2484</sup> Email from: John Rizzo; to: [REDACTED], [REDACTED], [REDACTED], [REDACTED], , [REDACTED], [REDACTED]. [REDACTED], [REDACTED]; subject: Re: IMMEDIATE: Re: [REDACTED], [REDACTED], Sen. Frist req for briefing on impact of McCain Amendment; date: October 31, 2005, at 10:53:16 AM; Talking Points for OVP Sponsored Meeting with Sen McCain; Impact of McCain Amendment on Legal Basis for CTC's HVD Detention and Interrogation Program, 20 October 2005. ; cc: [REDACTED], [REDACTED], [REDACTED], <sup>2485</sup> Email from: John Rizzo; to: , [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], , [REDACTED], [REDACTED]; subject: Re: IMMEDIATE: Re: [REDACTED], [REDACTED], Sen. Frist req for briefing on impact of McCain Amendment; date: October 31, 2005, at 10:53:16 AM. ; cc: [REDACTED], [REDACTED], [REDACTED], <sup>2486</sup> Email from: John Rizzo; to: , [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], [REDACTED], , [REDACTED], [REDACTED]; subject: Re: IMMEDIATE: Re: [REDACTED], [REDACTED], ] Sen. Frist req for briefing on impact of McCain Amendment; date: October 31, 2005, at 10:53:16 AM; email from: John A. Rizzo; to: David R. Shedd; cc: [REDACTED]; subject: Re: BRIEF READOUT: 31 OCT FRIST BRIEFING; date: November 1, 2005, at 2:53:40 PM. , [REDACTED], [REDACTED], <sup>2487</sup> Email from: John A. Rizzo; to: [REDACTED]; cc: ; [REDACTED]; subject: Re: Senator Cornyn; date: November 30, 2005, at 12:50:11 PM. 2488 On October 31, 2005, John Rizzo wrote an email stating that "Sen. Levin's legislative proposal for a 9/11-type outside Commission to be established on detainees seems to be gaining some traction, which obviously would serve //NOFORN

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Senator Levin's amendment to establish the commission failed on November 8, 2005.<sup>2489</sup> The CIA destroyed the CIA interrogation videotapes the following day.<sup>2490</sup>

F. CIA Director Goss Seeks Committee Support for the Program After the Detainee Treatment Act; CIA Declines to Answer Questions for the Record

Treatment Act, the CIA provided a briefing for five Committee staffers that included limited information on the interrogation process, as well as the effectiveness of the CIA interrogation program. The briefings did not include information on the CIA's enhanced interrogation techniques or the location of CIA detention sites. A week later, on March 15, 2006, CIA Director Porter Goss briefed the full Committee on CIA detention matters, but did not provide the locations of the CIA's detention facilities, or a list or briefing on the CIA's enhanced

to surface the tapes' existence." Rizzo then added that "I think I need to be the skunk at the party again and see if the Director is willing to let us try one more time to get the right people downtown on board with the notion of our [sic] destroying the tapes." , a senior CIA attorney who had viewed the videotapes, responded, "You are correct. The sooner we resolve this the better." CTC Legal, that "[a]pproaching the DCIA is a good idea," adding, "[c]ommissions tend to make very broad document production demands, which might call for these videotapes that should have been destroyed in the normal course of business 2 years ago." See email from: John A. Rizzo; to: ; [REDACTED], [REDACTED], , [REDACTED], [REDACTED]; subject: Re: principals want PR plan to publicly roll the CTC program in some fashion; date: October 31, 2005, at 10:37 AM; email from: ; to John A. Rizzo; cc: [REDACTED], [REDACTED], [REDACTED], ; subject: Re: principals want PR plan to publicly roll the CTC program in some fashion; date: October 31, 2005, at 12:32 PM; email from: A. Rizzo; cc: [REDACTED], [REDACTED], , [REDACTED], [REDACTED]; subject: Re: principals want PR plan to publicly roll the CTC program in some fashion; date: October 31, 2005, at 11:45 AM. See also interview of , by [REDACTED] and [REDACTED], Office of the Inspector General, June 17, 2003. <sup>2489</sup> See Senate Roll Call Vote #00309, November 8, 2005, 5:37pm, on Amendment #2430. <sup>2490</sup> [REDACTED] 27089 (090627Z NOV 05) A review of the Committee record of this briefing indicates much of the information provided by the CIA was inaccurate. For example, according to the Committee's Memorandum for the Record, CIA briefers stated "the plan

divorces questioning from coercive measures." CIA records indicate, however, that questioning and the use of the CIA's enhanced interrogation techniques were combined in practice. According to Committee records, CIA officials stated that Khalid al-Masri had and maintained connections to al-Qa'ida, and that he was released "when the CIA reached a point in debriefings that required [foreign government] assistance," which was not forthcoming. The CIA Inspector General would later determine that when CIA officers questioned al-Masri, "they quickly concluded that he was not a terrorist," and that there was "insufficient basis to render and detain al-Masri." CIA officers referenced the captures of Hambali, Sajid Badat, Jose Padilla, and Iyman Faris, as well as the disruption of the West Coast/Second Wave plotting, the Heathrow Airport plotting, and the Karachi plotting. As detailed in this summary, the CIA consistently provided inaccurate representations regarding the plotting and the capture of the referenced individuals. CIA briefers also compared the program to U.S. military custody, stating that "the CIA can bring far more resources - debriefers, analysts, psychologists, etc. - per detainee than is possible at large scale facilities such as Guantanamo Bay, Cuba." As described, the chief of Base at DETENTION SITE BLACK complained of "problem, underperforming" and "totally inexperienced" debriefers almost a year prior to this briefing. As further described, an inspector general audit completed three months after the briefing described the lack of debriefers at CIA detention facilities as "an ongoing problem." (Senate Select Committee on Intelligence, Memorandum for the Record, "CIA Briefing on Detention Program," March 8, 2006 (DTS #2006-1182).) <sup>2492</sup> Senate Select Committee on Intelligence, Memorandum for the Record, "CIA Briefing on Detention Program," March 8, 2006 (DTS #2006-1182).

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interrogation techniques.<sup>2493</sup> At this hearing Director Goss explained to the Committee that "we cannot do it by ourselves," and that "[w]e need to have the support of our oversight committee."<sup>2494</sup> Goss then described challenges to the CIA's Detention and Interrogation Program as a result of the Detainee Treatment Act, as well as strained relations with countries hosting CIA detention sites after significant press revelations.<sup>2495</sup> Director Goss described the program as follows:

"This program has brought us incredible information. It's a program that could continue to bring us incredible information. It's a program that could continue to operate in a very professional way. It's a program that I think if you saw how it's operated you would agree that you would be proud that it's done right and well, with proper safeguards." 2496

(TS// Contrasting the CIA program to the abuse of prisoners in U.S. military detention at the Abu Ghraib prison in Iraq, Director Goss stated that the CIA program:

"is a professionally-operated program that we operate uniquely.... We are not talking military, and I'm not talking about anything that a contractor might have done... in a prison somewhere or beat somebody or hit somebody with a stick or something. That's not what this is about." <sup>2497</sup>

only bring in certain selected people that we think can give us intelligence information, and we treat them in certain specific ways" such that "they basically become psychologically disadvantaged to their interrogator." Explaining that the key to a successful interrogation was "getting a better psychological profile and knowing what makes someone tick," Director Goss stated, "just the simplest thing will work, a family photograph or something." Goss then represented that the CIA's interrogation program is "not a brutality. It's more of an art or a science that is refined."<sup>2498</sup>

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<sup>&</sup>lt;sup>2493</sup> By the time of the briefing, press disclosures had resulted in widespread public discussion about some of the CIA's reported enhanced interrogation techniques, including the waterboard. Goss was thus asked by a member of the Committee whether the CIA had undertaken a "technique by technique" analysis of the effectiveness of the program. Goss responded that the problem with such an analysis is that the techniques were used "in combination." Asked by the member for a comparison of "waterboarding versus sleep deprivation," Goss responded that "waterboarding is not used in conjunction with anything else." As detailed elsewhere, this testimony was inaccurate. Goss then referred to sleep deprivation, dietary manipulation, and "environment control" as "alleged techniques." *See* transcript of Senate Select Committee on Intelligence briefing, March 15, 2006 (DTS #2006-1308).

<sup>&</sup>lt;sup>2494</sup> Director Goss stated: "I've had to seriously consider whether passage of the McCain amendment was a congressional disapproval of the CIA use of EITs. I don't think it was, and I don't think that was the message you sent me. But I have to at least get that assurance, that that's not what you were saying to me." See transcript of Senate Select Committee on Intelligence briefing, March 15, 2006 (DTS #2006-1308).

<sup>&</sup>lt;sup>2495</sup> Transcript of Senate Select Committee on Intelligence briefing, March 15, 2006 (DTS #2006-1308).

<sup>&</sup>lt;sup>2496</sup> Transcript of Senate Select Committee on Intelligence briefing, March 15, 2006 (DTS #2006-1308).

<sup>&</sup>lt;sup>2497</sup> Transcript of Senate Select Committee on Intelligence briefing, March 15, 2006 (DTS #2006-1308).

<sup>&</sup>lt;sup>2498</sup> Transcript of Senate Select Committee on Intelligence briefing, March 15, 2006 (DTS #2006-1308).

(TS//NF) After the hearing, the Committee submitted official Questions for the Record related to the history, legality, and the effectiveness of the CIA's Detention and Interrogation Program. The CIA did not respond.<sup>2499</sup>

(TS//NF) In May 2006, the Committee approved legislation requiring the CIA to provide reports on the CIA's detention facilities (including their locations), the CIA's interrogation techniques, the impact of the Detainee Treatment Act on the CIA program, CIA renditions, and the CIA's plans for the disposition of its detainees. The legislation also called for full Committee access to the CIA May 2004 Inspector General Special Review, as well as expanded member and Committee staff access to information on the CIA's Detention and Interrogation Program. In July 2006, the new CIA director, General Michael Hayden, provided a briefing for the chairman and vice chairman in which he described the Detainee Treatment Act as a "safehaven" that potentially permitted the CIA to use its enhanced interrogation techniques. 2501

G. Full Committee First Briefed on the CIA's Interrogation Program Hours Before It Is Publicly Acknowledged on September 6, 2006

(<del>TS//</del> **//NF**) On September 6, 2006, President Bush publicly acknowledged the CIA program and the transfer of 14 CIA detainees to U.S. military custody at Guantanamo Bay. Cuba. Hours prior to the announcement, CIA Director Hayden provided the first briefing on the CIA's "enhanced interrogation" program for all members of the Committee, although the CIA limited staff attendance to the Committee's two staff directors. <sup>2502</sup> Due to the impending public acknowledgment of the program, the briefing was abbreviated. At the briefing, the CIA's enhanced interrogation techniques were listed, but not described. Director Hayden stated that the techniques were developed at the Department of Defense SERE school and were "used against American service personnel during their training." He testified that "once [a detainee] gets into the situation of sustained cooperation," debriefings are "not significantly different than what you and I are doing right now." Hayden sought "legislative assistance" in interpreting Common Article 3, stated that he had not asked for an opinion from the Department of Justice, and represented that he had been informed informally that seven interrogation techniques "are viewed by the Department of Justice to be consistent with the requirements of the Detainee Treatment Act."2503 Director Hayden declined to identify the locations of the CIA's detention facilities to the members and stated that he personally had recommended not expanding

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 <sup>&</sup>lt;sup>2499</sup> Letter from Vice Chairman Rockefeller to Director Goss, containing Questions for the Record, May 10, 2006 (DTS #2006-1949); Letter from Chairman Roberts to Director Goss, May 4, 2006 (DTS #2006-1876).
 <sup>2500</sup> Classified Annex to Report No. S. 109-259, the Intelligence Authorization Act for Fiscal Year 2007 (DTS #2006-2208). Compartmented annex (DTS #2006-2209).

<sup>&</sup>lt;sup>2501</sup> Hayden stated that *Hamdan v. Runnsfeld* had effectively prohibited the use of the CIA's enhanced interrogation techniques. He then described an "action" that would define Common Article 3 according to the Detainee Treatment Act, which was in turn "anchored" in the Convention Against Torture to "which the Senate express[ed] reservation." As described, two months later, the President sought Congressional approval of the Military Commissions Act. Based on handwritten notes by the Committee minority staff director.

<sup>&</sup>lt;sup>2502</sup> Transcript of Senate Select Committee on Intelligence briefing, September 6, 2006 (DTS #2007-1336).
<sup>2503</sup> As described above, the CIA had sought the Department of Justice's opinion on the application of the Detainee Treatment Act to the CIA's enhanced interrogation techniques. The draft memorandum was withdrawn after the U.S. Supreme Court case in *Hamdan v. Rumsfeld*.

Committee staff access beyond the two staff directors already briefed on the CIA's Detention and Interrogation Program.<sup>2504</sup>

**(NF)** There were no other Committee briefings or hearings on the CIA's Detention and Interrogation Program prior to the Senate's September 28, 2006, vote on the Military Commissions Act. As described, the Department of Justice later concluded that the CIA's enhanced interrogation techniques were consistent with the Military Commissions Act in part because, according to the CIA, "none of the Members [briefed on the CIA program] expressed the view that the CIA interrogation program should be stopped, or that the techniques at issue were inappropriate."<sup>2505</sup> However, prior to the vote, Senator McCain—who had been briefed on the CIA program—told CIA officials that he could not support the program and that sleep deprivation, one of the interrogation techniques still included in the program, as well as waterboarding, were torture.<sup>2506</sup> Members of the Committee also expressed their views in classified letters to the CIA. Senator Dianne Feinstein informed the CIA that Hayden's testimony on the CIA program was "extraordinarily problematic" and that she was "unable to understand why the CIA needs to maintain this program."2507 In May 2007, shortly after additional Committee staff gained access to the program, Senator Russ Feingold expressed his opposition to the program, while Senators Feinstein, Ron Wyden, and Chuck Hagel described their concerns about the CIA program and their "deep discomfort" with the use of the CIA's enhanced interrogation techniques.<sup>2508</sup>

(TS//NF) On November 16, 2006, CIA Director Hayden briefed the Committee. The briefing included inaccurate information, including on the CIA's use of dietary manipulation and nudity, as well as the effects of sleep deprivation. Before speaking

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<sup>&</sup>lt;sup>2504</sup> Transcript of Senate Select Committee on Intelligence briefing, September 6, 2006 (DTS #2007-1336). The transcript includes the following exchange: Senator Feingold: "...you make it tougher on me and the members of the Committee by the decision to not allow staff access to a briefing like this. Was it your recommendation to deny staff access to this hearing?" CIA Director Hayden: "It was."

<sup>&</sup>lt;sup>2505</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>2506</sup> Email from: [REDACTED], [

<sup>&</sup>lt;sup>2507</sup> Letter from Senator Feinstein to Director Hayden, September 27, 2006 (DTS #2006-3717).

<sup>&</sup>lt;sup>2508</sup> Letter from Senator Feingold to Director Hayden, May 1, 2007 (DTS #2007-1858); Letter from Senators Feinstein, Wyden and Hagel to Director Hayden, May 11, 2007 (DTS #2007-2102).

<sup>&</sup>lt;sup>2509</sup> As in the September 6, 2006, briefing, only two staff members were permitted to attend.

<sup>2510</sup> Director Hayden testified that detainees were never provided fewer than 1,000 calories a day. This is inaccurate. There were no calorie requirements until May 2004, and draft OMS guidelines from March 2003 indicated that "[b]rief periods in which food is withheld (1-2 days), as an adjunct to interrogations are acceptable." (See OMS GUIDELINES ON MEDICAL AND PSYCHOLOGICAL SUPPORT TO DETAINEE RENDITION, INTERROGATION, AND DETENTION, May 17, 2004; OMS Guidelines on Medical and Psychological Support to Detainee Interrogations, First Draft, March 7, 2003.) Director Hayden testified that detainees were "not paraded [nude] in front of anyone," whereas a CIA interrogator told the inspector general that nude detainees were "kept in a center area outside the interrogation room," and were "walked around' by guards." (See Interview Report,

about the CIA's enhanced interrogation techniques, however, Director Hayden asked to brief the Committee on the recent capture of the CIA's newest detainee, Abdul Hadi al-Iraqi, who was not subjected to the CIA's enhanced interrogation techniques. Vice Chairman Rockefeller and two other members of the Committee expressed frustration at the briefing that Director Hayden's description of Hadi al-Iraqi's capture was preventing what was expected to be an in-depth discussion of the CIA's enhanced interrogation techniques.<sup>2511</sup>

(TS//

WNF) On February 14, 2007, during a hearing on CIA renditions,
Director Hayden provided inaccurate information to the Committee, to include inaccurate information on the number of detainees held by the CIA.

Department in CTC and the previous deputy chief of ALEC Station, provided examples of information obtained from the CIA Detention and Interrogation Program. After providing the examples, closed her testimony with the statement that "[t]here's no question, in my mind, that having that detainee information has saved hundreds, conservatively speaking, of American lives."

WNF) On March 15, 2007, in a speech to a gathering of ambassadors to the United States from the countries of the European Union, Director Hayden stated that congressional support for the CIA's Detention and Interrogation Program assured the continuity of the program:

"I mentioned earlier that it would be unwise to assume that there will be a dramatic change in the American approach to the war on terror in 2009. CIA got the legislation it needed to continue this program in the Military Commissions Act passed by our Congress last fall. And let me remind you that every member of our intelligence committees, House and Senate, Republican and Democrat, is now fully briefed on the detention and interrogation program. This is not CIA's program. This is not the President's program. This is America's program."<sup>2514</sup>

, April 14, 2003.) testified that standing sleep deprivation is discontinued when swelling or "any abnormality" appears. This was inaccurate. For example, KSM's standing sleep deprivation continued, notwithstanding pedal edema and abrasions on his ankles, shins and wrists, as well as the back of his head. (See 10916 (210845Z MAR 03); 10909 (201918Z MAR 03).) Director Hayden testified that "mental conditions that would be of normal concern do not present themselves until a person has experienced more than 100 hours of sleep deprivation," however at least three detainees experienced hallucinations after being subjected to fewer than 96 hours of sleep deprivation. See 1393 (201006Z OCT 03); 48122 1299 ( JAN 04); JAN 04); 1530 ( 3221 3241 ( <sup>2511</sup> Transcript of Senate Select Committee on Intelligence hearing, November 16, 2006 (DTS #2007-1422). <sup>2512</sup> This testimony included inaccurate information. For example, testified that KSM "identified sleeper cells inside the U.S., [and] the information allowed the FBI to identify that and take action." She further testified that KSM "identified the second wave of attacks against the U.S. that were planned after 9/11," that Abu Zubaydah "really pointed us towards [KSM] and how to find him," and that Abu Zubaydah "led us to Ramzi bin al-Shibh." See transcript of Senate Select Committee on Intelligence hearing, February 14, 2007 (DTS #2007-1337). Additional information on the testimony is included in the full Committee Study. <sup>2513</sup> Transcript of Senate Select Committee on Intelligence hearing, February 14, 2007 (DTS #2007-1337). 2514 DIRECTOR (152227Z MAR 07) TOP SECRET! //NOFORN

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H. The CIA Provides Additional Information to the Full Committee and Staff, Much of It Inaccurate; Intelligence Authorization Act Passes Limiting CIA Interrogations to Techniques Authorized by the Army Field Manual

hearing that was attended by all but one committee member, and for the first time, the CIA allowed most of the Committee's staff to attend. The members stated that the Committee was still seeking access to CIA documents and information on the CIA's Detention and Interrogation Program, including Department of Justice memoranda and the location of the CIA's detention facilities. Director Hayden's Statement for the Record included extensive inaccurate information with regard to Abu Zubaydah, CIA interrogators, abuses identified by the ICRC, and the effectiveness of the CIA's enhanced interrogation techniques. Director Hayden's Statement for the Record also listed five examples of captures and four examples of plots "thwarted" purportedly resulting from information acquired from CIA detainees, all of which included significant inaccurate information. Director Hayden's Statement for the Record further included the following representation with regard to the effects of legislation that would limit interrogations to techniques authorized by the Army Field Manual:

"The CIA program has proven to be effective... should our techniques be limited to the [Army] field manual, we are left with very little offense and are relegated to rely primarily on defense. Without the approval of EITs... we have severely restricted our attempts to obtain timely information from HVDs who possess information that will help us save lives and disrupt operations. Limiting our interrogation tools to those detailed in the [Army] field manual

<sup>2515</sup> Senate Select Committee on Intelligence, Transcript of hearing, April 12, 2007 (DTS #2007-3158).

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<sup>&</sup>lt;sup>2516</sup> For example, the Statement for the Record claimed that Abu Zubaydah was "an up-and-coming lieutenant of Usama Bin Ladin (UBL) who had intimate knowledge of al-Qa'ida's current operations, personnel and plans." It also stated that "[a]fter the use of these techniques, Abu Zubaydah became one of our most important sources of intelligence on al-Qa'ida, and he himself has stated that he would not have been responsive or told us all he did had he not gone through these techniques." The Statement claimed that CIA interrogators were "carefully chosen and screened for demonstrated professional judgment and maturity," and that "they must complete more than 250 hours of specialized training before they are allowed to come face-to-face with a terrorist." Claims made in the Statement refuting the abuses identified by the ICRC were repeated by Director Hayden during the hearing, and are described in an appendix to this summary. The Statement for the Record also included inaccurate information about past congressional oversight, claiming that "[a]s CIA's efforts to implement [new interrogation] authorities got underway in 2002, the majority and minority leaders of the Senate, the speaker and the minority leader of the House, and the chairs and ranking members of the intelligence committees were fully briefed on the interrogation program." See Witness Statement for the Senate Select Committee on Intelligence from CIA Director Hayden, for April 12, 2007, hearing (DTS #2007-1563).

<sup>&</sup>lt;sup>2517</sup> The Statement for the Record included claims of effectiveness similar to those made in other contexts by the CIA, related to the captures of Hambali (on which Director Hayden elaborated during the hearing), Issa al-Hindi ("KSM also provided the first lead to an operative known as 'Issa al-Hindi'"), Sajid Badat ("[1]eads provided by KSM in November 2003 led directly to the arrest of [Badat]"), Jose Padilla ("Abu Zubaydah provided information leading to the identification of alleged al-Qa'ida operative Jose Padilla"), and lyman Faris ("[s]oon after his arrest, KSM described an Ohio-based truck driver whom the FBI identified as Iyman Faris, already under suspicion for his contacts with al-Qa'ida operative Majid Khan"). The statement also described the "thwarting" and "disrupting" of the "West Coast Airliner Plot" (aka, the Second Wave plotting), the "Heathrow Airport plot," the "Karachi plots," and "Plots in the Saudi Peninsula." *See* Witness Statement for the Senate Select Committee on Intelligence from CIA Director Hayden, for April 12, 2007, hearing (DTS #2007-1563).

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will increase the probability that a determined, resilient HVD will be able to withhold critical, time-sensitive, actionable intelligence that could prevent an imminent, catastrophic attack."<sup>2518</sup>

(TS/A **HNF**) At the April 12, 2007, hearing, Director Hayden verbally provided extensive inaccurate information on, among other topics: (1) the interrogation of Abu Zubaydah, (2) the application of Department of Defense survival school practices to the program, (3) detainees' counterinterrogation training, (4) the backgrounds of CIA interrogators, (5) the role of other members of the interrogation teams, (6) the number of CIA detainees and their intelligence production, (7) the role of CIA detained reporting in the captures of terrorist suspects, (8) the interrogation process, (9) the use of detainee reporting, (10) the purported relationship between Islam and the need to use the CIA's enhanced interrogation techniques, (11) threats against detainees' families, (12) the punching and kicking of detainees, (13) detainee hygiene, (14) denial of medical care, (15) dietary manipulation, (16) the use of waterboarding and its effectiveness, and (17) the injury and death of detainees. In addition, the chief of CTC's Department provided inaccurate information on the CIA's use of stress positions, while Acting General Counsel John Rizzo provided inaccurate information on the legal reasons for establishing CIA detention facilities overseas.<sup>2519</sup> A detailed comparison of Director Hayden's testimony and information in CIA records related to the program is included in an appendix to this summary.

(TS// WNF) In responses to official Committee Questions for the Record, the CIA provided inaccurate information related to detainees transferred from U.S. military to CIA custody. The Committee also requested a timeline connecting intelligence reporting obtained from CIA detainees to the use of the CIA's enhanced interrogation techniques. The CIA declined to provide such a timeline, writing that "[t]he value of each intelligence report stands alone, whether it is collected before, during, immediately after or significantly after the use of [the CIA's enhanced interrogation techniques]." 2521

<sup>2521</sup> CIA Response to Senate Select Committee on Intelligence Questions for the Record, June 18, 2007 (DTS #2007-2564).

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<sup>&</sup>lt;sup>2518</sup> Witness Statement for the Senate Select Committee on Intelligence from CIA Director Hayden, for April 12, 2007, hearing (DTS #2007-1563).

<sup>&</sup>lt;sup>2519</sup> Senate Select Committee on Intelligence, Transcript of hearing, April 12, 2007 (DTS #2007-3158).

<sup>&</sup>lt;sup>2520</sup> The Committee had asked for specifics related to the assertion in Director Hayden's written statement that the CIA program was effective in gaining intelligence after detainees successfully resisted interrogation under U.S. military detention. The CIA's response referenced only one detainee, Abu Ja'far al-Iraqi, stating that he was "unwilling to become fully cooperative given the limitations of the U.S. military's interrogation and detention regulations." The CIA's response to Committee questions then asserted that "[i]t was not until Abu Jaf'ar was subjected to EITS that he provided detailed information [about] his personal meetings with Abu Mus'ab al-Zarqawi and Zarqawi's advisors," and that "[i]n addition, Abu Jaf'ar provided information on al-Qa'ida in Iraq (AQI) finances, travel, and associated facilitation activities." The provided information was inaccurate. CIA records indicate that, while still in U.S. military custody, Abu Ja'far described multiple meetings with al-Zargawi, other members of al-Qa'ida in Iraq, and individuals who were to serve as al-Zarqawi's connection to senior al-Qa'ida leadership. Abu Ja'far also provided insights into al-Zarqawi's beliefs and plans. See 32732 ( OCT 05); 32707 ( OCT 05); 32726 ( OCT 05); 32810 OCT 05); 32944 ( OCT 05).

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(TS# WNF) In May 2007, the Committee voted to approve the Fiscal Year 2008 Intelligence Authorization bill, which required reporting on CIA compliance with the Detainee Treatment Act and Military Commissions Act. In September 2007, John Rizzo withdrew his nomination to be CIA general counsel amid Committee concerns related to his role in the CIA's Detention and Interrogation Program. On August 2, 2007, the Committee conducted a hearing that addressed the interrogation of Muhammad Rahim, who would be the CIA's last detainee, as well as the president's new Executive Order, which interpreted the Geneva Conventions in a manner to allow the CIA to use its enhanced interrogation techniques against Muhammad Rahim. At that hearing, the CIA's director of CTC, provided inaccurate information to the Committee on several issues, including how the CIA conducts interrogations. Members again requested access to the Department of Justice memoranda related to the CIA program, but were denied this access. 2523

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(TS// WNF) On December 5, 2007, the conference committee considering the Fiscal Year 2008 Intelligence Authorization bill voted to restrict the CIA's interrogation techniques to those authorized by the Army Field Manual. Opponents of the provision referenced Director Hayden's testimony on the effectiveness of the CIA's enhanced interrogation techniques in acquiring critical information. On December 6, 2007, the New York Times revealed that the CIA had destroyed videotapes of CIA interrogations in 2005. The CIA claimed that the Committee had been told about the destruction of the videotapes at a hearing in November 2006. A review of the Committee's transcript of its November 16, 2006, hearing found that the CIA's claim of notification was inaccurate. In fact, CIA witnesses testified at the hearing that the CIA did not videotape interrogations, while making no mention of past videotaping or the destruction of videotapes.

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<sup>&</sup>lt;sup>2522</sup> For example, the director of CTC, testing the state of the detainees "are given ample opportunity to provide the information without the use of EITs" (Senate Select Committee on Intelligence, Transcript of hearing, August 2, 2007 (DTS #2007-3641). As detailed in this Study, numerous detainees were subjected to the CIA's enhanced interrogation techniques immediately upon being questioned.

 <sup>&</sup>lt;sup>2523</sup> Senate Select Committee on Intelligence, Transcript of hearing, August 2, 2007 (DTS #2007-3641).
 <sup>2524</sup> Transcript, Committee of Conference on the Intelligence Authorization Act for Fiscal Year 2008, December 5, 2007 (DTS #2009-1279).

<sup>&</sup>lt;sup>2525</sup> "C.I.A. Destroyed Tapes of Interrogations," *The New York Times*, December 6, 2007 (published in the December 7, 2007, edition of the newspaper).

<sup>&</sup>lt;sup>2526</sup> Press Release, entitled, "Chairman Rockefeller Says Intel Committee Has Begun Investigation Into CIA Detainee Tapes; Senator Expresses Concern that CIA Continues to Withhold Key Information," Office of Senator Rockefeller, December 7, 2007.

<sup>&</sup>lt;sup>2527</sup> Transcript of Senate Select Committee on Intelligence hearing, November 16, 2006 (DTS #2007-1422). The CIA's June 2013 Response states only that "[w]e acknowledge that DCIA did not volunteer past information on CIA's process of videotaping the interrogation sessions or of the destruction of the tapes...." The Committee review found that in testimony to the Committee in November 2006, CIA witnesses responded to questions about videotaping in terms of current practice, while avoiding any reference to past practice. This was similar to what was conveyed in June 2003, to David Addington of the Office of the Vice President, by CIA General Counsel Scott Muller. In June 2003, the CIA's General Counsel Scott Muller traveled to Guantanamo Bay, Cuba, with White House Counsel Alberto Gonzales, the Vice President's counsel David Addington, Department of Defense General Counsel Jim Haynes, Patrick Philbin from the Department of Justice, and NSC Legal Advisor John Bellinger. According to CIA records, during the trip, White House officials asked CIA General Counsel Muller about the CIA Inspector General's concerns regarding the waterboard technique and whether the CIA videotaped interrogations, as David Addington had heard tapes existed of the CIA's interrogations of Abu Zubaydah. In an email to CIA colleagues providing details on the trip, Muller wrote: "(David Addington, by the way, asked me if were [sic]

(TS//NF) At the CIA briefing to the Committee on December 11, 2007, Director Hayden testified about: (1) the information provided to the White House regarding the videotapes, (2) what the tapes revealed, (3) what was not on the tapes, (4) the reasons for their destruction, (5) the legal basis for the use of the waterboard, and (6) the effectiveness of the CIA's waterboard interrogation technique. Much of this testimony was inaccurate or incomplete. Director Hayden also testified that what was on the destroyed videotapes was documented in CIA cables, and that the cables were "a more than adequate representation of the tapes."

Director Hayden committed the CIA to providing the Committee with access to the cables. 2528

(TS//NF) On February 5, 2008, after the House of Representatives passed the conference report limiting CIA interrogations to techniques authorized by the Army Field Manual, Director Hayden testified in an open Committee hearing against the provision. Director Hayden also stated, inaccurately, that over the life of the CIA program, the CIA had detained fewer than 100 people.<sup>2529</sup> On February 13, 2008, the Senate passed the conference report.<sup>2530</sup>

I. President Vetoes Legislation Based on Effectiveness Claims Provided by the CIA; CIA Declines to Answer Committee Questions for the Record About the CIA Interrogation Program

(TS//NF) On March 8, 2008, President Bush vetoed the Intelligence Authorization bill. President Bush explained his decision to veto the bill in a radio broadcast that repeated CIA representations that the CIA interrogation program produced "critical intelligence" that prevented specific terrorist plots. As described in this summary, and in greater detail in Volume II, the statement reflected inaccurate information provided by the CIA to the president and other policymakers in CIA briefings.<sup>2531</sup> Three days later, the House of Representatives

taping interrogations and said he had heard that there were tapes of the Zubaydah interrogations. I told him that tapes were not being made)." See email from: Scott Muller; to: John Rizzo, subject: Report from Gitmo trip (Not proofread as usual); date: June 2, 2003, at 5:47 PM.

2528 Senate Select Committee on Intelligence, Transcript of hearing, December 11, 2007 (DTS #2007-4904). In the spring of 2008, after the Committee agreed on a bipartisan basis to continue investigating the destruction of the interrogation tapes, Chairman Rockefeller and Vice Chairman Bond pressed the CIA to provide the operational cables promised by Director Hayden. See April 21, 2008, letter from Chairman Rockefeller and Vice Chairman Bond, to Director Hayden (DTS #2008-1798). See also May 8, 2008, letter from Chairman Rockefeller and Vice Chairman Bond, to Director Hayden (DTS #2008-2030).

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 <sup>&</sup>lt;sup>2529</sup> Senate Select Committee on Intelligence, Transcript of hearing, February 5, 2008 (DTS #2008-1140).
 <sup>2530</sup> U.S. Senate vote to adopt the conference report on February 13, 2008, 4:31 PM. H.R. 2082 (Intelligence Authorization Act for Fiscal Year 2008).

<sup>&</sup>lt;sup>2531</sup> The President's veto message to the House of Representatives stated that "[t]he CIA's ability to conduct a separate and specialized interrogation program for terrorists who possess the most critical information in the war on terror has helped the United States prevent a number of attacks, including plots to fly passenger airplanes into the Library Tower in Los Angeles and into Heathrow Airport or buildings in downtown London" (Message to the House of Representatives, President George W. Bush, March 8, 2008). The president also explained his veto in his weekly radio address, in which he referenced the "Library Tower," also known as the "Second Wave" plot, and the Heathrow Airport plot, while representing that the CIA program "helped us stop a plot to strike a U.S. Marine camp in Djibouti, a planned attack on the U.S. consulate in Karachi...." (See President's Radio Address, President George W. Bush, March 8, 2008). As detailed, CIA representations regarding the role of the CIA's enhanced interrogation techniques with regard to the Second Wave, Heathrow Airport, Djibouti, and Karachi plots were inaccurate.

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failed to override the veto.<sup>2532</sup> On May 22, 2008, the CIA informed the Committee that the vetoed legislation "has had no impact on CIA policies concerning the use of EITs."<sup>2533</sup> As noted, CIA Director Goss had previously testified to the Committee that "we cannot do it by ourselves," and that "[w]e need to have the support of our oversight committee."<sup>2534</sup> As further noted, the OLC's 2007 memorandum applying the Military Commissions Act to the CIA's enhanced interrogation techniques relied on the CIA's representation that "none of the Members expressed the view that the CIA interrogation program should be stopped, or that the techniques at issue were inappropriate."<sup>2535</sup>

(TS# #NF) In June 2008, the CIA provided information to the Committee in response to a reporting requirement in the Fiscal Year 2008 Intelligence Authorization Act. The CIA response stated that all of the CIA's interrogation techniques "were evaluated under the applicable U.S. law during the time of their use and were found by the Department of Justice to comply with those legal requirements." This was inaccurate. Diapers, nudity, dietary manipulation, and water dousing were used extensively by the CIA prior to any Department of Justice review. As detailed in the full Committee Study, the response included additional information that was incongruent with the history of the program. 2536

(TS// WNF) On June 10, 2008, the Committee held a hearing on the Department of Justice memoranda relating to the CIA's Detention and Interrogation Program, to which the Committee had recently been provided limited access. At the hearing, CTC Legal provided inaccurate information on several topics, including the use of sleep

<sup>2537</sup> The Committee had been provided four copies of the memoranda for a limited time. *See* Senate Select Committee on Intelligence, Transcript of hearing, June 10, 2008 (DTS #2008-2698).

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<sup>&</sup>lt;sup>2532</sup> U.S. House of Representatives Roll Call Vote 117 of the 110<sup>th</sup> Congress, Second Session, March 11, 2008, 7:01 PM.

<sup>&</sup>lt;sup>2533</sup> CIA Responses to Questions for the Record from the 6 March 2008 SSCI Covert Action Hearing, May 22, 2008 (DTS #2008-2234).

<sup>&</sup>lt;sup>2534</sup> Transcript of Senate Select Committee on Intelligence briefing, March 15, 2006 (DTS #2006-1308).

<sup>&</sup>lt;sup>2535</sup> Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May be Used by the CIA in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 14).

<sup>&</sup>lt;sup>2536</sup> The CIA response stated that during sleep deprivation, the detainee is "typically... handcuffed in front of his body," and "will not be permitted to hang from [the handcuffs]," despite the practice of detainees being subjected to the technique with their hands above their heads, and reports of detainees hanging from their wrists at DETENTION SITE COBALT. The response stated that "adult diapers and shorts [are] for sanitary purposes," and that "caloric intake will always be at least 1,000 kcal/day," although CIA records indicate that the purpose of the diapers in several cases was humiliation and there were no caloric requirements until May 2004. The response stated that "[n]o sexual abuse or threats of sexual abuse are permitted," despite an insinuation that a family member of a detainee would be sexually abused. The response stated that "[t]he detainee may not be intentionally exposed to detention facility staff," even though detainees at DETENTION SITE COBALT were walked around nude by guards. The response stated that during water dousing, water "cannot enter the detainee's nose, mouth, or eyes," but did not acknowledge detainees being immersed in water. Finally, the CIA response described limitations on the use of the waterboard that were exceeded in the case of KSM. (See Response to Congressionally Directed Actions cited in the Compartmented Annex to Report 110-75, June 16, 2008 (DTS #2008-2663).) This response was provided notwithstanding the presidential veto of this legislation on March 8, 2008.

deprivation and its effects.<sup>2538</sup> Acting Assistant Attorney General Steven Bradbury also testified, noting that the Department of Justice deferred to the CIA with regard to the effectiveness of the CIA interrogation program. 2539 The Committee then submitted official Ouestions for the Record on the CIA's enhanced interrogation techniques and on the effectiveness of the program, including how the CIA assessed the effectiveness of its interrogation techniques for purposes of representations to the Department of Justice. 2540 The CIA prepared responses that included an acknowledgment that CTC Legal. , had provided inaccurate information with regard to the "effectiveness" of the CIA's enhanced interrogation techniques.<sup>2541</sup> The prepared responses were never provided to the Committee. Instead, on October 17, 2008, the CIA informed the Committee that it would not respond to the Committee's Questions for the Record and that instead, the CIA was "available to provide additional briefings on this issue to Members as necessary."2542 In separate letters to Director Hayden, Chairman Rockefeller and Senator Feinstein referred to this refusal to respond to official Committee questions as "unprecedented and... simply unacceptable," 2543 and "appalling." 2544

2538 CTC Legal repeated the representation that during sleep deprivation, detainees' hands were shackled "about chin to chest level," and stated that "[i]f there is any indication, such as the legs begin to swell, or things of that nature, that may terminate the sleep deprivation." CTC Legal also stated, inaccurately, that "we cannot begin to implement any of the measures, absent first attempting to get information from the individual in an up front and non-coercive way." He added, also inaccurately, that "if the individual cooperates and begins to talk to you, you never go into the interrogation program."

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<sup>&</sup>lt;sup>2539</sup> Senate Select Committee on Intelligence, Senate Select Committee on Intelligence, Transcript of hearing, June 10, 2008 (DTS #2008-2698).

<sup>&</sup>lt;sup>2540</sup> Questions for the Record submitted to CIA Director Michael Hayden, September 8, 2008, with a request for a response by October 10, 2008 (DTS #2008-3522).

<sup>&</sup>lt;sup>2541</sup> See CIA document prepared in response to "Questions for the Record" submitted by the Senate Select Committee on Intelligence on September 8, 2008. The Committee had inquired why information provided by Abu Zubaydah about Jose Padilla was included in the CIA's "Effectiveness Memo" for the Department of Justice, given that Abu Zubaydah provided the information to FBI Special Agents prior to being subjected to the CIA's enhanced interrogation techniques. The CIA response, prepared but never sent to the Committee, stated that the CTC attorney who prepared the CIA "Effectiveness Memo," , "simply inadvertently reported this wrong." The unsent CIA response added that "Abu Zubaydah provided information on Jose Padilla while being interrogated by the FBI," and cited a specific CIA cable, 10991. In contrast to the CIA's unsent response to Committee questions in 2008, the CIA's June 2013 Response states: "[t]he Study also claims Abu Zubaydah had already provided [Jose Padilla's] 'Dirty Bomb' plot information to FBI interrogators prior to undergoing CIA interrogation, but this is based on an undocumented FBI internal communication and an FBI officer's recollection to the Senate Judiciary Committee seven years later." The CIA's June 2013 Response also represents that "[w]hile we have considerable information from FBI debriefings of Abu Zubaydah, we have no record that FBI debriefers acquired information about such an al-Oa'ida threat." As detailed in this summary, this is inaccurate. The CIA's June 2013 Response further states that "CIA correctly represented Abu Zubaydah's description of Jose Padilla as an example of information provided after an individual had been subjected to enhanced interrogation techniques." The CIA's unsent response to Committee questions in 2008 acknowledged that "[d]uring the initial timeframe Abu Zubaydah (AZ) was waterboarded the interrogation team believed that AZ was compliant and was not withholding actionable threat information," but ALEC Station "had additional information they felt linked AZ with more planned attacks," and that "[a]s a result, the interrogation team was instructed to continue with the waterboarding based on ALEC Station's belief." Finally, the unsent responses acknowledged that notwithstanding CIA representations to the Department of Justice regarding amenities available to CIA detainees, "[t]he amenities of today evolved over the first year and a half of the program," and that Abu Zubaydah was not initially provided those amenities. <sup>2542</sup> CIA Letter to Chairman John D. Rockefeller, IV, October 17, 2008 (DTS #2008-4131).

<sup>&</sup>lt;sup>2543</sup> Letter from Chairman John D. Rockefeller, IV to CIA Director Michael Hayden, October 29, 2008 (DTS #2008-4217)

<sup>&</sup>lt;sup>2544</sup> Letter from Senator Feinstein to CIA Director Michael Hayden, October 30, 2008 (DTS #2008-4235).

#### VII. CIA Destruction of Interrogation Videotapes Leads to Committee Investigation; Committee Votes 14-1 for Expansive Terms of Reference to Study the CIA's Detention and Interrogation Program

**(NF)** The Committee's scrutiny of the CIA's Detention and Interrogation Program continued through the remainder of 2008 and into the 111th Congress, in 2009. On February 11, 2009, the Committee held a business meeting at which Committee staff presented a memorandum on the content of the CIA operational cables detailing the interrogations of Abu Zubaydah and 'Abd al-Rahim al-Nashiri in 2002.<sup>2545</sup> CIA Director Hayden had allowed a small number of Committee staff to review the cables at CIA Headquarters, and as noted, had testified that the cables provided "a more than adequate representation" of what was on the destroyed CIA interrogation videotapes. 2546 The chairman stated that the Committee staff memorandum represented "the most comprehensive statement on the treatment of these two detainees, from the conditions of their detention and the nature of their interrogations to the intelligence produced and the thoughts of CIA officers and contractors in the field and Headquarters." 2547 After the staff presentation, the vice chairman expressed his support for an expanded Committee investigation, stating, "we need to compare what was briefed to us by the Agency with what we find out, and we need to determine whether it was within the guidelines of the OLC, the MON, and the guidelines published by the Agency."<sup>2548</sup> Other members of the Committee added their support for an expanded investigation, with one member stating, "these are extraordinarily serious matters and we ought to get to the bottom of it... to look at how it came to be that these techniques were used, what the legal underpinnings of these techniques were all about, and finally what these techniques meant in terms of effectiveness."2549

(TS//NF) The Committee held two subsequent business meetings to consider and debate the terms of the Committee's proposed expanded review of the CIA's Detention and Interrogation Program. The first, on February 24, 2009, began with bipartisan support for a draft Terms of Reference.<sup>2550</sup> The Committee met again on March 5, 2009, to consider a revised Terms of Reference, which was approved by a vote of 14-1.<sup>2551</sup>

(TS// On December 13, 2012, after a review of more than six million pages of records, the Committee approved a 6,300-page Study of the CIA's Detention and

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<sup>&</sup>lt;sup>2545</sup> See Committee business meeting records and transcript from February 11, 2009 (DTS #2009-1420).

<sup>&</sup>lt;sup>2546</sup> Senate Select Committee on Intelligence, Transcript of hearing, December 11, 2007 (DTS #2007-4904). In the spring of 2008, after the Committee agreed on a bipartisan basis to continue investigating the destruction of the interrogation tapes, Chairman Rockefeller and Vice Chairman Bond pressed the CIA to provide the operational cables promised by Director Hayden. *See* letter from Chairman Rockefeller and Vice Chairman Bond, to Director Hayden, April 21, 2008 (DTS #2008-1798); letter from Chairman Rockefeller and Vice Chairman Bond, to Director Hayden, May 8, 2008 (DTS #2008-2030).

<sup>&</sup>lt;sup>2547</sup> Senate Select Committee on Intelligence, Transcript, business meeting, February 11, 2009 (DTS #2009-1420)

<sup>&</sup>lt;sup>2548</sup> Senate Select Committee on Intelligence, Transcript, business meeting, February 11, 2009 (DTS #2009-1420)

<sup>&</sup>lt;sup>2549</sup> Senator Ron Wyden (D-OR). Senate Select Committee on Intelligence, Transcript, business meeting, February 11, 2009 (DTS #2009-1420).

<sup>&</sup>lt;sup>2550</sup> Transcript, business meeting, February 24, 2009 (DTS #2009-1913)

<sup>&</sup>lt;sup>2551</sup> Transcript, business meeting, March 5, 2009 (DTS #2009-1916)

Interrogation Program.<sup>2552</sup> On April 3, 2014, by a bipartisan vote of 11-3, the Committee agreed to send the revised findings and conclusions, and an updated Executive Summary of the Committee Study to the president for declassification and public release.

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<sup>&</sup>lt;sup>2552</sup> After the receipt of the CIA's June 27, 2013, Response to the Committee Study of the CIA's Detention and Interrogation Program, and subsequent meetings between the CIA and the Committee in the summer of 2013, the full Committee Study was updated. The final Committee Study of the CIA's Detention and Interrogation Program exceeds 6,700 pages and includes approximately 38,000 footnotes.

#### VIII. Appendix 1: Terms of Reference

Terms of Reference Senate Select Committee on Intelligence Study of the Central Intelligence Agency's Detention and Interrogation Program

Adopted March 5, 2009

The Senate Select Committee on Intelligence's study of the Central Intelligence Agency's (CIA) detention and interrogation program consists of these terms of reference:

- A review of how the CIA created, operated, and maintained its detention and interrogation program, including a review of the locations of the facilities and any arrangements and agreements made by the CIA or other Intelligence Community officials with foreign entities in connection with the program.
- A review of Intelligence Community documents and records, including CIA operational cables, relating to the detention and interrogation of CIA detainees.
- A review of the CIA's assessments that particular detainees possessed relevant information and how the assessments were made.
- An evaluation of the information acquired from the detainees including the periods during which enhanced interrogation techniques (EITs) were administered.
- An evaluation of whether information provided to the Committee by the Intelligence Community
  adequately and accurately described the CIA's detention and interrogation program as it was carried out in
  practice, including conditions of detention, such as personal hygiene and medical needs, and their effect on
  the EITs as applied.
- An evaluation of the information provided by the CIA to the Department of Justice Office of Legal Counsel (OLC), including whether it accurately and adequately described:
  - a. the implementation, effectiveness and expected effects of EITs;
  - b. the value of information obtained through the use of EITs; and
  - the threat environment at the time the EITs were being used or contemplated for use on CIA detainees.
- An evaluation of whether the CIA's detention and interrogation program complied with:
  - a. the authorizations in any relevant Presidential Findings and Memoranda of Notification;
  - b. all relevant policy and legal guidance provided by the CIA; and
  - c. the opinions issued by the OLC in relation to the use of EITs.
- A review of the information provided by the CIA or other Intelligence Community officials involved in the
  program about the CIA detention and interrogation program, including the location of facilities and
  approved interrogation techniques, to U.S. officials with national security responsibilities.

The Committee will use those tools of oversight necessary to complete a thorough review including, but not limited to, document reviews and requests, interviews, testimony at closed and open hearings, as appropriate, and preparation of findings and recommendations.

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### IX. Appendix 2: CIA Detainees from 2002 – 2008

#	CIA Detainees	Date of Custody	Days in CIA Custody	
1	Abu Zubaydah	2002	1,59	
2	Zakariya	2002	36	TS NF
3	Jamal Eldin Boudraa	2002	62	
4	Abbar al-Hawari, aka Abu Sufiyan	2002	36	
5	Hassan Muhammad Abu Bakr Qa'id	2002	51	KEY
6	Ridha Ahmad Najar, aka Najjar	2002	69	Bold Text: Detainees in bold text were
7	Ayub Marshid Ali Salih	2002	4	subjected to the CIA's enhanced
8	Bashir Nasir Ali al-Marwalah	2002	4	interrogation techniques.
9	Ha'il Aziz Ahmad al-Mithali	2002	4	Italics Text: Detainees in italics have not been previously acknowledged by the CIA
10	Hassan bin Attash	2002	59	to the SSCI.
11	Musab Umar Ali al-Mudwani	2002	4	#: Detainee number on main detainee
12	Said Saleh Said, aka Said Salih Said	2002	4	spreadsheet; based on date of CIA custody.  Number is based on a designation made by
13	Shawqi Awad	2002	4	the Committee, not the CIA.
14	Umar Faruq, aka Abu al-Faruq al-Kuwaiti	2002	41	Note on Redaction: The last digit of days in CIA custody is redacted.
15	Abd al-Salam al-Hilah	2002	59	in Ciry custody is reducted.
16	Karim, aka Asai Sar Jan	2002	6	
17	Akbar Zakaria, aka Zakaria Zeineddin	2002	5	
18	Rafiq bin Bashir bin Halul al-Hami	2002	5	
19	Tawfiq Nasir Awad al Bihani	2002	5	
20	Lutfi al-Arabi al-Gharisi	2002	38	
21	Dr. Hikmat Nafi Shaukat	2002	7	
22	Yaqub al-Baluchi aka Abu Talha	2002	8	
23	Abd al-Rahim Ghulam Rabbani	2002	54	SOURCE INFORMATION
24	Gul Rahman	2002	1	CIA Fax to SSCI Committee Staff,
25	Ghulam Rabhani aka Abu Badr	2002	54	entitled, "15 June Request for Excel Spreadsheet," June 17, 2009. DTS #2009-
26	Abd al-Rahim al-Nashiri	2002	1,37	2529.
27	Haji Ghalgi	2002	18	CIA detainee charts provided to the
28	Nazur Ali	2002	3	Committee on April 27, 2007. Document in Committee Records entitled, "Briefing Charts provided to committee members from CIA Director Michael Hayden at the closed Hearing on April 12, 2007, concerning EITs used with CIA detainees, and a list of techniques." DTS #2007-1594.  CIA operational cables and other records produced for the Committee's Study of the CIA's Detention and Interrogation Program.
29	Juma Gul	2002	8	
30	Wafti bin Ali aka Abdullah	2002	8	
31	Adel	2002	6	
32	Qari Mohib Ur Rehman	2002	6	
33	Shah Wali Khan	2002	2	
34	Hayatullah Haqqani	2002	8	
35	Bisher al-Rawi	2002		
.36	Jamil el-Banna, aka Abu Anas	2002		

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#	CIA Detainees	Date of Custody	Days in CIA Custody	
37	Ghairat Bahir	2002	51	
38	Pacha Wazir	2002	33	TS NF
39	Muhammad Amein al-Bakri	2003	49	1
40	Abdullah Midhat Mursi	2003	11	1
41	Ramzi bin al-Shibh	2003	128	
42	Ibn Shaykh al-Libi	2003	114	KEY
43	Muhammad Umar 'Abd al-Rahman, aka Asadaliah	2003	15	Bold Text: Detainees in bold text were subjected to the CIA's enhanced interrogation techniques.
44	Abu Khalid	2003	2	
45	Khalid Shaykh Mohammad	2003	126	Italics Text: Detainees in italics have not been previously acknowledged by the CIA
46	Mustafa Ahmad al-Hawsawi	2003	126	to the SSCI.
47	Abu Yasir al-Jaza'iri	2003	124	#: Detainee number on main detainee spreadsheet; based on date of CIA custody.
48	Suleiman Abdullah	2003	43	Number is based on a designation made by
49	Hamid Aich	2003	4	the SSCI, not the CIA.
50	Sayed Habib	2003	49	1
51	Abu Hazim, aka Abu Hazim al-Libi	2003	72	
52	Al-Shara'iya, aka Λbd al-Karim	2003	48	1
53	Muhammad Khan (son of Suhbat)	2003	38	1
54	Ibrahim Haqqani	2003		1
55	Ammar al-Baluchi	2003	118	
56	Khallad bin Attash	2003	118	
57	Laid Ben Dohman Saidi, aka Abu Hudhaifa	2003	46	
58	Majid Khan	2003	118	
59	Mohammad Dinshah	2003	26	SOURCE INFORMATION
60	Muhammad Jafar Jamal al-Qahtani	2003	34	CIA Fax to SSCI Committee Staff,
61	Abu Nasim al-Tunisi	2003	32	entitled, "15 June Request for Excel
62	Mohd Farik bin Amin, aka Abu Zubair	2003	115	Spreadsheet," June 17, 2009. DTS #2009- 2529.
63	Zarmein	2003	19	CIA detaince charts provided to the Committee on April 27, 2007. Document
64	Hiwa Abdul Rahman Rashul	2003	11	
65	Adel Abu Redwan Ben Hamlili	2003	30	in Committee Records entitled, "Briefing Charts provided to committee members
66	Shaistah Habibullah Khan	2003	21	from CIA Director Michael Hayden at the closed Hearing on April 12, 2007,
67	Samr Hilmi Abdul Latif al-Barq	2003	8	concerning EITs used with CIA detainees, and a list of techniques." DTS #2007-1594.  CIA operational cables and other records produced for the Committee's Study of the CIA's Detention and Interrogation Program.
68	Alí Jan	, 2003	34	
69	Muhammad Khan (son of Amir)	2003	1	
70	Modin Nik Muhammad	2003	20	
71	Abdullah Ashami	2003	27	
72	Bashir bin Lap, aka Lillic	2003	110	
73	Riduan bin Isomuddin, aka Hambali	2003	128	

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#	CIA Detainees	Date of Custody	Days in CIA Custody	
74	Sanad 'Ali Yislam al-Kazimi	2003	26	
75	Salah Nasir Salim Ali, aka Muhsin	2003	59	TS NF
76	Abd Qudra Allah Mala Azrat al-Hadi	2003	8	1
77	Bismullah	2003		1
78	Sa'id Allam	2003	8	
<i>7</i> 9	Sa'ida Gul	2003	8	KEY
80	Shah Khan Wali	2003	8	Bold Text: Detainees in bold text were
81	Yahya, aka Rugoliah	2003	8	subjected to the CIA's enhanced interrogation techniques.
82	Zakariya 'abd al-Rauf	2003	8	
83	Zamarai Nur Muhammad Juma Khan	2003	8	Italics Text: Detainees in italics have not been previously acknowledged by the CIA
84	Abdullah Salim al-Qahtani	2003	3	to the SSCI.
85	Awwad Sabhan al-Shammari	2003	3	#: Detainee number on main detainee spreadsheet; based on date of CIA custody.
86	Noor Jalal	2003	23	Number is based on a designation made by
87	Majid Bin Muhammad Bin Sulayman Khayil, aka Arsala Khan	2003	5	the SSCI, not the CIA.
88	Aso Hawleri	2003	2	
89	Mohd al-Shomaila	2003	54	
90	Ali Saeed Awadh	2003	17	
91	Adnan al-Libi	2003	23	
92	Muhammad Abdullah Saleh	2004	48	
93	Riyadh the Facilitator	2004	12	
94	Abu Abdallah al-Zulaytini	2004	21	
95	Binyam Ahmed Mohamed	2004	11	
96	Firas al-Yemeni	2004	95	]
98	Khalid 'Abd al-Razzaq al-Masri	2004	12	SOURCE INFORMATION
97	Hassan Ghul	2004	94	CIA Fax to SSCI Committee Staff, entitled, "15 June Request for Excel
99	Muhammad Qurban Sayyid Ibrahim	2004	26	Spreadsheet," June 17, 2009. DTS #2009- 2529.
100	Saud Memon	2004	74	
101	Gul Rahman (2)	2004	3	CIA detainee charts provided to the Committee on April 27, 2007. Document
102	Hassan Ahmed Guleed	2004	90	in Committee Records entitled, "Briefing Charts provided to committee members
103	Abu 'Abdallah	2004	87	from CIA Director Michael Hayden at the closed Hearing on April 12, 2007,
104	ABU BAHAR AL-TURKI	[REDACTED] 2004	Approximately 13	concerning EITs used with CIA detainees, and a list of techniques." DTS #2007-
105	ABU TALHA AL-MAGREBI	[REDACTED] 2004	Approximately 13	1594.  CIA operational cables and other records
106	Abd al-Bari al-Filistini	2004	77	produced for the Committee's Study of the CIA's Detention and Interrogation Program.
107	Ayyub al-Libi	2004	30	
108	Marwan al-Jabbur	2004	77	
109	Qattal al-Uzbeki	2004	80	

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#	CIA Detainees	Date of Custody	Days in CIA Custody	
110	Janat Gul	2004	92	TS
111	Ahmed Khalfan Ghailani	2004	73	KEY  Bold Text: Detainees in bold text were subjected to the CIA's enhanced interrogation techniques.  Italics Text: Detainees in italics have not been previously acknowledged by the CIA to the SSCI.  #: Detainee number on main detainee spreadsheet; based on date of CIA custody. Number is based on a designation made by the SSCI, not the CIA.
112	Sharif al-Masri	2004	81	
113	Abdi Rashid Samatar	2004	65	
114	Abu Faraj al-Libi	2005	46	
115	Abu Munthir al-Magrebi	2005	46	
116	Ibrahim Jan		31	
117	Abu Ja'far al-Iraqi	2005	28	
118	Abd al-Hadi al-Iraqi	2006	17	
119	Muhammad Rahim	2007	24	

Sources: CIA Fax to SSCI Committee Staff, entitled, "15 June Request for Excel Spreadsheet," June 17, 2009 (DTS #2009-2529); CIA detainee charts provided to the Committee on April 27, 2007; document in Committee records entitled, "Briefing Charts provided to committee Members from CIA Director Michael Hayden at the closed Hearing on April 12, 2007, concerning EITs used with CIA detainees, and a list of techniques" (DTS #2007-1594, hearing transcript at DTS# 2007-3158); and CIA operational cables and other records produced for the Committee's Study of the CIA's Detention and Interrogation Program.

\*\*\* Gul Rahman, listed as detainee 24, was the subject of a notification to the Senate Select Committee on Intelligence following his death at DETENTION SITE COBALT; however, he has not appeared on lists of CIA detainees provided to Committee.

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#### X. Appendix 3: Example of Inaccurate CIA Testimony to the Committee-April 12, 2007

Testimony of Michael V. Hayden, Director, Central Intelligence Agency to the Senate Select Committee on Intelligence, April 12, 2007<sup>2553</sup>

#### **CIA Testimony Sampling of Information** in CIA Records The Interrogation of Abu Zubaydah DIRECTOR HAYDEN: "Now Abu Zubaydah was rendered to CIA custody on March in June, after about four months 2002. The CIA representation that Abu Zubaydah stopped of interrogation, Abu Zubaydah cooperating with debriefers who were using traditional reached a point where he refused interrogation techniques is not supported by CIA records. to cooperate and he shut down. In early June 2002, Abu Zubaydah's interrogators He would not talk at all to the recommended that Abu Zubaydah spend several weeks in FBI interrogators and although he isolation from interrogation while the interrogation team was still talking to CIA members traveled "as a means of keeping [Abu interrogators no significant Zubaydah] off-balance and to allow the team needed time progress was being made in off for a break and to attend to personal matters learning anything of intelligence " as well as to discuss "the endgame" for $\overline{Abu}$ value. He was, to our eye, Zubaydah with officers from CIA Headquarters. employing classic resistance to As a result, Abu Zubaydah spent much of June 2002 and interrogation techniques and all of July 2002, 47 days in total, in isolation. When CIA employing them quite effectively. officers next interrogated Abu Zubaydah, they And it was clear to us that we immediately used the CIA's enhanced interrogation were unlikely to be able to techniques, including the waterboard. overcome those techniques without some significant Prior to the 47 day isolation period, Abu Zubaydah intervention." provided information on al-Qa'ida activities, plans, capabilities, and relationships, in addition to information

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<sup>&</sup>lt;sup>2553</sup> Transcript at DTS #2007-3158. The CIA's June 2013 Response states: "We disagree with the Study's conclusion that the Agency actively impeded Congressional oversight of the CIA Detention and Interrogation Program. ... As discussed in our response to Conclusion 9, we also disagree with the assessment that the information CIA provided on the effectiveness of the program was largely inaccurate. Finally, we have reviewed DCIA Hayden's testimony before SSCI on 12 April, 2007 and do not find, as the Study claims, that he misrepresented virtually all aspects of the program, although a few aspects were in error....The testimony contained some inaccuracies, and the Agency should have done better in preparing the Director, particularly concerning events that occurred prior to his tenure. However, there is no evidence that there was any intent on the part of the Agency or Director Hayden to misrepresent material facts." The CIA's June 2013 Response states that the CIA has "identified a number of broad lessons learned" and includes eight recommendations. The CIA's only recommendation related to Congress was: "Recommendation 8: Improve recordkeeping for interactions with Congress, Direct the Director of the Office of Congressional Affairs (OCA) and the Chief Information Officer to develop a concrete plan to improve recordkeeping on CIA's interactions with Congress. OCA's records going forward should reflect each interaction with Congress and the content of that interaction. OCA should work with the oversight committees to develop better access to transcripts of CIA testimony and briefings. This plan should be completed within 90 days of the arrival of a new Director of OCA."

on its leadership structure, including personalities, decision-making processes, training, and tactics. Abu Zubaydah provided this type of information prior to, during, and after the utilization of the CIA's enhanced interrogation techniques.<sup>2554</sup>

Abu Zubaydah's inability to provide information on the next attack in the United States and operatives in the United States was the basis for CIA representations that Abu Zubaydah was "uncooperative," and for the CIA's determination that Abu Zubaydah required the use of the CIA's enhanced interrogation techniques to become "compliant" and reveal the information the CIA believed he was withholding. At no point during or after the use of the CIA's enhanced interrogation techniques did Abu Zubaydah provide the information sought. 2555

**DIRECTOR HAYDEN: "This** really began in the spring of 2002 with the capture of Abu Zubaydah. At that time we deployed a psychologist who had been under contract to CIA [Dr. SWIGERT], to provide real-time recommendations to help us overcome what seemed to be Abu Zubaydah's very strong resistance to interrogation... We also made arrangements for [Dr. DUNBAR]. [Dr. DUNBAR] was the psychologist for the Department of Defense's SERE program, DOD's Survival, Escape, Recovery and Evasion program, the program of training we put our troops, particularly our airmen, through so that they can withstand a hostile environment."

The CIA testimony that SWIGERT was deployed to "overcome what seemed to be Abu Zubaydah's very strong resistance to interrogation" is not supported by internal CIA records. Rather, CIA records indicate that CIA CTC officers anticipated Abu Zubaydah would resist providing information and contracted with SWIGERT prior to any meaningful assessment of Abu Zubaydah and his level of cooperation.

On April 1, 2002, at a meeting on the interrogation of Abu Zubaydah, CTC Legal recommended that SWIGERT—who was working under contract in the CIA's OTS—be brought in to "provide real-time recommendations to overcome Abu Zubaydah's resistance to interrogation." (Abu Zubaydah had been in CIA custody for level.) That evening, SWIGERT, and the CIA OTS officer who had recommended SWIGERT to prepared a cable with suggestions for the interrogation of Abu Zubaydah. SWIGERT had monitored the U.S. Air Force's Survival, Evasion, Resistance, and Escape (SERE) training. SWIGERT, who had never conducted an actual interrogation, encouraged the CIA

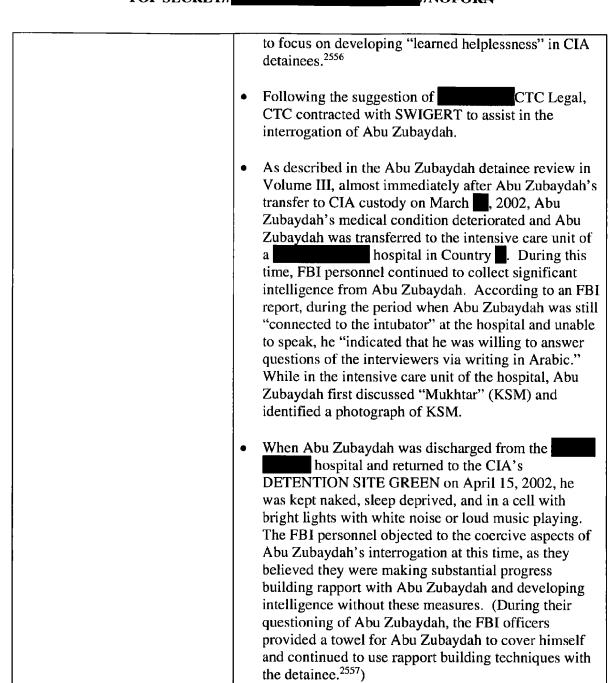
<sup>2555</sup> See Abu Zubaydah detainee review in Volume III.

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<sup>&</sup>lt;sup>2554</sup> See intelligence reporting charts in Abu Zubaydah detainee review in Volume III, as well as a CIA paper entitled, "Abu Zubaydah," dated March 2005. Similar information was included in, "Abu Zubaydah Bio," a CIA document "Prepared on 9 August 2006."



2556 See Volume I, including 178955 (012236Z APR 02); April 1, 2002 email from [REDACTED] to [REDACTED], re: Please coord on cable attached; and email from [REDACTED] to [REDACTED], cc: April 1, 2002, re: POC for [SWIGERT]— consultant who drafted Al-Qa'ida resistance to interrogation backgrounder (noting that CTC/LGL would contact SWIGERT).

2557 See Abu Zubaydah detainee review in Volume III.

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DIRECTOR HAYDEN: "We wanted [SWIGERT's and DUNBAR's ideas about what approaches might be useful to get information from people like Abu Zubaydah and other uncooperative al-Qa'ida detainees that we judged were withholding time-sensitive, perishable intelligence. Keep in mind, as a backdrop for all of this, this wasn't interrogating a snuffy that's picked up on the battlefield. The requirement to be in the CIA detention program is knowledge of [an] attack against the United States or its interests or knowledge about the location of Usama bin Ladin or Ayman al-Zawahiri."

The representation that the "requirement to be in the CIA detention program is knowledge of [an] attack against the United States or its interests or knowledge about the location of Usama bin Ladin or Ayman al-Zawahiri" is inconsistent with how the CIA's Detention and Interrogation Program operated from its inception. As detailed elsewhere, numerous individuals had been detained and subjected to the CIA's enhanced interrogation techniques, despite doubts and questions surrounding their knowledge of terrorist threats and the location of senior al-Qa'ida leadership.

DIRECTOR HAYDEN: "We began in 2002, in the spring of 2002. We had one very high value detainee, Abu Zubaydah. We knew he knew a lot. He would not talk. We were going nowhere with him. The decision was made, we've got to do something. We've got to have an intervention here. What is it we can do?"

The representation that Abu Zubaydah "would not talk" is incongruent with CIA interrogation records. The CIA representation that the CIA "knew [Abu Zubaydah] knew a lot" reflected an inaccurate assessment of Abu Zubaydah from 2002, prior to his capture, and did not represent the CIA's assessment of Abu Zubaydah as of the April 2007 testimony.

• Prior to Abu Zubaydah's capture, the CIA had intelligence stating that Abu Zubaydah was the "third or fourth" highest ranking al-Qa'ida leader. This information was based on single-source reporting that was retracted in July 2002—prior to Abu Zubaydah being subjected to the CIA's enhanced interrogation techniques. Other intelligence in CIA databases indicated that Abu Zubaydah was not a senior member of al-Qa'ida, but assisted al-Qa'ida members in acquiring false passports and other travel documents. Still other reporting indicated that, while Abu Zubaydah served as an administrator at terrorist training camps, he was not the central figure at these camps.

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<sup>&</sup>lt;sup>2558</sup> See Volume I for additional details.

- After Abu Zubaydah was subjected to the CIA's enhanced interrogation techniques in August 2002, the chief of Base at DETENTION SITE GREEN wrote:
   "I do not believe that AZ was as wired with al-Qa'ida as we believed him to be prior to his capture." 2559
- In August 2006, the CIA published an assessment that concluded that "misconceptions" about Afghanistan training camps with which Abu Zubaydah was associated had resulted in reporting that "miscast Abu Zubaydah as a 'senior al-Qa'ida lieutenant." The assessment concluded that "al-Qa'ida rejected Abu Zubaydah's request in 1993 to join the group."<sup>2560</sup>

CIA representations that interrogators "were going nowhere with [Abu Zubaydah]" prior to the use of the CIA's enhanced interrogation techniques are also incongruent with CIA records.

- Prior the use of the CIA's enhanced interrogation techniques, Abu Zubaydah provided information on al-Qa'ida activities, plans, capabilities, relationships, leadership structure, personalities, decision-making processes, training, and tactics. Abu Zubaydah provided this type of information prior to, during, and after the utilization of the CIA's enhanced interrogation techniques.
- A quantitative review of Abu Zubaydah's
  disseminated intelligence reporting indicates that more
  intelligence reports were disseminated from Abu
  Zubaydah's first two months of interrogation—prior to
  the use of the CIA's enhanced interrogation
  techniques—than were derived during the two-month
  period during and after the use of the CIA's enhanced
  interrogation techniques.<sup>2561</sup>

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<sup>&</sup>lt;sup>2559</sup> Email from: [REDACTED] (outgoing Chief of Base at DETENTION SITE GREEN): to: [REDACTED] subject: "Assessment to Date" of AZ; date: 10/06/2002, at 05:36:46 AM.

<sup>&</sup>lt;sup>2560</sup> CIA Intelligence Assessment, August 16, 2006, "Countering Misconceptions About Training Camps in Afghanistan, 1990-2001."

<sup>&</sup>lt;sup>256</sup> See Abu Zubaydah detainee review in Volume III, including monthly intelligence reporting charts.

#### CIA's Enhanced Interrogation Techniques and the SERE School

**DIRECTOR HAYDEN: "After** lengthy discussion, [Dr. SWIGERT] suggested that we might use the interrogation approaches that had been, for years, safely used at the DOD survival school -- in other words, the interrogation techniques that we were training our airmen to resist. Those techniques have been used for about 50 years, with no significant injuries." VICE CHAIRMAN BOND: "And the techniques you are using are boiled down, is it true, from the SERE school?" DIRECTOR HAYDEN: "All of them are techniques that have been used in the SERE school, that's right, Senator."

The CIA consistently represented that the CIA's enhanced interrogation techniques were the same as the techniques used in the U.S. Department of Defense SERE school. However, CIA interrogation records indicate there were significant differences in how the techniques were used against CIA detainees. For example, a letter from the assistant attorney general to the CIA general counsel highlighted the statement in the Inspector General Special Review that the use of the waterboard in SERE training was "so different from subsequent Agency usage as to make it almost irrelevant."2562 Prior to the use of the CIA's enhanced interrogation techniques against Abu Zubaydah, the chief of Base at the detention site identified differences between how the SERE techniques were applied in training, and how they would be applied to Abu Zubaydah:

"while the techniques described in Headquarters meetings and below are administered to student volunteers in the U.S. in a harmless way, with no measurable impact on the psyche of the volunteer, we do not believe we can assure the same here for a man forced through these processes and who will be made to believe this is the future course of the remainder of his life... personnel will make every effort possible to insure [sic] that subject is not permanently physically or mental harmed but we should not say at the outset of this process that there is no risk." <sup>2563</sup>

#### Department of Justice Approval

DIRECTOR HAYDEN: "This list of recommended techniques then went to the Department of Justice for their opinion regarding whether or not the

As described in this summary, the August 1, 2002, Department of Justice OLC memorandum relied on inaccurate information provided by the CIA concerning Abu Zubaydah's position in al-Qa'ida and the interrogation team's assessment of whether Abu Zubaydah

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<sup>&</sup>lt;sup>2562</sup> Letter from Assistant Attorney General Goldsmith to CIA General Counsel Scott Muller, May 27, 2004. For more information on the SERE program, *see* the Senate Armed Services Committee Inquiry into the Treatment of Detainees in U.S. Custody, December 2008. *See also* statement of Senator Carl Levin relating to the inquiry, December 11, 2008: "In SERE school, our troops who are at risk of capture are exposed in a controlled environment with great protections and caution – to techniques adapted from abusive tactics used against American soldiers by enemies such as the Communist Chinese during the Korean War. SERE training techniques include stress positions, forced nudity, use of fear, sleep deprivation and, until recently, the Navy SERE school used the waterboard. These techniques were designed to give our students a taste of what they might be subjected to if captured by a ruthless, lawless enemy so that they would be better prepared to resist. The techniques were never intended to be used against detainees in U.S. custody."

<sup>2563</sup> [REDACTED] 73208 (231043Z JUL 02)

techniques were lawful. DOJ returned a legal opinion that the 13 techniques were lawful, didn't constitute torture, and hence could be employed for CIA interrogations."<sup>2564</sup>

was withholding information about planned terrorist attacks.

The OLC memorandum, which stated that it was based on CIA-provided facts and would not apply if facts were to change, was also specific to Abu Zubaydah. The CIA nonetheless used the OLC memorandum as the legal basis for applying its enhanced interrogation techniques against other CIA detainees. <sup>2565</sup>

#### Resistance Training

VICE CHAIRMAN BOND: "How far down the line [does al-Qa'ida] train [its] operatives for interrogation resistance?" DIRECTOR HAYDEN: "I'm getting a nod from the experts, 2566 Senator, that it's rather broadly-based." VICE CHAIRMAN BOND: "So even if you captured the al-Qa'ida facilitator, probably the army field manual stuff are things that he's already been trained on and he knows that he doesn't have to talk." DIRECTOR HAYDEN: "We would expect that, yes, Senator."

memorandum addressed 13 techniques.

A review of CIA records on this topic identified no records to indicate that al-Qa'ida had conducted "broadly-based" interrogation resistance training. The CIA repeatedly represented that Abu Zubaydah "wrote al Qaeda's manual on resistance techniques." This representation is also not supported by CIA records. When asked about interrogation resistance training, Abu Zubaydah stated:

"... both Khaldan camp and Faruq [terrorist training] camp at least periodically included instruction in how to manage captivity. He explained that in one instance, Khaldan had an Egyptian who had collected and studied information from a variety of sources (including manuals and people who had been in 'different armies'). This Egyptian 'talked to the brothers about being strong' and 'not talking.' Abu Zubaydah's response to this

<sup>2565</sup> "Our advice is based upon the following facts, which you have provided to us. We also understand that you do not have any facts in your possession contrary to the facts outlined here, and this opinion is limited to these facts. If these facts were to change, this advice would not necessarily apply." (See Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).) CIA records indicate that it was not until July 29, 2003, that the Attorney General stated that the legal principles of the August 1, 2002, memorandum could be applied to other CIA detainees. (See June 18, 2004, letter from Assistant Attorney General Jack L. Goldsmith III to Director Tenet (DTS #2004-2710).) In a subsequent interview with the OIG, however, , stated that "every detainee interrogated is different in that they are outside CTC Legal, the opinion because the opinion was written for Zubaydah." The context for 's statement was the legality of the waterboarding of KSM. See Interview of , by [REDACTED], [REDACTED], and [REDACTED], Office of the Inspector General, August 20, 2003. <sup>2566</sup> Other CIA attendees at the hearing included John Rizzo, and CTC Legal, attended for the ODNI.

<sup>2564</sup> The August 1, 2002, OLC memorandum addressed 10 interrogation techniques. The May 10, 2005, OLC

<sup>2567</sup> Memorandum for John Rizzo, Acting General Counsel, Central Intelligence Agency, from Jay Bybee, Assistant Attorney General, Office of Legal Counsel, August 1, 2002, Interrogation of al Qaeda Operative (DTS #2009-1810, Tab 1).

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was to take him aside—out of the view of the brothers—and explain to him that it was more important to have a 'super plan--not expect a superman.'"2568

Abu Zubaydah explained that he informed trainees at the training camp that "'no brother' should be expected to hold out for an extended time," and that captured individuals will provide information in detention. For that reason, the captured individuals, he explained, should "expect that the organization will make adjustments to protect people and plans when someone with knowledge is captured."<sup>2569</sup>

#### CIA Interrogators, U.S. Military Interrogators, and the Army Field Manual

DIRECTOR HAYDEN: "All those involved in the questioning of detainees have been carefully chosen and carefully screened.<sup>2570</sup> The average age of our officers interrogating detainees is 43. Once they are selected, they must complete more than 250 hours of specialized training for this program before they are allowed to come face-to-face with a

This CIA testimony is incongruent with internal CIA records and the operational history of the program.

on November 2, 2002, after the completion of the first formal interrogation training class, asked CTC attorney to "[m]ake it known that from now on, CTC/LGL must vet all personnel who are enrolled in, observing or teaching – or otherwise associated with – the class." The chief of CTC, Jose Rodriguez, objected to this approach, stating: "I do not think that CTC/LGL should or would want to get

10496 (162014Z FEB 03). On July 25, 2002, a CIA Headquarters cable stated that Abu Zubaydah was the "author of a seminal al-Qa'ida manual on resistance to interrogation techniques." (See DIRECTOR (251609Z JUL 02)). As a result of an ACLU lawsuit, in April 2010, the CIA released a document stating that Abu Zubaydah was the "author of a seminal al-Qa'ida manual on resistance to interrogation techniques." (See ACLU release entitled, "CIA Interrogation of AZ Released 04-15-10.") No CIA records could be identified to support this CIA assessment. 10496 (162014Z FEB 03) <sup>2570</sup> The CIA's June 2013 Response states that "[w]e concede that prior to promulgation of DCI guidance on interrogation in January 2003 and the establishment of interrogator training courses in November of the same year, not every CIA employee who debriefed detainees had been thoroughly screened or had received formal training. After that time, however – the period with which DCIA Hayden, who came to the Agency in 2005, was most familiar - the statement is accurate." CIA records indicate that the first interrogator training course was established in November 2002. General Hayden became the CIA Director on May 30, 2006. After this time two CIA detainees entered CIA custody, one of whom was subjected to the CIA's enhanced interrogation techniques. <sup>2572</sup> Email from: /CTC/LGL; to: [REDACTED]; cc: Jose Rodriguez, [REDACTED], ; subject: EYES ONLY; date: November , 2002, at 03:13:01 PM. As [REDACTED]. described above, Gul Rahman likely froze to death at DETENTION SITE COBALT sometime in the morning of November , 2002. 's email, however, appears to have been drafted before the guards had found Gul Rahman's body and before that death was reported to CIA Headquarters. See [REDACTED] 30211 , describing the guards observing Gul Rahman alive in the morning of November , 2002. Gul Rahman's death appeared in cable traffic at least 's email. No records could be identified after to provide the impetus for 's email. TOP SECRET! //NOFORN

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terrorist. And we require additional field work under the direct supervision of an experienced officer before a new interrogator can direct an interrogation."

DIRECTOR HAYDEN: "The Army field manual was also written to guide the conduct of a much larger, much younger force that trains primarily to detain large numbers of enemy prisoners of war. That's not what the CIA program is."

DIRECTOR HAYDEN: "[The Army Field Manual has] got to be done by hundreds and hundreds of teenagers in battlefield tactical situations." SENATOR JOHN WARNER: "Without the benefit of a tenth of the training of your professionals." DIRECTOR HAYDEN: "Exactly." 2571

into the business of vetting participants, observers, instructors or others that are involved in this program. It is simply not your job. Your job is to tell all what are the acceptable legal standards for conducting interrogations per the authorities obtained from Justice and agreed upon by the White House."2573 Contrary to CIA Director Hayden's comments and Statement for the Record that "[allI those involved in the questioning of detainees are carefully chosen and screened for demonstrated professional judgment and maturity," CIA records suggest that the vetting sought by did not take place. The Committee reviewed CIA records related to several CIA officers and contractors involved in the CIA's Detention and Interrogation Program, most of whom conducted interrogations. The Committee identified a number of personnel whose backgrounds include notable derogatory information calling into question their eligibility for employment, their access to classified information, and their participation in CIA interrogation activities. In nearly all cases, the derogatory information was known to the CIA prior to the assignment of the CIA officers to the Detention and Interrogation Program. This group of officers included individuals who, among other issues, had engaged in inappropriate detainee interrogations, had workplace anger management issues, and had reportedly admitted to sexual assault. 2574

 Director Hayden's testimony on the required hours of training for CIA interrogators is inconsistent with the early operational history of the program. Records indicate that CIA officers and contractors who conducted CIA interrogations in 2002 did not undergo any interrogation training. The first interrogator training course, held in November 2002, required approximately 65 hours of classroom and operational

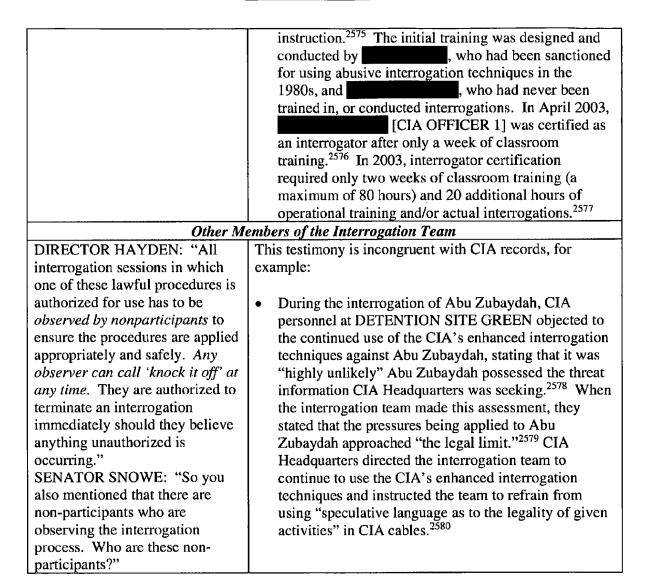
In addition, Former Chief, CTC, testified: "First off, we have thirteen interrogators and, of that thirteen, eleven are contract employees of ours, and they've all been through the screening process, they've all been through our vetting process, and they are certainly more than qualified. They are probably some of the most mature and professional people you will have in this business."

2573 Email from: Jose Rodriguez; to:

[REDACTED], [REDACTED]

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<sup>2575</sup> December 4, 2002 Training Report, High Value Target Interrogation and Exploitation (HVTIE) Training Seminar 12-18 Nov 02, (pilot running).

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<sup>&</sup>lt;sup>2576</sup> DIRECTOR APR 03)

<sup>&</sup>lt;sup>2577</sup> Interrogator Selection, Training, Qualification, and Certification Process; approximately January 29-February 4, 2003.

<sup>&</sup>lt;sup>2578</sup> See 10604 (091624Z AUG 02) and 10607 (100335Z AUG 02). In an email, the former SERE psychologists on contract with the CIA, who largely devised the CIA enhanced interrogation techniques, wrote that Abu Zubaydah stated he was "ready to talk" the first day after they used the CIA's techniques. Speaking specifically of the waterboard technique, they wrote, "As for our buddy; he capitulated the first time. We chose to expose him over and over until we had a high degree of confidence he wouldn't hold back. He said he was ready to talk during the first exposure." See email from: [REDACTED]; subject: "Re: [SWIGERT and DUNBAR]"; date: August 21, 2002, at 10:21 PM.

<sup>&</sup>lt;sup>2579</sup> 10607 (100335Z AUG 02)

<sup>&</sup>lt;sup>2580</sup> Email from: Jose Rodriguez; to: [REDACTED]; subject: "[DETENTION SITE GREEN]," with attachment of an earlier email from: [REDACTED]; to: [REDACTED]; date: August 12, 2002. *See* also the section on Abu Zubaydah's interrogation in this summary and the Abu Zubaydah detainee review in Volume III.

DIRECTOR HAYDEN: "They could be other interrogators, medical personnel, chief of base, debriefers, analysts."

SENATOR SNOWE: "Do they ever raise concerns during this process, during these interrogations?"

#### **DIRECTOR HAYDEN:**

"Everybody watching has – every individual has an absolute right to stop the procedure just by saying 'stop.'"

SENATOR SNOWE: "Did it happen? It's never happened?" DIRECTOR HAYDEN: "No, we're not aware. I'm sorry.

John [Rizzo] and [Line | John [Rizzo] and [Line | John [Rizzo] and [Line | John [Rizzo] and it's just not the ability to stop it; it is an obligation to stop it if they believe something is happening that is unauthorized."

- During the KSM interrogation sessions, the CIA chief of Base directed that the medical officer at the detention site not directly contact CIA Headquarters via the CIA's classified internal email system, to avoid establishing "grounds for further legal action." Instead, the chief of Base stated that any information on KSM's interrogations would be first reviewed by the chief of Base before being released to CIA Headquarters.<sup>2581</sup> Prior to KSM's third waterboard session of March 13, 2003, the on-site medical officer raised concerns that the session would exceed the limits of draft OMS guidelines for the waterboard. 2582 The waterboard session was conducted after an approval email from a CTC attorney at CIA Headquarters.<sup>2583</sup> The medical officer would later write that "[t]hings are slowly evolving form [sic] [medical officers] being viewed as the institutional conscience and the limiting factor to the ones who are dedicated to maximizing the benefit in a safe manner and keeping everyone's butt out of trouble."2584
- As was the case with several other CIA detainees, 'Abd al-Rahim al-Nashiri was repeatedly subjected to the CIA's enhanced interrogation techniques at the direction of CIA Headquarters, despite opposition from CIA interrogators.<sup>2585</sup>
- The CIA Inspector General Special Review states that CIA "psychologists objected to the use of on-site

<sup>2581</sup> Email from: [REDACTED]; to: ; subject: Re: MEDICAL SITREP 3/10; date: March 11, 2003, at 8:10:39 AM. <sup>2582</sup> Email from: [REDACTED]; to: ; cc: Rodriguez; subject: re: Eyes Only - Legal and Political Quand[]ry; date: March 13, 2003, at 11:28:06 AM. 2583 Email from: ; to: [REDACTED]; cc: Jose Rodriguez, ; subject: EYES ONLY - Use of Water Board; date: March 13. 2003, at 08:28 AM. <sup>2584</sup> Email from: [REDACTED]; to: ; cc: ; subject: Re: State cable; date: March 13, 2003, at 1:43:17 PM. The previous day, the medical officer had written that "I am going the extra mile to try to handle this in a non confrontational manner." See email from: [REDACTED]; to: ; subject: Re: MEDICAL SITREP 3/10; date: March 12, 2003, at 5:17:07 AM. 2585 See, for example, the report of investigation of the Inspector General: "By mid-2002, Headquarters and [DETENTION SITE BLUE] were at odds regarding [DETENTION SITE BLUE]'s assessment on Al-Nashiri and how to proceed with his interrogation or debriefing. On several occasions throughout December 2002, [DETENTION SITE BLUE] reported via cables and secure telephone calls that Al-Nashiri was not actively resisting and was responding to questions directly. Headquarters disagreed with [DETENTION SITE BLUE]'s assessment because Headquarters analysts thought Al-Nashiri was withholding imminent threat information." See Report of Investigation, Office of the Inspector General, Unauthorized Interrogation Techniques at [DETENTION SITE BLUE] (2003-7123-IG), 29 October 2003, p. 18 (DTS #2003-4897). TOP SECRET/ //NOFORN

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psychologists as interrogators and raised conflict of interest and ethical concerns." According to the Special Review, this was "based on a concern that the on-site psychologists who were administering the [CIA's enhanced interrogation techniques] participated in the evaluations, assessing the effectiveness and impact of the [CIA's enhanced interrogation techniques] on the detainees."2586 In January 2003, CIA Headquarters required that at least one other psychologist be present who was not physically participating in the administration of the CIA's enhanced interrogation techniques. According to OMS, however, the problem still existed because "psychologist/interrogators continue to perform both functions."2587

SENATOR SNOWE: "Did any CIA personnel express reservations about being engaged in the interrogation or these techniques that were used?" DIRECTOR HAYDEN: "I'm not aware of any. These guys are more experienced. No."

This statement is incongruent with CIA records. For example, from August 4, 2002, through August 23, 2002, the CIA subjected Abu Zubaydah to its enhanced interrogation techniques on a near 24-hour-per-day basis. The non-stop use of the CIA's enhanced interrogation techniques was disturbing to CIA personnel at DETENTION SITE GREEN. These CIA personnel objected to the continued use of the CIA's enhanced interrogation techniques against Abu Zubaydah, but were instructed by CIA Headquarters to continue using the techniques. The interrogation using the CIA's enhanced techniques continued more than two weeks after CIA personnel on site questioned the legality "of escalating or even maintaining the pressure" on Abu Zubaydah. CIA records include the following reactions of CIA personnel expressing "reservations about being engaged in the interrogations" and the use of the techniques:

August 5, 2002: "want to caution [medical officer] that this is almost certainly not a place he's ever been before in his medical career... It is visually and psychologically very uncomfortable." 2588

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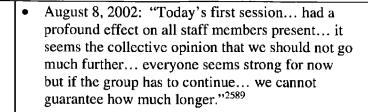
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<sup>&</sup>lt;sup>2586</sup> Special Review, Office of the Inspector General, Counterterrorism Detention and Interrogation Activities (September 2001 – October 2003) (2003-7123-IG), 7 May 2004, p. 35 (DTS #2004-2710).

<sup>&</sup>lt;sup>2587</sup> Special Review, Office of the Inspector General, Counterterrorism Detention and Interrogation Activities (September 2001 – October 2003) (2003-7123-IG), 7 May 2004, p. 40 (DTS #2004-2710).

<sup>&</sup>lt;sup>2588</sup> Email from: [REDACTED]; to: [REDACTED]; subject: Re: Monday; date: August 5, 2002, at 05:35AM.



- August 8, 2002: "Several on the team profoundly affected... some to the point of tears and choking up."2590
- August 9, 2002: "two, perhaps three [personnel] likely to elect transfer" away from the detention site if the decision is made to continue with the enhanced interrogation techniques.<sup>2591</sup>
- August 11, 2002: Viewing the pressures on Abu Zubaydah on video "has produced strong feelings of futility (and legality) of escalating or even maintaining the pressure." With respect to viewing the interrogation tapes, "prepare for something not seen previously."<sup>2592</sup>

The chief of CTC, Jose Rodriguez—via email—instructed the CIA interrogation team to not use "speculative language as to the legality of given activities" in CIA cable traffic.<sup>2593</sup> Shortly thereafter, circa December 2002, the CIA general counsel had a "real concern" about the lack of details in cables of what was taking place at CIA detention sites, noting that "cable traffic reporting was becoming thinner," and that "the agency cannot monitor the situation if it is not documented in cable traffic."<sup>2594</sup> The CIA's chief of interrogations—who provided training to CIA interrogators—expressed his view that there was

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<sup>&</sup>lt;sup>2589</sup> Email from: [REDACTED]; to: [REDACTED], [REDACTED]; subject: Update; date: August 8, 2002, at 06:50 AM.

<sup>&</sup>lt;sup>2590</sup> Email from: [REDACTED]; to: [REDACTED], [REDACTED]; subject: Update; date: August 8, 2002, at 06:50 AM.

<sup>&</sup>lt;sup>2591</sup> Email from: [REDACTED]; to: [REDACTED], [REDACTED]; subject: Re: 9 August Update; date: August 9, 2002, at 10:44 PM.

<sup>&</sup>lt;sup>2592</sup> Email from: [REDACTED]; to: [REDACTED]; subject: Greetings; date: August 11, 2002, at 09:45AM.

<sup>&</sup>lt;sup>2593</sup> Email from: Jose Rodriguez; to: [REDACTED]; subject: [DETENTION SITE GREEN]; date: August 12, 2002. <sup>2594</sup> Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, Scott W. Muller, September 5, 2003.

"excess information" in the Abu Zubaydah interrogation cables.2595 Reporting Abuses DIRECTOR HAYDEN: "Any This testimony is not supported by CIA records, for example: deviations from approved procedures and practices that are seen are to be immediately Multiple individuals involved in the interrogation of reported and immediate CIA detainee 'Abd al-Rahim al-Nashiri failed to report inappropriate activity. With regard to the unauthorized corrective action taken, including referring to the CIA Office of use of a handgun and power drill to threaten al-Inspector General and to the Nashiri, one CIA interrogator stated he did not report Department of Justice, as the incidents because he believed they fell below the appropriate." reporting threshold for the CIA's enhanced interrogation techniques, while noting he did not receive guidance on reporting requirements. The chief of Base stated he did not report the incidents because he assumed the interrogator had CIA Headquarters' approval and because two senior CIA officials had instructed him to scale back on reporting from the detention site to CIA Headquarters. The inappropriate activity was discovered during a chance exchange between recently arrived CIA Headquarters officials and security officers.<sup>2596</sup> There were significant quantitative and qualitative differences between the waterboarding of KSM, as applied, and the description of the technique provided to the Department of Justice. Neither CIA interrogators nor CIA attorneys reported these deviations to the inspector general or the Department of Justice at the time. Additionally, CIA records indicate that at least 17 detainees were subjected to CIA enhanced interrogation techniques for which they were not approved.2597 **Detainee Statistics** 

<sup>2595</sup> Interview Report, 2003-7123-IG, Review of Interrogations for Counterterrorism Purposes, 7 2003

<sup>2597</sup> See Volume III for details.

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<sup>&</sup>lt;sup>2596</sup> Report of Investigation, Office of the Inspector General, Unauthorized Interrogation Techniques at [DETENTION SITE BLUE] (2003-7123-IG), 29 October 2003, p. 24 (DTS #2003-4897).

DIRECTOR HAYDEN: "What you have there is a matrix. On the lefthand side of the matrix are the names of the 30 individuals in the CIA program who have had any EITs used against them. Mr. Chairman and Vice Chairman and Members, you've heard me say this before. In the history of the program, we've had 97 detainees. Thirty of the detainees have had EITs used against them."

This testimony is inaccurate. At the time of this testimony, there had been least 118 CIA detainees. CIA records indicate at least 38 of the detainees had been subjected to the CIA's enhanced interrogation techniques. 2598

## Legal Basis for CIA Detention and Interrogation

DIRECTOR HAYDEN: "The Army field manual is designed for the folks at Guantanamo to interrogate a rifleman that was in the employ of Gulbuddin Hekmatyar. That guy never gets into our program. The ticket into

This testimony is incongruent with CIA detention and interrogation records. For example, numerous individuals had been detained and subjected to the CIA's enhanced interrogation techniques, despite doubts and questions surrounding their knowledge of terrorist threats and the location of senior al-Qa'ida leadership. They include Asadullah, <sup>2599</sup> Mustafa al-Hawsawi, <sup>2600</sup> Abu Hudhaifa, <sup>2601</sup>

<sup>2598</sup> See Volume III for details. As discussed in this summary and in greater detail in the full Committee Study, on January 5, 2009, a CIA officer informed Director Hayden that additional CIA detainees beyond the 98 CIA detainees previously briefed to Congress had been identified. A CIA chart indicated there were "13 New Finds," additional individuals who had been detained by the CIA, and that the new true number of CIA detainees was now at least 112. After the briefing with Director Hayden, the CIA officer sent a record of this interaction via email only to himself, which stated: "I briefed the additional CIA detainees that could be included in RDI numbers. DCIA instructed me to keep the detainee number at 98 -- pick whatever date i needed to make that happen but the number is 98." (See email from: [REDACTED]; to [REDACTED]; subject: Meeting with DCIA; date: January 5, 2009, at 10:50 PM.) Shortly thereafter, the final draft of prepared remarks by Director Hayden to President-elect Obama's national security team state: "There have been 98 detainees in the history of the CIA program." <sup>2599</sup> Interrogators had asked CIA Headquarters for the assessments supporting the decision to subject Asadullah to the CIA's enhanced interrogation techniques, noting that "it would be of enormous help to the interrogator to know what is concrete fact and what is good analysis. " (See 33963 34098 response, ALEC Station acknowledged that "It lo be sure, our case that Asadullah should have a good sense of bin Ladin's location is circumstantial." (See ALEC .) The following day, interrogators commented that "it may be that he simply does not know the [locational information on AQ leaders]." See 34310 <sup>2600</sup> Following al-Hawsawi's first interrogation session, Chief of Interrogations Headquarters for information on what al-Hawsawi actually "knows," saying "he does not appear to the [sic] be a person that is a financial mastermind. However, we lack facts with which to confront [al-Hawsawi]. What we need at this point is substantive information vice supposition." See 34757 (101742Z MAR <sup>2601</sup> Although CIA records include no requests or approval cables for the use of the CIA's enhanced interrogation techniques, Abu Hudhaifa was subjected to ice water baths and 66 hours of standing sleep deprivation. He was released because the CIA discovered he was likely not the person he was believed to be. See WASHINGTON DC 51303

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this program is knowledge of	Arsala Khan, 2602 ABU TALHA AL-MAGREBI 2603 and
threat to the homeland or the	ABU BAHAR AL-TURKI, 2604 Janat Gul, 2605 Ahmed
	Ghailani, <sup>2606</sup> Sharif al-Masri, <sup>2607</sup> and Sayyid Ibrahim. <sup>2608</sup>
interests of the United States or	Ghanam, Sharif ai-Mash, and Sayyid Idiamin.
knowledge of location of 1 or 2."	
	The CIA represented to the OLC that the CIA would only
	use its enhanced interrogation techniques against detainees
	who had knowledge of imminent threats or direct
	involvement in planning and preparing of terrorist actions.
	Not until July 20, 2007, more than three months after this
	testimony, did the OLC approve the use of the ClA's
	enhanced interrogation techniques against detainees based
	ennanced interrogation techniques against detainees based
	roving Arsala Khan's capture because of a lack of information
confirming that he was a "continuing threa	
; to:	, and [REDACTED]; subject: Denial of
Approval to Capture Arsala Khan; date:	and [REDACTED]; subject: Denial of  Despite doubts that Arsala Khan was the individual
	nim to the CIA's ennanced interrogation techniques "to make a better"
	tart talking, or assess if our subject is, in fact the man we are looking for."
See 1373	ed interrogation techniques against ABU TALHA AL-MAGREBI was
	in [ABU BAHAR AL-TURKI's] story." See
2186 Leave L	III [ADO DAIIAK AL-TOKKI S] SIOIY. See
	been replaced with the capitalized pseudonyms AL-MAGREBI and AL-
	re rendered to CIA custody, the CIA was aware that they were then
	They were subjected to sleep deprivation and dietary manipulation until
	een trying to contact the CIA for weeks to inform the CIA of what they
	ttacks. After the CIA had determined that AL-MAGREBI and AL-
TURKI should not be in CIA custody, the	two detainees were held for a detained additional months before
they were released.	
	Team does not believe [Gul] is withholding imminent threat information,
	for that during each session." (See 1574 (
	cribed in this summary and detailed in Volume III.
	owledge of terrorist threats was speculative. As one CIA official noted,
	planning is unclear, his respected role in al-Qa'ida and presence in Shkai
	rided him some knowledge about ongoing attack planning against the
United States homeland, and the operatives	s involved." See email from:, CTC/UBLD
	nailani, Hamza Rabi'a and Abu Faraj; date: August 10, 2004.
	ource implicating Sharif al-Masri, Janat Gul, and Ghailani's connection to
	officials prior to the application of the CIA's enhanced interrogation
	ce was later determined to have fabricated the information.
	ng the CIA's enhanced interrogation techniques against Sayyid Ibrahim,
	uesting information that would "definitively link [Ibrahim] to nefarious
	wn nefarious activities of al-Qa'ida members, if this is possible." (See
	Vithout receiving a response, they continued using the CIA's enhanced
	CIA Headquarters, which rejected an assessment from two CIA debriefers
	cilitator," would later indicate that it was "uncertain" he would meet the
	overnment detention. (See HEADQUARTERS
; HEADQUARTERS	.) Other detainees, Abd al-Karim and Abu Hazim, were
subjected to the CIA's enhanced interrogat	ion techniques "in an attempt to more rapidly assess [their] knowledge of

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pending attacks, operational planning, and whereabouts of UBL." See

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on their suspected knowledge of the locations of UBL or Ayman al-Zawahiri. 2609 Prior to July 20, 2007, in the case of at least six CIA detainees, the use of the CIA's enhanced interrogation techniques was nonetheless predicated on the assessment that the detainees possessed "locational information" on senior HVTs, to include UBL or Ayman al-Zawahiri.<sup>2610</sup>

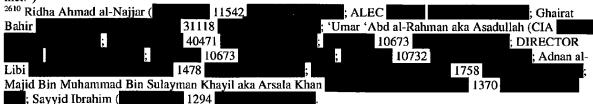
## Intelligence Reporting from Overall Detainee Population

DIRECTOR HAYDEN: "Since we began this in the summer of 2002, the 97 detainees have helped us by their testimony create 8,000 intelligence reports." SENATOR SNOWE: "Of the 8,000 intelligence reports that were provided, as you said, by 30 of the detainees -" DIRECTOR HAYDEN: "By all

97, ma'am."<sup>2611</sup>

CIA representations suggesting that every CIA detainee provided intelligence reporting are not supported by CIA records. A detailed reporting chart is provided in Volume II. CIA reporting records indicate that 34 percent of all CIA detainees produced no intelligence reports, and nearly 70 percent produced fewer than 15 intelligence reports. Of the 39 detainees who were, according to CIA records, subjected to the CIA's enhanced interrogation techniques, nearly 20 percent produced no intelligence reports, while 40 percent produced fewer than 15 intelligence reports.

<sup>2609</sup> The OLC defined a High-Value Detainee as "a detainee who, until time of capture, we have reason to believe: (1) is a senior member of al-Qai'da or an al-Qai'da associated terrorist group (Jemaah Islamiyyah, Eqyptian [sic] Islamic Jihad, al-Zarqawi Group, etc.); (2) has knowledge of imminent terrorist threats against the USA, its military forces, its citizens and organizations, or its allies; or that has/had direct involvement in planning and preparing terrorist actions against the USA or its allies, or assisting the al-Qai'da leadership in planning and preparing such terrorist actions; and (3) if released, constitutes a clear and continuing threat to the USA or its allies" (Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 10, 2005, Re: Application of 18 U.S.C. Sections 2340-2340A to Certain Techniques That May Be Used in the Interrogation of a High Value al Qaeda Detainee (DTS #2009-1810, Tab 9); Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High Value Al Qaeda Detainees (DTS #2009-1810, Tab 11)). Memorandum for John A. Rizzo, Acting General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, July 20, 2007, Re: Application of the War Crimes Act, the Detainee Treatment Act, and Common Article 3 of the Geneva Conventions to Certain Techniques that May Be Used by the CIA in the Interrogation of High Value al Oaeda Detainees (DTS #2009-1810, Tab 14) ("The CIA informs us that it currently views possession of information regarding the location of Osama bin Laden or Ayman al-Zawahiri as warranting application of enhanced techniques, if other conditions are



<sup>2611</sup> Similar representations had been made by Director Hayden on September 6, 2006. Senator Bayh: "I was impressed by your statement about how effective the [CIA's enhanced interrogation] techniques have been in eliciting important information to the country, at one point up to 50 percent of our information about al-Qa'ida. I think you said 9000 different intelligence reports?" Director Hayden: "Over 8000, sir." Senator Bayh: "And yet

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# CIA Detainee Reporting and Captures of Terrorists

## **DIRECTOR HAYDEN:**

"Detainee reporting has played a role in nearly every capture of key al-Qa'ida members and associates since 2002."

The CIA consistently represented that the interrogation of CIA detainees using the CIA's enhanced interrogation techniques resulted in critical and otherwise unavailable intelligence that led to the capture of specific terrorists, to include, among others: KSM, Majid Khan, Ramzi bin al-Shibh, Iyman Faris, Saleh al-Marri, Ammar al-Baluchi, Khallad bin Attash, Sajid Badat, and Dhiren Barot. 2612 These representations were inaccurate.

# The CIA's Detention and Interrogation Program Led to the Capture of Hambali and the Karachi "Cell"

**DIRECTOR HAYDEN: "March** 2003, KSM gives us information about an al-Qa'ida operative, Maiid Khan... KSM was aware that Majid had been recently captured. KSM, possibly believing that Khan was talking, admitted to having tasked Majid with delivering \$50,000 to some of Hambali's operatives in December 2002... So now we go to [Majid] Khan and we tell him, hey, your uncle just told us about the money. He acknowledged that he delivered the money to an operative named Zubair. He provided Zubair's physical description and phone number. Based on that captured Zubair in June."

The chronology provided in this testimony, which is consistent with other CIA representations, is inaccurate. Prior to KSM's capture, in early January 2003, coverage of a known al-Oa'ida email account uncovered communications between the account and a former Baltimore, Maryland, resident, Majid Khan. The communications indicated that Majid Khan traveled to Bangkok for terrorist support activities and was in contact there with a "Zubair." By this time, the CIA had significant intelligence indicating that a "Zubair" played a central supporting role in Jemaah Islamiyah (JI), was affiliated with al-Qa'ida figures like KSM, had expertise in Southeast Asia, and was suspected of playing a role in Hambali's October 12, 2002, Bali bombings.<sup>2614</sup> On March 6, 2003, the day after Majid Khan was captured (the capture was unrelated to CIA detainee reporting), and while being questioned by foreign government interrogators using rapport-building techniques, Majid Khan described how he traveled to Bangkok and provided \$50,000 USD to Zubair at the behest of al-Oa'ida. 2615 Majid Khan's physical description

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this has come from, I guess, only thirty individuals." Director Hayden: "No, sir, 96, all 96" (Senate Select Committee on Intelligence, Briefing by the Director, Central Intelligence Agency, on the Central Intelligence Agency Detention, Interrogation and Rendition Program, September 6, 2006 (DTS #2007-1336)).

2612 See, for example, Memorandum for the Record; subject: Meeting with Deputy Chief, Counterterrorist Center ALEC Station; date: 17 July 2003; Memorandum for: Inspector General; from: James Pavitt, Deputy Director for Operations; subject: re (S) Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program" (2003-7123-IG); date: February 27, 2004; attachment: February 24, 2004, Memorandum re Successes of CIA's Counterterrorism Detention and Interrogation Activities; CIA briefing slides entitled, "CIA Interrogation Program." dated July 29, 2003, presented to senior White House officials; Hearing of the Senate Select Committee on Intelligence, February 14, 2007 (DTS #2007-1337). For additional details, see Volume II.

<sup>2614</sup> See intelligence chronology in Volume II.

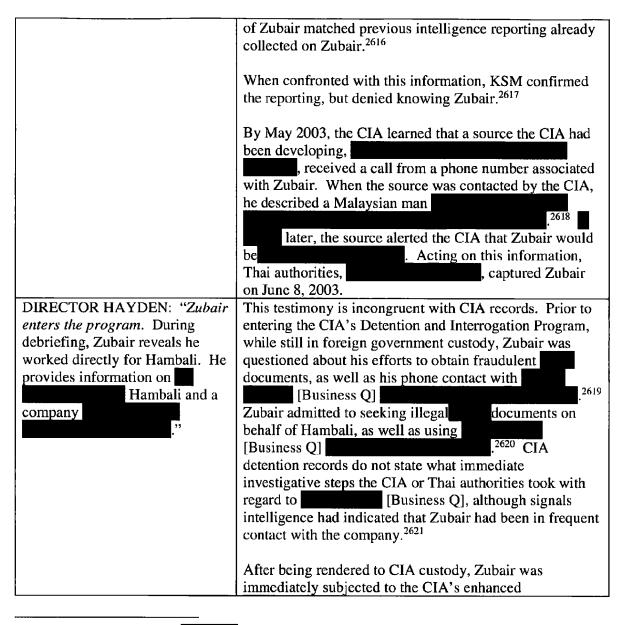
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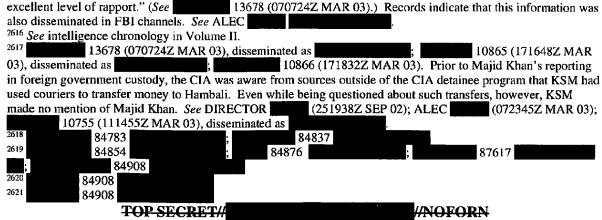
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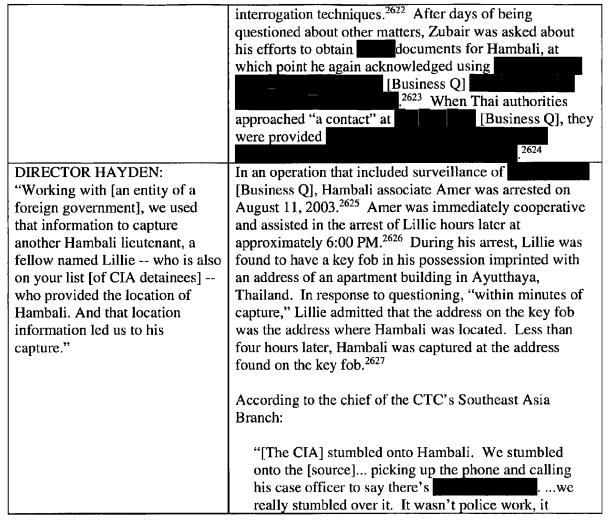
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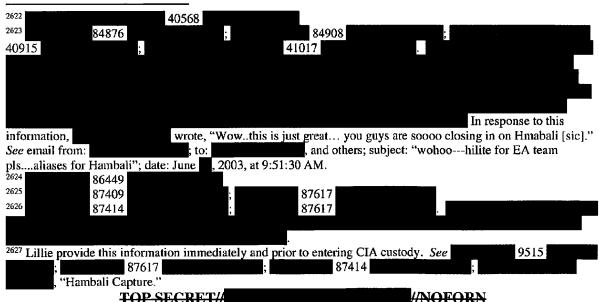
<sup>&</sup>lt;sup>2615</sup> A cable describing the foreign government interrogation of Majid Khan stated, "[a foreign government officer] talked quietly to [Majid Khan] alone for about ten minutes before the interview began and was able to establish an





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wasn't good targeting, it was we stumbled over it and it yielded up Hambali."<sup>2628</sup>

# KSM, Hambali, and the Karachi "Cell" (the al-Ghuraba Group)

### DIRECTOR HAYDEN:

"Bringing this story full circle, 'Abdul al-Hadi then identifies a cell of JI operatives whom Hambali had sent to Karachi for another al-Qa'ida operation. We take this information from Abdul Hadi to his brother, Hambali. Hambali then admits that he was grooming members of the cell for a U.S. operation, at the guidance of KSM -- remember, this is where this started -- and we're almost certain these were the guys trying to implement KSM's plot to fly hijacked planes into the tallest buildings on the west coast of the United States."

CIA Director Hayden's reference to "the guys trying to implement KSM's plot to fly hijacked planes into the tallest buildings on the west coast of the United States," is a reference to the al-Ghuraba student group and KSM's "Second Wave" plotting detailed in this summary and in greater detail in Volume II.<sup>2629</sup>

A review of CIA records found that contrary to CIA representations, Hambali's brother, 'Abdul al-Hadi, aka Gunawan, who was in foreign government custody, did not identify a "cell of JI operatives whom Hambali had sent to Karachi for another al-Qa'ida operation." He identified "a group of Malaysian and Indonesian students in Karachi" who were witting of his affiliation with Jemaah Islamiyah. 2630 CIA officers on site recalled other intelligence reporting indicating that KSM planned to use Malaysians in the "next wave of attacks," connected it to Gunawan's statements about Malaysian students, and reported that Gunawan had just identified "a group of 16 individuals, most all of whom are Malaysians."2631 Records indicate that it was this initial analysis that led the CIA to consider the group a KSM "cell" for the "next wave of attacks."

While Hambali was being subjected to the CIA's enhanced interrogation techniques, he was confronted about KSM's efforts to find pilots, as well as information on the al-Ghuraba group—which the CIA assessed was a KSM "cell." Hambali told his CIA interrogators "that some of the members of [the al-Ghuraba group] were destined to work for al-Qa'ida if everything had gone

"Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan," dated April 18, 2008; KSN and Hambali reporting from October 2003 in Volumes II and III.

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<sup>&</sup>lt;sup>2628</sup> CIA Oral History Program Documenting Hambali capture, interview of [REDACTED], interviewed by [REDACTED], on November 28, 2005.

<sup>&</sup>lt;sup>2629</sup> [REDACTED] 45915 (141431Z SEP 03). See also February 27, 2004, Memorandum for CIA Inspector General from James L. Pavitt, CIA Deputy Director for Operations, entitled "Comments to Draft IG Special Review, "Counterterrorism Detention and Interrogation Program," which contains a February 24, 2004, attachment entitled, "Successes of CIA's Counterterrorism Detention and Interrogation Activities"; CIA Intelligence Product entitled, "Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan," dated April 18, 2008; KSM

according to plan," and that "KSM told him to provide as many pilots as he could." <sup>2632</sup>

Months later, on November 30, 2003, after three weeks of being questioned by a debriefer "almost entirely in Bahasa Indonesia," Hambali admitted to fabricating information during the period he was being subjected to the CIA's enhanced interrogation techniques. According to Hambali, he fabricated these claims "in an attempt to reduce the pressure on himself" and "to give an account that was consistent with what [Hambali] assessed the questioners wanted to hear."2633 A November 30, 2003, cable noted that CIA personnel "assesse[d] [Hambali]'s admission of previous fabrication to be credible." Hambali then consistently described "the al-Ghuraba organization" as a "development camp for potential future JI operatives and leadership, vice a JI cell or an orchestrated attempt by JI to initiate JI operations outside of Southeast Asia." This description was consistent and corroborative of other intelligence reporting.<sup>2634</sup>

A wide body of intelligence reporting indicates that, contrary to CIA representations, the al-Ghuraba group was not "tasked" with, or witting, of any aspect of the "Second Wave" plotting.<sup>2635</sup>

While KSM's reporting varied, KSM stated "he did not yet view the group as an operational pool from which to draft operatives." An October 27, 2006, CIA cable stated that "all of the members of the JI al-Ghuraba cell have been released," while an April 18, 2008, CIA intelligence report referencing the al-Ghuraba group

2635 See intelligence chronology in Volume II.
 2636 10223 (221317Z OCT 03);
 2637 WASHINGTON DC (272113Z OCT 06)

NGTON DC (272113Z OCT 06)
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<sup>&</sup>lt;sup>2632</sup> See the intelligence chronology in Volume II, including [REDACTED] 45953 (151241Z SEP 03) [REDACTED] 1323 (161749Z SEP 03).

<sup>&</sup>lt;sup>2633</sup> 1142 (301055Z NOV 03)

<sup>&</sup>lt;sup>2634</sup> See intelligence chronology in Volume II. Although NSA signals intelligence was not provided for this Study, an April 2008 CIA intelligence report on the Jemaah Islamiya noted that the al-Ghuraba group "consisted of the sons of JI leaders, many of whom completed basic militant training in Afghanistan and Pakistan while enrolled at Islamic universities in Karachi," and that this assessment was based on "signals intelligence and other reporting." See CIA Intelligence Product entitled, "Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan," dated April 18, 2008.

makes no reference to the group serving as potential operatives for KSM's "Second Wave" plotting.<sup>2638</sup>

# The Interrogation Process

DIRECTOR HAYDEN: "As before, with these seven [enhanced interrogation techniques] we use the least coercive measures to create cooperation at a predictable, reliable, sustainable level. They are used to create a state of cooperation. Once the state of cooperation is created, we simply productively debrief the detainee. On average, we get to that state of cooperation in a period measured by about one to two weeks."

"When we're asking him questions during that period of increased stress, when we're being more rather than less coercive, we are generally asking him questions for which we know the answers. Otherwise, how do we know we have moved him from a spirit of defiance into a spirit of cooperation? And only after we have moved him into this second stage do we then begin to ask him things we really think he knows but we don't."

This testimony is incongruent with CIA records. As is detailed throughout the Committee Study, CIA detainees were frequently subjected to the CIA's enhanced interrogation techniques immediately after being rendered to CIA custody. 2639 CIA interrogators asked open-ended questions of CIA detainees, to which the CIA did not know the answers, while subjecting detainees to the CIA's enhanced interrogation techniques. This approach began with Abu Zubaydah, whose interrogation focused on him being told to provide "the one thing you don't want me to know,"2640 and remained a central feature of the program. Numerous CIA detainees were determined never to have reached a "state of cooperation." Several detainees, when subjected to the CIA's enhanced interrogation techniques, transitioned to normal debriefing, and were then subjected to one or more additional periods of being subjected to the techniques.<sup>2641</sup>

<sup>2639</sup> Numerous detainees were stripped and shackled, nude, in the standing stress position for sleep deprivation or subjected to other enhanced interrogation techniques prior to being questioned by an interrogator. *See* for example

KSM 34491 (051400Z MAR 03); Asadullah (DIRECTOR Abu Yasir al-Jaza'iri 35558 ( MAR 03)); Suleiman Abdullah ( MAR 03); APR 03)); Abu Hudhaifa 35787 ( 36023 ( 38576 ( MAY 03)); Hambali 1241 ; and Majid Khan ( 46471 (241242Z MAY 03); 39077 (271719Z MAY 03). 10016 (120509Z APR 02); 10594 (061558Z AUG 02)

<sup>2641</sup> See detainee reviews in Volume III for additional information.

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<sup>&</sup>lt;sup>2638</sup> CIA Intelligence Product entitled, "Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan," dated April 18, 2008.

## Use of Detainee Reporting

## **DIRECTOR HAYDEN:**

"Nothing that we get from the program, however, is used in isolation. It's a data point that then has to be rubbed up against all the other data points we have available to us."

The CIA regularly disseminated intelligence reports based on uncorroborated statements from CIA detainees. The reports, some of which included fabricated or otherwise inaccurate information, required extensive FBI investigations. For example, the CIA disseminated information that KSM had sent Abu Issa al-Britani to Montana to recruit African-American Muslim converts. In June 2003, KSM stated he fabricated the information because he was "under 'enhanced measures' when he made these claims and simply told his interrogators what he thought they wanted to hear." Other KSM fabrications led the CIA to capture and detain suspected terrorists who were later found to be innocent. 2645

# The Religious Foundation for Cooperation

DIRECTOR HAYDEN: "This proposed program you have in front of you has been informed by our experience and it has been informed by the comments of our

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The CIA made a similar representation to the Department of Justice in the context of Abu Zubaydah. CIA records do not indicate that CIA detainees described a religious basis for cooperating in association with the CIA's enhanced interrogation techniques. 2648

For example, on May 15 and May 16, 2003, the FBI hosted a conference on KSM and investigations resulting
from KSM's reporting. The agenda included al-Qa'ida recruitment efforts in the U.S., a topic on which KSM had
provided significant fabricated information. (See Memorandum from: [REDACTED]; for:
[REDACTED], [REDACTED], [REDACTED],
, [REDACTED], [REDACTED], [REDACTED], [REDACTED],
, [REDACTED], [REDACTED], [REDACTED], [REDACTED],
,, [REDACTED], [REDACTED],
[REDACTED], [REDACTED], [REDACTED], [REDACTED],
date: 8 May 2003.) See also Email from: [REDACTED]; to:
; cc: ; subject: Thanks from FBI; date: May 17, 2003, at
7:25:15 PM; 12095 (222049Z JUN 03); 12558 (041938Z AUG 03); 31148 (171919Z
DEC 05); 31147 (171919Z DEC 05), disseminated as
<sup>2643</sup> 10942 (221610Z MAR 03), disseminated as 10948 (222101Z MAR
03), disseminated as
<sup>2644</sup> 12095 (222049Z JUN 03)
<sup>2645</sup> The CIA captured and detained two individuals whom KSM had identified as the protectors of his children.
KSM later described his reporting as "all lies." See 34569 (061722Z MAR 03);
1281 (130801Z JUN 04).
<sup>2647</sup> The CIA has referred only to Abu Zubaydah in the context of this representation. See Memorandum for John A.
Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy
Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations
Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of
High Value Al Qaeda Detainees. The OLC document states: "As Zubaydah himself explained with respect to
enhanced techniques, 'brothers who are captured and interrogated are permitted by Allah to provide information
when they believe they have 'reached the limit of their ability to withhold it' in the fact of psychological and
physical hardships."
While there are no records of CIA detainees making these statements, the Deputy Chief of ALEC Station,
, told the Inspector General on July 17, 2003, that the "best information [the CIA] received on
how to handle the [CIA] detainees came from a walk-in [a source
to volunteer information to the CIA] after the arrest of Abu Zubaydah. He told us we were
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detainees. It's built on the particular psychological profile of the people we have and expect to get -- al-Oa'ida operatives. Perceiving themselves true believers in a religious war, detainees believe they are morally bound to resist until Allah has sent them a burden too great for them to withstand. At that point -- and that point varies by detainee -- their cooperation in their own heart and soul becomes blameless and they enter into this cooperative relationship with our debriefers." DIRECTOR HAYDEN: "Number one, we use the enhanced interrogation techniques at the beginning of this process, and it varies how long it takes, but I gave you a week or two as the normal window in which we actually helped this religious zealot to get over his own personality and put himself in a spirit of cooperation."

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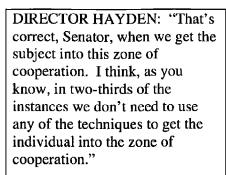
"Once you get past that time period, once you have convinced them that Allah gives them the green light, that's when you get the 8,000 intelligence reports." The CIA has referred only to Abu Zubaydah in the context of this representation. As detailed, Abu Zubaydah referenced religion in the context of his cooperation prior to being subjected to the CIA's enhanced interrogation techniques. On May 14, 2002, more than two months before Abu Zubaydah began his August 2002 enhanced interrogation period, Abu Zubaydah told interrogators that "if he possessed any more information on future threats, then he would provide this information to us to help himself, claiming that 'the sharia' gives him permission to do so in his current situation."2649 Abu Zubaydah also made a similar statement to his interrogators approximately a week later—again, prior to the use of the CIA's enhanced interrogation techniques—stating that he had "prayed his 'Istikharah' (seeking God's guidance) and was now willing to tell what he really knew," and "that he had received guidance from God" to cooperate to "prevent his captured brothers from having a difficult time."2650 Further, Abu Zubaydah maintained that he always intended to provide information and never believed he could withhold information from interrogators.<sup>2651</sup> In February 2003, he told a CIA psychologist that he believed every captured "brother" would talk in detention, and that these "brothers should be able to expect that the organization will make adjustments to protect people and plans when someone with knowledge is captured."2652 Abu Zubaydah stated he conveyed this perspective to trainees at a terrorist training camp.<sup>2653</sup>

underestimating Al-Qa'ida. The detainees were happy to be arrested by the U.S. because they got a big show trial. When they were turned over to [foreign governments], they were treated badly so they talked. Allah apparently allows you to talk if you feel threatened. The [CIA] detainees never counted on being detained by us outside the U.S. and being subjected to methods they never dreamed of." See Meeting with Deputy Chief, Counterterrorist Center ALEC Station; date: 17 July 2003.

10262 (151138Z MAR 02) 10262 (151138Z MAR 02) 10262 (151138Z MAR 02) 10496 (162014Z FEB 03) 10496 (162014Z FEB 03) 10496 (162014Z FEB 03)

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SENATOR NELSON: "How do you suspect that al-Qa'ida operatives are training in order to counter your techniques?"
DIRECTOR HAYDEN: "You recall the policy on which this is based, that we're going to give him a burden that Allah says is too great for you to bear, so they can put the burden down." 2646

Threats Related to Sodomy, Arrest of Family

DIRECTOR HAYDEN: "Many assertions [in the ICRC report] regarding physical or threatened abuse are egregious and are simply not true. On their face, they aren't even credible.

Threats of acts of sodomy, the

This testimony is incongruent with CIA interrogation records.

 As documented in the May 2004 Inspector General Special Review and other CIA records, interrogators threatened 'Abd al-Rahim al-Nashiri, KSM, and Abu Zubaydah with harm to their families.<sup>2654</sup>

<sup>2646</sup> In addition, CIA officer testified at the April 12, 2007, Committee hearing: "I spoke with Zubaydah. I was at one of these facilities for several months and I spent around 18 hours a day with Abu Zubaydah. At the conclusion of my time, as I was leaving the facility, he spoke with me, and he said there is something I need you to understand – to go back to the question that came earlier about walling and a collar. He looked at the plywood wall in the cell and said I want to thank you for that. I've had a lot of time to sit and reflect, and I understand why that's there. That's there so I don't get hurt. In terms of the totality of the experience, his advice was I may have been the first person, but you need to continue to do this because I need to be able to live with who I am and I will continue to be the religious believing person I am, but you had to get me to the point where I could have absolution from my god to cooperate and deal with your questions. So he thanked us for bringing him to that point, beyond which he knew his religious beliefs absolved him from cooperating with us." There are no CIA records to support this testimony.

<sup>2654</sup> According to the Inspector General Special Review, a debriefer threatened al-Nashiri by saying "[w]e could get your mother in here," and, "[w]e can bring your family in here." In addition, one of KSM's interrogators told the inspector general that the psychologist/interrogators told KSM that, if anything happens in the United States, "[w]e're going to kill your children." (*See* Special Review, pp. 42-43; interview of [REDACTED] and [REDACTED], Office of the Inspector General, 30 April 2003; interview of by [REDACTED] and [REDACTED], Office of the Inspector General, 22 October 2003; [10757] (111505Z MAR 03).) According to a CIA cable, a case officer "used [Abu Zubaydah's] 'family card' to apply more psychological pressure on [Abu Zubaydah]." The cable stated that the case officer "advised [Abu Zubaydah] that even if [Abu Zubaydah] did not care about himself...[Abu Zubaydah] should at least care about his family and keep

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arrest and rape of family members, the intentional infection of HIV or any other diseases have never been and would never be authorized. There are no instances in which such threats or abuses took place."

- Rectal exams were standard operating procedure for security purposes. A June 2002 cable noted that Abu Zubaydah was mildly "tense," "likely an anticipatory reaction given his recent unexpected rectal exam" the previous day.<sup>2655</sup>
- At least five detainees were subjected to rectal rehydration or rectal feeding. There is at least one record of Abu Zubaydah receiving "rectal fluid resuscitation" for "partially refusing liquids." 2656 According to CIA records, Majid Khan was "very hostile" to rectal feeding and removed the rectal tube as soon as he was allowed to.2657 KSM was subjected to rectal rehydration without a determination of medical need, a procedure that KSM interrogator and chief of interrogations, , would later characterize as illustrative of the interrogator's "total control over the detainee."2658 Marwan al-Jabbur was subjected to what was originally referred to in a cable as an "enema," but was later acknowledged to be rectal rehydration. <sup>2659</sup> Both al-Nashiri and Majid Khan were subjected to rectal feeding.<sup>2661</sup>

in mind their welfare; the insinuation being [that] something might happen to them." See (220713Z APR 02) 10507 . CIA leadership, including CIA General Counsel Scott Muller and DDO James Pavitt, were also alerted to allegations that rectal exams were conducted with "excessive force" on two detainees at DETENTION SITE COBALT. See email from [REDACTED]; to [REDACTED]; cc: , [REDACTED]; subject: ACTIONS from the GC Update this Morning, date: 12:15 PM; Email from ; to: [REDACTED]; cc: [REDACTED], [REDACTED], subject: ACTIONS from the GC Update this Morning; date: PM; Email from ; to: [REDACTED]; cc: , [REDACTED]; subject: Re: ACTIONS from the GC Update this Morning REQUEST FOR STATUS UPDATE; date: AM. 3223 ; HEADQUARTERS 10070 <sup>2657</sup> [REDACTED] 3868 (291534Z DEC 04); [REDACTED] 3868 (291534Z DEC 04). See also HEADQUARTERS (302114Z NOV 04). 34491 (051400Z MAR 03); Interview of by [REDACTED] and [REDACTED], Office of the Inspector General, 27 March 2003. Medical Services (OMS), described the rectal rehydration of KSM as helping to "clear a person's head" and effective in getting KSM to talk. <sup>2659</sup> See 2563 ; email from: : to: , [REDACTED], [REDACTED], [REDACTED], [REDACTED]; subject: Re: TASKING - Fw: ; date: March 30, 2007; DTS #2007-1502. 2660 As described in the context of the rectal feeding of al-Nashiri, Ensure was infused into al-Nashiri "in a forwardfacing position (Trendlenberg) with head lower than torso." See 1203 (231709Z MAY 04). <sup>2661</sup> According to CIA records, Majid Khan's "lunch tray," consisting of hummus, pasta with sauce, nuts, and raisins was "pureed" and rectally infused. See 3240 (231839Z SEP 04). TOP SECRET/ //NOFORN

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 Three detainees, Ramzi bin al-Shibh, Khallad bin Attash and Adnan al-Libi, were threatened with rectal rehydration.<sup>2662</sup>

## **Punches and Kicks**

#### DIRECTOR HAYDEN:

"Punches and kicks are not authorized and have never been employed." <sup>2663</sup>

This testimony is incongruent with CIA records. Interviews conducted for two CIA internal reviews related to Gul Rahman's death provided details on CIA interrogations at the CIA's DETENTION SITE COBALT. In an interview report, CIA contractor DUNBAR described the "hard" or "rough" takedown used at DETENTION SITE COBALT. According to the interview report of DUNBAR, "there were approximately five CIA officers from the renditions team... they opened the door of Rahman's cell and rushed in screaming and velling for him to 'get down.' They dragged him outside, cut off his clothes and secured him with Mylar tape. They covered his head with a hood and ran him up and down a long corridor adjacent to his cell. They slapped him and punched him several times. [DUNBAR] stated that although it was obvious they were not trying to hit him as hard as they could, a couple of times the punches were forceful. As they ran him along the corridor, a couple of times he fell and they dragged him through the dirt (the floor outside of the cells is dirt). Rahman did acquire a number of abrasions on his face, legs, and hands, but nothing that required medical attention. (This may account for the abrasions found on Rahman's body after his death. Rahman had a number of surface abrasions on

The use of the "hard" or "rough" takedown, as used on Gul Rahman, was described by the CIA officer in charge of the CIA's DETENTION SITE COBALT as "employed often in interrogations at [DETENTION SITE COBALT] as 'part of the atmospherics.'"<sup>2665</sup>

his shoulders, pelvis, arms, legs, and face.)"2664

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<sup>&</sup>lt;sup>2662</sup> See Volume III for additional information.

<sup>&</sup>lt;sup>2663</sup> The CIA's June 2013 Response states, "DCIA Hayden stated that 'punches' and 'kicks' were not authorized techniques and had never been employed and that CIA officers never threatened a detainee or his family." The CIA's June 2013 Response adds: "Part of that assertion was an error. The DCIA would have been better served if the Agency had framed a response for him that discussed CIA's policy prohibiting such conduct, and how the Agency moved to address unsanctioned behavior which had occurred (including punches and kicks) and implement clear guidelines."

<sup>&</sup>lt;sup>2664</sup> Memorandum for Deputy Director of Operations, from Investigation – Gul RAHMAN, pp. 21-22.

<sup>&</sup>lt;sup>2665</sup> CIA Inspector General report, "Report of Investigation, Death of a Detainee"," (2003-7402-IG), April 27, 2005, at 38.

# Hygiene Hygiene

# DIRECTOR HAYDEN: "Detainees have never been

denied the means -- at a minimum, they've always had a bucket -- to dispose of their human waste."

This testimony is incongruent with CIA records. CIA detainees, particularly those subjected to standing sleep deprivation, were routinely placed in diapers. Waste buckets were not always available. In the interrogation of Abu Hazim, a waste bucket was removed from his cell for punishment. According to a CIA cable, Abu Hazim "requested a bucket in which he could relieve himself, but was told all rewards must be earned." 2666

## Medical Personnel and Medical Care

DIRECTOR HAYDEN: "The medical section of the ICRC report concludes that the association of CIA medical officers with the interrogation program is 'contrary to international standards of medical ethics.' That is just wrong. The role of CIA medical officers in the detainee program is and always has been and always will be to ensure the safety and the well-being of the detainee. The placement of medical officers during the interrogation techniques represents an extra measure of caution. Our medical officers do not recommend the employment or continuation of any procedures or techniques."

CIA records detail how throughout the program, CIA medical personnel cleared detainees for the use of the CIA's enhanced interrogation techniques and played a central role in deciding whether to continue, adjust, or alter the use of the techniques against detainees. For example:

- Prior to the initiation of the CIA's enhanced interrogation techniques against Abu Zubaydah, CIA Headquarters, with medical personnel participation, stated that the "interrogation process takes precedence over preventative medical procedures." 2667
- Abu Ja'far al-Iraqi was provided medication for swelling in his legs to allow for continued standing sleep deprivation.<sup>2668</sup>

37493 (182321Z JUL 02). According to the CIA attorney who reviewed the videotapes of the interrogation of Abu Zubaydah, "the person he assumed was a medical officer was dressed completely in black from head to toe, and was indistinguishable from other [interrogation] team members." See June 18, 2003, Interview Report of [REDACTED], Office of General Counsel Assistant General Counsel. <sup>2668</sup> Abu Ja'far al-Iraqi was subjected to nudity, dietary manipulation, insult slaps, abdominal slaps, attention grasps, facial holds, walling, stress positions, and water dousing with 44 degree Fahrenheit water for 18 minutes. He was shackled in the standing position for 54 hours as part of sleep deprivation, and experienced swelling in his lower legs requiring blood thinner and spiral ace bandages. He was moved to a sitting position, and his sleep deprivation was extended to 78 hours. After the swelling subsided, he was provided with more blood thinner and was returned to the standing position. The sleep deprivation was extended to 102 hours. After four hours of sleep, Abu Ja' far al-Iraqi was subjected to an additional 52 hours of sleep deprivation, after which CIA Headquarters informed interrogators that eight hours of sleep was the minimum. In addition to the swelling, Abu Ja'far al-Iraqi also experienced an edema on his head due to walling, abrasions on his neck, and blisters on his ankles from shackles. 1810 ( See DEC 05); 1813 ( DEC 05); 1819 ( DEC 05); DEC 05); 1848 ( DEC 05); HEADQUARTERS DEC 05). See additional information on Abu Ja'far al-Iraqi in Volume III. TOP SECRET/ //NOFORN

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DIRECTOR HAYDEN: "The allegation in the report that a CIA medical officer threatened a detainee, stating that medical care was conditional on cooperation is blatantly false. Health care has always been administered based upon detainee needs. It's neither policy nor practice to link medical care to any other aspect of the detainee program."

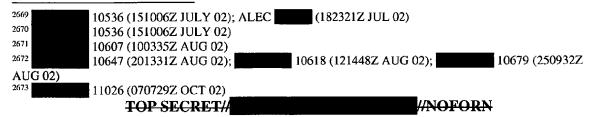
SENATOR HATCH: "Has there been any use of any kind of drug or withholding of any kind of drug or medication?"

DIRECTOR HAYDEN: "No, absolutely not."

This testimony is incongruent with CIA records. For example, as CIA interrogators prepared for the August 2002 "enhanced interrogation" phase of Abu Zubaydah's interrogation, the CIA's DETENTION SITE GREEN noted, and CIA Headquarters confirmed, that the interrogation process would take precedence over preventing Abu Zubaydah's wounds from becoming infected.<sup>2669</sup> DETENTION SITE GREEN personnel also stated that delaying a medical session for 72 hours after the start of the new phase of interrogation would convey to Abu Zubaydah that his level of medical care was contingent upon his cooperation.<sup>2670</sup> On August 10, 2002, the medical officer at DETENTION SITE GREEN stated that, under the model of medical intervention that the detention site was following during the most aggressive interrogation phase, Abu Zubaydah's medical status was likely to deteriorate to an "unacceptable level" over the next two weeks.<sup>2671</sup> On August 25, 2002, the Base stated that the "combination of a lack of hygiene, sub-optimal nutrition, inadvertent trauma to the wound secondary to some of the stress techniques utilized at that stage, and the removal of formal obvious medical care to further isolate the subject had an overall additive effect on the deterioration of the wound."2672

Abu Zubaydah lost his left eye while in CIA custody. In October 2002, DETENTION SITE GREEN recommended that the vision in his right eye be tested, noting that "[w]e have a lot riding upon his ability to see, read and write." DETENTION SITE GREEN stressed that "this request is driven by our intelligence needs vice humanitarian concern for AZ." <sup>2673</sup>

CIA detainees Abu Hazim and Abd al-Karim each broke a foot while trying to escape capture and were placed in casts; Abd al-Karim's medical evaluation upon entry into CIA custody included a recommendation that he not be subjected to "extended standing for a couple of weeks,"

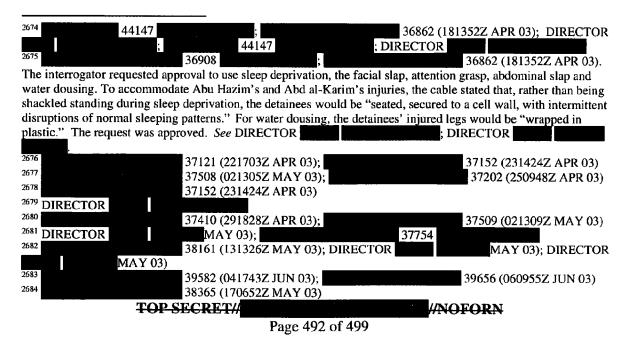


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which was then extended to three months.<sup>2674</sup> A cable describing the CIA enhanced interrogation techniques to be used on the two detainees stated that the interrogator would "forego cramped confinement, stress positions, walling, and vertical shackling (due to [the detainees'] injury)."2675 Abd al-Karim was nonetheless subjected to two 45-minute sessions of cramped confinement, <sup>2676</sup> repeated walling, and a stress position that involved placing his "head on [the] wall, bent at waist, shuffled backwards to a safe, yet uncomfortable position."<sup>2677</sup> As part of sleep deprivation, he was also "walked for 15 minutes every half-hour through the night and into the morning."2678 A few days later, a cable stated that, even given the best prognosis, Abd al-Karim would have arthritis and limitation of motion for the rest of his life. 2679 Meanwhile, Abu Hazim was subjected to repeated walling.2680

Subsequently, and despite the aforementioned recommendation related to Abd al-Karim and a recommendation from a regional medical officer that Abu Hazim avoid any weight-bearing activities for five weeks, <sup>2681</sup> interrogators sought and received approval to use standing sleep deprivation on al-Karim and Abu Hazim. <sup>2682</sup>

Abu Hazim underwent 52 hours of standing sleep deprivation, <sup>2683</sup> and Abd al-Karim underwent an unspecified period of standing sleep deprivation. <sup>2684</sup>



**UNCLASSIFIED** 

Interrogators left Asadullah, a detainee with a sprained ankle, in the standing sleep deprivation position. When Asadullah was subsequently placed in a stress position on his knees, he complained of discomfort and asked to sit. He was told he could not sit unless he answered questions truthfully.<sup>2685</sup>

Due to a lack of adequate medical care at CIA detention sites and the unwillingness of host governments to make hospital facilities available, CIA detainees had care delayed for serious medical issues. See, for example, the detainee reviews for Janat Gul, Hassan Guleed, Mustafa al-Hawsawi, Ramzi bin al-Shibh, and Firas al-Yemeni in Volume III.

## Dietary Manipulation

DIRECTOR HAYDEN: "And, in the section [of the ICRC report] on medical care, the report omits key contextual facts. For example, Abu Zubaydah's statement that he was given only Ensure and water for two to three weeks fails to mention the fact that he was on a liquid diet [was] quite appropriate because he was recovering from abdominal surgery at the time."

This testimony is inaccurate. CIA records detail how Abu Zubaydah was fed solid food shortly after being discharged from the hospital in April 2002. 2686 In August 2002, as part of the CIA's enhanced interrogation techniques, Abu Zubaydah was placed on a liquid diet of Ensure and water as both an interrogation technique, and as a means of limiting vomiting during waterboarding. 2687 In planning for the interrogation of subsequent detainees, the CIA determined that it would use a "liquid diet." 2688 At least 30 CIA detainees were fed only a liquid diet of Ensure and water for interrogation purposes. 2689

## Waterboarding and Its Effectiveness

SENATOR HATCH: "So this is not tipping the board and putting his head underneath the water." DIRECTOR HAYDEN: "No. It's slightly inclined, cloth,

This testimony is incongruent with CIA interrogation records. As described in the Study, the waterboarding of KSM involved interrogators using their hands to maintain a one-inch deep "pool" of water over KSM's nose and mouth in an effort to make it impossible for KSM to ingest all the water being poured on him.<sup>2690</sup> According to the

<sup>2685</sup> Asadullah was also placed in a "small isolation box"	' for 30 minutes, without authorization and without
discussion of how the technique would affect his ankle.	
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	roduced into Abu Zubaydah's diet; in addition to his daily
intake of two cups of kidney beans, one cup of rice, Ens	ure, and juice, Abu Zubaydah was given a piece of fried
chicken, Coke, and several cups of hot tea. See	10327 (240624Z MAY 02).
	nd [REDACTED]; date: August 4, 2002, at 09:45:09AM.
10961 (260650Z SEP 02)	
<sup>2689</sup> See detainee reviews in Volume III.	
<sup>2690</sup> Email from: [REDACTED]; to:	cc: ; subject: Re: Sitrep as of AM
3/15; date: March 15, 2003, at 3:52:54 AM; Interview of	f REDACTED] and
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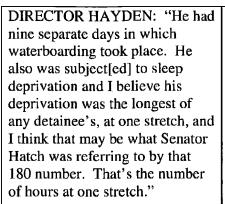
pouring of water under the rules I attending medical officer, the technique became a "series just laid out, Senator." of near drownings."2691 DIRECTOR HAYDEN: This testimony is incongruent with CIA interrogation "[W]aterboarding cannot take records. For example, KSM was waterboarded on nine place any more than five days out separate days over a two-week period. On March 13, of a total of 30 days. There 2003, KSM was subjected to three waterboard sessions in cannot be more than two sessions one day. Over March 12-13, 2003, he was subjected to per day. A session is described five waterboard sessions in 25 hours. During that same as being strapped to the board. period, he was subjected to the pouring of water for more than twelve minutes during a 24-hour period. 2692 No session can last longer than two hours. In any session, there In regard to the description of "pouring," a CIA record can be no more than six pourings of the water greater than ten related to Abu Zubaydah states that: seconds in duration. Under no "Each iteration of the watering cycle consisted circumstances can any detainee be under the pouring of the water of four broad steps: 1) demands for a total of more than twelve information interspersed with the application minutes in any 24-hour period, of the water just short of blocking his airway and one pouring cannot exceed, 2) escalation of the amount of water applied one application cannot exceed 40 until it blocked his airway and he started to seconds." have involuntary spasms 3) raising the waterboard to clear subject's airway 4) lowering of the water-board and return to demands for information."2693 SENATOR NELSON: "On This testimony is incongruent with CIA interrogation KSM, was it waterboarding that records. CIA personnel—including members of KSM's you were able to get the interrogation team—believed that the waterboard information from him?" interrogation technique was ineffective on KSM.<sup>2694</sup> The DIRECTOR HAYDEN: "Yes. on-site medical officer told the inspector general that, after sir, it was." three or four days, it became apparent that the waterboard SENATOR NELSON: was ineffective, and that KSM "hated it but knew he could "Although it took you a long manage."<sup>2695</sup> KSM interrogator time to break him?"

[REDACTED], Office of the Inspector General, May 15, 2003. See also interview of [REDACTED] and [REDACTED], Office of the Inspector General, May 15, 2003. <sup>2691</sup> Email from: ; subject: More; date: April 10, 2003, at 5:59: 27 PM. 10801 (131918Z MAR 03); 10800 (131909Z MAR 03); 10802 (131921Z MAR 10803 (131929Z MAR 03) <sup>2693</sup> CIA record entitled, "Aggressive Interrogation Phase Synopsis," Abu Zubaydah, August 2002. <sup>2694</sup> Similarly, participants in the interrogation of Abu Zubaydah wrote that Abu Zubaydah "probably reached the point of cooperation even prior to the August institution of 'enhanced' measures -a development missed because of the narrow focus of the questioning. In any event there was no evidence that the waterboard produced timeperishable information which otherwise would have been unobtainable." See CIA Summary and Reflections of Medical Services on OMS participation in the RDI program, at 41. <sup>2695</sup> Interview of , by [REDACTED] and [REDACTED], Office of the Inspector General, May 15, 2003.

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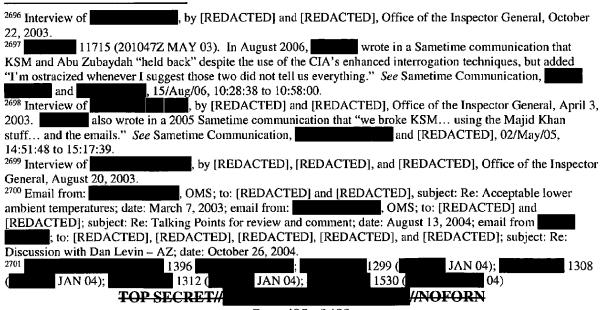
inspector general that KSM had "beat the system," <sup>2696</sup> and assessed two months after the discontinuation of the waterboard that KSM responded to "creature comforts and sense of importance" and not to "confrontational" approaches. <sup>2697</sup> KSM debriefer and Deputy Chief of ALEC Station told the inspector general that KSM "figured out a way to deal with [the waterboard]." <sup>2698</sup> CTC Legal, CTC Legal, told the inspector general that the waterboard "was of limited use on KSM." <sup>2699</sup> CIA records indicate that KSM was subjected to the waterboard interrogation technique at least 183 times.

## Injuries and Deaths

DIRECTOR HAYDEN: "The most serious injury that I'm aware of – and I'll ask the experts to add any color they want, Senator – is bruising as a result of shackling."

This testimony is incongruent with CIA interrogation records. CIA records indicate that CIA detainees suffered physical injuries beyond bruising from shackling, as well as psychological problems:

- During a waterboard session, Abu Zubaydah "became completely unresponsive, with bubbles rising through his open, full mouth." He remained unresponsive after the waterboard was rotated upwards and only regained consciousness after receiving a "xyphoid thrust."<sup>2700</sup>
- Multiple CIA detainees subjected to prolonged sleep deprivation experienced hallucinations, and CIA interrogation teams did not always discontinue sleep deprivation after the detainees had experienced hallucinations.<sup>2701</sup>



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•	Some detainees exhibited significant bruising and	
	swelling unrelated to shackling. For example, a	
	medical officer noted that, in addition to the swelling	
	of his ankles and wrists, Ramzi bin al-Shibh had a	
	bruise on his brow. <sup>2702</sup>	

- During the application of the CIA's enhanced interrogation techniques, KSM was described as "[t]ired and sore," with abrasions on his ankles, shins, and wrists, as well as on the back of his head.<sup>2703</sup> He also suffered from pedal edema<sup>2704</sup> resulting from extended standing. 2705
- At the CIA's DETENTION SITE COBALT, CIA interrogators used "rough takedowns," described as taking a naked detainee outside of his cell, placing a hood over his head, and dragging him up and down a long corridor while slapping and punching him. Gul Rahman, after his death, was found to have surface abrasions on his shoulders, pelvis, arms, legs, and face. 2706

SENATOR LEVIN: "Did anybody die?"

DIRECTOR HAYDEN: "No." SENATOR LEVIN: "Not one person?"

DIRECTOR HAYDEN: "No one. The Committee is aware that there was an individual who died in CIA custody prior to the initiation of this program."

SENATOR LEVIN: "Prior to

the initiation of what?"

**DIRECTOR HAYDEN: "This** program. In fact, the discipline of this program is a product of or This testimony is incongruent with CIA records.

- Gul Rahman died in CIA custody at the CIA's **DETENTION SITE COBALT** after being rendered there on November 2002. At the time, DETENTION SITE COBALT was described as a place where the CIA could detain suspected terrorists for the purposes of "intense interrogations" by CIA officers.<sup>2707</sup> DDO James Pavitt told the inspector general that "there were some who say that [DETENTION SITE COBALT] is not a CIA facility, but that is 'bullshit.'"<sup>2708</sup>
  - CIA records reveal that Gul Rahman was subjected to what the CIA chief of interrogations described as

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2702 10429 (101215Z FEB 03) 2703 10916 (210845Z MAR 03)

<sup>2704</sup> Swelling of the feet.

10909 (201918Z MAR 03)

<sup>2706</sup> Memorandum for Deputy Director of Operations, from , January 28, 2003, Subject: Death Investigation - Gul RAHMAN, pp. 21-22. See Volume III for additional injuries resulting from CIA interrogations.

August 21, 2003, Interview Report of James Pavitt, (pursuant to 2003-7123-IG), Deputy Director of Operations.

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result of the undisciplined activity that took place earlier."

DIRECTOR HAYDEN: "[Gul Rahman] was not part of this program, but I understand it was in CIA custody."

"coercive techniques without authorization." At ALEC Station's request, CIA contractor Hammond DUNBAR conducted an assessment of Gul Rahman to determine which CIA enhanced interrogation techniques should be used on him.<sup>2710</sup> While the CIA's enhanced interrogation techniques were never authorized, DUNBAR interrogated Rahman, once employing the "insult slap" enhanced interrogation technique without CIA Headquarters approval.<sup>2711</sup> On November , 2002, Gul Rahman was shackled to the wall of his cell in a short chain position, 2712 which required him to sit on the bare concrete.<sup>2713</sup> Rahman was wearing a sweatshirt, but was nude from the waist down. On November 2002, the guards at **DETENTION SITE COBALT found Gul Rahman's** dead body. 2714 Although a CIA employee tried to perform CPR, Gul Rahman remained unresponsive and was declared dead.<sup>2715</sup> An autopsy report by the CIA found that the cause of Gul Rahman's death was "undetermined," but that the clinical impression of the medical officer who conducted the autopsy was that the cause of death was hypothermia.<sup>2716</sup>

## Stress Positions

SENATOR LEVIN: [Reading a SSCI staff document, "Summary Notes of the February 14, 2007 ICRC Report"] "Prolonged stress standing position, naked, armed chained above the head [?]

This testimony is inaccurate.

There are multiple descriptions of CIA detainees being forced to stand with their arms shackled above their heads for extended periods of time at the CIA's DETENTION SITE COBALT.<sup>2717</sup> In one example, a U.S. military legal

2709 29520	; email dated November , 2002, from CIA interrogator
, to CTC/LGL Officer	with the subject line, "Another example of field interrogation
using coercive techniques without authorization."	
29909	; ALEC
<sup>2711</sup> Report of Investigation, Death of a Detainee	(2003-7402-IG), 27 April 2005, p. 23 (DTS #2005
1957).	<del></del>
<sup>2712</sup> In the short chain position, a detainee's hands and	d feet are shackled together by a short chain.
<sup>2713</sup> [REDACTED] 29520	
<sup>2714</sup> January 27, 2003, Memorandum from [REDACT	ED], Chief, Counterintelligence Evaluation Branch,
Counterespionage Group Counterintelligence Center,	to Deputy Director for Operations, Subject: Death
Investigation - Gul Rahman.	
<sup>2715</sup> January 27, 2003, Memorandum from [REDACT	ED], Chief, Counterintelligence Evaluation Branch,
Counterespionage Group Counterintelligence Center,	to Deputy Director for Operations, Subject: Death
Investigation - Gul Rahman. The circumstances surre	ounding Gul Rahman's death are described in detail in both
reports prepared by the Counterintelligence Center ar	nd a 2005 report prepared by the Inspector General. See April
27, 2005, CIA Inspector General, Report of Investiga	ation, Death of a Detainee (DTS #2005-1957).
<sup>2716</sup> FINAL AUTOPSY FINDINGS, by [REDACTEI	O], MD, CASE #: OMS A-01-02.
28246	; Interview Report, 2003-7123-IG, Review of
Interrogations for Counterterrorism Purposes,	, April 5, 2003; Interview Report, 2003-7123-IG,
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DIRECTOR HAYDEN: "Not above the head. Stress positions are part of the EITs, and nakedness were part of the EITs, Senator."

advisor observed the technique known as "hanging," involving handcuffing one or both wrists to an overhead horizontal bar. The legal advisor noted that one detainee was apparently left hanging for 22 hours each day for two consecutive days to "break" his resistance.<sup>2718</sup>

CIA records indicate that multiple detainees were shackled with their hands above their heads at other CIA detention sites. For example, *see* detainee reviews in Volume III, to include 'Abd al-Rahim al-Nashiri, <sup>2719</sup> Hassan Ghul, <sup>2720</sup> and KSM. <sup>2721</sup> According to CIA cables, Abu Zubaydah was handcuffed "high on the bars." <sup>2722</sup>

Draft OMS guidelines on interrogations, noted that detainees could be shackled with their arms above their heads for "roughly two hours without great concern," and that the arms could be elevated for between two and four hours if the detainee was monitored for "excessive distress." <sup>2723</sup>

# Legal Reasons for Overseas Detention

# SENATOR WHITEHOUSE:

"Has there been any consideration at any point within the Agency that the purpose in locating facilities overseas is either to avoid liability under American statutes or to avoid the ability of any court to claim jurisdiction because they would not know where these took place? Is there an element of

Mr. Rizzo's testimony is incongruent with CIA records. After the capture of Abu Zubaydah, CTC Legal, prepared a PowerPoint presentation laying out the "pros" and "cons" of six detention options. The pros for detention in Country, where Abu Zubaydah would be rendered, included "[n]o issues of possible U.S. [court] jurisdiction." The cons for a CIA facility in the United States included "[c]an't foreclose ability of U.S. [courts] considering Habeas Corpus petition."

[REDACTED] from [REDACTED] November 2002, Subjection of the subject of the subjec	ect:
Legal Analysis of [REDACTED] Personnel Participating in Interrogation at the CIA Detention Facility in	
(aka "[DETENTION SITE COBALT]").	
<sup>2718</sup> Memorandum for [REDACTED] from [REDACTED]	
November 2002, Subject: Legal Analysis of [REDACTED] Personnel Participating in Interrogation at the CI	Α
Detention Facility in (aka "[DETENTION SITE COBALT]").	
2719 Email from: [DETENTION SITE BLUE] COB ; to: [to: [DETENTION SITE BLUE] COB	YES
ONLY - [ ONLY MEMO FOR ADDO/DDO; date: January 22, 2003.	
1285	
34491 (051400Z MAR 03); 10654 (030904Z MAR 03); 10	0752
(102320Z MAR 03)	
<sup>2722</sup> 10487 (181656Z JUN 02); 10393 (020543Z JUN 02)	
OMS GUIDELINES ON MEDICAL AND PSYCHOLOGICAL SUPPORT TO DETAINEE	
INTERROGATIONS, "First Draft," March 7, 2003.	
<sup>2724</sup> PowerPoint presentation, Options of Incarcerating Abu Zubaydah, March 27, 2002.	
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providing legal defense to the	In late 2003 and early 2004, the U.S. Supreme Court's
participants in these	decision to accept certiorari in the case of Rasul v. Bush
applications?"	prompted a decision by the CIA, in coordination with the
MR. RIZZO: "Well, certainly	Department of Justice, to transfer five CIA detainees held
not the first."	at Guantanamo to other CIA detention facilities. <sup>2725</sup>

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#### Additional Views of Senator Rockefeller

The Senate Intelligence Committee's entire Study on the CIA's Detention and Interrogation Program is the most in-depth and substantive oversight initiative that the Committee has ever undertaken, and it presents extremely valuable insights into crucial oversight questions and problems that need to be addressed at the CIA.

Moreover, this Study exemplifies why this Committee was created in the first place - following the findings of the Church Committee nearly 40 years ago - and I commend Chairman Feinstein for shepherding this landmark initiative to this point.

It is my hope and expectation that beyond the initial release of the Executive Summary and Findings and Conclusions, the entire 6,800 page Study will eventually be made public with the appropriate redactions. Those public findings will be critical to fully learning the necessary lessons from this dark episode in our nation's history, and to ensuring that this never happens again.

It has been a long, hard fight to get to this point. Especially in the early years of the CIA's Detention and Interrogation Program, it was a struggle for the Committee to get the most basic information – or any information at all – about the program.

The Committee's Study of the Detention and Interrogation Program is not just the story of the brutal and ill-conceived program itself. This Study is also the story of the breakdown in our system of governance that allowed the country to deviate, in such a significant way, from our core principles.

One of the profound ways that breakdown happened was through the active subversion of meaningful congressional oversight – a theme mirrored in the Bush Administration's warrantless wiretapping program during the same period.

As a matter of my own history with this issue, I first learned about some aspects of the CIA's Detention and Interrogation Program in 2003, when I became Vice Chair of the Committee. At that point, and for years after, the CIA refused to provide me with additional information I requested about the program or share information regarding the program with the full Committee. The briefings I received provided little or no insight into the CIA's program. Questions or follow up requests were rejected, and at times I was not allowed to consult with my counsel or other members from my staff.

It was clear that the briefings were not meant to answer my questions, but were intended only to provide cover for the Administration and the CIA. It was infuriating to realize that I was part of a box checking exercise the Bush Administration planned to use – and later did use – so they could disingenuously claim that they had "fully briefed Congress."

In the years that followed, I fought – and lost – many battles to obtain credible information about the Detention and Interrogation Program. As Vice Chair I tried to launch a comprehensive

investigation into the program, but that effort was blocked. Later, in 2005, when I fought for access to over 100 specific documents cited in the Inspector General report, the CIA refused to cooperate.

The first time the full Senate Intelligence Committee was given any information about the CIA's Detention and Interrogation Program was September 2006. This was years after the program's inception, and the same day President Bush informed the public of the program's existence.

The following year, when I became Chairman, the new Vice Chairman, Kit Bond, agreed with me to push for significant additional access to the program – including Senators' access to our staff's counsel on these matters. We finally prevailed and got this access, which enabled us to have much needed hearings on the program, and we did. As Chairman, I made sure we scrutinized it from every angle. However, the challenge of getting accurate information from the CIA persisted.

In the same time period, I also sent two Committee staffers to begin reviewing cables at the CIA regarding the agency's interrogations of Abu Zubaydah and al-Nashiri. I firmly believed we had to review those cables, which are now the only source of important historical information on this topic because the CIA destroyed its videotapes of the interrogation sessions. The CIA did this against the explicit direction of the White House and the Director of National Intelligence.

The investigation I began in 2007 grew under Chairman Feinstein's dedication and tremendous leadership into a full study of the CIA's Detention and Interrogation Program. The more the Committee dug, the more it found, and the results we uncovered are both shocking and deeply troubling.

First, the Detention and Interrogation Program was conceived by people who were ignorant of the topic and made it up on the fly based on the untested theories of contractors who had never met a terrorist or conducted a real-world interrogation of any type.

Second, it was executed by personnel with insufficient linguistic and interrogation training, and little if any real-world experience.

Third, it was managed incompetently by senior officials who paid little or no attention to crucial details, and it was rife with troubling personal and financial conflicts of interest among the small group of CIA officials and contractors who promoted and defended it.

Fourth, it was physically severe, far more so than any of us outside the CIA ever knew.

Finally, its results were unclear at best, but it was presented to the White House, the Department of Justice, the Congress, and the media as a silver bullet that was indispensable to "saving lives." In fact, it did not provide the intelligence it was supposed to provide, or that CIA officials argued it provided. To be perfectly clear, these harsh techniques were not approved by anyone – ever – for the low-bar standard of learning "useful information" from detainees. These techniques were approved because Bush Administration lawyers and officials were told, and believed, that these

coercive interrogations were absolutely necessary to elicit intelligence that was unavailable by any other collection method and would save American lives. That was simply not the case.

Nevertheless, for all of the misinformation, incompetence, and brutality in the CIA's program, the Committee's Study is not, and must not be, simply a backward looking condemnation of past mistakes. The Study presents a tremendous opportunity to develop forward looking lessons that must be central to all future intelligence activities.

The CIA developed the Detention and Interrogation Program in a time of great fear, anxiety and unprecedented crisis; but it is at these times of crisis when we need sound judgment, excellence, and professionalism from the CIA the most. When mistakes are made, they call for self-reflection and scrutiny. For that process to begin, we first have to make sure there is an accurate public record of what happened. The public release of the Executive Summary and Findings and Conclusions is a tremendous and consequential step toward that goal.

For some I expect there will be a natural temptation to reject, cast doubt on, or rationalize parts of the Study that are disturbing or embarrassing. Indeed the CIA program's dramatic divergence from the standards that we hold ourselves to is hard to reconcile. However, we must fight that shortsighted temptation to wish away the gravity of what this Study has found.

How we deal with this opportunity to learn, and improve, will reflect on the maturity of our democracy. As a country, we are strong enough to bear the weight of our mistakes, and as an institution, so is the CIA. We must confront this dark period in our recent history with honesty and critical introspection. We must draw lessons, and we must apply those lessons as we move forward. Although it may be uncomfortable at times, ultimately we will grow stronger, and we will ensure that this never happens again.

## ADDITIONAL VIEWS OF SENATOR WYDEN

Having served in Congress for nearly thirty-five years, and having served on the Intelligence Committee for over thirteen, I can easily say that this report is among the most detailed and comprehensive that I have ever seen. In addition, the investigation that produced it has been one of the most thorough and diligent that Congress has conducted during my tenure. I am proud to have been able to support it, and I would like to thank the extremely dedicated and talented staff who worked incredibly hard to produce it in the face of significant obstacles. Also, I commend Chairman Feinstein, and her predecessor Senator Rockefeller, for their leadership on the issue of interrogations.

However, I would be remiss if I let this opportunity go by without adding some brief additional thoughts that go beyond the scope of this report and touch on broader issues of secrecy and transparency. In my view certain aspects of the disturbing history surrounding coercive interrogations highlight broader problems faced by those who lead intelligence agencies, and those who oversee them.

In particular, I have long been concerned about the problems posed by government officials' reliance on what is effectively secret law. As I have said before, when laws are secretly interpreted behind closed doors by a small number of government officials, without public scrutiny or debate, it dramatically increases the likelihood of government agencies taking actions that the American public would not support.

Most Americans expect their government to gather information about genuine threats to national security and public safety, and they recognize that this information can sometimes be gathered more effectively when some details about how it is collected remain secret. But Americans also expect government agencies to operate at all times within the boundaries of publicly understood law. Americans in the 21<sup>st</sup> century don't expect their military and intelligence agencies to publish every single detail of their operations any more than they expected George Washington to publish his strategy for the Battle of Yorktown. But Americans absolutely expect that the law itself will not be secret – and as voters they have a need and a right to understand what government officials think the law actually means, so that they can decide whether particular laws need to be changed and ratify or reject decisions that their elected officials make on their behalf.

It is clear that a central problem with the CIA's secret detention and interrogation program was that it relied on secret interpretations of the law that went well beyond both the law's plain meaning and the public's understanding of what the law permitted. And this problem was unfortunately not confined to the CIA. During the same time period, the NSA relied on secret legal interpretations from the Department of Justice (and, later, the Foreign Intelligence Surveillance Court) as the basis for a massive expansion of its domestic surveillance activities. Both history and common sense made it clear that these secret interpretations of the law would not stay secret forever, and the predictable result was a robust public backlash and an erosion of confidence in US intelligence agencies and in government more generally.

Another serious problem that can be seen in both the CIA interrogation case and the NSA surveillance case is the way that reliance on a secret body of law helped spawn a culture of misinformation, in which senior government officials repeatedly made inaccurate and misleading statements to the public and the press regarding intelligence agencies' authorities and activities. In addition to misleading the public about how the law was being interpreted, these statements often inaccurately characterized the effectiveness of these controversial programs – much of what CIA officials said about the effectiveness of coercive interrogations was simply untrue.

Beyond the problem of secret law, it is also clear that excessive secrecy within the government contributed to a troubling lack of oversight. This lack of oversight meant that bad decisions were not corrected, and shocking mistakes were often allowed to proliferate and be repeated. While some individual members of Congress and the executive branch pushed hard for more oversight of CIA interrogation activities, the argument that information about these programs needed to be kept tightly guarded even within the government was allowed to prevail.

This is an argument that has been frequently been made when oversight bodies in Congress and the executive branch have attempted to learn more about potentially controversial secret programs. Intelligence officials will naturally tend to argue that it is necessary to limit access to information about sensitive intelligence collection methods to keep those methods from being publicly disclosed. If this imperative is not balanced against the need for informed and vigilant oversight of intelligence activities, then effective oversight can be stymied by excessive secrecy, leaving these agencies much more likely to make serious errors and repeat them.

In the case of the CIA interrogation program, of course, the fact that this impulse toward secrecy was allowed to outweigh the need for robust, well-informed oversight is particularly egregious because CIA officials were at times providing information to the press (including information that was often inaccurate and misleading) at the same time that congressional requests for information were being stonewalled. It is an unfortunate fact that intelligence agencies' legitimate mandate for secrecy has often been used to hide programs and activities from people who might criticize them.

Fortunately, the solution to these problems is straightforward, even if it isn't easy. Members of Congress and the executive branch must continually push for the information that they need to do their jobs, and intelligence officials must avoid taking actions that obstruct this important oversight. And everyone involved must remember that there is ultimately no substitute for oversight from the public itself, which is why all government agencies — even intelligence agencies — should constantly be pressed to make as much information available to the public as possible. Finally, everyone who values the legitimacy of our democratic institutions must remember that the government's understanding of laws, treaties and the Constitution shouldn't just be public when government officials find it convenient. This information should be public all the time, and every American should be able to find out what their government thinks the law means.

The vast majority of the men and women who work at America's intelligence agencies are overwhelmingly dedicated professionals who make enormous sacrifices to help keep our country safe and free, and they should be able to do their jobs secure in the knowledge that they have the confidence of the American people. By remembering these principles and working hard to adhere to them, I believe that those of us who are lucky enough to serve in government can ensure the protection of both American security and American values, and give these men and women the confidence that they deserve.

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### ADDITIONAL VIEWS OF SEN. UDALL OF COLORADO

## June 9, 2014

This summary of the Study of the CIA's Detention and Interrogation Program is over five years in the making and highlights the key facts and findings in the much more comprehensive, nearly 6700-page report that the Senate Select Committee on Intelligence voted to initiate in 2009. This Study has been rightly called one of the most significant examples of oversight in the history of the U.S. Senate. It is based on a documentary review of more than 6 million pages of CIA and other records, and raises critical questions about intelligence operations and oversight, many of which remain highly relevant today.

The Committee's Study details the numerous flaws in the CIA's Detention and Interrogation Program. Among them: It was allowed to be shaped and conducted by individuals who didn't understand what they were doing and who had a financial stake in representing the program as effective. It was run by personnel with insufficient training. It was managed incompetently by senior CIA personnel. The "enhanced interrogation techniques" were far more brutal than anyone understood. Perhaps most importantly, these techniques did not work. Nonetheless, the program was sold to the White House, the Department of Justice, the Congress, and the media as a necessary program that provided unique information that "saved lives."

The significance of the Committee Study lies in the words written in its pages. But the history of the Study itself is also an important story that needs to be told.

Chairman Feinstein, who has shouldered the greatest responsibility and deserves the greatest credit for seeing this project to completion, and former Chairman Rockefeller, who served as the Committee's ranking member and then Chairman during the time when the CIA was conducting its program, are best able to speak to the earliest days of the Study and the events that led the Committee to undertake this enormous task. And after five years of courageous leadership in pushing this Study forward, navigating partisan rancor and CIA obstacles, Chairman Feinstein can certainly speak most authoritatively to all the twist and turns on the road to the Study's release.

But as a newer member of the Committee, I also have a perspective to share. And I believe that the history of the CIA's program isn't complete without a full telling of the events that came after the program ended, to include this Committee's efforts – and mine – to complete and declassify the Study of the CIA's Detention and Interrogation Program.

As a new member on the Committee in 2011, I was briefed on the origins and status of the Study and began reading early drafts and discussing the way forward with Committee colleagues. I had always believed that the CIA's program – with its "enhanced interrogation techniques," renditions, and black sites – was a stain on our country's recent past. But I was deeply disturbed to learn specifics about the flaws in the program, the misrepresentations, the brutality. During this time, I also learned about the dedicated Committee staff who were working every day and late into the nights at the CIA-leased off-site facility, where they sifted through millions of CIA records, and in our Committee spaces in the Senate, where they continued to write the thousands of pages that would become the first comprehensive review of the CIA's program.

By late 2012, the Study was largely complete. In December 2012, I supported the Chairman and other Committee colleagues in voting to approve the Study, which we then provided to the White House and Executive Branch agencies for "review and comment." The CIA took over six months to produce its comments on the Study, during which time I and other Committee members repeatedly requested that CIA personnel meet with Committee staff to discuss the report. The CIA declined all requests to meet with its oversight committee on this matter.

In January 2013, President Obama nominated John Brennan to serve as the next CIA director. I hoped that as a career CIA officer, Brennan would understand the opportunity before him to lead the Agency in correcting the false record that the Committee's Study uncovered and instituting the necessary reforms to restore the CIA's reputation for integrity and analytical rigor. During his nomination hearing, I stressed to Mr. Brennan that this Study isn't just about the past. Acknowledging the flaws of this program is essential for the CIA's long-term institutional integrity – as well as for the legitimacy of ongoing sensitive programs. The findings of this Study directly relate to how other CIA programs are managed today. The CIA cannot be its best unless it faces the serious and grievous mistakes of this program – to include the false representations made to policymakers and others – to ensure these mistakes never happen again.

I also expressed my belief to Mr. Brennan that the government has an obligation to the American people to face its mistakes transparently, help the public understand the nature of those mistakes, and correct them. I asked him whether he believes the CIA has a responsibility to correct any inaccurate information that was provided to the previous White House, the Department of Justice, Congress, and the public regarding the CIA's Detention and Interrogation Program. Mr. Brennan said yes.

Mr. Brennan has yet to make any corrections to the public record. Instead, the CIA engaged in efforts to obstruct and undermine the Committee's oversight efforts. In spring 2013, as the CIA prepared its comments on the Study, we heard through the public statements of unnamed current intelligence officials and named former officials – those who have a clear stake in preserving the myth of the program's value – that the CIA was highly critical of the Committee's report, believing it to be "political" and "biased."

In May 2013, still awaiting the CIA's promised response to the Committee Study, I wrote to President Obama, underlining the importance of correcting the public record if it was determined that inaccurate information had been conveyed to the American people by the U.S. government and urging a swift response from the CIA to the Committee Study. I received no reply.

On June 27, 2013, the CIA finally submitted its 122-page formal response to the Committee, though it was not the correction of the record that many of us hoped it would be. Instead, a CIA spokesman said that although the Agency "agrees with a number of the study's findings," the Study contained "significant errors." A White House spokeswoman noted "factual questions" about the Study. But the CIA only identified one factual error in its response – and it was one that had no impact on the report and was quickly corrected. More worrisome, the CIA continued to cling to false narratives about the effectiveness of the program in its written response – only admitting to the factual errors in its own response in meetings with Committee staff. The Committee requested that the CIA resubmit a written response reflecting corrections to the errors that the CIA acknowledged in meetings, but the CIA submitted no revised response. As such, the last document the CIA submitted to the Committee on this program continues to be riddled with factual errors and misstatements.

In July 2013, as a member of the Senate Armed Services Committee, I attended the nomination hearing of Stephen Preston – then CIA General Counsel – to be General Counsel at the Department of Defense. His

answers to questions regarding his role in and support of the CIA's June 27, 2013, response concerned me enough that I asked him to answer additional questions for the hearing record. His answers to my additional questions contrasted with statements provided by the CIA in its response to the Committee Study, admitting that the CIA's efforts "fell well short" of current standards for providing information to its oversight committees, as is required by law; that CIA briefings to the Committee included "inaccurate information"; that the CIA's efforts had again fallen "well short of our current practices when it comes to providing information relevant to [the Justice Department's Office of Legal Counsel]'s legal analysis"; and that by reviewing the CIA's records, it would be possible to determine whether information provided after the use of brutal interrogation techniques had already been obtained from other sources, something the CIA continued to officially claim was "unknowable."

But Stephen Preston wasn't the only CIA official to disagree with the standard CIA narrative on its detention and interrogation program. As I discovered in late 2013, an internal CIA review of the program initiated under former Director Panetta corroborates some of the significant findings of the Study and acknowledges significant errors made during the course of the CIA's program – but this internal review conflicts with the CIA's own official response provided to the Committee, which denies or minimizes those same errors.

As Chairman Feinstein so eloquently outlined in her floor speech on March 11, 2014, drafts of the so-called Panetta review had been provided to Committee staff years before – apparently unknowingly or mistakenly by the CIA. When the disparity between its conclusions and the CIA's June 27, 2013, response to the Committee became clear, Committee staff grew concerned that the CIA was knowingly providing inaccurate information to the Committee in the present day – which would be a serious offense and a deeply troubling matter for this Committee, the Congress, the White House, and our country. To preserve evidence of this potential offense, Committee staff securely transported a printed portion of the draft Panetta review from the CIA-leased facility to the Committee's secure offices in the Senate.

At the December 2013 nomination hearing of Caroline Krass – who was slated to replace Preston as the CIA's top lawyer – I asked Ms. Krass to ensure that a final copy of this review would be made available to the Committee, since it raised fundamental questions about why a review the CIA conducted internally years ago – and never provided to the Committee – is so different from the CIA's formal written response and from the many public statements of unnamed and former CIA officials. Chairman Feinstein had made the same request in an earlier letter. Although the Committee had a draft of the review already in its possession, I believed then – as I do now – that it was important to make public the existence of this internal document and its conclusions and to obtain a final version.

In early January 2014, I wrote a letter to President Obama reiterating my request that the final draft of the Panetta review be provided to the Committee. The CIA needed to reconcile the fact that it agreed with the Committee behind closed doors with its continued CIA criticisms of the Study in public. But instead of coming clean, the Agency chose to double down on its denials.

In early March 2014, I wrote another letter to President Obama, restating my interest in the final Panetta review. In that letter, I also alluded to "unprecedented action" that the CIA had recently taken against the Committee, calling it "incredibly troubling for the Committee's oversight responsibilities and for our democracy." As news reports made clear on March 4, 2014, and Chairman Feinstein explained further in her March 11, 2014, speech, that action was the CIA's unauthorized search of the Committee's computers at the off-site facility – a search conducted out of concern that Committee staff already had access to the Panetta review, a document they were fully cleared to see. More troubling, despite admitting to the

Committee that the CIA conducted the search, Director Brennan publicly referred to "spurious allegations about CIA actions that are wholly unsupported by the facts."

The CIA never asked the Committee whether or how it had access to the review conducted under Director Panetta. Instead, without notifying the Committee, the CIA searched the Committee computers that the agency had agreed were off limits, and in the process, the CIA may have violated multiple provisions of the Constitution (including both the Speech and Debate Clause and the Fourth Amendment) as well as federal criminal statutes and Executive Order 12333. Director Brennan declined to respond to further questions about the CIA's actions to the Committee, and instead, the CIA's acting general counsel – who was involved in the 2005 decision to destroy the CIA's interrogation videotapes – filed a crimes report with the Department of Justice about the Committee staff's actions to preserve the Panetta review documents. The CIA's Inspector General also referred the CIA search to the Department of Justice, and the Senate Sergeant at Arms continues to conduct a forensic review of the Committee's computers.

The matter of the Panetta Review remains unresolved, but serves to emphasize the fact that the CIA is unwilling or unable to submit itself to honest and transparent oversight by the Congress. The agency not only hasn't learned from its mistakes of the past, but continues to perpetuate them.

Meanwhile, even as the threat of criminal prosecution and inquiry persisted, Committee staff continued to work at the direction of the Members in preparing the Committee Study for declassification and release. After months spent incorporating comments from the CIA's June 27, 2013, response – to ensure that the CIA's views on the Study's findings were represented – Committee staff completed a revised Committee Study that grew from 6,300 pages to nearly 6,700 pages. On April 3, 2014, in a bipartisan 11 – 3 vote, the Committee moved to submit for declassification the nearly 500-page Executive Summary and 20 findings and conclusions of the Committee Study on the CIA's Detention and Interrogation Program.

This was a proud day for the Committee – for the Chairman who led this vital effort, for other members who worked alongside her, and for Committee staff, who put their lives on hold for years while completing this seminal work. This was also a proud day for the American people – who deserve to understand this dark chapter in our history and why it is still relevant today.

The American people also deserve to read as much of this history as possible. That is why the Chairman and I and many of our colleagues called repeatedly for the fullest possible declassification of the Executive Summary and the Study's findings and conclusions, with only redactions as necessary for real national security concerns, not to avoid embarrassment. The American people deserve a proper and accurate accounting of the history, management, operation, and effectiveness of this program – and they have the right to know what the government has done on their behalf. It is my hope that we can soon release not just the Executive Summary, but the entire 6,700 pages of the Committee's Study, for the American people.

## Additional Views of Senator Heinrich

In January 2009, President Obama signed Executive Order 13491, limiting interrogations by any American personnel to the guidelines in the Army Field Manual, and reinforcing the commitment that prisoners in U.S. custody are entitled to rights under the Geneva Conventions. This officially ended a dark period in American history that, in reality, had already effectively collapsed under the weight of poor policy decisions, ineffectiveness, bad management, and public disclosures.

I came to this Committee believing that the press accounts and books I read had adequately prepared me for what took place in this program. I was wrong.

Compounding this is the fact that my ignorance was not unique: the CIA deliberately kept the vast majority of the Senate and House Intelligence Committees in the dark until the day the president revealed the detention and interrogation program to the world in 2006 – four years after it began.

Even then, misrepresentations to the Committee about the effectiveness of the CIA's detention and interrogation program continued, in large part because the CIA had never performed any comprehensive review of the effectiveness of the program or the actions of its officers. Myths of the "effectiveness" of torture have been repeated in the press, perpetrating the fable that this was a necessary program that "saved lives." My hope is this meticulously detailed, near 7,000-page Committee study finally puts those lies to rest.

Those who were responsible for the CIA's detention and interrogation program will continue to exploit public ignorance of what took place in the program to argue that the study is one-sided or biased, or that it lacks important details or context. In the course of their efforts, they will misrepresent what is or is not in the study, while selectively picking through the executive summary in an effort to support their arguments.

However, the full study contains far more information and detail than could ever be captured in an executive summary. That is why I firmly believe the release of the executive summary should not be the last step in this process, but the first. It is my hope that someday soon there will be a public release of the full Committee study. If this deplorable chapter is to truly be closed and relegated to history, the full study should be declassified and released. The president has that authority, and I hope he will exercise it.

This study represents years of hard work by Members and staff who faced a number of obstacles in completing the work: the CIA taking years to dump millions of unsorted documents in a massive database while resisting requests for additional information; the executive branch withholding thousands of pages of documents from the Committee; and current and former officials anonymously misrepresenting the contents and the findings of the study in the press. The list could go on. The fact that this study was finished is a testament to the dedication of Chairmen Rockefeller and Feinstein in deciding that oversight is worth it, regardless of how long it takes.

This is an objective and fact-based study. It is a fair study. And it is the only comprehensive study conducted of this program and the CIA's treatment of its detainees in the aftermath of the September 11 attacks.

The reality is that the president's signature on Executive Order 13491 is only valid until the next national crisis emerges and moves a well-meaning, but misguided president to rescind the order. It is worth remembering that years before this detention and interrogation program even began, the CIA had sworn off the harsh interrogations of its past; but in the wake of the terrorist attacks against the United States, it repeated those mistakes by once again engaging in brutal interrogations that undermined our nation's credibility on the issue of human rights, produced information of uneven – and often questionable – value, and wasted millions of taxpayer dollars.

This study should serve as a warning to those who would make similar choices in the future: torture doesn't work. It is therefore my hope that Members of Congress will read this study and join me in the conclusion that we must never let this happen again. We need to shut the door on abusive interrogations completely through legislative action that leaves no loopholes, and no room for interpretation.

#### Additional Views of Senator King

- (U) I joined the Senate Select Committee on Intelligence in January 2013, approximately four years after President Obama issued an Executive Order to end the detention and interrogation program of the Central Intelligence Agency (CIA). As such, I was not involved in the inception and initial stages of the committee's review of the program. After carefully reading this study's lengthy executive summary, the CIA's response, and other relevant documents, it is clear to me that some detainees were subjected to techniques that constituted torture. Such brutality is unacceptable, and the misconduct on the part of some of the individuals involved in the use of enhanced interrogation techniques, which is documented in the study, is inexplicable. Based upon this review, it appears to me that the enhanced interrogation techniques were not effective in producing the type of unique and reliable information claimed by the agency's leadership, and should never again be employed by our government.
- (U) In the course of conducting vigorous oversight with respect to this program, it is also important to bear in mind several points. First, in the wake of the September 2001 attacks, our government was inundated with endless leads to track down. There was genuine fear and uncertainty about follow-on strikes, which may explain, but not excuse, the actions that are the subject of this study. Second, we live in a dangerous world with all-to-real enemies and I believe firmly that intelligence is our nation's first line of defense against terrorism. As such, the CIA and other intelligence agencies are vital to keeping us safe and the disturbing nature of the study's findings should not be used to undermine our overall intelligence enterprise. Lastly, it should be understood that those responsible for the mismanagement and misconduct associated with the detention and interrogation program are not representative of the many dedicated professionals serving our nation, often in anonymity, at the CIA. Having met with many CIA officers, I have great respect for their intellect, dedication, courage, and sacrifice.
- (U) Despite the unquestionable professionalism of the vast majority of CIA personnel, the study demonstrates that the detention and interrogation program was mismanaged, that some within the leadership of the CIA actively impeded congressional oversight, and that agency officials misrepresented the program's effectiveness.
- (S) The study finds that CIA headquarters failed to keep accurate records on those it detained and placed individuals with limited experience in senior detention and interrogation roles. Even after a detainee died of hypothermia at a detention facility in November 2002, many of these practices continued without adequate oversight. In its response to the study, the CIA states that delegating management of this particular facility to a junior officer "was not a prudent managerial decision given the risks inherent in the program." It is difficult to imagine a greater understatement of what occurred. More accurately, in the words of one of the CIA's senior interrogators, the program was "a train wreak [sic] waiting to happen."

<sup>2</sup> SSCI Study of the CIA's Detention and Interrogation Program, April 3, 2014, Executive Summary, p. 68.

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<sup>&</sup>lt;sup>1</sup> Central Intelligence Agency's Response to the SSCI's Study of the CIA's Detention and Interrogation Program, June 27, 2013, Response to Conclusion 15, p. 42.

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- (U) Of the many examples of impeding congressional oversight documented in the study, none is more striking than the decision by CIA leaders to destroy videotapes of CIA interrogations out of a concern that Congress might discover evidence of misconduct and brutality. There is no excuse for this decision and those involved should no longer be associated with the CIA or the United States government.
- Most significantly, the study finds that the CIA's justification for the use of enhanced interrogation techniques rested on inaccurate claims of their effectiveness. In its official response to the study, the CIA contradicts many of its previous claims of unqualified effectiveness by arguing that it is now "unknowable" whether the same information could have been acquired without the use of enhanced interrogation techniques and further contends that its past assertions were "sincerely believed but inherently speculative." Yet in the long and unfortunate history of this program, no one in the CIA's leadership expressed such an equivocal view of the techniques' effectiveness. What was once certain is now "unknowable;" this migration of rationales underlines for me the magnitude of the prior misrepresentations.
- (S) I have to assume that in many cases the representations of effectiveness were believed by the individuals who made them. However, the CIA also admits in its response that it never attempted to develop a "more sustained, systematic, and independent means by which to evaluate the effectiveness of the approaches used with detainees." It states further that its reviews of the program's effectiveness were "heavily reliant on the views of the practitioners" including the contract psychologists who designed and executed the techniques.
- (U) If such a sustained, systematic, and independent evaluation was impractical, as the CIA now claims, then it follows that the CIA's assertions about the effectiveness of such techniques were largely guesswork. In the end, policymakers based their decisions about a program so at variance with our past practices and values on anecdotal information, rather than on a verifiable process. This, in my opinion, is among the seminal failings of the program and the CIA's leadership during this period.
- (U) Finally, I am deeply disturbed by the implications of the study for the committee's ability to discharge its oversight responsibility. The core of the oversight function rests in large part upon the interaction of our committee with representatives of the various intelligence agencies, most particularly the CIA. Because it appears from the study that the committee was continuously misled as to virtually all aspects of this program, it naturally raises the extremely troubling question as to whether we can trust the representations of the agency in connection with difficult or sensitive issues in the future. If our principal oversight approach is based on frank and open communication with the CIA's leadership, and we cannot fully rely upon the answers we receive, then the entire oversight function is compromised.

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<sup>&</sup>lt;sup>3</sup> Central Intelligence Agency's Response to the SSCI's Study of the CIA's Detention and Interrogation Program, June 27, 2013, Response to Conclusion 9, p. 23.

<sup>&</sup>lt;sup>4</sup> Central Intelligence Agency's Response to the SSCI's Study of the CIA's Detention and Interrogation Program, June 27, 2013, Response to Conclusion 10, p. 24.

<sup>&</sup>lt;sup>5</sup> Central Intelligence Agency's Response to the SSCI's Study of the CIA's Detention and Interrogation Program, June 27, 2013, Response to Conclusion 10, p. 25.

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- (U) As a committee, we should discuss this matter to determine if additional steps may be necessary to ensure that we are getting accurate information. I believe that our solemn responsibility to provide vigilant legislative oversight over the intelligence activities of the United States requires serious consideration of this problem.
- (U) I agree with my colleagues in the minority who note that the Department of Justice's decision to begin a criminal investigation in 2009 prevented the committee from conducting most interviews and required the study to rely mainly on documents provided by the CIA. I am also disappointed that the study could not utilize the expertise of the minority through a joint review, as has been the committee's practice. While I believe the study is accurate, this is a fundamental lesson that will inform my approach to the committee's work in the years ahead.
- (U) In conclusion, upon joining the committee in 2013 I endeavored to undertake a thorough review of the study, the CIA's response, and other relevant documentation. I also discussed this matter with Democrats and Republicans on the committee, the staff members involved in writing the study and the minority staff, the CIA personnel who drafted the agency's response, a former senior military interrogator, current CIA officers bravely serving our nation in harm's way, a former top FBI official, and numerous Maine people including human rights experts and leaders of the religious community.
- (U) Based upon this review, I voted to approve declassification of the study because I believe our nation's reputation as a beacon of openness, democratic values, human rights, and adherence to the rule of law is at stake. Our credibility and ultimately our influence in the world is dependent upon this reputation, and it is our obligation to admit when we fail to meet America's high standards. I believe we can protect intelligence sources and methods and still declassify a significant portion of the study to accomplish this goal.
- (U) As then Secretary of State Colin Powell said in 2004, following the scandals at Abu Ghraib prison,

"Watch America. Watch how we deal with this. Watch how America will do the right thing. Watch what a nation of values and character, a nation that believes in justice, does to right this kind of wrong. Watch how a nation such as ours will not tolerate such actions."

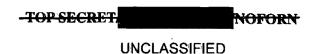
(U) In the last analysis, America's real power is based upon our values and how we put those values into practice. As with any individual – or great nation – we will occasionally stumble, but when we do, we acknowledge our failings – as we have in this case – and move on, true to ourselves and to the better angels of our nature.

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<sup>&</sup>lt;sup>6</sup> Powell, Colin. "Commencement Address." Wake Forest University. 17 May 2004.

#### **Additional Views of Senator Collins**

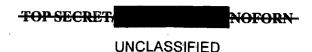
- (U) The use of torture is deplorable and is completely contrary to our values as Americans. For as long as I have served in the Senate, I have cast votes in opposition to torture and inhuman treatment of detainees. I cosponsored and voted in favor of Senator John McCain's Detainee Treatment Act of 2005, which banned "cruel, inhuman, and degrading" treatment of any prisoner in the custody of any U.S. government agency, and I supported the Military Commissions Act of 2006, which bolstered the Detainee Treatment Act's prohibition on abusive interrogations.
- (U) The Senate Select Committee on Intelligence (SSCI) Review of the Central Intelligence Agency's (CIA's) Detention and Interrogation Program devotes much of its report to supporting its judgment that enhanced interrogation techniques (EITs) were ineffective in acquiring intelligence. While I agree with the Central Intelligence Agency's (CIA's) current position that it is "unknowable" whether or not its "enhanced interrogation techniques" elicited significant intelligence that would not otherwise have been obtained, the fact remains that torture is wrong. The Convention against Torture and Other Cruel, Inhuman, or Degrading Treatment or Punishment, which the United States ratified in 1994, is clear: "No exceptional circumstances whatsoever, whether a state of war or a threat of war, internal political instability or any other public emergency, may be invoked as a justification of torture."
- (U) The method by which the SSCI report was produced was unfortunate, to say the least, and will cause many to question its findings. In my years of service on the traditionally bipartisan Homeland Security and Governmental Affairs Committee (HSGAC), the Senate's chief oversight committee, the congressional reports I have coauthored have almost always been the result of collaborative, bipartisan investigations. Indeed, even a subject as controversial as the treatment of detainees can lead to the production of a strong bipartisan report, as demonstrated by the Senate Armed Services Committee's Inquiry into the Treatment of Detainees in U.S. Custody drafted by Chairman Carl Levin and Ranking Member John McCain and approved by voice vote in November 2008. When I joined the Senate Select Committee on Intelligence in January 2013, I was disappointed to learn that the Committee's investigation into the CIA's Rendition, Detention, and Interrogation (RDI) program had not been conducted in a similarly bipartisan manner.
- (U) Since joining the Committee, I have sought to compensate for this missed opportunity and have encouraged greater dialogue among the CIA and the majority and minority Committee staff members, and extensive conversations have indeed occurred. Following the delivery of the CIA's feedback to the Committee's report in June 2013, I asked that we hold a hearing prior to a vote to declassify this report that would have included CIA witnesses. Such a hearing would have permitted a robust and much-needed debate about the claims made in the report compared to the rebuttals in the Agency's formal response. Unfortunately, this hearing did not occur.
- (U) In the absence of a formal Committee hearing, I was briefed directly by veteran, career CIA analysts who provided feedback on the report's factual accuracy and analytic quality. Two Senators from both sides of the aisle joined me in this worthwhile briefing.



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- (U) I also sought to improve the report by recommending revisions and greater precision in the Review's Findings & Conclusions, and I appreciate Chairman Feinstein incorporating some of my edits.
- (U) In addition to the partisan nature of the staff investigation, the report has significant intrinsic limitations because it did not involve direct interviews of CIA officials, contract personnel, or other Executive branch personnel. John Rizzo, one of the chief architects of the program, has stated publicly that he would have been happy to be interviewed, and he said a number of his colleagues would have as well. The absence of interviews significantly eroded the bipartisan cooperation that existed when the SSCI Review began and calls into question some of the report's analysis.
- (U) The lack of interviews violated the Committee's bipartisan Terms of Reference that were approved by an overwhelming 14-1 vote in March 2009. The Terms of Reference describe the purpose, scope, and methodology of the Review, and they include the following statement: "The Committee will use the tools of oversight necessary to complete a thorough review including, but not limited to, document reviews and requests, interviews, testimony at closed and open hearings, as appropriate, and preparation of findings and recommendations." Yet, there were no interviews, no hearings, and no recommendations. By comparison, the SASC's 2008 Inquiry into the Treatment of Detainees in U.S. Custody included 70 interviews, written responses from more than 200 individuals in response to written questions, two hearings, and at least two subpoenas.
- (U) Documents never tell the full story and lack context. As the former Chairman or Ranking Member of the Senate's chief investigative committee for ten years, I found that interviews were always key sources of information for every investigation our Homeland Security Committee conducted. In the 2012 HSGAC investigation into the attacks in Benghazi, for example, we discovered one of our most alarming findings in a discussion with the Commander of U.S. Africa Command, General Carter Ham. We learned that he was unaware of the presence of CIA officers in Benghazi, despite the fact that his Command had responsibility to prepare for the evacuation of U.S. government personnel.
- (U) The bipartisan Terms of Reference also called for the production of policy recommendations, but not one is included in the Review's Findings & Conclusions or its Executive Summary. Ironically, it was the CIA, rather than the Committee, that first developed recommendations to address the mismanagement, misconduct, and flawed performance that characterized too much of the CIA's Detention & Interrogation program. I have identified several recommendations that should be implemented as soon as possible.
- (U) Despite these significant flaws, the report's findings lead me to conclude that some detainees were subject to techniques that constituted torture. This inhumane and brutal treatment never should have occurred.

(TS/L)—The Review also raises serious concerns about the CIA's management of this program. I particularly agree with its conclusions that the CIA was not prepared to conduct the RDI program, that the CIA failed to conduct a comprehensive evaluation



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of the effectiveness of the use of EITs, that the CIA rarely held officers accountable for misconduct and mismanagement related to the RDI program, and that the CIA allowed a conflict of interest to exist among contractors responsible for too much of the RDI program. Is there any function that could be more inherently governmental than the questioning of high-level al Qaeda detainees in CIA custody? Yet, the CIA relied heavily on contractors for its RDI program and even had contractors evaluate the program.

- (U) The Review's most significant finding deals with the ineffectiveness of EITs in collecting valuable intelligence. As a Senator who strongly opposes torture, I would have welcomed a well-documented finding that reached this judgment. Unfortunately, the evidence cited does not sustain the Review's categorical judgment that EITs were ineffective at acquiring valuable intelligence.
- (U) For example, the Review concedes that some detainees were subject to EITs so soon after their capture that it is impossible to determine whether the information they provided could have been obtained through non-coercive debriefing methods. Here the report gets it right: there is no way to know what information these particular detainees would have provided without the use of EITs because the detainees were not afforded that opportunity for very long. Yet, the report draws a different and much more definitive conclusion: EITs were categorically ineffective at acquiring valuable intelligence.

(NF) It is also striking to me that two highly experienced public servants who are both widely respected for their integrity and impartiality, examined the program at two different times, independently of each other, and they both rendered the same verdict regarding the effectiveness of EITs. In 2011, former CIA Director Leon Panetta, and in 2005, a well-regarded both took the position that we simply can never know for sure if the information obtained from detainees who were subjected to EITs would have been obtained through other non-coercive means.

**INF** A letter from then-Secretary of Defense Leon Panetta to Senator John McCain sums up his conclusion on the effectiveness of EITs with respect to the Osama bin Laden raid: "Some of the detainees who provided useful information about the facilitator/courier's role had been subjected to enhanced interrogation techniques. Whether those techniques were the 'only timely and effective way' to obtain such information is a matter of debate and cannot be established definitively." According to the Review's own Executive said the following about the effectiveness of the CIA's enhanced interrogation techniques: "here enters the epistemological problem. We can never know whether or not this intelligence could have been extracted though alternative procedures."

(U) It bears repeating that torture need not be ineffective to be wrong. The United States correctly answered the question of whether torture should be prohibited when our nation ratified the Convention against Torture in 1994. The prohibition against torture in both U.S. law and international law is not based on an evaluation of its efficacy at eliciting information. Rather, the prohibition was put in place because torture is immoral and contrary to our values.

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- (U) There are three findings about the RDI program that warrant attention because they provide important perspective and context about the CIA program.
- (U) First, even as the mistreatment of detainees was occurring, senior CIA officials repeatedly sought legal approval from the Department of Justice (DOJ) in an effort to make sure each the EITs employed by CIA officers did not constitute torture. For example, the CIA suspended the program and/or sought legal approval prior to conducting EITs on Abu Zabaydah and several times afterwards: in 2004 after a new attorney in DOJ's Office of Legal Counsel (OLC), Jack Goldsmith, said the Department had never formally opined on whether EITs met constitutional standards, in 2005 when another attorney in OLC assessed OLC had not provided a substantive ruling on whether certain EITs violated portions of the Convention Against Torture, after passage of the Detainee Treatment Act of 2005, and after the Supreme Court's decision in Hamdan v. Rumsfeld and the passage of the Military Commissions Act of 2006.
- (U) Second, the problems of the detention program were frequently whole-of-government failures, not just CIA's alone. Legal opinions issued by OLC are almost never withdrawn, especially by the same Administration that issued them. Yet, that is exactly what happened in this case. Why was the original legal analysis by the Department of Justice so inadequate regarding such an important issue? CIA should not have made definitive claims about the effectiveness of EITs, but independent of the material facts represented by CIA, the withdrawal of the original August 1, 2002, OLC classified legal analysis demonstrated that it was too flawed and lacked the legal rigor necessary to serve as the basis for a controversial and questionable program.
- (TS/NF) Third, the Review's Findings & Conclusions understate the degree to which the U.S. Government failed to focus on an end game for CIA detainees in the program by not moving them to military installations, even as the CIA repeatedly sought to move the detainees out of its custody in 2005 after many had ceased producing valuable intelligence.
- (U) In the absence of recommendations in the SSCI's report, I believe four actions should be taken to prevent the terrible mistakes in the CIA's RDI program from ever happening again.
  - (1) Outlaw waterboarding of detainees once and for all. President Obama implemented this policy when he took office by signing Executive Order 13491, which requires all government agencies, not just the Department of Defense, to adhere to the techniques in the Army Field Manual 2-22.3. Codifying this prohibition would make this restriction even more explicit than the Detainee Treatment Act of 2005. I voted in favor of the Fiscal Year 2008 Intelligence Authorization Act in February 2008, which would have restricted the interrogation techniques employed by CIA personnel to only those covered in the Army Field Manual. Unfortunately, this legislation was vetoed on March 8, 2008.
  - (2) Reduce the number of programs now shared exclusively with the Gang of Eight, which consists of the Chairman and Vice Chairman of the intelligence committees and the leadership of both chambers of Congress, so more member of the oversight

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committees have access to significant information. Congress was informed about the RDI program to the bare minimum required by the National Security Act and no further. Most members of the intelligence committees, not to mention the rest of Congress, officially learned about the program on the same day President Bush announced it to the world in September 2006. In this case, adherence to the letter of the law rather than the spirit of the law resulted in insufficient oversight. As former CIA attorney John Rizzo has said:

The decision in 2002 to limit congressional knowledge of the EITs to the Gang of 8 and to stick to that position for four long years—as the prevailing political winds were increasingly howling in the other direction—was foolish and feckless...For our part, we in the CIA leadership should have insisted at the outset that all members of the intelligence committees be apprised of all the gory details all along the way, on the record, in closed congressional proceedings.

- (3) Strengthen the review process at the Department of Justice (DOJ) Office of Legal Counsel (OLC) for legal opinions concerning sensitive intelligence activities. The Intelligence Community (IC) requires and deserves to have confidence that OLC can produce valid, durable legal analysis upon which it can rely. At the same time, the IC needs to inform OLC if material facts related to sensitive programs that have previously been reviewed have changed.
- (4) Improve CIA controls in the management of covert action. The unauthorized use of EITs beyond those approved by DOJ OLC, along with the many shortcomings in CIA's management of the RDI program, require CIA to implement greater and more detailed controls regarding sensitive programs.
- (U) My vote to declassify this report does not signal my endorsement of all of its conclusions or its methodology. I do believe, however, that the Executive Summary, and Additional and Minority Views, and the CIA's rebuttal should be made public with appropriate redactions so the American public can reach their own conclusions about the conduct of this program. In my judgment, the "enhanced interrogation techniques" led, in some instances, to inhumane and brutal treatment of certain individuals held by the United States government.

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# MINORITY VIEWS OF VICE CHAIRMAN CHAMBLISS, SENATORS BURR, RISCH, COATS, RUBIO, AND COBURN\*

June 20, 2014

[[Revised for Redaction on December 5, 2014]]

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<sup>\*</sup> When these minority views were initially written in response to the original Study approved by the United States Senate Select Committee on Intelligence on December 13, 2012, the following members of the Committee signed on to them: Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Blunt, and Rubio.

<sup>&</sup>lt;sup>1</sup> [[Please note that the double-bracketed text in this document is new explanatory text necessitated by substantive modifications to the Study's Executive Summary and Findings and Conclusions that were made *after* our June 20, 2014, Minority Views were submitted to the Central Intelligence Agency for the declassification review. We also note that these Minority Views are in response to, and at points predicated upon, the research and foundational work that underlie the Study's account of the CIA Detention and Interrogation Program. These Views should not be treated as an independent report based upon a separate investigation, but rather our evaluation and critique of the Study's problematic analysis, factual findings, and conclusions.]]

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# MINORITY VIEWS OF VICE CHAIRMAN CHAMBLISS, SENATORS BURR, RISCH, COATS, RUBIO, AND COBURN<sup>1</sup>

#### (U) EXECUTIVE SUMMARY

(U) In March 2009, the Senate Select Committee on Intelligence ("SSCI" or "Committee") decided, by a vote of 14-1, to initiate a Study of the Central Intelligence Agency's Detention and Interrogation Program, (the Study).<sup>2</sup> On August 24, 2009, Attorney General Eric Holder decided to re-open the criminal inquiry related to the interrogation of certain detainees in the Central Intelligence Agency's (CIA) Detention and Interrogation Program ("the Program" or "the Detention and Interrogation Program").<sup>3</sup> Shortly thereafter, the minority withdrew from active participation in the Study when it determined that the Attorney General's decision would preclude a comprehensive review of the Program, since many of the relevant witnesses would likely decline to be interviewed by the Committee. Three years later, on August 30, 2012, Attorney General Holder closed the criminal investigation into the interrogation of certain detainees in the Detention and Interrogation Program.<sup>4</sup> At the end of the 112<sup>th</sup> Congress, on December 13, 2012, the Committee approved the adoption of the Study's three-volume report, executive summary, and findings and conclusions by a vote of 9-6.<sup>5</sup> On April 3, 2014, by a vote of 11-3, the Committee approved a motion to send updated versions of the Study's executive summary and findings and conclusions to the President for declassification review.<sup>6</sup>

(U) The latest version of the updated Study is a [[6,682]]-page interpretation of documents that, according to the CIA, has cost the American taxpayer more than 40 million dollars and diverted countless CIA analytic and support resources. Contrary to the Terms of Reference, the Study does not offer any recommendations for improving intelligence interrogation practices, intelligence activities, or covert actions. Instead, it offers 20 conclusions,

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<sup>&</sup>lt;sup>1</sup> The following members of the Committee signed on to the minority views drafted in response to the original Study approved by the United States Senate Select Committee on Intelligence on December 13, 2012: Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Blunt, and Rubio. [[Please note that the double-bracketed text in this document is new explanatory text necessitated by substantive modifications to the Study's Executive Summary and Findings and Conclusions that were made *after* our June 20, 2014, Minority Views were submitted to the Central Intelligence Agency for the declassification review. We also note that these Minority Views are in response to, and at points predicated upon, the research and foundational work that underlie the Study's account of the CIA Detention and Interrogation Program. These Views should not be treated as an independent report based upon a separate investigation, but rather our evaluation and critique of the Study's problematic analysis, factual findings, and conclusions.[]

<sup>&</sup>lt;sup>2</sup> SSCI Transcript, Business Meeting to Discuss and Revote on the Terms of Reference for the Committee's Study of the CIA's Detention and Interrogation Program, March 5, 2009, p. 10 (DTS 2009-1916).

<sup>&</sup>lt;sup>3</sup> DOI, Attorney General Eric Holder Regarding a Preliminary Review into the Interrogation of Certain Detainees, August 24, 2009, p. 1.

<sup>&</sup>lt;sup>4</sup> See DOJ, Statement of Attorney General Eric Holder on Closure of investigation into the Interrogation of Certain Detainees. August 30, 2012, p. 1.

<sup>&</sup>lt;sup>5</sup> SSCI Transcript, Business Meeting to Consider the Report on the CIA Detention and Interrogation Program. p. 74 (DTS 2013-0452).

<sup>&</sup>lt;sup>6</sup> SSCI Transcript, Hearing to Vote on Declassification of the SSCI Study of the CIA's Detention and Interrogation Program, April 3, 2014, pp. 8-9 (DTS 2014-1137).

<sup>&</sup>lt;sup>7</sup> CIA, Letter from V. Sue Bromley, Associate Deputy Director, November 6, 2012, p. 1 (DTS 2012-4143).

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many of which attack the CIA's integrity and credibility in developing and implementing the Program. Absent the support of the documentary record, and on the basis of a flawed analytical methodology, these problematic claims and conclusions create the false impression that the CIA was actively misleading policy makers and impeding the counterterrorism efforts of other federal government agencies during the Program's operation.

#### (U) THE STUDY'S FLAWED PROCESS

- (U) We begin with an examination of the procedural irregularities that negatively impacted the Study's problematic claims and conclusions. First, the Committee's decision not to interview key witnesses led to significant analytical and factual errors in the original and subsequent updated versions of the Study. Second, over the objection of the minority, the Committee did not provide a copy of the draft Study to the Intelligence Community for initial fact-checking prior to the vote to adopt the Study at the end of the 112th Congress. Third. Committee members and staff were not given sufficient time to review the Study prior to the scheduled vote on December 13, 2012. Fourth, the Committee largely ignored the CIA's response to the Study on June 27, 2013, which identified a number of factual and analytical errors in the Study. Fifth, during the summer and early fall of 2013, SSCI majority staff failed to take advantage of the nearly 60 hours of meetings with some of the CIA personnel who had led and participated in the CIA's study response. Instead of attempting to understand the factual and analytical errors that had been identified by the CIA, the majority staff spent a significant portion of these meetings criticizing the CIA's study response and justifying the Study's flawed analytical methodology. Sixth, the production and release of the updated Study was marred by the alleged misconduct of majority staff and CIA employees in relation to a set of documents known as the "Panetta Internal Review." Finally, Committee members and staff were not given sufficient time to review the updated Executive Summary and Findings and Conclusions prior to the scheduled vote on April 4, 2014.
- (U) With the exception of the decision not to interview relevant witnesses, most, if not all, of these procedural irregularities could have been avoided. As will be seen below, the updated Study still contains a significant number factual inaccuracies and invalid claims and conclusions. We believe that many of these problems could have been corrected if the Committee had simply adhered to our established procedural precedents for a report of this importance.

#### (U) THE STUDY'S PROBLEMATIC ANALYSIS

(U) We found a number of analytical deficiencies in the Study beginning with an inadequate discussion of the context that led to the implementation and operation of the CIA's Detention and Interrogation Program. Also, as an oversight body, this Committee reviews the Intelligence Community's analytic products with an expectation that they will follow certain analytic integrity standards. While these standards do not technically apply to this Committee's oversight products, the values behind these standards are useful in assessing our own analytic tradecraft. When applied to the Study, these standards were helpful in identifying some of the Study's general analytic deficiencies concerning objectivity, independence from political

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considerations, timeliness, the use of all available intelligence sources, and consistency with proper standards of analytic tradecraft.

### (U) Inadequate Context

(U) The Study does very little to provide the context in which the ClA's Detention and Interrogation Program was initiated and operated. It is entirely silent on the surge in terrorist threat reporting that inundated the Intelligence Community following the September 11, 2001, terrorist attacks by al-Qa'ida. It also makes no mention of the pervasive, genuine apprehension about a possible second attack on the United States that gripped the ClA in 2002 and 2003. During our review of the documentary record, we could clearly discern a workforce traumatized by the thousands of lives lost as a result of the September 11, 2001, terrorist attacks, but also galvanized by the challenge of working to ensure such an attack never occurred again.

#### (U) Inadequate Objectivity

- (U) With respect to the standard of objectivity, we were disappointed to find that the updated Study still contains evidence of strongly held biases. John Brennan emphasized this point prior to his confirmation as the Director of the CIA, when he told Vice Chairman Chambliss that, based on his reading of the originally approved Executive Summary and the Findings and Conclusions, the Study was "not objective" and was a "prosecutor's brief," "written with an eye toward finding problems." We agree with Director Brennan's assessments. We also agree with the criticism he relayed from Intelligence Community officials that it was written with a "bent on the part of the authors" with "political motivations."
- (U) We found that those biases led to faulty analysis, serious inaccuracies, and misrepresentations of fact in the Study. For example, the Study states, "At no time during or after the aggressive interrogation phase did Abu Zubaydah provide the information that the CIA enhanced interrogation were premised upon, specifically, 'actionable intelligence about al-Qa'ida operatives in the United States and planned al-Qa'ida lethal attacks against U.S. citizens and U.S. interests." Specifically, our review of the documentary record revealed that Abu Zubaydah provided actionable intelligence, after he was subjected to "aggressive" interrogation in April and August 2002, that helped lead to the capture of Ramzi bin al-Shibh and other al-Qa'ida associates during the Karachi safe house raids conducted on September 10-11, 2002. These captures effectively disrupted the al-Qa'ida plot to bomb certain named hotels in Karachi, Pakistan, that had been selected because they were frequented by American and German guests.
- (U) The Study's lack of objectivity is also evidenced by the uneven treatment of key U.S. officials throughout the report, attacking the credibility and honesty of some, while making little mention of others. For example, former Director George Tenet led the CIA at the outset of the Program, during a period the Study contends was characterized by mismanagement. Tenet authorized the enhanced interrogation techniques, and if the Study is to be believed, headed an

<sup>10</sup> See CIA, 10586, August 4, 2002, pp. 2-5.

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<sup>&</sup>lt;sup>8</sup> SSCI Study, Volume I, March 31, 2014, p. 146.

<sup>&</sup>lt;sup>9</sup> See SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, June 20, 2014, p. 33.

organization that withheld information from and misled policymakers in the executive branch and Congress. He is mentioned 62 times in the updated version of the Study's Executive Summary. By comparison, former Director Michael Hayden—who joined the CIA in 2006, after all but two detainees entered the Program and the most severe EITs were no longer in use—is mentioned over 200 times in the Executive Summary and disparaged numerous times. Notably, he was also the only Director to brief the Program to all members of the congressional oversight committees.

### (U) Indications of Political Considerations

(U) Ideally, oversight reports should not be distorted or altered with the intent of supporting or advocating a particular policy, political viewpoint, or specific audience." We found indications of political considerations within the Study. For example, the Study uses out-of-context quotes from certain minority members to suggest incorrectly that they supported certain positions taken by the Study. The Study omits additional comments by these same members which contradict the out-of-context statements.

#### (U) Lack of Timeliness

(U) The analytic integrity standard of timeliness centers on the need to effectively inform key policy decisions. The same could be said for intelligence oversight reports. The updated version of the Study was released for declassification review on April 3, 2014—more than five years after the Terms of Reference were approved. No version of the Study, updated or otherwise, has ever contained any recommendations. Moreover, there are no lessons learned, nor are there any suggestions of possible alternative measures. This absence of Committee recommendations is likely due to the fact that the key policy decisions about the CIA's Detention and Interrogation Program were decided by President Obama in 2009. Since it does little to effectively inform current policymakers, we found that the Study is not timely.

#### (U) Inadequate Use of Available Sources of Intelligence

(U) Despite the millions of records available for the Study's research, we found that important documents were not reviewed and some were never requested. We were surprised to learn that the e-mails of only 64 individuals were initially requested to support the review of a program that spanned eight years and included hundreds of government employees. Committee reviews of this magnitude typically involve interviewing the relevant witnesses. Here, these relevant witnesses were largely unavailable due to the Attorney General's decision to re-open a preliminary criminal review in connection with the interrogation of specific detainees at overseas locations. When DOJ closed this investigation in August 2013, however, the Committee had a window of opportunity to invite these relevant witnesses in for interviews, but apparently decided against that course of action. The lack of witness interviews should have been a clear warning flag to all Committee members about the difficulty of completing a truly "comprehensive" review on this subject.

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<sup>&</sup>lt;sup>11</sup> Intelligence Community Directive Number 203, Analytic Standards (effective June 21, 2007), p. 2.

### (U) Poor Standards of Analytic Tradecraft

- (U) We found numerous examples of poor analytic tradecraft in the Study. There were instances where the Study did not accurately describe the quality and reliability of the sources of information supporting its analysis. For example, the Study states that a review by the CIA Inspector General (IG) "uncovered that additional unauthorized techniques were used against" a detainee, but the Inspector General report actually said it "heard allegations" of the use of unauthorized techniques and said, "[F]or all of the instances, the allegations were disputed or too ambiguous to reach any authoritative determination about the facts." The Study rarely included caveats about uncertainties or confidence in its analytic judgments. Many of the Study's conclusions and underlying claims are offered as matters of unequivocal fact. As an example, the Study asserts "CIA officers conducted no research on successful interrogation strategies during the drafting of the [Memorandum of Notification], nor after it was issued." Proving a negative is often very difficult, and in this particular case it is difficult to understand how such an absolute assertion can be made without interviewing the affected witnesses or even citing to one documentary source that might support such a claim.
- (U) The Study also engaged in little alternative analysis of its claims and conclusions. In many respects, these minority views provide this necessary alternative analysis. For example, the Study is replete with uncited and absolute assertions like "there is no indication in CIA records that Abu Zubaydah provided information on bin al-Shibh's whereabouts." Our review of the documentary record revealed that Abu Zubaydah did provide locational information about bin al-Shibh. As discussed below, Zubaydah made four separate photographic identifications of bin al-Shibh and placed him in Kandahar, Afghanistan, during the November to December 2001 timeframe and provided sufficient information for interrogators to conclude that bin al-Shibh was subsequently with Khalid Shaykh Mohammad (KSM) in Karachi, Pakistan. 15
- (U) Finally, we found instances where claims were supported more by rhetorical devices than sound logical reasoning. For example, in support of the Study's conclusion that the CIA's use of enhanced interrogation techniques were not effective, the Study stated:

At least seven detainees were subjected to the CIA's enhanced interrogation techniques almost immediately after being rendered into CIA custody, *making it impossible to determine* whether the information they provided could have been obtained through non-coercive debriefing methods." <sup>16</sup>

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<sup>&</sup>lt;sup>12</sup> Compare SSCI Study, Volume I, March 31, 2014, p. 229 with CIA Office of Inspector General, Special Review: Counterterrorism Detention and Interrogation Activities (September 2001 - October 2003), May 7, 2004, p. 41 (DTS 2004-2710). [[This tradecraft error was partially corrected in the November 26, 2014, version of the Executive Summary by editing the offending sentence to read, "The Office of Inspector General later described additional allegations of unauthorized techniques used against . . . ." (emphasis added). Compare SSCI Study, Executive Summary, April 3, 2014, p. 67 with SSCI Study, Executive Summary, December 3, 2014, p. 70.]]
<sup>13</sup> SSCI Study, Volume I, March 31, 2014, p. 20.

<sup>&</sup>lt;sup>14</sup> SSCI Study, Executive Summary, December 3, 2014, p. 318.

<sup>&</sup>lt;sup>15</sup> See SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, June 20, 2014, pp. 37-38.

<sup>&</sup>lt;sup>16</sup> SSCI Study, Findings and Conclusions, April 3, 2014, p. 2 (emphasis added). [[This false reasoning was tempered in the December 3, 2014, version of the Executive Summary by editing the sentence to read, "CIA

This statement is a rhetorical attempt to persuade the reader that non-coercive techniques may have been equally or even more successful than the enhanced techniques. It is little more than an appeal to unknowable facts and is not based upon logical reasoning.<sup>17</sup>

### (U) ERRONEOUS STUDY CONCLUSIONS

(U) Despite the fact that the CIA response and the summer staff meetings essentially validated our criticisms of the original Study, it appears that the updated version of the Study largely persists with many of its erroneous analytical and factual claims. We have used these past eleven weeks to update our own Minority Views and focus our attention on eight of the Study's most problematic conclusions.

# (U) Conclusion 1 (The CIA's use of enhanced interrogation techniques was not effective)

- (U) This updated conclusion asserts that the "CIA's use of enhanced interrogation techniques was not an effective means of acquiring intelligence or gaining cooperation from detainees." The Study attempts to validate this conclusion by relying upon four faulty premises. The first faulty premise is that "seven of the 39 CIA detainees known to have been subjected to the CIA's enhanced interrogation techniques produced no intelligence while in CIA custody." If true, that means that 82 percent of detainees subjected to enhanced interrogation techniques produced some intelligence while in CIA custody, which is better than the 57.5 percent effectiveness rate of detainees not subjected to enhanced interrogation techniques. Regardless, these statistics do not provide any real insight on the qualitative value of the intelligence information obtained. The true test of effectiveness is the value of what was obtained—not how much or how little was obtained.
- (U) We have already discussed the second faulty premise, which involves a rhetorical appeal to ignorance based on the fact that at least seven detainees were subjected to enhanced interrogation techniques almost immediately after coming into the CIA's custody. Such speculation is not helpful in assessing whether the enhanced interrogation techniques were effective.
- (U) The third faulty premise of this ineffective techniques conclusion focuses on the fact that "multiple" detainees subjected to enhanced interrogation techniques "fabricated information, resulting in faulty intelligence." Our documentary review also found that "multiple" detainees

<sup>19</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 2. The assertion of "produced no intelligence" as used by the Study reflects that the interrogations of these detainees resulted in no intelligence reports.

<sup>20</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 2.

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detainees who were subjected to the CIA's enhanced interrogation techniques were usually subjected to the techniques immediately after being rendered to CIA custody. Other detainees provided significant accurate intelligence prior to, or without having been subjected to these techniques." *Compare* SSCI Study, Findings and Conclusions, April 3, 2014, p. 2 with SSCI Study, Findings and Conclusions, December 3, 2014, p. 2.]]

17 For a more detailed analysis of this unsupported claim, see infra, SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr. Risch, Coats, Rubio, and Coburn, December 5, 2014, p. 22.

18 SSCI Study, Findings and Conclusions, December 3, 2014, p. 2. The first and second conclusions in the updated Findings and Conclusion had been combined in Conclusion 9 of the original Study.

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who were not subjected to enhanced interrogation techniques also provided fabricated information to their interrogators. The only real inference that can be drawn from these facts is that detainees fabricated information regardless of whether they were subjected to enhanced interrogation.

(U) The final faulty premise used in support of this "effectiveness" conclusion was that "CIA officers regularly called into question whether the CIA's enhanced interrogation techniques were effective, assessing that the use of the techniques failed to elicit detained cooperation or produce accurate intelligence." While the *opinions* of these unidentified CIA officers may happen to coincide with the Study's first conclusion, there were at least three other CIA officials who held the opposite view—Directors Tenet, Goss, and Hayden.

# (U) Conclusion 2 (CIA's Justification for EITs Rested on Inaccurate Effectiveness Claims)

- (U) Conclusion 2 states, "[t]he CIA's justification for the use of its enhanced interrogation techniques rested on inaccurate claims of their effectiveness." While our review of the documentary record did reveal some instances of inaccurate effectiveness claims by the CIA, we found that many of the Study's claims related to this conclusion were themselves inaccurate. We reviewed 17 of the 20 cases studies that the Study relies upon to support this flawed conclusion. We examined these case studies in logical groupings (e.g., related to information provided by Abu Zubaydah) using chronological order rather than the Study's confusing "primary" and "secondary" effectiveness representations. This approach helped us better understand how the intelligence resulting from these detainee interrogations was used by the CIA to disrupt terrorist plots and identify, capture, and sometimes prosecute other terrorists.
- (U) The Study developed an analytical methodology to examine the effectiveness of the information obtained from the CIA's Detention and Interrogation Program that we found to be both confusing and deeply flawed. Usually, effectiveness is measured by establishing performance metrics that require the collection of pertinent data and the subsequent analysis of such data. For example, in the context of counterterrorism such metrics might include: (1) increased understanding of terrorist networks; (2) identification of terrorists and those providing material support; (3) terrorist captures; (4) terrorist interrogations; (5) disruption of terrorist operations and financing; (6) disruption of terrorist recruitment; (7) reduction in terrorist safe-havens; (8) development of counterterrorism assets; (9) intelligence gathering of documents, computer equipment, communications devices, etc.; (10) improved information sharing; and (11) improved foreign liaison cooperation against terrorism. Such metrics could then be compared against the information provided by CIA detainees to assess the relative effectiveness of the Program.
- (U) Instead of performance metrics, the Study's analytical methodology creates artificial categories that are used to *exclude* certain detainee information from being considered in an effectiveness assessment of the Program. For example, if the Study found that a detainee subjected to enhanced interrogation had provided similar information during an earlier non-

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SSCI Study, Findings and Conclusions, December 3, 2014, p. 2.
 SSCI Study, Findings and Conclusions, December 3, 2014, p. 2.

enhanced interrogation, then such information could not be used for assessing the effectiveness of the program. This category appears to have been developed in an attempt to exclude much of the intelligence information provided by Abu Zubaydah after he was subjected to enhanced interrogation in August 2002, since some of the information Abu Zubaydah provided during those interrogations was similar to information he had provided prior to August. However, it turns out that this category is largely inapplicable to Abu Zubaydah's case, because he was subjected to enhanced interrogation by the CIA when he was released from the hospital on April 15, 2002.<sup>23</sup>

- (U) Another category of information that the Study's flawed analytical methodology excludes is corroborative information. If a detainee subjected to enhanced interrogation provided information that was already available to the CIA or other elements of the Intelligence Community from another source, then the methodology dictates that such information cannot be considered to support a CIA effectiveness representation. This result occurs even in situations in which the detainee's information clarified or explained the significance of the prior information. Another exclusion category applies if the Study determined that there was no causal relationship between the information obtained from a detainee after the use of enhanced interrogation and the operational success claimed by the CIA. In these case studies, we often found documentary evidence that supported direct causal links between such detainee information and the operational success represented by the CIA. The final category excludes detainee information about terrorist plots when there was a subsequent assessment by intelligence and law enforcement personnel that such plots were infeasible or never operationalized.
- (U) This flawed analytical methodology often forced the Study to use absolute language such as, "no connection," "no indication," "played no role," or "these representations were inaccurate." Our review of the documentary record often found valid counter-examples that disproved such absolute claims. We also found that when we invalidated the claims in the initial case studies, there was often a cascading effect that further undermined claims in the subsequent case studies. Here we summarize the claims for the case studies we examined and our alternate analysis of those claims.
  - (U) The Identification of Khalid Shaykh Mohammad as the Mastermind of the 9/11 Attacks and His "Mukhtar" Alias

because they share common facts and analytical issues. The Study claims that "[o]n at least two prominent occasions, the CIA represented, inaccurately, that Abu Zubaydah provided [information identifying KSM as the mastermind of 9/11] after the use of the CIA's enhanced interrogation techniques." We found that neither of the occasions cited with respect to the "Mastermind of 9/11" information were "prominent." The first occasion was not even a CIA representation, but rather a mistake made by the Department of Justice in one of its legal opinions. The second occasion involved a set of November 2007 documents and talking points

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<sup>&</sup>lt;sup>23</sup> See infra, SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, December 5, 2014, pp. 33-37.

<sup>&</sup>lt;sup>24</sup> SSCI Study, Executive Summary, December 3, 2014, p. 312.

<sup>&</sup>lt;sup>25</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 313, n.1748.

for the CIA Director to use in a briefing with the President. Although these briefing materials did contain some erroneous information about KSM's interrogation, the Study fails to demonstrate whether this erroneous information was actually briefed to the President during that timeframe.<sup>26</sup>

NF) The Study also claims that "[i]n at least one instance in November 2007... the CIA asserted that Abu Zubaydah identified KSM as 'Mukhtar' after the use of the CIA's enhanced interrogation techniques." However, this instance is no more "prominent" than the above "mastermind" occasion, because it was contained in the same November 2007 briefing materials used by the CIA Director to brief the President. Again, the Study fails to demonstrate whether this erroneous information was actually briefed to the President during this timeframe.

"[t]here is no evidence to support the statement that Abu Zubaydah's information—obtained by FBI interrogators prior to the use of the CIA's enhanced interrogation techniques and while Abu Zubaydah was hospitalized—was uniquely important in the identification of KSM as the 'mastermind' of the 9/11 attacks."<sup>29</sup> We found considerable evidence that the information Abu Zubaydah provided identifying KSM as "Mukhtar" and the mastermind of 9/11 was significant to CIA analysts, operators, and FBI interrogators. Both the Congressional Joint Inquiry into the 9/11 Attacks and the 9/11 Commission discussed the importance of this information to the Intelligence Community in understanding KSM's role in the attacks and in the al-Qa'ida organization.

# (U) The Thwarting of the Dirty Bomb/Tall Buildings Plot and the Capture of Jose Padilla

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<sup>&</sup>lt;sup>26</sup> See DCIA Talking Points: Waterboard, 06 November 2007, pp. 1-3. This document was sent to DCIA on November 6 in preparation for a meeting with the President.

<sup>&</sup>lt;sup>27</sup> SSCI Study, Executive Summary, December 3, 2014, p. 315.

<sup>&</sup>lt;sup>28</sup> See DCIA Talking Points: Waterboard, 06 November 2007, pp. 1-3.

<sup>&</sup>lt;sup>29</sup> SSCI Study, Executive Summary, December 3, 2014, p. 313.

<sup>30</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 229-31 (emphasis added).

<sup>31</sup> SSCI Transcript, Staff Interview of FBI Special Agent Ali Soufan, April 28, 2008, p. 22. (DTS 2008-2411).

<sup>&</sup>lt;sup>32</sup> See CIA, 10090, April 21, 2002, p. 5.

<sup>&</sup>lt;sup>33</sup> See CIA, 10116, April 25, 2002, pp. 3-4; CIA, 10016, April 12, 2002, pp. 4-5.

extended sleep deprivation.<sup>34</sup> Specifically, sleep deprivation played a significant role in Abu Zubaydah's identification of Jose Padilla as an al-Qa'ida operative tasked to carry out an attack against the United States. Abu Zubaydah provided this information to FBI agents during an interrogation session that began late at night on April 20, 2002, and ended on April 21, 2002. Between April 15, 2002 and April 21, 2002, Abu Zubaydah was deprived of sleep for a total of 126.5 hours (5.27 days) over a 136 hour (5.6 day) period—while only being permitted several brief sleep breaks between April 19, 2002 and April 21, 2002, which totaled 9.5 hours. Thus, all information provided by Abu Zubaydah subsequent to his return from the hospital on April 15, 2002, was obtained during or after the use of enhanced interrogation techniques and cannot be excluded from supporting the CIA's effectiveness representations under the Study's flawed analytical methodology. Over the course of his detention, Abu Zubaydah provided 766 solesource disseminated intelligence reports.35

### (U) The Capture of Ramzi bin al-Shibh

NF) The Study claims, "[a] review of CIA records found no connection between Abu Zubaydah's reporting on Ramzi bin al-Shibh and Ramzi bin al-Shibh's capture. . . . While CIA records indicate that Abu Zubaydah provided information on Ramzi bin al-Shibh, there is no indication that Abu Zubaydah provided information on bin al-Shibh's whereabouts. Further, while Abu Zubaydah provided information on bin al-Shibh while being subjected to the CIA's enhanced interrogation techniques, he provided similar information to FBI interrogators prior to the initiation of the CIA's enhanced interrogation techniques."36

NF) CIA records demonstrate that Abu Zubaydah was subjected to enhanced interrogation techniques during two separate periods in April 2002 and August 2002. During these timeframes, Abu Zubaydah made several photographic identifications of Ramzi bin al-Shibh and provided information that bin al-Shibh had been in Kandahar at the end of 2001, but was then working with KSM in Karachi, Pakistan. More important, Abu Zubaydah provided information about how he would go about locating Hassan Ghul and other al-Qa'ida associates in Karachi. This information caused Pakistani authorities to intensify their efforts and helped lead them to capture Ramzi bin al-Shibh and other al-Qa'ida associates during the Karachi safe house raids conducted on September 10-11, 2002.

### (U) The Capture of Khalid Shaykh Mohammad

<sup>36</sup> SSCI Study, Executive Summary, December 3, 2014, p. 318 (emphasis added).

NF) The Study claims "there are no CIA records to support the assertion that Abu Zubaydah, Ramzi bin al-Shibh, or any other CIA detainee played any role in

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<sup>10094,</sup> April 21, 2002, p. 3; CIA, 10071, April 19, 2002, p. 2; CIA, April 21, 2002, p. 2. Dietary manipulation, nudity, and sleep deprivation (more than 48 hours) were also subsequently authorized as enhanced interrogation techniques by the Department of Justice. See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury. Principal Deputy Assistant Attorney General, Office of Legal Counsel, Department of Justice, May 30, 2005, Re: Application of United States Obligations under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High value Al Queda Detainees (DTS 2009-1810, Tab-11). 35 SSCI Study, Volume III, March 31, 2014, pp. 282-283.

the 'the planning and execution of the operation that captured Khalid Sheikh Mohammed.'"<sup>37</sup> However, information obtained from CIA detainee Abu Zubaydah was essential to furthering the CIA's understanding of KSM's role in the September 11, 2001, terrorist attacks and helped lead to the capture of Ramzi bin al-Shibh. The interrogations of bin al-Shibh and DETAINEE R provided key insights about KSM.

Information produced through detainee interrogation was pivotal to the retention of a key CIA asset whose cooperation led directly to the capture of KSM.

### (U) The Disruption of the Karachi Hotels Bombing Plot

techniques—to include the waterboard—played no role in the disruption of the Karachi Plot(s)."<sup>38</sup> However, CIA documents show that key intelligence collected through the CIA's Detention and Interrogation Program, including information obtained after the use of enhanced interrogation techniques, played a major role in disrupting the Karachi hotels bombing plot. Specifically, Abu Zubaydah provided crucial information that helped lead to the successful raids of the al-Qa'ida safe houses on September 11, 2002—the same raids that yielded the "perfume letter" and disrupted the Karachi hotels plot. Specifically, the raids were the direct result of information provided by Abu Zubaydah on August 20, 2002, during his second period of enhanced interrogation.

### (U) The Heathrow and Canary Wharf Plots

information acquired during or after the use of the CIA's enhanced interrogation techniques played no role in 'alert[ing]' the CIA to the threat to—or the 'disrupt[ing]' the plotting against—Heathrow Airport and Canary Wharf."<sup>39</sup> We found that the CIA interrogation program played a key role in disrupting the Heathrow and Canary Wharf plotting. Specifically, the Study itself twice concedes these plots were "fully disrupted" with the detentions of Ramzi bin al-Shibh, KSM, Ammar al-Baluchi, and Khallad bin Attash. <sup>40</sup> The Study then incorrectly asserts, "There are no CIA records to indicate that any of the detainees were captured as a result of CIA detainee reporting."<sup>41</sup> Information obtained from the CIA interrogation program played a key role in the capture of al-Shibh and KSM. <sup>42</sup> Also, Ramzi bin al-Shibh provided information about Ammar al-Baluchi and Abu Zubaydah provided information about Khallad bin Attash prior to their arrests. <sup>43</sup> The same detainee information that helped lead to the capture of these terrorists also played a key role in fully disrupting the Heathrow Airport and Canary Wharf plots.

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<sup>&</sup>lt;sup>37</sup> SSCI Study, Executive Summary, December 3, 2014, p. 327.

<sup>&</sup>lt;sup>38</sup> SSCI Study, Executive Summary, December 3, 2014, p. 242.

<sup>&</sup>lt;sup>39</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 297-298.

<sup>40</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 295 and 299.

<sup>&</sup>lt;sup>41</sup> SSCI Study, Executive Summary December 3, 2014, p. 299.

<sup>&</sup>lt;sup>42</sup> See SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, December 5, 2014, pp. 37-41.

<sup>&</sup>lt;sup>43</sup> See SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, December 5, 2014, pp. and 47.

### (U) The Capture of Hambali

cables and other records found that information obtained from KSM during or after the use of the CIA's enhanced interrogation techniques played no role in the capture of Hambali." However, CIA documents show that the interrogation of KSM and al-Qa'ida operative Zubair, during and after the use of enhanced interrogation techniques on both individuals, played a key role in the capture of Hambali. Specifically, CIA documents indicate it was the combination of reporting from KSM and Majid Khan that led to the efforts to find Hambali through Zubair. A CIA summary of Hambali's capture timeline states, while "numerous sources had placed Hambali in various Southeast Asian countries, it was captured al-Qa'ida leader KSM who put on Hambali's trail"—contradicting the Study's claim that the KSM interrogation played "no role."

# (U) The Thwarting of the Second Wave Plots and Discovery of the Al-Ghuraba Group

(TS NF) The Study claims that, "[a] review of CIA operational cables and other documents found that the CIA's enhanced interrogation techniques played no role in the 'discovery' or thwarting of either 'Second Wave' plot. Likewise, records indicate that the CIA's enhanced interrogation techniques played no role in the 'discovery' of a 17-member 'cell tasked with executing the 'Second Wave.'"46 However, we found that the CIA interrogation program played a key role in disrupting the "Second Wave" plot and led to the capture of the 17-member al-Ghuraba group. Specifically, the Study ignores that KSM, who had also been subjected to the CIA's enhanced interrogation techniques, provided information months earlier on this same group of JI students and their location in Karachi-information that helped lead to the capture of Gunawan himself. According to CIA information, while the CIA was already aware of Gunawan, "KSM's identification of his role as Hambali's potential successor prioritized his capture. Information from multiple detainees, including KSM, narrowed down [Gunawan's] location and enabled his capture in September 2003."47 This information was excluded from the Study. Pakistani authorities arrested the members of the al-Ghuraba group during raids on A cable describing the arrests said captured this cell based on the debriefings of captured senior al-Qa'ida operatives, who stated that some members of this cell were to be part of senior al-Qa[']ida leader Khalid Shaykh Muhammad (KSM)['s] [']second wave['] operation to attack the United States using the same modus operandi as was used in the September 11, 2001 attacks."48

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48 CIA, CIA CABLE 52981.

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<sup>&</sup>lt;sup>44</sup> SSCI Study, Executive Summary, December 3, 2014, p. 305.

<sup>45</sup> CIA, Hambali Capture/Detention Timeline, no date, p. 6.

<sup>&</sup>lt;sup>46</sup> SSCI Study, Executive Summary, December 3, 2014, p. 251. This claim has been modified from the version that appeared in the report that was approved by the Committee at the end of the 1½th Congress. For example, it no longer claims that the CIA's interrogation program, excluding the use of enhanced interrogation techniques, did not play a role in the thwarting of the al-Ghuraba Group. It also substitutes the words "discovery or thwarting" in place of the original "identification and disruption." (emphasis added).

<sup>&</sup>lt;sup>47</sup> CIA, Detainee Reporting Pivotal for the War Against Al-Qa'ida, June 1, 2005, p. 2 (DTS 2009-1387).

# (U) Critical Intelligence Alerting the CIA to Jaffar al-Tayyar

(TS NF) The Study asserts that,

CIA representations [about detainee reporting on Jaffar al-Tayyar] also omitted key contextual facts, including that . . . (2) CIA detainee Abu Zubaydah provided a description and information on a KSM associate named Jaffar al-Tayyar to FBI Special Agents in May 2002, prior to being subjected to the CIA's enhanced interrogation techniques . . . and (5) CIA records indicate that KSM did not know al-Tayyar's true name and that it was Jose Padilla—in military custody and being questioned by the FBI—who provided al-Tayyar's true name as Adnan el-Shukrijumah."<sup>49</sup>

provided information on an associate of KSM by the name of Abu Jaffar al-Thayer. Abu Zubaydah provided a detailed description of Abu Jaffar al-Thayer, including that he spoke English well and may have studied in the United States. The Study incorrectly claims that this May 20, 2002, interrogation took place prior to the initiation of the CIA's enhanced interrogation techniques. Abu Zubaydah had already been subjected to an extended period of sleep deprivation and other enhanced interrogation techniques during his interrogation between April 15, 2002 and April 21, 2002, about one month *prior* to his May 20 interrogation. S2

CIA representations that KSM did not know al-Tayyar's true name, and it was Jose Padilla, in military custody and being questioned by the FBI, who provided al-Tayyar's true name as Adnan el-Shukrijumah.<sup>53</sup> However, this omission was rendered moot because, as the Study itself notes a few pages later,<sup>54</sup> the "FBI began participating in the military debriefings [of Padilla] in March 2003, after KSM reported Padilla might know the true name of a US-bound al-Qa'ida operative known at the time only as Jaffar al-Tayyar. Padilla confirmed Jaffar's true name as Adnan El Shukrijumah."<sup>55</sup>

### (U) The Arrest and Prosecution of Saleh al-Marri

(TS) The Study correctly asserts, "The CIA represented to the CIA Office of Inspector General that 'as a result of the lawful use of EITs,' KSM 'provided information that helped lead to the arrests of terrorists including . . . Saleh Almari, a sleeper

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<sup>&</sup>lt;sup>49</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 358-359.

<sup>50</sup> See FBI draft report of the interrogation of Abu Zubaydah, May 20, 2002, 5:25 p.m. to 8:40 p.m., p 3.

<sup>&</sup>lt;sup>51</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 362.

<sup>&</sup>lt;sup>52</sup> See infra, SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, December 5, 2014, pp. 33-36.

<sup>53</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 359.

<sup>54</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 365 (emphasis added).

<sup>55</sup> See CIA, Briefing Notes on the Value of Detainee Reporting, April 15, 2005, p. 3 (emphasis added); See also CIA, ALEC March 24, 2003, p. 6 ("Our service has developed new information, based on leads from detained al-Qa'ida operations chief Khalid Shaykh Muhammad (KSM), that al-Qa'ida operative Jafar al-Tayyar's true name is Adnan Shukri Jumah and he could be involved in an imminent suicide attack in the United States").

operative in New York." <sup>56</sup> As the Study makes clear, al-Marri was not arrested based on information from KSM, and could not have been, because al-Marri was arrested in December 2001, before the detention of KSM in March 2003. <sup>57</sup>

agency erred in describing detainee reporting as contributing to al-Marri's arrest. However, the agency stresses that KSM did provide valuable intelligence on al-Marri—intelligence that played a significant role in al-Marri's prosecution. <sup>58</sup> It was KSM who identified a photograph of al-Marri and described him as an al-Qa'ida sleeper operative sent to the United States shortly before 9/11. KSM said he planned for al-Marri, who "had the perfect built-in cover for travel to the United States as a student pursuing his advanced degree in computer studies at a university near New York," to serve as al-Qa'ida's point of contact to settle other operatives in the United States for follow-on attacks after 9/11. <sup>59</sup> KSM also said that al-Marri trained at the al-Faruq camp, had poisons training, and had offered himself as a martyr to bin Ladin. <sup>60</sup>

with credit card fraud and false statements. After the information from KSM, al-Marri was designated as an enemy combatant. In 2009, after being transferred to federal court, al-Marri pled guilty to one count of conspiracy to provide material support to al-Qa'ida. In his plea, he admitted that he attended terrorist training camps and met with KSM to offer his services al-Qa'ida, who told him to travel to the United States before 9/11 and await instructions—all information initially provided by KSM.

### (U) The Arrest and Prosecution of Iyman Faris

(U) The Study claims, "[o]ver a period of years, the CIA provided the 'identification,' 'arrest,' 'capture,' 'investigation,' and 'prosecution' of Iyman Faris as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These representations were inaccurate." The Study correctly points out that CIA statements implying that detainee information led to the "identification" or "investigation" of Iyman Faris were inaccurate. However, CIA, FBI, and Department of Justice documents show that information obtained from KSM after he was waterboarded led directly to Faris's arrest and was key in his prosecution.

Majid Khan's family and KSM stated that another Khan relative, whom he identified from a picture of Faris, was a "truck driver in Ohio." On March 18, 2003, KSM told interrogators he tasked the truck driver to procure specialized machine tools that would be useful to al-Qaida in loosening the nuts and bolts of suspension bridges in the United States. KSM said he was

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<sup>&</sup>lt;sup>56</sup> SSCI Study, Executive Summary, December 3, 2014, p. 366.

<sup>&</sup>lt;sup>57</sup> SSCI Study, Executive Summary, December 3, 2014, p. 366.

<sup>58</sup> See CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 35.

<sup>59</sup> CIA, WASHINGTON DC

<sup>60</sup> See CIA, CIA WASHINGTON DC

<sup>61</sup> SSCI Study, Executive Summary, December 3, 2014, p. 276-277.

<sup>62</sup> CIA, CIA CABLE 10886, March 18, 2003, pp 5-6.

informed by an intermediary that Faris could not find the tools.<sup>63</sup> This revelation would turn out to be a key piece of incriminating evidence against Iyman Faris. The Study excluded information found in CIA documents which shows that, immediately after obtaining information from KSM and Majid Khan regarding Faris, the CIA queried the FBI for "additional details" on Faris, "including a readout on his current activities and plans for FBI continued investigation." The cable specifically noted that "KSM seems to have accurately identified" Faris from a photograph as the "truck driver in Ohio."

questioning and conducted a consent search of his apartment, seizing his laptop. When our staff asked the FBI why Faris was picked up, they cited the cables from CIA.<sup>66</sup> The FBI investigators went into this interview armed with the information revealed by KSM and Majid Khan, which enabled them to explore Faris's ties with KSM and al-Qa'ida plotting in the United States.<sup>67</sup> On May 1, 2003, Faris pled guilty to "casing a New York City bridge for al Qaeda, and researching and providing information to al Qaeda regarding the tools necessary for possible attacks on U.S. targets," the exact terrorist activities described by KSM. Ultimately, the CIA's representation concerning the identification and initial investigation of Faris is much less important than the details that led to his arrest and prosecution.

#### (U) The Arrest and Prosecution of Uzhair Paracha and the Arrest of Saifullah Paracha

obtained through the use of the CIA's enhanced interrogation techniques produced otherwise unavailable intelligence that led to the identification and/or arrest of Uzhair Paracha and his father Saifullah Paracha (aka, Sayf al-Rahman Paracha). These CIA representations included inaccurate information and omitted significant material information, specifically a body [of] intelligence reporting—acquired prior to CIA detainee reporting—that linked the Parachas to al-Oa'ida-related terrorist activities."

during his enhanced interrogation on March 25, 2003, about alleged explosives smuggling into the United States, attacks on U.S. gas stations, and related material support to al-Qa'ida, motivated the FBI to track down and arrest Uzhair Paracha in New York a few days later on March 31, 2003. The Intelligence Community continued its pursuit of Saifullah, who was later arrested on July 6, 2003. Among other charges, Uzhair was successfully convicted on November 23, 2005, of providing material support to al-Qa'ida and sentenced to 30 years in prison. KSM's description of Uzhair's involvement in the gas station plots and his claim that Uzhair may have provided other logistical support for Majid's entry into

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63 CIA, CIA CABLE 10886, March 18, 2003, pp 5-6.	
<ul> <li><sup>64</sup> CIA,</li> <li><sup>65</sup> CIA.</li> <li><sup>66</sup> Phone call from the FBI responding to minority staff quality</li> <li><sup>67</sup> See CIA Study Response, Case Studies (TAB C), June 2</li> <li><sup>68</sup> SSCI Study, Executive Summary, December 3, 2014, pure 2</li> <li><sup>69</sup> CIA, DIRECTOR</li> </ul>	27, 2013, p. 13; FBI WASH 040537Z, April 4, 2003, p. 2
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the United States was consistent with the press release's description of some of the evidence used during Uzhair's trial.<sup>70</sup>

### (U) Tactical Intelligence on Shkai, Pakistan

(U) This case study is no longer as problematic as the version contained in the appendix to the original Findings and Conclusions section of the Study approved by the Committee during the 112<sup>th</sup> Congress. That appendix falsely accused the CIA of providing an inaccurate representation about the tactical intelligence acquired on Shkai, Pakistan, during the interrogations of Hassan Ghul after the use of enhanced interrogation techniques. Fortunately, that appendix has been dropped from the Study's updated Findings and Conclusions and there is no claim in the updated version of the Study that the representation concerning Shkai, Pakistan, was inaccurate.

### (U) Thwarting of the Camp Lemonier Plotting

(TS NF) The Study claims, "[t]he CIA represented that intelligence derived from the use of CIA's enhanced interrogation techniques thwarted plotting against the U.S. military base, Camp Lemonier, in Djibouti. These representations were inaccurate."72 We found, however that representations about the thwarting of an attack against Camp Lemonier in Djibouti, specifically President Bush's 2006 comments that "Terrorists held in CIA custody have also provided information that helped stop a planned strike on U.S. Marines at Camp Lemonier in Djibouti," were accurate and have been mischaracterized by the Study. 73 Specifically, contrary to the Study's assertions, the President did not attribute the thwarting of this plot exclusively to the use of enhanced interrogation techniques, but information from "[t]errorists held in CIA custody." In addition, the President never stated that the plot was disrupted exclusively because of information from detainees in CIA custody. The President was clear that information from detainees "helped" to stop the planned strike. This idea that detainee reporting builds on and contextualizes previous and subsequent reporting is repeated a few lines later in the speech, when the President makes clear, "[t]he information we get from these detainees is corroborated by intelligence . . . that we've received from other sources, and together this intelligence has helped us connect the dots and stop attacks before they occur."74

#### (U) CIA Detainees Subjected to EITs Validated CIA Sources

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<sup>&</sup>lt;sup>70</sup> See DOJ, United States Attorney, Southern District of New York, Pakistani Man Convicted of Providing Material Support to Al Qaeda Sentenced to 30 Years in Federal Prison, July 20, 2006, p.2.

<sup>&</sup>lt;sup>71</sup> SSCI Study, December 13, 2012, Findings and Conclusions, Appendix: Details on CIA's Effectiveness Representations—Conclusion #9, p. 92.

<sup>&</sup>lt;sup>72</sup> SSCI Study, Executive Summary, December 3, 2014, p. 336.

<sup>&</sup>lt;sup>73</sup> President George W. Bush, Trying Detainees; Address on the Creation of Military Commissions, Washington, D.C., September 6, 2006.

<sup>&</sup>lt;sup>74</sup> President George W. Bush, *Trying Detainees; Address on the Creation of Military Commissions*, Washington, D.C., September 6, 2006.

on one CIA detainee—Janat Gul—contradicting the reporting of one CIA asset." Contrary to the Study's claim, the representations cited by the Study do not assert that enhanced interrogation techniques helped to validate sources. Rather, the representations only make reference to "detainee information" or detainee "reporting." Also contrary to the Study's claim, we found evidence in the documentary record where the CIA representations about Janat Gul also contained additional examples of source validation. Moreover, the three items of information that the Study asserts should have been included in the Janat Gul asset validation representations were not "critical" and their inclusion does not alter the fact that Gul's persistent contradiction of the asset's claims did help the CIA "validate" that particular asset.

### (U) The Identification of Bin Ladin's Courier

in 2002 did not come from the interrogation of CIA detainees and was obtained prior to any CIA detainee reporting." However, CIA documents show that detainee information served as the "tip-off" and played a significant role in leading CIA analysts to the courier Abu Ahmad al-Kuwaiti. While there was other information in CIA databases about al-Kuwaiti, this information was not recognized as important by analysts until after detainees provided information on him. Specifically, a CIA paper in November 2007 noted that "over twenty mid to high-value detainees have discussed Abu Ahmad's ties to senior al-Qa'ida leaders, including his role in delivering messages from Bin Ladin and his close association with former al-Qa'ida third-in-command Abu Faraj al-Libi." The report highlighted specific reporting from two detainees, Hassan Ghul and Ammar al-Baluchi, who both identified Abu Faraj al-Libi's role in communicating to bin Ladin through Abu Ahmad. It was this and similar reporting from other detainees that helped analysts realize Abu Faraj's categorical denials that he even knew anyone named Abu Ahmad al-Kuwaiti, "almost certainly were an attempt to protect Abu Ahmed," thus showing his importance.

Abu Ahmad al-Kuwaiti obtained from a CIA detainee [Hassan Ghul] was provided by a CIA detainee who had not yet been subjected to the CIA's enhanced interrogation techniques." We found, however, that Detainees who provided useful and accurate information on Abu Ahmad al-Kuwaiti and bin Ladin had undergone enhanced interrogation prior to providing the information. Specifically, Ammar al-Baluchi, who appears to be the first detainee to mention Abu Ahmad al-Kuwaiti's role as a bin Ladin courier and a possible connection with Abu Faraj al-Libi, provided this information at a CIA black site during a period of enhanced interrogation. 80

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<sup>&</sup>lt;sup>75</sup> SSCI Study, Executive Summary, December 3, 2014, p. 342.

<sup>&</sup>lt;sup>76</sup> SSCI Study, Executive Summary, December 3, 2014, p. 389.

<sup>&</sup>lt;sup>77</sup> CIA Intelligence Assessment, Al-Qa'ida Watch, Probable Identification of Suspected Bin Ladin Facilitator Abu Ahmad al-Kuwaiti, November 23, 2007, p. 2.

<sup>&</sup>lt;sup>78</sup> CIA Intelligence Assessment. Al-Qa'ida Watch, Probable Identification of Suspected Bin Ladin Facilitator Abu Ahmad al-Kuwaiti, November 23, 2007, p. 2.

<sup>&</sup>lt;sup>79</sup> SSCI Study, Executive Summary, December 3, 2014, p. 379.

<sup>80</sup> See CIA, WASHINGTON DC Ammar al-Baluchi attempted to recant his earlier description of Abu Ahmad as a Bin Ladin courier. CIA, DIRECTOR

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(TS) Additional CIA-fact checking explained that Ghul offered more details about Abu Ahmad's role after being transferred from COBALT and receiving enhanced interrogation. Specifically, the CIA stated:

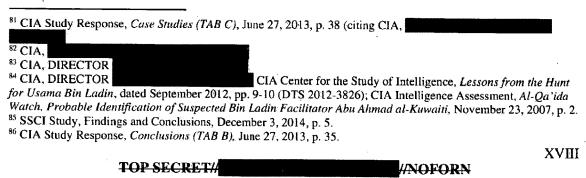
After undergoing enhanced techniques, Gul stated that Abu Ahmad specifically passed a letter from Bin Ladin to Abu Faraj in late 2003 and that Abu Ahmad had "disappeared" from Karachi, Pakistan in 2002. This information was not only more concrete and less speculative, it also corroborated information from Ammar that Khalid Shaykh Muhammad (KSM) was lying when he claimed Abu Ahmad left al-Qa'ida in 2002.81

Ghul stated that while he had "no proof," he believed that Abu Faraj was in contact with Abu Ahmad and that Abu Ahmad might act as an intermediary contact between Abu Faraj and Bin Ladin. Ghul said that this belief "made sense" since Abu Ahmad had disappeared and Ghul had heard that Abu Ahmad was in contact with Abu Faraj. Months later, Ghul also told his interrogators that he knew Abu Ahmad was close to Bin Ladin, which was another reason he suggested that Abu Ahmad had direct contact with Bin Ladin as one of his couriers. 83

interrogation, but were believed to be untruthful about knowing Abu Ahmad al-Kuwaiti, was described by CIA analysts as being very significant in their understanding of the courier as well. CIA documents make clear that when detainees like Abu Zubaydah, KSM, and Abu Faraj al-Libi—who had undergone enhanced interrogation and were otherwise cooperative—denied knowing Abu Ahmad Kuwaiti or suggested that he had "retired," it was a clear sign to CIA analysts that these detainees had something to hide, and it further confirmed other detainee information that had tipped them off about the true importance of Abu Ahmad al-Kuwaiti. 84

### (U) Conclusion 6 (CIA Impeded Congressional Oversight)

impeded congressional oversight of the program."<sup>85</sup> In reality, the overall pattern of engagement with the Congress shows that the CIA attempted to keep the Congress informed of its activities. From 2002 to 2008, the CIA provided more than 35 briefings to SSCI members and staff, more than 30 similar briefings to HPSCI members and staff, and more than 20 congressional notifications. Because the Study did not interview the participants in these restricted briefings, it is impossible to document how much information the CIA provided to Committee leadership during those briefings. Often, the Study's own examples contradict the assertion that the CIA tried to avoid its overseers' scrutiny. For example, the Study notes that the CIA reacted to Vice



Chairman Rockefeller's suspicion about the agency's honesty by planning a detailed briefing on the Program for him.<sup>87</sup>

Intelligence Committee leadership on the CIA's enhanced interrogation techniques until September 2002, after the techniques had been approved and used."<sup>88</sup> We found that the CIA provided information to the Committee in hearings, briefings, and notifications beginning shortly after the signing of the Memorandum of Notification (MON) on September 17, 2001. The Study's own review of the CIA's representations to Congress cites CIA hearing testimony from November 7, 2001, discussing the uncertainty in the boundaries on interrogation techniques. <sup>89</sup> The Study also cites additional discussions between staff and CIA lawyers in February 2002. <sup>90</sup> The Study seems to fault the CIA for not briefing the Committee leadership until after the enhanced interrogation techniques had been approved and used. However, the use of DOJ-approved enhanced interrogation techniques began during the congressional recess period in August, an important fact that the Study conveniently omitted. <sup>91</sup> The CIA briefed HPSCI leadership on September 4, 2002. SSCI leadership received the same briefing on September 27, 2002. <sup>92</sup>

efforts by then-Vice Chairman John D. Rockefeller, IV, to investigate the program, including by refusing in 2006 to provide requested documents." However, we determined that the CIA provided access to the documents requested. On January 5, 2006, the Director of National Intelligence's Chief of Staff wrote a letter to Vice Chairman Rockefeller which denied an earlier request for full Committee access to over 100 documents related to the Inspector General's May 2004 Special Review. However, this denial of "full Committee access," did not mean that the documents were not made available to the CIA's congressional overseers. In fact, the Chief of Staff's letter stated, "Consistent with the provisions of the National Security Act of 1947, the White House has directed that specific information related to aspects of the detention and interrogation program be provided only to the SSCI leadership and staff directors." The letter concluded by advising Vice Chairman Rockefeller that the documents "remain available for review by SSCI leadership and staff directors at any time through arrangements with CIA's Office of Congressional Affairs."

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<sup>&</sup>lt;sup>87</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 441.

<sup>88</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 5.

<sup>&</sup>lt;sup>89</sup> SSC1 Study, Executive Summary, December 3, 2014, p. 437 n.2447. See also SSCI Transcript, Briefing on Covert Action, November 7, 2001, p. 56 (DTS 2002-0611).

<sup>&</sup>lt;sup>90</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 437; Email from: Christopher Ford, SSCI Staff, to: Cleared SSCI staff; subject: Meeting yesterday with CIA lawyers on date: February 26, 2002 (DTS 2002-0925).

<sup>91</sup> See CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 36.

<sup>92</sup> CIA Study Response. Conclusions (TAB B), June 27, 2013, p. 36.

<sup>93</sup> SSCI Study, Findings and Conclusions, December 3, 2014, pp. 5-6.

<sup>94</sup> SSCI Study, Executive Summary, December 3, 2014, p. 442.

<sup>95</sup> Letter from David Shedd to Andy Johnson, January 5, 2006 (DTS 2006-0373).

<sup>&</sup>lt;sup>96</sup> Letter from David Shedd to Andy Johnson, January 5, 2006 (DTS 2006-0373).

impeded congressional oversight, the Study notes that the "CIA restricted access to information about the program from members of the Committee beyond the Chairman and Vice Chairman until September 6, 2006." Although we agree that the full Committee should have been briefed much earlier, the CIA's limitation of access to sensitive covert action information is a long-standing practice codified in Section 503 of the National Security Act of 1947, as amended.

(TS) The Study notes that the CIA briefed a number of additional Senators who were not on the Select Committee on Intelligence. The National Security Act permits the President to provide senators with information about covert action programs at his discretion, without regard to Committee membership. Moreover, providing a briefing to inform key senators working on legislation relevant to the CIA's program is inconsistent with the narrative that the CIA sought to avoid congressional scrutiny.

### (U) Conclusion 7 (CIA Impeded White House Oversight)

(U) Conclusion 7 states, "[t]he CIA impeded effective White House oversight and decision-making." It is important to place this serious allegation within its proper context—the CIA's Detention and Interrogation Program was conducted as a covert action. Covert action is the sole responsibility of the White House, a principle enshrined in law since the National Security Act of 1947. The President, working with his National Security Staff, approves and oversees all covert action programs. The congressional intelligence committees also conduct ongoing oversight of all covert actions and receive quarterly covert action briefings. Given this extensive covert action oversight regime, this conclusion seems to imply falsely that the CIA was operating a rogue intelligence operation designed to "impede" the White House. We reject this unfounded implication.

officer, up to and including CIA Directors George Tenet and Porter Goss, briefed the President on the specific CIA enhanced interrogation techniques before April 2006. By that time, 38 of the 39 detainees identified as having been subjected to the CIA's enhanced interrogation techniques had already been subjected to the techniques." We found that the CIA records are

102 SSCI Study, Findings and Conclusions, December 3, 2014, p. 6.

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<sup>97</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 6.

<sup>98</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 443.

<sup>99</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 6.

<sup>&</sup>lt;sup>100</sup> See SSCI Study, Executive Summary. December 3, 2014, p. 11. "On September 17, 2001, six days after the terrorist attacks of September 11, 2001, President George W. Bush signed a covert action MON to authorize the Director of Central Intelligence (DCI) to 'undertake operations designed to capture and detain persons who pose a continuing, serious threat of violence or death to U.S. persons and interests or who are planning terrorist activities." (emphasis added).

<sup>&</sup>lt;sup>101</sup> In 1974, the Hughes-Ryan amendment to the Foreign Assistance Act of 1961 created the requirement for presidential "Findings" for covert action. The Intelligence Oversight Acts of 1980 and 1988 amended the Finding process, and the Intelligence Oversight Act of 1991 replaced Hughes-Ryan with the current Finding process. See William Daugherty, Executive Secrets, Covert Action and the Presidency, The University Press of Kentucky, 2004, pp. 92-98.

contradictory and incomplete regarding when the President was briefed, but President Bush himself says he was briefed in 2002, before any techniques were used. [103]

Connecting the CIA's detention and interrogation program directly to [the "Dirty Bomb" Plot/Tall Buildings Plot, the Karachi Plots, Heathrow and Canary Wharf Plot, and the Identification/Capture of Iyman Faris] was, to a great extent, inaccurate." We found, however, the information provided to the White House attributing the arrests of these terrorists and the thwarting of these plots to the CIA's Detention and Interrogation Program was accurate.

# (U) Conclusion 8 (CIA Impeded National Security Missions of Executive Branch Agencies)

(U) Conclusion 8 states, "[t]he CIA's operation and management of the program complicated, and in some cases impeded, the national security missions of other Executive Branch agencies." As noted in the CIA response to the Study, "the National Security Council established the parameters for when and how CIA could engage on the program with other Executive Branch agencies." The CIA was not responsible nor did it have control over the sharing or dissemination of information to other executive branch agencies or members of the Principals Committee itself. That responsibly rested solely with the White House.

NF) The Study claims, "[t]he CIA blocked State Department leadership from access to information crucial to foreign policy decision-making and diplomatic activities." <sup>108</sup> However, the Study does not provide any evidence that the CIA deliberately impeded, obstructed or blocked the State Department from obtaining information about the Program inconsistent with directions from the White House or the National Security Council. CIA officers were in close and constant contact with their State Department counterparts where detention facilities were located and among senior leadership to include the Secretary of State and the U.S. Deputy Secretary of State. For example, leading to the establishment of a facility in Country the Study notes that the chief of station (COS) was coordinating activities with the ambassador. Because the Program was highly compartmented, the ambassador was directed by the National Security Council not to discuss with his immediate superior at headquarters due to the highly compartmented nature of the covert action. Instead, the COS, sent feedback from the ambassador through CIA channels, to the NSC, whereby the Deputy Secretary of State with the knowledge of the Secretary, would discuss any issues or concerns with the ambassador in country. 109 While the process was less direct, the security precautions to protect sensitive information did not impede the national security mission of the State Department.

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<sup>103</sup> See George W. Bush, Decision Points, Broadway Paperbacks, New York, 2010, p. 169.

<sup>104</sup> SSCI Study, April 1, 2014, Volume II, p. 446.

<sup>105</sup> See SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, June 20, 2014, The Thwarting of the Dirty Bomb/Tall Buildings Plot and the Capture of Jose Padilla, pp. 33-36; The Thwarting of the Karachi Plots, pp. 44-47; The Heathrow and Canary Wharf Plots, pp. 47-49; and The Arrest and Prosecution of Iyman Faris, pp. 58-60.

<sup>106</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 7.

<sup>107</sup> CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 11.

<sup>108</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 7.

from FBI Director Robert Mueller, III, for FBI access to CIA detainees that the FBI believed was necessary to understand CIA detainee reporting on threats to the U.S. Homeland." While the FBI's participation in the interrogation of detainees was self-proscribed, the Bureau was still able to submit requirements to the CIA and received reports on interrogations. Recognizing the need for FBI access to detainees, both agencies finalized a memorandum of understanding in the fall of 2003 that detailed how FBI agents would be provided access to detainees

inaccurate and incomplete information about the program, preventing the ODNI from effectively carrying out its statutory responsibility to serve as the principal advisor to the President on intelligence matters." We do not agree with this assertion. The updated Study treats this assertion differently than it did in the version that was adopted by the Committee during the 112th Congress. In the original Study, the assertion sought to dispute claims regarding the use of enhanced interrogation techniques and disruption of several plots. However, the updated Study drops the direct reference to coercive measures and instead focuses on the Detention and Interrogation Program in general. The 2006 press release from the Office of Director of National Intelligence does not reference the use of enhanced interrogation techniques, but states unequivocally: "The detention of terrorists disrupts—at least temporarily—the plots they were involved in." To assert that the detention and interrogation of terrorists did not yield intelligence of value is simply not credible.

# (U) Conclusion 5 (CIA Provided Inaccurate Information to the Department of Justice)

(U) Conclusion 5 states, "[t]he CIA repeatedly provided inaccurate information to the Department of Justice, impeding a proper legal analysis of the CIA's detention and Interrogation Program." Our analysis of the claims used in support of this conclusion revealed that many were themselves inaccurate or otherwise without merit.

(TS) NF) The Study falsely claims that "CIA attorneys stated that 'a novel application of using the necessity defense' could be used 'to avoid prosecution of U.S. officials who tortured to obtain information that saved many lives." We found that the draft CIA Office of General Counsel (OGC) legal appendix cited by the report contained a cursory discussion of the necessity defense that *did not* support the use of such defense in the context of the CIA's Detention and Interrogation Program. Specifically, the claim here altered the

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<sup>110</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 7.

<sup>&</sup>lt;sup>111</sup> SSCI Study, Volume I, March 31, 2014, p. 413.

<sup>112</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

<sup>114</sup> ODNI Press Release, September 6, 2006, "Information on the High Value Terrorist Detainee Program."

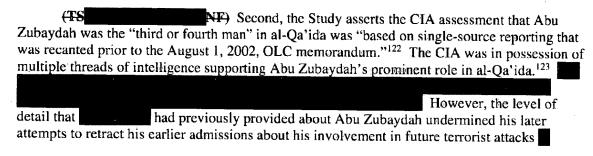
<sup>115</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 4.

<sup>116</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 5.

See CIA Office of General Counsel draft Legal Appendix: Paragraph 5--Hostile Interrogations: Legal Considerations for CIA Officers, November 26, 2001, pp. 5-6 (CIA. Draft Appendix on Necessity Defense). This

meaning of the quoted text in draft legal appendix by separating portions of the text and inserting its own factually misleading text, which was not supported by the legal analysis, to achieve the following result: "CIA attorneys stated that a novel application of the necessity defense could be used to avoid prosecution of U.S. officials who tortured to obtain information that saved lives." Fortunately, this erroneously doctored quotation only appears once in the Study—in this Conclusion.

NF) Also in support of this conclusion, the Study makes a number of claims related to the accuracy of the information provided by the CIA about Abu Zubaydah to OLC. First, the Study asserts that the OLC "relied on inaccurate CIA representations about Abu Zubaydah's status in al-Qa'ida and the interrogation team's 'certain[ty]' that Abu Zubaydah was withholding information about planned terrorist attacks." 119 We found that the information relied upon by the Study to criticize the CIA's representations about Abu Zubaydah withholding information about planned terrorists attacks neglected to include important statements from within that same intelligence cable, which supported those representations by the CIA. Specifically, the Study cites an email from the CIA's interrogation team that included the sentence: "[o]ur assumption is the objective of this operation [the interrogation of Abu Zubaydah] is to achieve a high degree of confidence that [Abu Zubaydah] is not holding back actionable information concerning threats to the United States beyond that which [Abu Zubaydah] has already provided."120 However, this carefully chosen text omits critical statements from later in the same cable: "[t]here is information and analysis to indicate that subject has information on terrorist threats to the United States" and "[h]e is an incredibly strong willed individual which is why he has resisted this long."121



document is attached as Appendix IV to the SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, June 20, 2014. p. IV-1.

118 SSCI Study, Findings and Conclusions, December 3, 2014, p. 5 (Erroneous text indicated by italics).

119 SSCI Study, Findings and Conclusions, December 3, 2014, p. 5.

120 CIA, [REDACTED] 73208, July 23, 2003, p. 3; Email from: CIA staff officer; to: [REDACTED], [REDACTED], [Subject: Addendum from GREEN, [REDACTED] 73208 (231043Z JUL 02); date: July 23, 2004, at 07:56:49 PM. See also email from: [REDACTED]; to: [REDACTED]; subject: Re: Grayson SWIGERT and Hammond DUNBAR date: August 8, 21, 2002, at 10:21 PM.

121 CIA, [REDACTED] 73208, July 23, 2003, p. 3; email from: CIA staff officer; to: [REDACTED], [REDACTED], [REDACTED], Subject: Addendum from GREEN, [REDACTED] 73208 (231043Z JUL 02); date: July 23, 2004, at 07:56 PM. See also Email from: [REDACTED]; to: [REDACTED]; subject: Re: Grayson SWIGERT and Hammond DUNBAR; date: August 8, 21, 2002, at 10:21 PM.

122 SSCI Study, Executive Summary, December 3, 2014, p. 410 (emphasis added).

123 See CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 32.

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and his denials about meeting with Abu Zubaydah.<sup>124</sup> Moreover, Abu Zubaydah himself admitted to at least one meeting with about such meetings.<sup>125</sup> denials

(TS) Third, the Study incredibly claims that "[t]he CIA later concluded that Abu Zubaydah was not a member of al-Qa'ida." We found that the one document cited by the Study did not support this unbelievable and factually incorrect assertion. Specifically, a text box in this cited intelligence product makes the following assertions:

A common misperception in outside articles is that Khaldan camp was run by al-Qa'ida. Pre-911 September 2001 reporting miscast Abu Zubaydah as a "senior al-Qa'ida lieutenant," which led to the inference that the Khaldan camp he was administering was tied to Usama Bin Ladin . . . .

Al-Qa'ida rejected Abu Zubaydah's request *in 1993* to join the group and that Khaldan was not overseen by Bin Ladin's organization. 127

The Study fails to state that the interrogation of this supposed "non-member" resulted in 766 sole-source disseminated intelligence reports by the Study's own count. <sup>128</sup> Ironically, this intelligence product was written based on "information from detainees and captured documents"—including from Abu Zubaydah. <sup>129</sup>

asserts that "the CIA applied its enhanced interrogation techniques to numerous other CIA detainees without seeking additional formal legal advice from the OLC." However, the CIA appropriately applied the legal principles of the August 1, 2002, OLC memorandum to other CIA detainees. Specifically, the fact that the CIA felt comfortable enough with OLC's August 1, 2002, legal opinion to apply the same legal principles to other detainees does not constitute an impediment to DOJ's legal analysis of the Program. In fact, the Attorney General later expressed the view that "the legal principles reflected in DOJ's specific original advice could appropriately be extended to allow use of the same approved techniques (under the same conditions and subject to the same safeguards) to other individuals besides the subject of DOJ's specific original advice."

125 CIA, ALEC CIA, ALEC Abu Zubaydah and accounts differ as to the location of this meeting(s).

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<sup>&</sup>lt;sup>124</sup> See SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, June 20, 2014, p. 91.

<sup>126</sup> SSCI Study, Executive Summary, December 3, 2014, p. 410 (emphasis added).

<sup>&</sup>lt;sup>127</sup> CIA, Countering Misconceptions About Training Camps in Afghanistan, 1990-2001, August 16, 2006, p. 2 (emphasis added). ). This document is attached as Appendix I to the SSCI Minority Views of Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Rubio, and Coburn, June 20, 2014, p. I-1.

<sup>&</sup>lt;sup>128</sup> See SSCI Study, Volume III, March 31, 2014, pp. 282-283.

<sup>&</sup>lt;sup>129</sup> CIA, Countering Misconceptions About Training Camps in Afghanistan, 1990-2001, August 16, 2006, p. i (DTS 2006-3254).

<sup>130</sup> SSCI Study, Executive Summary, December 3, 2014, p. 411.

<sup>&</sup>lt;sup>131</sup> See Memorandum from Jack Goldsmith III, Assistant Attorney General, Office of Legal Counsel, Department of Justice, to John Helgerson, Inspector General, Central Intelligence Agency, June 18, 2004, Addendum, p. 2 (DTS 2004-2730).

NF) The Study asserts that the CIA made inaccurate representations to DOJ that Janat Gul and Ahmed Khalfan Ghailani were high-value al Qaeda operatives with knowledge of a pre-election plot against the United States when seeking legal guidance on whether the use of four additional interrogation techniques might violate U.S. law or treaty obligations. 132 Contrary to the Study's claim, the CIA believed the representations to be true at the time it made them to the OLC. The CIA did not learn that some of these representations had been fabricated by a sensitive CIA source until months after OLC had approved the use of enhanced interrogation techniques against Janat Gul and Ahmed Khalfan Ghailani. Also, the Study claims that "the threat of a terrorist attack to precede the November 2004 U.S. election was found to be based on a CIA source whose information was questioned by senior CTC officials at the time. The same CIA source admitted to fabricating the information October 2004."<sup>133</sup> However, the email relied upon by the Study does in not support the proposition that senior CTC officials questioned the veracity of the sensitive CIA source. While the source did admit to fabricating information about a meeting that never occurred, the Study does not acknowledge that the Chief of Base believed that the source was "generally truthful" about his discussions on the pre-election threat, despite the source's on that issue.

"representations of 'effectiveness' were almost entirely inaccurate and mirrored other inaccurate information provided to the White House, Congress, and the CIA inspector general." Based upon our examination of the "effectiveness" case studies, we assess that the CIA's Detention and Interrogation Program, to include the use of enhanced interrogation techniques, was effective and yielded valuable intelligence. The Study's exaggerated and absolute claims about inaccurate "effectiveness" representations by the CIA have been largely discredited by these minority views and the CIA's June 27, 2013, response to the Study. For the most part, we found that the CIA acknowledged those representations that were made in error or could have benefited from the inclusion of additional clarification.

## (U) Conclusion 9 (CIA Impeded Oversight by CIA Office of Inspector General)

(U) Conclusion 9 states, "[t]he CIA impeded oversight by the CIA's Office of Inspector General." However, we found that the Study itself is replete with examples that lead to the opposite conclusion—that the CIA did not significantly impede oversight by the CIA Office of the Inspector General (OIG). The law requires the CIA Inspector General to certify that "the Inspector General has had full and direct access to all information relevant to the performance of his function." Yet, during the timeframe of the Program, the Inspector General certified in every one of its semiannual reports that it had "full and direct access to all CIA information

<sup>136</sup> 50 U.S.C. 3517(d)(1)(D).

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<sup>132</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 416-418.

<sup>133</sup> SSCI Study, Executive Summary, December 3, 2014, p. 417.

<sup>134</sup> SSCI Study, Executive Summary, December 3, 2014, p. 426.

<sup>135</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

relevant to the performance of its oversight duties." The law also requires the Inspector General to *immediately* report to the congressional intelligence committees if the Inspector General is "unable to obtain significant documentary information in the course of an investigation, inspection or audit . . . ." Again, we are not aware of any such report being made to the SSCI during the relevant time period. We do know, however, that John Helgerson, the CIA Inspector General, testified before SSCI prior to the commencement of the SSCI's review of the CIA Detention and Interrogation Program in February 2007 and did not complain of access to Agency information. Instead, he said that, during 2006, the IG took a comprehensive look at the operations of the CIA's Counterterrorism Center and conducted a separate comprehensive audit of detention facilities. General Helgerson also testified,

[W]e look carefully at *all* cases of alleged abuse of detainees. The first paper of this kind that came to the Committee was in October 2003, not long after these programs had begun, when we looked at allegations of unauthorized interrogation techniques used at one of our facilities. It proved that indeed unauthorized techniques had been used. I'm happy to say that the processes worked properly. An Accountability Board was held. The individuals were in fact disciplined. The system worked as it should.

On this subject, Mr. Chairman, I cannot but underscore that we also look at a fair number of cases where, at the end of the day, we find that we cannot find that there was substance to the allegation that came to our attention. We, of course, make careful record of these investigations because we think it important that you and others know that we investigate all allegations, some of which are borne out, some of which are not. 140

(U) Another possible indicator of impeded oversight would be evidence that the CIA OIG was blocked from conducting or completing its desired reviews of the Program. The Study itself acknowledges the existence of at least 29 OIG investigations on detainee-related issues, including 23 that were open or had been completed in 2005.<sup>141</sup> We would also expect to see

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<sup>&</sup>lt;sup>137</sup> See CIA OIG, Semi-Annual Report to the Director, Central Intelligence Agency. July-December 2006, p. 5 (DTS 2007-0669); CIA OIG, Semi-Annual Report to the Director, Central Intelligence Agency, January-June 2006, p. 5 (DTS 2006-3195); CIA OIG, Semi-Annual Report to the Director, Central Intelligence Agency, July-December 2005, p. 5 (DTS 2006-0678); CIA OIG, Semi-Annual Report to the Director, Central Intelligence Agency, January-June 2005, p. 5 (DTS 2005-3140); CIA OIG, Semi-Annual Report to the Director of Central Intelligence, January-June 2004, p. 5 (DTS 2004-3307); and CIA OIG, Semi-Annual Report to the Director of Central Intelligence. January-June 2003, p. 5 (DTS 2003-3327); CIA Study Response, Comments (TAB A), June 27, 2013, pp. 4-6; and 10; and CIA Study Response, Conclusions (TAB B), June 27, 2013, pp. 7-9.

<sup>&</sup>lt;sup>139</sup> See SSCI Transcript, Hearing on the Central Intelligence Agency Rendition Program, February 14, 2007, p. 24 (DTS 2007-1337).

<sup>&</sup>lt;sup>140</sup> SSCI Transcript, Hearing on the Central Intelligence Agency Rendition Program, February 14, 2007, p. 25 (DTS 2007-1337).

<sup>&</sup>lt;sup>141</sup> SSCI Study, Volume 1, April 1, 2014, p. 899 n.6257. The CIA asserts that the "OIG conducted nearly 60 investigations" related to the CIA's Detention and Interrogation Program and that the OIG found the initial allegations in 50 of these investigations to be unsubstantiated or did not make findings warranting an accountability review. Of the remaining 10 investigations, one resulted in a felony conviction, one resulted in the termination of a

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indications in completed OIG reports that the investigation was hampered by limited access to documents, personnel, or site locations necessary for completing such investigations. Again, according to the OIG's own reports, we found evidence that the OIG had extensive access to documents, personnel, and locations. For example, in its May 2004 Special Review of the RDI program, the CIA OIG reported that it was provided more than 38,000 pages of documents and conducted more than 100 interviews, including with the DCI, the Deputy Director of the CIA, the Executive Director, the General Counsel, and the Deputy Director of Operations. The OIG made site visits to two interrogation facilities and reviewed 92 videotapes of the interrogation of Abu Zubaydah. The CIA IG's 2006 Audit is another good example of extensive access to documents, personnel, and locations. During this audit, the OlG not only conducted interviews of current and former officials responsible for CIA-controlled detention facilities, but it also reviewed operational cable traffic in extremely restricted access databases, reports, other Agency documents, policies, standard operating procedures, and guidelines pertaining to the detention program. The OIG also had access to the facilities and officials responsible for managing and operating three detention sites. The OIG was able to review documentation on site, observe detainees through closed-circuit television or one-way mirrors, and the IG even observed the transfer of a detainee aboard a transport aircraft. They even reviewed the medical and operational files maintained on each detainee in those locations.142

## (U) Conclusion 10 (The CIA Released Classified Information on EITs to the Media)

(U) Conclusion 10 asserts, "[t]he CIA coordinated the release of classified information to the media, including inaccurate information concerning the effectiveness of the CIA's enhanced interrogation techniques."143 This conclusion insinuates that there was something improper about the manner in which the CIA managed the process by which information about the Detention and Interrogation Program was disclosed to the media. We found the National Security Council Policy Coordinating Committee determined that the CIA would have "the lead" on the "Public Diplomacy issue regarding detainees." 144

(U) The Study also repeats one of its main faulty claims—that the CIA released inaccurate information about the Program's effectiveness. Our examination of the record revealed that the CIA's disclosures were authorized and that the CIA's representations about the Program were largely accurate. Specifically, we found that the Study's flawed analytical methodology cannot negate the reality that the CIA's Detention and Interrogation Program set up an effective cycle of events whereby al-Qa'ida terrorists were removed from the battlefield, which had a disruptive effect on their current terrorist activities and often permitted the Intelligence Community to collect additional intelligence, which, in turn, often led back to the

contractor and the revocation of his security clearances, and six led to Agency accountability reviews. CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 7.

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<sup>142 &</sup>quot;CIA-controlled Detention Facilities Operated Under the 17 September 2001 Memorandum of Notification." July 14, 2006, APPENDIX A, page 1-2, DTS 2006-2793.

<sup>143</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

<sup>144</sup> Email from: to: CIA attorney; subject: Brokaw interview: Take one; date: April 15, 2005, at 1:00 PM.

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capture of more terrorists. We also found, with a few limited exceptions, that the CIA generally did a good job in explaining the Program's accomplishments to policymakers.

## (U) CONCLUSION

The CIA called the detention program a "crucial pillar of US counterterrorism efforts, aiding intelligence and law enforcement operations to capture additional terrorists, helping to thwart terrorist plots, and advancing our analysis of the al-Qa'ida target." We agree. We have no doubt that the CIA's detention program saved lives and played a vital role in weakening al-Qa'ida while the Program was in operation. When asked about the value of detainee information and whether he missed the intelligence from it, one senior CIA operator told members, "I miss it every day." We understand why.

Detainee Reporting Pivotal for the War Against al-Qa'ida, June 1, 2005, p. i.

Chambliss, Chambles, Conversation between SSCI members and CIA officers, XXVIII

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## MINORITY VIEWS OF VICE CHAIRMAN CHAMBLISS, SENATORS BURR, RISCH, COATS, RUBIO, AND COBURN<sup>I</sup>

#### (U) INTRODUCTION

(U) In January 2009, as one of his first official acts, President Obama issued three Executive orders relating to the detention and interrogation of terror suspects, one of which ended the Central Intelligence Agency's (CIA) Detention and Interrogation Program ("the Program" or "the Detention and Interrogation Program"). At the same time, there were ongoing calls from critics of the Program for the appointment of a special committee or independent commission to review the Program and "hold accountable" those involved. Against this backdrop, in March 2009, the Senate Select Committee on Intelligence ("SSCI" or "Committee") decided, by a vote of 14-1, to initiate a Study of the Central Intelligence Agency's Detention and Interrogation Program, hereinafter "the Study," and adopt Terms of Reference.2 While most minority members supported the Study in the hope that a fair, objective, and apolitical look at the Program could put calls for an "aggressive" and burdensome Commission to rest and might result in thoughtful and helpful recommendations for detention and interrogation policy going forward, Senator Chambliss was the sole Committee member to vote against the Committee conducting this review.4 He believed then, as today, that vital Committee and Intelligence Community resources would be squandered and the Committee's ability to conduct effective intelligence oversight would be jeopardized by looking in the rear-view mirror and debating matters that were, in practice, already settled by Congress, the executive branch, and the Supreme Court.

(U) Indeed, by the time the Study began, Congress had passed two separate acts directly related to detention and interrogation issues, specifically the Detainee Treatment Act of 2005 (DTA) and the Military Commissions Act of 2006 (MCA). The executive branch had terminated the CIA's program, ordered the closure of the Guantanamo Bay, Cuba, detention facility within one year, directed a review of detention and interrogation policies, and required that—except for the use of authorized, non-coercive interrogation techniques by federal law enforcement

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<sup>&</sup>lt;sup>1</sup> When these minority views were initially written in response to the original Study approved by the United States Senate Select Committee on Intelligence on December 13, 2012, the following members of the Committee signed on to them: Vice Chairman Chambliss joined by Senators Burr, Risch, Coats, Blunt, and Rubio. [[Please note that the double-bracketed text in this document is new explanatory text necessitated by substantive modifications to the Study's Executive Summary and Findings and Conclusions that were made *after* our June 20, 2014, Minority Views were submitted to the Central Intelligence Agency for the declassification review. We also note that these Minority Views are in response to, and at points predicated upon, the research and foundational work that underlie the Study's account of the CIA Detention and Interrogation Program. These Views should not be treated as an independent report based upon a separate investigation, but rather our evaluation and critique of the Study's problematic analysis, factual findings, and conclusions.]]

<sup>&</sup>lt;sup>2</sup> SSCI Transcript, Business Meeting to Discuss and Revote on the Terms of Reference for the Committee's Study of the CIA's Detention and Interrogation Program, March 5, 2009, pp. 10-11 (DTS 2009-1916).

<sup>&</sup>lt;sup>3</sup> See e.g., SSCI Transcript, Business Meeting to Discuss the Committee's Investigation of the CIA's Detention and Interrogation Program, February 11, 2009, p. 69 (DTS 2009-1420) (description by Majority member of potential commission on this matter).

<sup>&</sup>lt;sup>4</sup> SSCI Transcript, Business Meeting to Discuss and Revote on the Terms of Reference for the Committee's Study of the CIA's Detention and Interrogation Program, March 5, 2009, p. 10 (DTS 2009-1916).

agencies-future interrogations be conducted in accordance with the U.S. Army Field Manual on Interrogation. The Supreme Court had decided Rasul v. Bush, 542 U.S. 466 (2004), Hamdi v. Rumsfeld, 542 U.S. 507 (2004), Hamdan v. Rumsfeld, 548 U.S. 557 (2006), and Boumediene v. Bush, 553 U.S. 723 (2008), which established that detainees were entitled to habeas corpus review and identified certain deficiencies in both the DTA and MCA.

- (U) Nonetheless, a majority of Committee members agreed to review the Program, and after its inception, the Study proceeded in a bipartisan manner until August 24, 2009, when Attorney General Eric Holder announced that the Department of Justice (DOJ) had re-opened a preliminary review into whether federal criminal laws were violated in connection with the interrogation of specific detainees at overseas locations.<sup>5</sup> Once the Attorney General made this announcement, the minority correctly predicted that the criminal investigation would frustrate the Committee's efforts to conduct a thorough and effective review of the Program. Absent a grant of immunity, key CIA witnesses would likely follow the inevitable and understandable advice of counsel and decline to participate in any Committee interviews or hearings. This situation would make it very difficult for the Committee to comply with one of the key requirements in the Terms of Reference adopted for the Study, which specifically called for interviews of witnesses and testimony at hearings.
- (U) Without interviews, the Study was essentially limited to a cold document review with more questions likely raised than answered. Although in a prior, related review of the destruction of CIA's interrogation video tapes, the Committee had wisely suspended its own review rather than forego interviews or potentially jeopardize a criminal investigation, inexplicably, this precedent was not followed in the case of the Study. When Chairman Feinstein decided to continue the Study despite these impediments to a full and accurate review, then-Vice Chairman Bond informed her that he had directed the minority staff to withdraw from further active participation.
- (U) On August 30, 2012, Attorney General Holder announced the closure of the criminal investigation into the interrogation of certain detainees in the Detention and Interrogation Program.<sup>6</sup> This provided the Committee a window of opportunity to invite relevant witnesses in for interviews, but that course of action was not pursued.

#### (U) THE STUDY'S FLAWED PROCESS

(S) Now, five years later, the minority's prediction has come to pass. With the decision not to conduct interviews, the latest version of the Study is a [[6,682]]-page interpretation of documents that, according to the CIA, has cost the American taxpayer more than 40 million dollars and diverted countless CIA analytic and support resources.<sup>7</sup> After expending tens of thousands of Committee and CIA staff working hours, this Study does not even offer a single

<sup>7</sup> CIA, Letter from V. Sue Bromley, Associate Deputy Director, November 6, 2012, p. 1 (DTS 2012-4143).

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<sup>&</sup>lt;sup>5</sup> DOJ, Attorney General Eric Holder Regarding a Preliminary Review into the Interrogation of Certain Detainees, August 24, 2009, p. 1.

<sup>&</sup>lt;sup>6</sup> See DOJ, Statement of Attorney General Eric Holder on Closure of investigation into the Interrogation of Certain Detainees, August 30, 2012, p. 1.

recommendation for improving our intelligence interrogation practices—even though the Terms of Reference expressly contemplated both findings and recommendations. Rather, the Study purports to serve intelligence oversight interests by proffering 20 questionable and inflammatory conclusions attacking the CIA's integrity and credibility in developing and implementing the Program. To us, this Study appears to be more of an exercise of partisan politics than effective congressional oversight of the Intelligence Community.

(U) It is important to understand that the Executive Summary and the Findings and Conclusions which the Committee recently sent to the executive branch for a declassification review are not the same documents that were approved by the Committee during the 112th Congress or even at the April 3, 2014, declassification review business meeting. The original Executive Summary had 282 pages; the updated business meeting version had 479 pages; and the updated version transmitted to President Obama had 488 pages. Conversely, the original Findings and Conclusions shrank down from 95 pages to 31-page updated business meeting version, only to shrink further to the 20-page updated version that was transmitted to the President. The 20 conclusions originally approved by the Committee during the 112th Congress are not the same as the 20 conclusions sent for declassification review. For example, two of the original conclusions—Conclusions 2 and 11—were dropped and two other conclusions— Conclusions 9 and 19—were split in a manner that kept the total number of conclusions at 20. Although some remnants of Conclusions 2 and 11 can still be found in the Study, we believe that these conclusions were properly dropped as headline conclusions. While there have been numerous and repeated calls for the declassification of the Study since it was adopted on December 13, 2012,9 these individuals and groups did not understand that they were calling for the release of a report that was still being re-written more than 15 months after it was first approved by the Committee.

## (U) Failure to Interview Witnesses

(U) Although the Study asserts that it "is the most comprehensive review ever conducted of the CIA's Detention and Interrogation Program," it began to experience serious problems when the Attorney General decided to re-open the criminal inquiry into the Program in 2009. The Attorney General's decision resulted in the Committee's inability to interview key witnesses during the pendency of that inquiry and led to significant analytical and factual errors in the

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<sup>&</sup>lt;sup>8</sup> See SSCI Review of the Central Intelligence Agency's Detention and Interrogation Program (SSCI Study), December 13, 2013 (SSCI Study), Volume I, pp. 1214-1215.

On December 12, 2012, 26 retired generals and admirals urged the Committee to adopt the Study and make it public with as few redactions as possible. In early January 2013, Senators Feinstein, Levin, and McCain criticized the movie Zero Dark Thirty for its portrayal of the decade-long hunt for Usama Bin Ladin, because they believed it suggested that information obtained by torturing al-Qa'ida detainees aided in locating him. On November 26, 2013, the American Civil Liberties Union filed a lawsuit under the Freedom of Information Act to compel the CIA to release the SSCI Study and the CIA's June 27, 2013, response. On December 13, 2013, the Center for Victims of Torture released a statement supporting the release of the Study signed by 58 retired generals and admirals, national security experts, foreign policy experts, and religious leaders.

<sup>&</sup>lt;sup>10</sup> SSCI Study, Executive Summary, December 3, 2014, p. 9. It would be more precise to assert that the SSCI Study is the most comprehensive *documentary* review ever conducted of the CIA's Detention and Interrogation Program.

original and subsequently updated versions of the Study, a point we made in our original minority views and one that was strongly echoed in the CIA response.

(U) In a Washington Post opinion piece published on April 10, 2014, the current and former Chairmen of the Senate Select Committee on Intelligence admitted that:

Although the committee was not able to conduct new interviews, it had access to and used transcripts from more than 100 interviews conducted by the CIA inspector general and other agency offices while the program was ongoing and shortly after it ended. Many of these transcripts were from interviews of the same people the committee would have talked to, with answers to the same questions that would have been asked. This included top managers, lawyers, counterterrorism personnel, analysts, interrogators and others at the CIA.<sup>11</sup>

While these statements are true and might lead someone to infer that these interview transcripts may have been adequate substitutes for conducting new interviews of these key personnel, the Study itself appears to reach the opposite conclusion:

There are no indications in CIA records that any of the past reviews attempted to independently validate the intelligence claims related to the CIA's use of its enhanced interrogation techniques that were presented by CIA personnel in interviews and documents. As such, no previous review confirmed whether the specific intelligence cited by the CIA was acquired from a CIA detainee during or after being subjected to the CIA's enhanced interrogation techniques or if the intelligence acquired was otherwise unknown to the United States government ("otherwise unavailable"), and therefore uniquely valuable.<sup>12</sup>

We suppose that this critique is leveled against the CIA IG Special Report, at least in part, because the special report concluded that:

The detention of terrorists has prevented them from engaging in further terrorist activity, and their interrogation has provided intelligence that has enabled the identification and apprehension of terrorists, warned of terrorist plots planned for the United States and around the world, and supported articles frequently used in the finished intelligence publications for senior policymakers and war fighters. In this regard, there is no doubt that the Program has been effective. Measuring the effectiveness of EITs, however, is more subjective process and not without some concern. <sup>13</sup>

The CIA OIG Special Report also noted that George Tenet, the Director of Central Intelligence (DCI), said he believed, "the use of EITs has proven to be extremely valuable in obtaining

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<sup>11</sup> http://www.washingtonpost.com/opinions/the-senate-report-on-the-cias-interrogation-program-should-be-made-public/2014/04/10/eeeb237a-c0c3-11e3-bcec-b71ee10e9bc3\_story.html.

<sup>&</sup>lt;sup>12</sup> SSCI Study, Executive Summary, December 3, 2014, p. 179.

<sup>&</sup>lt;sup>13</sup> CIA, Office of Inspector General, Special Review: Counterterrorism Detention and Interrogation Activities, (September 2001 – October 2003), May 7, 2004, p. 85 (DTS 2004-2710) (emphasis added).

enormous amounts of critical threat information from detainees who had otherwise believed they were safe from any harm in the hands of Americans."14

(U) The Study cannot have it both ways. Either the CIA IG Special Review interview transcripts were adequate substitutes for new interviews or they were not. Conclusion 9 of the Study states that the "CIA impeded oversight by the CIA's Office of Inspector General." 15 Specifically, the Study alleges that "[d]uring the OIG reviews, CIA personnel provided OIG with inaccurate information on the operation and management of the CIA's Detention and Interrogation Program, as well as on the effectiveness of the CIA's enhanced interrogation techniques."16 This conclusion seems to establish that the prior interview transcripts were inadequate substitutes for new interviews. While we do not agree with Conclusion 9, or any of the other conclusions examined in these views, it seems pretty clear that the lack of new interviews has prevented the Committee from conducting the comprehensive review that was envisioned in the original Terms of Reference. Unlike the Study, we are willing to acknowledge that our own analysis in these views was similarly hampered by the inability to interview key personnel who might be able to shed light on any documentary inconsistencies or inaccurate interpretations. Regardless, we remain convinced that the minority's non-partisan decision to withdraw from further active participation in the Study was the correct decision.

### (U) Insufficient Member Review of the Approved Study

(U) Our concerns about the quality of the Study's analysis drove our efforts, before and during the Committee's business meeting on December 13, 2012, to implore the majority to give members sufficient opportunity to review the Study and submit it for review and comment by the Intelligence Community prior to a vote. Unfortunately, members were only given a little over three weeks to review the 2,148 pages released in the last tranche of the draft Study prior to the vote for adoption at the scheduled business meeting. This material provided the first look at the majority's analysis of the effectiveness of the interrogation program and became the core of the report adopted by the Committee. This last tranche contained nearly all of the most consequential analysis and—with the 282-page Executive Summary and the 95-pages of Findings and Conclusions provided to members for the first time just three days prior to the business meeting—comprised 40 percent of the adopted Study. The day before the December 13, 2012, business meeting, the Committee members received another "final version" of the report that made extensive changes to Study text, including the conclusions.<sup>17</sup> This unreasonably short time-period to review thousands of pages of text essentially precluded the possibility of formulating and offering amendments to the Study—had such an opportunity even been afforded to our Committee members.

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<sup>&</sup>lt;sup>14</sup> CIA Office of Inspector General, Special Review: Counterterrorism Detention and Interrogation Activities (September 2001 - October 2003), May 7, 2004, p. 88-89 (DTS 2004-2710).

<sup>&</sup>lt;sup>15</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

<sup>&</sup>lt;sup>16</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

<sup>17</sup> See SSCI Transcript, Business Meeting to Consider the Report on the CIA Detention and Interrogation Program, December 13, 2012, p. 25 (DTS 2013-0452).

(U) Aside from the sheer volume of the material, underlying the request for more time was the fact that almost all of the source material used to write the Study was located 40 minutes from Capitol Hill and thus not readily accessible to members and staff during the busiest month of the 112<sup>th</sup> Congress, when the Committee was simultaneously working on the Study, the Intelligence Authorization Act for Fiscal Year 2013, Foreign Intelligence Surveillance Act reauthorization, and its review of the Benghazi attacks. Nevertheless, the Chairman denied the Vice Chairman's request both prior to, and during, the Committee's business meeting for more time to review the draft Study.

### (U) Insufficient Initial Fact Checking

- (U) The 2,148-page tranche release, which specifically addressed the intelligence acquired from the Program and the CIA's representations regarding the effectiveness of the Program, also made serious allegations attacking the honesty and integrity of the CIA as an institution and of many of its senior and junior officers. In preparing this part of the Study, the majority selected 20 cases in which they claim the CIA inaccurately described information acquired from the interrogation program. This is ironic, since we found the Study itself consistently mischaracterized CIA's analysis. In each of these 20 cases, the Study absolutely and categorically dismissed any correlation previously drawn by the CIA between the Detention and Interrogation Program and the capture of terrorists, thwarting of terrorist plots, or the collection of significant intelligence. There is no ambiguity in the Study's indictment: in every one of these cases, the CIA and its officers lied—to Congress, to the White House, to the Department of Justice, and ultimately to the American people.
- (U) We believe that the serious nature of these original conclusions required, as the Committee has done in the past with reports of such magnitude, submitting the Study to the Intelligence Community for review and comment before the vote. This deviation not only hampered the Committee's efforts to approve a factually accurate report, but it deprived the Intelligence Community of its traditional opportunity to provide important feedback to the Committee prior to the approval of the Study. Moreover, the near absence of any timely interviews of relevant Intelligence Community witnesses during the course of this Study was a warning flag that should have signaled the increased need for initial fact-checking prior to the Study's adoption.
- (U) The Committee has a long-standing practice of sending reports to the executive branch for review dating back to the Church Committee reports in 1975. More recently, in 2004, the Committee provided the draft report on the U.S. Intelligence Community's Prewar Intelligence Assessments on Iraq to the Intelligence Community for fact-checking. The Committee wanted to ensure that a report of that magnitude, which purported to tell the Intelligence Community why years of analysis on Iraq's weapons of mass destruction programs was wrong, needed to be unquestionably accurate and not subject to challenge by the Intelligence Community. Only after the Intelligence Community provided its feedback and after the Committee held a hearing with the Director of Central Intelligence to give him the chance to

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<sup>&</sup>lt;sup>18</sup> See Loch K. Johnson, A Season of Inquiry: The Senate Intelligence Investigation, University Press of Kentucky, Lexington, 1985, p. 108.

comment on the record, did the Committee vote on the report. Thus, both the Committee and the Intelligence Community had a full and fair opportunity to review and check the report before a vote and before members provided additional or minority views. Also, unlike this Study, the Committee had conducted over 200 interviews with Intelligence Community witnesses who, over the course of a year, provided the investigative staff with information, insight, and clarification that could not be found in the documents alone.

(U) Unfortunately, in spite of a specific request at the December 2012 business meeting to follow these precedents, the majority refused to do so. Adhering to our established precedent for a report of this importance would have sent a clear signal to the entire Intelligence Community that the Committee's primary goal was to provide an accurate accounting of the Detention and Interrogation Program. Had the CIA been allowed to do so, the Study could have been modified, if necessary, or if not, members would at least have had the benefit of understanding the CIA's perspective prior to casting their votes. Yet, because the Committee approved the Study as final, before the Study had been sent to the Intelligence Community for review, the CIA was placed in the unenviable position—not of fact-checking—but of critiquing the Study of its own oversight Committee. In doing so, the Committee significantly undermined and diminished its own credibility.

### (U) The CIA Response

- (U) On June 27, 2013, the CIA provided a 130-page response to the original Study approved during the 112<sup>th</sup> Congress. The CIA also provided a two-page response to our initial minority views. The purpose of the CIA response was to focus "on the Agency's conduct of the RDI program, in the interest of promoting historical accuracy and identifying lessons learned for the future, with the ultimate goal of improving the Agency's execution of other covert action programs." The CIA noted, however, that a comprehensive review of the Study's almost 6,000 pages was an impossible task given the time allotted. They chose to concentrate their efforts on the Study's 20 conclusions and that part of the Study that assessed the value of the information derived from the CIA's RDI activities. When the CIA was able to review certain portions of the Study in detail, it found that the Study's accuracy "was encumbered as much by the authors' interpretation, selection, and contextualization of the facts as it was by errors in their recitation of the facts, making it difficult to address its flaws with specific technical correction."
- (U) Consistent with our own observations, the CIA response found that, while the Study has all the appearances of an authoritative history of the CIA's Detention and Interrogation Program and contains an impressive amount of detail, it fails in significant and consequential ways to correctly portray and analyze that detail. The CIA attributed these failures to two basic limitations on the authors: (1) a methodology that relied exclusively on a review of documents with no opportunity to interview participants; and (2) an apparent lack of familiarity with some of the ways the CIA analyzes and uses intelligence.<sup>22</sup>

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<sup>19</sup> We modified these minority views based upon the CIA's input.

<sup>&</sup>lt;sup>20</sup> CIA Study Response. Comments (TABA), June 27, 2013, p. 1.

<sup>&</sup>lt;sup>21</sup> CIA Study Response, Comments (TAB A), June 27, 2013, pp. 1-2.

<sup>&</sup>lt;sup>22</sup> CIA Study Response, Comments (TABA), June 27, 2013, p. 2.

(U) Unlike the Study, the CIA response actually offered eight specific recommendations for improving future covert actions: (1) improve management's ability to manage risk by submitting more covert action programs to the special review process currently used (2) better plan covert actions by explicitly addressing at the outset the implications of leaks, an exit strategy, lines of authority, and resources; (3) revamp the way in which CIA assesses the effectiveness of covert actions; (4) ensure that all necessary information is factored into the selection process for officers being considered for the most sensitive assignments; (5) create a mechanism for periodically revalidating Office of Legal Counsel guidance on which the Agency continues to rely; (6) broaden the scope of accountability reviews; (7) improve recordkeeping for interactions with the media; and (8) improve recordkeeping for interactions with Congress.<sup>23</sup> We believe the CIA should implement these recommendations.

## (U) The Summer Meetings

- (U) During the summer and early fall of 2013, SSCI staff spent about sixty hours with CIA personnel who had led and participated in the preparation of the CIA's response to the Study. The purpose of these meetings was to discuss factual discrepancies and areas of disagreement between the SSCI Study and the CIA Study Response. These exchanges would have been much more productive if they had occurred *before* the Study was approved by the Committee in December 2012.
- (U) The majority staff did not start these sessions with discussions about the substance of the Study or the CIA's response. Rather, they began by spending an inordinate amount of time questioning the CIA personnel about the process by which the CIA had prepared its response to the Study. Eventually, the discussions turned to more substantive issues. Prior to each session, the majority staff typically determined the order in which the Study conclusions would be discussed. Although the CIA and minority staff expressed repeated interest in discussing some of the more problematic conclusions and underlying "effectiveness" case studies, the majority staff proceeded with discussions of the least controversial portions of the Study.
- (U) Our staff reported to us that the general tenor of these sessions was "unpleasant." Instead of giving the CIA an opportunity to help improve the Study by explaining the errors and factual inaccuracies identified in their response, the majority staff spent the vast majority of these sessions in "transmit" rather than "receive" mode. When the discussions finally turned to the "effectiveness" case studies, the majority staff spent a significant portion of the remaining time explaining its "methodology" and reading large portions of the report into the record. The CIA initially made arrangements to have certain key analysts participate in these discussions to help the Committee understand the meaning of certain parts of the historical documentary record. Unfortunately, these analysts were often kept waiting outside of the meeting room while the majority staff plowed through its set agenda with the senior CIA personnel. Some of those waiting analysts never received an opportunity to participate. Seeing the writing on the wall, the lead CIA personnel eventually stopped bringing the pertinent analysts along, which did not seem

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<sup>&</sup>lt;sup>23</sup> CIA Study Response, Comments (TABA), June 27, 2013, pp. 17-18.

to concern the majority staff. The most problematic case studies were summarily discussed in just a few hours during the very last session.

(U) Given the unproductive manner in which these meetings were conducted, the Committee missed a significant opportunity to improve its Study through a better understanding of the ClA's analytical and operational practices that produced the documentary record upon which the Study was based. We commend the ClA personnel who patiently and professionally participated in these unproductive sessions and thank them for their dedicated service to our Nation.

### (U) The Clash Over the Panetta Review

- (U) On January 15, 2014, Chairman Feinstein and Vice Chairman Chambliss met with the Director of the Central Intelligence Agency (CIA), John Brennan, at his urgent request. At this meeting, Director Brennan disclosed that the CIA conducted a "search" of a CIA computer network used by the Committee. The CIA established this network at a CIA facility in 2009 pursuant to written agreements between the Committee and then-Director Leon Panetta. It is the understanding of the Committee that the CIA conducted the "Panetta Internal Review" for the purpose of summarizing for CIA leadership the contents of documents likely to be reviewed by the Committee during its review.
- (U) As evidenced by repeated unauthorized disclosures in the news media, the production and release of the Study has been marred by the alleged misconduct of CIA employees and majority staff as it pertains to the so-called "Panetta Internal Review." Regardless of differences of opinion and policy, the relationship between the CIA and this Committee should not have escalated to this level of embarrassment and provocation. It is one of the most delicate oversight relationships in the Federal government and must be treated as such at all times. It would be a shame if this incident tarnished the reputation of the Committee or the CIA to such a degree that the normally constructive cooperation between the CIA and the Committee is scarred beyond repair.
- (U) Typically, matters such as these are handled discreetly through the accommodation process and would involve internal investigations or joint inquiries. These options were not available in this situation. Presently, the Department of Justice, the CIA Inspector General, and the U.S. Senate Sergeant at Arms are conducting ongoing investigation into these matters. Nonetheless, for the purpose of these Views, it is worth noting the following observations:
  - (U) First, Committee majority staff knowingly removed the Panetta Internal Review, a highly classified, privileged CIA document, from a CIA facility without authorization and in clear violation of the existing agreed-upon procedures by the Committee and the CIA.

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<sup>&</sup>lt;sup>24</sup> The 2009 written agreement permitted CIA access to the network for technical support, but at the time of this writing, the forensic details of the CIA "search" are unknown.

- (U) Second, although the Committee certainly needs to understand the facts and circumstances of whether the CIA acted inappropriately when it allegedly "searched" a Committee shared drive on certain CIA computers, this issue is separate and distinct from the earlier incident involving the unauthorized removal of the Panetta Internal Review document from the CIA facility. The subsequent "search" does not excuse or justify the earlier staff behavior or vice versa.
- (U) Third, the Panetta Internal Review document that was brought back to Committee spaces was not handled in accordance with Committee protocols. Committee Rule 9.4 states, "Each member of the Committee shall at all times have access to all papers and other material received from any source." It appears that the existence, handling, and the majority's possession of this privileged document were not disclosed to the minority for months, and might never have been revealed but for the public disclosures about the document which led to the January meeting with Director Brennan.
- (U) Finally, given the CIA's repeated assertions of privilege concerning the document since the January meeting with Director Brennan, at no time has a minority member or staff handled the document or reviewed its contents.

## (U) The Declassification Review Business Meeting

(U) The majority's practice of providing insufficient time for member review of the report's contents was repeated just prior to the Committee's April 3, 2014, business meeting to consider whether to send the report to the executive branch for a declassification review. On April 1, 2014, updated versions of the Study's three volume report, totaling 6,178 pages, were made available on a Committee shared drive. The majority staff did not release its third updated versions of the Executive Summary and Findings and Conclusions until the day before the business meeting. Finally, four days after the business meeting, the Chairman transmitted to President Obama one last revised version of the updated Executive Summary and Findings and Conclusions.<sup>25</sup>

## (U) THE STUDY'S PROBLEMATIC ANALYSIS

(U) As previously discussed, the flawed process used for the approval of the original Study and this updated version resulted in numerous factual errors. These factual errors were further compounded by the Study's numerous analytical shortfalls, which ultimately led to an unacceptable number of incorrect claims and invalid conclusions. This section will generally highlight many of the analytical shortcomings we found in the Study. The next section will then specifically examine some of the Study's most problematic conclusions, including our analysis of the factual premises, claims, and flawed analytical methodology upon which many of these faulty conclusions were based.

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<sup>&</sup>lt;sup>25</sup> The citations to the updated Executive Summary and Findings and Conclusions in these minority views have been revised to match up with the versions that were transmitted to the President. The citations to the updated three-volume report are keyed to the versions that were placed on the Committee's shared drive.

(U) When this Committee reviews the Intelligence Community's analytic products, it does so with the expectation of adherence to certain analytic integrity standards.<sup>26</sup> These standards "act as guidelines and goals for analysts and managers throughout the Intelligence Community who strive for excellence in their analytic work practices and products."<sup>27</sup> Although these specific analytic standards do not technically apply to this Committee's oversight reporting, the aspirational analytical values they represent are applicable to the Committee's analytical expectations for its own oversight work product. The examples offered in this section illustrate some of the Study's general analytic deficiencies concerning objectivity, independence from political considerations, timeliness, the use of all available intelligence sources, and consistency with proper standards of analytic tradecraft. These examples also serve as a useful backdrop for our specific analysis and critique of some of the Study's erroneous conclusions and claims.<sup>28</sup>

## (U) Inadequate Context

(TS **NF)** We begin, however, with a review of the context in which the CIA Program was initiated and operated. Although there is no specific, Intelligence Community analytic standard addressing context, it is important in any analysis or report to provide appropriate context so that the reader is able to understand why events transpired as they did. The Study does very little to provide such context—it is entirely silent on the surge in terrorist threat reporting that inundated the Intelligence Community following the September 11, 2001, terrorist attacks by al-Qa'ida, and it makes no mention of the pervasive, genuine apprehension about a possible second attack on the United States that gripped the CIA in 2002 and 2003. Rather, the Study begins by coldly describing the September 17, 2001, covert action Memorandum of Notification (MON) signed by the President authorizing the CIA to detain "persons who pose a continuing, serious threat of violence or death to U.S. persons and interests or who are planning terrorist activities," as if the attacks that had killed nearly 3,000 Americans just six days prior, were incidental to the extraordinary authorities granted under the MON, and all other events described in the Study.<sup>29</sup> They were not. In our collective view, to depict judgments and decisions arising from the administration of this program as having been made in a vacuum, or somehow in isolation of these events, is both unrealistic and unfair.

(U) During our review of the materials provided by the CIA for the Study, we could clearly discern a workforce traumatized by an intelligence failure that had left thousands of Americans dead, but also galvanized by the challenge of working on the frontline to ensure such an attack never occurred again. In the early years of this effort, there were constant threats of new attacks, and endless leads to track down. CIA and other Intelligence Community personnel worked relentlessly, day in and day out, to follow up on every one.

<sup>29</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 11.

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<sup>&</sup>lt;sup>26</sup> In 2004, the SSCI was instrumental in including in the Intelligence Reform and Terrorism Prevention Act. P.L. 108-458, a provision mandating that the Director of National Intelligence "ensure the most accurate analysis" by implementing policies and procedure "to encourage sound analytic tradecraft."

 <sup>&</sup>lt;sup>27</sup> Intelligence Community Directive Number 203, Analytic Standards (effective June 21, 2007), p. 1.
 <sup>28</sup> See Intelligence Community Directive Number 203, Analytic Standards (effective June 21, 2007), p. 2.

- (U) There is no doubt that the CIA Program—executed hastily in the aftermath of the worst terrorist attack in our Nation's history—had flaws. The CIA has admitted as much in its June 27, 2013, response to the Study. However, the Study's conclusion that the use of enhanced interrogation techniques was ineffective does not comport with a massive documentary record that clearly demonstrates a series of significant counterterrorism operational successes. That same documentary record also undercuts the Study's flawed conclusions that the CIA "impeded" congressional and executive branch oversight of the Program, as well as the counterterrorism and diplomatic missions of other federal entities. Our review of the record revealed this conclusion—one the Study twists itself in knots to avoid—that the CIA Program was a vital source of critical intelligence that led to the detention of multiple terrorists and helped keep America safe.
- (U) Whether the CIA should operate a clandestine detention program and whether it is in America's interests to interrogate suspected terrorists using methods beyond those in the U.S. Army Field Manual are valid questions worthy of serious debate. Unfortunately, the utility of Study's considerable work product in such a debate is seriously undermined by its disregard of the Program's historical context and its reliance upon an unrealistic analytical methodology, which appears to have been designed to exclude from consideration any inconvenient facts not fitting within the Study's preconceived view that such enhanced methods produced nothing of intelligence value. Although there are a number of findings in the Study with which we agree, our own review of the documentary record compelled us to focus our discussion in these minority views on these inconvenient facts that invalidate much of the revisionist history that is being advocated by many of the Study's findings and conclusions.

### (U) Inadequate Objectivity

(TS) The standard of objectivity requires that analysts perform their analytic functions from an unbiased perspective—analysis "should be free of emotional content, give due regard to alternative perspectives, and acknowledge developments that necessitate adjustments to analytic judgments."

Study still contains evidence of strongly held biases by the authors—a point emphasized by John Brennan prior to his confirmation as the Director of the CIA, when he told Vice Chairman Chambliss that, based on his reading of the originally approved Executive Summary and the Findings and Conclusions, the Study was "not objective" and was a "prosecutor's brief," "written with an eye toward finding problems." We still agree with Director Brennan's assessments. We also agree with the criticism he relayed from Intelligence Community officials that it was written with a "bent on the part of the authors" with "political motivations." We similarly found these problems, but more importantly, we found that those biases were not only present, but they resulted in faulty analysis, serious inaccuracies, and misrepresentations of fact in the Study.

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<sup>&</sup>lt;sup>30</sup> Intelligence Community Directive Number 203, Analytic Standards (effective June 21, 2007), p. 2.

(TS) NF) For example, there were instances when detainees told their interrogators that they had provided everything they knew or denied that they were terrorists, and the Study seems to take them at their word. In June 2002, Abu Zubaydah told his interrogators, "What I have, I give it all... I have no more." The Study seems to have bought into this lie when it subsequently concluded, "At no time during or after the aggressive interrogation phase did Abu Zubaydah provide the information that the CIA enhanced [interrogations] were premised upon, specifically, 'actionable intelligence about al-Qa'ida operatives in the United States and planned al-Qa'ida lethal attacks against U.S. citizens and U.S. interests." 32

(TS NF) In fact, Abu Zubaydah did provide actionable intelligence that helped disrupt planned al-Qa'ida lethal attacks against U.S. citizens and interests following his June 2002 denials of having more information. Although our review of the documentary record revealed that Abu Zubaydah's first period of "aggressive" interrogation actually began on April 15, 2002,33 he certainly provided valuable intelligence after his second period of aggressive interrogation began on August 4, 2002. 34 For example, on August 20, 2002, 35 Abu Zubaydah provided information about how he would go about locating Hassan Ghul and other al-Qa'ida associates in Karachi. This information caused Pakistani authorities to intensify their efforts and helped lead them to capture Ramzi bin al-Shibh and other al-Qa'ida associates during the Karachi safe house raids conducted on September 10-11, 2002."36 These arrests effectively disrupted a then ongoing plot to bomb certain named hotels in Karachi, Pakistan.<sup>37</sup> In April 2002, Khalid Shaykh Mohammad (KSM) confirmed the hotels plot had been directed against U.S. citizens and interests when he told his interrogators that the hotels had been selected because they were frequented by American and German guests.<sup>38</sup>

NF) The Study's lack of objectivity is further illustrated in the acceptance as factual those CIA documents that support its findings and conclusions, and the dismissal of documents contradictory to its findings and conclusions as being "inaccurate" or "misrepresentations." For example, the Study cites to a finished intelligence product published in 2006 as support for its stunning claim that the "CIA later concluded that Abu Zubaydah was not a member of al-Qa'ida." In fact, the product states: "Al-Qa'ida rejected Abu Zubaydah's request in 1993 to join the group and that Khaldan was not overseen by Bin Ladin's organization." The Study fails to state that the interrogation of this supposed "non-member" resulted in 766 sole-source disseminated intelligence reports by the Study's own count. 41

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<sup>&</sup>lt;sup>31</sup> SSCI Study, Volume I, March 31, 2014, p. 113; CIA, 10487, June 18, 2002, p. 4.

<sup>&</sup>lt;sup>32</sup> SSCI Study, Volume I, March 31, 2014, p. 146.

<sup>&</sup>lt;sup>33</sup> See infra, p. 34.

<sup>34</sup> See CIA, 10586, August 4, 2002, pp. 2-5.

<sup>&</sup>lt;sup>35</sup> See CIA, Captures Resulting From Detainee Information: Four Case Studies, November 26, 2003, p. 2; CIA, ALEC August 29, 2002, pp. 2-7.

<sup>&</sup>lt;sup>36</sup> See infra, pp. 38-41.

<sup>&</sup>lt;sup>37</sup> See infra, pp. 45-47.

<sup>38</sup> See [REDACTED] 34513, March 5, 2003, p. 2.

<sup>&</sup>lt;sup>39</sup> SSCI Study, Executive Summary, December 3, 2014, p. 410 n.2301.

CIA, Countering Misconceptions About Training Camps in Afghanistan, 1990-2001, August 16, 2006, p. 2 (DTS 2006-3254) (emphasis added).
 This document is attached as Appendix I, see infra, p. I-1.
 See SSCI Study, Volume III, March 31, 2014, pp. 282-283.

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Ironically, this intelligence product was written based on "information from detainees and captured documents"—including from Abu Zubaydah.<sup>42</sup>

(TS) Another indication of the Study's lack of objectivity is its tendency to state its conclusions in such a manner as to be technically accurate, but factually misleading. For example, in the Executive Summary, the Study authors state,

a review of CIA records found no connection between Abu Zubaydah's reporting on Ramzi bin al-Shibh and Ramzi bin al-Shibh's capture. CIA records indicate that Ramzi bin al-Shibh was captured unexpectedly—on September 11, 2002, when Pakistani authorities, were conducting raids targeting Hassan Ghul in Pakistan."<sup>43</sup>

The implication is that none of the information Zubaydah provided pursuant after enhanced interrogation led to al-Shibh's capture. What is ignored here is the exact expression of Zubaydah's role in al-Shibh's apprehension, captured in a CIA internal communication, where it is made clear, "[Zubaydah's] knowledge of al-Qa'ida lower-level facilitators, modus operandi and safehouses, which he shared with us as a result of EITs... played a key role in the ultimate capture of Ramzi Bin al-Shibh." Zubaydah's reporting on how to locate terrorists in Pakistan, by trying to find another terrorist, is what led to bin al-Shibh's arrest. 45

**NF)** The Study's uneven treatment of key U.S. officials throughout the report, attacking the credibility and honesty of some, while making little mention of others, also lacked objectivity. For example, former Director George Tenet led the CIA at the outset of the Program, during a period the Study contends was characterized by mismanagement. Tenet authorized the enhanced interrogation techniques, and if the Study is to be believed, headed an organization that withheld information from and misled policymakers in the executive branch and Congress. He is mentioned 62 times in the updated version of the Study's Executive Summary. By comparison, former Director Michael Hayden joined the CIA in 2006, after all but two detainees entered the Program and the most severe EITs were no longer in use. He was also the only Director to brief the Program to all members of the congressional oversight committees. Yet, Director Hayden is mentioned 172 times in the Executive Summary, where he is disparaged numerous times. For example, in Conclusion 18, which alleges the CIA marginalized criticisms and objections concerning the Detention and Interrogation Program, the Executive Summary states: "CIA Director Hayden testified to the Committee that 'numerous false allegations of physical and threatened abuse and faulty legal assumptions and analysis in the [ICRC] report undermine its overall credibility."46 The Study also states:

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<sup>&</sup>lt;sup>42</sup> CIA, Countering Misconceptions About Training Camps in Afghanistan, 1990-2001, August 16, 2006, p. i (DTS 2006-3254).

<sup>&</sup>lt;sup>43</sup> SSCI Study, Executive Summary, December 3, 2014, p. 318.

<sup>&</sup>lt;sup>44</sup> CIA Memo from Pavitt to CIA IG on Draft Special Review, February 27, 2004, pp. 13-14. For a more detailed examination of this <u>issue</u>, *see infra*, pp. 38-42.

<sup>&</sup>lt;sup>45</sup> See CIA, ALEC August 29, 2002, pp. 2-3; CIA, ALEC September 11, 2002, p. 2. <sup>46</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 15.

After multiple Senators had been critical of the program and written letters expressing concerns to CIA Director Michael Hayden, Director Hayden nonetheless told a meeting of foreign ambassadors to the United States that every Committee member was 'fully briefed,' and that '[t]his is not CIA's program. This is not the President's program. This is America's program.'

Beyond the imbalance with which some officials are treated in the Study, we are particularly concerned that such treatment will send the perverse message to future CIA Directors and the CIA that they will face less criticism if they keep information limited to only a few members.

#### (U) Indications of Political Considerations

(U) The analysis and products of the Intelligence Community are supposed to remain independent of political consideration, leaving policy and political determinations to the policymakers and politicians. It follows that, Intelligence Community analysts "should provide objective assessments informed by available information that are not distorted or altered with the intent of supporting or advocating a particular policy, political viewpoint, or audience." Although some might think that this analytic standard would have little applicability to Congress, which is an inherently political body, in the context of congressional oversight of the Intelligence Community, our Committee was designed to function in a bipartisan manner. Thus, this analytical standard is useful in assessing whether a particular Committee oversight report was crafted in a bipartisan manner or suffers from indications of political considerations.

NF) Far from being free of political consideration, the Study uses quotes from minority members out of context to suggest they supported positions in the Study, that they in fact did not, and entirely omits contradictory comments. For example, the Study selectively quotes from a February 11, 2009, meeting organized around the discussion of a report prepared by majority staff, evaluating the detention and interrogation of two detainees. The Study indicates that "a Committee staff" presented the report, and quotes Chairman Feinstein saying the review represented, "the most comprehensive statement on the treatment of these two detainees." What the Study fails to note, however, is that Vice Chairman Bond clarified the draft was "the work of two majority staff members," and that neither he, "nor any minority staff was informed of the work going into the memo over the course of the last year." He also noted that the minority had offered some input, but had not been able to review the document thoroughly, or fact check it, and therefore did not view the report as a bipartisan document. Moreover, he noted that the minority staff had just received the remarks the majority staff had prepared, several points of which were subsequently disputed by minority staff during the meeting. So

(TS) The Study also claims that a minority member's comments during the meeting, "expressed support for expanding the Committee investigation to learn more

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<sup>&</sup>lt;sup>47</sup> SSCI Study, Executive Summary, December 3, 2014, p. 448.

<sup>&</sup>lt;sup>48</sup> Intelligence Community Directive Number 203, Analytic Standards (effective June 21, 2007), p. 2.

<sup>&</sup>lt;sup>49</sup> SSCI Study, Volume I, March 31, 2014, p. 1211.

<sup>&</sup>lt;sup>50</sup> See SSCI Transcript, Business Meeting to Discuss the Committee's Investigation of the CIA's Detention and Interrogation Program, February 11, 2009, pp. 6-7 and 33-34 (DTS 2009-1420).

about the program."<sup>51</sup> In fact, the member was explaining to two majority members, who were already talking about declassifying a report they had just seen, why he would like to know a lot more "before I pass judgment" on the CIA officers described in the document. Suggesting doubt about the allegations in the document, he commented, "It's hard to believe, and I can't help but think that there isn't more here."<sup>52</sup>

#### (U) Lack of Timeliness

(U) The analytic integrity standard of timeliness is predicated on maximizing the impact and utility of intelligence, and it encourages the Intelligence Community to produce relevant analysis that effectively informs key policy decisions.<sup>53</sup> The "effectively informs" aspect of this notion means that intelligence products which are published too near to a decision point, let alone after it, are of diminishing or negligible value. This same susceptibility holds true for intelligence oversight reports.

Order 13491, which required the CIA to "close as expeditiously as possible any detention facilities that it currently operates and . . . not operate any such detention facility in the future." The Executive Order prohibited any U.S. government employee from using interrogation techniques other than those in the Army Field Manual 2-22.3 on Human Intelligence Collector Operations. The Terms of Reference for the Study were approved by the Committee on March 5, 2009. However, the original Study was adopted by the Committee on December 13, 2012—approximately three years and nine months after the approval of the Terms of Reference. On April 3, 2014—more than five years after the Terms of Reference were approved—the Committee sent updated versions of the previously approved Executive Summary and Findings and Conclusions to the executive branch for a declassification review.

(TS) This Study purports to represent "the most comprehensive review ever conducted of the CIA's Detention and Interrogation Program." Certainly, there is some utility in the exercise of studying an intelligence program so expansive and intricate, that the document production phase alone lasted more than three years, and produced more than six million pages of material. Normally, a review of this magnitude might be expected to yield valuable lessons learned and best practices, which might then be applied to future intelligence

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<sup>&</sup>lt;sup>51</sup> SSCI Study, Volume I, March 31, 2014, p. 1213.

<sup>&</sup>lt;sup>52</sup> SSCI Transcript, Business Meeting to Discuss the Committee's Investigation of the CIA's Detention and Interrogation Program, February 11, 2009, pp. 48-51 (DTS 2009-1420).

<sup>53</sup> See Intelligence Community Directive Number 203, Analytic Standards (effective June 21, 2007), p. 2.

<sup>54</sup> Executive Order 13491, "Ensuring Lawful Interrogation," January 22, 2009, Section 3(b), p. 2.

<sup>55</sup> See SSCI Transcript, Business Meeting to Discuss and Revote on the Terms of Reference for the Committee's Study of the CIA's Detention and Interrogation Program. March 5, 2009, p. 11 (DTS 2009-1916).

<sup>&</sup>lt;sup>56</sup> See SSCI Transcript, Business Meeting to Consider the Report on the CIA Detention and Interrogation Program, December 13, 2012, p. 74 (DTS 2013-0452).

<sup>&</sup>lt;sup>57</sup> SSCI Study, Executive Summary, December 3, 2004, p. 9. A more accurate statement would have been, "the most comprehensive *documentary* review ever conducted of the CIA's Detention and Interrogation Program." <sup>58</sup> SSCI Study, Executive Summary, December 3, 2004, p. 9.

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programs. However, no version of the Study has ever contained any recommendations.<sup>59</sup> Moreover, there are no lessons learned, nor are there any suggestions of possible alternative measures. This absence of Committee recommendations is likely due to the fact that the key policy decisions about the CIA's Detention and Interrogation Program were decided years ago by President Obama in 2009. Despite its massive size, the Study does little to effectively inform current policymakers, but rather makes a number of inaccurate historical judgments about the CIA's Program. For these reasons, we conclude that the Study is not timely.

### (U) Inadequate Use of Available Sources of Intelligence

(U) Despite the millions of records available for the Study's research, we found that important documents were not reviewed and some were never requested. We were surprised to learn that the e-mails of only 64 individuals were requested to support the review of a program that spanned eight years and included hundreds of government employees. Committee reviews of this magnitude typically involve interviewing the relevant witnesses. Here, these relevant witnesses were largely unavailable due to the Attorney General's decision to re-open a preliminary criminal review in connection with the interrogation of specific detainees at overseas locations. When DOJ closed this investigation in August 2013, however, the Committee had a window of opportunity to invite these relevant witnesses in for interviews, but apparently decided against that course of action. The lack of witness interviews should have been a clear warning flag to all Committee members about the difficulty of completing a truly "comprehensive" review on this subject.

## (U) Exhibits Poor Standards of Analytic Tradecraft

(U) Compounding its disconcerting analytic integrity challenges, the Study's content is littered with examples of poor analytic tradecraft, across several critical measures of proficiency for authoring intelligence products. Here we provide some examples of the Study's poor analytic tradecraft.

### (U) Inadequately Describes the Quality and Reliability of Sources

standards properly describes the quality and reliability of sources. Analysis that misrepresents or misinterprets the quality of source material compromises the integrity of the resulting analysis. At points, the Study relies upon "draft talking points" documents as being authoritative. 60 Doing so raises questions about the credibility of the assessment being drawn based on such a source, because draft talking points are prepared by staff for a senior leader and it is often difficult to ascertain, absent interviews, whether all, some, or none of the information contained in talking points was even used by the senior leader.

60 SSCI Study, Executive Summary, December 3, 2014, pp. 143 and 196.

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<sup>&</sup>lt;sup>59</sup> At least the CIA's June 27, 2013, response to the Study identified eight recommendations derived from the lessons it had learned related to the Detention and Interrogation Program. *See* CIA Study Response, *Comments (Tab A)*, June 27, 2013, pp. 16-17.

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NF) We found frequent examples of citations that pointed to documents that did not discuss the material in question, were taken out of context, or did not accurately reflect the contents of the cited source documents—in some cases changing the meaning entirely. For example, the Study states that a review by the CIA Inspector General (IG) "uncovered that additional unauthorized techniques were used against" a detainee, but the Inspector General report actually said it "heard allegations" of the use of unauthorized techniques and said, "For all of the instances, the allegations were disputed or too ambiguous to reach any authoritative determination about the facts."61 In another case, the Study states: "By early October 2002, the CIA completed a search of the names identified in the 'perfume letter' in its databases and found most of the individuals who 'had assigned roles in support of the operation' were arrested by Pakistani authorities during the raids." This inaccurate paraphrase is different from the actual language of the quote, which states, "it appears that most of the detainees arrested on [September 11, 2002], had assigned roles in support of the operation outlined in the 'perfume" letter."63 After explaining that a detainee had already admitted that "purchasing perfumes" likely referred to purchasing or making poisons, the cable states that, "[O]ur concern over this letter is heightened because of the identities of the individuals involved in the operation it outlines."64 The Study's inaccurate paraphrase appears to minimize the remaining threat, while the cable itself indicates heightened concern. In hindsight, it appears that while the September 11, 2002, safe house raids helped to derail the Karachi hotels plot, the threat evolved into a planned attack on the U.S. consulate in Karachi by Ammar al-Baluchi and Khallad bin Attash, who were not captured during the September 2002 safe house raids.<sup>65</sup>

### (U) Inadequate Caveats About Uncertainties or Confidence in Analytic Judgments

NF) Proper tradecraft requires that the strength of an analytic judgment should be expressed when appropriate, through confidence level statements and the identification of uncertainty. This is an important check on analytical judgments that provides a key safeguard for policy makers. Many of the Study's conclusions and underlying claims are offered as matters of unequivocal fact. As an example, the Study asserts "CIA officers conducted no research on successful interrogation strategies during the drafting of the MON, nor after it was issued." Proving a negative is often very difficult, and in this particular case it is difficult to understand how such an absolute assertion can be made without interviewing the affected witnesses or even citing to one documentary source that might support such a claim.

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<sup>61</sup> Compare SSCI Study, Volume I, March 31, 2014, p. 229, with CIA Office of Inspector General. Special Review: Counterterrorism Detention and Interrogation Activities (September 2001 - October 2003), May 7, 2004, p. 41 (DTS 2004-2710). [[This tradecraft error was partially corrected in the November 26, 2014, version of the Executive Summary by editing the offending sentence to read, "The Office of Inspector General later described additional allegations of unauthorized techniques used against . . . ." (emphasis added). Compare SSCI Study, Executive Summary, April 3, 2014, p. 67 with SSCI Study, Executive Summary, December 3, 2014, p. 70.]]
62 SSCI Study, Executive Summary, December 3, 2014, p. 242. The Study cites to CIA, ALEC 188560, October 3, 2002, but the quoted language actually appears in CIA, ALEC 188565, October 3, 2002, p. 2.
63 CIA, ALEC October 3, 2002, p. 2.

<sup>64</sup> CIA, ALEC October 3, 2002, pp. 2-3.

<sup>65</sup> CIA, CIA CABLE 45028, CIA, [CIA CABLE] 38405, May 17, 2003, p. 4-7. See infra. pp. 45-47

<sup>66</sup> SSCI Study, Volume I, March 31, 2014, p. 20.

## (U) Inadequate Incorporation of Alternative Analysis Where Appropriate

(TS) Analysts are generally encouraged to incorporate
alternative analysis into their production where they can. Sometimes this exercise helps identify
weaknesses in the analysis or highlights intelligence collection gaps. The Study is replete with
uncited and potentially unknowable assertions like "there is no indication in CIA records that
Abu Zubaydah provided information on bin al-Shibh's whereabouts"67 or "State of the Control of t
never visited the site."68 Alternate analysis would certainly have been helpful in
disproving the first claim and may have been helpful in the determination of whether the second
assertion could really be established by records alone. With respect to the first claim, Abu
Zubaydah did provide locational information about bin al-Shibh. As discussed below, Zubaydah
made four separate photographic identifications of bin al-Shibh and placed him in Kandahar,
Afghanistan, during the November to December 2001 timeframe and provided sufficient
information for interrogators to conclude that bin al-Shibh was subsequently with KSM in
Karachi, Pakistan. <sup>69</sup> With respect to the absolute claim that
visited a particular site, alternative analysis may have demonstrated a need for additional
information beyond that contained in the documentary record. That alternative analysis may
have counseled in favor of modifying the assertion to something like, "It appears that no
visited the site during that timeframe" or dropping the assertion in its entirety.

### (U) Based on Flawed Logical Argumentation

NF) Proper tradecraft entails understanding of the information and reasoning underlying analytic judgments. Key points should be made effectively and supported by information and coherent reasoning. Substandard analysis presents unsupported assertions that appear contrary to the evidence cited or in violation of common sense. We found instances where claims were supported more by rhetorical devices than sound logical reasoning. For example, in support of the Study's conclusion that the CIA's use of enhanced interrogation techniques was not effective, the Study stated:

At least seven detainees were subjected to the CIA's enhanced interrogation techniques almost immediately after being rendered into CIA custody, *making it impossible to determine* whether the information they provided could have been obtained through non-coercive debriefing methods."<sup>70</sup>

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<sup>&</sup>lt;sup>67</sup> SSCI Study, Executive Summary, December 3, 2014, p. 317.

<sup>&</sup>lt;sup>68</sup> SSCI Study, Volume I, March 31, 2014, p. 227.

<sup>69</sup> See infra, p. 38.

<sup>&</sup>lt;sup>70</sup> SSCI Study, Findings and Conclusions, April 3, 2014, p. 2 (emphasis added). [[This false reasoning was tempered in the December 3, 2014, version of the Executive Summary by editing the sentence to read, "CIA detainees who were subjected to the CIA's enhanced interrogation techniques were usually subjected to the techniques immediately after being rendered to CIA custody. Other detainees provided significant accurate intelligence prior to, or without having been subjected to these techniques." *Compare* SSCI Study, Findings and Conclusions, April 3, 2014, p. 2 with SSCI Study, Findings and Conclusions, December 3, 2014, p. 2.]]

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This statement is a rhetorical attempt to persuade the reader that non-coercive techniques may have been equally or even more successful than the enhanced techniques. It is little more than an appeal to unknowable facts and is not based upon logical reasoning.<sup>71</sup>

[H]e became increasingly concerned for his long-term wellbeing. He said that this process eventually became an 'unbearable weight' that Allah would no longer require him to carry. Under these conditions, Allah would have mercy and forgive him ('As Jesus forgave Peter for denying him three times') for revealing to the Americans what he knew about al Qa'ida and the brothers. 74

This one admission by Abu Zubaydah, unexplainably omitted from the Study, completely contradicts the flawed logic of the Study's claim that religion played no role in his cooperation with the Americans. The criticism of Director Hayden here is unwarranted.

#### (U) ERRONEOUS STUDY CONCLUSIONS

(U) We were only given 60 days to prepare our initial minority views in response to the more than 6, 000-page Study, which was approved by the Committee at the end of the 112<sup>th</sup> Congress. In those initial views, we successfully endeavored to describe the major fallacies and problematic findings that we had time to identify in the Study. Despite the fact that the CIA response and the summer staff meetings essentially validated our criticisms of the original Study, it appears that the updated version of the Study largely persists with many of its erroneous analytical and factual claims. We have used these past eleven weeks to update our own minority views and focus our attention on eight of the Study's most problematic conclusions. <sup>75</sup>

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<sup>&</sup>lt;sup>74</sup> For a more detailed analysis of this unsupported claim, see infra, p. 22.

<sup>&</sup>lt;sup>72</sup> SSCI Study, Volume I, March 31, 2014, p. 1130 (emphasis added).

<sup>&</sup>lt;sup>73</sup> SSCI Study, Executive Summary, December 3, 2014, p. 469 (citing CIA, 10496, February 16, 2003, p. 2).

<sup>&</sup>lt;sup>74</sup> CIA, 10496, February 16, 2003, p. 3 (emphasis added).

<sup>&</sup>lt;sup>75</sup> We will address these eight conclusions in the following order: (1) Conclusion 1; (2) Conclusion 2; (3) Conclusion 6; (4) Conclusion 7; (5) Conclusion 8; (6) Conclusion 5; (7) Conclusion 9; and (8) Conclusion 10.

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## (U) Conclusion 1 (The CIA's use of enhanced interrogation techniques was not effective)

- (U) The first of these updated conclusions asserts that the "CIA's use of enhanced interrogation techniques was not an effective means of acquiring intelligence or gaining cooperation from detainees."<sup>76</sup> The Study attempts to validate this apparently absolute conclusion by relying upon a number of faulty premises.
- subjected to the CIA's enhanced interrogation techniques produced no intelligence while in CIA custody."<sup>77</sup> This 18 percent "failure rate" statistic may encourage some readers to jump to the hasty judgment that enhanced interrogation techniques were not an effective means of acquiring intelligence, because they failed to produce intelligence from every detainee against whom they were used. Such a judgment seems unreasonable, given that, in most human endeavors, 100 percent success rates are pretty rare, especially in complex processes like the ones involved here. If the Study's statistic is true, then it is just as true that 32 of the 39 detainees subjected to enhanced interrogation techniques did produce some intelligence while in CIA custody. That is an "effectiveness" rate of 82 percent for obtaining intelligence from detainees who were subjected to enhanced interrogation techniques. While an 82 percent effectiveness rate in obtaining some information sounds pretty good, this claim suffers from the same analytical defect as the Study's 18 percent failure rate, in that it does not provide any real insight about the qualitative value of the intelligence information obtained. The true test of effectiveness is the value of what was obtained—not how much or how little was obtained.
- (U) As long as we are considering quantitative assessments of whether detainee interrogations led to the creation of intelligence reports, it might be useful to look at the "failure" and "effectiveness" rates for those detainees who were not subjected to enhanced interrogation. Using some of the Study's own numbers, a total of 119 detainees were in the CIA's Detention and Interrogation Program. Of these detainees, the interrogations of 41 of them resulted in no disseminated intelligence reports. If true, we can deduce that 80 detainees were not subjected to enhanced interrogation and that the interrogations of 34 of these same detainees resulted in no disseminated intelligence reports. Turning to the failure rate first, 34 of 80 CIA detainees who were not subjected to enhanced interrogation techniques produced no intelligence while in CIA custody. That is a 42.5 percent failure rate, more than double the 18 percent failure rate for the detainees subjected to enhanced interrogation techniques. Conversely, 46 of 80 detainees who were not subjected to enhanced interrogation techniques produced some intelligence while in CIA custody. That is a 57.5 percent effectiveness rate, which is also considerably lower than the 82 percent effectiveness rate for the detainees subjected to enhanced interrogation.

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<sup>&</sup>lt;sup>76</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 2. The first and second conclusions in the updated Findings and Conclusion had been combined in Conclusion 9 of the original Study.

<sup>&</sup>lt;sup>77</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 2. The assertion of "produced no intelligence" as used by the Study reflects that the interrogations of these detainees resulted in no intelligence reports.

<sup>78</sup> See SSCI Study, Volume II, April 1, 2014, pp. 420-421.

<sup>&</sup>lt;sup>79</sup> Subtracting the 39 detainees subjected to enhanced interrogation from 119 total detainees equals 80 detainees not subjected to enhanced interrogation. We know that seven of the detainees subjected to enhanced interrogation resulted in no intelligence reports. Subtracting these seven from the 41 total detainees whose interrogation did not result in disseminated intelligence reports leaves 34 detainees whose information did not result in disseminated intelligence products, even though they were not subjected to enhanced interrogation.

(U) Unlike the above measures, there are some quantitative statistics in the Study that are useful in comparing the relative "productivity" of certain detainees. The Study estimates that a total of 5,874 sole source disseminated intelligence reports were produced from the interrogation of 78 of the 119 detainees. Of these, 4266 reports (72.6 percent) were produced from the interrogation of 32 of the 39 detainees subjected to enhanced interrogation. Thus, 1608 reports (27.4 percent) were produced from the interrogation of 46 of the 90 detainees not subjected to enhanced interrogation. The Study also credits Abu Zubaydah and KSM with 1597 (27.1 percent) of the total number of disseminated reports. While these statistics cannot be used to assess the qualitative value of the specific intelligence in these disseminated reports, they do seem to provide insight into the CIA's perceived value of the information being produced by the detainees who were subjected to enhanced interrogation, especially Abu Zubaydah and KSM. Given that the vast majority of these intelligence reports came from detainees selected for enhanced interrogations, these statistics seem to indicate that the CIA was proficient at identifying those detainees who might possess information worthy of dissemination.

#### (U) The second faulty premise states:

At least seven detainees were subjected to the CIA's enhanced interrogation techniques almost immediately after being rendered to CIA custody, *making it impossible to determine* whether the information they provided could have been obtained through non-coercive debriefing methods. By contrast, other detainees provided significant accurate intelligence prior to, or without having been, subjected to these techniques.<sup>83</sup>

(U) This premise is problematic for at least two reasons. First, the premise itself admits that it is based upon ignorance—we will never know whether less coercive techniques would have provided the same amount of intelligence from these seven detainees as was obtained by using enhanced interrogation. It is troubling that the very first conclusion in this Study is based, at least in part, upon an appeal to unknowable facts. Second, this appeal to ignorance is linked to an observation that other detainees provided "significant accurate intelligence" without having been subjected to enhanced interrogation, in an apparent effort to persuade us that the use of less coercive techniques might have also resulted in "significant accurate intelligence." While this second observation is factually correct, it is misleading. We know from our earlier examination of the "productivity" statistics that the group of detainces who were not subjected to enhanced interrogation only provided 27.4 percent of the disseminated intelligence reporting, which undercuts the very inference raised by this empty premise.

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<sup>80</sup> See SSCI Study, Volume II, April 1, 2014, p. 421.

<sup>&</sup>lt;sup>81</sup> Subtracting the 4,266 reports produced from the interrogation of detainees subjected to enhanced interrogation from the 5,874 total number of reports equals 1,608 reports (27.4 percent) produced from the interrogation of detainees not subjected to enhanced interrogation.

<sup>82</sup> See SSCI Study, Volume II. April 1, 2014, p. 421.

<sup>&</sup>lt;sup>83</sup> SSCI Study, Findings and Conclusions, April 3, 2014, p. 2 (emphasis added). [[This false reasoning was tempered in the December 3, 2014, version of the Executive Summary by editing the sentence to read, "CIA detainees who were subjected to the CIA's enhanced interrogation techniques were usually subjected to the techniques immediately after being rendered to CIA custody. Other detainees provided significant accurate intelligence prior to, or without having been subjected to these techniques." *Compare* SSCI Study, Findings and Conclusions, April 3, 2014, p. 2 with SSCI Study, Findings and Conclusions, December 3, 2014, p. 2.]]

- (U) The third faulty premise of this ineffective means conclusion focuses on the fact that "multiple" detainees subjected to enhanced interrogation techniques "fabricated information, resulting in faulty intelligence."84 Like the first faulty premise, this premise only tells one side of the story. It implies that only detainees subjected to enhanced interrogation provided fabricated information. Not surprisingly, our review of the documentary record revealed that "multiple" detainees whose non-enhanced interrogations resulted in at least one sole source intelligence report also provided fabricated information to their interrogators. 85 Fabrication is simply not a good measure of "effectiveness," because detainees are often strongly motivated to protect the identities of their terrorist colleagues and the details of their terrorist operations. We train our own military personnel to resist against providing sensitive information to their captors during the inevitable interrogation process. We understand that such resistance may occasionally lead our personnel to provide fabricated information to their interrogators. This is an ancient and well-recognized occupational hazard of war.
- (U) Another problematic aspect of this third faulty premise is that it ignores the fact that fabricated information can sometimes turn out to be highly significant. One of the best examples of this concept can be found in our discussion about how the courier who led us to Bin Ladin's hideout was finally located. 86 Specifically, many of the senior al-Oa'ida detainees lied to protect the identity and importance of Abu Ahmad al-Kuwaiti. Abu Zubaydah and Abu Faraj al-Libi both lied when they claimed that they did not know anyone named Abu Ahmad al-Kuwaiti. KSM fabricated a story that Ahmad had retired from al-Qa'ida. When compared against other detainee information, these fabrications were clear signals to CIA analysts that these three detainees were trying very hard to keep Ahmad hidden.87

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<sup>84</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 2. 85 Our review examined the first 15 of the 46 detainees whose non-coercive interrogations had resulted in at least one sole-source intelligence report. See SSCI Study, Executive Summary, December 3, 2014, p. 462. We found documentary evidence supporting the proposition that 11 of these 15 detainees provided deceptive or fabricated information to their interrogators. The 11 deceptive detainees were: Zakariya (CIA, [CIA CABLE] 22576, ; CIA, CIA CABLE CIA, CIA CABLE Eldin Boudraa, (CIA, [CIA CABLE] 22576, CIA [CIA CABLE] 21520. Bashir Nasir Ali al-Marwalah (CIA, [CIA CABLE] 27298 CIA, CIA CABLE 13756, Ha'il Aziz Ahmad al-Mithali (CIA, CIA CABLE 13756 Umar Ail al-Mudwani (CIA, CIA CABLE 13756 Shawqi Awad (CIA, CIA CABLE 15643 Umar Faruq, aka Abu al-Faruq al-Kuwaiti (CIA, CIA CABLE CIA, CIA CABLE 12313 **CABLEI 28108** [DETAINEE R] (CIA, CIA CABLE Abd al-Rahim Ghulam Rabbani (CIA, CIA CABLE ; and Haji Ghalgi (CIA, CIA We were unable to find documentary evidence supporting any CABLE 191458, deception or fabrication by the following four detainees: Abbar al-Hawari, aka Abu Sufiyan; Hassan bin Attash; Said Saleh Said, aka Said Salih Said; and Hayatullah Haqqani. 86 See infra, pp. 73-76. 87 See CIA, DIRECTOR CIA Center for the Study of Intelligence, Lessons from the Hunt for Usama Bin Ladin, dated September 2012, pp. 9-10 (DTS 2012-3826); CIA Intelligence Assessment, Al-Qa'ida Watch, Probable Identification of Suspected Bin Ladin Facilitator Abu Ahmad al-Kuwaiti, November 23, 2007, p. 2. <sup>87</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 378-379. 23

(U) The final faulty premise used in support of this "effectiveness" conclusion was that "CIA officers regularly called into question whether the CIA's enhanced interrogation techniques were effective, assessing that the use of the techniques failed to elicit detainee cooperation or produce accurate intelligence." While the *opinions* of these unidentified CIA officers may happen to coincide with the Study's first conclusion, there were at least three other CIA officials who held the opposite view—Directors Tenet, Goss, and Hayden. DCI Tenet stated that he "firmly believes that the interrogation program, and specifically the use of EITs, has saved many lives." Tenet added that the use of the CIA's enhanced interrogation techniques was "extremely valuable" in obtaining "enormous amounts of critical threat information," and he did not believe that the information could have been gained any other way. Director Goss told our Committee members that

This program has brought us incredible information. It's a program that could continue to bring us incredible information. It's a program that could continue to operate in a very professional way. It's a program that I think if you saw how it's operated you would agree that you would be proud that it's done right and well, with proper safeguards."90

CIA Director Hayden also told our Committee that the CIA's interrogation Program existed "for one purpose-intelligence," and that the Program "is about preventing future attacks. . . . In that purpose, preventing attacks, disabling al-Qa'ida, this is the most successful program being conducted by American intelligence today." <sup>91</sup>

(U) In our opinion, the reasons cited by the Study to support this conclusion that the CIA's use of enhanced interrogation techniques was not an effective means of acquiring intelligence or gaining cooperation from detainees are largely invalid. The faulty premises upon which the conclusion is based are more rhetorical than analytical. Our review of the facts contained in the documentary record has led us to the opposite conclusion—that the CIA's Detention and Interrogation Program, including the use of enhanced interrogation, was an effective means of gathering significant intelligence information and cooperation from a majority of these CIA detainees. Our conclusion, however, should not be read as an endorsement of any of these particular enhanced interrogation techniques.

### (U) Conclusion 2 (CIA's Justification for EITs Rested on Inaccurate Effectiveness Claims)

(U) Conclusion 2 states, "[t]he CIA's justification for the use of its enhanced interrogation techniques rested on inaccurate claims of their effectiveness." The Study continues to rely upon 20 separate case studies to support this erroneous conclusion. In our

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<sup>88</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 2.

<sup>&</sup>lt;sup>89</sup> Interview of George Tenet, by [REDACTED], [REDACTED], Office of the Inspector General, 8 September, 2003.

<sup>90</sup> SSCI Transcript, Briefing by the Director of the Central Intelligence Agency Regarding CIA's Counterterrorism Operations and Detention, Interrogation, and Rendition Program, March 15, 2006, p. 8 (DTS 2006-1308).

<sup>&</sup>lt;sup>91</sup> SSCI Transcript, Hearing on the Central Intelligence Agency Detention and Interrogation Program, April 12, 2007, pp. 16-17 (DTS 2007-3158).

<sup>92</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 2.

original minority views, we only had time to identify the significant flaws in seven of these case studies. Prior to our receipt of the June 27, 2013, CIA response, we identified significant problems with four more of the case studies. Ultimately, the CIA response validated our critique of the original seven case studies and identified additional issues with the remaining case studies. We have decided to address 17 of these case studies in our examination of this conclusion.<sup>93</sup> Although one may have individual views on the relative effectiveness of the enhanced interrogation techniques; it is important for the public to understand that these flawed case studies are insufficient to establish that the CIA's justification for the use of enhanced interrogation techniques rested upon inaccurate claims of their effectiveness.

### (U) The Study's Flawed Analytical Methodology

- (U) In general, the Study essentially refuses to admit that CIA detainees, especially CIA detainees subjected to enhanced interrogation techniques, provided intelligence information which helped the United States government and its allies neutralize numerous terrorist threats. On its face, this position does not make much sense, given the vast amount of information gained from these interrogations, the thousands of intelligence reports that were generated as a result of them, the capture of additional terrorists, and the disruption of the plots those captured terrorists were planning.
- (U) We reviewed 17 of the 20 cases studies that the Study relies upon to support this flawed conclusion. We examined these case studies in logical groupings (e.g., related to information provided by Abu Zubaydah) using chronological order rather than the Study's confusing "primary" and "secondary" effectiveness representations. This approach helped us better understand how the intelligence resulting from these detainee interrogations was used by the CIA to disrupt terrorist plots and identify, capture, and sometimes prosecute other terrorists.
- (U) The Study developed an analytical methodology to examine the effectiveness of the information obtained from the CIA's Detention and Interrogation Program that we found to be both confusing and deeply flawed. Usually, effectiveness is measured by establishing performance metrics that require the collection of pertinent data and the subsequent analysis of such data. For example, in the context of counterterrorism such metrics might include: (1) increased understanding of terrorist networks; (2) identification of terrorists and those providing material support; (3) terrorist captures; (4) terrorist interrogations; (5) disruption of terrorist operations and financing; (6) disruption of terrorist recruitment; (7) reduction in terrorist safehavens; (8) development of counterterrorism assets; (9) intelligence gathering of documents, computer equipment, communications devices, etc.; (10) improved information sharing; and (11) improved foreign liaison cooperation against terrorism. Such metrics could then be compared against the information provided by CIA detainees to assess the relative effectiveness of the Program.

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<sup>93</sup> We have combined the KSM as the "mastermind" of the September 11, 2001, terrorist attacks case study with the KSM "Mukhtar" alias case study. We did not have time to adequately address the Majid Khan, Sajid Badat, and Dhiren Barot case studies.

- (U) Instead of performance metrics, the Study's analytical methodology creates artificial categories that are used to exclude certain detainee information from being considered in an effectiveness assessment of the Program. For example, if the Study found that a detainee subjected to enhanced interrogation had provided similar information during an earlier non-enhanced interrogation, then such information could not be used for assessing the effectiveness of the program. This category appears to have been developed in an attempt to exclude much of the intelligence information provided by Abu Zubaydah after he was subjected to enhanced interrogation in August 2002, since some of the information Abu Zubaydah provided during those interrogations was similar to information he had provided prior to August. However, it turns out that this category is largely inapplicable to Abu Zubaydah's case, because he was subjected to enhanced interrogation by the CIA when he was released from the hospital on April 15, 2002.<sup>94</sup>
- (U) Another category of information that the Study's flawed analytical methodology excludes is corroborative information. If a detainee subjected to enhanced interrogation provided information that was already available to the CIA or other elements of the Intelligence Community from another source, then the methodology dictates that such information cannot be considered to support a CIA effectiveness representation. This result occurs even in situations in which the detainee's information clarified or explained the significance of the prior information. Another exclusion category applies if the Study determined that there was no causal relationship between the information obtained from a detainee after the use of enhanced interrogation and the operational success claimed by the CIA. In these case studies, we often found documentary evidence that supported direct causal links between such detainee information and the operational success represented by the CIA. The final category excludes detainee information about terrorist plots when there was a subsequent assessment by intelligence and law enforcement personnel that such plots were infeasible or never operationalized.
- (U) This flawed analytical methodology often forced the Study to use absolute language such as, "no connection," "no indication," "played no role," or "these representations were inaccurate." Our review of the documentary record often found valid counter-examples that disproved such absolute claims. We also found that when we invalidated the claims in the initial case studies, there was often a cascading effect that further undermined claims in the subsequent case studies. Here we summarize the claims for the case studies we examined and our alternate analysis of those claims.

### (U) Our Analytical Methodology

(U) Our analytical methodology simply focuses on the significant inherent weaknesses contained in the analytical categories of the Study's methodology. For example, in case studies where the Study claims there was no relationship between the use of enhanced interrogation techniques and the operational success, it often uses absolute language such as, "no connection," "no indication," "played no role," or "these representations were inaccurate." This greatly simplified our analytical task, because the main problem with absolute claims is that it usually only takes one valid counter-example to disprove the claim. We did not have too much difficulty

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<sup>94</sup> See infra, pp. 33-36.

using the documentary record to: establish connections; find indications; identify the roles; and demonstrate the accuracy of certain representations. We suspect that this task would have been even easier if there had been an opportunity to speak to the relevant witnesses.

- (U) The same can be said with respect to the Study's treatment of the "otherwise available categories." In these case study claims, the Study would point to documents that "provided similar information" or contained "corroborative" information. The usual problem with these claims is that they failed to analyze the weight and significance of the information provided by the particular detainee. We found documentary evidence indicating that the CIA often had not understood or properly exploited previously acquired intelligence information until after its significance was clarified by a particular detainee or detainees.
- (U) Also, we were less inclined to dismiss the significance of certain plots and threats just because there was documentary evidence indicating that some intelligence professionals found them infeasible or had not yet become operational. Often, the most difficult part of a terrorist plot is getting the terrorists into a position where they can attack. If the terrorists are not neutralized, they have additional time to refine their plans, adjust to new targets, or gain access to better weapons and equipment. The evolving nature of the Karachi terrorist plots demonstrates this point quite well.<sup>95</sup>

## (U) Re-organization of the "Effectiveness" Case Studies

- (U) In general, we have tried to organize our analysis of these case studies sequentially into six logical and chronological groupings. For example, since Abu Zubaydah was the first CIA detainee subjected to enhanced interrogation techniques, we begin with the case studies which examine the significant intelligence information that he disclosed to his interrogators. Despite claims made by the Study, we found that, over time, information obtained from Abu Zubaydah was very useful in the subsequent interrogation of other detainees and sometimes even helped lead to the capture of other terrorists, which in turn, often disrupted developing terrorist plots.
- (U) The next logical grouping of case studies centers geographically in Pakistan during the March 2002 through April 2003 time-frame and concerns the Intelligence Community's efforts to locate and capture the al-Qa'ida terrorists in that country. For example, we trace how Abu Zubaydah's information helped Pakistani authorities conduct important raids on several key safe houses in Karachi on September 10-11, 2002, which resulted in a treasure trove of collected physical evidence and intelligence information, as well as the capture of Ramzi bin al-Shibh, Abu Badr, Abdul Rahim Gulam Rabbani, Hassan Muhammad, Ali bin Attash, and other al-Qa'ida members. We turn next to the capture of KSM in Rawalpindi in March 2003 and then examine the various Karachi terrorist plots, which were largely neutralized by the September 2002 safe house raids, but were not finally disrupted until the capture of Ali Abdul Aziz Ali and Khallad bin Attash on April 29, 2003, in Karachi. This grouping ends with our discussion of the Heathrow and Canary Wharf Plots, which were fully disrupted with the captures of Ramzi bin al-Shibh, KSM, Ali Abdul Aziz Ali, and Khallad bin Attash.

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<sup>95</sup> See infra, pp. 45-47.

- (U) The third grouping takes us briefly to Southeast Asia and our analysis of how detainee information helped lead to the capture of Riduan Isamuddin, also known as "Hambali" in Thailand during August 2003, the disruption of the Second Wave plots, and the capture of his Al-Ghuraba Group in Karachi, Pakistan.
- (U) Our fourth grouping consists of the case studies that primarily involved information provided by KSM. We begin with an analysis of four case studies where KSM provided helpful information during 2003: the critical intelligence on Jaffar al-Tayyar (also known as Adnan el-Shukrijumah); the arrest of Saleh al-Marri; the capture of Iyman Faris; and the identification and arrests of Uzhair and Saifullah Paracha.
- (U) The fifth grouping examines three case studies that are factually unrelated but depend upon detainee information that was provided in 2004. The first involves the tactical intelligence provided on Shkai, Pakistan, by Hassan Ghul. The second involves the thwarting of the Camp Lemonier plotting in Djibouti and the third examines how CIA detainees subjected to enhanced interrogation provided information useful in the validation of CIA sources.
- (U) Our final chronological group covers the identification of Usama Bin Ladin's courier. Here, we demonstrate that detainee information played a significant role in leading CIA analysts to the courier Abu Ahmad al-Kuwaiti, who in turn, led the Intelligence Community to Usama Bin Ladin.

### (U) The Domino Effect

(U) Our reorganization of these case studies away from the Study's confusing primary and secondary "effectiveness representations" frame of reference into a more traditional chronological analytical framework clearly exposes the fatal flaw in the structure of the Study's current analysis. In essence, the Study's analysis resembles a very large and carefully lined-up set of dominoes. The claims made in those first few dominoes are absolutely crucial in maintaining the structure and validity of many of the claims made and repeated in the dominoes that follow. Our analysis demonstrates that the claims in these initial case studies are simply not supported by the factual documentary record. This led to an analytical chain reaction in which many of the Study's subsequent claims became invalid, in part, because of their dependence on the first few factually inaccurate claims.

incorrect claim made by the Study that the use of enhanced interrogation techniques played "no role" in the identification of Jose Padilla, because Abu Zubaydah provided the information about Padilla during an interrogation by FBI agents who were "exclusively" using "rapport-building" techniques against him more than three months prior to the CIA's "use of DOJ-approved enhanced interrogation techniques." The facts demonstrate, however, that Abu Zubaydah had been subjected to "around the clock" interrogation that included more than four days of dietary manipulation, nudity, as well as a total of 126.5 hours (5.27 days) of sleep deprivation during the 136-hour (5.67 day) period by the time the FBI finished up the 8.5-hour interrogation shift which

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<sup>&</sup>lt;sup>96</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 230-231 and 230 n.1315; see infra. pp.33-36.

yielded the identification of Jose Padilla. 97 Since these three enhanced interrogation techniques were used in combination with the FBI's "rapport building" technique during this particular interrogation, it is simply absurd to claim that they played "no role" in obtaining the information about Padilla from Abu Zubaydah. Consistent with the "Domino Effect" analogy, when this factually incorrect claim falls, it can no longer be cited as support for other claims. This specific factually incorrect claim, sometimes used in slightly different variations, is repeated at least 19 times throughout the Study. 98

- (U) Ultimately, our analysis of these case studies leads us to conclude that there are simply not enough "dominoes" left standing to support the Study's explosive conclusion—that the "CIA's justification for the use of its enhanced interrogation techniques rested on inaccurate claims of their effectiveness." It is very disappointing that the Study has leveled such serious accusations against the personnel involved in the CIA's Detention and Interrogation Program, when so many of the Study's own claims are demonstrably false.
  - (U) The Identification of Khalid Shaykh Mohammad as the Mastermind of the 9/11 Attacks and His "Mukhtar" Alias

Study Claim: (TS NF) "On at least two prominent occasions, the CIA represented, inaccurately, that Abu Zubaydah provided [information identifying KSM as the mastermind of 9/11] after the use of the CIA's enhanced interrogation techniques."99

(TS NF) "In at least one instance in November 2007... the CIA asserted that Abu Zubaydah identified KSM as 'Mukhtar' after the use of the CIA's enhanced interrogation techniques." 100

(TS NF) "There is no evidence to support the statement that Abu Zubaydah's information—obtained by FBI interrogators prior to the use of the CIA's enhanced interrogation techniques and while Abu Zubaydah was hospitalized—was uniquely important in the identification of KSM as the 'mastermind' of the 9/11 attacks." 101

Fact:

(U) Neither of the occasions cited with respect to the "Mastermind of 9/11" information were "prominent." The first occasion was not even a CIA representation, but rather a mistake made by the Department of Justice in one of its legal opinions. The second occasion was a set of November 2007 documents and talking points for the CIA Director to use in a briefing with

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<sup>&</sup>lt;sup>97</sup> See infra, pp. 33-36.

<sup>&</sup>lt;sup>98</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 209-210, 230, 230 n.1314, 234; SSCI Study, Volume I, March 31, 2014, pp. 624 and 636; and SSCI Study, Volume II, April 1, 2014, pp. 57, 75, 75 n.274, 79, 343, 349, 358, 409, 445 n.2245, 530, 532, 535, and 1089.

<sup>99</sup> SSCI Study, Executive Summary, December 3, 2014, p. 312.

<sup>100</sup> SSCI Study, Executive Summary, December 3, 2014, p. 315.

<sup>101</sup> SSCI Study, Executive Summary, December 3, 2014, p. 313.

<sup>102</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 313, n.1748.

the President. Although these briefing materials did contain some erroneous information about KSM's interrogation, the Study fails to demonstrate whether this erroneous information was "represented" to the President during that timeframe.  $^{103}$ 

- (U) The one instance where the CIA asserted that Abu Zubaydah identified KSM as "Mukhtar" after the use of enhanced interrogation techniques was contained in the same November 2007 briefing materials used by the CIA Director to brief the President. Again, the Study fails to demonstrate whether this erroneous information was "represented" to the President during this timeframe.
- (U) There is considerable evidence that the information Abu Zubaydah provided identifying KSM as "Mukhtar" and the mastermind of 9/11 was significant to CIA analysts, operators, and FBI interrogators. Both the Congressional Joint Inquiry into the 9/11 Attacks and the 9/11 Commission discussed the importance of this information to the Intelligence Community in understanding KSM's role in the attacks and in the al-Qa'ida organization.
- (U) We have combined our analysis of these two case studies because they share common facts and analytical issues. The Study's claims with respect to the CIA's alleged misrepresentations about KSM's "Mukhtar" alias and being the mastermind of 9/11 are themselves inaccurate. Also, the Study's absolute claim that "there is no evidence" that Abu Zubaydah's information was uniquely important in the identification of KSM as the mastermind of 9/11 is contradicted by the documentary record and publicly available information.
- (U) Our analysis of the Study's erroneous claims about the supposed CIA "representations" is dispositive. For the first "prominent" occasion, the Study mistakenly alleges that the CIA made an inaccurate representation about Abu Zubaydah providing information identifying KSM as the mastermind of 9/11 after the use of the CIA's enhanced interrogation techniques. It turns out that this particular inaccurate representation was not made by the CIA, but rather was expressed in a written legal opinion by the Office of Legal Counsel at the Department Justice (DOJ). The Study confirms its own mistake by pointing out that the CIA briefing notes provided to DOJ in support of their request for the OLC opinion correctly stated, "Within months of his arrest, Abu Zubaydah provided details about al-Qa'ida's organization structure, key operatives, and modus operandi. It was also Abu Zubaydah, early in his detention.

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<sup>&</sup>lt;sup>103</sup> See DCIA Talking Points: Waterboard, 06 November 2007, pp. 1-3. This document was sent to DCIA on November 6 in preparation for a meeting with POTUS.

<sup>104</sup> See DCIA Talking Points: Waterboard, November 6, 2007, pp. 1-3.

 <sup>105</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 312-313.
 106 See Memorandum for John A. Rizzo from Steven Bredbury, Par Application

<sup>&</sup>lt;sup>106</sup> See Memorandum for John A. Rizzo from Steven Bradbury, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May Be Used in the Interrogation of High Value al Qaeda Detainees, May 30, 2005, p. 10.

who identified KSM as the mastermind of 9/11."107 DOJ is accountable for this negligible mistake, not the CIA.

(S//OC/NF) With respect to the second "prominent" occasion, the CIA does admit that "in one instance—a supporting document for a set of DCIA talking points for a meeting with the President—we mischaracterized the information as having been obtained after the application of enhanced interrogation techniques." However, while this information in Director Hayden's briefing materials about KSM was inaccurate, the Study fails to explain how the CIA supposedly "represented" these inaccuracies to the President or other executive branch officials during this November 2007 timeframe. Without talking to witnesses, we have no proof that any such inaccurate representation ever occurred. What we do know is that President Bush got this issue right in a speech that he delivered nearly a year before this particular error was inserted into Director Hayden's briefing materials. Specifically, President Bush said,

After he recovered, Zubaydah was defiant and evasive. He declared his hatred of America. During questioning, he at first disclosed what he thought was nominal information—and then stopped all cooperation. Well, in fact the 'nominal' information he gave us turned out to be quite important. For example, Zubaydah disclosed Khalid Sheikh Mohammed—or KSM—was the mastermind behind the 9/11 attacks, and used the alias 'Muktar.' 109

The President's speech is the "representation" that mattered most, regardless of whether the erroneous information in Director Hayden's briefing materials was discussed during a classified Presidential briefing one year later. We conclude that if there was any error here, it was harmless.

(S//OC/NF) The Study's claim in the second case study is essentially identical to the first, except that Director Hayden's briefing materials for the November 2007 meeting with the President contained an erroneous assertion that Abu Zubaydah identified KSM as "Mukhtar" after the use of the CIA's enhanced interrogation techniques. Analytically, this is a distinction without a difference and we reach the same conclusion—if there was any error here, it was harmless.

(S//NF) Turning now to the Study's "no evidence" claim, numerous Intelligence Community documents show that Intelligence Community analysts believed that Zubaydah's information identifying KSM as the mastermind of 9/11 was important. Soon after the interrogation that revealed KSM as the mastermind of 9/11 and identification as "Mukhtar," the CIA disseminated an intelligence report, within the Intelligence Community

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<sup>107</sup> Briefing Notes on the Value of Detainee Reporting, April 8, 2005, p. 5. (emphasis added)

<sup>108</sup> CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 20.

<sup>&</sup>lt;sup>109</sup> President George W. Bush, Trying Detainees; Address on the Creation of Military Commissions, Washington, D.C., September 6, 2006.

<sup>110</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 315.

detailing the information. 111 Responses indicated they followed up and requested more information on him. 112

(S//NF) Zubaydah's FBI interrogator Ali Soufan also described the information from Zubaydah on KSM as significant. In 2008, Soufan told Committee staff that when Zubaydah provided that information, "we had no idea at the time that Mukhtar was the KSM from 9/11.... Because we had been working so diligently on trying to figure out the puzzles of 9/11 and who is Mukhtar, and when Abu Zubaydah said that, I think the picture was complete."113 On May 13, 2009, Soufan also told the Senate Judiciary Committee that prior to Zubaydah providing information on KSM's role as the mastermind of the 9/11 attacks, "we had no idea of KSM's role in 9/11 or of his importance in the al Qaeda leadership structure."114

(U) Moreover, a summary of the Program released publicly by the Director of National Intelligence in 2006 explained both the significance of this information and how other previously collected intelligence had not stood out to analysts until the information from Zubaydah. According to the summary, "during initial interrogation, Abu Zubaydah gave some information that he probably viewed as nominal. Some was important, however, including that KSM was the 9/11 mastermind and used the moniker "Mukhtar." This identification allowed us to comb previously collected intelligence for both names, opening up new leads to this terrorist plotterleads that eventually resulted in his capture."115

(TS NF) The Senate and House Intelligence Joint Inquiry Into the Intelligence Community Activities Before and After the Terrorist Attacks of September 11, 2001, adopted with the support of four members who also voted in favor of the Study, said that "although the Intelligence Community knew of KSM's support for terrorism since 1995 and later learned of his links to al-Qa'ida, he was not recognized as a senior al-Qa'ida lieutenant. In April 2002, the Intelligence Community learned that KSM and his group conceived the September 11 plot."116 If there is any doubt that the report was referring to the information from Zubaydah, CIA operational cable traffic from April 2002 confirms: "[Abu Zubaydah] stated the idea of September 11 was conceived by [KSM] and his group."117

(U) The 9/11 Commission Report also made clear that the Intelligence Community did not recognize KSM's importance prior to 9/11. "KSM, who had been indicted in January 1996 for his role in the Manila air plot, was seen primarily as another freelance terrorist, associated with Ramzi Yousef."118 The Commission noted that because KSM was being targeted for arrest, responsibility for tracking him was in CIA's Renditions Branch, which did not focus on analytic connections. "When subsequent information came, more critical for analysis than for tracking,

118 9/11 Commission Report, p. 276.

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<sup>111</sup> See CIA,

<sup>113</sup> SSCI Transcript, Staff Interview of FBI Special Agent Ali Soufan, April 28, 2008 (DTS 2008-2411).

<sup>114</sup> Ali Soufan, Statement for the Record, before the United States Senate Committee on the Judiciary, May 13,

<sup>115</sup> Summary of the High Value Terrorist Detainee Program, Office of the Director of National Intelligence, p. 1. 116 The Joint Inquiry Into the Intelligence Community Activities Before and After the Terrorist Attacks of September

<sup>11, 2001,</sup> December 2002, p. 310.

<sup>&</sup>lt;sup>117</sup> CIA, 10065, April 18, 2002, p. 3.

no unit had the job of following up on what the information might mean."<sup>119</sup> As one of ten "Operational Opportunities" that were missed prior to 9/11, the Commission wrote, "August 2001, the CIA does not focus on information that Khalid Sheikh Mohammed is a key al Qaeda licutenant or connect information identifying KSM as the 'Mukhtar' mentioned in other reports to the analysis that could have linked 'Mukhtar' with Ramzi Binalshibh and Moussaoui."<sup>120</sup> The 9/11 Commission adds:

The final piece of the puzzle arrived at the CIA's Bin Ladin unit on August 28 [2001] in a cable reporting that KSM's nickname was Mukhtar. No one made the connection to the reports about Mukhtar that had been circulated in the spring. This connection might have also underscored concern about the June reporting that KSM was recruiting terrorists to travel, including to the United States. Only after 9/11 would it be discovered that Mukhtar/KSM had communicated with a phone that was used by Binalshibh, and that Binalshibh used the same phone to communicate with Moussaoui. 121

(U) Finally, the 9/11 Commission notes that the information connecting KSM to the Binalshibh phone came from detainee interviews with Binalshibh in late 2002 and 2003 and with KSM in 2003, well after Abu Zubaydah identified KSM as Mukhtar and the 9/11 mastermind. 122 It is also worth noting that, like this information, all of the information for chapters 5 and 7 of the 9/11 Commission report, which explain what the Commission knew about al-Qa'ida's planning for the 9/11 attacks, "rel[ies] heavily on information obtained from captured al Qaeda members," mostly in CIA's interrogation program. 123

(U) The Thwarting of the Dirty Bomb/Tall Buildings Plot and the Capture of Jose Padilla

Study Claim: (TS

NF) "A review of CIA operational cables and other CIA records found that the use of the CIA's enhanced interrogation techniques played no role in the identification of 'Jose Padilla' or the thwarting of the Dirty Bomb or Tall Buildings plotting. CIA records indicate that: ... (3) Abu Zubaydah provided this information to FBI officers who were using rapport-building techniques, in April 2002, more than three months prior to the CIA's 'use of DOJ-approved enhanced interrogation techniques,'...."

Fact:

(TS) CIA records clearly indicate that sleep deprivation played a significant role in Abu Zubaydah's identification of Jose Padilla as an al-Qa'ida operative tasked to carry out an attack against

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<sup>119 9/11</sup> Commission Report, p. 276.

<sup>&</sup>lt;sup>120</sup> 9/11 Commission Report, p. 356.

<sup>&</sup>lt;sup>121</sup> 9/11 Commission Report, p. 277. The CIA acknowledged that this intelligence report identified KSM as "Mukhtar" prior to Abu Zubaydah's information. After reviewing its records, the CIA concluded that "our officers simply missed the earlier cable." CIA Study Response, *Case Studies (TAB C)*, June 27, 2013, p. 22. <sup>122</sup> 9/11 Commission Report, Chapter 7, n.163.

<sup>&</sup>lt;sup>123</sup> 9/11 Commission Report, p. 146.

<sup>124</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 229-231.

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the United States. Abu Zubaydah provided this information to FBI agents during an interrogation session that began late at night on April 20, 2002, and ended on April 21, 2002. Between April 15, 2002 and April 21, 2002, Abu Zubaydah was deprived of sleep for a total of 126.5 hours (5.27 days) over a 136 hour (5.6 day) period—while only being permitted several brief sleep breaks between April 19, 2002 and April 21, 2002, which totaled 9.5 hours.

(TS) This particular Study claim gives the false impression that enhanced interrogation techniques played no role in obtaining important threat information about Jose Padilla during the interrogation of Abu Zubaydah on April 20-21, 2002, and implies that such information was really just the result of the "rapport-building" techniques used by the FBI agents that evening.

was subjected to an extended period of sleep deprivation and other enhanced interrogation techniques during his interrogation between April 15, 2002 and April 21, 2002. Specifically, during this time period when FBI agents and CIA officers were working together in rotating, round-the-clock shifts, some of the interrogation techniques used on Abu Zubaydah included nudity, liquid diet, sensory deprivation, and extended sleep deprivation.

(TS)

NF) The sleep deprivation of Abu Zubaydah began on April 15, 2002. <sup>130</sup> By April 19, 2002, Abu Zubaydah had been subjected to 76 straight hours of sleep deprivation in the form of intensive interrogation sessions and his ability to focus on questions and provide coherent answers appeared to be compromised to a point where sleep was required. <sup>131</sup> Abu Zubaydah was allowed three hours of sleep at that time. <sup>132</sup> On April 20, 2002, the FBI began its late-night interrogation shift at approximately 10:30 p.m. with Abu Zubaydah and continued until about 7:00 a.m. the next morning. During that shift, Abu Zubaydah was given a two-hour sleep break; time for prayer, food, and water; and a medical check-up. <sup>133</sup> By April 21, 2002, the day he identified Jose Padilla as a terrorist inside the United States, CIA

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125 See CIA,
                    10043, April 15, 2002, p. 2; CIA, 10047, April 16, 2002, p. 2.
126 SSCI Transcript, Staff Interview of FBI Special Agent Ali Soufan, April 28, 2008, p. 22. (DTS 2008-2411).
127 See CIA,
                     10090, April 21, 2002, p. 5.
128 See CIA,
                     10116, April 25, 2002, pp. 3-4; CIA,
                                                               10016, April 12, 2002, pp. 4-5.
129 See CIA,
                     10094, April 21, 2002, p. 3; CIA,
                                                              10071, April 19, 2002, p. 2; CIA,
April 21, 2002, p. 2. Dietary manipulation, nudity, and sleep deprivation (more than 48 hours) were also
subsequently authorized as enhanced interrogation techniques by the Department of Justice. See Memorandum for
John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal
Deputy Assistant Attorney General, Office of Legal Counsel, Department of Justice, May 30, 2005, Re: Application
of United States Obligations under Article 16 of the Convention Against Torture to Certain Techniques that May be
Used in the Interrogation of High value Al Queda Detainees (DTS 2009-1810, Tab-11).
130 See FBI Letter to Pasquale J. (Pat) D'Amuro, Assistant Director, Counterterrorism Division, April 16, 2002, p. 2
("The interview with ABU ZUBAYDA is continuing around the clock and we will advise you of any further
information ASAP")
131 See CIA,
                    10071, April 19, 2002, p. 2.
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<sup>133</sup> See FBI Draft Report on Abu Zubaida interview session from approximately 10:30 p.m., April 20, 2002, to about 7:00 a.m., on April 21, 2002, p. 1.

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10071, April 19, 2002, p. 2.

records indicate that Abu Zubaydah had only been permitted several brief sleep breaks between April 19, 2002 and April 21, 2002, which only totaled 9.5 hours of sleep over a 136-hour period. 134 That means Abu Zubaydah had been sleep deprived for a total of 126.5 hours (5.27 days) over a 136-hour (5.6 day) period by the time his FBI interrogators were finished with him at the end of that shift.

NF) A CIA chart, not included in the Study, which describes both the standard and enhanced techniques used on Abu Zubaydah, notes for April 21, 2002, "two sessions; sleep deprivation (136 hours)" under the heading "enhanced techniques." 135 Moreover, the FBI interrogator, identified in the press as , who was questioning Zubaydah at the time he provided the Padilla information, told the OIG that "during the CIA interrogations Zubaydah 'gave up' Jose Padilla and identified several targets for future al-Qaeda attacks."136 In other words, while Special Agent obtained the information on Padilla, it was during a period that the FBI and CIA officers were using the CIA's techniques.

**NF)** When the CIA and FBI interrogators entered the room late on the night of April 20, 2002, Abu Zubaydah was totally naked. 137 He had been subjected to at least four days of dietary manipulation and had been deprived of 126.5 hours of sleep during the past 136 hours. 138 According to FBI Special Agent Ali Soufan, they gave him a towel. They took some Coke and tea into the room and "started talking about different things." Sometime during the next morning, Abu Zubaydah "came back to his senses and he started cooperating again. And this is when he gave us Padilla." 139 Rather than concede that Abu Zubaydah was being subjected to a combination of at least three enhanced interrogation techniques while the FBI agents were using an additional rapport-building technique, the Study includes this perplexing footnote text: "While Abu Zubaydah was subjected to nudity and limited sleep deprivation prior to this date by the CIA, he had been allowed to sleep prior to being questioned by the FBI officers, who were exclusively using rapport-building interrogation techniques when the information was acquired."140 Like the claim in this case study, this footnote is simply at odds with what really happened.

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<sup>10094,</sup> April 21, 2002, p. 2; CIA Assessment of the accuracy of facts stated in the SSCI Minority's response to the Study of the Central Intelligence Agency's Detention and Interrogation Program, June 27, 2013, p. 1.

<sup>135</sup> CIA, Interrogations Using Standard and Enhanced Techniques, Abu Zubaydah, undated, p. 1.

<sup>136</sup> Department of Justice Inspector General, A Review of the FBI's Involvement in and Observations of Detainee Interrogations in Guantanamo Bay, Afghanistan, and Iraq, May 2008, p. 69 (DTS 2008-2188).

 <sup>137</sup> See SSCI Transcript. Staff Interview of FBI Special Agent Ali Soufan, April 28, 2008, p. 22. (DTS 2008-2411).
 138 See CIA, 10094, April 21, 2002, p. 2; CIA, 10090, April 21, 2002, p. 5.

<sup>138</sup> See CIA, 10094, April 21, 2002, p. 2; CIA, 10090, April 21, 2002, p. 5.
139 SSCI Transcript, Staff Interview of FBI Special Agent Ali Soufan, April 28, 2008, p. 19. (DTS 2008-2411).

<sup>140</sup> SSCI Study, Executive Summary, April 3, 2014, p. 226 n.1292 (emphasis added). But see FBI Draft Report on Abu Zubaida interview session from approximately 10:30 p.m., April 20, 2002, to about 7:00 a.m., on April 21, 2002, p. 1. It appears from this draft report that Abu Zubaydah was permitted a two-hour sleep break sometime during the FBI shift, which seems to clearly demonstrate that the FBI interrogators were aware that Abu Zubaydah was being subjected to sleep deprivation. [[The December 3, 2014, revision of footnote 1292 in the April 3, 2014 version of the Executive Summary continues to misrepresent the events surrounding Abu Zubaydah's interrogation by editing the footnote to read, "While Abu Zubaydah was subjected to sleep deprivation and nudity prior to this date by the CIA, he had been allowed to sleep shortly prior to being questioned on this matter by the FBI special agents, who were exclusively using rapport-building interrogation techniques when this information was acquired

NF) There is no reasonable way to reconcile these facts with the claim that enhanced interrogation techniques played "no role" in Abu Zubaydah's identification of Jose Padilla. Sleep deprivation for 126.5 hours over a 136-hour period—which was hardly "limited"—was an enhanced interrogation technique regardless of whether the Department of Justice formally labeled it as such a couple of months later. The Study cannot dismiss the use of these enhanced interrogation techniques simply because they were used before the Department of Justice eventually approved them. The Study's assertion that the FBI was "exclusively" using rapport-building techniques fails to recognize the reality that this interrogation technique was used in combination with at least three other enhanced interrogation techniques. In judging what caused Abu Zubaydah to give up valuable intelligence, including information on Jose Padilla, it is impossible to separate or disaggregate enhanced interrogation techniques from rapportbuilding techniques after enhanced techniques are applied. Enhanced interrogation techniques are designed to compel detainees to cooperate with questioning and are used in conjunction with traditional questioning methods or interrogation techniques. The simple fact is that Abu Zubaydah gave up Padilla during that interrogation, after being subjected to enhanced interrogation techniques. It is simply not factually accurate for the Study to claim that Abu Zubaydah gave up the information on Padilla before he was subjected to enhanced interrogation techniques. Nor is it factually accurate to claim that enhanced interrogation techniques played no role in identifying Padilla as a terrorist threat.

Study's flawed analytical methodology. As we detail in many of the case studies below, Zubaydah provided much of the key initial information that caused the Intelligence Community to recognize the significance of certain events, future threats, terrorist networks, and even potential assets. The Study repeatedly and incorrectly alleges that the FBI obtained this information prior to the application of CIA's enhanced interrogation techniques. As a result, this mistaken allegation is taken as a settled premise in the Study's analysis of other case studies and related issues, which has the practical effect of undermining the Study's analyses of those matters.

(TS) Under its flawed methodology, the Study was able to disregard the significance of the large amount of information provided by Abu Zubaydah between April 15, 2002 and August 4, 2002, by incorrectly categorizing it as not being obtained from the use enhanced interrogation techniques. We now know that all of the information obtained from Abu Zubaydah on and after April 15, 2002, was provided *after* he had been subjected to enhanced interrogation. The practical result of this fact is that information obtained from Abu Zubaydah after April 15, 2002, can no longer be disregarded by the Study and must be factored into the assessment of the executive branch's effectiveness claims concerning the enhanced interrogation techniques along with the significant amount of important information obtained from Zubaydah following his second period of enhanced interrogation, which began on

from Abu Zubaydah (who was covered with a towel)." (emphasis added). Compare SSCI Study, Executive Summary, April 3, 2014, p. 226 n.1292 with SSCI Study, Executive Summary, December 3, 2014, p. 230. n.1315.]] <sup>141</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 209-210, 230, 230 n.1314, 234; SSCI Study, Volume I, March 31, 2014, pp. 624 and 636; and SSCI Study, Volume II, April 1, 2014, pp. 57, 75, 75 n.274, 79, 343, 349, 358, 409, 445 n.2245, 530, 532, 535, and 1089.

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August 4, 2002. Given the breadth of the information provided by Abu Zubaydah after April 15, 2002, and its attendant impact on subsequent intelligence efforts by the United States government and its allies, we conclude that this information supports the ClA's specific representations about the effectiveness of its Detention and Interrogation Program, including the use of enhanced interrogation techniques, in relation to the thwarting of the Dirty Bomb/Tall Buildings plot and the capture of Jose Padilla.

#### (U) The Capture of Ramzi bin al-Shibh

Study Claim: (TS NF) "A review of CIA records found no connection between Abu Zubaydah's reporting on Ramzi bin al-Shibh and Ramzi bin al-Shibh's capture.... While CIA records indicate that Abu Zubaydah provided information on Ramzi bin al-Shibh, there is no indication that Abu Zubaydah provided information on bin al-Shibh's whereabouts. Further, while Abu Zubaydah provided information on bin al-Shibh while being subjected to the CIA's enhanced interrogation techniques, he provided similar information to FBI interrogators prior to the initiation of the CIA's enhanced interrogation techniques." 142

Fact: (TS NF) CIA records demonstrate that Abu Zubaydah was subjected to enhanced interrogation techniques during two separate periods in April 2002 and August 2002. During these timeframes, Abu Zubaydah made several photographic identifications of Ramzi bin al-Shibh and provided information that bin al-Shibh had been in Kandahar at the end of 2001, but was then working with KSM in Karachi, Pakistan. More important, Abu Zubaydah provided information about how he would go about locating Hassan Ghul and other al-Qa'ida associates in Karachi. This information caused Pakistani authorities to intensify their efforts and helped lead them to capture Ramzi bin al-Shibh and other al-Qa'ida associates during the Karachi safe house raids conducted on September 10-11, 2002.

(TS NF) The claim made in this case study relies, in part, upon the factually incorrect premise that Abu Zubaydah was not subjected to enhanced interrogation techniques until August 4, 2002. 143 As previously demonstrated, Abu Zubaydah was first subjected to the enhanced interrogation techniques of sleep deprivation, nudity, and dietary

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<sup>142</sup> SSCI Study, Executive Summary, December 3, 2014, p. 318.

<sup>&</sup>lt;sup>143</sup> Compare SSCI Study, Executive Summary, December 3, 2014, p. 323 with supra, pp. 33-36.

manipulation on April 15, 2002. 144 Abu Zubaydah's second period of enhanced interrogation, which included the use of the waterboard, began on August 4, 2002. 145

NF) The Study also incorrectly claims that "there is no indication in CIA records that Abu Zubaydah provided information on bin al-Shibh's whereabouts." While the CIA Study Response appears to concede this point unnecessarily, 147 CIA and FBI records establish that Abu Zubaydah did provide locational information about Ramzi bin al-Shibh. Specifically, he noted that he had seen bin al-Shibh in Kandahar. Afghanistan, at the end of 2001, and that he was aware that bin al-Shibh was presently working with KSM in Karachi, Pakistan.

(TS NF) On April 18, 2002, during Abu Zubaydah's first period of enhanced interrogation, an FBI interrogator showed him a photograph of Ramzi bin al-Shibh. According to the FBI, Abu Zubaydah said that he knew the man in the photograph as "Ramzi bin al-Shiba" and that he had seen him with a group of Arabs shortly after a missile strike in Kandahar, Afghanistan, on the house of Taib Agha, Mullah Omar's secretary. 148 This information appears to place bin al-Shibh in Kandahar in the November 2001 timeframe, roughly five months prior to this interview with Abu Zubaydah. On June 2, 2002, the FBI again showed Abu Zubaydah a photograph of bin al-Shibh. This time Abu Zubaydah provided some additional information, stating that he knew this man as "Al-Sheeba," whom he saw with KSM in Kandahar around December 2001, near the end of Ramadan. He also noted that al-Shibh speaks Arabic like a Yemeni and that he had seen al-Shibh in the media after the September 11, 2001, terrorist attacks. 149 On August 21, 2002, during his second period of enhanced interrogation, Abu Zubaydah "immediately recognized the photograph of Ramzi bin al Shibh." 150 Abu Zubaydah mentioned that he had heard "that al-Shibh had stayed at the secret guest house in Oandahar that Mukhtar had established for the pilots and others destined to be involved in the 9/11 attacks." <sup>151</sup>

NF) On May 19, 2002, and May 20, 2002, Abu Zubaydah identified a picture of bin al-Shibh as "al-Shiba" and "noted that he is always with (KSM)."152 If

<sup>150</sup> CIA, 10656, August 21, 2002, p. 2. See also CIA, 10654, August 21, 2002, p. 1-2.

151 CIA, 10656, August 21, 2002, p. 3.

152 CIA, DIRECTOR May 27, 2002, p. 4.

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<sup>&</sup>lt;sup>144</sup> See supra, pp. 33-36. The CIA began subjecting Abu Zubaydah to monitored sleep deprivation on April 15, 2002, the day he was discharged from the hospital. He was continued on a liquid diet and subjected to nudity. All three of these interrogation techniques were subsequently and formally categorized by the Department of Justice as "enhanced interrogation techniques." See CIA, 10043, April 15, 2002, p. 2; CIA, 10047, April 16 "enhanced interrogation techniques." See CIA, 10043, April 15, 2002, p. 2; CIA, 10047, April 2002, p. 2; Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, Department of Justice, May 30, 2005, Re: Application of United States Obligations under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of High value Al Queda Detainees (DTS 2009-1810, Tab-10586, August 04, 2002, p. 4. 146 SSCI Study, Executive Summary, December 3, 2014, p. 318. 147 See CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 23 ("It is true that Abu [Zubaydah] provided no information specifically on Bin al-Shibh's whereabouts . . . ") (emphasis added).

<sup>148</sup> See FBI draft report of the interrogation of Abu Zubaydah, April 18, 2002, 6:10 a.m. to 10:40 a.m., p 1. 149 See FBI draft report of the interrogation of Abu Zubaydah, June 3, 2002, 4:00 p.m. to 8:30 p.m., p 3; CIA, 10428, June 7, 2002, p. 5.

that assertion was true, then Abu Zubaydah was essentially suggesting that bin al-Shibh was with KSM in or around Karachi, Pakistan, because he had also informed his interrogators that KSM was located in or around Karachi. <sup>153</sup> Abu Zubaydah confirmed this association while being subjected to enhanced interrogation on August 21, 2002, when he stated that bin al-Shibh was "one of the operatives working for Mukhtar aka Khalid Shaykh Mohammad," <sup>154</sup> again suggesting that bin al-Shibh was likely in Karachi.

Abu Zubaydah's reporting and Ramzi bin al-Shibh's capture is the result of poor analysis. On August 20, 2002, during his second period of enhanced interrogation, when asked how he would find his former al-Qa'ida associates if he were set free, Abu Zubaydah told CIA interrogators that he would contact the well-known associate of Hassan Ghul, who could put him in touch with Hassan Ghul and other senior al-Qa'ida members. The Study frames this interchange much more narrowly. It asserts that "Abu Zubaydah was asked specifically how he would find Hassan Ghul. In response, Abu Zubaydah provided corroborative reporting: that Hassan Ghul could possibly be located through a well-known associate. This narrow framing of the question and response enables the Study to conclude incorrectly that the capture of bin al-Shibh was an "unexpected" result of the raids that failed to capture Hassan Ghul. The Study's approach fails to understand the causal link between Abu Zubaydah's information and the successful Karachi safe house raids of September 11, 2002, which resulted in the collection of important intelligence information and the capture of 11 al-Qa'ida associates, including Ramzi bin al-Shibh.

significance of the well-known associate of Hassan Ghul, Pakistani authorities raided the well-known associate of Hassan Ghul's home in early July 2002. The well-known associate of Hassan Ghul was interviewed on the spot and cooperated with Pakistani authorities

The well-known associate of Hassan Ghul even sent with the Pakistani officers to identify a home where Hassan Ghul formerly resided. The CIA officers observed that the location was "extremely close to (if not an exact match)" to a location where KSM once resided, according to a June 18, 2002, report from the FBI. 159

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<sup>153</sup> The draft report of this interview states: (1) "Abu Jafar told [Abu Zubaydah] that he and his friend had to get to Karachi because they had business with Muhktar"; (2) "This [group of 11 Filipinos or Malaysians] was on their way to Karachi to meet up with Muhktar"; (3) "the American and Kenyan [Zubaydah] sent to Muhktar in mid-March 2002 . . . [Zubaydah] actually sent them to Hassan Ghul and Amanullah (in Karachi) who would have then arranged for them to be taken to Muhktar"; and (4) "Subject advised that, prior to his arrest he was trying to coordinate a trip to Karachi to meet with Muhktar." FBI draft report of the interrogation of Abu Zubaydah, May 20, 5:25 p.m. to 8:40 p.m., pp. 3 and 5.\_\_\_\_\_

<sup>&</sup>lt;sup>154</sup> CIA, DIRECTOR August 26, 2002, p. 4.

<sup>155</sup> See Captures Resulting From Detainee Information: Four Case Studies, November 26, 2003, p. 2; CIA, 10644, August 20, 2002, pp. 2-3; and CIA, ALEC August 29, 2002, p. 2.

<sup>156</sup> SSCI Study, Executive Summary, December 3, 2014, p. 323.

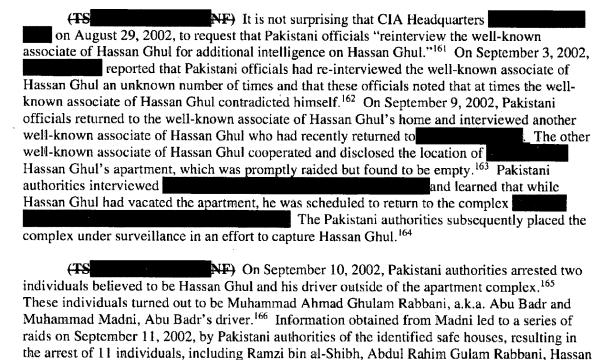
<sup>157</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 75, 318, and 320.

<sup>158</sup> See CIA, CIA CABLE 11755

<sup>159</sup> See CIA, CIA CABLE 11755

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NF) The Study dismisses Abu Zubaydah's identification of the well-known associate of Hassan Ghul as mere "corroborative reporting," and does not attach the appropriate significance to this information because of its rigid adherence to its flawed analytical methodology, which presumes that anything corroborative cannot be considered as "otherwise unavailable actionable intelligence." The facts tell a different story. Abu Zubaydah was a recognized senior member of al-Qa'ida who had direct ties to multiple high-ranking terrorists, including Usama Bin Ladin. The CIA was focused on Hassan Ghul, another well-connected senior member of al-Qa'ida, and "other" al-Qa'ida associates of Abu Zubaydah. Therefore, Abu Zubaydah's disclosures were deemed by the CIA as significant and actionable intelligence. When Abu Zubaydah identified the well-known associate of Hassan Ghul as the first person he would contact to reconnect with Hassan Ghul and other al-Qa'ida associates, it is very likely that collecting additional intelligence from the well-known associate of Hassan Ghul became a top operational priority for U.S. and Pakistani officials.



<sup>&</sup>lt;sup>160</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 323.
<sup>161</sup> CIA, ALEC August 29, 2002, p. 3.

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<sup>&</sup>lt;sup>162</sup> See CIA, CIA CABLE 12207, September 5, 2002, p. 2.

<sup>&</sup>lt;sup>163</sup> See CIA, CIA CABLE 12249, September 9, 2002, p. 2.

<sup>&</sup>lt;sup>164</sup> See CIA, CIA CABLE 12249, September 9, 2002, pp. 2-3.

<sup>165</sup> See CIA, CIA CABLE 12251, September 2002, p. 2; CIA, CIA 2002, p. 2.

<sup>166</sup> See CIA, CIA CABLE 33363, September 11, 2002, p. 2. Abu Badr is the brother of Abdul Rahim Gulam Rabbani, aka Abu Rahama, who ran the KSM safe house used by the 9/11 al-Qa'ida terrorists. Abu Zubaydah made a photographic identification of Abu Badr and called him KSM's man in Karachi. See CIA, ALEC CIA, CIA CABLE 12267, September 11, 2002, p. 2.

Muhammad Ali bin Attash, and other al-Qa'ida members. 167 These raids also resulted in the collection of important al-Qa'ida operational documents, including financial records and the coded "perfume letter." 168

(TS) NF) The Study's claims with respect to the capture of Ramzi bin al-Shibh do not hold up under a close examination of the CIA documentary record. There was a direct causal connection between the information provided by Abu Zubaydah during his second period of enhanced interrogation and bin al-Shibh's capture. Abu Zubaydah had informed his interrogators that bin al-Shibh was one of KSM's operatives in Karachi. Zubaydah confirmed the importance the well-known associate of Hassan Ghul to locate Hassan Ghul and other al-Qa'ida associates operating in Karachi, including bin al-Shibh.

- (U) Since the Study's claims on this topic do not hold up to factual scrutiny, its criticisms of the CIA representations with respect to Ramzi bin al-Shibh and President Bush's references to bin al-Shibh in his September 6, 2006, speech on the CIA's Detention and Interrogation Program are not valid. The CIA said Abu Zubaydah's "knowledge of al-Qa'ida lower-level facilitators, modus operandi and safehouses . . . played a key role in the ultimate capture of Ramzi bin al-Shibh." Far from a "misrepresentation," that statement was completely accurate and consistent with the circumstances that led to bin al-Shibh's ultimate capture. Similarly, the text in President Bush's September 6, 2006, speech on the CIA's Detention and Interrogation Program noting that "the information Zubaydah provided helped lead to the capture of Binalshibh" was also accurate. 170
- (U) The capture of Ramzi bin al-Shibh and the other al-Qa'ida terrorists during raids of September 10-11, 2002, were stunning operational successes, made possible, in part, by the CIA's Detention and Interrogation Program.
  - (U) The Capture of Khalid Shaykh Mohammad

Study Claim: (TS NF) "[T]here are no CIA records to support the assertion that Abu Zubaydah, Ramzi bin al-Shibh, or any other CIA detainee played any role in the 'the planning and execution of the operation that captured Khalid Sheikh Mohammed." 171

Fact: (TS Section NF) Information obtained from CIA detainee Abu Zubaydah was essential to furthering the CIA's understanding of KSM's role in the September 11, 2001, terrorist attacks and helped lead to the

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September 11, 2002, pp. 2-3. Madni informed the arresting officers that Abu Badr was a "major al-Qa'ida [facilitator]." See also CIA, CIA CABLE 12267, September 11, 2002, pp. 2-4. He also gave information about the locations of al-Qa'ida-affiliated residences and safe houses in Karachi. CIA, CIA CABLE 12251, September 2002, p. 2; CIA, See CIA, ALEC October 3, 2002, p. 2.

 <sup>&</sup>lt;sup>169</sup> CIA, Memorandum to the Inspector General from James Pavitt, CIA Deputy Director for Operations, Comments to Draft IG Special Review, Counterterrorism Detention and Interrogation Activities, February 27, 2004.
 <sup>170</sup> President George W. Bush, Trying Detainees; Address on the Creation of Military Commissions, Washington,

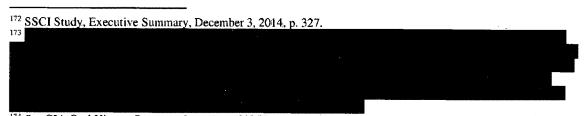
D.C., September 6, 2006.

171 SSCI Study, Executive Summary, December 3, 2014, p. 327.

capture of Ramzi bin al-Shibh. The interrogations of bin al-Shibh and DETAINEE R provided key insights about KSM Information produced through detainee interrogation was pivotal to the retention of a key CIA asset whose cooperation led directly to the capture of KSM.

**NF)** The Study almost exclusively attributes the capture of KSM to a "unilateral CIA asset." We agree with the Study that this asset provided information that was crucial to KSM's capture in Rawalpindi, Pakistan, on March 1, 2003. 173 We also acknowledge that the CIA had met with the asset as early as fall 2001 and that the asset had provided good intelligence information related to KSM. However, the Study fails to acknowledge the cascading sequence of revelations that began with Abu Zubaydah's identification of the importance of the well-known associate of Hassan Ghul and culminated in the information provided by the asset which led directly to the capture of KSM. Moreover, the Study does not recognize that, but for the fortuitous intervention of a CIA officer—who was aware of recently obtained detainee information which corroborated the asset's claims concerning KSM—the asset would have been terminated as a CIA source prior to providing the crucial pre-capture information about KSM. 174

**NF)** As stated previously, information obtained from Abu Zubaydah about KSM prior to the use of enhanced interrogation techniques was key to the CIA's realization of KSM's operational significance. The CIA disseminated an intelligence report, within the Intelligence Community detailing KSM's identification as "Mukhtar" and his role as the mastermind of 9/11.<sup>175</sup> Responses indicated they followed up and requested more information on him. 176 Zubaydah's FBI interrogator Ali Soufan also described the information from Zubaydah on KSM as significant. In 2008, Soufan told Committee staff that when Zubaydah provided that information, "we had no idea at the time that Mukhtar was the KSM from 9/11.... Because we had been working so diligently on trying to figure out the puzzles of 9/11 and who is Mukhtar. and when Abu Zubaydah said that, I think the picture was complete." Also, on May 13, 2009, Soufan told the Senate Judiciary Committee that prior to Zubaydah providing information on KSM's role as the mastermind of the 9/11 attacks, "we had no idea of KSM's role in 9/11 or of his importance in the al Qaeda leadership structure." <sup>178</sup>



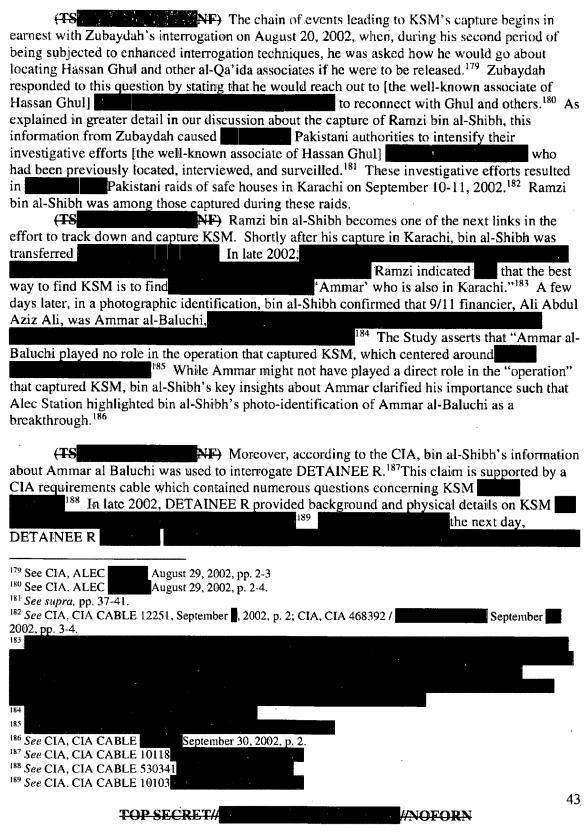
<sup>&</sup>lt;sup>174</sup> See CIA Oral History Program, Interview of [REDACTED] by [REDACTED], October 14, 2004, pp. 5-7. 175 See CIA,

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<sup>176</sup> See CIA,

<sup>177</sup> SSCI Transcript, Staff Interview of FBI Special Agent, Ali Soufan, April 28, 2008 (DTS 2008-2411).

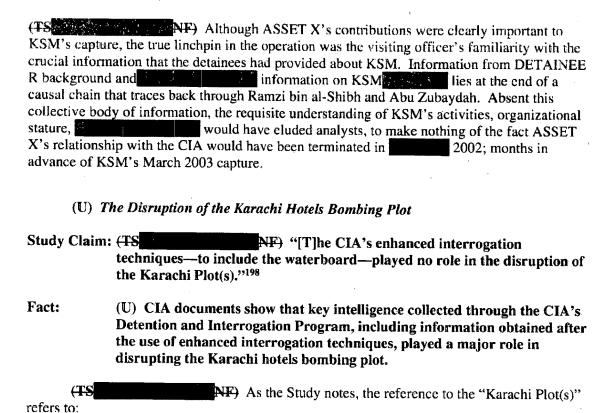
<sup>&</sup>lt;sup>178</sup> Ali Soufan, Statement for the Record, before the United States Senate Committee on the Judiciary, May 13, 2009.



DETAINEE R provided  DETAINEE R provided  191 In late 20  rendered into CIA custody and subjected to enhat  CIA reported that  none of the information provided by DETAINEE  wasted time here chasing people and place urged interrogators to readdress the issues with I accurate—information. 192  locational information as possible on	n the topic of KSM  O02 DETAINEE R was naced interrogation techniques.  "said in no uncertain terms that E R has been of any use and as that are probably bogus." CIA
by the CIA, despite his repeated claims that he co 2001 the asset declined to work with the CIA becopackage had been rejected. In 2002, the Co	cause his proposed financial compensation ounterterrorism Center directed recruiters to same year, he was assigned to a new case SET X's potential to provide information that s he sent to CIA Headquarters in pursuit of manswered when they were re-routed to a
case officer was on the verge of terminating the 0 2002. When the case officer met with his Chief another CIA officer with prior operational contacts he was waiting to meet with the Chief of Base	of Base to discuss the termination, by chance, but with the asset 196 overheard their conversation. This other CIA officer that reported information from DETAINEE R  The officer's current mission
advised ASSET X's current case officer and the termination, and joined in a meeting between the was subsequently able to provide information that	current case officer and ASSET X]. ASSET X
190 See CIA, CIA CABLE 10120 191 See CIA, CIA CABLE 10140 192 See CIA, CIA CABLE 10250 193 See CIA CIA CABLE 30266, 194 See CIA Oral History Program, Interview of [REDACTE 196] 195 See CIA Oral History Program, Interview of [REDACTE 196]	ED] by [REDACTED], October 14, 2004, p. 3. ED] by [REDACTED], October 14, 2004, p. 4.
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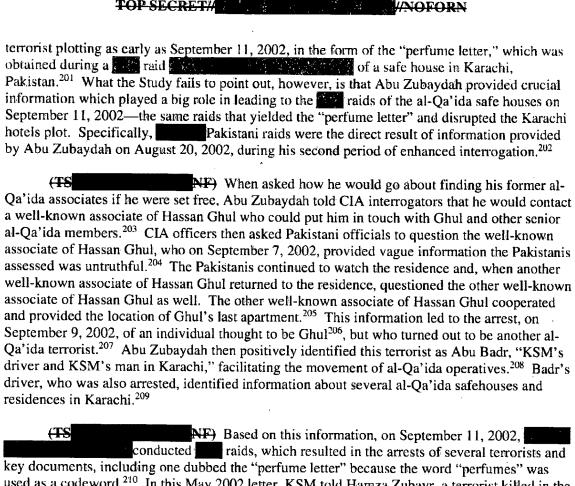
terrorist plotting that targeted a variety of U.S. and western interests in the Karachi area, to include the U.S. Consulate, named hotels near the airport and beach, U.S. vehicles traveling between the Consulate and the airport, U.S. diplomatic housing, potential sniper attacks against U.S. personnel, as well as Pakistan's Faisal Army Base.<sup>199</sup>

(S//NF) The CIA has acknowledged that on several occasions, including in prominent representations such as President's Bush's 2006 speech, it mischaracterized the impact of the reporting acquired from detainees on the Karachi plots. Instead of claiming that the information "helped stop a planned attack on the U.S. Consulate in Karachi," the CIA should have stated that it "revealed ongoing attack plotting against the U.S. official presence in Karachi that prompted the Consulate to take further steps to protect its officers." 200

(TS) Our analysis will demonstrate that the intelligence collected through the CIA's Detention and Interrogation Program, including information obtained after the use of enhanced interrogation techniques, played a key role in the disruption of the Karachi hotels bombing plot. The Study notes that the CIA had information regarding the Karachi

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 <sup>198</sup> SSCI Study, Executive Summary, December 3, 2014, p. 242.
 199 SSCI Study, Executive Summary, December 3, 2014, p. 239; see also CIA, 11454, April 30, 2003, pp. 1-4.
 200 CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 6.



conducted raids, which resulted in the arrests of several terrorists and key documents, including one dubbed the "perfume letter" because the word "perfumes" was used as a codeword. In this May 2002 letter, KSM told Hamza Zubayr, a terrorist killed in the same raids, he would provide him with \$30,000, with another \$20,000 available upon request, and that "we have acquired the green light that is strong for the [hotels]" clearly indicating a plot of some kind. More troubling, the letter suggested "[increasing] the number to make it three instead of one." Were it not for Abu Zubaydah's original information about the significance

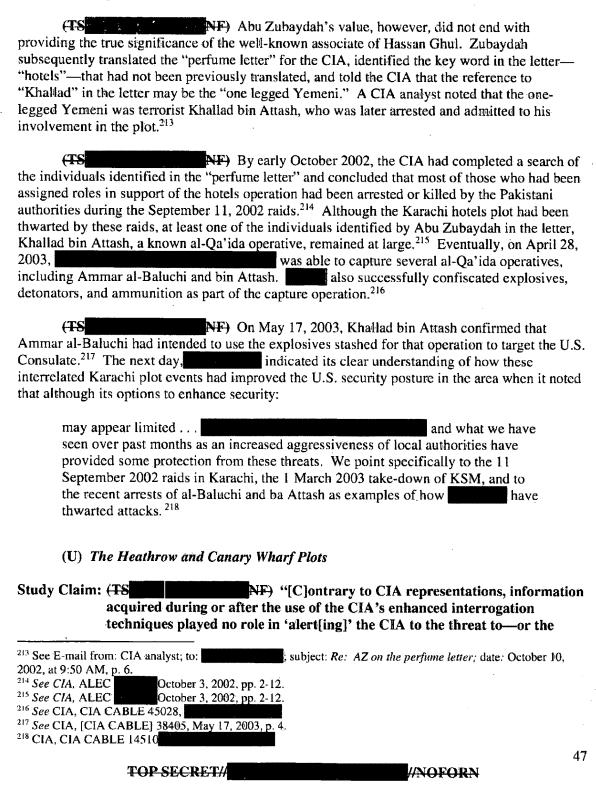
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<sup>&</sup>lt;sup>201</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 242; CIA, ALEC October 03, 2002, p. 2; and CIA, ALEC October 3, 2002, pp. 2-4. <sup>202</sup> See CIA, Captures Resulting From Detainee Information: Four Case Studies, November 26, 2003, p.2. <sup>203</sup> See CIA, Captures Resulting From Detainee Information: Four Case Studies, November 26, 2003, p.2; CIA, 10644. August 29, 2002, pp. 1-2; CIA, ALEC August 29, 2002, pp. 2-3. 204 See CIA, ALEC CIA, CIA CABLE 12207, September 05, 2002, pp. 2-3. <sup>205</sup> See CIA, CIA CABLE 12249, September 09, 2002, p. 2. <sup>206</sup> See CIA, CIA CABLE 12251, September 2002, p. 2. <sup>207</sup> See CIA, CIA CABLE 12254, September 10, 2002, p. 4; CIA, ALEC 208 CIA, ALEC <sup>209</sup> See CIA, CIA CABLE 12251, September : 2002, p. 2. <sup>210</sup> See CIA, CIA CABLE 12267, September 11, 2002, p. 2, CIA, CIA CABLE October 03, 2002, p. 2. <sup>211</sup> CIA, CIA CABLE 33804, September 19, 2002, p. 4; After his capture on April 1, 2003, KSM would confirm that the Karachi plot referenced in the "perfume letter" was the plot directed at three named hotels, chosen because they were frequented by American and German guests. See SSCI Study, Volume II, April 1, 2014, pp. 592-593. <sup>212</sup> CIA, CIA CABLE 33804, September 19, 2002, p. 4.

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of the well-known associate of Hassan Ghul, which led to the Karachi safe house raids, it is unclear if the "perfume letter" would ever have been found.



'disrupt[ing]' the plotting against—Heathrow Airport and Canary Wharf."<sup>219</sup>

Fact: (TS The CIA interrogation program played a key role in disrupting the Heathrow and Canary Wharf plotting.

(TS) Despite its claim that information acquired during or after the use of enhanced interrogation techniques played "no role" in the disruption of the Heathrow Airport and Canary Wharf plots, the Study twice concedes these plots were "fully disrupted" with the detentions of Ramzi bin al-Shibh, KSM, Ammar al-Baluchi, and Khallad bin Attash. 220 The Study then incorrectly asserts that "[t]here are no CIA records to indicate that any of the detainees was captured as a result of CIA detainee reporting." As we have previously demonstrated, information obtained from the CIA interrogation program played a key role in the capture of al-Shibh and KSM. 222 Also, Ramzi bin al-Shibh provided information about Ammar al-Baluchi and Abu Zubaydah provided information about Khallad bin Attash prior to their arrests. 223 The same detainee information that helped lead to the capture of these terrorists also played a key role in fully disrupting the Heathrow Airport and Canary Wharf plots.

NF) Thus far, the following analytical dominous have fallen in relation to the Heathrow and Canary Wharf plots: (1) "There is considerable evidence that the information Abu Zubaydah provided identifying KSM as "Mukhtar" and the mastermind of 9/11 was significant to CIA analysts, operators, and FBI interrogators"; 224 (2) "Abu Zubaydah provided information about how he would go about locating Hassan Ghul and other al-Qa'ida associates in Karachi. This information caused Pakistani authorities to intensify their efforts and helped lead them to capture Ramzi bin al-Shibh and other al-Qa'ida associates during the Karachi safe house raids conducted on September 10-11, 2002";<sup>225</sup> (3) "Information produced through detainee interrogation was pivotal to the retention of a key CIA asset whose cooperation led directly to the capture of KSM"; 226 (4) Zubaydah told the CIA that the reference to "Khallad" in the letter may be the "one legged Yemeni"; <sup>227</sup> and (5) Pakistan's arrest of al-Qa'ida terrorists Ammar al-Baluchi and Khallad Bin Attash disrupted the al-Qa'ida plot to attack the U.S. Consulate in Karachi. 228 Taken together, these significant operational accomplishments, most of them resulting from information obtained from CIA detainees, also had the added bonus of disrupting the Heathrow and Canary Wharf plots.

(TS) The Study undercuts its own argument that the CIA interrogation program played no role in the disruption of the Heathrow and Canary Wharf

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<sup>&</sup>lt;sup>219</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 297-298.

<sup>&</sup>lt;sup>220</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 295 and 299.

<sup>&</sup>lt;sup>221</sup> SSCI Study, Executive Summary, December 3, 2014, p. 299.

<sup>&</sup>lt;sup>222</sup> See supra, pp. 37-45.

<sup>&</sup>lt;sup>223</sup> See supra, pp. 43 and 47.

<sup>&</sup>lt;sup>224</sup> See supra, pp. 29-33.

<sup>&</sup>lt;sup>225</sup> See supra, pp. 37-41.

<sup>&</sup>lt;sup>226</sup> See supra, pp. 41-45.

E-mail from: CIA analyst; to: subject: Re: AZ on the perfume letter; date: October 10, 2002, at 9:50 AM, p. 6.

<sup>&</sup>lt;sup>228</sup> See CIA Study Response, Case Studies (Tab C), p. 6.

plotting almost immediately after its narrative on the plots begins. The Study says "records indicate the Heathrow Airport plotting had not progressed beyond the initial planning stages when the operation was fully disrupted with the detention of Ramzi bin al-Shibh (detained on September 11, 2002), KSM (detained on March 1, 2003), Ammar al-Baluchi (detained on April 29, 2003), and Khallad bin Attash (detained on April 29, 2003)."<sup>229</sup> As we explained previously, Ramzi bin al-Shibh was detained as a result of information provided by Abu Zubaydah during a period of enhanced interrogation.<sup>230</sup> By asserting that the detention of Ramzi bin al-Shibh played a role in the disruption of the plot, certainly the detainee information that led to his detention also played a role in the plot's disruption.

had information in its possession prior to the detention and interrogation of those detainees the CIA credits with providing information on the plot (KSM, Ammar al-Baluchi, and Khallad bin Attash), much of that reporting, including identification of Heathrow airport as the target, came from interrogations of Ramzi bin al-Shibh occurring prior to CIA custody. Again, were only able to detain and question Ramzi bin al-Shibh because information provided by Abu Zubaydah in CIA detention led to bin al-Shibh's arrest.

that the plot "was fully disrupted" with the arrests of the four previously mentioned terrorists, the CIA document says that the plot was "disrupted," not "fully disrupted." Perhaps for that reason, the CIA continued to interrogate detainees about the plot, long after the arrests of both Ramzi bin al-Shibh and KSM, to uncover more details about the plot and any operatives. For example, the CIA confronted Ramzi bin al-Shibh and KSM about e-mail addresses found in KSM's computer that belonged to the two Saudi-based operatives who could have been used in the plot, Ayyub and Azmari. Although the Study notes that these two operatives were "unwitting" of the Heathrow plot, they appear to have been willing terrorist operatives, as the CIA learned that Ayyub participated in a suicide attack in Riyadh, Saudi Arabia on May 12, 2003, that killed 36 individuals and injured more than 160 others. Azmari was arrested on July 1, 2003 for his connections to the attack. 233

(TS) Additionally, as noted in several papers and briefings by the CIA, in mid-March 2003, the CIA questioned KSM about a hand-drawn illustration in his notebook of what appeared to be an I-beam with the term "Wharf" written in English, and "Cannery Wharf" in Arabic.<sup>234</sup> KSM told interrogators it was part of the "Heathrow program" to target Canary Wharf in London as well, a target that had not been previously discussed by other detainees.<sup>235</sup>

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<sup>235</sup> See CIA, 10787, March 13, 2003, p. 3.

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<sup>&</sup>lt;sup>229</sup> SSCI Study, Volume II, April 1, 2014, pp. 1000-1062.

<sup>&</sup>lt;sup>230</sup> See supra pp. 37-41.

<sup>&</sup>lt;sup>231</sup> SSCI Study, Volume II, April 1, 2014, pp. 976-78.

<sup>&</sup>lt;sup>232</sup> See SSCI Study, Volume II, April 1, 2014, p. 983.

<sup>&</sup>lt;sup>233</sup> SSCI Study, Volume II, p. 983 n.4387.

<sup>&</sup>lt;sup>234</sup> CIA, WASHINGTON DC CIA, CIA, 10787, March 13, 2003, p. 3.

(TS) After the detention in April 29, 2003, of Khallad bin Attash and Ammar af-Baluchi, debriefers used the reporting from KSM and bin af-Shibh to confront them. In a document explaining the value of detainee reporting provided to the Department of Justice, CIA explained:

Khallad admitted to having been involved in the plot and revealed that he directed group leader Hazim al-Sha'ir to begin locating pilots who could hijack planes and crash them into the airport. Khallad said he and operative Abu Talha al-Pakistani considered countries as possible launch sites for the hijacking attempts and that they narrowed the options to the Khallad's statements provided leverage in debriefings of KSM. KSM fleshed out the status of the operation, including identifying an additional target in the United Kingdom, Canary Wharf. <sup>236</sup>

(U) In the years that followed the initial arrest of Ramzi bin al-Shibh, CIA officers continued to unravel the details of this plotting and provided information that helped lead to the detention and questioning of several other individuals involved in the plot.<sup>237</sup> In light of the information cited above, the Study's assertion that the CIA interrogation program played "no role" in the disruption of this plotting makes little sense, especially when the Study's own 62-page chart identifying the intelligence on the Heathrow plot devotes most of the pages to information from detainees in CIA's program or to Ramzi bin al-Shibh, who was captured because of CIA detainee information.<sup>238</sup>

#### (U) The Capture of Hambali

Study Claim: (TS NF) "A review of CIA operational cables and other records found that information obtained from KSM during or after the use of the CIA's enhanced interrogation techniques played no role in the capture of Hambali."<sup>239</sup>

Fact:

(TS NF) CIA documents show that the interrogation of KSM and al-Qa'ida operative Zubair, during and after the use of enhanced interrogation techniques on both individuals, played a key role in the capture of Hambali.

(TS) The Study's claim that the enhanced interrogation of KSM played "no role" in the capture of Hambali is not accurate, because two detainees subjected to enhanced interrogation techniques, KSM and Mohd Farik bin Amin, a senior member of Jemaah Islamiya (JI) and more commonly known as "Zubair, 240 provided significant information that helped lead to the capture of Hambali.

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<sup>&</sup>lt;sup>236</sup> CIA, Briefing Notes on the Value of Detainee Reporting, April 8, 2005, 10:47am, p. 4.

<sup>&</sup>lt;sup>237</sup> See SSCI Study, Volume II, April 1, 2014, pp. 1000-1062.

<sup>&</sup>lt;sup>238</sup> See SSCI Study, Volume II, April 1, 2014, pp. 1000-1062.

<sup>&</sup>lt;sup>239</sup> SSCI Study, Executive Summary, December 3, 2014, p. 305.

<sup>&</sup>lt;sup>240</sup> The Study acknowledges that Zubair was immediately subjected to CIA enhanced interrogation techniques upon being transferred into CIA custody on June 2003. See SSCI Study, Executive Summary, December 3, 2014, p. 309. It attempts to downplay this fact by noting that: (1) "CIA records indicate that Thai authorities were unilaterally following investigative leads related to Hambali and Zubair" and that "[i]t is unknown what specific investigative steps were taken by Thai authorities (or the CIA) between early June 2003 and July 16, 2003, to

"no role" in the capture of Hambali ignores the fact that KSM provided the crucial piece of information permitting the CIA to recognize the significance of, and act upon, previously known connections that would ultimately lead to Hambali's capture. The Study correctly points out that on March 6, 2003, Majid Khan told foreign government interrogators about his travel to Bangkok in December 2002 and provision of \$50,000 to an individual named "Zubair" at the behest of al-Qa'ida. While the Study would like the reader to infer that Majid Khan provided a sufficient connection to Hambali, the Study ignores the fact that Khan never mentioned that the money was destined for Hambali. Moreover, the Study excludes the CIA's answer to the following question for the record: "Was there enough other information linking Zubair and Hambali?" The CIA's answer states:

No. We assess, and believe the documentary record indicates that otherwise available intelligence was not sufficient to enable officers at the time to conclude Zubair was a targeting inroad to Hambali. A targeting study on Hambali in the late December timeframe, for example, lists a number of potential inroads but not Zubair. A look at the contemporaneous records as well as a plot summary from years later provide no evidence that Zubair played a role in the Bali Bombings.<sup>242</sup>

While Majid Khan's information was still an important piece of the puzzle, it is clear that something more was needed to help locate Hambali. That "something more" would come from KSM several days later.

(TS) NF) KSM had been rendered into CIA custody on March 2003, and immediately subjected to enhanced interrogation. On March 11, 2003, KSM admitted to providing Hambali with \$50,000 to conduct a terrorist attack in "approximately November 2002." KSM reported, however, that the money was "necessary materials" for a Hambali operation that was approaching "zero hour," information that created a sense of urgency for the CIA to uncover more about Hambali's location. Unring this interrogation, KSM made no reference to Majid Khan or Zubair. On March 13, 2003, CIA sent a sent a investigate [BUSINESS Q]

investigate [BUSINESS Q] that the information obtained from Zubair after the use of the CIA's enhanced interrogation techniques led to Hambali's capture." See SSCI Study, Executive Summary, December 3, 2014, pp. 309, n.1737. Although we might not know what specific "unilateral" steps were taken by the Thai authorities related to , if any, CIA records provide a good description of the information provided by Zubair after the use of enhanced interrogation techniques and the subsequent steps taken by the CIA, including to track do , to track down and capture Hambali. The absence of a CIA representation about Zubair does not invalidate the assertion that the information he provided after being subjected to enhanced interrogation techniques may have helped lead to the capture of Hambali, especially since this assertion is supported by the CIA documentary record. <sup>241</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 307-308. <sup>242</sup> CIA Response to SSCI Request for Information, October 25, 2013, p. 4 (DTS 2013-3152). This answer contradicts the assertion by the Study that "[b]y this time, the CIA had significant information—prior to KSM's capture—indicating that a 'Zubair' played a central supporting role in the JI, was affiliated with al-Qa'ida figures like KSM, had expertise in a supporting in Southeast Asia, and was suspected of playing a role in Hambali's October 12, 2002, Bali bombings." SSCI Study, Executive Summary, December 3, 2014, p. 306-307. <sup>243</sup> See CIA, [CIA CABLE] 34491, March 5, 2003, pp. 1-3. <sup>244</sup> CIA, 10755, March 11, 2003. <sup>245</sup> See CIA, 10755, March 11, 2003, pp. 1-3.

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cable saying that in light of KSM's information that he arranged to send \$50,000 to Hambali in November 2002 to procure materials for an operation that was approaching "zero hour," "we view [the information] from Majid Khan on his trip to Bangkok for an alleged money transfer between 26-29 December with ever greater concern." Moreover, the same cable makes clear that at the time of KSM's reporting, the CIA did not know whether the information from KSM and Majid Khan were about the same transaction. The cable says, "KSM's information and Majid's 'story' may be unrelated, but it appears too premature to judge at this juncture, and we must assume they possibly are until additional facts are learned." 247

Khan network. KSM positively identified a picture of Majid Khan as "Majid aka Yusif, the al-Qa'ida courier" KSM used to deliver the \$50,000 for the next big Hambali operation, through "Hambali representatives in Thailand." Significantly, KSM said that Khan had not been informed that the money was ultimately for Hambali and that KSM did not know who Hambali's intermediary was. Days later, CIA officers still seemed to be trying to understand the connection between the KSM and the Majid Khan reporting. According to a March 20, 2003, cable, KSM's reporting that he used Majid Khan as a courier to transport al-Qa'ida funds to Hambali, "appears to confirm station [sic] earlier concerns that the \$50,000 transfer involving KSM and Hambali may be one in the same with the \$50,000 al-Qa'ida transfer facilitated by Khan. Questioned again on March 22, 2003, Khan acknowledged that his trip to Thailand to deliver the \$50,000 was at KSM's request.

(U) While it would be difficult to know conclusively without talking to the analysts involved, CIA documents indicate it was the combination of reporting from KSM and Majid Khan that led to the efforts to find Hambali through Zubair. A CIA summary of Hambali's capture timeline states, while "numerous sources had placed Hambali in various Southeast Asian countries, it was captured al-Qa'ida leader KSM who put the contradicting the Study's claim that the KSM interrogation played "no role." 252

(TS) On June 8, 2003, Zubair was	s detained by the	Government
of Thailand. Zubair reported on		
and corroborated reporting on Business Q. <sup>253</sup> On June	2003, Zubair w	as transferred
into CIA custody and was immediately subjected to enhanced into		
Zubair told his interrogators about		
	•	<sup>255</sup> Zubair
<sup>246</sup> CIA, CIA CABLE, 81697,	•	
247 See CIA, CIA CABLE, 81697,		
<sup>248</sup> CIA, 10865, March 17, 2003, p. 3.	•	
<sup>249</sup> See CIA, 10865, March 17, 2003, p. 3.	3	
<sup>250</sup> CIA, CIA CABLE 81990, March 20, 2003, p. 2.		
251 See CIA, CIA CABLE 13890,		
252 CIA, Hambali Capture/Detention Timeline, no date, p. 6.		
<sup>253</sup> See CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 19. <sup>254</sup> See CIA [CIA CABLE] 40568,		
255 See CIA, Hambali Capture/Detention Timeline, no date, p. 7; CIA, [CIA CA	VDI E1 40016	
CIA, [CIA CABLE] 41017,	ADLEJ 40913	

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256 This information was consistent with the information he had provided
the CIA planned an operation to find Hambali by watching waiting for Hambali's facilitators It appears that Zubair provided key information about these Hambali facilitators after being subjected to the CIA's enhanced interrogation techniques. Specifically, CIA documents show that analysts assessed that it would be "Zubair cohort and former roommate Lilie" the Zubair debriefings, Lilie is now  "finding Lilie, therefore, may be tantamount to finding Hambali."  Hambali associate Amer, who actually was tracked and Zubair identified a picture of him and speculated that "Lilie likely tasked [Amer] to handle thus following Amer would likely lead to finding Lilie."  2003, and cooperated in locating Lilie hours later.   260 Lilie was found to have a key fob in his possession imprinted with an address, which Lilie said was the address of two apartments he used for Hambali's activities, one of which was Hambali's residence.   261 Hambali was captured at the address found on the key fob several hours later.   262 It appears that Zubair's cooperation after being subjected to enhanced interrogation techniques played a significant role in the capture of Hambali through Amer and Lilie.
(U) The Thwarting of the Second Wave Plots and Discovery of the Al-Ghuraba Group
Study Claim: (TS NF) "A review of CIA operational cables and other documents found that the CIA's enhanced interrogation techniques played no role in the 'discovery' or thwarting of either 'Second Wave' plot.  Likewise, records indicate that the CIA's enhanced interrogation techniques played no role in the 'discovery' of a 17-member 'cell tasked with executing the 'Second Wave.'" <sup>263</sup>
256 See CIA. Hambali Capture/Detention Timeline, no date, p. 7; CIA, [CIA CABLE] 40915 257 See CIA, Hambali Capture/Detention Timeline, no date, p. 7-8; CIA, ALEC 258 CIA, Hambali Capture/Detention Timeline, no date, p. 2. 259 CIA, Hambali Capture/Detention Timeline, no date, p. 5. 260 CIA, Hambali Capture/Detention Timeline, no date, p. 5. 261 CIA, Hambali Capture/Detention Timeline, no date, p. 6. 262 CIA, Hambali Capture/Detention Timeline, no date, p. 5. 263 SSCI Study, Executive Summary, December 3, 2014, p. 251. This claim has been modified from the version that appeared in the report that was approved by the Committee at the end of the 112th Congress. For example, it no

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longer claims that the CIA's interrogation program, excluding the use of enhanced interrogation techniques, did not play a role in the thwarting of the al-Ghuraba Group. It also substitutes the words "discovery or thwarting" in place

of the original "identification and disruption." (emphasis added).

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Fact:

(TS) NF) The CIA interrogation program played a key role in disrupting the "Second Wave" plot and led to the capture of the 17-member al-Ghuraba group.

Ruswan Gunawan, first identified a group of 17 Malaysian and Indonesian Jemaah Islamiya (JI) affiliated students in Karachi, "the use of the CIA's enhanced interrogation techniques against Hambali did not result in the 'discovery' of 'the Ghuraba Cell' that was 'tasked with executing the 'Second Wave' plotting.'" While Gunawan did identify the group of JI students in Karachi, the Study ignores that KSM, who had also been subjected to the CIA's enhanced interrogation techniques, provided information months earlier on this same group of JI students and their location in Karachi—information that had helped lead to the capture of Gunawan himself. The Study also ignores information provided by other detainees in CIA's interrogation program.

Gunawan's role in Karachi as a communications conduit between Hambali and al-Qa'ida and reported that he was living in the dormitory where he was enrolled at Abu Bakr-Sadeeq University. KSM also drew a map with the location of a house he called "Colony Gate" where he met Gunawan, where he said a group of JI students would meet. According to CIA information, while the CIA was already aware of Gunawan, "KSM's identification of his role as Hambali's potential successor prioritized his capture. Information from multiple detainees, including KSM, narrowed down [Gunawan's] location and enabled his capture in September 2003." This information was excluded from the Study. Hambali provided very similar information after his capture in August 2003.

information on Gunawan Gunawan to al-Qa'ida and al-Qa'ida's terrorist attacks"

The information provided was largely from interrogations of KSM, including information about Gunawan working as a communications conduit for Hambali and al-Qa'ida, his location in Karachi, a description of Gunawan, but also provided information from another detainee in CIA custody, Ammar al-Baluchi. Gunawan was arrested on the Abu Bakr Madrassa, locational information first provided by KSM, along with most of JI student group. In the Abu Bakr Madrassa, locational information first provided by KSM, along with most of JI student group. The information first provided by KSM, along with most of JI student group. The information first provided by KSM, along with most of JI student group. The information first provided by KSM, along with most of JI student group.

(TS) After Gunawan's arrest he was caught trying to send a coded message which he admitted was intended to warn the group of JI-affiliated students about

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<sup>&</sup>lt;sup>264</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 255-256.

<sup>&</sup>lt;sup>265</sup> See CIA, 11192, April 8, 2003, p. 3.

<sup>&</sup>lt;sup>266</sup> See CIA, 11212, April 11, 2003, p. 2.

<sup>&</sup>lt;sup>267</sup> CIA, Detainee Reporting Pivotal for the War Against Al-Qa'ida, June 1, 2005, p. 2 (DTS 2009-1387).

<sup>&</sup>lt;sup>268</sup> See CIA, CIA CABLE 87551, August 15, 2003, pp. 4-5.

<sup>269</sup> CIA, ALEC.

<sup>&</sup>lt;sup>270</sup> CIA, ALEC

<sup>&</sup>lt;sup>271</sup> See CIA, CIA CABLE 15252,

his arrest.<sup>272</sup> participating in the interrogation recognized Gunawan's information about this group of mostly Malaysian students as similar to intelligence reporting provided previously by KSM that he was planning to recruit Malaysians in a "next wave of attacks." The officers asked that Hambali be questioned about the reporting.<sup>274</sup>

now in CIA custody and undergoing enhanced interrogation, provided more information about the group, identifying them as the "al-Ghuraba" group and describing how they were set up by Hambali and sent to Karachi because of its "proximity to Afghanistan and the availability of military-style training facilities there." He said the Program was designed to "give a select few the opportunity for military-style training to prepare them for jihad" and identified two who were ready for operations. Hambali provided information about the identities and backgrounds of several of the al-Ghuraba group members and described conversations he had with KSM about possible future attacks on the United States. In a subsequent interrogation, Hambali said the group was not yet ready for operations, but may be in 2003-2004 (it was already late 2003 when he provided this information) and he named individuals who were being groomed as suicide and other operatives.

Ghuraba group during raids on A cable describing the arrests said, "[W]e captured this cell based on the debriefings of captured senior al-Qa'ida operatives, who stated that some members of this cell were to be part of senior al-Qa[']ida leader Khalid Shaykh Muhammad (KSM)['s] [']second wave['] operation to attack the United States using the same modus operandi as was used in the September 11, 2001 attacks."<sup>279</sup>

(TS) NF) In a seeming effort to suggest CIA's assessment of the threat posed by the al-Ghuraba group had diminished over time, the Study identified an October 27, 2006, CIA cable that stated, "[A]II of the members of the former al-Ghuraba cell have now been released." It also cited an April 18, 2008, CIA intelligence report focusing on the Jemaah Islamiya and referencing the al-Ghuraba group that makes no reference to the group serving as potential operatives for KSM's 'Second Wave' plotting." 281

(TS/ NF) These statements are misleading in several ways. The April 18, 2008 intelligence report was about Jemaah Islamiya in Pakistan, not the al-Ghuraba group, and provided only a minor description of the "al-Ghuraba cell in Karachi," but did mention that its leader was in direct contact with Hambali and "al-Qa'ida external operations chief Khalid

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<sup>&</sup>lt;sup>272</sup> See CIA, CIA CABLE 15359,

<sup>&</sup>lt;sup>273</sup> CIA, CIA CABLE 15359,

<sup>&</sup>lt;sup>274</sup> See CIA, CIA CABLE 15359,

<sup>&</sup>lt;sup>275</sup> CIA, [CIA CABLE] 45915, September 14, 2003, p. 2.

<sup>&</sup>lt;sup>276</sup> CIA, [CIA CABLE] 45915, September 14, 2003, p. 2.

<sup>&</sup>lt;sup>277</sup> See CIA, [CIA CABLE] 45915, September 14, 2003, p. 2.

<sup>&</sup>lt;sup>278</sup> CIA, [CIA CABLE] 45953, September 15, 2003, p. 3.

<sup>&</sup>lt;sup>279</sup> CIA, CIA CABLE 52981,

<sup>&</sup>lt;sup>280</sup> CIA, CIA CABLE 131396, October 27, 2006, p. 2.

<sup>&</sup>lt;sup>281</sup> See CIA, Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan, April 18, 2008.

Shaykh Muhammad."<sup>282</sup> The Study omitted a report focused on Jemaah Islamiya's al-Ghuraba group published five months later that said "members of the cell had also been identified by Khalid Shaykh Muhammad, the mastermind of the attacks of 11 September 2001, and senior al-Qa'ida and JI operative Hambali as candidates for post-11 September attacks against the U.S. Homeland," including for "second wave suicide hijacking operations in the Unites States and Europe."<sup>283</sup> Far from suggesting the CIA was unconcerned about the al-Ghuraba group, this report devoted 20 pages to describing the threat from its members including their "jihad activities" and the caution that "as this group of radicalized militants reconnects and mingles with other young Southeast Asian Muslims, it poses a revived threat to US and Western interests."<sup>284</sup>

#### (U) Critical Intelligence Alerting the CIA to Jaffar al-Tayyar

Study Claim: (TS NF) "CIA representations [about detainee reporting on Jaffar al-Tayyar] also omitted key contextual facts, including that . . . (2) CIA detainee Abu Zubaydah provided a description and information on a KSM associate named Jaffar al-Tayyar to FBI Special Agents in May 2002, prior to being subjected to the CIA's enhanced interrogation techniques . . . and (5) CIA records indicate that KSM did not know al-Tayyar's true name and that it was Jose Padilla—in military custody and being questioned by the FBI—who provided al-Tayyar's true name as Adnan el-Shukrijumah." 286

Fact: (TS NF) Abu Zubaydah provided a description of and information about Jaffar al-Tayyar to FBI special agents in May 2002 after being subjected to enhanced interrogation between April 15, 2002 and April 21, 2002. Although KSM did not know al-Tayyar's true name, he did report that Padilla might know al-Tayyar's true name. Padilla subsequently confirmed Jaffar's true name as Adnan El Shukrijumah.

(TS NF) On May 20, 2002, while in CIA custody, Abu Zubaydah provided information on an associate of KSM by the name of Abu Jaffar al-Thayer. Abu Zubaydah provided a detailed description of Abu Jaffar al-Thayer, including that he spoke English well and may have studied in the United States. 287 The Study incorrectly claims that this May 20, 2002, interrogation took place prior to the initiation of the CIA's enhanced interrogation techniques. Abu Zubaydah had already been subjected to an extended period of sleep deprivation and other enhanced interrogation techniques during his interrogation between April 15, 2002 and April 21, 2002, about one month *prior* to his May 20 interrogation. 289

<sup>289</sup> See supra, pp. 33-36.

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<sup>&</sup>lt;sup>282</sup> CIA, Jemaah Islamiya: Counterterrorism Scrutiny Limiting Extremist Agenda in Pakistan, April 18, 2008, p. 1.

<sup>&</sup>lt;sup>283</sup> CIA, Southeast Asia: Jemaah Islamiya's Al-Ghuraba Cell Coalescing, September 17, 2008, pp. I and 2.

<sup>&</sup>lt;sup>284</sup> CIA, Southeast Asia: Jemaah Islamiya's Al-Ghuraba Cell Coalescing, September 17, 2008, pp. 1-2.

<sup>&</sup>lt;sup>285</sup> CIA, Southeast Asia: Jemaah Islamiya's Al-Ghuraba Cell Coalescing, September 17, 2008, p. 2.

<sup>&</sup>lt;sup>286</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 358-359.

<sup>&</sup>lt;sup>287</sup> See FBI draft report of the interrogation of Abu Zubaydah, May 20, 2002, 5:25 p.m. to 8:40 p.m., p 3.

<sup>&</sup>lt;sup>288</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 362.

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CIA representations that KSM did not know al-Tayyar's true name, and it was Jose Padilla, in military custody and being questioned by the FBI, who provided al-Tayyar's true name as Adnan el-Shukrijumah. However, this omission was rendered moot because, as the Study itself notes a few pages later, <sup>291</sup> the "FBI began participating in the military debriefings [of Padilla] in March 2003, after KSM reported Padilla might know the true name of a US-bound al-Qa'ida operative known at the time only as Jaffar al-Tayyar. Padilla subsequently confirmed Jaffar's true name as Adnan El Shukrijumah." <sup>292</sup>

### (U) The Identification and Arrest of Saleh al-Marri

Study Claim: (TS NF) The Study correctly asserts, "[t]he CIA represented to the CIA Office of Inspector General that 'as a result of the lawful use of EITs,' KSM 'provided information that helped lead t the arrests of terrorists including . . . Saleh Almari, a sleeper operative in New York." 293

Fact: (TS NEW NF) KSM provided valuable intelligence that helped to clarify Saleh al-Marri's role in al-Qa'ida operations and played a significant role in al-Marri's prosecution.

Deputy Chief of the Counterterrorist Center, in which the deputy chief claims that information from KSM helped lead to the arrest of al-Marri. As the Study makes clear, al-Marri was not arrested based on information from KSM, and could not have been, because al-Marri was arrested in December 2001, before the detention of KSM in March 2003. Two days after the interview with the IG, the deputy chief wrote in an email that al-Marri "had been detained on a material witness warrant based on information linking him to the 9/11 financier Hasawi." The Study correctly notes that this inaccuracy appears in the final version of the OIG's May 2004 Special Review as referenced in an Office of Legal Counsel memorandum analyzing the legality of the CIA's enhanced interrogation techniques. In its response to the Study, the CIA

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<sup>&</sup>lt;sup>290</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 359.

<sup>&</sup>lt;sup>291</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 365.

<sup>&</sup>lt;sup>292</sup> See CIA, Briefing Notes on the Value of Detainee Reporting, April 15, 2005, p. 3 (emphasis added); See also CIA, ALEC March 21, 2003, p. 6 ("Our service has developed new information, based on leads from detained al-Qa'ida operations chief Khalid Shaykh Muhammad (KSM), that al-Qa'ida operative Jafar al-Tayyar's true name is Adnan Shukri Jumah and he could be involved in an imminent suicide attack in the United States").

<sup>293</sup> SSCI Study, Executive Summary, December 3, 2014, p. 366.

<sup>&</sup>lt;sup>294</sup> SSCI Study, Executive Summary, December 3, 2014, p. 366 n.2064.

<sup>&</sup>lt;sup>298</sup> Email from: et al.; subject: value of detainees; date: July 18, 2003, at 2:30 PM.

<sup>&</sup>lt;sup>296</sup> See CIA Office of Inspector General, Special Review: Counterterrorism Detention and Interrogation Activities (September 2001 – October 2003), May 7, 2004, p. 87 (DTS 2004-2710).

<sup>&</sup>lt;sup>297</sup> See Memorandum for John A. Rizzo, Senior Deputy General Counsel, Central Intelligence Agency, from Steven G. Bradbury, Principal Deputy Assistant Attorney General, Office of Legal Counsel, May 30, 2005, Re: Application of United States Obligations Under Article 16 of the Convention Against Torture to Certain Techniques that May be Used in the Interrogation of high Value Al Qaeda Detainees, p.9 (DTS 2009-1810, Tab 11).

concedes that the agency erred in describing detainee reporting as contributing to al-Marri's arrest. However, the agency stresses that KSM did provide valuable intelligence on al-Martiintelligence that played a significant role in al-Marri's prosecution.<sup>298</sup>

NF) The Study's focus on this factual error is out of proportion with its significance. The IG's Special Review section on effectiveness contains approximately six pages of discussion, including numerous success stories attributed to intelligence collected from detainees.<sup>299</sup> Incorrectly characterizing the manner in which detainee intelligence was valuable—arrest versus prosecution—for one item in a list of terrorists identified, captured, and prosecuted does not diminish the overall value that detainee intelligence provided in helping to identify, capture, and prosecute terrorists.

NF) The Study also notes that the CIA and the FBI had information about al-Marri prior to KSM's interrogation, in an apparent attempt to downplay the importance of the information obtained from KSM. 300 It was KSM who identified a photograph of al-Marri and described him as an al-Qa'ida sleeper operative sent to the United States shortly before 9/11. KSM said his plan was for al-Marri, who "had the perfect built-in cover for travel to the United States as a student pursuing his advanced degree in computer studies at a university near New York," was to serve as al-Qa'ida's point of contact to settle other operatives in the United States for follow-on attacks after 9/11.301 KSM also said that al-Marri trained at the al-Faruq camp and had poisons training and said al-Marri offered himself as a martyr to Bin Ladin. 302 Prior to the information from KSM, al-Marri was charged with credit card fraud and false statements. After the information from KSM, al-Marri was designated as an enemy combatant. In 2009, after being transferred to federal court, al-Marri pled guilty to one count of conspiracy to provide material support to al-Qa'ida. In his plea, he admitted that he attended terrorist training camps and met with KSM to offer his services to al-Qa'ida, who told him to travel to the United States before 9/11 and await instructs—all information initially provided by KSM.

### (U) The Arrest and Prosecution of Iyman Faris

Study Claim: (U) "Over a period of years, the CIA provided the 'identification,' 'arrest,' 'capture,' 'investigation,' and 'prosecution' of Iyman Faris as evidence for the effectiveness of the CIA's enhanced interrogation techniques. These representations were inaccurate."303

Fact:

(U) CIA, FBI, and Department of Justice documents show that information obtained from KSM after he was waterboarded led directly to Faris's arrest and was key in his prosecution.

300 See SSCI Study, Executive Summary, December 3, 2014, pp. 367-368.

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<sup>&</sup>lt;sup>298</sup> See CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 35.

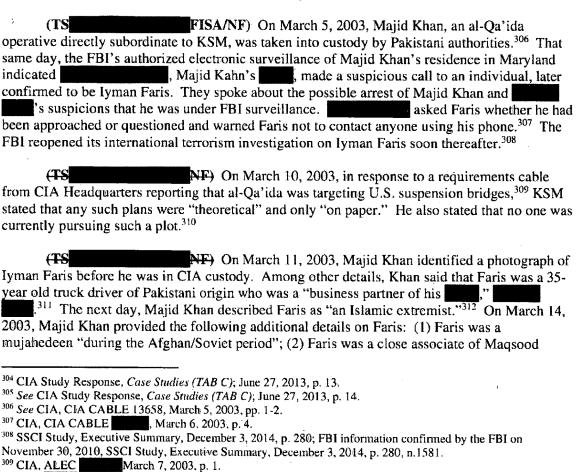
<sup>&</sup>lt;sup>299</sup> See CIA Office of Inspector General, Special Review: Counterterrorism Detention and Interrogation Activities (September 2001 - October 2003), May 7, 2004, pp. 85-91 (DTS 2004-2710).

<sup>301</sup> CIA, WASHINGTON DC

<sup>302</sup> See CIA, CIA WASHINGTON DC 303 SSCI Study, Executive Summary, December 3, 2014, p. 276.

(U) The Study correctly points out that CIA statements implying that detainee information had led to the "identification" or "investigation" of Iyman Faris were inaccurate. However, contrary to the Study's claims, the CIA representations that information obtained from KSM after he was subjected to enhanced interrogation techniques directly led to the arrest and prosecution of Iyman Faris were accurate.

(S//OC/NF) The CIA has admitted that, in a few cases, it incorrectly stated or implied that KSM's information led to the investigation of Iyman Faris when it should have stated that KSM's reporting informed and focused the investigation.<sup>304</sup> The CIA's mistake is somewhat understandable, given that the CIA only began to focus on Iyman Faris in March 2003 and was not aware that the FBI had opened and closed a preliminary investigation on Faris back in 2001. In essence, Faris was a new investigative target to the CIA in March 2003.<sup>305</sup> Regardless, the CIA's representation concerning the identification and initial investigation of Faris is much less important than the details that led to his arrest and prosecution.



310 CIA, 10752, March 10, 2003, p. 2; CIA, DIRECTOR March 12, 2003, p. 5. See also 311 CIA, CIA CABLE 13758,

<sup>312</sup> CIA, CIA CABLE 13765,

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Khan, a known al-Qa'ida associate in contact with senior al-Qa'ida members and Majid's uncle; and (3) Faris had contacted Majid Khan's family after the capture of KSM became public and requested that the family pass a message to Maqsood Khan regarding the status of KSM.<sup>313</sup>

of U.S. suspension bridges, KSM repeated his earlier assertions, noting that, while Usama Bin Ladin officially endorsed attacks against suspension bridges in the United States, he "had no planned targets in the [United States] which were pending attack and that after 9/11 the [United States] had become too hard a target." KSM never referenced Iyman Faris during his March 10 and March 16 interrogations. Thus far, none of the information collected by the U.S. Intelligence Community would have been sufficient to prosecute Iyman Faris on charges of material support to terrorism.

Majid Khan's family and KSM stated that another Khan relative, whom he identified from a picture of Faris, was a "truck driver in Ohio." On March 18, 2003, KSM told interrogators he tasked the truck driver to procure specialized machine tools that would be useful to al-Qaida in loosening the nuts and bolts of suspension bridges in the United States. KSM said he was informed by an intermediary that Faris could not find the tools. This revelation would turn out to be a key piece of incriminating evidence against Iyman Faris.

(TS NF) The Study excluded information found in CIA documents which shows that, immediately after obtaining information from KSM and Majid Khan regarding Faris, the CIA queried the FBI for "additional details" on Faris, "including a readout on his current activities and plans for FBI continued investigation."317 The cable specifically noted that "KSM seems to have accurately identified" Faris from a photograph as the "truck driver in Ohio:" On March 20, 2003, the FBI picked Faris up for questioning and conducted a consent search of his apartment, seizing his laptop. When our staff asked the FBI why Faris was picked up, they cited the cables from CIA. 318 The FBI investigators went into this interview armed with the information revealed by KSM and Majid Khan, which enabled them to explore Faris's ties with KSM and al-Qa'ida plotting in the United States. 319 The Study notes that when approached by law enforcement, Iyman Faris voluntarily provided information and self-incriminating statements.<sup>320</sup> This gives a false impression that the information provided by KSM was unnecessary to securing the arrest and prosecution of Faris by omitting the important context that the FBI questioned Faris armed with incriminating information obtained from KSM on March 17 and 18, 2003. 321

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313 CIA, CIA CABLE 13785,
314 CIA, 10858, March 9, 2003, p. 2.
315 CIA, 10886, March 18, 2003, pp 5-6.
316 CIA, 10886, March 18, 2003, pp 5-6.
317 CIA, 10886, March 18, 2003, pp 5-6.
318 Phone call from the FBI responding to Staff questions from a document review, January 25, 2013.
319 See CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 13; FBI WASH 040537Z, April 4, 2003, p. 2.
320 SSCI Study, Executive Summary, December 3, 2014, pp. 283-284.
321 SSCI Study, Executive Summary, December 3, 2014, pp. 281-282.
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- (U) There is further proof that the incriminating revelations obtained from KSM after he was subjected to enhanced interrogation techniques led directly to the successful arrest and prosecution of Iyman Faris—On May 1, 2003, Faris pled guilty to "casing a New York City bridge for al Qaeda, and researching and providing information to al Qaeda regarding the tools necessary for possible attacks on U.S. targets," the exact terrorist activities described by KSM.
  - (U) The Arrest and Prosecution of Uzhair Paracha and the Arrest of Saifullah Paracha

Study Claim: (TS NF) "The CIA represented that information obtained through the use of the CIA's enhanced interrogation techniques produced otherwise unavailable intelligence that led to the identification and/or arrest of Uzhair Paracha and his father Saifullah Paracha (aka, Sayf al-Rahman Paracha). These CIA representations included inaccurate information and omitted significant material information, specifically a body [of] intelligence reporting—acquired prior to CIA detainee reporting—that linked the Parachas to al-Qa'ida-related terrorist activities." 322

Fact: (TS NF) Information obtained from KSM during his enhanced interrogation on March 25, 2003, about alleged explosives smuggling into the United States, attacks on U.S. gas stations, and related material support to al-Qa'ida, motivated the FBI to track down and arrest Uzhair Paracha in New York a few days later on March 31, 2003. The Intelligence Community continued its pursuit of Saifullah, who was later arrested on July 6, 2003. Among other charges, Uzhair was successfully convicted on November 23, 2005, of providing material support to al-Qa'ida and sentenced to 30 years in prison. KSM's description of Uzhair's involvement in the gas station plots and his claim that Uzhair may have provided other logistical support for Majid's entry into the United States was consistent with the press release's description of some of the evidence used during Uzhair's trial.

(TS) On March 25, 2003, while being subjected to enhanced interrogation techniques, KSM provided U.S. domestic threat information concerning Saifullah Paracha and his son, Uzhair Paracha. KSM stated that Saifullah Paracha was a Pakistani businessman in Karachi, who owned a textile business with a branch in New York City. KSM alleged that his nephew, Ammar al-Baluchi, and Majid Khan had discussed a plan with Saifullah to use his textile business to smuggle explosives into the United States. According to this plan, the explosives would be shipped in containers that Saifullah used to ship the clothes that he sold in the United States. KSM stated that Saifullah agreed to the plan, but he was unclear how much Uzhair Paracha knew about it. 323 KSM added that Majid Khan planned to rent a storage space in whatever area of United States he chose, not necessarily close to New York City, and that the

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<sup>322</sup> SSCI Study, Executive Summary, December 3, 2014, p. 352.

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explosives would be used in al-Qa'ida's campaign against economic targets in the United States. 324

(TS NF) KSM was also aware that Ammar al-Baluchi and Majid Khan had approached Saifullah and Uzhair to help resettle Majid Khan in the United States, where Majid had plans to blow up several gas stations. KSM stated that Ammar was hoping that Paracha could sponsor Majid's entry into the United States, if necessary. KSM also told his interrogators that "Uzhair may have provided other logistical support for Majid's entry into the United States."325 Finally, KSM noted that Saifullah owned a media company in Pakistan and had traveled to Kandahar, Afghanistan, in 1999 to meet with Usama Bin Ladin for the purpose of offering al-Qa'ida the services of his media company. 326

**NF)** Threat information related to the allegation of explosives smuggling motivated the FBI to begin searching in earnest for Saifullah and Uzhair Paracha. The next day, on March 26, 2003, the FBI's field division in Washington, DC requested the CIA to approve the following tearline based upon KSM's reporting:

Subject: Sayf Al-Rahman Paracha's Possible Involvement in Plot to Smuggle Explosives to the United States. It has come to our attention that one Sayf al-Rahman Paracha, a Pakistani businessman and owner of an import-export textile business in Karachi, Pakistan, may be involved in a plan to smuggle explosives to the United States for al-Qa'ida terrorist related activities. There is a possibility that Mr. Paracha's son Uzhair may be involved as well. Our information indicates that Uzhair traveled from Pakistan to the U.S. circa 17 February 2003. We seek your assistance in providing any information you may have regarding these individuals, their activities, and personalities. Your cooperation and assistance in this matter is greatly appreciated.<sup>327</sup>

In the same cable request, the both Parachas	the FBI noted that it had conducted routine records checks and that
resulted in his arrest	NF) The FBI arrested Uzhair in New York on March 31, 2003 p an operation that lured Saifullah Paracha out of Pakistan, which on July 6, 2003. On a two-week jury trial—Uzhair was convicted on all charges in the

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<sup>324</sup> CIA, DIRECTOR 325 CIA, DIRECTOR

<sup>&</sup>lt;sup>326</sup> CIA, DIRECTOR During a subsequent interrogation, KSM provided additional incriminating information about Saifullah Paracha. The cable reports that "[i]n light of Paracha's past history of handling money for al-Qa'ida, [KSM] approached Paracha with approximately U.S. \$260,000-275,000 in cash and asked him to hold it for al-Qa'ida. [KSM] told Paracha not to invest the money in any business ventures and instructed him to keep the money in a safe at his office." KSM had received these funds from Usama Bin Ladin. CIA. 11123, April 3, 2003, p. 3.

<sup>327</sup> FBI, WASH 261909Z, March 26, 2003, pp. 2-3.

<sup>328</sup> FBI, WASH 261909Z, March 26, 2003, p. 2.

<sup>329</sup> CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 31.

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five-count indictment of providing material support to al-Qa'ida and sentenced to 30 years in prison.<sup>330</sup> The press release announcing the trial results stated,

The evidence at trial proved that PARACHA, 26, agreed with his father, Saifullah Paracha, and two al Qaeda members, Majid Khan and Ammar Al-Baluchi, to provide support to al Qaeda by, among other things, trying to help Khan obtain a travel document that would have allowed Khan to re-enter the United States to commit a terrorist act. Statements from Khan admitted at trial revealed that, once inside the United States, Khan intended to carry out an attack on gasoline stations.331

The decision to conduct the "late night" interrogation session with KSM on March 25, 200 made after reviewing recent intelligence obtained from Majid Khan and Iyman Faris. The March 22, 2003, interview of Majid Khan was conducted by and al-Qa'ida, specifically Majid Khan and Ammar al-Baluchi. The also provided details explaining how Uzhair impersonated Majid Khan by using Majid's debit card and a phone conversation between Uzhair and Majid Khan related to Majid's bank account and "calls to INS." This information from the March 22, 2003, interrogation of Majid Khan was conwith the charges described in Uzhair Paracha's indictment, although it did not include any reference to the gas station attacks mentioned by KSM. 336	arachas e to the
of Saifullah Paracha's involvement in a plan to smuggle explosives into the United States motivated the FBI to track down and arrest Uzhair Paracha in New York just a few days Is March 31, 2003. The CIA was able to develop an operation that lured Saifullah Paracha of Pakistan, which resulted in his arrest in paracha in July 6, 2003. There appears a direct causal link between the information provided by KSM and the subsequent actions Intelligence Community that led to the arrests of Saifullah and Uzhair Paracha. Moreover KSM's description of Uzhair's involvement in the gas station plots and his claim that Uzhair	ater, on out of ars to be by the
DOJ, United States Attorney, Southern District of New York, Pakistani Man Convicted of Providing Ma Support to Al Qaeda Sentenced to 30 Years in Federal Prison. July 20, 2006, p. 1.  331 DOJ, United States Attorney, Southern District of New York, Pakistani Man Convicted of Providing Ma Support to Al Qaeda Sentenced to 30 Years in Federal Prison, July 20, 2006, p. 2.  332 CIA, 10984, March 24, 2003, p. 2 ("Base decided to hold a late night session with KSM upon rev latest Karachi readout on [Majid Khan] debriefs [CIA CABLE 13890] and FBI intel report from debrief [Iyman Faris]").  333 CIA, CIA CABLE 13890, 334 CIA, CIA CABLE 13890, 335 CIA, CIA CABLE 13890, 336 Compare CIA, CIA CABLE 13890, 336 Compare CIA, CIA CABLE 13890, 337 CIA, CIA CABLE 13890, 338 CIA, CIA CABLE 13890, 339 CIA, CIA CABLE 13890, 340 CIA, CIA CABLE 13890, 351 CIA, CIA CABLE 13890, 352 CIA, CIA CABLE 13890, 353 CIA, CIA CABLE 13890, 354 CIA, CIA CABLE 13890, 355 CIA, CIA CABLE 13890, 356 CIA, CIA CABLE 13890, 357 CIA, CIA CABLE 13890, 358 CIA, CIA CABLE 13816, March 18, 2003, p. 3. On March 18, 2003, KSM provided incriminating details about his conspiracy with Majid Khan to attack gas stations in the United States. See Cia 10886, March 18, 2003, pp. 2-4.	iewing ings of .  Juited attack I's duo realing gas
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may have provided other logistical support for Majid's entry into the United States was consistent with the description of evidence used during Uzhair's trial that was included in the press release announcing the trial results.<sup>337</sup>

Smuggling were inaccurate because Saifullah Paracha and others denied being involved in such a plot and at least one senior CIA counterterrorism official questioned the validity of the smuggling plot. The fact that Saifullah Paracha and his alleged co-conspirators denied their involvement in an explosives smuggling plot is not persuasive. Also, we have no intention of countering the CIA official's speculative judgment about the alleged plot with further speculation of our own. Regardless of whether the allegations of explosives smuggling were true, the allegations alone were sufficient to trigger the immediate responsive actions by the FBI and CIA that helped lead to the capture of these two terrorists.

NF) The Study also attempts to lessen the significance of the information provided by KSM by suggesting that the Intelligence Community had sufficient information prior to KSM's reporting to identify and arrest Saifullah and Uzhair Paracha. In support of this assertion, the Study identifies what it considers to be "significant material information" acquired by the Intelligence Community prior to any reporting from CIA detainees. Quibbling about the omission of "significant material information,"—including previously obtained information about an individual named Paracha other than Uzhair and Saifullah or contained in un-disseminated FBI case files HBI case files largely tangential to the fact that detainee information, including some information obtained after using enhanced interrogation techniques, helped lead to the successful arrests of both men and was consistent with evidence used in the successful prosecution of Uzhair Paracha.

#### (U) Tactical Intelligence on Shkai, Pakistan

(TS) The Study asserts that the "CIA representation that the use of the CIA's enhanced interrogation techniques produced *otherwise unavailable* tactical intelligence related to Shkai, Pakistan, was provided to senior policymakers and the Department of Justice between 2004 and 2009."<sup>341</sup> Here is the actual text of the CIA representation at issue:

Shkai, Pakistan: The interrogation of Hassan Ghul provided detailed tactical intelligence showing that Shkai, Pakistan was a major Al-Qa'ida hub in the tribal areas. Through [the] use of during the Ghul interrogation, we mapped out and pinpointed the residences of key AQ leaders in

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<sup>&</sup>lt;sup>337</sup> Compare DOJ, United States Attorney, Southern District of New York, Pakistani Man Convicted of Providing Material Support to Al Qaeda Sentenced to 30 Years in Federal Prison, July 20, 2006, p.1 with CIA, DIRECTOR

<sup>338</sup> SSCI Study, Executive Summary, December 3, 2014, p. 352.

<sup>339</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 352-355.

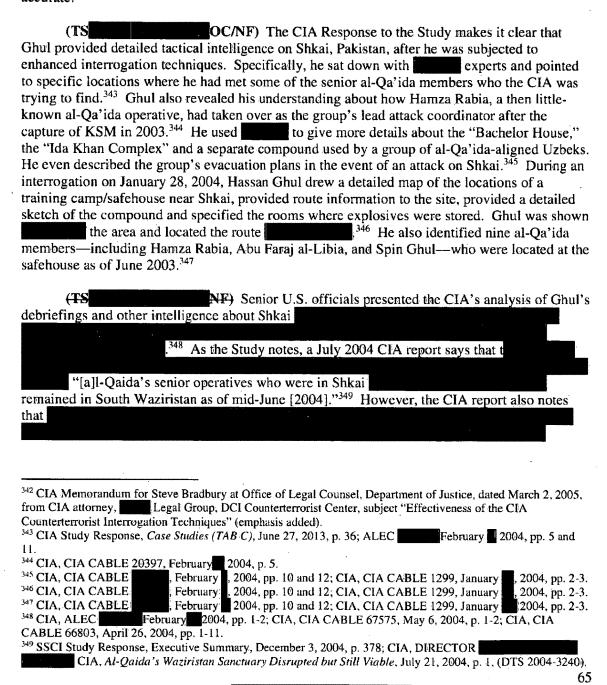
<sup>&</sup>lt;sup>340</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 354-355; see also, CIA Study Response, Case Studies, June 27, 2013, pp. 31-32.

<sup>&</sup>lt;sup>341</sup> SSCI Study, Executive Summary, December 3, 2014, p. 370 (emphasis added).

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Shkai. This intelligence was provided
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This representation does not assert that the intelligence was "otherwise unavailable" tactical intelligence, but rather, "detailed" tactical intelligence. More important, while the Study's paraphrase of the representation is not accurate, the CIA's representation itself was factually accurate.



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NF) This particular case study has been a bit of a "moving target" since it first appeared in the original Study approved by the Committee during the 112th Congress.<sup>351</sup> Its revised claims seek to undermine the significance of the information provided by Ghul after the use of the enhanced interrogation techniques. These revised claims basically assert that: (1) the "vast majority" of Ghul's information was provided prior to his being subjected to enhanced interrogation techniques; (2) the CIA's assessed that this prior information was sufficient to press the Pakistani and (3) Ghul's information confirmed earlier reporting that the Shkai Valley of Pakistan served as al-Qa'ida's command and control center after its exodus from Afghanistan in 2001. 352 These claims are little more than an effort to distract the reader from the previously referenced. significant tactical intelligence provided by Ghul after the use of enhanced interrogation techniques. Again, one of the problems with the Study's flawed analytical methodology is that it often turns a blind eye to information obtained after the use of enhanced interrogation techniques if it cannot readily undermine its significance, because such "inconvenient" facts disprove the Study's main conclusion that the CIA's use of enhanced interrogation techniques was not an effective means of acquiring intelligence or gaining cooperation from detainees.

(TS) In a similar vein, the Study asserts that "CIA records do not indicate that information provided by Ghul during this period, or after, resulted in the identification or capture of any al-Qa'ida leaders." In fact, prior to the use of enhanced interrogation techniques, Hassan Ghul speculated that Abu Ahmad al-Kuwaiti: (1) could be one of three people with Usama Bin Ladin; and (2) may have handled Bin Ladin's needs, including sending messages to his gatekeeper, Abu Faraj al-Libi. After the use of enhanced interrogation techniques, Hassan Ghul cooperated by telling his interrogators that Abu Ahmad specifically passed a letter from Bin Ladin to Abu Faraj in late 2003 and that Abu Ahmad had "disappeared" from Karachi, Pakistan, in 2002. This information was not only more concrete than Ghul's earlier speculations, but it corroborated information from another detainee, Ammar al Baluchi, that Abu Ahmad served as a courier for Bin Ladin. While this information technically didn't result in the "identification" or "capture" of Bin Ladin, it most certainly played a crucial role in the U.S. Government's successful efforts to locate and neutralize Bin Ladin in his Abbottabad compound in Pakistan on May 2, 2011.

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<sup>&</sup>lt;sup>350</sup> CIA, Al-Qaida's Waziristan Sanctuary Disrupted but Still Viable, July 21, 2004, p. 1, (DTS 2004-3240).
<sup>351</sup> Compare CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 36 (citing the original Study claims concerning the CIA's representation about Ghul's tactical intelligence on Shkai in the appendix to the Study's original findings and conclusions) with SSCI Study, Executive Summary, December 3, 2014, p. 368.

<sup>352</sup> SSCI Study, Executive Summary, December 3, 2014, p. 369.

<sup>353</sup> SSCI Study, Executive Summary, December 3, 2014, p. 376.

#### (U) The Thwarting of the Camp Lemonier Plotting

Fact:

(TS) In a September 6, 2006 speech, President Bush highlighted the thwarting of a planned strike against Camp Lemonier in Djibouti as an example of the value of information obtained as a part of CIA's Detention and Interrogation Program. The core claim in this section of the Study is not only inaccurate; it was never made.

Study Claim: (TS NF) "The CIA represented that intelligence derived from the use of CIA's enhanced interrogation techniques thwarted plotting against the U.S. military base, Camp Lemonier, in Djibouti. These representations are inaccurate." 355

(TS NF) Representations about the thwarting of an attack against Camp Lemonier in Djibouti, specifically President Bush's 2006 comments that "Terrorists held in CIA custody have also provided information that helped stop a planned strike on U.S. Marines at Camp Lemonier in Djibouti," were accurate and have been mischaracterized by the Study. 356

(TS **NF)** In this section of the Executive Summary, the Study fundamentally mischaracterizes two representations attributed to President Bush and the CIA. The first representation, which comes from the President's September 6, 2006, speech, is attributed to the CIA by the Study because of the CIA's vetting of the speech. In his speech, the President stated, "[t]errorists held in CIA custody have also provided information that helped stop a planned strike on U.S. Marines at Camp Lemonicr in Dijbouti ...."357 Contrary to the Study's assertions, the President did not attribute the thwarting of this plot exclusively to the use of enhanced interrogation techniques, but information from "[t]errorists held in CIA custody." In addition, the President never stated that the plot was disrupted exclusively because of information from detainees in CIA custody. The President was clear that information from detainees "helped" to stop the planned strike. This idea that detainee reporting builds on and contextualizes previous and subsequent reporting is repeated a few lines later in the speech, when the President makes clear, "[t]he information we get from these detainees is corroborated by intelligence . . . that we've received from other sources, and together this intelligence has helped us connect the dots and stop attacks before they occur." This is another example of where the President and the CIA are pilloried by the Study for representations they actually never made.

(TS) The second example cited in the Study is pulled from a set of talking points drafted for use in an October 30, 2007, briefing to then-Chairman of the House

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<sup>355</sup> SSCI Study, Executive Summary, December 3, 2014, p. 336.

<sup>&</sup>lt;sup>356</sup> President George W. Bush, Trying Detainees; Address on the Creation of Military Commissions, Washington, D.C., September 6, 2006.

<sup>&</sup>lt;sup>357</sup> President George W. Bush, *Trying Detainees; Address on the Creation of Military Commissions*, Washington, D.C., September 6, 2006 (emphasis added).

<sup>&</sup>lt;sup>358</sup> President George W. Bush, Trying Detainees; Address on the Creation of Military Commissions, Washington, D.C., September 6, 2006.

Defense Appropriations Subcommittee, former Congressman John Murtha. In the written talking points, the CIA states, "[A CIA detainee] informed us of an operation underway to attack the U.S. military at Camp Lemonier in Djibouti. We believe our understanding of this plot helped us prevent the attack." Setting aside the question of whether these talking points were ever actually employed (which is virtually unanswerable, given the passing of Congressman Murtha in 1010 and the Study's failure to interview the relevant intelligence officers), this representation, like the President's 2006 speech, does not include a reference to enhanced interrogation techniques. Moreover, as was previously the case, the CIA does not claim that the attacks were thwarted solely because of detainee information. They clearly point to their "understanding of this plot," which was a mosaic based on many different sources of intelligence.

have also provided information that helped stop a planned strike on U.S. Marines at Camp Lemonier in Djibouti" was accurate. The detention of two terrorists by the CIA, KSM and Guleed Hassan Ahmed, affected al-Qa'ida's ongoing plotting against Camp Lemonier. The March 3, 2003, arrest of KSM came days after a late-February meeting with Abu Yasir, al-Qa'ida's link to affiliated terrorist cells in Somalia and Kenya, and prevented KSM from attending a follow-on meeting, at which he was to discuss the provision of operational funds with al-Qa'ida leaders in East Africa, some of whom were plotting an attack against Camp Lemonier. Guleed Hassan Ahmed, who conducted reconnaissance of Camp Lemonier for al-Qa'ida, provided information about the Camp Lemonier plot and al-Qa'ida's Somali support network. The information Guleed provided, both prior to and after being transferred into CIA custody, combined with intelligence derived from other sources and methods, was central in driving CIA's targeting of al-Qa'ida proxies based in East Africa. Although these events are not independently responsible for thwarting the plot against Camp Lemonier, they undoubtedly "helped" or contributed to the disruption of the plot.

Lemonier "did not 'stop' because of information acquired from CIA detainee Guleed in 2004, but rather, continued well into 2007," implying that continued terrorist targeting of Camp Lemonier excludes the possibility a planned strike was thwarted.<sup>364</sup> This assertion undervalues Camp Lemonier's appeal as a terrorist target, and is willfully blind to the victory even a single obstructed terrorist plot represents. Camp Lemonier is the only major U.S. military base in sub-Saharan Africa, hosting approximately 1,600 military personnel.<sup>365</sup> It is also located within striking distance of, and an active threat to, al-Qa'ida operatives throughout the Horn of Africa. It stands to reason that Camp Lemonier exists as a target of sustained terrorist focus.

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363 CIA, HEADQUARTERS

<sup>365</sup> CIA, CIA CABLE 207044, May 22, 2003, p. 9.

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<sup>359</sup> SSCI Study, Executive Summary, December 3, 2014, p. 338; DCIA Meeting with Chairman Murtha re Rendition and Detention Programs, October 30, 2007, p. 1.

<sup>&</sup>lt;sup>360</sup> President George W. Bush, Trying Detainees; Address on the Creation of Military Commissions, Washington, D.C., September 6, 2006.

<sup>361</sup> CIA, DIRECTOR

<sup>&</sup>lt;sup>362</sup> CIA, CIA

<sup>&</sup>lt;sup>364</sup> SSCI Study, Executive Summary, December 3, 2014, p. 338.

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### (U) CIA Detainees Subjected to EITs Validated CIA Sources

Study Claim: (TS "[T]he CIA also represented that its enhanced interrogation techniques were necessary to validate CIA sources. The claim was based on one CIA detainee—Janat Gul—contradicting the reporting of one CIA asset." 366

Fact: (TS NF) Contrary to the Study's claim, the CIA representations cited by the Study do not assert that enhanced interrogation techniques helped to validate sources. Rather, the representations only make reference to "detainee information" or detainee "reporting." Also contrary to the Study's claim, we found evidence in the documentary record where the CIA representations about Janat Gul also contained additional examples of source validation. Moreover, the three items of information that the Study asserts should have been included in the Janat Gul asset validation representations were not "critical" and their inclusion does not alter the fact that Gul's persistent contradiction of the asset's claims did help the CIA

(TS) The Study complains that the CIA justified the use of enhanced interrogation techniques by repeatedly using the same Janat Gul example of detainee reporting to determine that one of its assets had fabricated information. The Study first provides the following representation made by CIA Director Hayden during one of our Committee hearings:

Detainee information is a key tool for validating clandestine sources. In fact, in one case, the detainee's information proved to be the accurate story, and the clandestine source was confronted and subsequently admitted to embellishing or fabricating some or all of the details in his report.<sup>367</sup>

The Study also provides one other example of an asset validation justification:

"validate" that particular asset.

Pakistan-based facilitator Janat Gul's most significant reporting helped us validate a CIA asset who was providing information about the 2004 pre-election threat. The asset claimed that Gul had arranged a meeting between himself and al-Qa'ida's chief of finance, Shaykh Sa'id, a claim that Gul vehemently denied. Gul's reporting was later matched with information obtained from Sharif al-Masri and Abu Talha al-Pakistani, captured after Gul. With this reporting in hand, CIA

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 <sup>&</sup>lt;sup>366</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 342.
 <sup>367</sup> SSCI Study, Executive Summary, December 3, 2014, p. 342 (citing General Michal Hayden, Director, Central Intelligence Agency, Classified Statement for the Record, Senate Select Committee on Intelligence, April 12, 2007, p. 8 (DTS 2007-1563)).

the asset, who subsequently admitted to fabricating his reporting about the meeting.<sup>368</sup>

Contrary to the Study's claim here, the first observation that should be made about these representations is that they do not contain any reference to the use of "enhanced interrogation techniques." In the first representation, Director Hayden uses the words "detainee information." In the second, the briefing notes simply use the term "reporting."

inaccurate. The Study asserts that the ClA's representation "was based on *one* ClA detainee—Janat Gul..." During our review of the documentary record we found numerous copies of the "Briefing Notes on the Value of Detainee Reporting," that contained the exact representation cited by the Study above, although the version we selected did not place special emphasis on "Janat Gul's most significant reporting." More important, the representations in the August 2005 version contain the following additional examples under the same heading of "Helping to Validate Other Sources":

In other instances, detainee information has been useful in identifying clandestine assets who are providing good reporting. For example, Hassan Ghul's reporting on Shkai helped us validate several assets in the field who also told us that al-Qa'ida members had found safehaven at this location. . . .

Sometimes one detainee validates reporting from others.	
information from key who were involved in facili	itating the movement of
al-Qa'ida personnel, money, and messages into and out of	
indicated that	,
was the link between al-	Qa'ida and
, and corroborated that fact when he note	ed that
was the "go-between" for al-Qa'ida and 371	

Ironically, the Study's omission of these additional examples of source validation from its own analysis deprives the reader of "significant context."

(TS) The Study seems to imply that the omission of certain "critical" contextual information from the CIA's representations about source validation somehow nullifies the Janat Gul example.<sup>372</sup> Our examination of the three items of contextual information cited by the Study leads us to conclude that the Janat Gul case remains illustrative of

<sup>372</sup> SSCI Study, Executive Summary, December 4, 2014, p. 343.

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<sup>&</sup>lt;sup>368</sup> SSCI Study, Executive Summary, December 3, 2014, p. 343 (citing CIA, Briefing for Obama National Security Team - "Renditions, Detentions, and Interrogations (RDI)" including "Tab 7," named "RDG Copy- Briefing on RDI Program 09 Jan. 2009." (emphasis in original).

<sup>&</sup>lt;sup>369</sup> SSCI Study, Executive Summary, December 4, 2014, p. 342 (emphasis added).

<sup>&</sup>lt;sup>370</sup> CIA, Briefing Notes on the Value of Detainee Reporting, August 2005, p. 8. This document is attached as Appendix II, see infra, p. II-1.

<sup>&</sup>lt;sup>371</sup> CIA, Briefing Notes on the Value of Detainee Reporting, August 2005, pp. 8-9 (emphasis added).

detainee information helping to determine that a CIA source had fabricated certain aspects of his reporting.

in its representations that the asset's reporting about the 2004 pre-election threat was doubted by CIA officers prior to the use of enhanced interrogation techniques against Janat Gul.<sup>373</sup> This concern is easily dismissed because a review of the e-mail reveals that the concerns raised by the CIA officers were not about the credibility of the sources, but more about the possibility that al-Qa'ida might be using this threat information to test the sources who had provided the pre-election threat information. The email raising the concern specifically states, "this is not to say that either ASSET Y or [source name REDACTED] are wrong or that the AQ statement below<sup>374</sup> is anything more than disinformation."<sup>375</sup> The reply email stated that it was possible the sources were just hearing the same rumors, but recollected that when al-Qa'ida put out similar rumors in the summer of 2001, those turned out to be true.<sup>376</sup> These emails do not support any inference about early suspicions of the source's credibility nor do they dismiss the legitimacy of the threat information provided by the sources.

representations by the CIA because they did not acknowledge that the source's fabricated reporting was the reason that Janat Gul was subjected to the enhanced interrogation techniques.<sup>377</sup> There are two problems with this criticism. First, the CIA believed that the source's allegations about Janat Gul meeting with Shayk Sa'id, al-Qa'ida's chief of finance, were true when they began to use enhanced interrogation techniques against Gul between August 3, 2004, and August 10, 2004, and then again from August 21, 2004, to August 25, 2004.<sup>378</sup> The CIA source did not recant some of the underlying threat information pertaining to Gul until October and 1, 2004, more than two months after Gul's enhanced interrogation began and 15 days after his enhanced interrogation ended. It is also important to understand that the source's information was not the only

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<sup>373</sup> See SSCI Study, Executive Summary, December 4, 2014, pp. 343.
374 The referenced statement was issued by al-Qa'ida on March 17, 2004, and asserted that al-Qa'ida would not
operate any large-scale operation prior to the election.
375 Email from:
                               ; to:
                 ; subject: could AQ be testing [ASSET Y] and [source name REDACTED]?; date: March
2004, at 06:55 AM; Email from:
                                                  ; to
         , [REDACTED],
                                            ; subject: Re: could AO be testing [ASSET Y] and [source name
REDACTED]?: date: March: 2004, at 7:52:32 AM. p. 1 (footnote added). This document is attached as
Appendix III, see infra, p. III-1.
  Email from:
                               ; to:
                                                                        , [REDACTED],
                 ; subject: could AQ be testing [ASSET Y] and [source name REDACTED]?; date: March
2004, at 06:55 AM; Email from:
                                                  ; to
          , [REDACTED],
                                             ; subject: Re: could AQ be testing [ASSET Y] and [source name
REDACTED]?; date: March: , 2004, at 7:52:32 AM, p. 1 (footnote added). This email confirms that the sensitive
source who subsequently admitted to fabricating information was not the only source providing information related
to a possible pre-election terrorist threat.
377 SSCI Study, Executive Summary, December 4, 2014, p. 343.
<sup>378</sup> CIA,
                1512,
                                2004, p. 2; CIA,
                                                        1545,
                                                                         , 2004, p. 1; CIA,
          2004, p. 3; and CIA.
                                                        2004, p. 2.
                                        1632,
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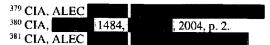
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information that caused the CIA to believe that Gul was an al-Qa'ida facilitator with connections to multiple high value targets. The source's information was also not solely responsible for the request and authorization to subject Gul to enhanced interrogation techniques. The CIA cable requesting interrogation authorities makes clear those authorities were being pursued to "collect critical threat, locational, and other high priority information." This same communication cited a previous cable detailing CIA approval to detain Gul, in which Gul's apprehension was justified on grounds that he was "one of the highest level extremist facilitators remaining in Pakistan, and multiple source reporting indicates that he has connections to various HVTS." 381

that the CIA source's representations about the pre-election threat were inaccurate. The Specifically, the cable reporting the fabrication by one of these sources in October 2004 clearly indicates that some of the source's pre-election threat information was considered to be "generally truthful." The Study states that the source "was deceptive in response to questions regarding... the pre-election threat." This assertion is not entirely accurate. In fact, the cited cable indicated that the source on the issue of the pre-election threat. Moreover, the assessment paragraph in the cited cable states: "Based on [the source's] seemingly genuine concern and constant return to the issue, COB believes that [the source] is being generally truthful about his discussions... on the pre-election threat."

(TS) The Study's final piece of "critical" contextual information that was missing from the CIA representations on this issue was the failure of the CIA to disclose that it eventually concluded that Janat Gul was not a high-level al-Qa'ida figure and never had threat information. This seems to miscast Janat Gul as a hapless victim of circumstance, when in fact he was a known terrorist facilitator. Beyond that, the question of whether every accusation made against Gul was proven or not, is fundamentally immaterial to the matter of his detainee reporting being used to validate—or, in this instance, invalidate—an intelligence source.

MF) Our analysis has demonstrated that this claim suffers from multiple fatal defects: (1) the representations do not reference enhanced interrogation techniques; (2) representations in the documentary record were found to have additional examples of asset validation beyond the Janat Gul example; and (3) including any of the three problematic contextual items raised by the Study would not alter the fact that Janat Gul's persistent contradiction of the asset's claims did help the CIA "validate" that particular asset.



<sup>&</sup>lt;sup>382</sup> See SSCI Study. Executive Summary, December 3, 2014, p. 417.

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<sup>&</sup>lt;sup>383</sup> SSCI Study, Executive Summary, December 3, 2014, p. 348.

<sup>&</sup>lt;sup>384</sup> CIA, CIA CABLE 1411, 2004, p. 4. 385 CIA, CIA CABLE 1411, 2004, p. 5.

<sup>&</sup>lt;sup>386</sup> SSCI Study, Executive Summary, December 3, p. 343.

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### (U) The Identification of Bin Ladin's Courier

(TS) Shortly after the May 2011 raid on the Usama Bin Ladin compound, current and former CIA employees highlighted the role of reporting from the CIA Detention and Interrogation Program in the operation. These officials represented that CIA detainees provided the "tip-off" information on Abu Ahmad al-Kuwaiti (variant Abu Ahmed al-Kuwaiti), the Bin Ladin courier who ultimately led to finding Bin Ladin. 387 As we show below, these representations were accurate.

Fact: (TS NF) CIA documents show that detainee information served as the "tip-off" and played a significant role in leading CIA analysts to the courier Abu Ahmad al-Kuwaiti. While there was other information in CIA databases about al-Kuwaiti, this information was not recognized as important by analysts until after detainees provided information on him.

(TS) NF) In the days immediately after the Bin Ladin raid, CIA analysts and operators testified before the Committee about how they tracked down Bin Ladin. The CIA described the lead information as being provided by detainees in U.S. custody at CIA secret sites and the detention facility at Guantanamo Bay, Cuba, and from detainees in the custody of foreign governments that helped the CIA recognize the importance of Bin Ladin's courier, Abu Ahmad al-Kuwaiti. 389 CIA officers were clear that the information was from detainees, but never portrayed the information as originating solely from detainees held by the CIA.

CIA analysts prepared briefings and papers on their analysis of what led them to the courier. These briefings and papers clearly described the key role that detainee reporting played in this analytical and operational process. A CIA paper in November 2007 noted that "over twenty mid to high-value detainees have discussed Abu Ahmad's ties to senior al-Qa'ida leaders, including his role in delivering messages from Bin Ladin and his close association with former al-Qa'ida third-in-command Abu Faraj al-Libi." The report highlighted specific reporting from two detainees, Hassan Ghul and Ammar al-Baluchi, who both identified Abu Faraj al-Libi's role in

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<sup>&</sup>lt;sup>387</sup> SSCI and SASC Transcript. *Briefing on Operation Neptune's Spear*, May 4, 2011, pp. 53-54 (DTS 2011-2049) (CIA Director Panetta stated, "I want to be able to get back to you with specifics... But clearly the tipoff on the couriers came from those [detainee] interviews."); Scott Hennen radio interview of former CIA Director Michael Hayden, May 3, 2011 (Former Director Hayden stated, "What we got, the original lead information—and frankly it was incomplete identity information on the couriers—began with information from CIA detainees at the black sites").

<sup>388</sup> SSCI Study, Executive Summary, December 3, 2014, p. 389.

<sup>&</sup>lt;sup>380</sup> SSCI Transcript, Briefing on the Operation That Killed Usama Bin Ladin, May 2, 2011, pp. 7 and 39 (DTS 2011-1941).

<sup>&</sup>lt;sup>390</sup> CIA Intelligence Assessment, Al-Qa'ida Watch, Probable Identification of Suspected Bin Ladin Facilitator Abu Ahmad al-Kuwaiti, November 23, 2007, p. 2.

communicating to Bin Ladin through Abu Ahmad. It was this and similar reporting from other detainces that helped analysts realize Abu Faraj's categorical denials that he even knew anyone named Abu Ahmad al-Kuwaiti, "almost certainly were an attempt to protect Abu Ahmed," thus showing his importance.<sup>391</sup>

(TS) Additionally, a retrospective prepared by the CIA's Study for the Center of Intelligence after the raid also made clear in its report that detainee information was significant in the identification of the courier. The report noted that High-Value Terrorist analysts, targeters, and their managers told the Center that:

debriefing al-Qa'ida detainees provided them with unparalleled expertise and knowledge of the organization. The ability to cross-check detainee statements against one another—specifically Abu Faraj's with that of numerous other detainees—ultimately led to the assessment that Abu Ahmad was directly serving as Bin Ladin's facilitator and possibly harboring him. In sum, 25 detainees provided information on Abu Ahmad al-Kuwaiti, his al-Qa'ida membership, and his historic role as a courier for Bin Ladin. Nine of the 25 were held in non-CIA custody. Of the 16 held in CIA custody, all but three had given information after being subjected to enhanced interrogation techniques (EITs), although of the 13 only two (KSM and Abu Zubaydah) had been waterboarded. Even so, KSM gave false information about Abu Ahmad, as did Abu Faraj, who received lesser EITs. Ironically, the falsity of the information was itself important in establishing Abu Ahmad's significance.<sup>392</sup>

was the "tip-off" to Abu Ahmad al-Kuwaiti, but this information sat unnoticed in a CIA database for five years. It was multiple detainee reports about a Bin Ladin courier with the alias Abu Ahmad al-Kuwaiti that triggered a search that uncovered the old information. This is another example of the Study's use of hindsight to criticize the CIA for not recognizing the significance of previously collected, but not fully-understood, intelligence information. It is also an attempt to use this information to categorize the subsequently collected detainee information as being "otherwise obtainable." Under the Study's flawed analytical methodology, information in that category cannot be used as evidence of the effectiveness of the CIA's Detention and Interrogation Program. We are not similarly constrained.

(TS) The Study—benefiting from the ability to search a database compiled of only information relevant to its specific task (something intelligence analysts are not

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<sup>&</sup>lt;sup>391</sup> CIA Intelligence Assessment, Al-Qa'ida Watch, Probable Identification of Suspected Bin Ladin Facilitator Abu Alunad al-Kuwaiti, November 23, 2007, p. 2.

<sup>&</sup>lt;sup>392</sup> CIA Center for the Study of Intelligence, Lessons from the Hunt for Usama Bin Ladin, September 2012, p. 14 (DTS 2012-3826).

<sup>&</sup>lt;sup>393</sup> CIA Center for the Study of Intelligence, Lessons from the Hunt for Usama Bin Ladin, September 2012, p. 9 (DTS 2012-3826).

<sup>&</sup>lt;sup>394</sup> SSCI Transcript, Briefing on Operation Neptune's Spear Targeting Usama Bin Ladin, May 4, 2011, pp. 13-14, 47-49, and 53-54 (DTS 2011-2049).

able to do) with the advantage of hindsight to understand which names are now important—asserts that prior to receiving information from CIA detainees, the CIA had other critical reporting on the courier. The Study cites Abu Ahmad's phone number and e-mail address, a body of intelligence reporting linking him to KSM's operational planning, and reporting on Abu Ahmad's age, physical appearance, and family—including information the CIA would later cite as pivotal in identifying his true name.<sup>395</sup>

(TS) While it is true that the CIA was conducting technical intelligence collection linked to Abu Ahmad al-Kuwaiti in 2002, CIA fact-checking confirmed that this information was meaningless because: (1) it did not link Abu Ahmad to Bin Ladin; (2) Abu Ahmad had stopped using the phone number and e-mail address in 2002; and (3) Abu Ahmad was not linked to that email address in any of his subsequent correspondence. 396 According to the CIA,

[t] hat intelligence was insufficient to distinguish Abu Ahmad from many other Bin Ladin associates until additional information from detainees put it into context and allowed us to better understand his true role and potential in the hunt for Bin Ladin.<sup>397</sup>

Further review of CIA records confirmed that the phone number at issue was an Inmarsat number associated with "Mukhtar" and "Ahmad 'al-Kuwahadi." According to Adam Robinson, the author of *Bin Laden Behind the Mask of the Terrorist*, "[a]fter a long period of use of the Inmarsat system, Osama learned that this system is open to interception, both for covert observation and possibly for homing in on the signal . . After he became aware of this, he used the system only periodically for calling his mother."<sup>399</sup> If this claim about Bin Ladin's belief is accurate and al-Qa'ida leadership believed that phones were vulnerable, it may explain why this particular phone number was abandoned by KSM and Abu Ahmad.

and family details was critical to ultimately identifying al-Kuwaiti's true name, but not until years later—2007 to be exact—after detainee reporting provided enough information about the courier that a search of old records illuminated key information in that reporting. The CIA Center for the Study of Intelligence said such information was "an unnoticed needle in the haystack on an unending plain of haystacks" until that time. One of the lead CIA analysts called similar information that later turned out to be important "meaningless" until years later when detainee reporting illuminated its importance. Thus, this information really only became

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<sup>395</sup> SSCI Study, Executive Summary, December 3, 2014, p. 385.

<sup>&</sup>lt;sup>396</sup> CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 40.

<sup>&</sup>lt;sup>397</sup> CIA Study Response, Case Studies (TAB C), June 27, 2013, p. 38; CIA Study Response, Comments (TAB A), June 27, 2013, p. 14.

<sup>&</sup>lt;sup>398</sup> CIA, ALEC

<sup>&</sup>lt;sup>399</sup> Adam Robinson, *Bin Laden Behind the Mask of the Terrorist*, Arcade Publishing, Inc., New York, 2002. p. 247. <sup>400</sup> CIA Center for the Study of Intelligence, *Lessons from the Hunt for Usama Bin Ladin*, September 2012, p. 9 (DTS 2012-3826).

<sup>&</sup>lt;sup>401</sup> CIA Center for the Study of Intelligence, Lessons from the Hunt for Usama Bin Ladin, September 2012, p. 9 (DTS 2012-3826).

critical to the CIA after detainee reporting provided enough information about the courier that a search of old records illuminated key information in that reporting.

Fact: (TS NF) Detainees who provided useful and accurate information on Abu Ahmad al-Kuwaiti and Bin Ladin had undergone enhanced interrogation prior to providing the information. For example, Hassan Ghul provided more specificity about Abu Ahmad after being transferred from COBALT and receiving enhanced interrogation techniques.

(U) The Study disputes statements from current and former CIA officials that information from detainees in CIA's enhanced interrogation program provided valuable information on Abu Ahmad al-Kuwaiti. For example, then-CIA Director Leon Panetta told ABC News in May 2011, soon after the Bin Ladin raid, that enhanced interrogation techniques were used to extract information that led to the mission's success. Former Director Hayden said in an interview that "the original lead information—and frankly it was incomplete identity information on the couriers—began with information from CIA detainees at the black sites." Both of these statements are accurate.

information on Abu Ahmad al-Kuwaiti, as noted above, two detainees, Hassan Ghul and Ammar al-Baluchi, in particular were cited by the lead CIA analyst as leading her to search old intelligence files. Ammar al-Baluchi, who appears to be the first detainee to mention Abu Ahmad al-Kuwaiti's role as a Bin Ladin courier and a possible connection with Abu Faraj al-Libi, provided this information at a CIA black site during a period of enhanced interrogation.

(TS) The second detainee, Hassan Ghul, is described in the Study as providing the "best" and "most accurate" information on the courier. While we are not sure it was the "best" or "most accurate" information, a CIA report on the Bin Ladin raid described Ghul's information as a "milestone in the long analytic targeting trek that led to Bin Ladin." Clearly it was important. According the CIA,

Gul, while in CIA custody-before undergoing enhanced techniques-speculated that Abu Ahmad could be one of three people with Bin Ladin and speculated that

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<sup>402</sup> SSCI Study, Executive Summary, December 3, 2014, p. 379.
403 Interview with CIA Director Leon Panetta, Brian Williams, ABC News, May 3, 2011.
404 Interview with former CIA Director Michael Hayden, Scott Hennen Show, May 3, 2011.
405 CIA Intelligence Assessment, Al-Qa'ida Watch, Probable Identification of Suspected Bin Ladin Facilitator Abu Ahmad al-Kuwaiti, November 23, 2007, p. 2.
406 CIA, WASHINGTON DC Ammar al-Baluchi attempted to recant his earlier description of Abu Ahmad as a Bin Ladin courier. CIA, DIRECTOR 407 CIA Center for the Study of Intelligence, Lessons from the Hunt for Usama Bin Ladin, dated September 2012, p. 9 (DTS 2012-3826).

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Abu Ahmad may have handled Bin Ladin's needs, including sending messages to his gatekeeper, Abu Faraj al-Libi. 408

Additional CIA fact-checking explained that Ghul offered more details about Abu Ahmad's role after being transferred from COBALT and receiving enhanced interrogation. Specifically, the CIA stated:

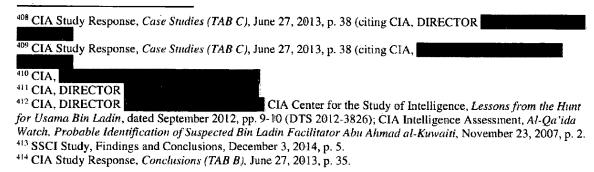
After undergoing enhanced techniques, Gul stated that Abu Ahmad specifically passed a letter from Bin Ladin to Abu Faraj in late 2003 and that Abu Ahmad had "disappeared" from Karachi, Pakistan, in 2002. This information was not only more concrete and less speculative, it also corroborated information from Ammar that Khalid Shaykh Muhammad (KSM) was lying when he claimed Abu Ahmad left al-Qa'ida in 2002. 409

Ghul stated that while he had "no proof," he believed that Abu Faraj was in contact with Abu Ahmad and that Abu Ahmad might act as an intermediary contact between Abu Faraj and Bin Ladin. Ghul said that this belief "made sense" since Abu Ahmad had disappeared and Ghul had heard that Abu Ahmad was in contact with Abu Faraj. 410 Months later, Ghul also told his interrogators that he knew Abu Ahmad was close to Bin Ladin, which was another reason he suggested that Abu Ahmad had direct contact with Bin Ladin as one of his couriers. 411

(TS NF) CIA documents make clear that when detainees like Abu Zubaydah, KSM, and Abu Faraj al-Libi—who had undergone enhanced interrogation and were otherwise cooperative—denied knowing Abu Ahmad al-Kuwaiti or suggested that he had "retired," it was a clear sign to CIA analysts that these detainees had something to hide, and it further confirmed other detainee information that had tipped them off about the true importance of Abu Ahmad al-Kuwaiti. 412

#### (U) Conclusion 6 (CIA Impeded Congressional Oversight)

(TS) Conclusion 6 states: "[t]he CIA has actively avoided or impeded congressional oversight of the program." In reality, the overall pattern of engagement with the Congress on this issue shows that the CIA attempted to keep the Congress informed of its activities. From 2002 to 2008, the CIA claims to have provided more than 35 briefings to SSCI members and staff, more than 30 similar briefings to HPSCI members and staff, and more than 20 congressional notifications. 414 For some of these briefings, there are no



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transcripts<sup>415</sup>, likely because they were limited to the Chairman and Vice Chairman/Ranking Member of the congressional intelligence committees. Because the Study did not interview the participants in these restricted briefings, it is impossible to document how much information the CIA provided to Committee leadership during those briefings. Often, the Study's own examples contradict the assertion that the CIA tried to avoid its overseers' scrutiny. For example, the Study notes that the CIA reacted to Vice Chairman Rockefeller's suspicion about the agency's honesty by planning a detailed briefing on the Program for him.<sup>416</sup>

### (U) Timing of the CIA's Briefings on Enhanced Interrogation Techniques

Study Claim: (TS NF) "The CIA did not brief the Senate Intelligence Committee leadership on the CIA's enhanced interrogation techniques until September 2002, after the techniques had been approved and used." 417

Fact: (TS NF) The CIA provided information to the Committee in hearings, briefings, and notifications beginning shortly after the signing of the Memorandum of Notification (MON) on September 17, 2001.

brief the Senate Intelligence Committee leadership on the CIA's enhanced interrogation techniques until after the techniques had been approved and used, setting the tone for a narrative that the CIA actively and systematically concealed information from the Congress. In reality, the CIA began discussing concerns about interrogation with the Committee even prior to the creation of the Program. The Study's review of the CIA's representations to Congress cites CIA hearing testimony from November 7, 2001, discussing the uncertainty in the boundaries on interrogation techniques. The Study also cites additional discussions between staff and CIA lawyers in February 2002.

Committee leadership until after the enhanced interrogation techniques had been approved and used. The CIA briefed HPSCI leadership on September 4, 2002. SSCI leadership received the same briefing on September 27, 2002. The Study does not include information on when the CIA offered briefings to Congress or how long it took to schedule them. Briefing Committee leadership in the month after beginning a new activity does not constitute actively avoiding or impeding congressional oversight.

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<sup>415</sup> SSCI Study, Executive Summary, December 3, 2014, p. 441.

<sup>416</sup> SSCI Study, Executive Summary, December 3, 2014, p. 441.

<sup>&</sup>lt;sup>417</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 5.

<sup>&</sup>lt;sup>418</sup> SSCI Study, Executive Summary, December 3, 2014, p. 437 n.2447. See also SSCI Transcript, Briefing on Covert Action, November 7, 2001, p. 56 (DTS 2002-0611).

<sup>419</sup> SSCI Study, Executive Summary, December 3, 2014, p. 437. See also Email from: Christopher Ford, SSCI Staff, to: Cleared SSCI staff; subject: Meeting yesterday with CIA lawyers on the control of the

<sup>&</sup>lt;sup>420</sup> CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 36.

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### (U) Access to Documents

Study Claim: (TS NF) "The CIA subsequently resisted efforts by then-Vice Chairman John D. Rockefeller, IV, to investigate the program, including by refusing in 2006 to provide requested documents." 421

Fact: (TS NEW YORK NF) The CIA provided access to the documents requested.

documents. However, this misrepresents both the Vice Chairman's document request and the Intelligence Community's response. As noted in the Study, on January 5, 2006, the Director of National Intelligence's Chief of Staff wrote a letter to Vice Chairman Rockefeller which denied an earlier request for full Committee access to over 100 documents related to the Inspector General's May 2004 Special Review. However, this denial of "full Committee access," did not mean that the documents were not made available to the CIA's congressional overseers. In fact, the Chief of Staff's letter stated, "Consistent with the provisions of the National Security Act of 1947, the White House has directed that specific information related to aspects of the detention and interrogation program be provided only to the SSCI leadership and staff directors." The letter concluded by advising Vice Chairman Rockefeller that the documents "remain available for review by SSCI leadership and staff directors at any time through arrangements with CIA's Office of Congressional Affairs."

#### (U) Breadth of Congressional Access

Study Claim: (TS NF) The CIA impeded congressional oversight by restricting access to information about the Program from members of the Committee beyond the Chairman and Vice Chairman. 425

Fact: (TS NF) The CIA's limitation of access to sensitive covert action information is a long-standing practice codified in Section 503 of the National Security Act of 1947, as amended.

provide information on its Detention and Interrogation Program to Committee members and staff. The underlying assertion is that the CIA's restriction of access to the Chairman and Vice Chairman somehow constituted an attempt to avoid or impede congressional oversight of the Program. This is simply untrue. According to section 503(c)(2) of the National Security Act of 1947, as amended:

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<sup>&</sup>lt;sup>421</sup> SSCI Study, Findings and Conclusions, December 3, 2014, pp. 5-6.

<sup>&</sup>lt;sup>422</sup> SSCI Study, Executive Summary, December 3, 2014, p. 442.

<sup>423</sup> Letter from David Shedd to Andy Johnson, January 5, 2006 (DTS 2006-0373).

<sup>&</sup>lt;sup>424</sup> Letter from David Shedd to Andy Johnson, January 5, 2006 (DTS 2006-0373).

<sup>&</sup>lt;sup>425</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 6.

<sup>&</sup>lt;sup>426</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 439-441.

If the president determines that it is essential to limit access to the finding to meet extraordinary circumstances affecting vital interests of the United States, the finding may be reported to the chairmen and ranking minority members of the congressional intelligence committees, the Speaker and minority leader of the House of Representatives, the majority and minority leaders of the Senate, and such other member or members of the congressional leadership as may be included by the President.

The CIA's decision to limit the briefing of this particularly sensitive covert action program to the Chairman and Vice Chairman was in keeping with customary practice and complied with the law. The Committee has conducted oversight of other sensitive covert action programs under similar access limitations and continues to do so at this time.

NF) The Study notes that the CIA briefed a number of additional senators who were not on the Select Committee on Intelligence. 427 As cited above, the law allows the President discretion to provide senators with information about covert action programs at his discretion, without regard to Committee membership. Moreover, providing a briefing to inform key senators working on legislation relevant to the CIA's program is inconsistent with the narrative that the CIA sought to avoid congressional scrutiny.

### (U) Conclusion 7 (CIA Impeded White House Oversight)

(U) Conclusion 7 states, "[t]he CIA impeded effective White House oversight and decision-making."428 It is important to place this serious allegation within its proper context the CIA's Detention and Interrogation Program was conducted as a covert action. 429 Covert action is the sole responsibility of the White House, a principle enshrined in law since the National Security Act of 1947. 430 The President, working with his National Security Staff, approves and oversees all covert action programs. The congressional intelligence committees also conduct ongoing oversight of all covert actions and receive quarterly covert action briefings. Given this extensive covert action oversight regime, this conclusion seems to imply falsely that the CIA was operating a rogue intelligence operation designed to "impede" the White House. We reject this unfounded implication and it appears the CIA has rejected it as well:

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<sup>427</sup> SSCI Study, Executive Summary, December 3, 2014, p. 443.

<sup>428</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 6.

<sup>429</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 11. "On September 17, 2001, six days after the terrorist attacks of September 11, 2001, President George W. Bush signed a covert action MON to authorize the Director of Central Intelligence (DCI) to 'undertake operations designed to capture and detain persons who pose a continuing, serious threat of violence or death to U.S. persons and interests or who are planning terrorist activities." (emphasis added).

<sup>&</sup>lt;sup>430</sup> In 1974, the Hughes-Ryan amendment to the Foreign Assistance Act of 1961 created the requirement for presidential "Findings" for covert action. The Intelligence Oversight Acts of 1980 and 1988 amended the Finding process, and the Intelligence Oversight Act of 1991 replaced Hughes-Ryan with the current Finding process. See William Daugherty, Executive Secrets, Covert Action and the Presidency, The University Press of Kentucky, 2004, pp. 92-98.

While we were able to find points in the preceding themes with which to both agree and disagree, the *Study* seems to most seriously diverge from the facts and, indeed, from simple plausibility in its characterizations of the manner in which CIA dealt with others with regard to the RDI program. The *Study* would have the reader believe that CIA 'actively' avoided and interfered with oversight by the Executive Branch and Congress . . . [and] withheld information from the President . . . .

We would observe that, to accomplish this, there would have had to have been a years-long conspiracy among CIA leaders at all levels, supported by a large number of analysts and other line officers. This conspiracy would have had to include three former CIA Directors....

We cannot vouch for every individual statement that was made over the years of the program, and we acknowledge that some of those statements were wrong. But the image portrayed in the *Study* of an organization that—on an institutional scale—intentionally misled and routinely resisted oversight from the White House, the Congress, the Department of Justice, and its own OIG simply does not comport with the record. . . .

[The] CIA did not, as the *Study* alleges, intentionally misrepresent to anyone the overall value of the intelligence acquired, the number of detainees, the propensity of detainees to withhold and fabricate, or other aspects of the program.<sup>431</sup>

Our analysis of the documentary record demonstrates that most of the CIA's representations about the Detention and Interrogation Program were accurate.

### (U) Executive Branch Oversight

NF) "According to CIA records, no CIA officer, up to and including CIA Directors George Tenet and Porter Goss, briefed the President on the specific CIA enhanced interrogation techniques before April 2006. By that time, 38 of the 39 detainees identified as having been subjected to the CIA's enhanced interrogation techniques had already been subjected to the techniques."

Fact:

**Study Claim:** 

(U) CIA records are contradictory and incomplete regarding when the President was briefed, but President Bush himself says he was briefed in 2002, before any techniques were used.<sup>433</sup>

<sup>432</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 6.

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<sup>&</sup>lt;sup>431</sup> CIA Study Response, Comments (TAB A), June 27, 2013, pp. 15-16 (emphasis in original).

<sup>433</sup> George W. Bush, Decision Points, Broadway Paperbacks, New York, 2010, p. 169.

information about its operation and effectiveness. Beginning with the premise that the CIA did not obtain approval from the President or the National Security Council prior to using enhanced interrogation techniques on Abu Zubaydah, the Study identifies records that cast some doubt on whether the President was briefed before April 2006.<sup>434</sup> However, CIA records are inconsistent on this point.

program, dated April 2008, lists a meeting held on August 1, 2002, between the President and the Deputy Director of the CIA concerning the "Next Phase of the Abu Zubaydah Interrogation," which strongly suggests that the President had been briefed on the interrogation. Another undated chronology, however, notes that, according to a July 31, 2002, memorandum, the National Security Council communicated to the CIA that the President would not be briefed. An Inspector General interview with former DCI Tenet also suggests that he did not brief the President on enhanced interrogation techniques (EITs). Tenet said "he had never spoken to the President regarding EITs, nor was he aware of whether the President had been briefed by his staff." An interview of the former Director or his staff, or a review of Director Tenet's e-mail communications and those of his staff, might also have helped clarify this point.

- (U) Since no interviews were conducted and since—as we learned during the course of our review of the Study material—the majority never requested e-mail communications from Director Tenet or other senior CIA leaders, such a clarification was impossible. In fact, as noted earlier, we learned that the majority did not request the e-mail communications of any senior CIA leaders who likely would have discussed the Program with the President—not Director Tenet, Director Goss, Deputy Director McLaughlin, Director of Operations Pavitt, Director of Operations Kappes, Director of the Counterterrorism Center Bob Grenier, and many others. Because of this gap in emails from critical participants, the majority's document review is incomplete. In the absence of interviews and with the gap in documents, the Study's reliance on the CIA records it did review, therefore, is simply not definitive on whether the President was briefed on the use of interrogation techniques on Zubaydah. Yet the Study interprets the absence of clarity on this point as confirmation that the CIA must have withheld information from the President.
- (U) There is at least one person, however, who disputes this narrative and says that the President was briefed and approved the use of enhanced techniques on Zubaydah—President George W. Bush. In his book, *Decision Points*, the President has a different recollection than Director Tenet. The President recalls being told that Abu Zubaydah was withholding information; that "CIA experts drew up a list of interrogation techniques that differed from those Zubaydah had successfully resisted;" and that "Department of Justice and CIA lawyers conducted a careful legal review." He describes looking at the list of techniques, including

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<sup>&</sup>lt;sup>434</sup> See, e.g., SSCI Study, Findings and Conclusions, December 3, 2014, p.18 n.17, SSCI Study, Executive Summary, December 3, 2014, pp. 38-40.

 <sup>435</sup> Chronology of Renditions, Detainees and Interrogations Program and Interrogation Approvals: 2001-2008, undated; see also April 3, 2014, SSCI Study, Executive Summary, December 3, 2014, p. 40 n.179.
 436 Office of the General Counsel, Comments on the Inspector General, Special Review, Counterterrorism Detention and Interrogation Activities (September 2001 – October 2003), May 7, 2004 (DTS 2004-2710).
 437 Bush, p. 169.

waterboarding, and approving their use, while directing the CIA not to use two of them that he "felt went too far, even if they were legal." President Bush also confirms that he approved the use of enhanced interrogation techniques, including the waterboard, on KSM. <sup>439</sup> So while the Study assumes the President did not give his approval prior to the use of enhanced techniques on Abu Zubaydah because the majority cannot find CIA records that unequivocally say when and how it happened, the President's own words set the record straight. <sup>440</sup>

NF) Regardless, even if it were true that the President had not been briefed by the CIA, we find it odd that the Study would assign blame for "withholding information" to the CIA, when the Study itself acknowledges the role of officials outside the CIA in making determinations about what should be briefed to policymakers. For example, the Study correctly notes that the description of the waterboard was removed from the 2002 Deputy DCI (DDCI) talking points for the meeting with the President, but its account of why this change was made is misleading. 441 In describing an e-mail regarding the planned briefing, the Study states that "per an agreement between DCI Tenet and White House Counsel Gonzales, the briefing would include no 'further details about the interrogation techniques than those in the (revised) talking points."442 In reality, the e-mail says that the "WH asks that DDCI brief POTUS tomorrow at 0800 meeting without any further details about the interrogation techniques than those in the talking points."443 Thus, it was at the request of the White House—not the CIA, that only a broad description of the nature of the techniques would be provided; specifically, that the "techniques incorporate mild physical pressure, while others may place Abu Zubaydah in fear for his life" and they "include an intense physical and psychological stressor used by the U.S. Navy in its interrogation resistance training for the Navy SEALS."444

### (U) Accuracy of Information Provided

Study Claim: (TS NF) "The information provided connecting the CIA's detention and interrogation program directly to [the "Dirty Bomb" Plot/Tall Buildings Plot, the Karachi Plots, Heathrow and Canary Wharf

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<sup>438</sup> Bush, p. 169.

<sup>&</sup>lt;sup>439</sup> Bush, p. 170, ("George Tenet asked if he had permission to use enhanced interrogation techniques, including waterboarding, on Khalid Sheikh Mohammed. I thought about my meeting with Danny Pearl's widow, who was pregnant with his son when he was murdered. I thought about the 2,973 people stolen from their families by al Qaeda on 9/11. And I thought about my duty to protect the country from another act of terror. 'Damn right,' I said").

<sup>&</sup>lt;sup>440</sup> The CIA Study response also made reference to President Bush's autobiography, noting that "he discussed the program, including the use of enhanced techniques, with then [DCI] Tenet in 2002, prior to the application of the techniques on Abu Zubaydah, and personally approved the techniques." CIA Study Response, *Conclusions*, p. 6. The Study chooses to rebut President Bush's recollections of these events by stating, "A memoir by former Acting CIA General Counsel John Rizzo disputes the President's autobiographical account." SSCI Study, Findings and Conclusions, December 3, 2014, p.18 n17. Again, further clarification of these events was hampered by the lack of witness interviews.

<sup>&</sup>lt;sup>441</sup> SSCI Study, Executive Summary, December 3, 2014, p. 38.

<sup>442</sup> SSCI Study, Volume I, March 31, 2014, p. 135.

<sup>&</sup>lt;sup>443</sup> CIA, E-mail to DDCI, dated July 31, 2002, Briefing of POTUS tomorrow (1 Aug) re AZ interrogation.

<sup>444</sup> DDCI Talking Points for Meeting with the President, 31 July 2001 (sic).

Plot, and the Identification/Capture of Iyman Faris] was, to a great extent, inaccurate."445

Fact:

(U) The information provided to the White House attributing the arrests of these terrorists and the thwarting of these plots to the CIA's Detention and Interrogation Program was accurate.

(S//NF) The Study accuses the CIA of providing inaccurate information to the White House and the National Security Council Principals about the Program and its effectiveness. Pivotal to this allegation is a July 29, 2003, briefing that the CIA Director and General Counsel had with executive branch officials, including the Vice President, the National Security Advisor, the White House Counsel, and the Attorney General. According to the six-page memorandum for the record prepared by the CIA General Counsel on August 5, 2003, the purpose of the meeting was to "discuss current, past and future CIA policies and practices concerning the interrogation of certain detainees held by CIA." 446

(TS NF) The Study notes that the memorandum provided four of the eight "most frequently cited examples from 2002-2009" as evidence of the effectiveness of CIA's interrogation program, including: "the 'dirty bomb' plot/tall buildings plot (also referenced as the Capture of Jose Padilla), the Karachi Plots, the Heathrow and Canary Wharf Plot, and the Identification/Capture of Iyman Faris." While the Study asserts, "the information provided connecting the CIA's detention and interrogation program directly to the above disruptions and captures was, to a great extent, inaccurate," we found that the examples provided were, in fact, accurate. 448

### (U) Conclusion 8 (CIA Impeded National Security Missions of Executive Branch Agencies)

(U) Conclusion 8 states, "[t]he CIA's operation and management of the program complicated, and in some cases impeded, the national security missions of other Executive Branch agencies,"<sup>449</sup>

"impeded" national security missions of other executive branch agencies is based entirely on subjective standards that are never defined in the text. Equally problematic are statements that the CIA blocked or denied requests for information from other executive branch agencies. By inference this implies the President and the National Security Council did not control access to the covert action program. However, the September 17, 2001, Memorandum of Notification authorizing the detainee program, states: "Approval of the Principals shall be sought in advance

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<sup>445</sup> SSCI Study, April 1, 2014, Volume II, p. 446.

<sup>&</sup>lt;sup>446</sup> CIA General Counsel Memorandum for the Record, August 5, 2003, Review of Interrogation Program on 29 July 2003.

<sup>447</sup> SSCI Study, Volume II, April 1, 2014, p. 446.

<sup>&</sup>lt;sup>448</sup> See supra, The Thwarting of the Dirty Bomb/Tall Buildings Plot and the Capture of Jose Padilla, pp. 33-36; The Thwarting of the Karachi Plots, pp. 45-47; The Heathrow and Canary Wharf Plots, pp. 47-50; and The Arrest and Prosecution of Iyman Faris, pp. 58-61.

<sup>&</sup>lt;sup>449</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 7.

### (U) Access to the Covert Action Program

Study Claim: (TS NF) "The CIA blocked State Department leadership from access to information crucial to foreign policy decision-making and diplomatic activities." (TS NF) The National Security Staff controlled access to the covert action program and there is no evidence that the CIA refused to brief State Department leadership when directed.

(TS NF) The Study does not provide any evidence that the CIA deliberately impeded, obstructed or blocked the State Department from obtaining information

deliberately impeded, obstructed or blocked the State Department from obtaining information about the Program inconsistent with directions from the White House or the National Security Council. In fact, the Study acknowledges that CIA officers were in close and constant contact with their State Department counterparts where detention facilities were located and among senior leadership to include the Secretary of State and the U.S. Deputy Secretary of State. For example, leading to the establishment of a facility in Country, the Study notes that the chief of station (COS) was coordinating activities with the ambassador. Because the Program was highly compartmented, the ambassador was directed by the National Security Council not to discuss with his immediate superior at headquarters due to the highly compartmented nature of the covert action. Instead, the COS, sent feedback from the ambassador through CIA channels, to the NSC, whereby the Deputy Secretary of State with the knowledge of the Secretary, would discuss any issues or concerns with the ambassador in country. While the process was less direct, the security precautions to protect sensitive information did not impede the national security mission of the State Department.

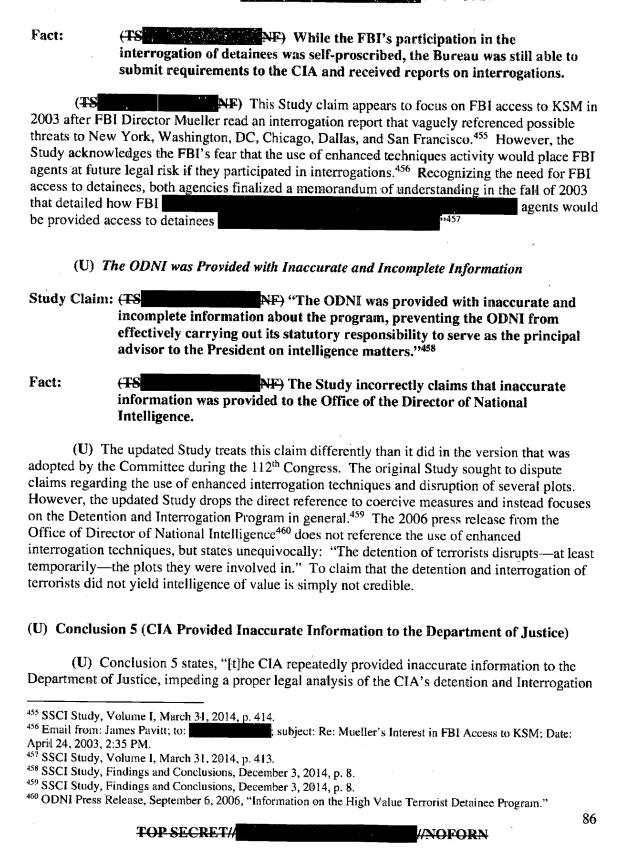
### (U) CIA Denied FBI Requests

Study Claim: (TS NF) "The CIA denied specific requests from FBI Director Robert Mueller, III, for FBI access to CIA detainees that the FBI believed was necessary to understand CIA detainee reporting on threats to the U.S. Homeland." 454

454 SSCI Study, Findings and Conclusions, December 3, 2014, p. 7.

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<sup>450</sup> DTS 2002-0371, p. 3.
451 CIA Study Response, Comments (TAB A). June 27, 2013, p. 11.
452 SSCI Study, Findings and Conclusions, December 3, 2014, p. 7.
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Program."461 Our analysis of the claims used in support of this conclusion revealed that many of the Study's claims were themselves inaccurate or otherwise without merit.

### (U) "Novel" Use of the Necessity Defense

Study Claim: (TS NF) "CIA attorneys stated that 'a novel application of using the necessity defense' could be used 'to avoid prosecution of U.S. officials who tortured to obtain information that saved many lives." "462

Fact: (TS - Company of NF) The draft CIA Office of General Counsel (OGC) legal appendix cited by the report contained a cursory discussion of the necessity defense that *did not* support the use of such defense in the context of the CIA's Detention and Interrogation Program.<sup>463</sup>

- (U) This particular claim appears to be a remnant from what had been "Conclusion 2" in the original version of the Study approved by the SSCI during the 112th Congress. Our original minority views were very critical of the claims made in support of the "necessity defense" conclusion. We were pleased to see that the original "Conclusion 2" was dropped from the conclusions in the updated version of the Study; however, we are disappointed to see this factually and legally incorrect claim repeated here in support of a conclusion alleging that the CIA provided inaccurate information to the Department of Justice.
- (U) This claim advances the faulty proposition that a "novel application" of the necessity defense could be used by participants in the CIA's Detention and Interrogation Program to avoid criminal liability. On its face, this claim leaves the reader with the false impression that CIA attorneys endorsed the possible use of the "necessity" defense in the context of the CIA's Detention and Interrogation Program, when, in fact, the draft legal appendix cited by the Study<sup>464</sup> actually reached the *opposite* conclusion.<sup>465</sup>

(TS) NF) Contrary to the Study's claim, the legal analysis provided in the cited draft legal appendix *did not* support the use of the necessity defense in the context of the CIA's program. The Study achieved this erroneous result by modifying the following original quote that it cherry picked from the legal analysis: "It would, therefore, be a novel application of the necessity defense to avoid prosecution of U.S. officials who tortured to obtain information that saved many lives . . . ."466 Specifically, the Study modified this quote by separating portions of the text and inserting its own factually misleading text, which was not supported by the legal analysis, to achieve the following result: "CIA attorneys stated that a

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<sup>&</sup>lt;sup>461</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 4.

<sup>&</sup>lt;sup>462</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 5.

<sup>&</sup>lt;sup>463</sup> See CIA Office of General Counsel draft Legal Appendix: Paragraph 5--Hostile Interrogations: Legal Considerations for CIA Officers, November 26, 2001, pp. 5-6 (CIA, Draft Appendix on Necessity Defense). This document is attached as Appendix IV, see infra, p. IV-1.

<sup>&</sup>lt;sup>464</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 5 n.13.

<sup>&</sup>lt;sup>465</sup> See CIA, CIA Draft Appendix on Necessity Defense.

<sup>&</sup>lt;sup>466</sup> CIA, CIA Draft Appendix on Necessity Defense, p. 6. See also SSCI Study, Executive Summary, December 3, 2014, p. 179 (the Study provides an accurate quotation of this text).

novel application of the necessity defense *could be used* to avoid prosecution of U.S. officials who tortured to obtain information that saved lives." Fortunately, this erroneously doctored quotation only appears once in the Study—in this Conclusion.

entitled, "The Origins of CIA Representations Regarding the Effectiveness of the CIA's Enhanced Interrogation Techniques As Having "Saved Lives," "Thwarted Plots" and "Captured Terrorists." In that section, the Study cites to the "novel application" of the necessity defense contained in the draft legal appendix. This "Origins" section, when combined with the erroneous necessity defense claim made here, appears to have been designed to guide the reader into falsely inferring that the CIA represented that the enhanced interrogation techniques were necessary to acquire "otherwise unavailable" intelligence that "saved lives" because of the draft legal appendix's discussion of the necessity defense.

(U) There are a number of problems with this false inference. If this inference is based simply on the fact that the CIA's representations were made after the circulation of the draft legal appendix's discussion of the necessity defense, then the claim is little more than a classic example of "post hoc" erroneous reasoning. Simply put, just because the CIA represented that the Program saved lives does not mean that such representations were caused by the draft legal appendix.

(TS) It seems unlikely that the single appearance of the phrase "saved many lives" in the context of the draft legal appendix's discussion of the necessity defense was the reason behind the use of similar terminology in subsequent accounts of the

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<sup>&</sup>lt;sup>467</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 5 (Erroneous text indicated by italics). <sup>468</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 19 and 179; SSCI Study, Volume I, March 31, 2014, pp. 55, 220, 255, 262 n.1700, and 283 n.1854; SSCI Study, Volume II, April 1, 2014, pp. 28, 316, and 1753; and SSCI Study, Volume III, March 31, 2014, pp. 1179 and 1723 n.10679.

 <sup>469</sup> CIA, Draft Appendix on Necessity Defense, p. 6.
 470 The CIA confirmed that the use of "novel" in the context of this document meant "tenuous" or "untested," because U.S. courts had not accepted such an argument. See CIA Study Response, Comments, p. 7 and CIA Study Response, Conclusions, pp. 4-5.

<sup>&</sup>lt;sup>471</sup> SSCI Study, Executive Summary, December 3, 2014, p. 179.

Program. Aside from the false inference made in the "Origins" section, there is no evidence to support this leap of logic.

NF) Moreover, the draft legal appendix concluded that the necessity defense did not apply in the context of the CIA's Detention and Interrogation Program. Therefore, this false inference—that the CIA's representations regarding the "otherwise unavailable intelligence" that "saved lives" were the result of efforts to preserve the necessity defense—does not make sense because the draft legal appendix had already concluded that the necessity defense raised in the context of a torture prosecution was unlikely to succeed in a U.S. court.

- (U) In this conclusion, the Study appears to buttress its argument about the applicability of the necessity defense in the context of the CIA's Detention and Interrogation Program by noting that OLC included a discussion of the "necessity defense" in its August 1, 2002, memorandum to the White House.<sup>472</sup> That memorandum opinion stated: "under the current circumstances, necessity or self-defense may justify interrogation methods that might violate" the criminal prohibition against torture.<sup>473</sup> Not surprisingly, this August 1, 2002, memorandum opinion was withdrawn in June 2004 and formally superseded in its entirety on December 30, 2004. Specifically, the superseding memorandum stated, "Because the discussion in that memorandum concerning the President's Commander-in-Chief power and the potential defenses to liability was—and remains—unnecessary, it has been eliminated from the analysis that follows."<sup>474</sup> Although the Study acknowledges this subsequent withdrawal of the necessity defense analysis in a footnote, <sup>475</sup> it suggests that OLC included its discussion of the necessity defense at the request of the CIA.<sup>476</sup>
- (U) The August 1, 2002, memorandum opinion, however, did finally conclude with the somewhat more definitive statement: "even if an interrogation method might violate [the criminal prohibition against torture], necessity or self-defense could provide justifications that would eliminate any criminal liability." Regardless, the Study's apparent reliance upon this withdrawn OLC opinion is misplaced, because it actually seems to undermine its conclusion that the CIA provided inaccurate information to the Department of Justice. Assuming for the sake of argument that the CIA provided OLC with a copy of its legal analysis on the necessity defense—which seems highly unlikely—the CIA legal opinion was correct about necessity being a "novel"

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<sup>&</sup>lt;sup>472</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 5 (citing DOJ, Memorandum from Jay S. Bybee, Assistant Attorney General, Office of Legal Counsel, DOJ, to Alberto R. Gonzales, Counsel to the President, re: Standards of Conduct for Interrogation. August 1, 2002).

<sup>&</sup>lt;sup>473</sup> DOJ, Memorandum from Jay S. Bybee, Assistant Attorney General, Office of Legal Counsel, DOJ, to Alberto R. Gonzales, Counsel to the President, re: Standards of Conduct for Interrogation, August 1, 2002, p. 46 (emphasis added).

<sup>&</sup>lt;sup>474</sup> DOJ, Memorandum from Daniel Levin, Acting Assistant Attorney General, Office of Legal Counsel, to James B. Comey, Deputy Attorney General, *Re: Legal Standards Applicable under 18 U.S.C. §§ 2340-2340A*, December 30, 2004. p. 2.

<sup>&</sup>lt;sup>475</sup> SSCI Study, Executive Summary, December 3, 2014, p. 181 n.1069.

<sup>&</sup>lt;sup>476</sup> See SSCI Study, Executive Summary, December 3, 2014, p. 181.

<sup>&</sup>lt;sup>477</sup> SSCI Study, Executive Summary, December 3, 2014, p. 180 n.1065 (citing DOJ, Memorandum from Jay S. Bybee, Assistant Attorney General, Office of Legal Counsel, DOJ, to Alberto R. Gonzales, Counsel to the President, re: Standards of Conduct for Interrogation, August 1, 2002, p. 46).

application, while the OLC opinion reached a different result by concluding incorrectly that the defense of necessity would eliminate criminal liability.

### (U) Accuracy of Claims about Abu Zubaydah NF) The OLC "relied on inaccurate CIA Study Claim: (TS representations about Abu Zubaydah's status in al-Qa'ida and the interrogation team's 'certain[ty]' that Abu Zubaydah was withholding information about planned terrorist attacks."478 (TS NF) The CIA assessment that Abu Zubaydah was the "third or fourth man" in al-Qa'ida was "based on single-source reporting that was recanted prior to the August 1, 2002, OLC memorandum."479 NF) "The CIA later concluded that Abu Zubaydah was not a member of al-Oa'ida."480 Fact: (TS NF) The information relied upon by the Study to criticize the CIA's representations about Abu Zubaydah withholding of information about planned terrorists attacks neglected to include important statements from within that same intelligence cable, which supported those representations by the CIA. NF) The CIA was in possession of multiple threads of intelligence supporting Abu Zubaydah's prominent role in al-Qa'ida. The . The level of detail that the detainee had previously provided about Abu Zubaydah undermined his later attempts to retract his earlier admissions about his involvement in future terrorist attacks his denials about meeting with Abu Zubaydah. (TS NF) The Study's incredible assertion that the "CIA later concluded that Abu Zubaydah was not a member of al-Qa'ida" is factually incorrect. **NF)** On August 1, 2002, the OLC provided the CIA with a memorandum on its legal analysis of the application of enhanced interrogation techniques to Abu-Zubaydah. The Study asserts that "[m]uch of the information provided by the CIA to the OLC, however, was unsupported by CIA records."481 While the CIA acknowledges that it should have

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<sup>&</sup>lt;sup>478</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 5.

<sup>&</sup>lt;sup>479</sup> SSCI Study, Executive Summary, December 3, 2014, p. 410.

<sup>&</sup>lt;sup>480</sup> SSCI Study, Executive Summary, December 3, 2014, p. 410.

<sup>&</sup>lt;sup>481</sup> SSCI Study, Executive Summary, December 3, 2014, p. 410.

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kept OLC better informed and up-to-date, the Agency found no evidence that any information was known to be false when it was provided to OLC. 482

NF) The Study claims that the CIA's unsupported representations to OLC included the characterization of Abu Zubaydah as withholding critical threat information.<sup>483</sup> The Study cites an email from the CIA's interrogation team that included the sentence: "[o]ur assumption is the objective of this operation [the interrogation of Abu Zubaydah] is to achieve a high degree of confidence that [Abu Zubaydah] is not holding back actionable information concerning threats to the United States beyond that which [Abu Zubaydah] has already provided."484 However, this carefully chosen text omits critical statements from later in the same cable: "[t]here is information and analysis to indicate that subject has information on terrorist threats to the United States" and "[h]e is an incredibly strong willed individual which is why he has resisted this long."485

**NF)** The Study argues that the CIA provided inaccurate information to OLC which was subsequently included in the OLC legal guidance contained in its August 1, 2002, memorandum. 486 Specifically, the Study argues that the CIA information about Abu Zubaydah's status in al-Qa'ida was inaccurate because the representation that Abu Zubaydah was the "third or fourth man" in al-Qa'ida was based on single source reporting of a who had recanted prior to the issuance of the memorandum, and unbelievably, "[t]he CIA later concluded that Abu Zubaydah was not a member of al-Qa'ida."487 Our review of the underlying documents revealed that both of these Study assertions were wrong.

NF) The Study criticizes the CIA representation that Abu Zubaydah was the "third or fourth man" in al-Qa'ida was based on a single source who had recanted prior to the drafting of the August 1, 2002, OLC memorandum. 488 The CIA counters this criticism by stating that the Agency had:

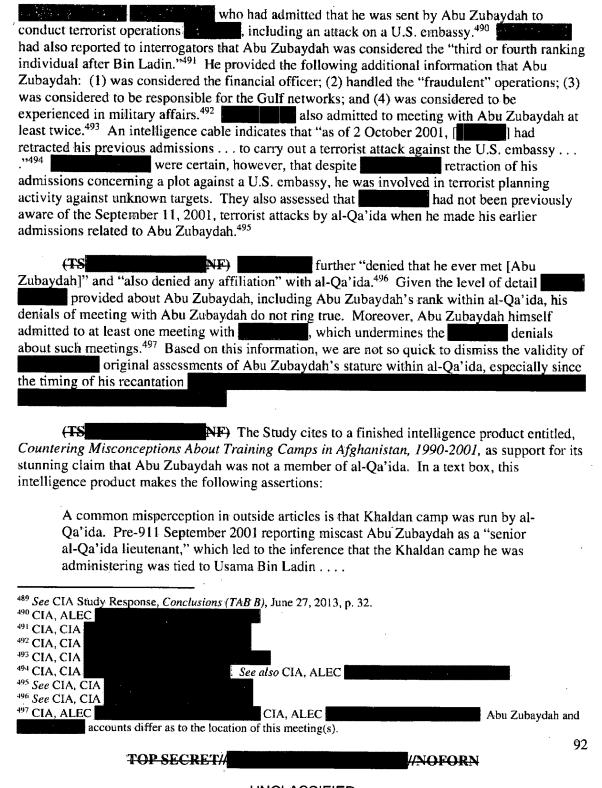
multiple threads of reporting indicating that Zubaydah was a dangerous terrorist, close associate of senior al Qa'ida leaders, and was aware of critical logistical and operational details of the organization, whether or not he held formal rank in al-Qa'ida. Analysts did not alter their fundamental assessment of Zubaydah's

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<sup>&</sup>lt;sup>482</sup> CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 32. <sup>483</sup> SSCI Study, Executive Summary, December 3, 2014, p. 411. <sup>484</sup> CIA, [REDACTED] 73208, July 23, 2003, p. 3; Email from: CIA staff officer; to: [REDACTED], ; subject: Addendum from (REDACTED). , [REDACTED] 73208 (231043Z JUL 02); date: July 23, 2004, at 07:56:49 PM. See also email from: [REDACTED]; to: [REDACTED]; subject: Re: Grayson SWIGERT and Hammond DUNBAR; date: August 8, 21, 2002, at 10:21 PM. 485 CIA, [REDACTED] 73208, July 23, 2003, p. 3; email from: CIA staff officer; to: [REDACTED], [REDACTED], ; subject: Addendum from , [REDACTED] 73208 (231043Z JUL 02); date: July 23, 2004, at 07:56 PM. See also Email from: [REDACTED]; to: [REDACTED]; subject: Re: Grayson SWIGERT and Hammond DUNBAR; date: August 8, 21, 2002, at 10:21 PM. <sup>486</sup> SSCI Study, Executive Summary, December 3, 2014, p. 410. <sup>487</sup> SSCI Study, Executive Summary, December 3, 2014, p. 410 (emphasis added). <sup>488</sup> SSCI Study, Executive Summary, December 3, 2014, p. 410.

intelligence value as a result of anything said or later recanted by the single source. 489



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Al-Qa'ida rejected Abu Zubaydah's request in 1993 to join the group and that Khaldan was not overseen by Bin Ladin's organization. 498

At best, this text supports the rather useless assertion that in August 2006, a CIA intelligence product stated that Abu Zubaydah was not a member of al-Qa'ida in 1993—not the Study's erroneous claim that the CIA later concluded in 2006 that "Abu Zubaydah was not a member of al-Qa'ida." This misrepresentation of the actual text is another example of poor analytical tradecraft by the Study. As previously noted, there were multiple threads of intelligence demonstrating Abu Zubaydah's leadership role in al-Qa'ida prior to September 11, 2001. Moreover, by the Study's own count, the interrogations of Abu Zubaydah resulted in 766 solesource disseminated intelligence reports. There should be absolutely no doubt in the Study that Abu Zubaydah was a senior and very-well informed member of al-Qa'ida.

### (U) Breadth of Application of Enhanced Interrogation Techniques

Study Claim: (TS) "[T]he CIA applied its enhanced interrogation techniques to numerous other CIA detainees without seeking additional formal legal advice from the OLC." 501

Fact: (TS No. 10 NF) The CIA appropriately applied the legal principles of the August 1, 2002, OLC memorandum to other CIA detainees.

OLC. The OLC does not exercise line management responsibility for CIA organizations, nor is it responsible for day-to-day legal advice to the agency. The OLC does provide legal analysis on specific questions of law applicable to a defined set of facts. The CIA then applies the OLC's guidance to similar scenarios under the guidance of its own legal counsel. The fact that the CIA felt comfortable enough with OLC's August 1, 2002, legal opinion to apply the same legal principles to other detainees does not constitute an impediment to DOJ's legal analysis of the Program. In fact, the Attorney General later expressed the view that "the legal principles reflected in DOJ's specific original advice could appropriately be extended to allow use of the same approved techniques (under the same conditions and subject to the same safeguards) to other individuals besides the subject of DOJ's specific original advice." 502

<sup>&</sup>lt;sup>498</sup> CIA, Countering Misconceptions About Training Camps in Afghanistan, 1990-2001, August 16, 2006, p. 2 (emphasis added).

<sup>&</sup>lt;sup>499</sup> See CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 32.

<sup>&</sup>lt;sup>500</sup> SSCI Study, Volume III, March 31, 2014, pp. 282-283.

<sup>501</sup> SSCI Study, Executive Summary, December 3, 2014, p. 411.

<sup>&</sup>lt;sup>502</sup> See Memorandum from Jack Goldsmith III, Assistant Attorney General, Office of Legal Counsel, Department of Justice, to John Helgerson, Inspector General, Central Intelligence Agency, June 18, 2004, Addendum, p. 2 (DTS 2004-2730).

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### (U) Detainees' Importance Overstated

Study Claim:	(TS) The CIA made inaccurate representations to DOJ that Janat Gul and Ahmed Khalfan Ghailani were high-value al Qaeda operatives with knowledge of a pre-election plot against the United States when seeking legal guidance on whether the use of four additional interrogation techniques might violate U.S. law or treaty obligations. 503
	(TS NF) "[T]he threat of a terrorist attack to precede the November 2004 U.S. election was found to be based on a CIA source whose information was questioned by senior CTC officials at the time and who admitted to fabricating the information after a control of the control of
Fact:	NF) Contrary to the Study's claim, the CIA believed the representations to be true at the time it made them to the OLC. The CIA did not learn that some of these representations had been fabricated by a sensitive CIA source until months after OLC had approved the use of enhanced interrogation techniques against Janat Gul and Ahmed Khalfan Ghailani.
	(TS) NF) The email relied upon by the Study does not support the proposition that senior CTC officials questioned the veracity of the sensitive CIA source. Also, while the source did admit to fabricating information about a meeting that never occurred, the Study does not acknowledge that the Chief of Base believed that the source was "generally truthful" about his discussions on the pre-election threat, despite result on that issue.
(TS)	NF) The Study notes that the August 26, 2004, OLC letter he use of four particular interrogation techniques on Janat Gul outside of the

advising that the use of four particular interrogation techniques on Janat Gul outside of the United States would not violate U.S. law or treaty obligations was based on the understanding that Janat Gul is a "high-value al Qaeda operative who is believed to possess information concerning an imminent terrorist threat to the United States." The Study also notes that the September 6, 2004, OLC letter advising that the use of twelve particular interrogation techniques outside of the United States on Ahmed Khalfan Ghailani would not violate U.S. law or treaty obligations was based on the understanding that "Ghailani is an al-Qa'ida operative who 'is believed to be involved in the operational planning of an al-Qa'ida attack or attacks to take place

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<sup>503</sup> See SSCI Study, Executive Summary, December 3, 2014, pp. 417-418.

 <sup>504</sup> SSCI Study, Executive Summary, December 3, 2014, p. 417.
 505 DOJ, Letter from Dan Levin, Acting Assistant Attorney General, to John A. Rizzo, Acting General Counsel, August 26, 2004, p. 1; SSCI Study, Executive Summary, December 3, 2014, p. 417.

in the United states prior to the November elections." With the benefit of faulty hindsight, the Study claims that these representations were inaccurate. 507

intentionally withheld information from OLC about known fabrications from a questionable source. The truth is that the sensitive CIA source did not recant some of the underlying threat information that was contained in the CIA representations until October and 2004, 40 days after the issuance of the OLC letter for Gul and 29 days after the issuance of OLC letter for Ghailani. Thus, the CIA made its August and September representations to OLC in good faith, believing them to be accurate.

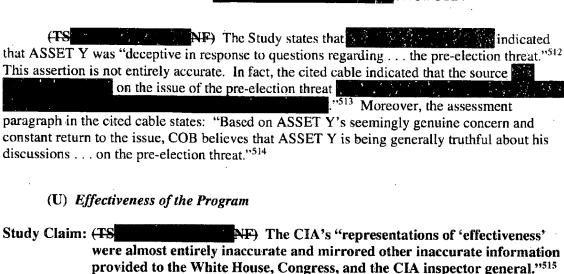
(TS) Moreover, the authorities cited by the Study do not fully support its claim that the CIA source's representations about the pre-election threat were inaccurate. Specifically, the cited email does not question the credibility of the sources who provided the threat information in March 2004; and the cable reporting the fabrication by one of these sources in October 2004 clearly indicates that some of the source's pre-election threat information was considered to be "generally truthful."

testing ASSET Y and [source name REDACTED]?"—the concerns raised were not about the credibility of the sources, but more about the possibility that al-Qa'ida might be using this threat information to test the sources who had provided the pre-election threat information. The email raising the concern specifically states, "this is not to say that either ASSET Y or [source name REDACTED] are wrong or that the AQ statement below<sup>509</sup> is anything more than disinformation."<sup>510</sup> The reply email stated that it was possible the sources were just hearing the same rumors, but recollected that when al-Qa'ida put out similar rumors in the summer of 2001, those turned out to be true.<sup>511</sup> These emails do not support any inference about early suspicions of the source's credibility nor do they dismiss the legitimacy of the threat information provided by the sources.

506 DOJ, Letter from Dan Levin, Acting Assistant Attorney General, to John A. Rizzo, Acting General Counsel,
September 6, 2004, p. 1; SSCI Study, Executive Summary, December 3, 2014, p. 417-418.
507 SSCI Study, Executive Summary, December 3, 2014, p. 417.
508 See SSCI Study, Executive Summary, December 3, 2014, p. 417.
509 The referenced statement was issued by al-Qa'ida on March 17, 2004, and asserted that al-Qa'ida would not
operate any large-scale operation prior to the election.
510 Email from: , to: , [REDACTED],
; subject: could AQ be testing [ASSET Y] and [source name REDACTED]?; date: March
2004, at 06:55 AM; Email from: ; to ; cc: ; cc:
, [REDACTED], subject: Re: could AQ be testing [the source] and ?; date:
March 3, 2004, at 7:52:32 AM, p. 1 (footnote added).
511 Email from REDACTED
subject: could AQ be testing [ASSET Y] and[source name REDACTED]?; ate: March
2004, at 06:55 AM; Email from
[REDACTED], subject: Re: could AQ be testing [the source] and ; date:
March 2004, at 7:52:32 AM, p. 1 (footnote added). This email confirms that the sensitive source who
subsequently admitted to fabricating information was not the only source providing information related to a possible
pre-election terrorist threat.
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Fact: (TS NF) The CIA's Detention and Interrogation
Program, to include the use of enhanced interrogation techniques, was
effective and yielded valuable intelligence. The Study's exaggerated and
absolute claims about inaccurate "effectiveness" representations by the CIA
have been largely discredited by these minority views and the CIA's June 27,
2013, response to the Study.

(TS) In our view, the CIA's June 27, 2013, response to the Study identified significant problems with the original Study approved by the SSCI during the 112<sup>th</sup> Congress. Their response also fairly addressed the Study's many allegations of inaccurate representations in the context of the effectiveness of the Detention and Interrogation Program. For the most part, we found that the CIA acknowledged those representations that were made in error or could have benefited from the inclusion of additional clarification.

documentary record in response to these serious allegations against the CIA found that many of the Study's claims of alleged misrepresentations were themselves inaccurate. As a reminder of these inaccurate Study claims, we provide the following sampling of our findings related to the CIA's effectiveness representations: (1) "There is considerable evidence that the information Abu Zubaydah provided identifying KSM as 'Mukhtar' and the mastermind of 9/11 was significant to CIA analysts, operators, and FBI interrogators", 516 (2) "CIA records clearly indicate that sleep deprivation played a significant role in Abu Zubaydah's identification of Jose Padilla as an al-Qa'ida operative tasked to carry out an attack against the United States"; 517 (3) "Abu Zubaydah provided information about how he would go about locating Hassan Ghul and

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<sup>&</sup>lt;sup>512</sup> SSCI Study, Executive Summary, December 3, 2014, p. 348. <sup>513</sup> CIA, CIA CABLE 1411, 2004, p. 4.

<sup>514</sup> CIA, CIA CABLE 1411, 2004, p. 5.

<sup>515</sup> SSCI Study, Executive Summary, December 3, 2014, p. 426.

<sup>516</sup> See supra, pp. 29-31.

<sup>&</sup>lt;sup>517</sup> See supra, pp. 33-36.

other al-Qa'ida associates in Karachi. This information caused Pakistani authorities to intensify their efforts and helped lead them to capture Ramzi bin al-Shibh and other al-Qa'ida associates during the Karachi safe house raids conducted on September 10-11, 2002",518 (4) "Information produced through detainee interrogation was pivotal to the retention of a key CIA asset whose cooperation led directly to the capture of KSM". 519 (5) "CIA documents show that key intelligence collected through the CIA's Detention and Interrogation Program, including information obtained after the use of enhanced interrogation techniques, played a major role in disrupting the Karachi hotels bombing plot", 520 (6) "The CIA interrogation program played a key role in disrupting the Heathrow and Canary Wharf plotting";521 (7) "CIA documents show that the interrogation of KSM and al-Qa'ida operative Zubair, during and after the use of enhanced interrogation techniques on both individuals, played a key role in the capture of Hambali";<sup>522</sup> (8) "The CIA interrogation program played a key role in disrupting the "Second Waye" plot and led to the capture of the 17-member al-Ghuraba group"; 523 (9) "CIA, FBI, and Department of Justice documents show that information obtained from detainees in CIA custody was important to identifying Ja'far al-Tayyar";524 (10) "KSM provided valuable intelligence that helped to clarify Saleh al-Marri's role in al Qa'ida operations", 525 (11) "CIA, FBI, and Department of Justice documents show that information obtained from KSM after he was waterboarded led directly to Faris's arrest and was key in his prosecution"526 (12) "Information obtained from detainee reporting, particularly KSM, provided otherwise unavailable intelligence that led to the identification of Saifullah Paracha as an al-Qa'ida operative involved in a potential plot, which spurred FBI action against him and his son, Uzhair";527 (13) "Representations about the thwarting of an attack against Camp Lemonier in Djibouti, specifically President Bush's 2006 comments that 'Terrorists held in CIA custody have also provided information that helped stop a planned strike on U.S. Marines at Camp Lemonier in Djibouti,' were accurate and have been mischaracterized by the Study", 528 and (14) "CIA documents show that detainee information served as the "tip-off" and played a significant role in leading CIA analysts to the courier Abu Ahmad al-Kuwaiti. While there was other information in CIA databases about al-Kuwaiti, this information was not recognized as important by analysts until after detainees provided information on him."529

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<sup>&</sup>lt;sup>518</sup> See supra, pp. 37-41.

<sup>&</sup>lt;sup>519</sup> See supra, pp. 41-45.

<sup>520</sup> See supra, pp. 45-47.

<sup>&</sup>lt;sup>521</sup> See supra, pp. 47-50.

<sup>522</sup> See supra, pp. 50-53.

<sup>&</sup>lt;sup>523</sup> See supra, pp. 53-56.

<sup>&</sup>lt;sup>524</sup> See supra, pp. 56-57.

<sup>&</sup>lt;sup>525</sup> See supra, pp. 57-58.

<sup>&</sup>lt;sup>526</sup> See supra, pp. 58-61.

<sup>&</sup>lt;sup>527</sup> See supra, pp. 61-64.

<sup>&</sup>lt;sup>528</sup> See supra, pp. 67-68. <sup>529</sup> See supra, pp. 73-75.

(U) Use of Constant Light, White Noise, and Shaving of Detainees

Study Claim: (TS NF) CIA assertions to the OLC that loud music and white noise, constant light, and 24-hour shackling were all for security purposes were inaccurate. 530

Fact: (TS NF) The CIA disclosed to OLC that these confinement conditions were both for security and for other purposes.

purpose for confining detainees in conditions including loud music, white noise, constant light, 24-hour shackling, and shaving of the head and face. The CIA's response asserts that this characterization takes the CIA's representations out of context. The Agency claimed that such conditions were necessary for security, not that the mechanisms served no other purpose. The Agency noted that in responding to a draft OLC opinion, the CIA tried to correct the misunderstanding, noting that "these conditions are also used for other valid reasons, such as to create an environment conducive to transitioning captured and resistant terrorist to detainees participating in debriefings." 532

### (U) Conclusion 9 (CIA Impeded Oversight by CIA Office of Inspector General)

- (U) Conclusion 9 states, "[t]he CIA impeded oversight by the CIA's Office of Inspector General." This allegation is among the most serious charges the Study levels against the CIA. As such, the Study should back up this charge with clear and convincing evidence. In our opinion it not only fails in that effort, but the Study itself is replete with examples that lead to the opposite conclusion—that the CIA did not significantly impede oversight by the CIA Office of the Inspector General (OIG).
- (U) The law requires the CIA Inspector General to certify that "the Inspector General has had full and direct access to all information relevant to the performance of his function." If the CIA OIG had been impeded in its oversight related to the CIA's Detention and Interrogation Program, it would have had to report that it was unable to make the required certification with respect to its oversight of this program. Yet, during the timeframe of the Program, the Inspector General certified in every one of its semiannual reports that it had "full and direct access to all CIA information relevant to the performance of its oversight duties." The law also requires

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<sup>530</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 428-429.

<sup>531</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 428-429.

<sup>532</sup> CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 34.

<sup>533</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

<sup>534 50</sup> U.S.C. 3517(d)(1)(D).

<sup>535</sup> See CIA OIG, Semi-Annual Report to the Director, Central Intelligence Agency, July-December 2006, p. 5 (DTS 2007-0669); CIA OIG, Semi-Annual Report to the Director, Central Intelligence Agency, January-June 2006, p. 5 (DTS 2006-3195); CIA OIG, Semi-Annual Report to the Director, Central Intelligence Agency, July-December 2005, p. 5 (DTS 2006-0678); CIA OIG, Semi-Annual Report to the Director, Central Intelligence Agency, January-June 2005, p. 5 (DTS 2005-3140); CIA OIG, Semi-Annual Report to the Director of Central Intelligence, January-June 2004, p. 5 (DTS 2004-3307); and CIA OIG, Semi-Annual Report to the Director of Central Intelligence,

the Inspector General to *immediately* report to the congressional intelligence committees if the Inspector General is "unable to obtain significant documentary information in the course of an investigation, inspection or audit . . . ."<sup>536</sup> Again, we are not aware of any such report being made to the SSCI during the relevant time period. We do know, however, that John Helgerson, the CIA Inspector General, testified before SSCI prior to the commencement of the SSCI's review of the CIA Detention and Interrogation Program in February 2007 and did not complain of access to Agency information. <sup>537</sup> Instead, he said that, during 2006, the IG took a comprehensive look at the operations of the CIA's Counterterrorism Center and conducted a separate, comprehensive audit of detention facilities. General Helgerson also testified,

[W]e look carefully at *all* cases of alleged abuse of detainees. The first paper of this kind that came to the Committee was in October 2003, not long after these programs had begun, when we looked at allegations of unauthorized interrogation techniques used at one of our facilities. It proved that indeed unauthorized techniques had been used. I'm happy to say that the processes worked properly. An Accountability Board was held. The individuals were in fact disciplined. The system worked as it should.

On this subject, Mr. Chairman, I cannot but underscore that we also look at a fair number of cases where, at the end of the day, we find that we cannot find that there was substance to the allegation that came to our attention. We, of course, make careful record of these investigations because we think it important that you and others know that we investigate all allegations, some of which are borne out, some of which are not.<sup>538</sup>

Thus, the allegation made by this conclusion is attacking the credibility and integrity of both the CIA OIG and the CIA. Issues of credibility and integrity can rarely be resolved by resorting to a documentary record alone. They are best resolved by personally interviewing and assessing the performance of relevant witnesses, which, with some limited exceptions, was not done during the course of this Study. The absence of evidence relating to these statutory reporting requirements is a strong indicator the CIA OIG was not impeded in its oversight of the CIA's Detention and Interrogation Program.

(U) Another possible indicator of impeded oversight would be evidence that the CIA OIG was blocked from conducting or completing its desired reviews of the program. If such oversight had been impeded, we would expect to see few, if any, completed investigations, reviews, or audits of the Program. Instead, it appears that the opposite took place. The Study itself acknowledges the existence of at least 29 OIG investigations on detainee-related issues,

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January-June 2003, p. 5 (DTS 2003-3327); CIA Study Response, *Comments (TAB A)*, June 27, 2013, pp. 4-6; and 10; and CIA Study Response, *Conclusions (TAB B)*, June 27, 2013, pp. 7-9. <sup>536</sup> 50 U.S.C. 3517(d)(3)(E).

<sup>&</sup>lt;sup>537</sup> See SSCI Transcript, Hearing on the Central Intelligence Agency Rendition Program, February 14, 2007, p. 24 (DTS 2007-1337).

<sup>&</sup>lt;sup>538</sup> SSCI Transcript, *Hearing on the Central Intelligence Agency Rendition Program*, February 14, 2007, p. 25 (DTS 2007-1337) (emphasis added).

including 23 that were open or had been completed in 2005.539 We would also expect to see indications in completed OIG reports that the investigation was hampered by limited access to documents, personnel, or site locations necessary for completing such investigations. Again, according to the OIG's own reports, we found evidence that the OIG had extensive access to documents, personnel, and locations. For example, in its May 2004 Special Review of the RDI program, the CIA OIG reported that it was provided more than 38,000 pages of documents and conducted more than 100 interviews, including with the DCI, the Deputy Director of the CIA, the Executive Director, the General Counsel, and the Deputy Director of Operations. The OIG made site visits to two interrogation facilities and reviewed 92 videotapes of the interrogation of Abu Zubaydah. The CIA IG's 2006 Audit is another good example of extensive access to documents, personnel, and locations. During this audit, the OIG not only conducted interviews of current and former officials responsible for CIA-controlled detention facilities, but it also reviewed operational cable traffic in extremely restricted access databases, reports, other Agency documents, policies, standard operating procedures, and guidelines pertaining to the detention program. The OIG also had access to the facilities and officials responsible for managing and operating three detention sites. The OIG was able to review documentation on site, observe detainees through closed-circuit television or one-way mirrors, and the IG even observed the transfer of a detainee aboard a transport aircraft. They even reviewed the medical and operational files maintained on each detainee in those locations.540

- (U) The Study's case in support of this conclusion seems to rest mainly upon the following four observations: (1) the CIA did not inform the CIA OIG of the existence of the Program until November 2002; (2) some CIA employees provided the OIG with some inaccurate information about the Program; (3) CIA Director Goss directed the Inspector General in 2005 not to initiate planned review of the Program until the reviews already underway were completed; and (4) Director Hayden ordered a review of the OIG itself in 2007.<sup>541</sup> Our examination of these observations supports our conclusion that the CIA OIG was not impeded in its oversight of the CIA's Detention and Interrogation Program.
- (U) The Study seems to fault the CIA for not briefing the CIA Inspector General on the existence of the Detention and Interrogation Program until November 2002, but does not really pursue why this fact alone was a problem or how it actually "impeded" the CIA OlG. Acting

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<sup>539</sup> SSCI Study, Volume I, March 31, 2014, p. 899 n.6257. The CIA asserts that the "OIG conducted nearly 60 investigations" related to the CIA's Detention and Interrogation Program and that the OIG found the initial allegations in 50 of these investigations to be unsubstantiated or did not make findings warranting an accountability review. Of the remaining 10 investigations, one resulted in a felony conviction, one resulted in the termination of a contractor and the revocation of his security clearances, and six led to Agency accountability reviews. CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 7.

<sup>540</sup> CIA OIG, CIA-controlled Detention Facilities Operated Under the 17 September 2001 Memorandum of Notification, July 14, 2006, APPENDIX A, pp. 1-2 (DTS 2006-2793).

<sup>541</sup> SSCI Study, Findings and Conclusions, April 3, 2014, p. 8. [[This factual error and misrepresentation of events was corrected in the December 3, 2014, version of the Findings and Conclusions by editing the text to read, "In 2005, CIA Director Goss requested in writing that the inspector general not initiate further reviews of the CIA's Detention and Interrogation Program until review already underway were completed." (emphasis added). Compare SSCI Study, Findings and Conclusions, April 3, 2014, p. 8 with SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.]]

under the authority of the President's September 17, 2001, Memorandum of Notification, the CIA initiated the Program in late-March, 2002, when the first detainee was taken into its custody. The CIA's Detention and Interrogation Program was part of a highly classified and compartmented covert action program. As the Program was being implemented, the CIA sought legal guidance from the Department of Justice and began briefing the White House. S43 Congressional access to details about the Program was restricted to leadership of the congressional intelligence committees during that same timeframe. The CIA Inspector General was notified in November about the Program's existence in November 2002, because of the need for an OIG investigation into the death of a detainee who had been in the custody of the CIA. At that point, the OIG had a clear "need to know" about the Program. We see nothing sinister in these events.

- (U) The second "impeding" observation concerned the fact that CIA personnel provided the OIG with inaccurate information on the operation and management of the Detention and Interrogation Program, which was subsequently not corrected by the CIA and was included in the OIG's final report. The CIA has acknowledged in two cases that it made "mistakes that caused the IG to incorrectly describe in its 2004 Special Review the precise role that information acquired from KSM played in the detention of two terrorists involved in plots against targets in the [United States]." The inclusion of erroneous information in an oversight report is disappointing, but absolute precision in matters such as these is rarely obtainable. Overall, these errors did not fundamentally alter the overall representations the CIA made about the RDI program to the OIG and policy makers.
- (U) The Study's third observation about CIA Director Goss contains an error. It states that in 2005, "CIA Director Goss directed the Inspector General not to initiate planned reviews of the CIA Detention and Interrogation Program until reviews already underway were completed." In fact, Director Goss did not "direct," but rather asked that a newly proposed review by the OIG be rescheduled until a mutually agreed-upon date. We find that the actual text from Director Goss's request provides sufficient justification against any allegation of "impeding" OIG oversight with the respect to the timing of the proposed OIG review. The memorandum states:

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<sup>542</sup> See CIA, ALEC

<sup>&</sup>lt;sup>543</sup> See CIA OIG, Special Review: Counterterrorism Detention and Interrogation Activities, (September 2001 – October 2003), May 7, 2004, p. 4 (DTS 2004-2710).

<sup>&</sup>lt;sup>544</sup> The CIA briefed HPSCI leadership on September 4, 2002, shortly after the August recess. SSCI leadership was briefed on the Program on September 27, 2002. *See* CIA Study Response, *Conclusions*, June 27, 2013, p. 36. <sup>545</sup> CIA OIG, *Special Review: Counterterrorism Detention and Interrogation Activities*, (*September 2001 – October 2003*), May 7, 2004, p. 52 (DTS 2004-2710).

<sup>&</sup>lt;sup>546</sup> CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 22 (emphasis in original).

<sup>&</sup>lt;sup>547</sup> SSCI Study, Findings and Conclusions, April 3, 2014, p. 8 (emphasis added). [[This factual error and misrepresentation of events was corrected in the December 3, 2014, version of the Findings and Conclusions by editing the text to read, "In 2005, CIA Director Goss *requested* in writing that the inspector general not initiate further reviews of the CIA's Detention and Interrogation Program until review already underway were completed." (emphasis added). *Compare* SSCI Study, Findings and Conclusions, April 3, 2014, p. 8 *with* SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.]]

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Given its mission, CTC unquestionably must be subjected to rigorous independent oversight. This, in fact, has been the case, as evidenced by the 20 or so ongoing, incomplete OIG reviews directed at the Center. I am increasingly concerned about the cumulative impact of the OIG's work on CTC's performance. As I have said in previous correspondence to you, I believe it makes sense to complete existing reviews, particularly resource-intensive investigations such as those now impacting CTC, before opening new ones. As CIA continues to wage battle in the Global War on Terrorism, I ask that you reschedule these aspects of the new CTC review until a mutually agreeable time in the future.<sup>548</sup>

(U) The final observation in support of this "impeding" conclusion was that CIA Director Michael Hayden ordered a review of the OIG itself in 2007. The law governing the CIA OIG states, "The Inspector General shall report directly to and be under the general supervision of the Director."549 Director Hayden's request for this review stemmed from a disagreement between the Office of the General Counsel (OGC) and the OIG over a legal interpretation related to the CIA's Detention and Interrogation Program. Director Hayden tasked Special Counselor Robert Dietz to assess how OGC and OIG interacted on legal issues. He also subsequently tasked Dietz with reviewing complaints of alleged OIG bias and unfair treatment of CIA officers as part of this review. On October 24, 2007, Deitz and his review team made an oral presentation to the Inspector General and his senior staff. They presented a number of recommendations regarding modifications to the OIG's procedures and practices, a number of which were adopted by the Inspector General. Director Hayden subsequently sent a message to the CIA workforce, stating that the Inspector General had "chosen to take a number of steps to heighten the efficiency, assure the quality, and increase the transparency of the investigative process." Director Hayden's message listed the agreed-upon recommendations. 550 Rather than impeding the CIA OIG's oversight, it appears that Director Hayden's order resulted in agreedupon improvements to that office.

(U) We find that these observations, whether considered individually or in combination, do not support the conclusion that the CIA improperly impeded oversight of the CIA's Detention and Interrogation Program by the CIA OIG.

550 See Letter from DCIA Michael Hayden to Senator John D. Rockefeller, January 29, 2008 (DTS 2012-0606).

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See Solution 15-48 CIA, Memorandum from Porter J. Goss, Director, Central Intelligence Agency to CIA Inspector General, re: New IG Work Impacting the CounterTerrorism Center, July 21, 2005 (emphasis added). In this same memorandum, Director Goss did exercise his statutory authority to direct the Inspector General to stand down from talking directly with high-value detainees until he received a compelling explanation. Ibid., p. 1. See 50 U.S.C. 403q. A few days later, a compromise was reached that permitted the audit of the CIA black sites with the agreement that no high value detainees would be interviewed by the OIG during the audit. See July 28, 2005, 08:54 AM, email from [REDACTED], DCI/OIG/Audit Staff/Operations Division to: [REDACTED] cc: [REDACTED], [REDACTED], [REDACTED], [REDACTED], REDACTED], [REDACTED], Interviewed by the OIG attorney, CIA attorney, [REDACTED], [REDACTED]

### (U) Conclusion 10 (The CIA Released Classified Information on EITs to the Media)

(U) Conclusion 10 asserts, "[t]he CIA coordinated the release of classified information to the media, including inaccurate information concerning the effectiveness of the CIA's enhanced interrogation techniques." This conclusion insinuates that there was something improper about the manner in which the CIA managed the process by which information about the Detention and Interrogation Program was disclosed to the media. It also repeats one of its main faulty claims—that the CIA released inaccurate information about the Program's effectiveness. Our examination of the record revealed that the CIA's disclosures were authorized and that the CIA's representations about the Program were largely accurate.

Study Claim:

NF) "The CIA's Office of Public Affairs and senior CIA officials coordinated to share classified information on the CIA's Detention and Interrogation Program to select members of the media to counter public criticism, shape public opinion, and avoid potential congressional action to restrict the CIA's detention and interrogation authorities and budget. These disclosures occurred when the program was a classified covert action program and before the CIA had briefed the full Committee membership on the program."

Fact:

- (U) The National Security Council Policy Coordinating Committee designated the CIA as "the lead" on the "Public Diplomacy issue regarding detainees."
- (U) The Study seems to confuse the difference between an authorized disclosure of classified information and the unauthorized "leak" of that same information. Despite acknowledging that the "National Security Council Principals Committee discussed a public campaign for the CIA's Detention and Interrogation Program, 553 the Study tries to cast the authorized disclosures as a "media campaign" that must be "done cleverly, 554 and dwells on CIA officers providing information on the Program to journalists. Specifically, on April 15, 2005, the National Security Council (NSC) Policy Coordinating Committee (PCC) determined that the CIA would have "the lead" on the "Public Diplomacy issue regarding detainees. 556 Once the PCC designated CIA as "the lead" on this matter, the CIA was authorized to make determinations on what information related to this highly classified covert action could be disclosed to the public on a case-by-case basis, without having to return to the White House for subsequent approvals.
- (U) The White House did, however, retain its authority with respect to protecting sources and methods in the context of keeping the congressional intelligence fully and currently

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<sup>551</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

<sup>552</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.

<sup>553</sup> SSCI Study, Executive Summary, December 3, 2014, p. 403.

<sup>554</sup> SSCI Study, Volume II, April 1, 2014, pp. 1521-1522.

<sup>555</sup> SSCI Study, Executive Summary, December 3, 2014, pp. 403-404.

<sup>556</sup> Email from: Take one; date: April 15, 2005, at 1:00 PM.

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informed of this particular covert action. It is within the President's discretion to determine which members of Congress beyond the "gang of eight," are briefed on sensitive covert action programs. There is no requirement for the White House to brief the full Committee as a prerequisite to the declassification or disclosure of information to the media.

- (U) The Study acknowledges the White House's guiding influence on opening aspects of the Program to public scrutiny<sup>557</sup> in a section entitled, "NSC Principals Agree to Public Campaign Defending the CIA Detention and Interrogation Program."<sup>558</sup> In a subsequent section, referring to another "media plan," the Study states, "In the fall of 2005, the CIA expanded on its draft public briefing document. One draft, dated November 8, 2005, was specifically intended for National Security Advisor Stephen Hadley, who had requested it."<sup>559</sup> Later, "[t]hroughout the summer of 2006, the CIA assisted the White House in preparing the public roll-out of the program, culminating in President Bush's September 6, 2006 speech describing specific intelligence obtained from CIA detainees."<sup>560</sup> The Study cites no examples of the White House objecting to CIA activities that followed from these discussions.
- (U) The Study is correct that, "The CIA's Office of Public Affairs and senior CIA officials coordinated to share classified information on the CIA's Detention and Interrogation Program to select members of the media." That is the function of the Office of Public Affairs (OPA), which is the CIA office primarily responsible for dealing with the routine daily inquiries from the media. The CIA response to the Study indicates that the "vast majority of CIA's engagement with the media on the program was the result of queries from reporters seeking Agency comment on information they had obtained *elsewhere*. The Study made no effort to review established procedures at OPA. The OPA's guidelines and practices include coordinating any information with "senior CIA officials," in order to mitigate or limit the disclosure of classified information. The OPA responds to media requests in a variety of ways that range from "no comment," to, in some cases, working with the media to provide context and improve the accuracy of stories that do not damage the CIA's equities.
- (U) The Study cites a few select examples of media inquiries that resulted in stories about the Detention and Interrogation Program. The Study does not make clear, in most cases, who initiated these requests, nor does the Study make clear in what way their selected examples represent the body of media exchanges that OPA had with the media during the period of the Program. Interviews with OPA personnel would have rendered some clarity on these questions.

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Car blady Responses, Continuous (1712 b), vano 27, 2013, p. 35 (carpitalis in Original).

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SST DECISION PAPER: Background for 10 March Principals Committee Meeting on Long-Term Disposition of Selected High Value Detainees, March 4, 2005. See also email from: to Robert L. Grenier; cc: John P. Mudd, [REDACTED], [REDACTED], subject: DCI Briefing Material/Talking points for upcoming PC; date: 3/01/05 11:33 AM. SSCI Study, Volume II, April 1, 2004, pp. 1508-54.

SSCI Study, Volume II, April 1, 2014, p. 1521.

<sup>559</sup> SSCI Study, Volume II, April 1, 2014, p. 1528.

<sup>&</sup>lt;sup>560</sup> SSCI Study, Volume II, April 1, 2014, p. 1535.

 <sup>&</sup>lt;sup>561</sup> SSCI Study, Findings and Conclusions, December 3, 2014, p. 8.
 <sup>562</sup> CIA Study Response, *Conclusions (TAB B)*, June 27, 2013, p. 39 (emphasis in original).

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(U) The Study quotes, inconclusively, emails with various CIA counsels on how to handle the protection of covert action equities against public revelations<sup>563</sup> and chat sessions between officers in CTC who were tasked to prepare and review talking points for an appearance by senior CIA officials on NBC Dateline with Tom Brokaw. Their exchanges include comments on the rhetorical context of the possible media discussion, ("we either get out and sell, or we get hammered... we either put out our story or get eaten. there is no middle ground"). As noted in the CIA response to the Study, "the informal comments of any one CIA officer do not constitute Agency policy with regard to media interactions." One officer's speculation in a chat session about the risks of the Congress' reaction to unfavorable media coverage does not support the conclusion that the CIA shaped its public affairs strategy as a means to avoid congressional action. Moreover, the CIA refuted the suggestion that this chat session exchange related to the disclosure of classified information by stating that the NBC Dateline broadcast for which the officers were preparing, "contained no public disclosures of classified CIA information; indeed, the RDI program was not discussed." <sup>566</sup>

Study Claim: (TS NF) "Much of the information the CIA provided to the media on the operation of the CIA's Detention and Interrogation

Program and the effectiveness of its enhanced interrogation techniques was inaccurate and was similar to the inaccurate information provided by the CIA to the Congress, the Department of Justice, and the White House."

Fact: (TS NF) The CIA's Detention and Interrogation Program, to include the use of enhanced interrogation techniques, was effective and yielded valuable intelligence. The Study's exaggerated and absolute claims about inaccurate "effectiveness" representations by the CIA have been largely discredited by these minority views and the CIA's June 27, 2013, response to the Study.

(TS) As previously discussed, our own review of the documentary record in response to the Study's serious allegations against the CIA found that many of these claims of alleged misrepresentations were themselves inaccurate. The Study's flawed analytical methodology cannot suppress the reality that the CIA's Detention and Interrogation Program set up an effective cycle of events whereby al-Qa'ida terrorists were removed from the battlefield, which had a disruptive effect on their current terrorist activities and often permitted the Intelligence Community to collect additional intelligence, which, in turn, often led back to the capture of more terrorists. We found, with a few limited exceptions, that the CIA generally did a good job in explaining the Program's accomplishments to policymakers. We will not repeat the listing of our specific effectiveness findings here. <sup>568</sup>

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<sup>563</sup> SSCI Study, Executive Summary, December 3, 2014, p. 403-405.

<sup>&</sup>lt;sup>564</sup> CIA, Sametime communication, between John P. Mudd and 19:23:50 to 19:56:05.

<sup>565</sup> CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 40.

<sup>&</sup>lt;sup>566</sup> CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 40 (emphasis in original).

<sup>567</sup> CIA Study Response, Conclusions (TAB B), June 27, 2013, p. 9.

<sup>&</sup>lt;sup>568</sup> That list may be found in the discussion of Conclusion 5 under the *Effectiveness of the Program* heading, *supra*, pp. 96-97.

#### (U) CONCLUSION

(U) The Study concludes that the CIA was unprepared to initiate a program of indefinite, clandestine detention using coercive interrogation techniques, something we found obvious, as no element of our government was immediately prepared to deal with the aftermath of what had happened on September 11, 2001. In reviewing the information the CIA provided for the Study, however, we were in awe of what the men and women of the CIA accomplished in their efforts to prevent another attack. The rendition, detention, and interrogation program they created, of which enhanced interrogation was only a small part, enabled a stream of collection and intelligence validation that was unprecedented. The most important capability this program provided had nothing to do with enhanced interrogation—it was the ability to hold and question terrorists, who, if released, would certainly return to the fight, but whose guilt would be difficult to establish in a criminal proceeding without compromising sensitive sources and methods. The CIA called the detention program a "crucial pillar of US counterterrorism efforts, aiding intelligence and law enforcement operations to capture additional terrorists, helping to thwart terrorist plots, and advancing our analysis of the al-Qa'ida target."569 We agree. We have no doubt that the CIA's detention program saved lives and played a vital role in weakening al-Qa'ida while the Program was in operation. When asked about the value of detainee information and whether he missed the intelligence from it, one senior CIA operator members, "I miss it every day."570 We understand why.

Detainee Reporting Pivotal for the War Against al-Qa'ida, June 1, 2005, p. i.

Chambliss, Conversation between SSCI members and CIA officers,

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(U) APPENDIX I: CIA, Countering Misconceptions About Training Camps in Afghanistan, 1990-2001, August 16, 2006

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# Countering Misconceptions About Training Camps in Afghanistan, 1990-2001

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- Arab mujahidin took courses in explosives, electronics, and document falsification in private residences in Kabul where instructors charged fees of between \$50 and \$100 per month.
- A Moroccan guesthouse in Kabul provided target reconnaissance training primarily to Moroccans.
- One trainee received informal training on the placement, extraction, and camouflage of antitank and antipersonnel mines while on the frontlines in Bagram.

The degree of al-Qa'ida involvement in the Afghanistan training scene during the 1990s is often overstated. Al-Qa'ida had only a peripheral role in training during the middle part of the decade when Bin Ladin and most of his group were located in Sudan. From 1993 to 1997, al-Faruq was used to train Tajiks with only a few al-Qa'ida members assisting. Al-Qa'ida reportedly was "in control of al-Faruq" again in 1997.

- Some of the camps have been misidentified as being run by al-Qa'ida, including Khaldan and Abu Khabab al-Masri's poisons-related facilities at Derunta and Kargha.
- Recent reporting suggests that the degree to which al-Qa'ida financed non-al-Qa'ida camps may have been exaggerated. For example, a senior al-Qa'ida leader reportedly said that he did not know of al-Qa'ida providing any money, material, or trainers to non-al-Qa'ida camps.

By the late 1990s, al-Qa'ida—with the assistance of the Taliban—sought to gain hegemony over training in Afghanistan, but the group never controlled all the camps.

#### Khaldan Not Affiliated With Al-Qa'ida

A common misperception in outside articles is that Khaldan camp was run by al-Qa'ida. Pre-11 September 2001 reporting miscast Abu Zubaydah as a "senior al-Qa'ida lieutenant," which led to the

inference that the Khaldan camp he was administering was tied to Usama Bin Ladin.

- The group's flagship camp, al-Faruq, reportedly
  was created in the late 1980s so that Bin Ladin's
  new organization could have a training
  infrastructure independent of 'Abdullah Azzam's
  Maktab al-Khidamat, the nongovernmental
  organization that supported Khaldan.
- Al-Qa'ida rejected Abu Zubaydah's request in 1993 to join the group and that Khaldan was not overseen by Bin Ladin's organization.
- There were relations between the al-Qa'ida camps and Khaldan. Trainees, particularly Saudis, who had finished basic training at Khaldan were referred to al-Qa'ida camps for advanced courses, and Khaldan staff observed al-Qa'ida training. The two groups, however, did not exchange trainers.
- An al-Qa'ida facilitator reportedly said that in 1998 Bin Ladin began to pressure other Arabs to close their facilities because he wanted all the recruits sent to al-Qa'ida.
- Ibn al-Shaykh al-Libi initially foiled attempts to shut down Khaldan, but by April 2000 the camp had closed.
- The Libyan Islamic Fighting Group and Abu Mus'ab al-Suri were able to bribe or convince Taliban officials to allow them to continue operating their camps despite al-Oa'ida's pressure on the Taliban to close them.

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(U) APPENDIX II: CIA, Briefing Notes on the Value of Detainee Reporting, August 2005

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#### Briefing Notes on the Value of Detainee Reporting

#### August 2005

I'm glad to speak to you today about the results we have seen from high and mid value detainee reporting, which since 9/11 has become a crucial pillar of US counterterrorism efforts. To get a sense for the importance of this reporting to CIA's overall collection effort, let me share some statistics with you:

- Since we began the program in March 2002, detainees have produced over 6,000 disseminated intelligence reports.
- Approximately half of CTC's disseminated intelligence reporting in 2004 on al-Qa'ida came from CIA-held detainees.
- For both warning and operational purposes, detainee reporting is disseminated broadly among US intelligence and law enforcement entities (S//NF)

For today's briefing, I'm going to highlight five key areas in which detainee reporting has played a critical role: alding intelligence and law enforcement operations to capture additional terrorists, helping to thwart terrorist plots, advancing our analysis of the al-Qa'ida target, illuminating other collection, and validating sources. (S:/NF)

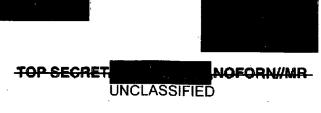
#### **Capturing Other Terrorists**

Detainees have given us a wealth of useful targeting information on al-Qa'ida members and associates. Detainees have played some role—from identification of photos to providing initial lead and in depth targeting information—in nearly every capture of al-Qa'ida members and associates since 2002, including detailed detentions we assess as "key" because the individuals captured represented a significant threat to the United States or were playing leading roles in assisting al-Qa'ida.

I have handed you graphics that tell the story of two such cases:

Unraveling Hambali's network. In March 2003, al-Qa'ida operations chief Khalid Shaykh Muhammad (KSM) provided information about an al-Qa'ida operative, Majid Khan, whom he was aware had recently been captured. KSM—possibly believing the detained operative was "talking"—admitted to having tasked Majid with delivering a large sum of money to individuals working for another senior al-Qa'ida associate.

 In an example of how information from one detainee can be used in debriefing another detainee in a "building block" process, Khan—confronted with KSM's



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information about the money—acknowledged that he delivered the money to an operative named "Zubair" and provided Zubair's physical description and contact number. Based on that information, Zubair was captured in June 2003.

 During debriefings, Zubair revealed that he worked directly for Jemaah Islamlyah (JI) leader and al-Qa'ida's South Asia representative Hambali. Zubair provided information

and arrest Hambali.

- Next, KSM—when explicitly queried on the issue—identified Hambali's brother, 'Abd al-Hadi, as a prospective successor to Hambali. Information from multiple detainees, including KSM, narrowed down 'Abd al-Hadi's location and enabled his capture
- Bringing the story full circle, 'Abd al-Hadi identified a cell of JI operatives—
  some of them pilots—whom Hambali had sent to Karachi for possible al-Qa'ida
  operations. When confronted with his brother's revelations, Hambali admitted
  that he was grooming members of the cell for US operations—at the behest of
  KSM—probably as part of KSM's plot to fly hijacked planes into the tallest
  building on the US West Coast. (SH)

The Arrest of Dhiren Barot (aka Issa al-Hindi). KSM also provided the first lead to an operative known as "Issa al-Hindi," while other detainees gave additional identifying information. KSM also provided the first lead to an operative known as "Issa al-Hindi," while other detainees gave additional identifying information. Issa was well known in jihadi circles because he penned a book about his time fighting in Kashmir under his "al-Hindi" nom de guerre; however, no one seemed to know his true name. In March 2004, our hunt for Issa intensified when we receive reporting about a possible attack against the US Homeland.

KSM positively identities the photo as Issa al-Hindi, and we are able to identified through a new search mechanism a separate individual who had traveled to the United States with Issa prior to 9/11.

• Issa and his former traveling companion —who were arrested in 2004—appear to have been involved in plots in the UK. Moreover, in early 2004, Issa had briefed US targeting packages to al-Qa'ida senior leadership in Pakistan. Issa was well known in jihadi circles because he penned a book about his time fighting in Kashmir under his "al-Hindi" nom de guerre; it was only through police work coupled with detainee confirmation on his identity, that were able to find him. (S/

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In addition to these two prominent cases, a number of other significant captures have resulted thanks to detainee reporting. It is important to highlight that a number of these cases involve law enforcement's use of our detainee reporting:

- Arrest of key al-Qa'ida facilitator In debriefings, KSM in March 2003 noted that he had created and used a specified e-mail account to communicate with senior CIA then determined that KSM had been using this account actively in ongoing operational planning for an always threat, which KSM confirmed. Analysis of the e-mails after KSM's detention led to his being located and arrested on 2003.
- Identifying the "other" shoe bomber. Leads provided by KSM in November 2003 led directly to the arrest of shoe bomber Richard Reid's one-time partner Sajid Badat in the UK. KSM had volunteered the existence of Badat—whom he knew as "Issa al-Pakistani"—as the operative who was slated to launch a simultaneous shoe bomb attack with Richard Reid in December 2001.
- Jose Padilla. After his capture in March 2002, Abu Zubaydah provided information leading to the identification of alleged al-Qa'ida operative Jose Padilla. Arrested by the FBI in 2002 as he arrived at O'Hare Airport in Chicago, he was transferred to military custody in Charleston, South Carolina, where he is currently being held. The FBI began participating in the military debriefings in March 2003, after KSM reported Padilla might know the true name of a US-bound al-Qa'ida operative known at the time only as Jafar al-Tayyar. Padilla confirmed Jafar's true name as Adnan El Shukrijumah.
- Iyman Faris. Soon after his arrest, KSM described an Ohio-based truck driver whom the FBI identified as lyman Faris, already under suspicion for his contacts with al-Qa'ida operative Majid Khan. FBI and CIA shared intelligence from interviews of KSM, Khan, and Faris on a near real-time basis and quickly ascertained that Faris had met and accepted operational taskings from KSM on several occasions. Faris is currently serving a 20-year sentence for conspiracy and material support to a terrorist organization. (TS//INFARED)

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- Jafar al-Tayyar first came to FBI's attention when Abu Zubaydah named him as one of the most likely individuals to be used by al-Qa'ida for operations in the United States or Europe. Jafar was further described by detainees, whose description of Jafar's family in the United States was key to uncovering Jafar's true name. An FBI investigation identified Gulshair El Shukrijumah, leader of a mosque in Hollywood, Florida, as having a son named Adnan who matched the biographical and physical descriptions given by the detainees. A "Be On The Lookout" notice has been issued for Adnan El Shukrijumah.
- Most recently, for example, Abu Faraj al-Libi has revealed that an operative we were only vaguely aware of was actually sent to a line 2004 to lay the groundwork for al-Qa'ida attacks there:

   (S/I)

  NF)

#### Revealing Plots, Potential Targets (S//NF)

One of the fall-outs of detaining these additional terrorists has been the unearthing and at least temporary thwarting of a number of al-Qa'ida operations in the United States and overseas.

Possible Nuclear Threat to the United States. In some of the most groundbreaking information on al-Qa'ida collected in 2004, detainee Sharif al-Masri provided at least 11 intelligence reports on nuclear and biological issues related to al-Qa'ida and may have revealed a new nuclear threat to the US Homeland associated with al-Qa'ida's key explosives expert Abu 'Abd al-Rahman al-Muhajir.

• Sharif's debriefings indicated that he was aware of recent and possibly ongoing efforts to move an unspecified nuclear "bomb" into the United States, possibly via Mexico, through his discussion in February 2004 with Muhajir. This reporting confirmed and fleshed out reporting from 2004 about a plan to move people into the US through Mexico. The nuclear aspects to the threat, however, were new and confirmed al-Qa'ida's continuing interest in WMD. (TS)

Heathrow Airport plot. Shortly after his capture in March 2003, KSM divulged limited information about his plot to use commercial airliners to attack Heathrow Airport and other targets in the United Kingdom; he discussed this plot probably because he believed that key Heathrow plotter Ramzi bin al-Shibh, who had been detained six months previously, had already revealed the information.

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- Debriefers used KSM's and Bin al-Shibh's reporting to confront Khallad and Ammar al-Baluchi, who were caught two months after KSM. Khallad admitted to having been involved in the plot and revealed that he directed group leader Hazim al-Sha'ir to begin locating pilots who could hijack planes and crash them into the airport. Khallad said he and operative Abu Talha al-Pakistani considered countries as possible launch sites for the hijacking attempts and that they narrowed the options to
- Khallad's statements provided leverage in debriefings of KSM. KSM fleshed out the status of the operation, including identifying an additional target in the United Kingdom, Canary Wharf. (S//NF)

Revealing the Karachi plots. When confronted with information provided by al-Qa'ida senior facilitator Ammar al-Baluchi, Khallad admitted during debriefings that al-Qa'ida was planning to attack the US Consulate in Karachi, Westerners at the Karachi Airport, and Western housing areas. (S//NF)-

#### Aiding Our Understanding Of Al-Qa'ida (S//NF)

The capture and debriefing of detainees has transformed our understanding of al-Qa'ida and affiliated terrorist groups, providing increased avenues for sophisticated analysis. Prior to the capture of Abu Zubaydah in March 2002, we had large gaps in knowledge of al-Qa'ida's organizational structure, key members and associates, intentions and capabilities, possible targets for the next attack, and its presence around the globe.

• Within months of his arrest, Abu Zubaydah provided details about al-Qa'ida's organizational structure, key operatives, and modus operandi. It also was Abu Zubaydah, early in his detention, who identified KSM as the mastermind of 9/11. (S/MINE).

In the years since 9/11, successive detainees have helped us gauge our progress in the fight against al-Qa'ida by providing updated information on the changing structure and health of the organization.

Hassan Ghul. After his early 2004 capture, Hassan Ghul provided considerable intelligence on al-Qa'ida's senior operatives in Waziristan and elsewhere in the tribal regions of Pakistan. We had fragmentary information

dentifying the Shkal valley as a safehaven for al-Qa'ida and associated mujahidin before Ghul's capture; however, Ghul's reporting brought instant credibility to all this disparate reporting and added minute details to what had previously been a murky, nascent picture. Ghul helped us assess that this valley, as of December 2003,

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was not just one haven for al-Qa'ida in Waziristan, but the home base for al-Qa'ida in the area and one that al-Qa'ida was reluctant to abandon.

Ghul—a key al-Qa'ida facilitator—pointed out the location in the Shkai valley, Wa<u>ziristan. Pakistan of safehouses of specific al-</u> Qa'ida senior leaders. Although we had a body of reporting from clandestine and other sources indicating that senior al-Qa'ida targets were congregating in the Shkai valley in 2004, Ghul's confirmation and critical narrative helped counterterrorism officers Ghul also provided our first knowledge of Pakistani operatives trained then supplied detailed insight into the nature of their training, the al-Qa'ida operatives involved in their grooming, and the location of facilities in Shkai where the operatives trained. learned later through debriefings of Abu Talha al-Pakistani—who helped recruit the Pakistanis—that one of the operatives. was attempting to apply for a US student visa

**Sharif al-Masri.** Sharif al-Masri also provided invaluable insights in over 150 disseminated reports that have aided our analysis of al-Qa'ida's current organization, the personalities of its key members, and al-Qa'ida's decisionmaking process. (TS//

Various operatives discuss capabilities, including CBRN. Detained al-Qa'ida technical experts—some of whom had very focused roles in the organization—have provided unique insight into the origins of the group's efforts to develop weapons and the technical limitations of key al-Qa'ida personnel—in particular, detainees have helped to clarify al-Qa'ida's CBRN program.

- Abu Zubaydah and senior al-Qa'ida military trainer Ibn al-Shaykh identified
   —who had been associated with poison training—as the
  individual who conducted experiments with mustard on rabbits and dogs.
- KSM's reporting advanced our understanding of al-Qa'ida's interest in developing a nuclear weapons program, and also revealed important information about al-Qa'ida's program to produce anthrax. He apparently calculated incorrectly that we had this information already, given that one of the three—Yazid Sufaat—had been in foreign custody

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# NOFORN/MR After being confronted with KSM's reporting, Yazid eventually admitted his principal role in the anthrax program and provided fragmentary information on Illuminating Other Collection (S//NF) Detainee reporting has allowed us to confirm reporting from clandestine and other sources, and makes sense of fragmentary information, • As noted earlier, Abu Faraj-along with other detainees—has begun to flesh out threat reporting received during 2004, including tasking to send operatives to the US via Mexico and hopes to mount an attack prior to the 2004 US Presidential elections. While we are still in the early stages of exploiting the full extent of Abu Farai's knowledge on Homeland threats, information he and others have provided has confirmed that efforts were underway to mount an attack in the US Homeland beginning in late 2003. Hassan Ghul's disc containing a message from Zargawi for Bin Ladin about Zargawi's plan in Irag coupled with Ghul's own reporting brought the burgeoning relationship between Zarqawi and al-Qa'ida into clear focus for the first time since the US entry into Iraq. (S.

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Detainees have been particularly useful in sorting out the large volumes of documents and computer data seized in raids. Such information potentially can be used in legal proceedings, as physical evidence, it also can be used in confronting detainees to get them to talk about topics they would otherwise not reveal.

- For example, lists of names found on Mustafa al-Hawsawi's computer seized in March 2003 represented al-Qa'ida members who were to receive money. Debriefers questioned detainees extensively on these names to determine who they were and how important they were to the organization. This information helped us to better understand al-Qa'ida's revenues and expenditures, particularly in Pakistan, and money that was available to families.
- The same computer had a list of e-mail addresses for individuals KSM helped deploy abroad that he hoped would execute operations; most of these names were unknown to us, and we used this information in debriefings of KSM and other detainees to unravel KSM's plots. (SH)

#### Helping To Validate Other Sources (S//NF)

Detainee information is a key tool for validating clandestine sources who may have reported false information. In one case, the detainee's information proved to be the accurate story, and the clandestine source was confronted and subsequently admitted to embellishing or fabricating some or all the details in his report.

- Pakistan-based facilitator Janat Gul's most significant reporting helped us validate a CIA asset who was providing information about the 2004 pre-election threat. The asset claimed that Gul had arranged a meeting between himself and al-Qa'ida's chief of finance, Shaykh Sa'id, a claim that Gul vehemently denied.
- Gul's reporting was later matched with information obtained from Sharif al-Masri and Abu Talha, captured after Gul. With this reporting in hand, CIA the asset, who subsequently admitted to fabricating his reporting about the meeting. (S/ NE).

In other instances, detainee information has been useful in identifying clandestine assets who are providing good reporting. For example, Hassan Ghul's reporting on Shkai helped us validate several assets who also told us that al-Qa'ida members had found safehaven at this location.

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Sometimes one detainee validates reporting from others. Sharif corroborated information from who were involved in facilitating the movement of al-Qa'ida personnel, money, and messages into and out of For example, indicated that

was the link between al-Qa'ida and and Sharif corroborated that fact when he noted that was the "go-between" for al-Qa'ida and (S)

NF)

#### Challenges of Detainee Reporting (S//NF)

I don't want to leave you with the Impression that we do not assess detainee reporting with the same critical eye that we would other sources of intelligence. Detainees' information must be corroborated using multiple sources of intelligence; uncorroborated information from detainees must be regarded with some degree of suspicion. A detainee is more likely to budge if the debriefer, using information from another source, can demonstrate that the detainee possesses knowledge of the particular subject.

This tendency to reveal information when cornered with facts is one of the reasons we view unilateral custody as so critical. Not only are we certain of the exact questions being asked and answers being given,

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(U) APPENDIX III: Email from:

[REDACTED].

to:

subject: could AQ be testing [the source] and to:

[REDACTED].

subject: Re: could AQ be testing [the source] and to:

[REDACTED].

subject: Re: could AQ be testing [the source] and to:

graph of the source and to:

[REDACTED].

subject: Re: could AQ be testing [the source] and to:

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Re: could AQ be testing Prom: To: BCC: Subject: Re: could AQ be testing Date: 3/2004 7:52:32 AM Yes, that occured to me too. I agree w/ your concerns re as well. It's always possible that they are just hearing the same "rumint" as well. however, when So I just don't know. But again, I've been a bit concerned about Original Text of - CTC/UBL --104 06:55 AM To: CC: Subject: could AQ be testing i was struck by this weekend's reporting re an attack on conus to influence the elections in nov. o4. both reported vague "plans", worthless in terms of actionable intelligence, in contrast, the 17 march 04 AQ statement below makes it explicitly clear that AQ has no/no intention of attacking conus before the election; they want president bush to stay right where he is. Now, AQ knows all threat reporting causes panic in washington and that it leaks soon after it is received -- as will the reports from this weekend -- and this would be an easy way to test wrong, or that the AO this is not to say statement below is anything more than disinformation. the coincidence of reports and the AQ statement, however, caught my eye.

A word to the idiot Bush[0]

We know you live the worst days of your life in fear of the brigades of death that ruined your life. We tell you we are all keen that you do not lose the forthcoming elections. We are aware that any large-scale operation will destroy your government but we do not want this to happen. We will not find a person dumber[0] than you. You adopt force rather than wisdom and shrewdness. Yes, your stupidity and religious fanaticism is what we want because our nation will not wake up from its sleep unless an enemy emerges that lies in wait for the nation. Actually, there is no difference between

5/28/2014 10:00 PM

1 of 2

Re: could AQ be testing

you and [Democratic presidential candidate John] Kerry. Kerry will take our nation unawares and kill it. Kerry and the Democrats possess enough deception to give a face-lift to atheism and convince the Arab and Islamic nation to support it in the name of modernization.

Therefore, we are very keen that you, criminal Bush[0], will win the upcoming elections.

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(U) APPENDIX IV: CIA, Office of General Counsel draft Legal Appendix: Paragraph 5-Hostile Interrogations: Legal Considerations for CIA Officers, November 26, 2002

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#### MUSICIAE GUERROGACTORS ALBOAT PURSIDHRATIOAS HORICALAS OR GLOBAS

- U.S. federal law makes it a crime for a U.S. citizen to torture someone both at home and abroad, even when directed to do so by superiors.
  - A. 18 U.S.C. §§ 2340 2340B implements the United Nations Convention Against Torture and Other Cruel, Inhumane, or Degrading Treatment or Punishment, and incorporates verbatim the definition of "torture" from that treaty; namely, the Convention defines torture as "an act committed by a person acting under color of law specifically intended to inflict severe physical or mental pain or suffering," where "severe mental suffering" is further defined as "the prolonged mental harm resulting from" either causing or threatening infliction of severe physical pain; the administration or threat of administration of mind-altering drugs; the threat of imminent death; or threatening to do the above to someone else.
  - B. Use of necessity as a defense to prosecution in a U.S. court
    - 1. Israel's Supreme Court has recognized that government officials who are prosecuted for torture may use the affirmative defense of necessity—i.e., "for the purpose of saving the life, liberty, body or property, of either himself or his fellow person, from substantial danger of serious harm, imminent from the particular state of things (circumstances), at the requisite timing, and absent alternative means for avoiding the harm." That is, a government officer can avoid criminal prosecution if the torture was necessary to prevent a danger "certain to materialize" and when no other means of preventing the harm are available.
    - The ruling, however, specifically notes that although necessity can be used as a post factum defense, it cannot serve as a source of positive, ab initio authority for the systemic (even if rare) use of torture as a valid interrogation tool.
    - 3. The U.S. Code does not contain a statutory necessity defense provision, but U.S. common law has recognized an analogous doctrine:
      - State v. Marley, 509 P.2d 1095, 1097(1973): Defendants were charged with criminal trespass on the property of Honeywell Corporation in Honolulu. They argued that they were seeking to stop the Vietnam War and raised as one of their defenses the "necessity defense." The court stated:

The "necessity defense" exonerates persons who commit a crime under the pressure of circumstances if the harm that would have

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<sup>&</sup>lt;sup>3</sup> H.C. 5100/94, 4054/95, 6536/95, 5188/96, 7563/97, 7628/97, 1043/99.



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resulted from compliance with the law would have significantly exceeded the harm actually resulting from the defendant's breach of the law. Successful use of the "necessity defense" requires (a) that there is no third and legal alternative available, (b) that the harm to be prevented be imminent, and (c) that a direct, causal relationship be reasonable anticipated to exist between defendant's action and the avoidance of harm.

Although the <u>Marley</u> court decided the necessity defense was not available to these particular defendants, the standard they set out is the norm.

- In <u>United States v. Seward</u>, 687 F.2d 1270, 1275 (10th Cir. 1982) (en banc), cert. denied, 459 U.S. 1147 (1983), the court held that a defendant may successfully use a defense of necessity to excuse otherwise illegal acts if (1) there is no legal alternative to violating the law, (2) the harm to be prevented is imminent, and (3) a direct, causal relationship is reasonable anticipated to exist between defendant's action and the avoidance of harm. Under the defense of necessity, "one principle remains constant: if there was a reasonable, legal alternative to violating the law, 'a chance both to refuse to do the criminal act and also to avoid the threatened harm,' the defense[] will fail," *Id.* at 1276, quoting <u>United States v. Bailey</u>, 444 U.S. 394 (1980). In proving that there were no legal alternatives available to assist him, a defendant must show he was "confronted with ... a crisis which did not permit a selection from among several solutions, some of which did not involve criminal acts." *Id.*
- See also United States v. Contento-Pachon, 723 F.2d 691, 695 n.2 (9th Cir. 1984) (defense of necessity available when person faced with a choice of two evils and must decide whether to commit a crime or an alternative act that constitutes a greater evil); United States v. Nolan, 700 F.2d 479, 484 (9th Cir.) (the necessity defense requires a showing that the defendant acted to prevent an imminent harm which no available options could similarly prevent).
- In sum: U.S. courts have not yet considered the necessity defense in the context of torture/murder/assault cases, primarily because in cases where one or two individuals were hurt out of necessity, this was treated as a self-defense analysis. See Tab 2, supra. It would, therefore, be a novel application of the necessity defense to avoid prosecution of U.S. officials who tortured to obtain information that saved many lives; however, if we follow the Israeli example, CIA could argue that the torture was necessary to prevent imminent, significant, physical harm to persons, where there is no other available means to prevent the harm.

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#### Minority Views by Senator Coburn, Vice Chairman Saxby Chambliss, Senators Burr, Risch, Coats and Rubio

(U) As parts of the Senate Select Committee on Intelligence (SSCI) "Committee Study of the Interrogation and Detention Program" (hereafter, the "Study") become declassified, it is our hope that, in addition to these and the other Minority views, the Central Intelligence Agency (CIA) response of June, 2013 also be declassified. Interested and objective readers will be able to balance these various views as they make their own assessments of the flaws, errors, initiatives and value of the CIA's detention and interrogation program conducted and terminated in the previous decade.

(S//NF) For those who hold already set views, they may or may not be surprised that the CIA agreed with a number of the Study's findings, at least in part, although the CIA disagreed, in substance, with the core assertions of the Study: that the interrogation program provided little valuable intelligence and that the CIA misrepresented the program to the White House, other executive agencies, the Congress and the public (through the media).

(U) As stated in the Minority views and the CIA response, so only briefly reiterated here, the methodology for the Study was inherently flawed. A SSCI investigation of this depth and importance requires that, in addition to a document review, interviews with participants and managers be conducted. This standard approach was included in the terms of reference that established the Study in March, 2009. For a recent and relevant example, the SSCI's investigation into the intelligence failures regarding weapons of mass destruction in Iraq, "U.S. Intelligence Community's Prewar Intelligence Assessments on Iraq," (July, 2004), was based on Committee interviews with more than 200 intelligence community (IC) officers, including analysts and senior officials, in addition to a review of tens of thousands of documents. Some of those individuals were interviewed up to 4 times, as Committee staff worked to reconcile the complex documentary record with the perspectives of those involved in the analytic production. (That report, when published, was supported unanimously by the Committee, 15-0. This is significant in that properly performed reviews tend to gain bipartisan approval.)

(COMMITTEE SENSITIVE) In addition, no Committee hearings were conducted with members of the IC once the Study was initiated in 2009 until it was first voted out of Committee in 2012. In sum, a massive (but still incomplete) outlay of documents was reviewed in isolation (outside of Committee spaces),

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without the benefit of interpretation or perspective provided by the actual participants in the program.

- (COMMITTEE SENSITIVE) Perhaps if such interviews had occurred, the authors of the Study would have had better exposure to the analytic processes that underpin a global collection program that sought, in response to the attacks of 9/11, to assemble an analytic picture of a poorly understood global terrorism network, al-Qa'ida. Thousands of analysts worked with the reports that were derived from the interrogations (most of which were conducted without the use of enhanced interrogation procedures) and thousands of analytic products were generated to build an understanding of the terror organization that attacked us on September 11, 2001. To read the Committee Study, the reader could conclude that majority of those analysts did not properly understand their profession and their products were flawed. That conclusion would be false.
- (U) A fundamental fact is missing from the point of departure for the Study: For any nation to respond to an attack by an insurgency, terrorist organization or armed group, the primary source of human intelligence will be detained reporting. The CIA's program, improvised in its early stages because the CIA had no established protocols to draw on, sought to build the capacity to gather this intelligence by creating a global information network where the intelligence gained from interrogations around the world could be assessed, corroborated and challenged by analysts working in real-time to better develop an intelligence picture of a very real threat whose dimensions and direction were unknown to us.
- (U) How detainee reporting is collected through what protocols of interrogation is the challenge that every nation, and, in particular, nations bound by the rule of law, must answer. This fundamental question is not addressed in the Study.
- (U) Instead, the most adamant supporters of the Study have declared that the effect of this Study will be that the abuses they assess occurred will never happen again. This is an odd conclusion, in that the CIA's interrogation program was ended in the last decade, and President Obama's Executive Orders put in place measures and procedures that clearly indicate the program would not be reconstituted. If the point of the Study was to end something the supporters of the Study wanted to terminate, the objective was achieved before the Study began.
- (U) But if the point of the Study is to ensure that abuses assessed by the supporters of the Study never occur again, the Study made no contribution to ensuring this because it failed to offer recommendations for lawful interrogation protocols for

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the collection of detainee intelligence in the future. Even more striking than the fact that the Study was completed without conducting interviews is the complete absence of any recommendations, recommendations that could provide meaningful guideposts for the future.

(U) There is a cycle that can be observed in democracies fighting armed groups and relying upon detainee intelligence gained from interrogation. It is a cycle that has occurred in democracies throughout the last century and, in fact, throughout American history. An episode of national security crisis is responded to with urgency and frenzy, and the detention cycle begins. The early stage of the cycle is usually when the instances of brutality may occur. Over time, interrogation protocols are reconciled with the rule of law (and practicality, as brutality does not guarantee good intelligence). A consideration of American, British and Israeli history – to cite three examples of democratic societies – provides examples of this cycle in each country.

(S//NF) That this cycle can repeat reflects an apparent weakness in democracies, including our own, in their inability to process and retain "lessons learned." We have certainly seen this elsewhere in the national security sphere – how our various national security institutions have "forgotten," for example, counterinsurgency theory, public diplomacy, and covert influence practices.

- (U) This Study has many flaws, articulated in the other Minority views and the CIA response. To that we would add is the failure to extract "lessons learned," in the form of recommendations that provide insights into which interrogation techniques work in gathering foreign intelligence and are consistent with rule-of-law principles. This knowledge, were it to be captured and held in doctrine, would provide the tools for this nation as it continues to face threats from terrorist organization or other armed group overseas. Only in this way could the intent of "never again" be in fact ensured.
- (U) The Study provided no such recommendations for the future. Instead it is a partisan prosecutor's brief against history. It is a 6,000 page exercise in the rhetorical trope of synecdoche, where a part in this case, the most egregious abuses, such as waterboarding is substituted for the whole in this case, the entire CIA detention and interrogation program, most of which did not rely on

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<sup>1.</sup> Dr. Coburn is grateful to have had access to United States Detention Policy in Counterterrorism and Counterinsurgency Operations: 2001 to 2011, particularly chapter 1, "Detention in US History from 1775 to 2000," Dr. Ahmed Qureshi, unpublished thesis submitted for the Degree of Philosophy (PhD), Kings College, University of London, 2013.

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enhanced interrogation techniques and most of which provided the intelligence picture of al-Qai'da in the first decade of the 21<sup>st</sup> century. We caution any reader of the Study against ever concluding that the threats of today and tomorrow can be addressed without the value of detainee intelligence that provided this picture of al-Qa'ida that allows us to prevail against it in the second decade of the 21<sup>st</sup> century.

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#### MINORITY VIEWS OF SENATORS RISCH, COATS, AND RUBIO

(U) As the only two members of both the Senate Foreign Relations Committee and the Senate Select Committee on Intelligence (SSCI), and as a former U.S. Ambassador to Germany, we maintain a unique perspective on declassification of the Study as it pertains to U.S. foreign policy and the security of U.S. embassies and consulates overseas. That perspective was further informed by the Department of State's intelligence chief, who warned the SSCI in 2013 that declassification could endanger U.S. personnel and jeopardize U.S. relations with other countries. This warning was particularly significant following the Benghazi terrorist attacks, which serve as a fresh reminder of the enormous risk facing U.S. embassies and consulates overseas. As a result, we voted against declassification of the Study.

#### U.S. Foreign Policy Considerations

(TS/NF) On June 10, 2013, the SSCI received a classified letter from Assistant Secretary of State Philip Goldberg regarding the potential declassification of the Study. The letter raised two "significant State Department equities" pertaining to foreign policy concerns and the security of diplomatic facilities. With respect to foreign policy concerns, the letter states:

If the report is declassified or disclosed without appropriate preparation or precautions, it could negatively impact foreign relations with multiple U.S. allies and partners who have participated in or have had nationals involved in the detention and interrogation program. Even with some country names redacted, context and publicly available information make it possible to identify some specific countries and facilities. Many of these countries cooperated with the United States on this program based on the understanding that their involvement would not be publicly disclosed. Publicly acknowledging their roles at this stage would have significant implications for our bilateral relationships and future cooperation on a variety of national security priorities, and could impact our relationships with countries even beyond those involved in the program. Should the report be declassified or released in any form, the Department would request notice well in advance to allow for coordination with our embassies and foreign counterparts.

These concerns were not limited to the U.S. Department of State. Multiple diplomatic envoys posted in Washington raised similar concerns with us individually.

#### **Diplomatic Security**

(TS) With respect to the security of diplomatic facilities, the letter states: "With heightened threats and ongoing instability in the Middle East, North Africa, and elsewhere, the release of this report has the potential to provoke additional demonstrations against U.S. interests and to increase targeting of U.S. missions and U.S. citizens around the globe." In the days leading up to the SSCI vote to declassify the Study, the Minority

also contacted the White House to obtain their views on this issue. The Minority learned that at the time of the vote to declassify the Study, the Executive Branch was already developing security upgrades at various diplomatic facilities to coincide with the expected release of the Study. This fact was confirmed in a letter the SSCI received on April 18, 2014, from White House Counsel Kathryn Ruemmler. This letter stated: "Prior to the release of any information related to the former RDI program, the Administration will also need to take a series of security steps to prepare our personnel and facilities overseas."

#### Conclusion

(U) While we generally support efforts to provide the American public with as much information as possible, our experiences and the stark warnings provided by the Department of State, the White House, and foreign diplomats serving in Washington made a compelling case to keep this material classified. We hope and pray the declassification process does not jeopardize the safety and security of the men and women who serve our country overseas or U.S. foreign policy. Ultimately, we could not take the risk to vote to declassify the Study, especially given our shared concerns for the utility of the underlying process and report.